

THE CITY OF SAN DIEGO

REPORT TO THE PLANNING COMMISSION

DATE ISSUED:	July 18, 2008	

REPORT NO. PC-08-102

- ATTENTION: Planning Commission Agenda of July 24, 2008
- SUBJECT: Initiation of an Amendment to the General Plan and the Mira Mesa Community Plan to designate a 13.89 acre property Industrial Park. PTS PROJECT NUMBER: 159481

OWNER/ APPLICANT

21 Mira Mesa, LLC

SUMMARY

<u>Issue</u> - Should the Planning Commission INITIATE an amendment to the General Plan and the Mira Mesa Community Plan to redesignate a portion of parcel numbers 341-010-28 and 341-352-28 from Open Space to Industrial Park? The property is located at Mira Sorrento Place near the intersection of Mira Mesa Boulevard and Vista Sorrento Parkway.

Staff Recommendation - INITIATE the plan amendment process.

<u>Community Planning Group Recommendation</u> – The Mira Mesa Community Planning Group meets the third Monday of each month; therefore, their recommendation was not available at the time of printing this report. Their recommendation will be provided on the date of the hearing.

Other Recommendation(s) - None

<u>Environmental Impact</u> - If initiated, the proposed plan amendment and future discretionary actions will be subject to environmental review.

Fiscal Impact – Processing costs would be paid by the applicant.

Code Enforcement Impact - None

Housing Impact - None

BACKGROUND

The subject property is a 13.92 acre site composed of two parcels and is located near the intersection of Mira Mesa Boulevard and Vista Sorrento Parkway within the Mira Mesa Community Planning Area (Attachment 1). The property is bisected by Mira Sorrento Place between Scranton Road and Vista Sorrento Parkway. It is an irregular shaped property which includes a 200 foot wide San Diego Gas & Electric easement along the western boundary, six other public utility easements located throughout the property, and a number of easements conveying street and/or street slope rights to the city (Attachment 2). The property also contains some significant existing grade changes from east to west and from the grading that occurred for Mira Sorrento Place.

The Mira Mesa Community Plan (community plan) currently designates the eastern portion of the property as Industrial Park and the western portion Open Space. Surrounding land use designations include Business and Visitor Commercial to the east, Specialized Commercial, Medium Density Residential (15-30 dwelling units per acre) and Open Space to the north, and Open Space and Industrial Park to the west and south (Attachment 3). The proposed amendment would redesignate the Open Space portion to Industrial Park to allow for high technology, research and development, corporate headquarters and office uses. If initiated, the proposal would also require a rezone from the AR-1-1 (Agricultural – Residential) zone to an appropriate IP zone (Industrial Park).

The community plan's Industrial Element divides the community's industrial lands into two subareas, the Sorrento Mesa Subarea and the Miramar Subarea. The subject property is located in the Sorrento Mesa Subarea. Sorrento Mesa is characterized by a series of planned industrial parks with a mix of industrial, office and service uses. Development in the subarea includes high quality architectural design, extensive landscaping and limited signs. The community plan acknowledges that there is continuing market pressure for office uses in this subarea rather than lower trip-generating industrial uses. The four main goals for industrial land; 2) A reduction in traffic conflicts and congestion in industrial areas; 3) Improvement in the visual quality of industrial development in the community; and 4) Compliance with the Comprehensive Land Use Plan for NAS Miramar, which is now referred to as Airport Land Use Compatibility Plan (ALUCP) for MCAS Miramar. In order to achieve these goals the community plan recommends lot sizes be a minimum of 80,000 square feet, and that multi-tenant office uses be limited to 50 percent of the total square footage of the project.

