

# Pacific Highlands Ranch SUBAREA PLAN

Prepared by
Latitude 33 Planning and Engineering
for the
City of San Diego
Planning and Development Review Department



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# PACIFIC HIGHLANDS RANCH SUBAREA PLAN AMENDMENTS Subarea III of the North City Future Urbanizing Area

The following amendments have been incorporated into this April 2005 posting of this plan:

| Amendment  | Date Approved<br>by Planning<br>Commission | Resolution<br>Number | Date Adopted by<br>City Council | Resolution<br>Number |
|--|--|----------------------|---------------------------------|----------------------|
| Pacific Highlands Ranch<br>Subarea Plan approved   | June 25, 1998                              |                      | July 28, 1998                   | R-290521             |
| Certified by the California Coas<br>March 10, 1999 | odifications,                              | July 20, 1999        | R-291920                        |                      |
| Fire Station Relocation                            | August 12, 2004                            |                      | September 21, 2004              | R-299671             |



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# **Table of Contents**

| CHAP | TEK I       | : INTRODUCTION                               |    |
|------|-------------|--|----|
| 1.1  | PLAN        | NNING AUTHORITY AND PURPOSE                  | 1  |
|      | 1.1.1       | Planning Authority                           | 1  |
|      | 1.1.2       | Plan Purpose                                 | 1  |
| 1.2  | PLAN        | NNING PROCESS                                | 1  |
| 1.3  | SUM         | MARY OF PLANNING PRINCIPLES                  | 3  |
| 1.4  | PROJ        | ECT SETTING                                  | 5  |
| 1.5  | EXIST       | TING CONDITIONS                              | 5  |
|      | 1.5.1       | NCFUA Framework Plan                         | 5  |
|      | 1.5.2       | Zoning                                       | 8  |
|      | 1.5.3       | Relationship to Surrounding Land Uses        | 8  |
|      | 1.5.4       | Circulation                                  | 9  |
|      | 1.5.5       | Natural Resources                            | 9  |
| СНАР | TER 2       | 2: LAND USE                                  |    |
| 2.1  | LANI        | D USE GOALS                                  | 11 |
| 2.2  | LANI        | D USE PLANS                                  | 11 |
|      | 2.2.1       | Town Center                                  | 16 |
|      |             | 2.2.1 A) Residential Development             | 18 |
|      |             | 2.2.1 B) Employment Center                   | 18 |
|      | 2.2.2       | Village                                      | 19 |
|      |             | 2.2.2 A) Village Zones                       | 19 |
|      |             | 2.2.2 B) Civic Areas and Uses                | 21 |
|      |             | 2.2.2 C) Village Development                 | 24 |
|      | 2.2.3       | Residential Neighborhoods                    | 24 |
|      |             | 2.2.3 A) Village Residential                 | 25 |
|      |             | 2.2.3 B) Core Residential                    | 26 |
|      |             | 2.2.3 C) Peripheral Residential              | 26 |
|      |             | 2.2.3 D) Low-Density Residential             | 27 |
|      |             | 2.2.3 E) Very Low-Density Residential        | 27 |
|      | 2.2.4       | Private High School                          | 27 |
| 2.3  | RECC        | DMMENDED ZONING                              | 28 |
| 2.4  | <b>IMPL</b> | EMENTATION                                   | 30 |
| 2.5  | CONF        | FORMANCE WITH THE FRAMEWORK PLAN             | 30 |
| СНАР | TER 3       | B: OPEN SPACE                                |    |
| 3.1  | OPEN        | N SPACE GOALS                                | 33 |
| 3.2  | MSCF        | P PRESERVE                                   | 33 |
|      | 3.2.1       | MSCP Compliance: MSCP Subarea Plan           | 35 |
|      | 3.2.2       | MSCP/MHPA Boundary Adjustment                | 38 |
|      | 3.2.3       | Uses Allowed in the Preserve                 | 38 |
|      | 3.2.4       | Land Use Considerations                      | 40 |
|      | 3.2.5       | Land Use Adjacency Guidelines                | 40 |
|      |             | 3.2.5 A) Planning Adjacent Uses              | 40 |
|      |             | 3.2.5 B) Managing Adjacent Uses              |    |
|      | 3.2.6       | Preserve Management                          | 42 |
|      | 3.2.7       | MSCP Implementation – Impacts and Mitigation | 44 |

|            | 3.2.7 A) Pardee Ownership  | 45 |
|------------|--|----|
|            | 3.2.7 B) Non-Pardee Ownerships   | 46 |
|            | 3.2.8 Mitigation Land Bank (MLB)                                       | 47 |
|            | 3.2.9 MHPA Conveyance, Ownership and Preservation                      | 47 |
| 3.3        | URBAN AMENITIES  | 48 |
|            | 3.3.1 Urban Amenity Open Space Areas                                   | 48 |
|            | 3.3.2 Neighborhood Parkways  | 49 |
|            | 3.3.3 Open Space Overlook (Trail Heads)                                |    |
| 3.4        | TRAIL SYSTEM   |    |
| 3.5        | RESOURCE PROTECTION ORDINANCE AND ENVIRONMENTALLY SENSITIVE LAN        |    |
|            | 3.5.1 Subarea RPO/ESL Analysis   | 52 |
|            | 3.5.2 Deviation Findings   |    |
|            | 3.5.3 Future Projects  |    |
| 3.6        | CONFORMANCE WITH THE FRAMEWORK PLAN                                    |    |
| СНАР       | TER 4: CIRCULATION   |    |
| 4.1        | CIRCULATION PLAN   | 57 |
|            | 4.1.1 SR-56  |    |
|            | 4.1.2 Major Roads  |    |
|            | 4.1.3 Theme Roads/Collector Streets                                    |    |
|            | 4.1.4 Local Streets  |    |
|            | 4.1.5 Village Streets  |    |
| 4.2        | TRANSIT CENTER   |    |
| 4.3        | PARK-AND-RIDE  |    |
| 4.4        | TRAIL CIRCULATION  |    |
|            | 4.4.1 Paved Trails and Paths   |    |
|            | 4.4.2 Urban Amenity Trails, Neighborhood Parkways and Pedestrian Paths |    |
|            | 4.4.3 Trails in the MHPA   |    |
| 4.5        | CONFORMANCE WITH THE FRAMEWORK PLAN                                    |    |
|            | TER 5: COMMUNITY DESIGN  |    |
|            | COMMUNITY DESIGN GOALS   | 70 |
| 5.1        | OPEN SPACE   |    |
| 5.2        |  |    |
|            | 5.2.1 Created Link   |    |
|            | 5.2.2 Bridges and Culverts   |    |
|            | 5.2.3 Urban Amenity  |    |
|            | 5.2.4 Neighborhood Parkways  |    |
| <i>5</i> 2 | 5.2.5 Pedestrian Paths   |    |
| 5.3        | GRADING  |    |
| 5.4        | VILLAGE  |    |
|            | 5.4.1 Three-Zone Structure   |    |
|            | 5.4.2 Blocks   |    |
|            | 5.4.3 Street Treatments  |    |
|            | 5.4.4 Mix of Uses  |    |
|            | 5.4.5 Building Design and Massing                                      |    |
|            | 5.4.6 Community Facilities   |    |
|            | 5.4.7 Transit Center   |    |
| _          | 5.4.8 Pedestrian and Bicycle   |    |
| 5.5        | RESIDENTIAL AREAS  |    |
|            | 5.5.1 Village Residential  |    |
|            | 5.5.2 Core Residential   |    |
|            | 5.5.3 Peripheral Residential   | 96 |

|             | 5.5.4 Low-Density Residential   | 97  |
|-------------|---|-----|
|             | 5.5.5 Very Low-Density Residential  | 97  |
|             | 5.5.6 Fine-Grained Neighborhoods  | 98  |
| 5.6         | CONFORMANCE WITH THE FRAMEWORK PLAN   | 99  |
| <b>CHAP</b> | TER 6: COMMUNITY FACILITIES   |     |
| 6.1         | COMMUNITY FACILITY GOALS  | 101 |
|             | PARKS AND RECREATION  |     |
|             | 6.2.1 Population-Based Parks  | 101 |
|             | 6.2.2 Amenities   | 102 |
| 6.3         | LIBRARY   | 103 |
| 6.4         | POLICE FACILITIES   | 104 |
| 6.5         | FIRE FACILITIES   | 104 |
| 6.6         | SCHOOLS   | 104 |
| 6.7         | TRANSIT   | 105 |
| 6.8         | UTILITIES   | 105 |
| 6.9         | SOLID WASTE SERVICES  | 106 |
| 6.10        | PUBLIC FACILITIES PHASING AND FINANCING PLAN                                  | 106 |
| 6.11        | CONFORMANCE WITH THE FRAMEWORK PLAN   | 106 |
| СНАР        | TER 7: HOUSING  |     |
| 7.1         | IMPLEMENTING POLICIES   | 107 |
| 7.2         | AFFORDABLE HOUSING  |     |
| 7.3         | HOUSING POLICIES  |     |
| 7.4         | CONFORMANCE WITH FRAMEWORK PLAN   |     |
| СНАР        | TER 8: IMPLEMENTATION   |     |
| 8.1         | IMPLEMENTING PRINCIPLES   | 111 |
| 8.2         | REQUIRED APPROVALS  |     |
| 0.2         | 8.2.1 Pacific Highlands Ranch Subarea Plan/Phase Shift                        |     |
|             | 8.2.2 State Route 56 Alignment  |     |
|             | 8.2.3 Subarea Master Rezoning   |     |
|             | 8.2.4 Development Agreement   |     |
|             | 8.2.5 MHPA Preserve Boundary Adjustment                                       |     |
|             | 8.2.6 Zoning  |     |
|             | 8.2.7 Subarea Plan Environmental Review                                       |     |
| 8.3         | FACILITIES  |     |
| 0.5         | 8.3.1 Community Facilities  |     |
|             | 8.3.2 School Mitigation Condition   |     |
|             | 8.3.3 School Facilities   |     |
|             | 8.3.4 Park, Library and Fire Facilities                                       |     |
| 8.4         | FUTURE ACTIONS  |     |
| 0.1         | 8.4.1 Future Permitting Actions   |     |
|             | 8.4.2 Trail Plan  |     |
|             | 8.4.3 Environmental Review  |     |
|             | 8.4.4 Resource Protection Ordinance/Environmentally Sensitive Lands Ordinance |     |
|             | 8.4.5 Coastal Zone  |     |
|             | 8.4.6 Formation of a Community Planning Group                                 |     |
|             | 8.4.7 Mitigation Monitoring and Reporting Program                             |     |
|             | 8.4.8 Water Quality Protection  |     |
| 8.5         | SUBAREA PLAN AMENDMENTS   |     |

# List of Appendices

| Appendix A:   | Landscape Palette   | 121 |
|---------------|---|-----|
| Appendix B:   | Water, Sewer and Drainage                                     |     |
| Appendix C:   | MSCP/MHPA Boundary Adjustment                                 |     |
| Appendix D:   | RPO/ESL Analysis  |     |
| Appendix E:   | Alternative Alignment Land Use Plans                          |     |
| Appendix F:   | Mitigation Monitoring and Reporting Program                   |     |
| Appendix G:   | Habitat Management Plan                                       |     |
| rr            |   |     |
|               |   |     |
|               |   |     |
|               | List of Exhibits.   |     |
|               | Zist of Zittious  |     |
|               |   |     |
| Exhibit 1-1:  | NCFUA Location Map  | 2   |
| Exhibit 1-2:  | Phase Shift Map   | 4   |
| Exhibit 1-3:  | Subarea III Location Map                                      |     |
| Exhibit 1-4:  | Site Features   |     |
| Exhibit 2-1:  | Modified Alignment "F" Land Use Plan                          |     |
| Exhibit 2-2:  | Ownership Map   |     |
| Exhibit 2-3:  | Town Center Alt. "F" Land Use Concept                         |     |
| Exhibit 2-4:  | Village Three Zone Concept                                    |     |
| Exhibit 2-5:  | Village Parking Area Concepts                                 |     |
| Exhibit 2-6:  | Village Street Parking Area                                   |     |
| Exhibit 2-7:  | Modified Alignment "F" Zoning Map                             |     |
| Exhibit 3-1:  | NCFUA Regional Open Space Map                                 |     |
| Exhibit 3-2:  | Open Space System – SR-56 Alignment "F"                       |     |
| Exhibit 3-3:  | Del Mar Heights Road MSCP Corridor Bridge                     |     |
| Exhibit 3-4:  | Urban Amenity   |     |
| Exhibit 3-5:  | Neighborhood Parkway (N.P.)                                   |     |
| Exhibit 4-1:  | SR-56 Alignment Map.  |     |
| Exhibit 4-2:  | Interchange - Alignment "F"                                   |     |
| Exhibit 4-3:  | Circulation Map – Alignment "F"                               |     |
| Exhibit 4-4:  | Street Sections   |     |
| Exhibit 4-5:  | Street Sections   |     |
| Exhibit 4-6:  | Street Sections   |     |
| Exhibit 4-7:  | Street Sections.  |     |
| Exhibit 4-8:  | Street Sections   |     |
| Exhibit 4-9:  | Street Section Location Map – Alignment "F"                   |     |
| Exhibit 4-10: | Transit Center  |     |
|               | Regional Trail System – Modified Alignment "F"                |     |
| Exhibit 4-12: | Trail Concepts  |     |
| Exhibit 5-1:  | Grading for Del Mar Heights Road Bridge – SR-56 Alignment "F" |     |
| Exhibit 5-2:  | Circulation Bridges & Culverts Map – Alignment "F"            |     |
| Exhibit 5-3:  | Concept Grading Plan – SR-56 Alignment "F"                    |     |
|               |   |     |

Village Block Layout Concept......86

Exhibit 5-3: Exhibit 5-4:

Exhibit 5-5: Exhibit 5-6:

| Exhibit 5-9:             | Village Pedestrian Focus  | 93  |
|--------------------------|---|-----|
| Exhibit 5-10             | Village Street Wall Concept   | 94  |
| Exhibit 7-1:             | Candidate Locations for Affordable Housing Units                          |     |
| Exhibit 8-1:             | Coastal Zone – Modified Alignment "F"                                     | 119 |
| Exhibit B-1:             | Alternate "F" Major Water Transmission Mains                              |     |
| Exhibit B-2:             | Alternate "F" Major Sewer Infrastructure                                  | 130 |
| Exhibit B-3:             | Alternate "F" Major Storm Drain Infrastructure                            | 132 |
| Exhibit C-1:             | Modified Alignment "D" MHPA Boundary Adjustment                           | 134 |
| Exhibit C-2:             | Modified Alignment "F" MHPA Boundary Adjustment                           | 135 |
| Exhibit C-3:             | JEB-JHB Trust Property Biological Resources                               | 140 |
| Exhibit D-1:             | 25% Slope Encroachment Map – Modified Alignment "D"                       |     |
| Exhibit D-2:             | Floodplain Map – Modified Alignment "D" Land Use Plan                     |     |
| Exhibit D-3:             | 25% Slope Encroachment Map – Modified Alignment "F"                       |     |
| Exhibit D-4:             | Floodplain Map – Modified Alignment "F" Land Use Plan                     |     |
| Exhibit E-1:             | Modified Alignment "D" Land Use Plan                                      | 154 |
| Exhibit E-2:             | Modified Alignment "D" Zoning Map   | 163 |
| Exhibit E-3:             | Modified Alignment Central Land Use Plan.                                 | 168 |
| Exhibit E-4:             | Modified Alignment Central Zoning Map                                     | 177 |
| Exhibit E-5:             | Modified Alignment Northern Land Use Plan                                 |     |
| Exhibit E-6:             | Modified Alignment Northern Zoning Map                                    | 189 |
|                          | List of Tables  |     |
| Table 2-1:               | Land Hay Table  | 12  |
| Table 2-1:               | Land Use Table  |     |
|                          | Land Uses by Property Ownership   |     |
| Table 2-3:               | Zoning Designations Conversion  |     |
| Table 3-1:               | Open Space Land Use Matrix  |     |
| Table 3-2:               | Open Space Acreages.  |     |
| Table C-1:               | MSCP Boundary Adjustment Equivalency Determination SR-56 Alignment "D"    |     |
| Table C-2:               | MSCP Boundary Adjustment Equivalency Determination SR-56 Alignment "F"    |     |
| Table D-1:<br>Table D-2: | Environmentally Sensitive Lands Analysis by Ownership SR-56 Alignment "D" |     |
| Table D-2:               | ESL Analysis by Ownership SR-56 Alignment "F"                             |     |
|                          |   |     |
| Table D-4:               | Habitat Impacts for SR-56 Alignment "F"                                   | 131 |

Mixing of Uses Concept ......91

Exhibit 5-7: Exhibit 5-8:

#### **CHAPTER 1: INTRODUCTION**

#### 1.1 PLANNING AUTHORITY AND PURPOSE

# 1.1.1 Planning Authority

The Pacific Highlands Ranch Subarea Plan (Plan) has been prepared in accordance with adopted City of San Diego policies and regulations. The City Council, in the fall of 1992, adopted the North City Future Urbanizing Area (NCFUA) Framework Plan (**Exhibit 1-1**) as an amendment to the Progress Guide and General Plan (General Plan) with reference to the Citizen's Advisory Committee (CAC) recommendations. The Framework Plan recommendations for Pacific Highlands Ranch include up to 5,470 residential units, a mixed-use community core with 400,000 square feet of commercial and office uses, multifamily housing, and public and semi-public uses, and schools and parks. The CAC recommendations included the provision of up to 6,500 residential units and 400,000 square feet of commercial and office uses. Council adoption of the Framework Plan allowed for the preparation and approval of subarea plans.

