

# **Assessment Engineer's Report**

# EASTGATE MAINTENANCE ASSESSMENT DISTRICT

**Annual Update for Fiscal Year 2015** 

under the provisions of the

San Diego Maintenance Assessment District Ordinance of the San Diego Municipal Code

and

Landscaping & Lighting Act of 1972 of the California Streets & Highways Code

Prepared For City of San Diego, California

**Prepared By** 

P.O. Box 22370 San Diego, CA 92192-2370 (858) 752-3490

**June 2014** 

# **CITY OF SAN DIEGO**

#### **Mayor**

Kevin Faulconer

## **City Council Members**

Sherri Lightner Mark Kersey
District 1 (Council President Pro Tem) District 5

Ed Harris Lorie Zapf District 2 District 6

Todd Gloria Scott Sherman
District 3 (Council President) District 7

Myrtle Cole
District 4
David Alvarez
District 8

Marti Emerald District 9

# **City Attorney**

Jan Goldsmith

# **Chief Operating Officer**

Scott Chadwick

#### **City Clerk**

Elizabeth Maland

## **Independent Budget Analyst**

Andrea Tevlin

# **City Engineer**

James Nagelvoort

## **Assessment Engineer**

EFS Engineering, Inc.

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# **EXHIBITS**

Exhibit A: District Boundary

Exhibit B: Estimated Annual Expenses, Revenues & Reserves

Exhibit C: Assessment Roll

# Assessment Engineer's Report Eastgate Maintenance Assessment District

#### **Preamble**

Pursuant to the provisions of the "San Diego Maintenance Assessment District Ordinance" (being Division 2, Article 5, Chapter VI beginning at Section 65.0201 of the San Diego Municipal Code), provisions of the "Landscaping and Lighting Act of 1972" (being Part 2 of Division 15 of the California Streets and Highways Code), applicable provisions of "Proposition 218" (being Article XIIID of the California Constitution), and provisions of the "Proposition 218 Omnibus Implementation Act" (being California Senate Bill 919) (the aforementioned provisions are hereinafter referred to collectively as "Assessment Law"), in connection with the proceedings for the MAINTENANCE **ASSESSMENT** EASTGATE DISTRICT (hereinafter referred to as "District"), EFS ENGINEERING, INC., as Assessment Engineer to the City of San Diego for these proceedings, submits herewith this report for the District as required by California Streets and Highways Code Section 22565.

FINAL A	APPROVAL	, BY	RESC	<b>DLUTION</b>	NO.				;
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DIEGO,	COUNTY	OF	SAN	DIEGO,	CAI	LIFOR	NIA,	ON	THE
	_ DAY OF			·		, 2	2014.		
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Elizabeth Maland, CITY CLERK CITY OF SAN DIEGO STATE OF CALIFORNIA



# **Executive Summary**

**Project:** Eastgate

Maintenance Assessment District

**Apportionment Method:** Net Parcel Area (NPA)

	FY 2014	FY 2015 (1)	Maximum Authorized
<b>Total Parcels Assessed:</b>	35	35	
<b>Total Estimated Assessment:</b>	\$136,875	\$136,875	
Zone 1	\$136,586	\$136,586	
Zone 2	\$289	\$289	
Zone 3	\$0	\$0	
Total NPA:	121.09	121.09	
Zone 1	116.79	116.79	
Zone 2	3.50	3.50	
Zone 3	0.80	0.80	
Assessment per NPA:			
Zone 1	\$1,169.50	\$1,169.50	\$1,169.50
Zone 2	\$82.58	\$82.58	\$82.58
Zone 3	\$0.00	\$0.00	\$0.00

<sup>(1)</sup> FY 2015 is the City's Fiscal Year 2015, which begins July 1, 2014 and ends June 30, 2015. Total Parcels Assessed, Total Estimated Assessment, and Total NPA may vary from fiscal prior year values due to parcel changes.

**District History:** The District was established in August 1986.

**Annual Cost-Indexing:** Indexing of assessments is not permitted under the

current apportionment methodology.

**Bonds:** No bonds will be issued in connection with this District



# **Background**

The Eastgate Maintenance Assessment District (District), formerly known as "Eastgate Technology Park Maintenance Assessment District," was established in August 1986. The original Assessment Engineer's Report is on file in the City of San Diego (City) Clerk's office. The District funds the maintenance of landscaped medians, rights-of-way, pedestrian easement areas, monument areas, and a public mini-park within the District.