The Industrial Park designation within the community plan is specific to the Sorrento Mesa subarea and is intended to accommodate a mixture of research and development, office and manufacturing uses. Freestanding commercial and automotive services are not consistent with this designation. Further limitations on development in this subarea are due to the ALUCP for

MCAS Miramar. The property is located within the 65 decibel CNEL (Community Noise Equivalent Level) and within APZ 2 (Accident Potential Zone). For Research & Development, Office and Laboratories in this noise contour, indoor noise must be attenuated to a CNEL of 50 decibels or below. The only restriction for these uses that occur within APZ 2 is that they are limited to lot coverage of less than 40 percent.

The property is within an area identified as the Sorrento Mesa Subregional Employment Area by the General Plan. Together with Sorrento Valley, this subregional employment area constitutes the city's largest and most diverse concentration of high technology industrial uses and is a key component to the city's economic growth. One of the main goals for this area as stated in the Economic Prosperity Element of the General Plan is the retention of the Industrial Park land use designation to preserve this area for high technology manufacturing, research and development, and secondary uses to protect the area from further encroachment by non-industrial users.

The community plan's Sensitive Resources and Open Space Element provides overarching goals for a community-wide open space system that: 1) Preserves sensitive resources, including plant and animal habitat and wildlife linkages; 2) Preserves natural drainage systems; 3) Restricts development in areas subject to flooding or high fire risk; 4) Provides opportunities for outdoor recreation; 5) Defines boundaries for urban expansion; and 6)Provides linkages in the regional open space system of interconnected canyons and hillsides.

One of the main policies of the Open Space and Landform Preservation section of the General Plan's Conservation Element is to protect and conserve the landforms and open spaces that define the city's urban form, provide public views/vistas, serve as core biological areas and wildlife linkages, are wetland habitats, provide buffers within and between communities, or provide outdoor recreational opportunities.

The open space portion of this property does not appear to implement the goals and policies of the community plan or General Plan due to some of the factors mentioned previously. This includes the bisection of the property and adjacent open space areas by Mira Sorrento Place, disturbance of the area to accommodate the public utility and street/slope easements, and it lacks the ability to provide a viable wildlife linkage between canyon systems. Additionally, the property had been used as an open space mitigation site for another project in the area (Villas at Wateridge). As such, development of this property would require mitigation at an alternative location at a higher ratio. This could provide an opportunity for the city to conserve more habitat with a greater biological value.

DISCUSSION

The City is unique among jurisdictions in that the process to amend the General Plan and/or a community plan requires either Planning Commission or City Council initiation before the plan amendment process and accompanying project may actually proceed. This initiation request does not constitute an endorsement of the project proposal. A staff recommendation will be developed once the project has been fully analyzed.

The purpose of the hearing is not to discuss the details of the development proposal, but rather focus upon the more fundamental question of whether the proposed change to the General Plan and community plan is worthy of further analysis based upon compliance with the initiation criteria (provided below). These criteria are now included in the Land Use Element of the City's recently updated General Plan, whereas before they were included in the Land Development Code. Although applicants have the right to submit amendment requests to the City, not all requests merit study and consideration by City staff and the decision-makers. The initiation process allows for the City to deny an application for amendment if it is clearly inconsistent with the major goals and policies of the General Plan. Most importantly, the initiation process allows for early public knowledge and involvement in the process as a whole. Additionally, the Planning Commission has the opportunity to advise City staff to evaluate specific factors during the processing of the proposed plan amendment.

The recommendation of approval or denial for the initiation are based upon compliance with all of the three initiation criteria as follows: a) the amendment request appears to be consistent with the goals and policies of the General Plan and community plan and any community plan specific amendment criteria; b) the proposed amendment provides additional public benefit to the community as compared to the existing land use designation, density/intensity range, plan policy or site design; and c) public facilities appear to be available to serve the proposed increase in density/intensity, or their provision will be addressed as a component of the amendment process.

a) The amendment request appears to be consistent with the goals and policies of the General Plan and community plan and any community plan specific amendment criteria

Both the General Plan and the Mira Mesa Community Plan identify Sorrento Mesa as a key employment area for research & development, high technology, manufacturing and supportive office uses which has been compromised over time by non-industrial uses. The proposed amendment appears to offer an opportunity to expand this subregional employment area without creating land use conflicts. The amendment also offers the opportunity for expansion of existing industrial uses to facilitate their retention in the area which they are located.