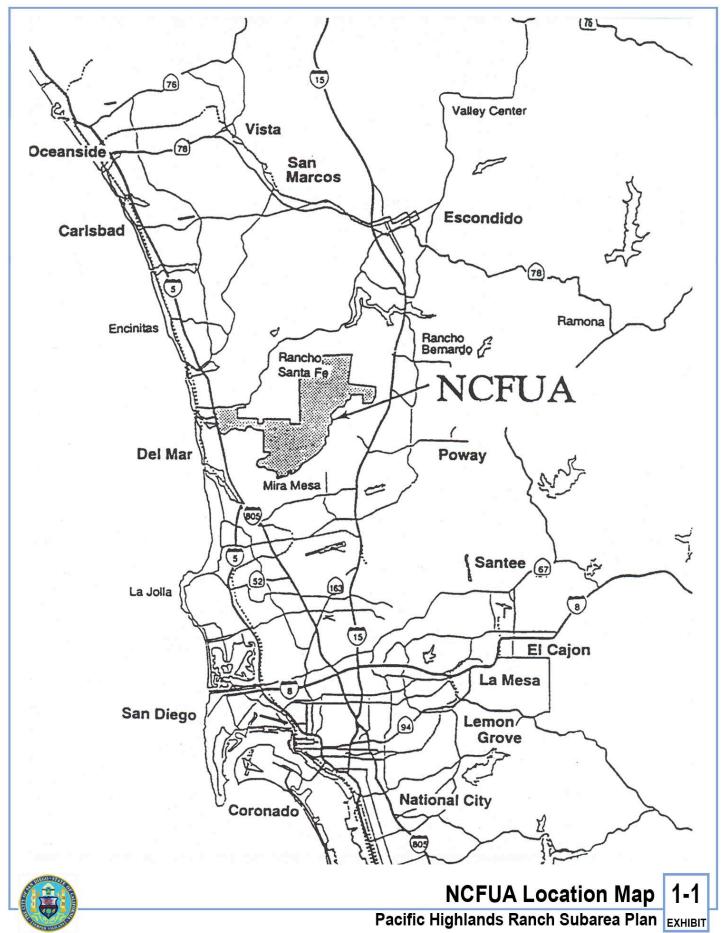
# 1.1.2 Plan Purpose

The purpose of the Plan is to refine and augment the NCFUA Framework Plan as it relates to Subarea III, while remaining consistent with its goals and objectives. The Plan also provides guidance for future ministerial and discretionary permit review and approval. These actions may include subdivision maps, planned development permits, and other permitting actions. Future permitting actions within Pacific Highlands Ranch are required to be consistent with the policies of this Plan. Adoption of this Plan constitutes an amendment to the General Plan and the NCFUA Framework Plan.

#### 1.2 PLANNING PROCESS

The planning process for the NCFUA is dictated by the adopted Framework Plan. The Framework Plan anticipated the preparation and adoption of subarea plans within the NCFUA. This Plan is the planning document which must be approved prior to the processing of discretionary and ministerial permits within Subarea III at densities greater than allowed by the underlying zoning.

A unique element of the planning process in the NCFUA is the voter-adopted Managed Growth Initiative (Proposition A). This legislation, adopted in 1985, requires a majority vote of the electorate before property can be shifted from the Future Urbanizing tier to the Planned Urbanizing tier within the City. Once the phase shift has been approved by the voters, the City Council-adopted Subarea Plan becomes effective. Previously approved projects are included within the Plan, but are not subject to the phase shift vote (Exhibit 1-2).



Until the voters determine that it is appropriate to shift the property to the Planned Urbanizing tier, development may proceed within Pacific Highlands Ranch without a phase shift consistent with the underlying A-1-10 zoning. Development consistent with A-1-10 zoning could result in a buildout of up to 666 residential units, not including previously approved projects in the subarea. The Plan avoids the negative aspects of unplanned development by providing a comprehensive framework for balanced development.

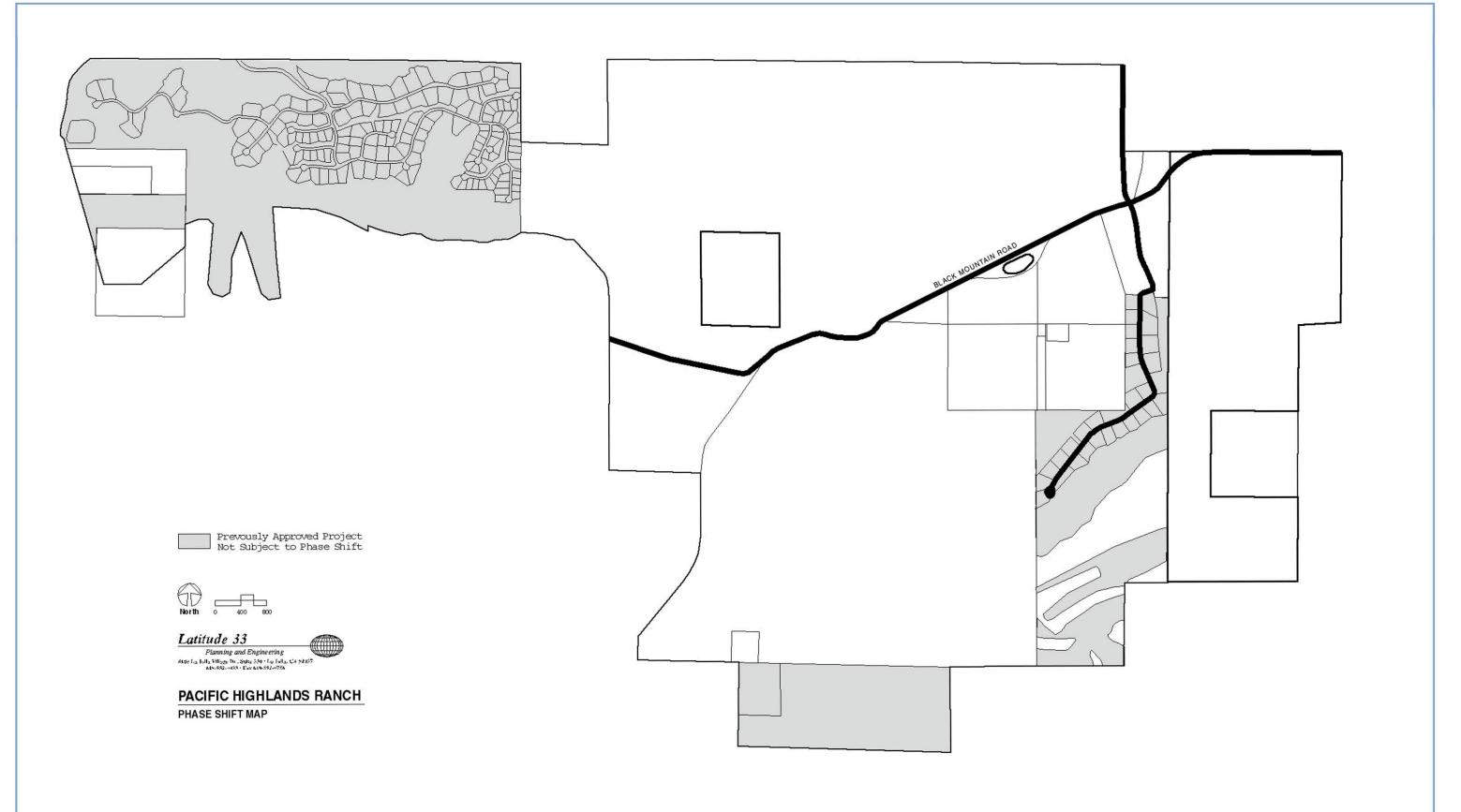
The planning process for Pacific Highlands Ranch has followed a series of steps that began with the adoption of the Framework Plan. Subsequent steps included identification of sensitive resource areas and developable lands, delineation of required public facilities and services, and the continued involvement of property owners, City and agency staff, and the general public. Compliance with the California Environmental Quality Act (CEQA) is assured through certification of the attendant Master Environmental Impact Report (MEIR).

#### 1.3 SUMMARY OF PLANNING PRINCIPLES

This Plan has been prepared with the following planning principles providing direction and a sense of purpose:

- 1. Conservation of the Multiple Habitat Preservation Area (MHPA) Plan is the foundation for the overall planning of Pacific Highlands Ranch. The community is characterized by the concentration of residential development in specific areas to preserve valuable open spaces and encourage wildlife movement.
- 2. Pacific Highlands Ranch is envisioned as a new form of residential community that utilizes pedestrian-oriented development principles as its basis for development forms. A pedestrian-oriented development pattern is characterized by the provision of a wide range of housing, along with retail, commercial and public uses within a mixed-use development strategically located along the regional transit system. This community includes a variety of housing types and affordability ranges which are supported by a mixture of commercial and employment uses that are accessible by transit, bicycle and foot.
- 3. Pacific Highlands Ranch is organized in a manner that emphasizes a hierarchy of "fine grain" uses while concurrently maintaining interrelated neighborhoods and functions. This organization creates a distinct sense of place for the residents of Pacific Highlands Ranch.
- 4. Pacific Highlands Ranch is defined by its open spaces, streets and neighborhoods that give it form and contribute to the quality of life for its residents. This organizational structure creates a cohesive sense of community identity that can contribute to the overall quality of life for residents and visitors.

In addition to these subarea planning principles, the Framework Plan provides principles that have been incorporated in the Plan text and map.





Phase Shift Map 1-2

Pacific Highlands Ranch Subarea Plan EXHIBIT

#### 1.4 PROJECT SETTING

The NCFUA contains approximately 12,000 acres and is located in the northwestern portion of the City of San Diego. The NCFUA is surrounded by several existing communities that lie within the County of San Diego, and the Cities of San Diego, Solana Beach, and Del Mar.

Pacific Highlands Ranch is generally located in the northwestern portion of the NCFUA, and encompasses approximately 2,652 acres of predominantly undeveloped land. Pacific Highlands Ranch is bounded by the community of Fairbanks Ranch on the north, Torrey Highlands (Subarea IV) to the east, Del Mar Mesa (Subarea V) to the south, and the community of Carmel Valley to the west (**Exhibit 1-3**).

#### 1.5 EXISTING CONDITIONS

The Pacific Highlands Ranch Subarea is topographically diverse (**Exhibit 1-4**). General physical features include:

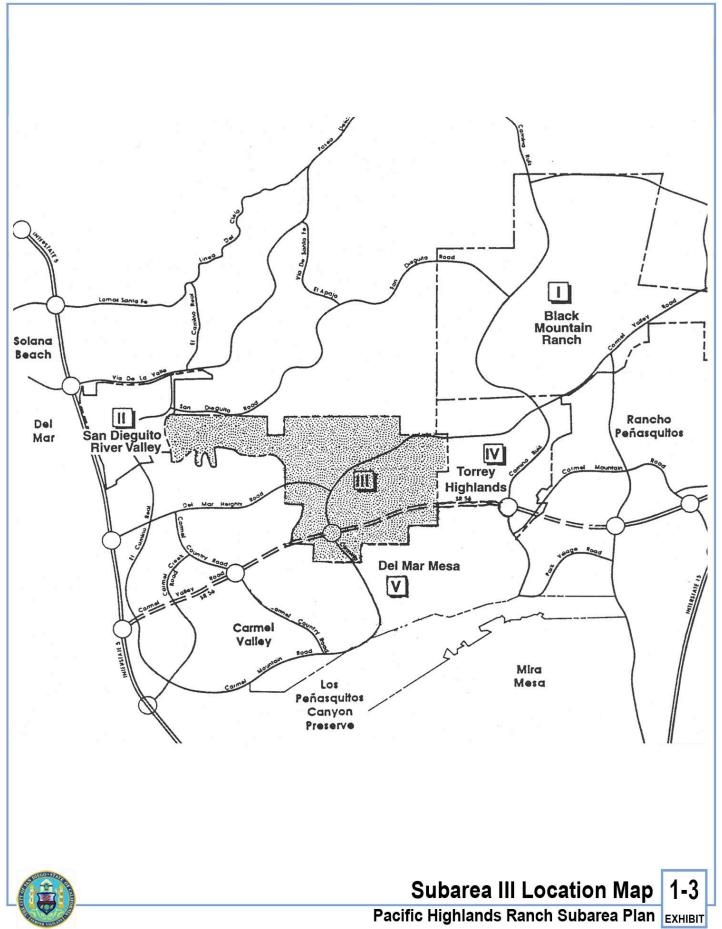
- San Dieguito River Valley in the northwest portion of the site
- Gonzales Canyon which trends in an east-west direction from the San Dieguito River Valley across the northern portion of the community
- McGonigle Canyon which generally forms the southern boundary of the subarea

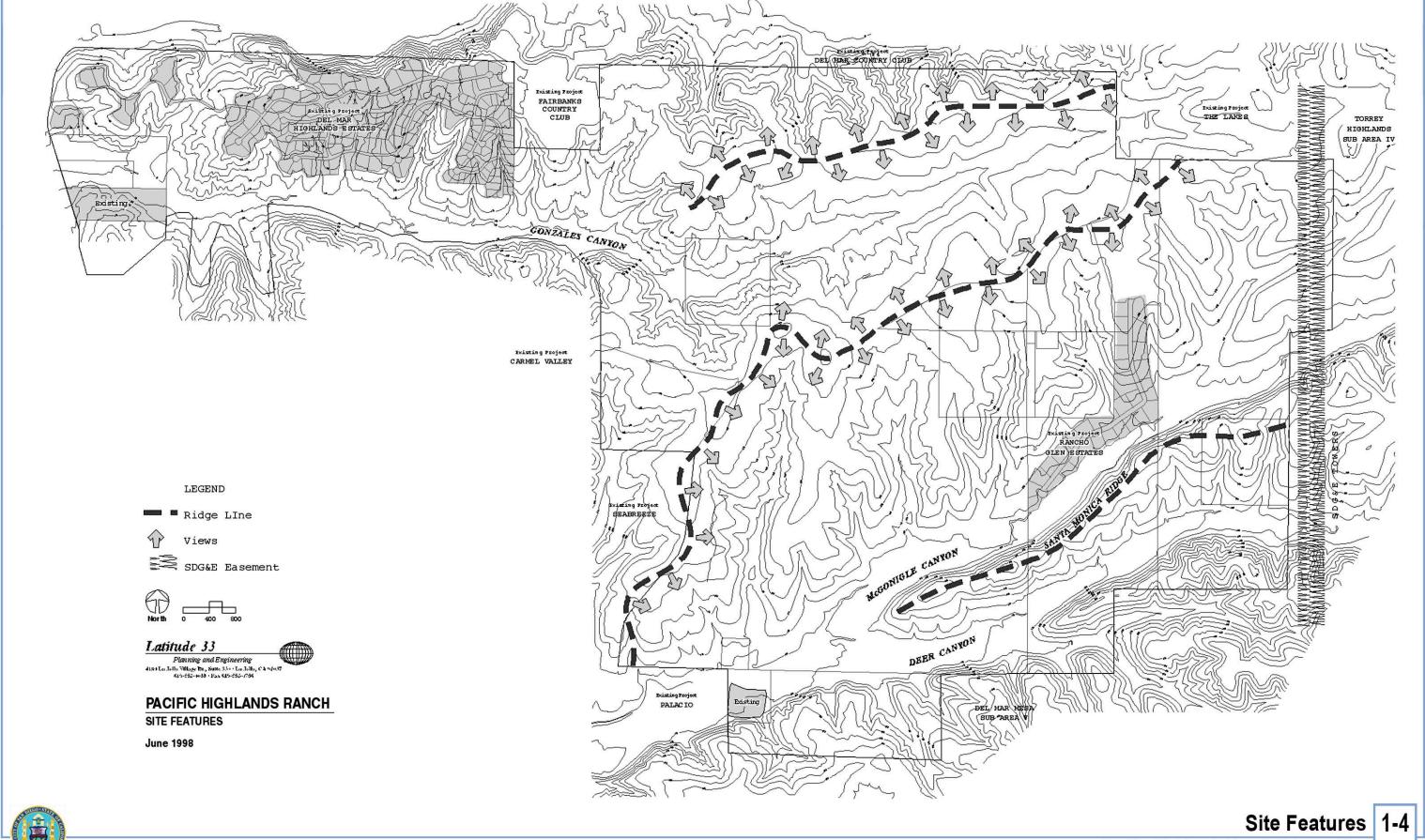
Pacific Highlands Ranch land uses currently include large nurseries, commercial agriculture, grazing operations, estate-lot single-family housing and equestrian centers.

