FY 2017 Year-End Financial Performance Report: Additional Information Regarding Salaries and Wages IBA Report 17-37

City Council Meeting November 6, 2017 Item 201



Independent Budget Analyst



Introduction

- Financial Management (FM) provides detailed coverage of FY17 financial activity:
 - In the Year-End Budget Monitoring Report
 - In the Year-End Financial Performance Report (YEPR)
- IBA Report 17-37 focuses on FY17 final (unaudited) General Fund salaries and wages.

Introduction

- FM's YEPR compares FY17 Year-End Report projections to the (unaudited) actuals.
- The IBA's variance analysis compares the FY17 Adopted Budget to the (unaudited) actuals.
 - A useful data point for analysis of amounts for the FY19 budget
 - The FY19 budget cycle begins with the release of the *Five-Year Financial Outlook* in November

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As compared to the Adopted Budget, FY17 actual salaries and wages net expenditures were \$1.9M over budget, or 0.4%.

- Relatively low variance
- Large and offsetting components within salaries and wages sub-categories (such as salaries, special pay, overtime)
- \$15.7M under budget salaries largely offsets overages in other subcategories

FY 2017 General Fund											
Salaries and Wages Expenditures											
						Variance:					
	Adopted				Adopted						
(dollars in millions)	B	udget	Y	EPR	to	YEPR					
Salaries	\$	428.8	\$	413.2	\$	(15.7)					
Special Pay		28.2		32.1		4.0					
Subtotal Overtime		53.4		64.0		10.6					
Hourly Wages		14.0		14.2		0.1					
Vacation Pay-in-Lieu		7.2		9.2		1.9					
Termination Pay		2.8		3.8		0.9					
TOTAL	\$	<u>534.5</u>	<u>\$</u>	<u>536.4</u>	\$	<u>1.9</u>					

Note: Table may not total due to rounding.

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FY 2017 General Fund Expenditures: Salaries Sub-Category									
						riance :			
	Adopted				Adopted				
(dollars in millions)	Budget YEPR		to YEPR						
Fire-Rescue	\$	73.2	\$	73.0	\$	(0.2)			
Park & Recreation		31.0		29.0		(2.0)			
Police		169.6		164.6		(4.9)			
Public Works - General Services		8.6		7.2		(1.5)			
Transportation & Storm Water		29.6		27.9		(1.7)			
Other Departments		116.9		111.6		(5.3)			
TOTAL	<u>\$</u>	428.8	<u>\$</u>	413.2	<u>\$</u>	(15.7)			

Note: Table may not total due to rounding.

- •The \$15.7M salary savings is additional vacancy savings above the \$30.4M budgeted for FY17.
- •Total FY17 vacancy savings (budgeted plus \$15.7M in excess of budget) is about \$46.1M.

 Total FY16 vacancy savings was approximately \$43.4M.

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The FY19 vacancy savings budget may need to be further right-sized.

- <u>Actual</u> vacancy savings trending around \$45.0M in FY16 and FY17
- Compared to FY16 vacancy savings <u>budget</u> of \$21.5M
 - □ FY17 vacancy savings <u>budget</u> increased to \$30.4M
 ✓ Up \$8.9M
 - □ FY18 vacancy savings <u>budget</u>: similar, at \$29.7M
 - ✓ With offsetting adjustments in Police and Fire-Rescue Depts. that need to be monitored
- A reasonable budgeting approach in the absence of hind-sight information regarding FY17 hiring activity.

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Some areas affecting vacancy savings to be considered in future budget cycles

- Continued (or new) hiring difficulties
- Anticipated budget deficits leading to an environment where hiring may be stifled
- Estimated future retirement trends
- Adjustment of vacancy savings for new positions
 - FM's FY17 Mid-Year Budget Monitoring Report noted as of January 20, 2017, 72% or 150.74 of the 209.48 new full-time equivalent (FTE) positions had been filled.

Special pay expenditures were \$32.1M in FY17, approximately \$4.0M higher than the \$28.2M budget.

- The largest overages were in the Fire-Rescue and Police Departments at \$1.7M and \$1.6M, respectively.
- The variances are largely related to special pay that is associated with overtime.
- We recommend that FM examine potentially including a budget amount for such special pay expenditures.

Overtime: significantly increased since FY15

- The FY18 \$61.5M
 overtime budget is less
 than the \$64.0M
 expended in FY17.
- The \$2.5M difference is largely related to TSW for winter storm issues that are not expected to recur.
 - FY18 TSW budget is
 \$1.1M, \$2.1M less
 than the \$3.2M FY17
 expenditures.

Budgeted General Fund Overtime								
(dollars in millions)								
	FY 2015		FY 2016	FY 2017		FY 2018		
\$	40.0	\$	50.2 \$	53.4	\$	61.5		

FY 2017 General Fund Expenditures Overtime Sub-Category									
						Variance:			
	Ad	lopted			Adopted				
(dollars in millions)	B	udget	Y	EPR	to	YEPR			
Fire-Rescue	\$	30.1	\$	32.5	\$	2.3			
Police		21.0		26.0		5.0			
Transportation &									
Storm Water (TSW)		1.0		3.2		2.2			
Other Departments		1.3		2.3		1.1			
TOTAL	<u>\$</u>	<u>53.4</u>	<u>\$</u>	<u>64.0</u>	<u>\$</u>	10.6			

Note: Table may not total due to rounding.

Conclusion

- The information in this report is presented for reference as the City moves into the FY 2019 budget cycle and works toward continued improvements to the budgeting process.
- FM has been working diligently since the initial implementation of SAP to refine budgeting practices and the use of the system, as well as to right-size budget expenditures in various departments and overall categories in a changing environment.
- With continued efforts and the help of City departments, we anticipate further refinements to this complex process.