The Economic Prosperity Element seeks to increase the intensity of employment uses in subregional employment areas where transportation and transit infrastructure exists and where housing exists in relatively close proximity. The property is located adjacent to the Mira Mesa Boulevard/I-805 intersection where transit has easy accessibility to the freeway and where improvements to I-805 are planned such as HOV (High Occupancy Vehicle) Lanes, Managed Lanes (similar to I-15 corridor project) and DAR (Direct Access Ramps) to and from major intersections with the freeway. Additionally, the Sorrento Valley Coaster Station lies just north of the property on Sorrento Valley Road (Attachment 4). Sorrento Mesa is balanced by single family and low to medium density multifamily residential units to the east and north and high density housing to the southwest in the University Community.

b) The proposed amendment provides additional public benefit to the community as compared to the existing land use designation, density/intensity range, plan policy or site design

The open space designation for the property does not reflect the intent or focus of the community plan's goals for open space within the community as mentioned above. The proposed amendment to Industrial Park would facilitate the development and expansion of Sorrento Mesa's mix of research & development, high technology and secondary uses in an area appropriate for these uses, next to transportation and transit infrastructure and relatively close to housing. Although a loss of plan designated open space would occur as part of this amendment, more habitat could be conserved in perpetuity with a higher biological value than the subject property offers.

c) Public facilities appear to be available to serve the proposed increase in density/intensity, or their provision will be addressed as a component of the amendment process

Public facilities appear to be available to serve the proposed increase in industrial park acreage. Full analysis of existing and/or needed public facilities to serve the proposed amendment would be analyzed as part of the plan amendment process.

The following land use issues have been identified with the initiation request. If initiated, these issues, as well as others that may be identified, will be analyzed and evaluated through the community plan amendment review process:

- Applicability of General Plan and community plan open space policies
- Impacts to biology and habitat
- Review of potential open space mitigation sites to further General Plan and community plan goals and policies
- Consistency with General Plan and community plan industrial development policies
- Appropriate level of intensity and mix of industrial development, i.e., R&D, High Technology, and Office uses
- Ability to incorporate commercial service uses into industrial development consistent with community plan's policies on support facilities
- Transportation and circulation impacts
- Ability to minimize grading
- Public facilities needs

ALTERNATIVES

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- Deny the initiation request
- Modify the request

Although staff believes that the proposed amendment meets the necessary criteria for initiation, staff has not fully reviewed the applicant's proposal. Therefore, by initiating this community plan amendment, neither the staff nor the Planning Commission is committed to recommend in favor or denial of the proposed amendment.

Respectfully submitted,

Christine Rothman, AICP Program Manager City Planning & Community Investment

Dan Monroe Senior Planner City Planning & Community Investment

ROTHMAN/MONROE

Attachments:

- 1. Project Location Map
- 2. Site Constraints Map
- 3. Mira Mesa Community Plan Land Use Map
- 4. Transit Location Map
- 5. Ownership Disclosure Statement



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OVERALL MAP

FLOOD ZONE

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ORDER NUMBER: NCS-311402-SF DATED: 07/30/2007

Revised 9-25-07

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Schedule A

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This areas photograph was not ortho corrected to scale. Any appearances of gaps in overlaps are a result of this disputien and have been investigated