Except for Old El Camino Real, Carmel Valley Road and Black Mountain Road, existing roads within the subarea are primarily unimproved. Black Mountain Road is the primary road within Pacific Highlands Ranch and the NCFUA. The existing road system reflects the subarea's relatively undeveloped condition; the roads tend to solely serve the existing uses. There is a well-developed system of roads in the adjoining Planned Urbanizing and unincorporated communities.

#### 1.5.1 NCFUA Framework Plan

The Framework Plan was adopted by the City in the late Fall of 1992 as an amendment to the General Plan. The Framework Plan provides a blueprint, or vision, for development of the NCFUA. This vision includes the provision of pedestrian-oriented developments which encourage human interaction and lessen dependence on the automobile.





Pacific Highlands Ranch Subarea Plan EXHIBIT

#### **1.5.2 Zoning**

The existing zoning for the subarea is an agricultural zone, A-1-10, which permits agricultural use and residential development at an overall density of one dwelling unit per ten acres. An exception is planned residential developments, where a density of one unit per four acres is permitted, if the units are clustered and findings related to the provision of open space and affordable housing can be made. Certain non-urban uses are permitted upon approval of a Conditional Use Permit. Portions of Pacific Highlands Ranch are within the Hillside Review (HR) Overlay Zone. Portions of Pacific Highlands Ranch are also within the Coastal Zone, and are subject to the policies and ordinances that comprise the North City Local Coastal Program.

Included within this Plan are recommendations for a master rezoning for Pacific Highlands Ranch. The zones are intended to implement the land-use designations and community design principles for the Plan.

#### 1.5.3 Relationship to Surrounding Land Uses

Land uses to the north and west are developed or in the process of developing. Pacific Highlands Ranch is bordered by other primarily undeveloped subareas of the NCFUA on the east and south. Torrey Highlands (already phase-shifted to Planned Urbanizing status) is immediately to the east and Del Mar Mesa (with an approved Specific Plan) is directly to the south. The existing community of Fairbanks Ranch forms the subarea's northern border, while Carmel Valley (formerly North City West) constitutes the western boundary. These communities and their plans are summarized below.

*Fairbanks Ranch*: In March, 1982, the City Council adopted the Fairbanks Ranch Specific Plan. The bulk of the 785-acre community is designated as open space, with the remaining land developed with 345 single-family residences, a Country Club, and a golf course.

<u>Carmel Valley</u>: This community plan was originally adopted by the City Council in 1975. Carmel Valley consists of 4,359 acres and is planned to contain about 15,595 residential units. According to the adopted community plan, residential uses will absorb less than half of the community's acreage. Open space and parklands will make up approximately a third of the land area. The majority of the open space is located at the perimeter of the planning area, to provide an open area buffer between Carmel Valley and Pacific Highlands Ranch and also community and regional trails.

<u>Subarea II</u>: Subarea II lies to the northwest of Pacific Highlands Ranch within the NCFUA. Pursuant to the Framework Plan, this area is designated for a total of 230 single-family detached dwelling units and open space.

<u>Torrey Highlands</u>: A Subarea Plan and phase shift have been approved for Subarea IV (Torrey Highlands). The plan includes 2,693 residential dwellings, 35 acres of commercial space, 45-acre local mixed-use center, improved and unimproved trails, a neighborhood park, and elementary, middle, and high schools.

<u>Del Mar Mesa</u>: In lieu of a phase shift, a specific plan has been approved for the entire area consistent with the underlying A-1-10 zoning. The area is designated for very low-density development and extensive open space. Development is proceeding pursuant to the specific plan. The plan includes 685 residential dwellings, a hotel and golf course, an elementary school, and a multi-use trail system.

#### 1.5.4 Circulation

The existing roadway network within the NCFUA is a result of the low-intensity development that characterizes the area. There is a well-developed system of roads surrounding the NCFUA. This system is described below.

Interstates 5 (I-5) and 15 (I-15) lie to the west and east of the NCFUA, respectively. I-5 is the main coastal connection for all of San Diego County, connecting central San Diego with Mexico, the north county coastal communities, Orange County, Los Angeles, and points north. The inland freeway, I-15, connects San Diego with the northern inland communities of San Diego and Riverside Counties.

State Route 56 (SR-56) is a planned freeway which will pass through the NCFUA and connect I-5 and I-15. It is completed at the eastern (I-15) and western (I-5) ends of its alignment. The three-mile center segment of SR-56 is not constructed. Four alignments for the central segment are currently under consideration by the City of San Diego and Caltrans. Upon adoption, the land use plan associated with the adopted alignment shall become effective.

#### 1.5.5 Natural Resources

The MHPA was developed as an amendment to the City's General Plan. The MHPA has identified land within the NCFUA and Pacific Highlands Ranch that is of citywide interest as it relates to conservation. The MHPA is based on the known locations of significant natural resources, including biological resources, habitats, and movement corridors.

Pacific Highlands Ranch contains several of the major vegetation communities and sensitive species known to exist in the coastal areas of San Diego County. While the bulk of Pacific Highlands Ranch has been utilized for agriculture or nursery operations, some of the remaining areas of natural vegetation retain high biodiversity and are considered sensitive.

#### **CHAPTER 2: LAND USE**

This chapter of the Pacific Highlands Ranch Subarea Plan describes the location, character and intensity of land uses within the community. This chapter also incorporates the goals (as provided in the Framework Plan) that have been utilized to achieve the desired form of compact development within Pacific Highlands Ranch.

The figurative backbone of the Pacific Highlands Ranch land use plan is the MHPA, with its emphasis on the preservation and enhancement of natural resources. In addition, the Plan features a town center that includes office, commercial, civic and residential uses within a pedestrian-oriented development pattern. This form of development creates a sense of community through a hierarchical arrangement of land uses and an emphasis on resource protection. Alternatives to the automobile are made available by the provision of transit services and the numerous bicycle and pedestrian linkages. In concert with the Community Design Element (**Chapter 5**) and the Master Rezoning, this chapter establishes specific criteria to assure the achievement of Land Use policies and goals.

#### 2.1 LAND USE GOALS

This chapter of the Plan, in conformance with the NCFUA Framework Plan, adjusts and finalizes the land uses within the subarea. The following goals are designed to direct the accomplishment of this effort.

- Goal 1: Create a unique community that conserves the surrounding natural environment while providing a pedestrian-oriented pattern of development.
- Goal 2: Provide community facilities, such as schools, parks, library and transit center, within the town center to limit automobile activity and encourage pedestrian movement.
- Goal 3: Develop residential neighborhoods that provide a mix of housing types and opportunities while conserving and preserving natural topographic features.

#### 2.2 LAND USE PLANS

The Plan has been prepared to respond to four possible alignments of SR-56 through the subarea. **Exhibit 2-1** and **Table 2-1** depict the subarea land use distribution. Land uses by ownership (**Exhibit 2-2**) are shown in **Table 2-2**.

Land Use maps and text for the "D", Central, and Northern SR-56 alignments are included within **Appendix E**. The Central and Northern alignments have been the subject of separate review and analysis for nearly four years that resulted in the development of alignments "D" and "F."

TABLE 2-1 LAND USE TABLE

|                                    |                   | PROPOSED       | SUBAREA II | I PLAN "F" |  |
|------------------------------------|-------------------|----------------|------------|------------|--|
|                                    | Land Use Dwelling |                |            |            |  |
| NEW DEVELOPMENT                    | Legend            | <b>DU/Acre</b> | Units      | Acres      |  |
| Estate Residential                 | ER                | 025            | 0          | 0          |  |
| Very low-Density Residential       | VLD               | .25 - 1        | 12         | 12         |  |
| Moderately-Low-Density Residential | MLD               | 1.1 - 2        | 0          | 0          |  |
| Low-Density Residential            | LD                | 2.1 - 5        | 2368       | 538        |  |
| Peripheral Residential             | PR                | 5.1 - 9        | 1098       | 144        |  |
| Core Residential                   | CR                | 9.1 - 14       | 996        | 60         |  |
| Mixed-Use-Core                     | MXC               | 34             | 500        | 33         |  |
| Employment center                  | EC                | none           | 0          | 20         |  |
| School Site (as needed)            | SCHOOL            | none           | 0          | 152        |  |
| Park Site (as needed)              | PARK              | none           | 0          | 24         |  |
| Town Green with Library            | CIVIC             | none           | 0          | 5          |  |
| Fire Station (double station)      | FIRE              | none           | 0          | 3          |  |
| Multiple Habitat Preservation Area | MHPA              | none           | 0          | 1274       |  |
| SR-56 and Major Roads              |                   | none           | 0          | 212        |  |
|                                    | Sub Total         |                | 4974       | 2477       |  |
| EXISTING AND PREVIOUSLY APP        | ROVED PROJEC      | TS             |            |            |  |
| Rancho Glens Estates               | ER                | 025            | 29         | 43         |  |
| Bame Property                      | ER                | 025            | 4          | 10         |  |
| Del Mar Highland Estates           | ER/PR             | 025/5- 9       | 172        | 116        |  |
| Existing CUP                       | ER                | 025            | 3          | 6          |  |
|                                    | Sub Total         |                | 208        | 175        |  |
|                                    | Grand Total       |                | 5182       | 2652       |  |
| DWELLING TYPE "F" PLAN             |                   |                |            |            |  |
|                                    | Туре              | Unit Count     | Acres      | Percent    |  |
|                                    | MF                | 1813           | 116        | 36.45%     |  |
|                                    | SF                | 3161           | 652        | 63.55%     |  |
|                                    | Total             | 4974           | 768        | 100.00%    |  |
|                                    | Dwelling Units    | per Acre:      |            | 6.5        |  |

Assumptions: All figures are based upon rough calculations and are subject to refinement with the submittal of site specific development plans.

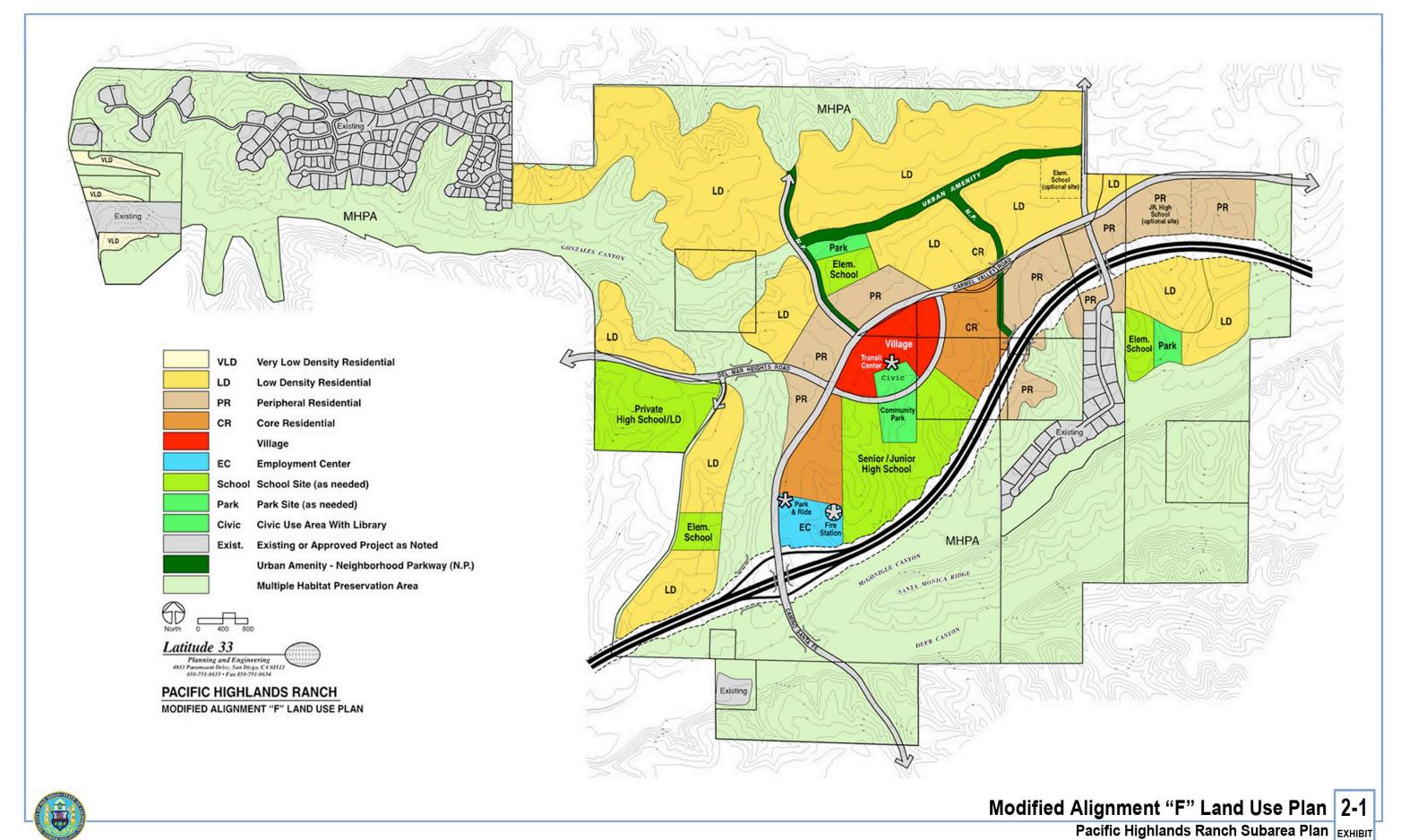
All numbers rounded to the nearest ten.

The dwelling counts and non-residential square-footages are gross figures and do not include public facilities such as roads.

The dwelling count includes affordable housing units as required by the City of San Diego (20 percent) and the 5 percent bonus permitted by the state.

<sup>\*</sup> The total number of permitted residences will increase by 255 units in the event the private high school (the intended use) is not built. New dwelling units authorized by the subarea will not exceed 5,470 dwelling units.

<sup>\*\*</sup> The total number of permitted residences will increase by 134 units in the event the junior high and third elementary school are not built. New dwelling units authorized by the subarea will not exceed 5,470 dwelling units.