# **District Proceedings for Fiscal Year 2015**

This District is authorized and administered under the provisions of the "San Diego Maintenance Assessment District Procedural Ordinance of 1986" (being Division 2, Article 5, Chapter VI beginning at Section 65.0201 of the San Diego Municipal Code), provisions of the "Landscaping and Lighting Act of 1972" (being Part 2 of Division 15 of the California Streets and Highways Code), applicable provisions of "Proposition 218" (being Article XIIID of the California Constitution), and provisions of the "Proposition 218 Omnibus Implementation Act" (being California Senate Bill 919) (the aforementioned provisions are hereinafter referred to collectively as "Assessment Law").

The purpose of the proposed proceedings and this Assessment Engineer's Report is to update the District budget and assessments for Fiscal Year 2015. The Fiscal Year 2015 assessments proposed within this Assessment Engineer's Report are equal to or less than the maximum authorized assessment. Therefore, the vote requirements of Section 4 of Article XIIID do not apply to these proceedings.

A public hearing will be scheduled where public testimony will be heard by the Council, and the Council may, at its discretion, adopt a resolution ordering the levying of the proposed assessments.

#### **Bond Declaration**

No bonds will be issued in connection with this District.



# **District Boundary**

The Boundary Map and Assessment Diagram for the District are on file in the Maintenance Assessment Districts Section of the Park and Recreation Department of the City of San Diego and by reference is made a part of this report. The Boundary Map and Assessment Diagram are available for public inspection during normal business hours. The District boundary is depicted in **Exhibit A**.

# **Project Description**

The project to be funded by the proposed assessments is the maintenance of landscaped medians, rights-of-way, pedestrian easement areas, monument areas, and a public mini-park within the District.

The engineering drawings for the improvements maintained by the District are on file at Maps and Records in the Development Services Department and are incorporated herein. The improvements and services provided by the District will be maintained in accordance with specifications and contracts on file with the Park and Recreation Department. These documents are available for public inspection during normal business hours.

# **Separation of General and Special Benefits**

The identified improvements/services provide benefits to the parcels located within the District. Some of these benefits are "special benefits," benefits that are above and beyond the City's standard level of service, and exclusive of those "general benefits" provided to the public at large or properties located outside the District. Under Assessment Law, only "special benefits" are assessable. As such, isolation and quantification of the "special benefits" associated with the improvements/services are paramount, and illustrated in the following equations:

Special Benefits = Total Benefits - General Benefits

General Benefits = City Standard + External Benefits



Special Benefits = Total Benefits - [City Standard + External Benefits]

In these equations, "Total Benefits" refers to the cost of providing the total benefits of the improvements/services; "City Standard" represents the cost of providing the City's standard level of service; and "External Benefits" refers to the cost of those additional benefits accruing to the public at large or properties located outside the District. In order to isolate the "Special Benefits," it is necessary to quantify the amount of "General Benefits" associated with the improvements/services.

### **City Standard**

As a "general benefit" (not funded by assessments), the District will continue to receive the standard level of service provided to the public at large under City-funded and administered programs for maintenance and servicing of public facilities and improvements (e.g., medians, open space, street lights, street trees, sidewalks, parks, etc.), including street sweeping and graffiti removal on public property. Consistent with City policy for the public at large, the City will provide the District with standard service levels and annual contributions from the Gas Tax Fund for median maintenance (28.03¢ per square foot of landscaped median and 4.43¢ per square foot of hardscaped median). These levels of service and cost allocations, reviewed and adjusted annually by the City, are "general benefits" administered by the District.

#### **External Benefits**

Assessment Law prohibits levying assessments to pay for "general benefits" conferred to the public at large or properties located outside the District. Based on a review of the spatial limits of the District and the proposed improvements/services, it has been determined that the maintenance and servicing of the improvements has the potential to confer benefits to others outside the District.

It is estimated as much as 24.2% of the total benefit (in excess of the City standard) may accrue to the public at large or properties located outside the District (with an estimated 15.8% accruing directly to properties located outside the District, and the remaining 8.4% accruing to the general public as indirect/incidental beneficiaries



passing through the District or utilizing District-provided amenities). The estimated costs associated with these "general benefits" have been quantified and will not be funded by assessments.

## **Cost Estimate**

#### **Estimated Costs**

Estimated Fiscal Year 2015 annual expenses, revenues, reserves, and assessments (provided by the City) for the District are included as **Exhibit B** hereto.

## **Annual Cost-Indexing**

With the passage of Proposition 218, any proposed increase in assessments must be placed for approval before the property owners by a mail ballot and a public hearing process, similar to these proceedings. A majority of ballots received must be affirmative for the City Council to confirm and levy the increased assessments. The current maximum authorized assessment established in 1986 is not authorized to be indexed (increased or decreased) without a vote of the affected property owners.