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Project Title		Project No. For City Use Only
Mira Sorrento		
Project Address:		
Vacant land on Mira So	rrento Place, San Diego, CA 92121;	APN 341-010-28 and 341-352-28
Part I - To be completed w	hen property is held by Individual	l(s)
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Additional pages attached	Yes No	
Name of Individual (type or	° print):	Name of Individual (type or print):
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Street Address:		Street Address:
City/State/Zip:	·····	<u></u>
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Phone No:	Fax No:	Phone No: Fax No:
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Project Title: Mira Sorrento	Project No. (For City Use Only)			
Part II - To be completed when property is held by a corporation or partnership				
Legal Status (please check):				
Corporation K Limited Liability -or- General) What State? CA Corporate Identification No.				
the property. Please list below the names, titles and addresses of otherwise, and state the type of property interest (e.g., tenants whi in a partnership who own the property). <u>A signature is required of</u> property. Attach additional pages if needed. Note: The applicant ownership during the time the application is being processed or c	subject property with the intent to record an encumbrance against of all persons who have an interest in the property, recorded or ho will benefit from the permit, all corporate officers, and all partners of at least one of the corporate officers or partners who own the is responsible for notifying the Project Manager of any changes in considered. Changes in ownership are to be given to the Project bject property. Failure to provide accurate and current ownership			
Corporate/Partnership Name (type or print): 21 Mira Mesa, LLC	Corporate/Partnership Name (type or print):			
Owner Tenant/Lessee	Cowner Tenant/Lessee			
Street Address: 62 First Street, 4th Floor	Street Address:			
City/State/Zip: San Francisco, CA 94105	City/State/Zip:			
Phone No: Fax No: (415) 974-1100 (415) 974-1143	Phone No: Fax No:			
Name of Corporate Officer/Partner (type or print): Richard A Johnson	Name of Corporate Officer/Partner (type or print):			
Title (type or print): Vice President, Real Estate Investments	Title (type or print):			
Signature Date: 6 18 08	Signature : Date:			
Corporate Partnership Name (type or print):	Corporate/Partnership Name (type or print):			
Owner Tenant/Lessee	Cowner Crenant/Lessee			
Street Address:	Street Address:			
City/State/Zip:	City/State/Zip:			
Phone No: Fax No:	Phone No: Fax No:			
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Title (type or print):	Title (type or print):			
Signature : Date:	Signature : Date:			
Corporate/Partnership Name (type or print):	Corporate/Partnership Name (type or print):			
Cowner Tenant/Lessee	Cowner Tenant/Lessee			
Street Address:	Street Address:			
City/State/Zip:	City/State/Zip:			
Phone No: Fax No:	Phone No: Fax No:			
Name of Corporate Officer/Partner (type or print):	Name of Corporate Officer/Partner (type or print):			
Title (type or print):	Title (type or print):			
Signature : Date:	Signature : Date:			

OPERATING AGREEMENT OF 21 MIRA MESA, LLC

This Operating Agreement (this "Agreement") for 21 Mira Mesa, LLC, a California limited liability company (the "Company"), is adopted and entered into as of August ___, 2007, by CMR Mortgage Fund II, LLC, a California limited liability company, as its sole member (the "Member"), pursuant to and in accordance with the Beverly-Killea Limited Liability Company Act, codified in the California Corporations Code, Section 17000 <u>et seq</u>., as the same may be amended from time to time (the "Act").

RECITALS

A. On April 27, 2007, Articles of Organization for the Company were filed in the office of the Secretary of State of the State of California.

B. The undersigned, as the sole member of the Company, desires to adopt an operating agreement for the Company on the following terms and conditions.

AGREEMENT

The Member hereby agrees as follows:

1. <u>Name</u>. The name of the Company shall be "21 Mira Mesa, LLC."

2. <u>Term</u>. The Company shall continue in existence unless and until dissolved in accordance with the terms of this Agreement or the Act.

3. <u>Purpose</u>. The purpose for which the Company is organized shall be any lawful purpose except insurance, as determined from time to time by the Manager, including without limitation owning, developing, operating and/or managing real property for investment purposes and/or becoming a member and/or manager of one or more other limited liability companies formed to engage in any such activity.

4. <u>Company Property</u>. All property and assets owned by the Company shall be owned by the Company as an entity and, insofar as permitted by applicable law, no member shall have any ownership interest in any Company property in his or its individual name or right.