- 13 -

TABLE 2-2 LAND USES BY PROPERTY OWNERSHIP DEVELOPMENT EXCLUSIVE OF EXISTING AND PREVIOUSLY APPROVED PROJECTS

| PROPERTY<br>OWNER | TOTAL ACREAGE | RESIDENTIAL DESIGNATION              | RESIDENTIAL<br>ACREAGE                 | RESIDENTIAL<br>DWELLING<br>COUNT | NON-RESIDENTIAL DESIGNATION                   | NON-RESIDENTIAL<br>ACREAGE    | NON-RESIDENTIAL<br>SQUARE-FOOTAGE | SCHOOL/PARK<br>DESIGNATION   | SCHOOL/PAR<br>ACREAGE               |
|-------------------|---------------|--------------------------------------|--|----------------------------------|---|-------------------------------|-----------------------------------|--|-------------------------------------|
| A                 | 77.6          | PR                                   | 21.0                                   | 189                              | МНРА  | 40.0                          | 0                                 | NONE   | 0.0                                 |
|                   |               | LD                                   | 3.0                                    | 15                               |   |                               |                                   |  |                                     |
| В                 | 54.6          | LD*                                  | 51.0*                                  | 255*                             | PRIVATE SCHOOL                                | 51.0                          | 0                                 | NONE   | 0.0                                 |
| С                 | 40.0          | VILLAGE                              | 3.0                                    | 75                               | VILLAGE                                       |                               | 20,000 COM/OFF                    | Junior High School   | 13.0                                |
|                   |               | CR**                                 | 16.5                                   | 231                              |   |                               |                                   |  |                                     |
| D                 | 4.5           | NONE                                 | 0.0                                    | 0                                | MHPA  | 4.5                           | 0                                 | NONE   | 0.0                                 |
| Е                 | 39.7          | LD                                   | 10.0                                   | 50                               | MHPA  | 29.7                          | 0                                 | NONE   | 0.0                                 |
| F                 | 5.5           | VILLAGE                              | 5.0                                    | 130                              | VILLAGE                                       |                               | 30,000 COM/OFF                    | NONE   | 0.0                                 |
| G                 | 40.0          | NONE                                 | 0.0                                    | 0                                | MHPA  | 40.0                          | 0                                 | NONE   | 0.0                                 |
| Н                 | 35.3          | CR                                   | 0.1                                    | 1                                | MHPA  | 22.0                          | 0                                 | NONE   | 0.0                                 |
|                   |               | PR                                   | 10.5                                   | 81                               | NP  | 0.3                           |                                   |  |                                     |
| I                 | 2.5           | CR                                   | 0.5                                    | 7                                | NP  | 0.1                           | 0                                 | NONE   | 0.0                                 |
| J                 | 21.5          | VILLAGE                              | 5.0                                    | 145                              | VILLAGE                                       |                               | 55,000 COM/OFF                    | NONE   | 0.0                                 |
|                   |               | CR                                   | 14.5                                   | 203                              | NP  | 0.9                           |                                   |  |                                     |
| K                 | 39.1          | PR                                   | 26.0                                   | 234                              | MHPA  | 5.0                           | 0                                 | NONE   | 0.0                                 |
|                   |               | CR                                   | 0.2                                    | 3                                | NP  | 1.0                           |                                   |  |                                     |
| L                 | 3.2           | CR                                   | 0.2                                    | 3                                | NONE  |                               | 0                                 | NONE   | 0.0                                 |
|                   |               | PR                                   | 0.7                                    | 6                                |   |                               |                                   |  |                                     |
| M                 | 1665.0        | VILLAGE                              | 20.0                                   | 150                              | VILLAGE                                       |                               | 195,000 COM/OFF                   | CIVIC/FIRE ST.   | 8.0                                 |
|                   |               | CR                                   | 28.0                                   | 548                              | MHPA  | 710.0                         |                                   | SCHOOLS  | 88.0                                |
|                   |               | PR                                   | 86.0                                   | 588                              | EC  | 20.0                          | 300,000 EC                        | PARKS  | 24.0                                |
|                   |               | LD**                                 | 526.0                                  | 2303                             | NP  | 10.0                          |                                   |  |                                     |
| N                 | 10.4          | VLD                                  | 2.8                                    | 3                                | MHPA  | 7.6                           | 0                                 | NONE   | 0.0                                 |
| 0                 | 20.4          | VLD                                  | 4.3                                    | 4                                | MHPA  | 16.1                          | 0                                 | NONE   | 0.0                                 |
| P                 | 20.6          | VLD                                  | 4.8                                    | 5                                | MHPA  | 15.8                          | 0                                 | NONE   | 0.0                                 |
| TOTALS            | 2079.8        | VILLAGE<br>CR**<br>PR<br>LD**<br>VLD | 33.0<br>60.0<br>144.2<br>539.0<br>11.9 | 500<br>996<br>1098<br>2368<br>12 | VILLAGE<br>MHPA<br>EC<br>NP<br>PRIVATE SCHOOL | 890.7<br>20.0<br>12.3<br>51.0 | 300,000 COM/OFF<br>300,000 EC     | CIVIC/FIRE ST.<br>HIGH SCHOOLS<br>ELEM. SCHOOLS<br>Community PARK<br>Neighborhood PARK | 8.0<br>70.0<br>31.0<br>13.0<br>11.0 |
|                   | 2102.0***     |                                      | 788.1                                  | 4974                             |   | 974.0                         |                                   |  | 133.0                               |

Assumptions: All figures are based upon rough calculations and are subject to refinement with the submittal of site specific development plans.

The dwelling counts and non-residential square-footages are gross figures and do not include public facilities such as roads.

MHPA = Multiple Habitat Preservation Area EC = Employment Center

NP = Neighborhood Parkway CR = Core Residential

COM = CommercialPR = Peripheral Residential

OFF = Office LD = Low-Density

VLD = Very Low-Density

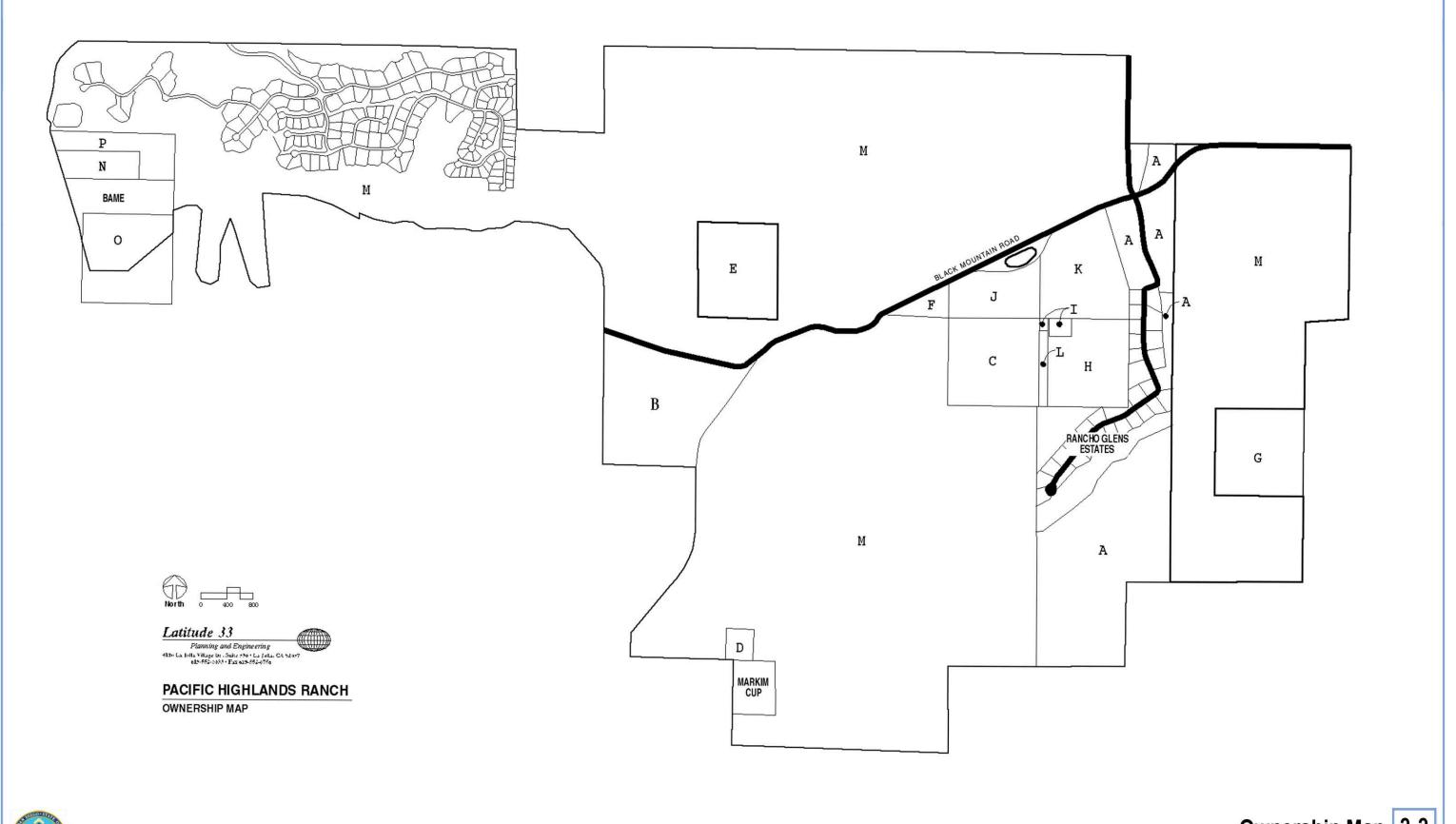
The dwelling count includes affordable housing units as required by the City of San Diego (20 percent) and the 5 percent bonus permitted by the state. The commercial and office uses in the village shall not exceed a total of 300,000 square-feet and are allocated as totaled above.

The rights-of-way for SR-56 and major roads are approximate calculations.

<sup>\*</sup>The total number of permitted residences will increase by 255 units in the event the private high school (the intended use) is not built. New dwelling units authorized by the subarea will not exceed 5,470 dwelling units.

<sup>\*\*</sup>The total number of permitted residences will increase by 134 units in the event the junior high & third elementary school are not built. New dwelling units authorized by the subarea will not exceed 5,470 dwelling units.

<sup>\*\*\*</sup>The total acreage is based upon County Assessor Parcel information and is inclusive of existing rights-of-way.



Ownership Map 2-2

Pacific Highlands Ranch Subarea Plan EXHIBIT

- 15 -

Within these land use plan alternatives are three major functional elements that will be separately addressed in this chapter:

- 1. The Town Center (2.2.1)
- 2. The Village (2.2.2)
- 3. The Residential Neighborhoods (2.2.3)

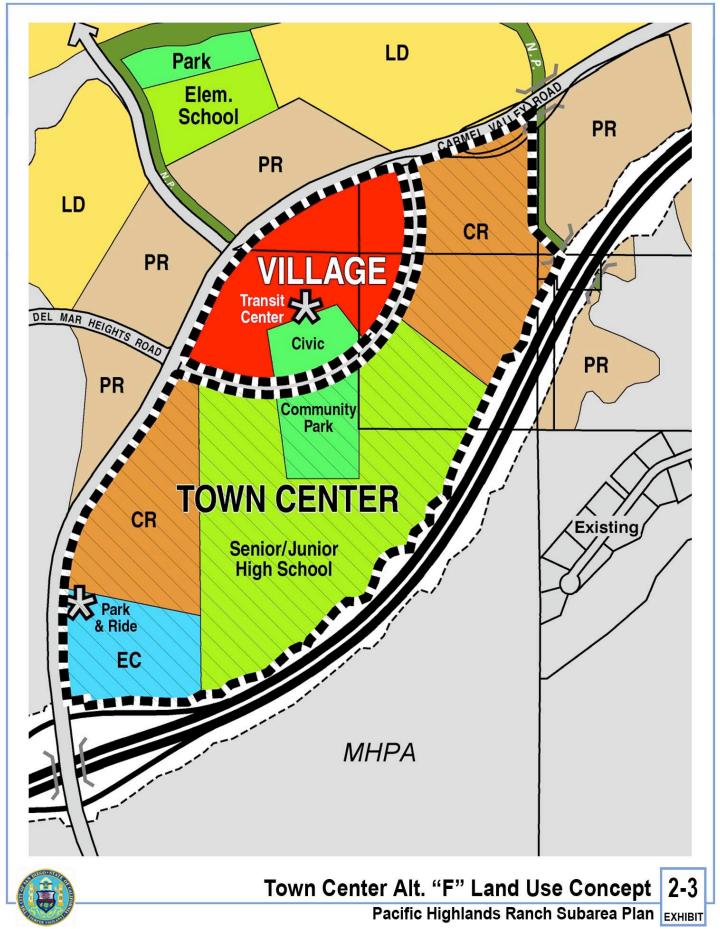
#### 2.2.1 Town Center

The town center is the most important element for creating a strong sense of place and community. Therefore, a major objective of this Plan is to create and develop a town center that is pedestrian-oriented and serves as the retail, commercial, employment and social hub of the community. The town center includes approximately 205 acres and consists of approximately 1,500 dwelling units, up to 300,000 square feet of retail and office space, a 50-acre senior high school, a 20-acre junior high school, a 13-acre community park, and a five-acre civic use area and a 300,000 square-foot employment center (**Exhibit 2-3**). The focal point of the town center is the village. The village consists of residential, commercial and civic uses and will be discussed in **Section 2.2.2**. A significant effect of this blending of land uses will be to reduce the need for automobile trips both within and outside the community. To that end, the Plan locates the town center and the village areas at the geographic center of the community, with direct multi-modal transportation linkages to the surrounding neighborhoods via trails as well as roads.

An attractive town center that serves as the community anchor is reinforced by five related community elements:

- A modified street grid system
- Design standards that foster a pedestrian-friendly environment and articulate a community theme
- A pattern of development that blends commercial and residential uses
- Convenient pedestrian, bicycle and transit access to the commercial core, which is within a one-quarter mile radius (five-minute walking distance) of the majority of the community population
- A transit center within the town center to take advantage of the concentration of uses, higher densities and its central location within the subarea and to reinforce multiple ridership transportation modes within and outside the community

The design of the town center will accommodate various types of development that are based on their relationship to automobile traffic and lot sizes necessary for the type of development. This concept will locate the homes of most of Pacific Highlands Ranch residents near the goods and services they need. By layering the



intensity of uses from the major roads (highest automobile use) on the periphery, toward the center (lowest automobile use), the area becomes more appealing for pedestrian activity. With the inclusion of residential units among the commercial uses, pedestrian activity is further encouraged and reinforced. Through the blending of residential and commercial uses, and the associated increased pedestrian activity, it can foster a sense of community and connectedness among residents.

#### **2.2.1 A)** Residential Development

Within the town center, there will be approximately 1,500 residential dwelling units developed. Density of residential uses will range up to 34 dwelling units per acre (du/acre) gross. These residential units will accommodate approximately 4,500 people. This population assures the successful development of a true compact community that will support the commercial and office uses, as well as reduce the frequency of single-occupant vehicle trips.

A wide range of housing types and affordability will be provided in the town center including townhouses, apartments, duplexes, single-family residential with accessory units and small-lot single-family homes. Residential densities will decrease as the distance from the village increases. The emphasis in this core residential area will be on providing attractive rental and for-sale housing integrated with the core commercial establishments.

#### **2.2.1 B)** Employment Center

The commute from home to work typically generates about one-third of all daily vehicle trips. Provision of an employment center within the Plan may reduce vehicle trips. The location of the employment center in the town center will provide convenient access for residents of the community who work there.

Approximately 20 acres within the town center are designated for employment center uses and facilities. The employment center will be on Carmel Valley Road south of the village and will have a floor area ratio of (.35). Typical uses include:

- Scientific research and development uses
- Light industrial and manufacturing uses
- Professional and corporate office uses
- Accessory uses such as restaurants, childcare, business support and other convenience facilities. Such uses would be limited by the zone.

The employment center may also integrate design considerations for future transit services in the area. Transit support facilities should be incorporated within the employment center to allow for private shuttles or eventual public transit service. Public transit service providers will make the actual determination when and under what circumstances transit services will be provided to the community. A park-and-ride will be located within the employment center to facilitate ride sharing for work and special events.

The employment center should be developed in a campus type setting, which emphasizes ample landscaped grounds instead of paved surfaces. In addition, the area should accommodate ample and convenient pedestrian and bicycle linkages with other parts of the town center and Pacific Highlands Ranch. These linkages are anticipated to include various trails and a shuttle between the village and the employment center. Buildings developed within the employment center campus should incorporate features that promote alternative modes of transportation to the automobile, such as secure bicycle storage facilities and preferential ride-sharing parking.

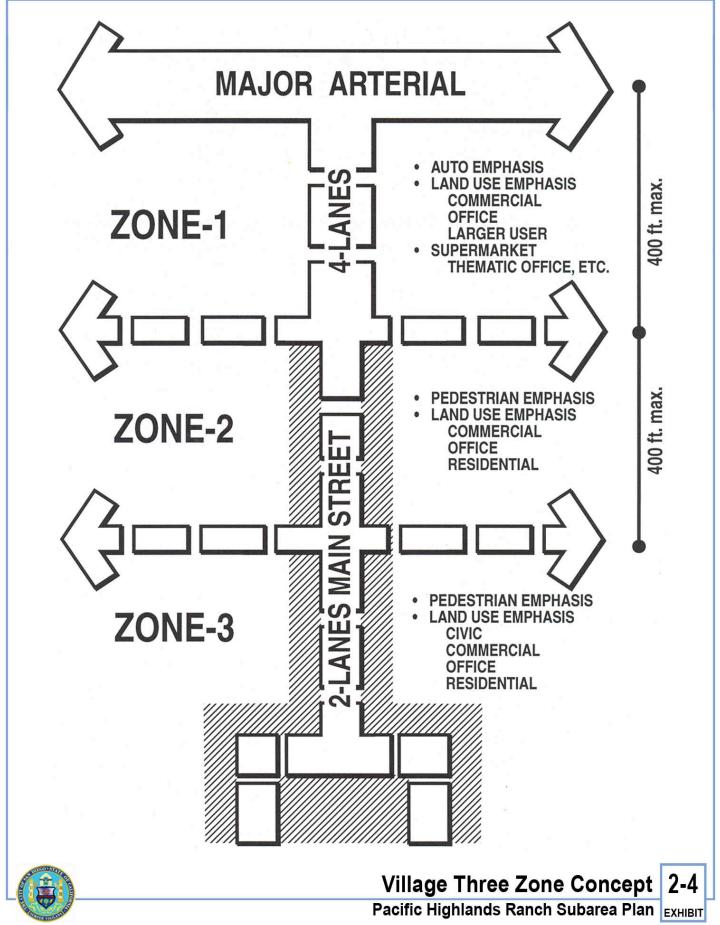
## 2.2.2 Village

The village is the residential, commercial and civic core of the town center. The 33-acre village includes 500 residential dwellings, 150,000 square feet of retail space, 150,000 square feet of office space, a transit center and a civic use area. The actual square footage of retail and office space can be modified to respond to market demands, as long as a total of 300,000 square feet is not exceeded and 100,000 square feet of the retail uses are provided.