# **Method of Apportionment**

## **Estimated Benefit of the Improvements**

The Transportation Element of the City's General Plan and the general policy recommendations found in the local Community Plan establish several goals for the community's transportation system. The improvements being maintained by this District are consistent with the plans' goals for public safety and pleasing aesthetics.

## **Apportionment Methodology**

As shown in **Exhibit A**, the District has been divided into three (3) zones for benefit apportionment purposes. The total cost for maintenance of District improvements will be assessed to the various parcels within the District in proportion to the net parcel area (NPA) of



each a parcel within a zone in relationship to the total NPA of all the parcels within the zone.

# **Sample Calculations**

As described above, the net parcel area (NPA) assigned to each parcel in the District has been calculated based on each parcel's net area and the identified apportionment factors, as shown in the following equation:

NPA = (Net Parcel Area) x NPA Factor

Shown below are sample NPA calculations for several common land uses found in the District.

- 5-acre Industrial Property
   NPA = 5.00 acres x 1.00 = 5.00 NPA
- **5-acre Park without Recreation Center** NPA = 5.00 acres x 1.00 = 5.00 NPA

The total assessment for each parcel in the District is based on the calculated NPA for the parcel and the applicable unit assessment rate, as shown in the following equation:

Total Assessment = Total NPA x Unit Assessment Rate

The NPA calculated for each property can be found in the Assessment Roll (**Exhibit C**).



# **Summary Results**

The District boundary is presented in **Exhibit A**.

An estimate of the costs of the improvements provided by the District is included as **Exhibit B** to this report.

The assessment methodology utilized is as described in the text of this report. Based on this methodology, the NPA and Fiscal Year 2015 District assessment for each parcel were calculated and are shown in the Assessment Roll (**Exhibit C**).

Each lot or parcel of land within the District has been identified by unique County Assessor's Parcel Number on the Assessment Roll and the Boundary Map and Assessment Diagram referenced herein. The net assessment for each parcel for Fiscal Year 2015 can be found on the Assessment Roll.

This report has been prepared and respectfully submitted by:

EFS ENGINEERING, INC.

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Sharon F. Risse

OF SAN DIEGO, CALIFORNIA, do hereby cer	TY CLERK of the CITY OF SAN DIEGO, COUNTY rtify that the Assessment as shown on the Assessment the of which are incorporated into this report, were filed
	Elizabeth Maland, CITY CLERK CITY OF SAN DIEGO STATE OF CALIFORNIA
OF SAN DIEGO, CALIFORNIA, do hereby ce	TY CLERK of the CITY OF SAN DIEGO, COUNTY ortify that the foregoing Assessment, together with the report, was approved and confirmed by the CITY, 2014.
	Elizabeth Maland, CITY CLERK CITY OF SAN DIEGO STATE OF CALIFORNIA

# **EXHIBIT A**

# **EXHIBIT B**

#### Park and Recreation Department - Open Space Division Maintenance Assessment Districts Program Summary of Fiscal Year 2015 (07-01-14 to 06-30-15) Budget