5. <u>Principal Office of Company</u>. The principal office of the Company shall be located at such location as shall be determined from time to time by the Manager with notice to the Member.

6. <u>Resident Agent</u>. The Company shall at all times maintain a resident agent in the State of California in accordance with the Act.

7. <u>Capital Contributions</u>. The Member shall contribute to the Company such funds or assets from time to time as the Member may determine, in its sole and absolute discretion, to be necessary or advisable in order for the Company to fulfill its purposes.

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8. <u>Management</u>. The Company shall have one manager, and the Member hereby appoints California Mortgage and Realty, Inc., a Delaware corporation, as the manager of the Company (the "Manager"). Management of the Company is hereby vested exclusively in such Manager, who will manage the Company at all times in compliance with the Act. The Manager shall have the power to do any and all acts necessary or convenient to or for the furtherance of the purposes of the Company set forth in this Agreement, including without limitation the power to take all actions permitted of managers of limited liability companies under the Act. The Manager shall not be entitled to receive any compensation for acting as a manager of the Company except to the extent approved in writing by the Member in its sole discretion. Any Manager may resign at any time or be removed at any time by the Member, with or without cause. In the event any Manager ceases to be a manager of the Company by reason of removal, resignation, death or any other reason, the Member may but shall not be required to appoint one or more successor manager(s).

9. <u>Allocation of Profits and Losses</u>. The Company's profits and losses shall be allocated entirely to the Member. The Member understands and intends that the Company, so long as it has a single member, shall be a disregarded entity for federal income tax purposes, but shall not be disregarded for any other purpose whatsoever.

10. <u>Distributions</u>. Distributions shall be made to the Member at the times and in the aggregate amounts determined by the Manager. Such distributions shall be made entirely to the Member.

11. <u>Limited Liability of Member and Manager</u>. No Member or Manager of the Company shall have any individual liability for the debts or liabilities of the Company. No Member, Manager, officer or agent of the Company shall be personally liable under any judgment of a court, or in any other manner, for any debt, obligation, or liability of the Company, regardless whether that debt, liability or obligation arises in contract, tort, or otherwise, solely by reason of being a Member, Manager, officer or agent of the Company.

12. Indemnification. The Company shall indemnify any Person who was or is a party or is threatened to be made a party to any threatened, pending or completed action, suit or proceeding by reason of the fact that he, she or it is or was a Member, Manager, officer, employee or other agent of the Company or that, being or having been such a Member, Manager, officer, employee or agent, he or she is or was serving at the request of the Company as a manager, director, officer, employee or other agent of another limited liability company, corporation, partnership, joint venture, trust or other enterprise, to the fullest extent permitted by applicable law in effect on the date hereof and to such greater extent as applicable law may hereafter from time to time permit.

13. Effect of Bankruptcy, Death or Incompetency of a Member. The bankruptcy, death, dissolution, liquidation, termination or adjudication of incompetency of the Member shall not cause the termination or dissolution of the Company and the business of the Company shall continue. Upon any such occurrence, the trustee, receiver, personal representative, executor, administrator, committee, guardian or conservator of such Member shall have all the rights of the Member for the purpose of settling or managing its estate or property, subject to satisfying conditions precedent to the admission of such assignee as a substitute Member. The transfer by

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such trustee, receiver, executor, administrator, committee, guardian or conservator of any Company Interest shall be subject to all of the restrictions, hereunder to which such transfer would have been subject if such transfer had been made by such bankrupt, deceased, dissolved, liquidated, terminated or incompetent Member.

14. <u>Governing Law</u>. This Agreement shall be governed by, and construed in accordance with, the laws of the State of California, all rights and remedies being governed by those laws.

IN WITNESS WHEREOF, the undersigned Member has duly executed this Agreement as of the date first set forth above.

MEMBER:

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CMR MORTGAGE FUND II, LLC, a California limited liability company

By: California Mortgage and Realty, Inc., Its Manager

By: Scott Power Name: Vice President Title:

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