#### **2.2.2 A)** Village Zones

These portions of the village area which abut Carmel Valley Road (Zone 1) provide for commercial uses that require large pads and typify the modern commercial, automobile-oriented, development pattern. Beyond the larger pads will be smaller lots with a mix of residential and commercial tenants. This constitutes the less automobile-oriented development area (Zone 2). This area will be marked with appealing pedestrian facades and reduced or eliminated setbacks. The interior of the village area will expand upon the pedestrian-oriented development pattern with vehicle access at the rear of lots and the use of screened parking areas or parking structures (Zone 3) (Exhibit 2-4).

Except for Zone 1, commercial developments within the village should locate parking areas to the interior of blocks or within structures, so that parking does not interfere with movements of pedestrians.



Zone 1 of "main street" (see **Chapter 5** for additional discussion) is the area where auto-accessible development should be located. It is also the outer edge of the village, and can accommodate larger parking areas and anchor stores. Arterial-oriented anchor tenants and other auto-dependent users should attempt to balance the needs of pedestrians and automobiles.

The commercial users in Zone 1 should be connected to the interior of the village by shops and stores that are oriented toward the street and promote pedestrian activity. Behind the large commercial spaces and buildings, the next layer of commercial uses should comprise medium sized commercial enterprises (Zone 2) These shops and commercial spaces should be oriented toward the street and designed to provide pedestrian access through such features as reduced setbacks, screened or common parking, window boxes and public spaces.

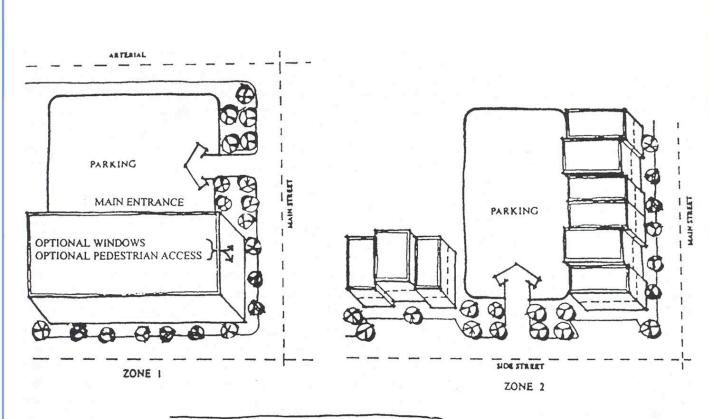
The center of the village should be designed to limit automobile access and increase pedestrian appeal, safety and movement (Zone 3). Again, these design features may include eliminated or reduced setbacks, common parking areas which are screened, large window areas, safety, lighting and public spaces (**Exhibits 2-5** and **2-6**). The inclusion of approximately 500 residences within the village area of the town center will assist in fostering a high level of pedestrian activity. In addition to automobile and mass transportation that connect the surrounding neighborhoods to the village and town center, the subarea transportation system includes multiple non-motorized trails and paths.

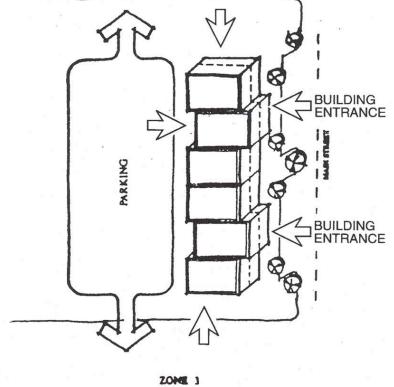
Additional on-street parking, perhaps including diagonal spaces, should be encouraged in all three zones to maximize public parking.

# **2.2.2 B)** Civic Areas and Uses

The City of San Diego provides access to City services for citizens by creating satellite offices within communities. The village includes approximately five acres to be utilized for civic activities such as meeting rooms, a library, a transit center, pedestrian plaza and a civic use area.

The Sea Dieguito Union High School District and the City of San Diego may jointly pursue development of a library and a performing arts center to serve both the students and residents of Pacific Highlands Ranch. The creation of a library or performing arts center to serve both the San Dieguito Union High School District and the City of San Diego is limited by issues of access and financing. Specifically, the City of San Diego will need to assure that residents of the area are able to utilize the library during normal hours of operation. Likewise, use of a

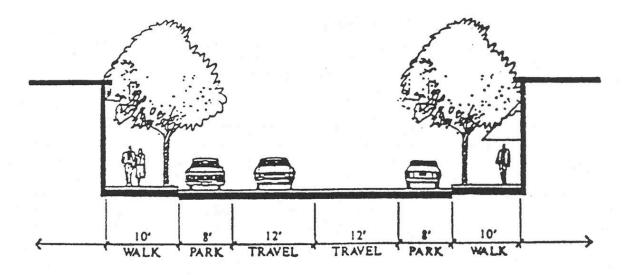




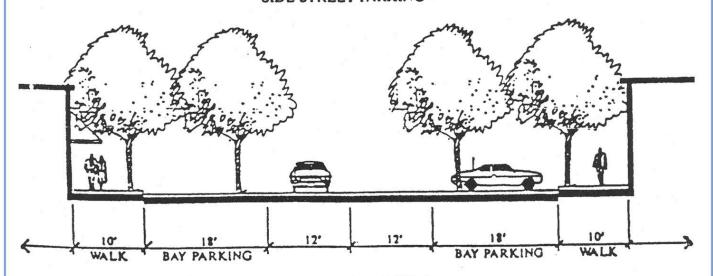


Village Parking Area Concepts

Pacific Highlands Ranch Subarea Plan EXHIBIT



# SIDE STREET PARKING



MAIN STREET PARKING



performing arts center must provide for the needs of all users and cannot be limited to high school students. In addition, financing of such facilities is difficult and costly. While developing one facility to serve both groups may save operating expenses, these savings may be exceeded by the cost of creating a funding mechanism that serves and protects both parties. Through the possible joint development of a library and a performing arts center, the community could achieve a blending of students and other residents within facilities that meet the needs of both the School District and the community. In the event a library and a performing arts center are not jointly developed, a stand alone branch library should be located in the civic use area.

The civic use area abuts core residential areas and the community park, thereby providing residents an opportunity to generate stronger ties with their neighbors and with the community as a whole.

# **2.2.2** C) Village Development

To assure that development proceeds consistent with the Plan and with other City document policies and ordinances, commercial, employment, and residential development within the village will require approval of planned development permits, or successor permits for each project. Conditional uses, consistent with the Plan, may also be allowed through approval of a conditional use permit. Specific design and development policies for the village are contained in **Chapter 5** (Community Design). **Chapter 5** also provides details on the spatial arrangement of buildings and their relationship to the other elements of the village. The village will be created as Pacific Highlands Ranch develops. Flexibility and adherence to the overall land use goals of this plan will guide future planning and development decisions.

#### 2.2.3 Residential Neighborhoods

The Plan designates 5,180 residential units which are distributed throughout the community (this total includes housing units already developed or approved for development in the subarea). The residential unit mix of different densities and product types will be arranged to create small neighborhoods with distinctive characteristics.

The Pacific Highlands Ranch community is based on neo-traditional planning concepts that emphasize bicycle, equestrian and pedestrian paths and focus community activities around a hub-and-spoke development pattern. Commercial, civic and residential uses will be integrated in the town center. The community's circulation system will accommodate pedestrian, bicycle, transit, and equestrian movement.

A variety of housing options will be provided to ensure that residential opportunities are available to accommodate a range of incomes. A fine-grain mixture of residential densities will be achieved through adherence to the design guidelines in **Chapter 5**.

The residential neighborhood element of Pacific Highlands Ranch is organized in a hierarchical fashion. Homes will be grouped into neighborhoods and neighborhoods will be grouped together to form residential districts. The housing products of each district represent the clustering of like residences and the layering of densities throughout the community. Each district will be connected with other neighborhood districts by a system of trails, bikeways and streets.

The traditional and higher-density, transit-dependent housing is located within the village of the town center. As one moves away from the village the density becomes less intense and housing types are predominantly single-family. The town center neighborhoods should contain a mix of small lots, large lots, second units, duplexes and triplexes.

To assure that all residential development contributes in a positive manner to the community, the Community Design Element of the Plan (Chapter 5) expands upon various design issues. These issues include open spaces, setbacks, garage siting, street patterns and housing types and density. Excepting single-family subdivisions, development of the residential portions of the community will require planned residential development permits. In addition, each subdivision application including single-family projects will require a trail plan which implements the trail system as described in Chapter 4.

#### **2.2.3 A)** Village Residential

This area will consist of high-density residential development within the village area of the town center. The maximum density in the village will be 34 du/acre (gross), with a maximum 500 dwelling units at buildout. By mixing commercial and residential land uses and defining high quality streetscape and building design within the village area, pedestrian activity will be greatly enhanced.

Village residences will be designed with a palette of colors and articulated through the use of various architectural features to create a visually interesting and variegated street scene.

Streetscape quality and pedestrian orientation are stimulated by the fine-grain mixture of housing types and densities, the use of small blocks, a limited street system, and sensitive building size and design. The Community Design Element (**Chapter 5**) of the Plan describes how this will occur. Access to the village will occur primarily via pedestrian and bicycle linkages to encourage and support alternative modes of transportation access.

#### **2.2.3 B)** Core Residential

These residential areas will include diverse housing products such as small-lot single-family homes, duplexes, triplexes and townhouse/flat combinations. Single-family dwellings with a second unit are permitted within this designation. The general density range is from 9-14 du/acre (gross). The total number of dwelling units for this category is approximately 1,000. These areas should create a positive transition from high-density multifamily to single-family detached neighborhoods. The pedestrian activity within these areas is important to the integration of each neighborhood into the community as a whole.

The core residential area located abutting the employment center will be permitted to have a maximum density of 20 du/acre (gross). These areas are intended to augment the residential development within the village.

Streetscape quality and pedestrian orientation are served by implementing the fine-grained mixture of housing types and densities, the use of a modified grid street system, and sensitive size and building design. The Community Design Element (**Chapter 5**) of this Plan describes how this will occur. Access to the village includes pedestrian and bicycle linkages, to encourage and support alternative modes of transportation.

#### **2.2.3** C) Peripheral Residential

Peripheral Residential neighborhoods have a density range of 5-9 du/acre (gross), which translates to approximately 1,100 units. Single-family homes are likely to be the predominant product type. Housing types may include conventional-lot and small-lot single-family homes. Single-family homes with a second unit, duplexes and triplexes are also permitted.

The property identified as "K" on **Exhibit 2-2** spans SR-56. The portion of the development footprint east of SR-56 may transfer density to the west side of SR-56. The transfer is limited to the density and dwelling units afforded the property based upon the development footprint approved with the Plan. The transfer may result in a higher density west of SR-56, however, the density for the entire property shall not exceed the total provided on **Table 2-2**.

Clear pedestrian and bicyclist linkages have been created within and between adjacent neighborhoods and the rest of the community. The lots within these areas will be designed with neighborly interaction in mind. Such features may include shallow front yard setbacks, height restrictions, specified floor area ratios, front porches and garage orientations (away from the street). Common areas may be located within the development that will provide recreational amenities such as pools, picnic areas, ball courts and clubhouses.

# **2.2.3 D)** Low-Density Residential

These residential areas have a density of 2-5 du/acre (gross), with single-family residences the only permitted residential use, yielding approximately 2,370 dwelling units. These neighborhoods should be designed to preserve natural topography and features. The provision of pedestrian and open space linkages within and between neighborhoods is encouraged through the use of trails.

Lot and street alignments will be adapted to the topography and other natural features of the area to create a sensitive and unique series of neighborhoods. This design approach, particularly with regard to the construction of streets and other built improvements, minimizes the need for extensive earthwork.

Distinct pedestrian and open space linkages should be developed within and between neighborhoods. These linkages will provide access to the rest of the community and its facilities and services.

Additional public open spaces should be located at the edge of the MHPA to create focal points, utilize public view opportunities, trail heads and to visually link neighborhoods within the subarea.

## **2.2.3 E)** Very Low-Density Residential

These single-family neighborhoods have an average density of less than 1 du/acre, and account for 192 units (includes 180 units of existing projects) in the Pacific Highlands Ranch Subarea. Single-family homes are the only permitted use.

# 2.2.4 Private High School

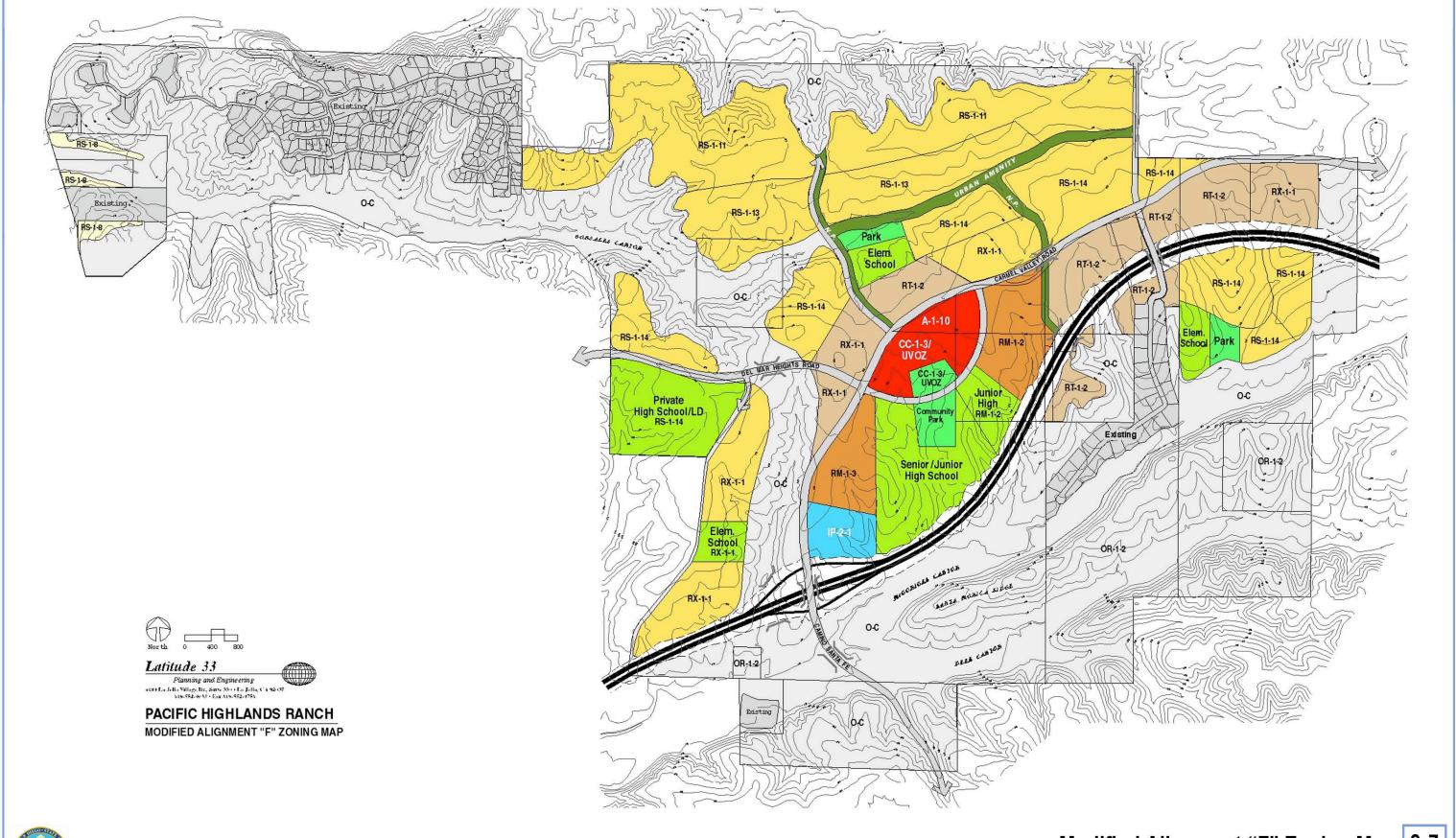
Included within the Plan is a private high school. The Catholic Diocese has purchased a 54-acre site on the south side of Del Mar Heights Road on the western boundary of the subarea and the northern boundary of SeaBreeze Farms. The campus will accommodate up to 2,200 students (grades 9-12), and will include a community parish church that will share facilities with the school and have a worship space large enough to seat faculty and student body. It is envisioned that the school will serve the greater north county region and may include residences for groundskeeper and rectory for parish pastor. It will require a Conditional Use Permit (CUP) from the City of San Diego. If the high school is

not approved, the site should be developed in a manner consistent with the low-density (LD), land use designation. The LD designation will permit approximately 255 dwelling units at a density of up to five dwellings per gross acre.

