# PROPOSED PROPOSITIONS TO RATIFY FOUR AMENDMENTS TO THE CITY CHARTER AND A STREET BOND ISSUE TOGETHER WITH ARGUMENTS

To Be Submitted to the Qualified Voters of The City of San Diego at the

SPECIAL MUNICIPAL ELECTION TO BE HELD ON TUESDAY, JUNE 7, 1966

The following proposed propositions for the ratification and approval of amendments to the Charter of The City of San Diego, and a Street Bond Issue, will be submitted to the qualified voters of The City of San Diego on Tuesday, June 7, 1966.

PHILLIP ACKER, City Clerk

#### PROPOSITION D

# ITHIS PROPOSITION WILL APPEAR ON THE BALLOT IN THE FOLLOWING FORM

PROPOSITION D. CITY OF SAN DIEGO CHARTER AMENDMENT. Adds Section 77b to the Charter of The City of San Diego. Grants the City Council power to provide for a public trans-	YES	
portation system and to levy a special tax not to exceed ten cents $(10\phi)$ on each one hundred dollars (\$100.00) of assessed valuation to be used for such purposes.	Ю	

This proposition adds Section 77b to the Charter of The City of San Diego. The portions to be added are underlined.

Section 77b. PUBLIC TRANSPORTATION. The Council may levy, in addition to all other taxes provided for in this Charter, a special tax in an amount not to exceed ten cents (\$0.10) on each one hundred dollars (\$100.00) of the assessed valuation of all real and personal property within the City, to be used for discharging any obligations undertaken by the City to acquire, develop, operate or maintain a public transportation system or to assist a nonprofit corporation to acquire, develop, operate or maintain a public transportation system.

The Council may establish special funds, execute contracts, acquire property by purchase, devise, lease, gift or condemnation, and may sell, lease, convey, exchange, dispose of, or lend property or funds in order to provide, promote or preserve a public transportation system. The enumerated powers in this section are in aid of public transportation and shall not be limited by any other provisions of this Charter.

# ARGUMENT FOR PROPOSITION D

Public transportation is the life-blood of every metropolitan city. It is a basic necessity that benefits each resident whether he makes use of it or not. The City's growth and ability to attract new industry is dependent upon bus transportation. Workers, children, church-goers, senior citizens, students and servicemen all need better public transportation. Many families require bus transportation for shopping, visits to the doctor, and dozens of other necessary purposes. The entire community will make greater use of improved bus service.

The operating handicaps of the San Diego Transit System have resulted in decreasing service and fewer riders. This trend is not unique, but it must be reversed if San Diego is to grow and prosper. Practically all major cities have acted to provide transit through public ownership and

operation,

Your YES vote is needed so that the City can buy the bus system and operate it through a non-profit corporation. This will enable the City to not only keep the buses running, but to BUILD AND IMPROVE SERVICE THROUGH THE ADDITION OF NEW EQUIPMENT, MORE FREQUENT SCHEDULES, EXTENSION OF ROUTES AND LOWER FARES. This will require a special transportation tax limited to  $10\phi$  per \$100 of assessed valuation. If this full tax were levied it would cost the average home owner just over a penny a day.

Continued private operation can only lead to further deterioration of transit and complete loss of service. IT IS UNTHINKABLE THAT THE 16TH LARGEST CITY IN THE NATION SHOULD BE WITHOUT PUBLIC TRANSPORTATION. NOW IS THE TIME TO IMPROVE BUS SERVICE AND REDUCE THE FARES. After extensive research, Proposition D has been endorsed by many community organizations, including the San Diego Chamber of Commerce, San Diego Taxpayers Association, and Metropolitan Area Rapid Transit Committee. VOTE "YES" ON PROPOSITION D.

A. B. POLINSKY,

Chairman, Citizens for Better Bus Service and Lower Fares.

#### ARGUMENT AGAINST PROPOSITION D

I wish to present the following ARGUMENT AGAINST PROPOSITION D—TRANSIT TAX. It would be unfair to tax the property owner, who does not basically have an interest in the transit system, for the benefit of the few riders and business places that would gain by continuance of the system. This tax would only continue the present system which has proved to be antiquated, unimaginative, and a financial loser and would probably continue that way. An entirely new approach to public transportation is needed with the user paying the expense. Let's not be rail-roaded into underwriting a white elephant. We need an imaginative, modern approach to the problem which would attract visitors, provide sound funding, and be an asset to the city. It can be done! Vote NO on this proposition and thereby demand a new and realistic approach to the problem.