# Eastgate Maintenance Assessment District SAP Fund 200044

		FY 2013		FY 2014	FY 2015	
		Unaudited Actuals		Estimate		Proposed
Full-Time Equivalent/Grounds Maintenance Manager		0.15		0.15		0.15
<u>District Personnel Costs</u> Total Labor & Fringe	\$	15,530.00	\$	16,103.00	\$	17,365.00
District Non-Personnel Costs						
Contract Services						
Landscaping Services - Blue Skies Contract Expiration: 06/30/15 (512134,516001)	\$	60,399.08	\$	63,096.00	\$	66,250.00
Landscaping Services - Irrigation Upgrade	\$	-	\$	25,000.00	\$	5,000.00
Landscaping Services - Planting, & Removal Project (512134D)	\$	=	\$	22,168.00	\$	20,000.00
Landscaping Services - Electrical (Eastgate Sign at Eastgate & Towne Ctr. Drive) (512134E)	\$	-	\$	=	\$	5,000.00
Tree Trimming (512197)	\$	-	\$	-	\$	25,000.00
Supplies						
Environmental Svcs. Dept. Account Card - Mulch, Compost, or Woodchips (511069)	\$	10.00	\$	-	\$	-
Garden Nursery Stock (511028)	\$	=	\$	3,000.00	\$	3,000.00
Electrical Parts and Pipe Fittings (511082,511086)	\$	-	\$	1,000.00	\$	1,000.00
City Services - Arborist Services, Irrigation Call Outs, and Signs (512114A, 512114B)	\$	483.32	\$	1,000.00	\$	1,000.00
Special Districts Administration (516024A)	\$	16,072.00	\$	16,072.00	\$	10,984.00
Vehicle Usage and Assignment (516024B)	\$	1,111.00	\$	1,111.00	\$	1,166.00
Utilities	_		_		_	
Water (514100)	\$	28,525.77	\$	28,526.00	\$	38,098.00
Storm Drain Fee (514101)	\$	948.85	\$	949.00	\$	1,080.00
Electrical (514105)	\$	716.68	\$	717.00	\$	951.00
Subtotal Non-Personnel Costs	\$	108,266.70	\$	162,639.00	\$	178,529.00
TOTAL	\$	123,796.70	\$	178,742.00	\$	195,894.00
District Revenues						
Special Assessments	\$	136,897.64	\$	136,874.94	\$	136,874.82
Interest Earnings	\$	1,042.52	\$	700.00	\$	400.00 (1)
City Contributions		•	·			
Gas Tax Fund (2)	\$	5,891.00	\$	4,960.00	\$	5.040.00
General Fund – General Benefit Offset	\$	-	\$	-	\$	47,406.35
TOTAL	\$	143,831.16	\$	142,534.94	\$	189,721.17
District Reserves						
Beginning Fund Balance	\$	166,360.68	\$	186,395.14	\$	150,188.08
Change in Fund Balance	\$	20,034.46	φ	(36,207.07)	Ф \$	(6,172.83)
<u> </u>			φ		_	
Year End Operating Reserves	\$	186,395.14	\$	150,188.08	\$	144,015.24

<sup>(1)</sup> Special assessments revenue adjusted to reflect latest parcel information and applicable cost-indexing provisions.

<sup>(2)</sup> City contributions in Fiscal Year 2015 are subject to change pending approval of new rate per square foot/acreage.

# **EXHIBIT C**

# ASSESSMENT ENGINEER'S REPORT ASSESSMENT ROLL

The undersigned, pursuant to the "Maintenance Assessment Districts Ordinance" (Division 2, Article 5, Chapter VI beginning at Section 65.0201 of the San Diego Municipal Code), the "Landscaping and Lighting Act of 1972" (Part 2, Division 15 of the California Streets and Highways Code), applicable provisions of "Proposition 218" (Article XIIID of the California Constitution), and the "Proposition 218 Omnibus Implementation Act" (California Senate Bill 919) (the aforementioned provisions are hereinafter referred to collectively as "Assessment Law"), does hereby submit the following:

- 1. Pursuant to the provisions of Assessment Law and the Resolution of Intention, we have assessed the costs and expenses of the works of improvement (maintenance) to be performed in the Assessment District upon the parcels of land in the Assessment District in accordance with the approved apportionment methodology. For particulars as to the identification of said parcels, reference is made to the Assessment Diagram and Boundary Map on file in the Maintenance Assessment Districts section of the Park and Recreation Department of the City of San Diego. The District boundary is depicted in the Assessment Engineer's Report as **Exhibit A.**
- 2. The Assessment Diagram included in this report shows the Assessment District, as well as the boundaries and dimensions of the respective parcels and subdivisions of land within the Assessment District, the same as existed at the time of the passage of the Resolution of Intention, each of which subdivisions of land or parcels or lots respectively have been given a separate number upon the Assessment Diagram and in the Assessment Roll (**Exhibit C**).
- 3. By virtue of the authority contained in said Assessment Law, and by further direction and order of the legislative body, we hereby make the following assessment to cover the costs and expenses of the works of improvement (maintenance) for the Assessment District based on the costs and expenses as set forth in the Assessment Engineer's Report.

For particulars as to the individual assessments and their descriptions, reference is made to the Assessment Roll (**Exhibit C**) attached hereto.

By:

DATED: June 13 , 2014 EFS ENGINEERING, INC.

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# **EXHIBIT C - Assessment Roll (Fiscal Year 2015) Eastgate Maintenance Assessment District**