#### 2.3 RECOMMENDED ZONING

This Plan establishes the appropriate zones for implementation of the designated land uses. The zones delineated on **Exhibit 2-7** will be adopted, by separate ordinance, with the approval of the Plan, and will become effective with recordation of final maps. However, the property identified as "F" on **Exhibit 2-2** shall remain zoned A-1-10 per the property owner's request at the City Council hearing of July 28, 1998. If the property owner or subsequent owners seek to develop the property, the property shall be rezoned consistent with the other properties within the village. The zones proposed for implementation of this plan include the following:

- CC-1-3 with the Urban Village Overlay (UVOZ) for the village. This zone will permit commercial, office, and residential uses to be developed at the intensities necessary to create a pedestrian-oriented village.
- IP-2-1 for the employment center. This zone will permit the uses necessary to develop the employment center.
- RM-1-3 for the core residential area between the employment center and the village (20 dwelling units per acre).
- RM-1-2 for the core residential area which will have a density of 14 dwelling units per acre.
- RT-1-2 and RX-1-1 for the peripheral residential areas. These zones will allow each property owner to create projects that provide a variety of housing types.
- RX-1-1, RS-1-14, RS-1-13, and RS-1-11 for the low-density areas. These zones provide a variety of lot sizes to address the need for diverse housing stock among single-family homeowners.
- RS-1-8 for the very low-density areas.
- OC for those portions of existing parcels that are partially located within the MHPA.
- OR-1-2 for those parcels that are located completely within the MHPA.
- RS-1-13 for the optional (stand alone) Solana Beach elementary school site. This underlying zone will permit development of the site, consistent with the low-density designation, in the event the Solana Beach School District does not need this site for a school.
- RX-1-1 for the second (stand alone) Del Mar elementary school site. This is an underlying zone that will permit development in the event the Del Mar School District does not build this school.





Modified Alignment "F" Zoning Map 2-7 Pacific Highlands Ranch Subarea Plan EXHIBIT

- RS-1-14 for the private high school and parish church site. This underlying zone will permit the property owner to utilize the site in the event the school is not developed.
- RX-1-1 for junior high school (optional site). This underlying zone will permit development of the site, consistent with the low-density designation, in the event that a junior high school is not developed.
- RM-1-2 for the primary junior high school site. This underlying zone will permit development of the site, consistent with core residential designation, in the event that a junior high school is not developed.

These zones are part of the approved Land Development Code and are not in effect yet. **Table 2-3** provides a conversion from the new to the existing designation.

TABLE 2-3 ZONING DESIGNATIONS CONVERSION

| New Zoning<br>Designations | Existing Zoning Designations |
|----------------------------|------------------------------|
| RS-1-8                     | R-1-40                       |
| RS-1-11                    | R-1-10                       |
| RS-1-13                    | R-1-6                        |
| RS-1-14                    | R-1-5                        |
| RX-1-1                     | R-1-5/SLO                    |
| RT-1-2                     | R-3000                       |
| RM-1-2                     | R-2500                       |
| RM-1-3                     | R-2000                       |
| CC-1-3                     | CA                           |
| IP-2-1                     | MIP                          |
| OC                         | A-1-10                       |
| OR-1-2                     | A-1-10                       |
|                            |                              |

### 2.4 IMPLEMENTATION

The Community Design Element (**Chapter 5**) provides principles for development of the subarea. **Chapter 8** provides details on the implementation of the Land Use Plan.

### 2.5 CONFORMANCE WITH THE FRAMEWORK PLAN

The Pacific Highlands Ranch Land Use element conforms to the Framework Plan in the following ways:

- Creation of a land use pattern that is distinctive and capable of fostering appealing and enjoyable business districts and neighborhoods.
- Concentration of residential developments in a series of compact and diverse neighborhoods that provide a wide variety of urban services.

- Integration of various means of non-automobile transport within the land use plan. These alternatives will serve all parts of the subarea.
- Restriction of densities to preclude negative impacts to existing communities and surrounding natural features and habitat.

### **CHAPTER 3: OPEN SPACE**

The adopted Framework Plan includes the MHPA as its primary open space planning component. This resource is a vital element of the Plan and its development concept. The MHPA constitutes approximately 1,275 acres (48 percent) of Pacific Highlands Ranch and provides the backbone of the development plan for the community. In addition, the Plan provides for an urban amenity that will be located in the development area and will provide pedestrian, bicycling and hiking opportunities. The resulting open space system is intended to implement the Multiple Species Conservation Program (MSCP) and provide a multi-purpose open space system for residents and visitors to the Pacific Highlands Ranch community.

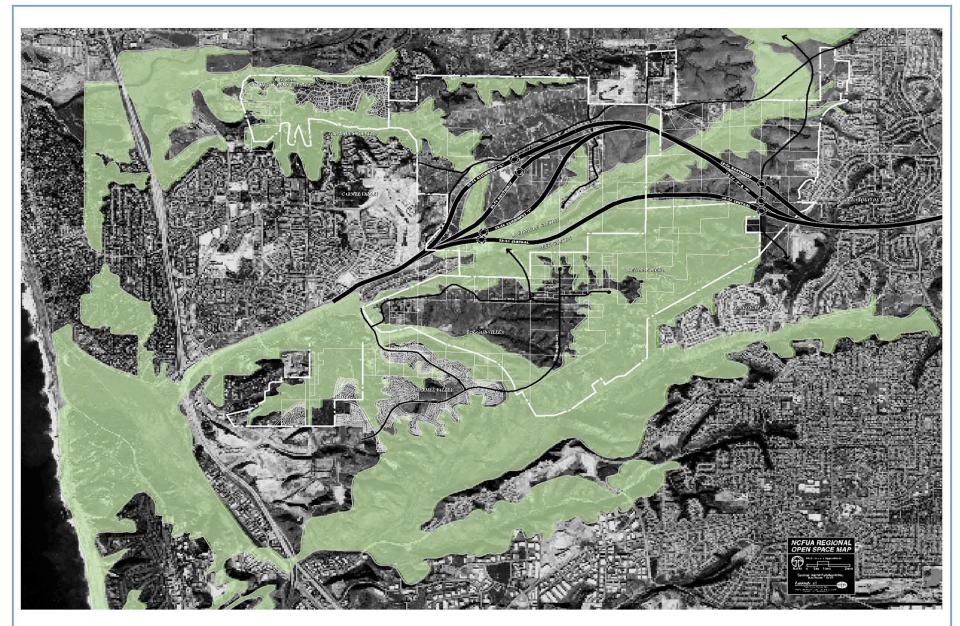
### 3.1 OPEN SPACE GOALS

This chapter of the Plan, in conformance with the NCFUA Framework Plan and the adopted MSCP, adjusts and finalizes boundaries of the MHPA and locates other active open space areas. The following goals, specific to Pacific Highlands Ranch, will guide the preservation and development of these open space systems.

- Goal 1: Provide a series of interconnected and viable habitat reserves that protect and preserve biological resources while providing a linkage between the San Dieguito River Valley, Los Peñasquitos Canyon Preserves and Black Mountain Park.
- Goal 2: Create a system of open spaces, which may include restoration and revegetation, that link habitat preserve areas.
- Goal 3: Provide a series of interconnected trails that link with the built environment to provide opportunities for human recreation, education, movement and visual relief.
- Goal 4: Refine the MHPA using detailed field surveys. In this manner, MHPA design will be based upon accurate environmental data and will contribute positively to region-wide conservation efforts.

### 3.2 MSCP PRESERVE

The open space system proposed in Pacific Highlands Ranch will implement the adopted MSCP within Subarea III of the NCFUA. The significance of the NCFUA to the citywide MHPA is its location in relation to regionally significant natural areas. Linkages within Pacific Highlands Ranch will provide connections south to Los Peñasquitos Preserve, east and north to the San Dieguito River via La Zanja Canyon, and west to the San Dieguito River estuary via Gonzales Canyon. Approximately 275 acres in Gonzales Canyon have already been dedicated as open space pursuant to the Del Mar Highlands Estates project (**Exhibit 3-1**).





## NCFUA Regional Open Space Map

Pacific Highlands Ranch Subarea Plan ехнівіт

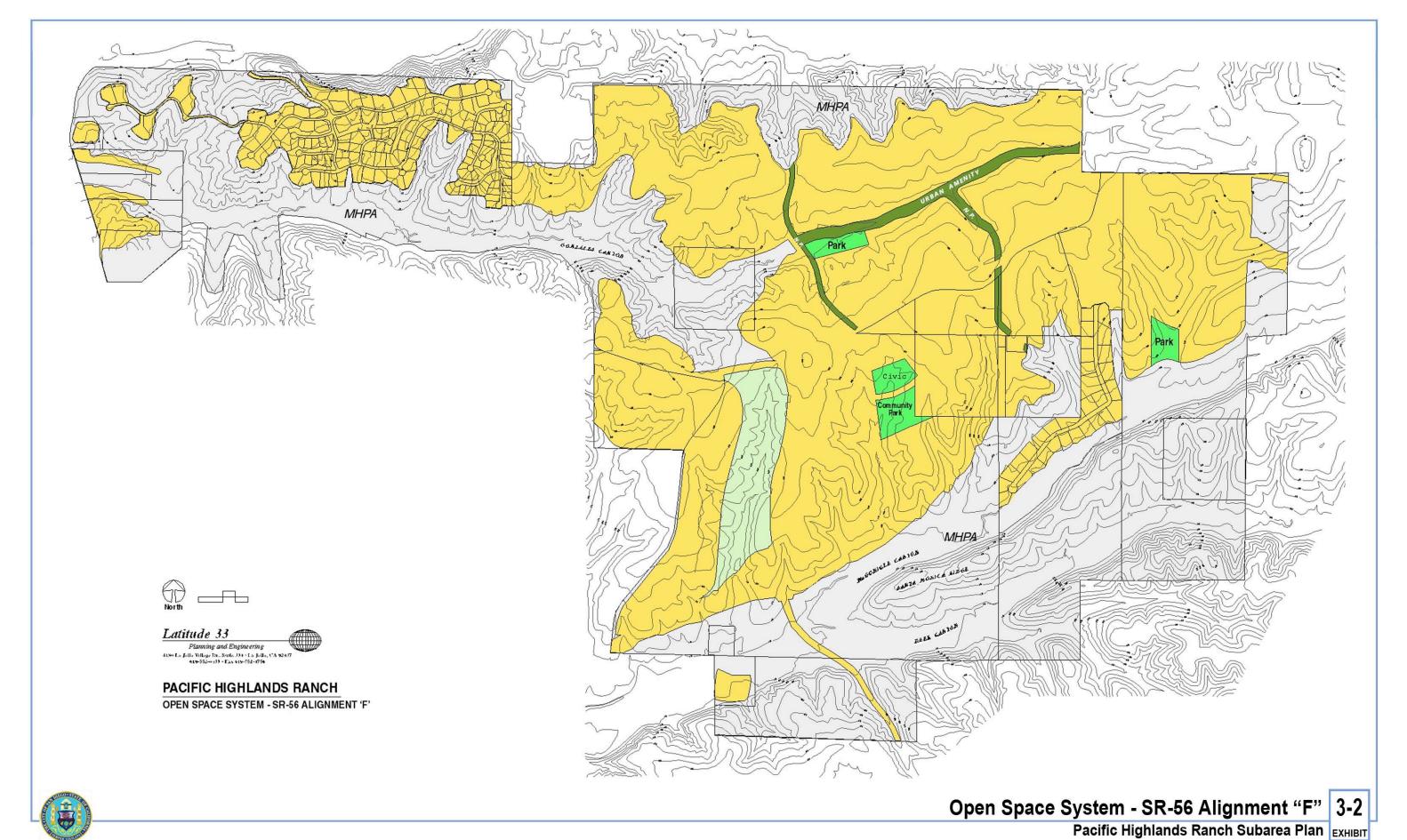
The MSCP Multiple Habitat Planning Area (MHPA) in Pacific Highlands Ranch covers approximately 1,275 acres. The MHPA is the area within which the MSCP preserve is to be located. The open space system for Pacific Highlands Ranch closely mirrors that shown in the City of San Diego MSCP Subarea Plan, as depicted in Exhibit 3-2. The key feature of the MSCP preserve in Pacific Highlands Ranch is the McGonigle/Deer Canyon/Santa Monica Ridge area which dominates the southern portion of the community. This area is part of a larger block of habitat that will extend to Peñasquitos Regional Park. The Framework Plan showed SR-56 passing through this block of open space. However, three other alignments are under consideration which would locate the freeway further to the north. Any of those alignments would reduce disturbance within the Pacific Highlands Ranch portion of the MHPA, and would decrease the amount of developable land shown by the Framework Plan. The MHPA also includes the key eastwest corridors in Gonzales and McGonigle Canyons and a proposed north-south corridor, which after grading and restoration, will provide part of a link between Peñasquitos Canyon and the San Dieguito River Valley. Upon completion, this new linkage will be approximately 600 to 900 feet wide (Exhibit 3-3) and approximately 4,000 feet in length. It will be necessary for Del Mar Heights Road and SR-56 to cross this corridor. These roads will be designed to bridge the corridor, thus protecting wildlife movement and reducing conflicts between vehicles and wildlife.

Some development will be allowed within the MHPA on parcels that are mostly or wholly within the MHPA. Such development will be consistent with Section 1.4.1 of the MSCP as described below. Development on such parcels will be limited to 25 percent, be located in the least sensitive areas of the parcel and will be developed in conformance with the OR-1-2 zone. The OR-1-2 zone will be applied to all parcels that are wholly within the MHPA. With respect to the 40-acre Landbanker parcel, if it is not developed as provided for in Section 1.4.1, it could be sold as mitigation land for specific projects or sold to a mitigation bank. In addition to the option of development pursuant to Section 1.4.1 or using the land as mitigation, if the owner of the Landbanker parcel foregoes development allowed pursuant to Section 1.4.1, the additional conserved acreage can be used as a part of a MHPA boundary adjustment outside Subarea III. The OC zone will be applied to the MHPA portion of parcels that are being partially developed and partially conserved for biologic purposes. Zoning for the subarea is discussed in Section 2.3.

Necessary community facilities will cross the MHPA. Such crossings will be allowed and are discussed in **Section 3.2.3**.

### 3.2.1 MSCP Compliance: MSCP Subarea Plan

The adoption of the MSCP supersedes the Environmental Tier included in the 1992 adopted adoption of the Framework Plan. The MSCP Subarea Plan includes specific land use guidelines for the NCFUA that must be implemented in order for the MHPA to function properly and for the City's take authorization to be valid. Specific conditions in Pacific Highlands Ranch are discussed in the MEIR, and below in **Section 3.2.4**.







In total, the MSCP requires changes to the NCFUA Framework Plan that result in the deletion of 68 acres of development in Subarea III. The MSCP preserve in Pacific Highlands Ranch will expand the Environmental Tier as adopted in the Framework Plan, thus reducing the allowable development footprint by 68 acres. This loss is in addition to that lost through the potential realignment of SR-56.

The required MSCP conditions will be met through implementation of the Plan. In order to reconcile the reduction in developable area caused by the MSCP and possible realignment of SR-56, and still meet the requirements of the Framework Plan, the Biological Buffer and Transition Areas described in the Framework Plan will not be implemented. These zones are not required by the MSCP, which actually increases the size of and improves the configuration of the MHPA shown in the Framework Plan, as described below, some encroachment into the MHPA will be allowed. Resources protected through inclusion in the MHPA will be monitored and managed by the City to ensure their viability over the long term.

### 3.2.2 MSCP/MHPA Boundary Adjustment

The Plan includes adjustments to the MHPA boundary. These adjustments are necessary to develop a pedestrian-oriented community and to accommodate SR-56. A detailed analysis of the boundary adjustment is contained in **Appendix C**. Based on the analysis, the City's MSCP staff has determined the adjustments are functionally equivalent.