# RONALD M. IRELAND

#### PROPOSITION E

# (THIS PROPOSITION WILL APPEAR ON THE BALLOT IN THE FOLLOWING FORM)

PROPOSITION E. CITY OF SAN DIEGO CHARTER AMENDMENT. Amends Section 77 of the Charter of The City of San Diego. Permits the use of Capital Outlay Funds to purchase the	YES	
initial furnishings, equipment, supplies, inventory and stock in connection with the acquisition and construction of a permanent public improvement.	NO	

This proposition amends Section 77 of the Charter of The City of San Diego by deleting certain provisions thereof and by the addition of new provisions. The portions to be deleted are printed in STRIKE-OUT TYPE and the portions to be added are underlined.

Section 77. CAPITAL OUTLAYS—FUND. There is hereby created a fund in the City Treasury, to be known as the Capital Outlay Fund. Into this fund each year there shall be placed all moneys derived from taxation required or needed for capital outlay expenditures and all proceeds received from the sale of city-owned real property.

The moneys in the Capital Outlay Fund shall be used exclusively for the acquisition, construction and completion of permanent public improvements, including public buildings and the such initial furnishings, and equipping thereof, equipment, supplies, inventory and stock as will establish the public improvement as a going concern. This fund may also be used for the acquisition, construction and completion of real property, water and sewer mains and extensions, and other improvements of a permanent character, and also the replacement or reconstruction of the same, but not the repair or maintenance thereof, and shall not be used for any other purpose or transferred from said fund, except with the consent of two-thirds of the qualified electors of said City, voting at a general or special election.

No moneys in said fund shall be transferred at the end of a fiscal year, but shall remain therein as trust moneys for the purposes above outlined, and the said fund shall be used and

maintained, if possible, as a cash reserve to enable the City to meet public emergencies or acquire needed permanent public improvements without the issuance of bonds.

Each year the Council may appropriate from said fund in the Annual Appropriation Ordinances, except for use of the Harbor Department, sufficient moneys to care for the needs of the various departments of the City for capital outlay expenditures of a permanent character.

# ARGUMENT FOR PROPOSITION E

The construction of public improvements such as libraries, fire stations, park and recreation centers are financed by capital outlay funds. These funds come primarily from sale of other City property, sales tax or from bond sales.

A library without books, a fire station without a fire engine or a recreation center without play equipment is of little use and is obviously not a completed public improvement. These items under the current budget, must be purchased from operating funds financed by the property tax. Section 77 of our Charter, under the amendment proposed here, would permit the use of capital outlay funds for equipping new libraries with books. THIS WILL REDUCE THE DEMAND ON PROPERTY TAXES.

It is recommended that you vote YES on Proposition E.

# MAYOR FRANK CURRAN

COUNCILMAN HELEN COBB COUNCILMAN IVOR deKIRBY COUNCILMAN HARRY SCHEIDLE COUNCILMAN TOM HOM COUNCILMAN JACK WALSH DEPUTY MAYOR ALLEN HITCH COUNCILMAN MIKE SCHAEFER COUNCILMAN FLOYD MORROW

# ARGUMENT AGAINST PROPOSITION E

No argument against this proposition was filed in the Office of the City Clerk.

#### PROPOSITION F

# (THIS PROPOSITION WILL APPEAR ON THE BALLOT IN THE FOLLOWING FORM)

PROPOSITION F. CITY OF SAN DIEGO CHARTER AMENDMENT. Amends Section 98 of the Charter of The City of San Diego. Permits the City Manager to make changes in contracts	YES	
without Council approval when the cost of such change is less than five hundred dollars (\$500.00).	NO	

This proposition amends Section 98 of the Charter of The City of San Diego by adding certain provisions. The portions to be added are underlined.

Section 98. ALTERATION IN CONTRACTS. Whenever it becomes necessary in the opinion of the Manager to make alterations, the cost of which exceeds five hundred dollars (\$500.00), in any contract entered into by the City, such alterations shall be made only when authorized by the Council upon written recommendation of the Manager. No such alterations, the cost of which exceeds five hundred dollars (\$500.00), shall be valid unless the new price to be paid for any supplies, material, or work under the altered contract shall have been agreed upon in writing and signed by the contractor and the Manager prior to such authorization by the Council. All other alterations shall be made by agreement in writing between the contractor and the Manager.