Parcel	NPA (1)			NPA (1)	Total	Unit Cost	FY 2015 (2)	
Number	(Acres)	Zone	Land Use	Factor	NPA <sup>(1)</sup>	(\$/EDU)	Assessment	Owner Name
343 121 13 00	1.20	1	DIND	1.00	1.20	\$1,169.50	\$1,403.40	D W C G Inc
343 121 14 00	3.10	1	DIND	1.00	3.10	\$1,169.50	\$3,625.44	Arden Realty Ltd Ptnshp
343 121 16 00	3.40	1	DIND	1.00	3.40	\$1,169.50	\$3,976.30	City Of San Diego
343 121 20 00	2.20	1	DIND	1.00	2.20	\$1,169.50	\$2,572.90	Arden Realty Ltd Ptnshp
343 121 21 00	2.70	1	DIND	1.00	2.70	\$1,169.50	\$3,157.64	Arden Realty Ltd Ptnshp
343 121 22 00	3.30	1	DIND	1.00	3.30	\$1,169.50	\$3,859.34	Tanabe Holding America Inc
343 121 23 00	3.30	1	DIND	1.00	3.30	\$1,169.50	\$3,859.34	Arden Realty Ltd Ptnshp
343 121 27 00	1.70	1	DIND	1.00	1.70	\$1,169.50	\$1,988.14	Eastgate Investment L L C
343 121 28 00	1.70	1	DIND	1.00	1.70	\$1,169.50	\$1,988.14	Eastgate Investment L L C
343 121 33 00	3.60	1	DIND	1.00	3.60	\$1,169.50	\$4,210.20	Kilroy Realty L P
343 121 34 00	3.80	1	DIND	1.00	3.80	\$1,169.50	\$4,444.10	Kilroy Realty L P
343 121 40 00	5.48	1	DIND	1.00	5.48	\$1,169.50	\$6,408.86	L P L Holdings Inc
343 121 41 00	6.40	1	DIND	1.00	6.40	\$1,169.50	\$7,484.80	Irvine Co
343 122 13 00	0.90	2	DIND	1.00	0.90	\$82.58	\$74.32	H C P Eastgate L L C
343 122 16 00	2.60	2	DIND	1.00	2.60	\$82.58	\$214.70	Kilroy Realty L P
343 122 24 00	0.80	3	PKU	1.00	0.80	\$0.00	\$0.00	City Of San Diego
343 122 26 00	7.48	1	DIND	1.00	7.48	\$1,169.50	\$8,747.86	9625 Towne Centre Partners L P
343 122 35 00	1.20	1	DIND	1.00	1.20	\$1,169.50	\$1,403.40	9514 T C D L L C
343 122 40 00	7.49	1	DIND	1.00	7.49	\$1,169.50	\$8,759.56	Irvine Co
343 122 41 00	5.82	1	DIND	1.00	5.82	\$1,169.50	\$6,806.48	Irvine Co
343 122 42 00	3.36	1	DIND	1.00	3.36	\$1,169.50	\$3,929.52	Irvine Company Llc The
343 122 43 00	4.53	1	DIND	1.00	4.53	\$1,169.50	\$5,297.84	Irvine Company Llc The
343 122 45 00	2.82	1	DIND	1.00	2.82	\$1,169.50	\$3,297.98	The Irvine Company L L C
343 122 46 00	2.83	1	DIND	1.00	2.83	\$1,169.50	\$3,309.68	The Irvine Company L L C
343 122 47 00	3.41	1	DIND	1.00	3.41	\$1,169.50	\$3,988.00	The Irvine Company L L C
343 122 48 00	3.44	1	DIND	1.00	3.44	\$1,169.50	\$4,023.08	The Irvine Company L L C
343 122 49 00	3.63	1	DIND	1.00	3.63	\$1,169.50	\$4,245.28	Irvine Company Llc
343 122 50 00	4.62	1	DIND	1.00	4.62	\$1,169.50	\$5,403.08	Irvine Company Llc
343 122 51 00	3.51	1	DIND	1.00	3.51	\$1,169.50	\$4,104.94	Irvine Company Llc
343 122 52 00	3.12	1	DIND	1.00	3.12	\$1,169.50	\$3,648.84	Irvine Company Llc
343 122 60 00	3.34	1	DIND	1.00	3.34	\$1,169.50	\$3,906.12	Irvine Company Llc
343 122 61 00	2.52	1	DIND	1.00	2.52	\$1,169.50	\$2,947.14	Irvine Company Llc
343 122 62 00	4.68	1	DIND	1.00	4.68	\$1,169.50	\$5,473.26	Irvine Company Llc
343 122 63 00	3.16	1	DIND	1.00	3.16	\$1,169.50	\$3,695.62	Irvine Company Llc
343 122 64 00	3.95	1	DIND	1.00	3.95	\$1,169.50	\$4,619.52	Irvine Company Llc

TOTAL	88.56	-	-	-	121.09	-	\$136,875	

ETP-Exhibits(FY2015)r1.xls / Exhibit C 6/18/2014

 $<sup>^{(1)}</sup>$  Net Parcel Area (NPA).  $^{(2)}$  FY 2015 is the City's Fiscal Year 2015, which begins July 1, 2014 and ends June 30, 2015.