#### 3.2.3 Uses Allowed in the Preserve

Uses allowed in the MHPA (**Tables 3-1** and **3-2**) are described in the MSCP Subarea Plan, Section 1.4.1. Permitted uses include:

- Passive recreation
- Dry utility lines and roads
- Limited water and sewer facilities and other essential public services
- Limited low-density residential uses
- Brush management (Zone 2)
- Limited agriculture

It is anticipated that community facilities will be located in and will cross the MHPA (see **Appendix B** and **Exhibit 2-1**, for conceptual locations). All facilities in the MHPA will be designed to comply with the MSCP Subarea Plan requirements. (Section 1.4.1 of the MSCP Subarea Plan should be reviewed for more detail on allowed uses.) This means that concentrations of sensitive species will be avoided where feasible. If access roads are necessary, they should also be used as trails. Mitigation for disturbance in the MHPA will consist of revegetation in accordance with the Conceptual Revegetation Plan (CRP). Where revegetation will not be done, mitigation will be determined using the MSCP ratios in concert with the City's Biology Guidelines.

TABLE 3-1 OPEN SPACE LAND USE MATRIX

| Category         | Purpose/Intent  | Typical Uses   | Dimensions   | Vegetation  |
|------------------|---|--|--|---|
| МНРА             | Protects and preserves<br>natural resources and<br>provides for the<br>movement needs of<br>animals | Wildlife and plant protection; restoration of native habitat; scientific study; ecological tours and nature walks; existing trails; trails and roads; storm drainage and natural water filtering; and brush management | Not less than 500<br>feet, except where<br>required for bridges<br>and roads, as shown<br>on tentative maps* | Indigenous vegetation to<br>be enhanced and<br>retained; all revegetation<br>must consist of native<br>plant material |
| Urban<br>Amenity | Provide active and<br>passive open space<br>areas within developed<br>portion of the Subarea        | Bicycle and<br>pedestrian trails and<br>paths; plazas;<br>landscaped medians<br>and parkways; and<br>brush management  | Not less than 150 feet, except where required for bridges and roads, as shown on tentative maps*             | Native and non-native vegetation is permitted   |
| Active Use       | Provide active use open<br>space areas within<br>developed portion of<br>the Subarea                | Parks; playgrounds;<br>trails and paths;<br>landscaped medians<br>and parkways;<br>plazas; and brush<br>management   | No minimum requirement   | Native and non-native vegetation is permitted   |

<sup>\*</sup> Topographic constraints within the NCFUA occasionally preclude the MHPA from being consistent with these recommended dimensional criteria. The goalis to preserve valuable habitats, even where the dimensions cannot be achieved.

TABLE 3-2 OPEN SPACE ACREAGES

| Categories    | Approximate Acreage "F" | Percentage of Subarea "F" |
|---------------|-------------------------|---------------------------|
| MHPA          | 1254                    | 47%                       |
| Urban Amenity | 20                      | 1%                        |
| Active Use*   | 24                      | 1%                        |
| Totals        | 1298                    | 49%                       |

<sup>\*</sup> Includes parks and neighborhood parkways

### 3.2.4 Land Use Considerations

Section 1.2.4 of the MSCP Subarea Plan describes the subarea, and includes specific guidelines for defining land uses in the various geographic sections of the MHPA. The guidelines that affect Subarea III are stated below:

- C12 Incorporate bridges to facilitate wildlife crossing: -- The manufactured wildlife corridor will be crossed by Del Mar Heights Road. The crossing will be approximately 122 feet wide, 25 feet high and 800 feet long.
- C14 Provide fences or barriers along the edge of the shallow north-south trending canyon that connects Carmel Valley to Gonzales Canyon to direct public access to appropriate locations -- Fencing and barriers will be provided along the connecting canyon and at each end to limit public access to the area.
- C17 If this area develops or redevelops, the MHPA boundary should be accomplished with the majority of the floodplain to be placed in open space and restored where possible to natural habitats: -- Approximately 89 percent of the existing floodplain will be located within MHPA and will be maintained or restored as natural habitat.
- C19 In the event that the MHPA configuration is not implemented pursuant to the "Pardee Settlement Agreement," then the MHPA configuration shall be per the North City Future Urbanizing Area (NCFUA) Framework Plan. Provide an undercrossing of San Dieguito River Road for wildlife movement from Gonzales Canyon to the San Dieguito River: The MHPA portion of the Plan conforms to the requirements of the NCFUA Framework Plan.

### 3.2.5 Land Use Adjacency Guidelines

### **3.2.5 A)** Planning Adjacent Uses

Section 1.4.2 of the MSCP Subarea Plan includes general planning principles and design guidelines that are to be used in planning of projects located adjacent to or within the MHPA. These policies and guidelines address the construction and maintenance of roads and utilities, fencing, lighting, signage, materials storage, mining/extraction/processing facilities and flood control. These topics as they relate to the Plan, are addressed in the MEIR.

### **3.2.5 B)** Managing Adjacent Uses

Section 1.4.3 of the MSCP Subarea Plan includes guidelines to ensure that all land uses adjacent to the MHPA will be managed to "ensure minimal impacts to the MHPA." The Plan will implement these guidelines through conditions placed on future development proposals as follows:

<u>Drainage</u>: Within Pacific Highlands Ranch, natural detention basins, grass swales, or mechanical trapping devices will be used as appropriate. These systems will be inspected yearly and replaced or repaired as needed. Removal of exotic plants, sediment or other routine maintenance shall not require any permits or permissions.

<u>Toxics</u>: Within Pacific Highlands Ranch, detention basins, grass swales or mechanical trapping devices will be used as appropriate. These systems will be inspected yearly and replaced or repaired as needed. Removal of exotic plants, sediments or other routine maintenance shall not require any permits or permissions.

<u>Lighting</u>: Within Pacific Highlands Ranch, all lighting of public areas adjacent to the MHPA shall be shielded and directed away from the MHPA. Lighting shall only be that necessary for public safety and shall use the lowest practical voltage.

<u>Noise</u>: Within Pacific Highlands Ranch, adjacent uses are generally residential, which is not an excessively noisy use. No special additional measures will be implemented.

<u>Barriers</u>: Within Pacific Highlands Ranch, barrier fencing, such as vinyl chain link and other fencing acceptable to the City will be provided, as deemed necessary.

<u>Invasives</u>: Within Pacific Highlands Ranch, non-invasive plant species will be used in landscaping common areas adjacent to the MHPA.

<u>Brush Management</u>: Within Pacific Highlands Ranch, brush management will be done as specified by the MSCP Subarea Plan. Zone 1 will be located outside the MHPA. Zone 2 will be located inside the MHPA. Brush management for both Zones 1 and 2 will be done in accordance with City requirements.

<u>Grading/Land Management</u>: Manufactured slopes associated with site development will be included within the development footprint for projects within or adjacent to the MHPA.

### 3.2.6 Preserve Management

The MSCP Subarea Plan recognizes that management of the MHPA is critical to the overall success of the MSCP Program, and that it must be done in a comprehensive fashion over the entire MHPA. The City's MSCP Subarea Plan states that the City will be responsible for and will continue the management and maintenance of its existing public lands at current levels. The MSCP Subarea Plan establishes both general and specific management priorities to be implemented as funding is available, although some priorities may be implemented as development mitigation or through research efforts by the scientific and academic community. Both general and specific management directives are prioritized with the first level being required under the terms of the City's MSCP Implementing Agreement. Second and third priorities are more discretionary.

- 1. General Management Directives: These directives apply to the entire preserve throughout the City. They address citywide issues such as public access, trash removal, control of invasive exotics and flood control.
- 2. Specific Management Directives: These are specific to Pacific Highlands Ranch and address trail locations and requirements, Coastal Sage Scrub monitoring, specific requirements for fencing, detention basins, and revegetation.

These management directives are addressed in more detail in the MEIR. They apply to MHPA lands obtained as mitigation through dedication or easement, and are included in the City's management responsibilities. A Habitat Management Plan (HMP) for Pacific Highlands Ranch is included in **Appendix G**. The HMP will be implemented by the City on land dedicated to the City in fee or by conservation easement. Individual project proponents will not be responsible to implement the HMP as long as they convey those lands, through dedication or recordation of a conservation easement, shown within the MHPA to the City.

In addition to the Specific Management Directives for Pacific Highlands Ranch, the MSCP Subarea Plan incorporates Sections 5.4 and 5.5 of the NCFUA Framework Plan which also address open space management concerns. The implementing principles included in these two sections are addressed below:

- 5.4 Enhancement and Management of Environmental Tier Lands
  - 5.4a This implementing principle requires "Habitat Protection Areas,"
    "Biological Buffer Areas" and "Transition Areas" that collectively
    result in the preservation of the Environmental Tier. As noted
    previously, the Framework Plan Environmental Tier will be
    implemented through compliance with the MSCP Subarea Plan, which
    was adopted March 18, 1997. The MSCP enlarges and improves the

- configuration of the Environmental Tier through the creation of the MHPA, and does not include requirements for separate habitat protection areas, buffers or transition zones. Land uses within the MHPA will be those allowed in the MSCP Subarea Plan Section 1.4.1.
- 5.4b This implementing principle requires that project plans identify areas of open space that provide natural components to more developed areas and link to the open space system. Within Pacific Highlands Ranch, these additional open spaces are described in the Urban Amenity Section.
- 5.4c This implementing principle requires wildlife corridors of sufficient width to provide enough space to allow animal movement without fear, undisturbed by lighting and noise and with habitat throughout. Within Pacific Highlands Ranch, wildlife corridors will be provided as required by the MSCP and as noted previously in **Section 3.2** in the description of the MSCP preserve.
- 5.4d This implementing principle requires conformance to the Resource Protection Ordinance (RPO) and successor ordinances. Conformance to RPO and its successor ordinance is discussed in **Section 3.5** of this Plan.
- 5.4e This implementing principle states that trails shall not be allowed in wildlife corridors if they would impede movement or other natural functions (breeding, foraging and rearing of young). In Pacific Highlands Ranch, trails within the MHPA are located outside of the major wildlife corridors to the extent feasible. The trail system, as depicted on **Exhibit 4-11**, has been designed to limit impacts to the wildlife corridors and the natural functions of the MHPA.
- 5.4f This implementing principle prohibits channelization of the subarea's large drainage areas or floodplains. This Plan proposes no channelization. Large identified floodplains are all located in open space.
- 5.4g This implementing principle states that water retention areas and ponded runoff filtering systems may be located within open space and establishes the requirements for such systems. The Land Use Adjacency Guidelines establish how drainage into the MHPA will be managed in accordance with the requirements of the MSCP Subarea Plan.

- 5.5 Roads In and Adjacent to the Environmental Tier
  - 5.5a This implementing principle requires the use of bridge structures to cross the Environmental Tier. Within Pacific Highlands Ranch, bridges and large arch culverts will be used as feasible and appropriate to cross wildlife corridors/canyons. This will include crossings by SR-56 within the MHPA.
  - 5.5b This implementing principle limits road crossings of the Tier to those shown on the Framework Plan and collector streets essential for area circulation. The road system for Pacific Highlands Ranch complies with the requirements of the Framework Plan and has been designed to move traffic smoothly and efficiently with as few crossings of the MHPA as necessary.
  - 5.5c This implementing principle states that filling of canyons or valleys shall be avoided and prohibits placement of roads in the bottom of canyons, or where they would act as a barrier to wildlife movement. The land use plan for Pacific Highlands Ranch avoids filling major canyons in the MHPA. Slopes within and adjacent to the MHPA will be revegetated in accordance with the CRP. Roads are located outside of the MHPA and only cross as necessary to provide a safe and efficient transportation system.
  - 5.5d This implementing principle states that, where roads enter and traverse portions of the open space system, wildlife crossings should be constructed every one-half mile. The only road shown in the Framework Plan as traversing a large portion of the MHPA is the Central alignment of SR-56. Alternate alignments are being considered which would remove this road from the MHPA.
  - 5.5e This implementing principle requires roads to be narrowed when crossing the open space system. This requirement is already accommodated in the design of Pacific Highlands Ranch.
  - 5.5f This implementing principle states that roads that cross floodways shall be constructed above grade using bridges or causeway structures. This requirement is already accommodated in the design of Pacific Highlands Ranch.

### 3.2.7 MSCP Implementation – Impacts and Mitigation

As established in the foregoing discussions, Pacific Highlands Ranch is in conformance with the requirements of the MSCP Subarea Plan. The land use plan for Pacific Highlands Ranch establishes and refines the MHPA for the City with respect to FUA Subarea III. Implementation of the MSCP will be accomplished using several different methods, some of which have already been

discussed. Implementation of the MSCP through changes in the FUA land use plan, and through various design features of individual projects that are either in or adjacent to the MHPA within Pacific Highlands Ranch have already been discussed.

The purpose of this section is to establish how this segment of the MSCP preserve will actually be conveyed through an assessment of impacts and determination of a mitigation obligation.

The conveyance of additional land in Carmel Valley Neighborhoods 8A and 8C is not discussed here since conveyance of that land is not necessary to meet the mitigation obligation for Pacific Highlands Ranch. Conveyance of Neighborhood 8A and 8C is part of the overall agreement associated with approval of development within the Pardee ownership in Pacific Highlands Ranch. The City of San Diego and various environmental and community groups have identified Neighborhood 8A and 8C as being important to citywide preservation efforts.

Mitigation necessary to address impacts to biological resources will be accomplished in accordance with the following process.

### **3.2.7 A)** Pardee Ownership

Pardee currently owns approximately 1,665 acres of land within the NCFUA Subarea III. Approximately 800 acres of mostly disturbed land will be developed. Of the 407 acres of natural habitat existing on the Pardee ownership, only 58.4 acres will be disturbed by development. Using the MSCP mitigation ratios, included in the City's Biology Guidelines, the habitat disturbance will result in a mitigation obligation of approximately 72.4 acres. Individual projects will use the MSCP mitigation ratios to determine their share of the total mitigation required The necessary calculations will be submitted as part of the information required for each Environmentally Sensitive Lands (ESL) permit. Pardee will use the database provided as part of the Plan for mitigation calculations. Additional surveys should not be necessary.

The MHPA includes many more acres of natural habitat within the Pardee ownership than is necessary to meet Pardee's mitigation obligation as calculated using the MSCP mitigation ratios. Therefore, it is anticipated that the dedication of the Pardee portion of the Pacific Highlands Ranch MSCP preserve will provide sufficient mitigation acreage for future related upland impacts without the need for additional dedication or restoration. Pardee, as part of the Plan, is proposing to restore 100 acres of disturbed habitat. Since this revegetated land is not needed for project-level impacts, these restored acres will be available for sale as mitigation credits to others on a one acre = one credit basis. A formal mitigation bank/revegetation plan will be completed prior to implementation of the proposed bank.

In addition, Pardee will provide a CRP for the entire Pacific Highlands Ranch Subarea (See the MEIR). This CRP will illustrate where specific habitat types should be located and will include illustrative plant palettes. It will describe various acceptable revegetation methodologies and establish specific requirements that must be followed by individual revegetation projects.

The purpose of the CRP is to ensure that revegetation efforts are of consistently high quality and appropriate to microclimatic conditions across the entire Subarea. It is intended that the CRP will become part of the City's overall program for managing the MSCP preserve. It will be one of many tools that the City uses over time to insure that the MSCP preserve functions properly. The CRP will be updated periodically by the City whenever the adaptive management plan for the MSCP is revised.

The CRP will be submitted with the first project under this Plan and will consist of appropriate text and map. The submittal will be in a digital format that will allow the City to make any necessary revisions. It will be reviewed by staff and accepted by the City as part of the overall habitat management plan. Because the CRP will belong to the City, its review is not in any way connected to project specific documents or review procedures.

Individual landowners will use the CRP as a guide to their specific revegetation plans whenever they elect to perform such activities as part of their overall mitigation package as defined by the City's MSCP Subarea Plan and the ESL. A CRP discussion is included in the MEIR.

### **3.2.7 B)** Non-Pardee Ownerships

Ten acres of the 40-acre JEB-JHB Trust parcel will be developed as part of this Plan. The impact analysis and required mitigation are described in **Appendix C**.

In general, it is anticipated that land in the MHPA will be dedicated into the MSCP preserve as part of the project development process. The exact timing of conveyance will be identified for each project as part of the site development plans or environmental documentation. The configuration and amount of land within the MHPA shown on individual project plans shall be substantially as shown in this Plan. Project proponents shall have the option of using the existing MSCP database or a property-specific biological survey as the basis for planning and for impact determination, as described in the City of San Diego Biology Guidelines. Specific surveys for narrow endemics may be required if it is determined that habitat for such species may exist on

the property to be developed. Impacts and the corresponding mitigation obligation shall be determined using the procedures and ratio tables included on the RPO/ESL and the City's Biology Guidelines.

Project proponents will propose a mitigation package that meets the mitigation obligation. The package may consist of on-site and/or off-site dedication, habitat restoration or implementation of NCFUA Subarea III management directives, or other measures approved by the City. Under no circumstances shall the mitigation package be required to exceed the mitigation obligation.