#### ARGUMENT FOR PROPOSITION F

The City of San Diego normally enters into approximately 150 construction contracts every year with various firms and individuals. Due to weather conditions, material shortage, design

modifications or other conditions that may arise during the term the contract work is being done, it is necessary to process approximately 125 change orders on these contracts. At least  $\frac{1}{3}$  of these change orders are minor involving for example, a change of a few days in completion date or a change in the scope of the job resulting in a change in cost of less than \$500.00.

Section 98 of our City Charter now requires that all change orders be placed on the Council Docket and be approved by Council resolution. The cost of processing such a change order often exceeds the dollars involved in the change. THIS CHARTER CHANGE WILL REDUCE COSTS, EXPEDITE THE WORK AND MAY RESULT IN LOWER BIDS.

It is recommended that you vote YES on-proposition F.

# MAYOR FRANK CURRAN

COUNCILMAN HELEN COBB COUNCILMAN IVOR deKIRBY, COUNCILMAN HARRY SCHEIDLE COUNCILMAN JACK WALSH DEPUTY MAYOR ALLEN HITCH COUNCILMAN MIKE SCHAEFER

#### ARGUMENT AGAINST PROPOSITION F

In regard to the spending of public funds, especially in the area of construction, I believe the City Council should at all times be completely apprised of the expenditures. Therefore, to pass the control of responsibility on to the staff to make the final approval of construction change orders would set a precedent that would not be sound in fiscal responsibility.

During my two and one-half years on the City Council I have not yet experienced any delay in construction or inefficiency in the present procedure by which the City Council approves all change orders regardless of amount. My experience also has told me that to enact legislation on change orders requires a minimum amount of time—generally one to two minutes.

Therefore, I would recommend a "NO" vote on Proposition F.

TOM HOM Councilman, Fourth District

#### PROPOSITION G

# ITHIS PROPOSITION WILL APPEAR ON THE BALLOT IN THE FOLLOWING FORM)

PROPOSITION G. CITY OF SAN DIEGO CHARTER AMENDMENT. Amends Section 79 of the Charter of The City of San Diego. Permits property owners who initiate special assessment district proceedings to employ without cost to the City their own	YES	
attorneys and engineers and enables the City, upon Council approval, to employ private attorneys and engineers for City initiated proceedings.	NO	

This proposition amends Section 79 of the Charter of The City of San Diego by deleting certain provisions thereof and by the addition of new provisions. The portions to be deleted are printed in STRIKE-OUT TYPE and the portions to be added are underlined.

Section 79. SPECIAL ASSESSMENTS. The Council shall have power by ordinance to provide for the payment of all or any part of the cost of any public service or of the acquisition of any land or other property for public use, or of the construction, reconstruction, operation or maintenance of any structure or work in the nature of a public facility or improvement, by levying and collecting special assessments upon property specially benefitted. The mode and manner for the acquisition of any land or other property for public use or of the construction, reconstruction, operation or maintenance of any structure or work in the nature of a public facility or improvement and the levying and collecting of special assessments therefor shall be as prescribed at that time by the general law of the State of California relative thereto; unless the Council shall by ordinance provide otherwise.

Provided, however, that t The legal and engineering work of preparing proceedings, plans and specifications, costs and estimates of any improvements under this Section shall be done and performed by the offices of the City Attorney and City Engineer - respectively. - unless However, if there shall be filed with the City Clerk for presentation to the Council a request in writing by property owners interested that such legal engineering and engineering legal work be performed by attorneys engineers and engineers attorneys outside of the City employ, the Council may so provide, and at the same time deposited with said Clerk for the use of the City a sum of money sufficient to cover and pay for the costs of such engineering and legal work. In the event that for any reason such proceeding for a public improvement shall not be carried forward to completion so that assessments upon the property benefitted may be legally levied and collected in an amount sufficient to pay the entire cost of said public improvement, including such legal and engineering costs, then and in that event such money so deposited may be used by the City to defray the cost of such engineering and legal work as shall have been done prior to the abandanment of such proceeding. The Council shall order the return of such money, if the proceeding is completed to the extent that such costs for engineering and legal fees have been legally assessed as part of the costs against the property benefitted. In no case, however, shall the City ever be held liable for the costs and fees of such outside engineers and attorneys. As a condition precedent to the Council's granting permission for the employment of private attorneys or engineers, the property owners interested, the private attorney or the engineer, as appropriate, shall agree to hold the City free and harmless of and from any and all liability or cost or expense if for any reason the project is abandoned by the Council or the assessments are not levied or collected. On City-initiated projects toward which the City or other public agency contributes a portion of the costs, the Council may provide for the employment of private attorneys or engineers without requiring compliance with the foregoing condition precedent.

