Overview of The Brown Act

Park and Recreation Department Business Plan Update Committee September 22, 2011

The Brown Act

- The Act is intended to ensure that deliberations and actions of local agency legislative bodies are open and public and that there is meaningful public access to their decisionmaking
- The Act requires that meetings be open to the public, held on a regular schedule, and conducted in accordance with an agenda available in advance of the meeting
- No secret ballots allowed
- Meetings must be open unless there is a specific section in the Act that permits a closed session

Who is Subject to the Brown Act?

- "Legislative bodies" including advisory committees created by ordinance of the San Diego City Council
- Committee members, from time of appointment
- Subcommittees created by formal action of the advisory committee
 - But not temporary ad hoc advisory committees made up solely of committee members and constituting less than a quorum

What Constitutes a Meeting?

- Any congregation of a majority of the members at the same time and place to hear, discuss, or deliberate on any item that is within the subject matter jurisdiction of the committee
- Serial meeting / series of communications
 - □ "Serial" contacts
 - "A to B" and "B to C" can lead to a "collective concurrence."
 - □ E-mail communications
 - A majority cannot e-mail each other to discuss topics before the committee

What is Not a Meeting?

- Individual contacts between a committee member and another person
- Majority of the members at a:
 - Conference open to the public
 - Local public meeting
 - Open meeting of another body
 - □ Social or ceremonial event
 - But, members may not discuss committee matters among themselves at these events

Public Contacts

- Communication with a member of the public does not violate the Act (but may raise due process issues for quasi-judicial matters)
- If an individual contacts a quorum of the committee, the members should not respond outside public meeting – deliberations should occur in public
- One-way transmission of background materials and solitary review by committee members would not violate Act

When Can Meetings Be Held?

- Regular meetings: Agenda posted 72 hours before
- Special meetings:
 - Called by chair or majority of committee members, agenda posted 24 hours before
- Emergency meetings:
 - Immediately, must be a real emergency, such as a situation that impairs public health, safety or both

Where Can Meetings Be Held?

- Within the boundaries of the City, unless a specific exemption applies
- Meetings must be accessible under the Americans with Disabilities Act of 1990

Agenda Descriptions

- Brief general description of each item (less than 20 words)
- Include the date, time and location of the meeting
- Must inform public of scope of the committee's intended plans so public can decide whether to participate
- Must be posted in a location "freely accessible to members of the public"

Consideration of Matters Not on the Meeting Agenda

Only if:

- Majority vote determines an "emergency" exists
- Two-thirds vote determines the need to take immediate action occurred after agenda was posted

Public Right to Comment

Regular meeting

- Public may comment on any matter within the committee's subject matter jurisdiction even if not on the agenda (non-agenda public comment)
- Public also must be allowed to comment on agenda items
- Reasonable regulations, including time limits may be adopted

Public Right to Comment

Special meeting

- Comments must be allowed on agenda items
- Committee may allow non-agenda comment, but not required
- Committee must allow criticisms and complaints
- Public comments are made before action is taken

Limited Response to Public Comment on Items Not on Agenda

- May make a brief response to statements or questions permitted, but no discussion or action
- May briefly announce or report on member's own activities
- May ask questions for clarification
- May refer the matter to staff for:
 - Information
 - Request to report back
 - Direct to place matter on a future agenda

Public Right to Attend

 Public cannot be required to register their names or provide other information as a condition of attending meeting
Voluntary sign-in is allowed

Public Right to Attend

- Public has a right to record the meeting with an audio or video tape recorder, or take photographs
- Public has a right to review agendas and other writings distributed to a majority of the committee members

Violations of Brown Act

Civil Actions

- Any interested party may begin action
- The committee will have an opportunity to cure and correct actions taken
- □ With judgment, action is void, with certain exceptions
- Costs & attorney fees may be awarded
- Criminal penalties
 - □ With intent to deprive public of information
 - □ Guilty of a misdemeanor

Overview

- All meetings shall be <u>open</u> and <u>public</u>
- Actions and <u>deliberations</u> must be taken openly
- All persons shall be permitted to <u>attend</u> and <u>participate</u> in the meetings

Questions?