# ARGUMENT FOR PROPOSITION G

This amendment will permit the City Council to supplement City engineering forces during peak work periods. Special projects which would interrupt the uniform operation of the City Engineering Department could be contracted to private industry. Individuals and groups desiring that specific engineers and attorneys be used on improvement district projects could have them employed with the consent of the City Council.

Passage of this amendment will strengthen private industry and at the same time assist in the efficient use of City forces.

A YES vote should be cast for this proposition.

SAN DIEGO COUNTY BUILDING AND CONSTRUCTION TRADES COUNCIL WALTER J. De BRUNNER, Business Manager SAN DIEGO CHAPTER, CALIFORNIA COUNCIL OF CIVIL ENGINEERS AND LAND SURVEYORS CHARLES R. CRULL, President WILLIAM R. NOTHOMB, Secretary

# ARGUMENT AGAINST PROPOSITION G

No argument against this proposition was filed in the Office of the City Clerk.

#### PROPOSITION H

# ITHIS PROPOSITION WILL APPEAR ON THE BALLOT IN THE FOLLOWING FORM)

PROPOSITION H. CITY OF SAN DIEGO BOND PROPOSITION: Shall the City of San Diego incur bonded indebtedness in the principal amount of \$5,000,000.00 for the purpose of the acquisition and construction by said City of certain municipal improvements, to wit: street work in the City including the widening,	YES	4 3
reconstruction, surfacing, resurfacing, alignment and realignment of existing streets, the construction of new streets together with appurtenances and appurtenant work and the relocation of utilities, limited, however, as to all such work, to major streets of the Select Street System?	NO	

#### ARGUMENT FOR PROPOSITION H

Proposition H deserves a "YES" vote because:

We, the people of San Diego, are currently faced with the decision of whether to finance the development of our vitally needed major street system in the developed areas of the City through the issuance of a bond issue or the use of extended improvement districts. Under the latter system, some 90% of the City's homeowners will be involved with an assessment averaging not less than \$100 to be paid over a ten year period. Under bond financing for the projects, all San Diego property owners participate in the street development program at a total cost averaging \$36—paid over a twenty year period. Bond financing assures that the development of 25 major street projects will be completed within a ten year period at a lower cost to homeowners. Extended district financing is more expensive, and will take more than twice as long to complete the same projects.

The passage of this bond issue will, through the addition of State Gasoline Tax funds, abutting property-owner participation in the specific projects, special assessments to owners of unsubdivided lands, and City Capital Improvement Funds, assure an immediate start on this \$20 Million major street system. This involves 25 major streets in the City's developed areas, and will decrease the traffic loading on San Diego's already overburdened street system.

This bond issue, and the resulting development of San Diego's major street system, is of vital importance to the economy of our City. It is important that all the people of San Diego support this issue. We urge your "YES" vote on Proposition H on June 7th.

DR. EARL RICHMOND, Chairman Citizens Committee for a "YES" vote on Proposition H.

# ARGUMENT-AGAINST PROPOSITION H

If the city council can divert money from the Room tax, the Capital Outlay Fund and Sales tax revenues for non-essentials, such as a sports stadium and advertising for tourists, it can eliminate waste and extravagant spending and come up with sufficient money to pay for essentials, such as street improvements, by tapping the self-same sources.

The problem of every big city, and San Diego is no exception, is the same: too many people. And the idea of spending money for advertising to bring more of them here is sheer nonsense. Because of its natural assets San Diego will continue to grow in spite of the "go go" boys who want to turn a desirable place to live into an undesirable one.

An aggressive cost-reduction plan is long overdue for every city department. As candidates for trimmed payrolls and expenditures, I suggest the municipal golf courses be checked as an example of where money may be saved without impairing their functions. And this is only one of many city activities.

Vote for economy, efficiency and lower taxes.

R. I. MINSON San Diego