Should a landowner decide to maintain ownership of MHPA lands, then individual project plans should detail how the property will be managed over the life of the MSCP through implementation of the Management Plan.

### 3.2.8 Mitigation Land Bank (MLB)

A mitigation bank may be established over approximately 131 acres of land within the Pardee ownership in Pacific Highlands Ranch. The bank will consist of disturbed land that will be revegetated in accordance with the CRP. Restored habitats will consist of appropriate wetland and upland habitats. Credits will be available for purchase as the restored habitat achieves the minimum success criteria identified in the CRP. The City will accept land from this bank into the MHPA as credits are purchased.

Mitigation credits will be available for sale to other developers. A formal Mitigation Bank Agreement must be established prior to any use of land within the bank. The Mitigation Bank Agreement will state the terms and conditions of the mitigation bank including how the mitigation credits will be established.

### 3.2.9 MHPA Conveyance, Ownership and Preservation

Those portions of the MHPA that are within Pacific Highlands Ranch will be conveyed to the City as development occurs by dedication or through implementation of a mitigation bank as discussed in **Section 3.2.8**. The MHPA will be conveyed in phases as development occurs. Third Party Beneficiary status will also be granted in phases as the MHPA is conveyed.

A project proponent may receive Third Party Beneficiary status over the entire property in one of two ways, should he/she determine that the phasing of such status is undesirable:

1. A project proponent may dedicate or provide a conservation easement over the entire MHPA within his/her ownership at any time after the development plan or tentative map is approved. This will be most feasible for projects for which a single final map is being recorded. 2. A project proponent may record a conservation easement over the entire MHPA without a legal description, using a map to show the boundaries. This conservation easement will be removed in phases whenever a final map is recorded that dedicates a portion of the MHPA to the City. This will probably be the method used by larger projects that are built in multiple phases.

Preservation of the resources within the MHPA will occur through dedication to the City or through recordation of a conservation easement, and through the management of the resources. Management is discussed in **Section 3.2.6**, and will be the City's responsibility, unless a landowner decides to retain ownership. In such instances, the landowner will be responsible for MHPA management.

### 3.3 URBAN AMENITIES

### 3.3.1 Urban Amenity Open Space Areas

The second basic component of the open space system is the urban amenity (**Exhibit 3-4**) which will total approximately 20 acres. It will complement the biologically-oriented expanses of the open space system by encouraging human use outside of the areas where the most valuable natural resources are restored and preserved. It will also link centers of activity via the trail system.

The purpose of the urban amenity is to provide:

- Protection and preservation of the watercourse, topography, natural drainages and remaining habitat.
- Non-motorized links between various neighborhoods, public facilities and activity centers.
- Definition to residential areas through the urban amenity's use as a project edge of development.
- Open space and visual relief for residents.
- Movement of smaller wildlife that has adapted to the urban environment.

The Plan calls for the enhancement of an existing agricultural drainage area as an urban amenity. This area is an east-west section of land that bisects the northern portion of the subarea and connects Gonzales Canyon to Rancho Santa Fe Farms Road. It will be approximately 150 feet wide and will include trails, paths and benches, within an enhanced landscape corridor. Graded building pads will maintain a minimum distance of 50 feet from the existing wetland vegetation on one side and 70 feet on the opposite side, in order to accommodate trails and paths. The urban amenity will be held by the Landscape Maintenance District and will be encumbered with an open space easement to ensure its long-term viability.

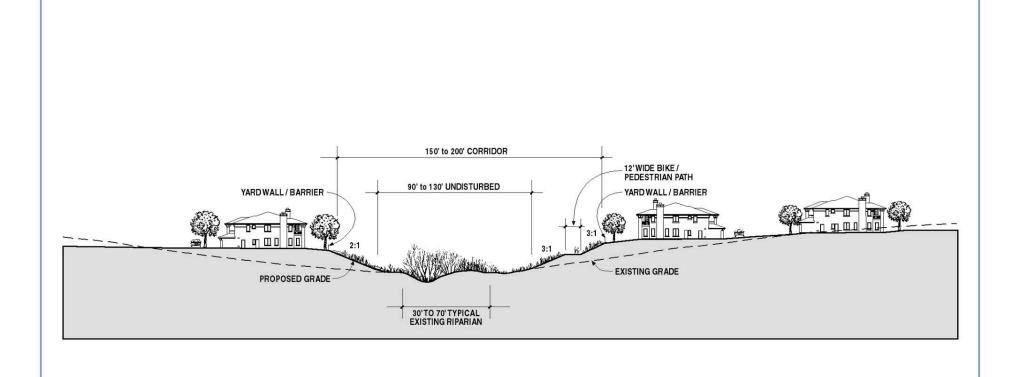
### 3.3.2 Neighborhood Parkways

The Plan proposes to connect McGonigle Canyon to the urban amenity with a neighborhood parkway which will be approximately 100 feet wide (**Exhibit 3-5**). The primary neighborhood parkway will replace the north-south urban amenity proposed in the Framework Plan. It will provide a connection between Gonzales and McGonigle Canyons. The neighborhood parkway will include a connector street as well as benches, trails and paths (15 feet in width) that connect the MHPA and the development area on the south side of SR-56 with the remainder of the Subarea. SR-56 will bridge the neighborhood parkway. Other vehicle crossings will be kept to a minimum. The land use plan locates the neighborhood parkway in the location delineated in the Framework Plan and the MSCP Subarea Plan.

Additional neighborhood parkways will be provided as shown on the land use plan (**Exhibit 2-1**) which will connect the town center to the urban amenity and La Zanja Canyon. These connections act to reinforce the pedestrian orientation of the community. In order to maximize the benefits of the neighborhood parkways, vehicular crossing will be kept to a minimum.

### 3.3.3 Open Space Overlook (Trail Heads)

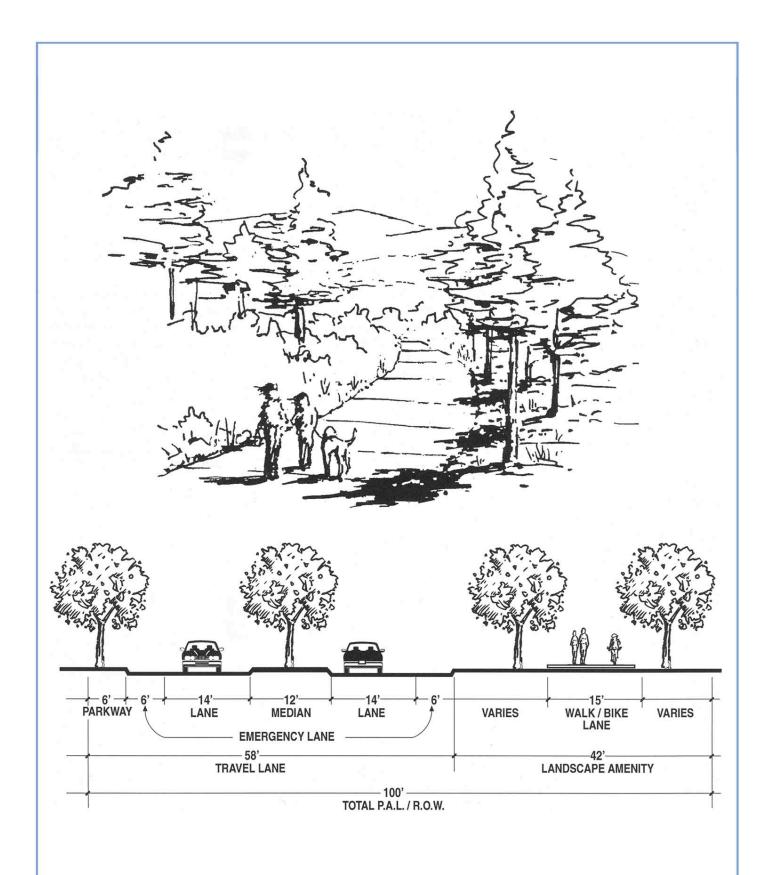
The Plan identifies three open space overlooks as an opportunity for residents and visitors to view the native topographic features of the area. The overlook will be connected to the remainder of Pacific Highlands Ranch by the community trail system, both within the right-of-way as well as in the open space corridors. Educational signage and benches should be provided to increase the value of the overlook. These overlooks will be built by each developer, deeded to the City, as part of the trail system, and maintained by a Landscape Maintenance District or other financing entity.





**Urban Amenity** 

Pacific Highlands Ranch Subarea Plan EXHIBIT





# Neighborhood Parkway (N.P.)

Pacific Highlands Ranch Subarea Plan EXHIBIT

### 3.4 TRAIL SYSTEM

Pacific Highlands Ranch will include a subarea-wide trail system. This trail system will include approximately 15 miles of hiking, biking and equestrian trails that connect with pedestrian and bike paths within the built neighborhoods. This relationship between the natural and built environment enhances the overall community and helps to create a definite sense of place for the residents. The trails will be sited by the City of San Diego within the MHPA as allowed in the San Diego MSCP Subarea Plan, and in the urban amenity. Developer Impact Fees (DIF) will pay for construction of the trails while maintenance costs will be borne by a Landscape Maintenance District or other financing entity.

# 3.5 RESOURCE PROTECTION ORDINANCE (RPO) AND ENVIRONMENTALLY SENSITIVE LANDS (ESL)

The City Council adopted the RPO in February 1989 to protect sensitive natural resources. The RPO text identifies sensitive and protected areas as "hillsides, biologically sensitive habitat, prehistoric and historic sites, wetlands, wetland buffers, floodplains and floodways." The ordinance was designed to limit development encroachment into designated areas and to establish the means to mitigate encroachments. City Council Policy 600-40 describes how RPO analysis relates to the preparation and implementation of long-range plans. The policy was created to:

- Ensure thorough analysis of site constraints and opportunities in the planning process.
- Aid the review of subsequent permits and maps within the planning area.
- Ensure protection of environmental resources by preserving contiguous open space systems and providing mechanisms to acquire or protect those resources.
- Ensure that adopted land use policies and objectives are considered in the context of the suitability of the plan area for development.

In December 1997, the City Council modified RPO in order to implement the pending Environmentally Sensitive Lands Ordinance. The ESL becomes effective with the Coastal Commission's approval of the City's new Land Development Code. Upon its effective date, the ESL will replace RPO and Council Policy 600-40.

### 3.5.1 Subarea RPO/ESL Analysis

An inventory of biologically sensitive lands, as described in the MSCP Subarea Plan, was conducted by Natural Resource Consultants for the Pacific Highlands Ranch Subarea Plan. Maps of the steep slopes, floodplains, archaeological sites and wetlands were prepared and used to define the opportunities and constraints within the subarea. Considering the goals of the NCFUA Framework Plan, the various SR-56 alignments, and the opportunities and constraints of the site, the development footprint was created. Avoiding and minimizing impacts to

environmentally sensitive lands dictated the ultimate design of the Pacific Highlands Ranch community. Specifically, the Plan addresses the City's resource preservation goals by clustering development away from the most sensitive resources.

The development plan for Pacific Highlands Ranch meets the intent of the interim RPO. It will preserve sensitive resources in the manner prescribed by RPO and the pending ESL Ordinance. In order to provide for regional transportation, SR-56, and implement the MSCP Subarea Plan, a Deviation from Sensitive Biological Resources Regulations will be required. Consistent with City Council Policy 600-40 (Long-Range Plan), the Plan ensures the protection of environmentally sensitive lands by preserving contiguous sensitive resources and providing mechanisms to acquire or protect these resources. Specifically, the Plan preserves the habitat corridors and areas that are contiguous to existing open space and MHPA areas. **Appendix D** includes both the parcel-by-parcel and project level analyses required by the interim RPO. The following RPO and ESL impacts have been identified and addressed:

The majority of steep slopes occur on the edges of the planning area. However, 17 percent of the 25 percent or greater slopes within the subarea will be impacted by the development footprint. These slopes are generally in four areas: the western portion of La Zanja Canyon, the northeast comer of Gonzales Canyon, the east end of Gonzales Canyon and the central core of the development area near SR-56. The total acreage impacted by development is 63.7 acres. The combination of steep slopes spread throughout the subarea, and the NCFUA Framework Plan requirement to develop a pedestrian-oriented community will result in encroachments into these areas. In addition, the realignment of SR-56 through the development area eliminates relatively flat areas from the development footprint.

Within the coastal zone, development within wetlands is limited to the following uses: (1) aquaculture, wetlands-related scientific research and wetlands-related educational uses, (2) wetland restoration projects where the primary purpose is restoration of the habitat and (3) incidental public service projects. Development in wetlands for one of these uses shall be permitted only if it has been demonstrated that there is no feasible, less environmentally damaging location or alternative, and where mitigation measures have been provided to minimize adverse environmental effects. Where impacts to wetlands are unavoidable, mitigation for all wetland impacts within this Plan shall be at a minimum ratio of three (3) acres of mitigation for every one (1) acre of impact. All mitigation shall be in-kind and shall result in no net loss of habitat extent or function. Mitigation shall occur on-site where possible, within the subject watershed, or, in any case, within the coastal zone.

With certification of the Framework Plan, the Coastal Commission previously allowed for the construction of the middle segment of SR-56. Although

construction of the middle segment of SR-56 cannot avoid all impacts to wetlands and environmentally sensitive habitat areas, the chosen alignment (Modified F) has been determined to be the least environmentally damaging alternative. State Route 56 has been sited and designed to prevent significant degradation to adjacent environmentally sensitive habitat, wetlands impacts have been minimized to the maximum extent feasibly, and mitigation has been required for incidental unavoidable impacts. Therefore, the construction of the middle segment of SR-56 is consistent with policies contained in Section 30240(b) of the Coastal Act (pertaining to development adjacent to coastal wetlands) and Section 30233(a)(5) of the Act (pertaining to allowable development for incidental public service project impacts).

The wetland impacts within the Plan will be generally limited to finger drainage areas. These generally occur in four areas: the northeast corner of Gonzales Canyon, the created link for the wildlife corridor, the core development area near Rancho Glens Estates, and the north side of McGonigle Canyon east of Rancho Glens Estates. The majority of the impacted wetland areas consist of narrow (no more than six feet in width) areas within the body of the development footprint, where avoidance is impossible. These areas represent approximately (2.3 acres) five percent of the wetlands within Subarea III. Except for the street crossings of the urban amenity and Carmel Valley Creek, the majority of the wetlands in Pacific Highlands Ranch will remain undisturbed and impacts will be minimized.

The development footprint for the subarea will impact 29.5 acres (11 percent) of lands mapped as floodplain by the federal government. These impacts occur in three areas: the south end of Rancho Glens Estates; the west end of the subarea at Old El Camino Real and the east side of Rancho Glens Estates north of McGonigle Canyon. Rancho Glens Estates is an existing development, and was developed in conformance with the City's floodplain development standards. The western portion of the subarea is within the drainage area for Gonzales Canyon and each property owner will be required to comply with the City's floodplain development standards prior to issuance of a building permit. The eastern portion of the subarea, east of Rancho Glens Estates and south of SR-56, has a small area that is within the floodplain. The grading plan was designed to prevent down stream scouring or alter upstream water flow. Furthermore, prior to development within the floodplain, the property owner will be required to comply with the City's floodplain development standards.

No impacts within the adjusted MHPA boundary (except for necessary community facilities) are proposed by this Plan. Approximately 71.4 acres of Tier I, II, and III and wetland habitats outside the MHPA boundary will be lost; however, the habitat will be mitigated inside the MHPA with 82.3 acres of similar habitat. No narrow endemic species have been found within the boundaries of the Pacific Highlands Ranch Subarea.

California Environmental Quality Act (CEQA) covered species and land supporting rare, threatened, or endangered species have been located on several properties. Most of these species are located within the MHPA boundary and will not be impacted by the development footprint. However, there are instances where species may be lost in the effort to provide a pedestrian-oriented community and to accommodate the realigned SR-56. Such losses will be mitigated in conformance with the MSCP Subarea Plan.

Archaeological sites have been found on two properties, Pardee and Lin/Kasai. These sites are within the development footprint of the subarea. The impacts related to the development footprint will be mitigated in conformance with RPO.

### 3.5.2 Deviation Findings

Encroachment into environmentally sensitive lands will be necessary in order to create a pedestrian-oriented community and to accommodate the SR-56 alignment. Development in Pacific Highlands Ranch will avoid impacts where feasible and minimize impacts where encroachments are necessary.

The Deviation Findings listed below relate to the interim RPO Ordinance and are required for those portions of the Plan which deviate from the limitations within RPO. The Plan requires Deviation Findings for the following encroachments: Steep Slopes, Floodplains, Wetlands, Biologically Sensitive Species and Archaeology.

- There are steep slopes throughout the subarea. In order to maintain a pedestrian-oriented development pattern and accommodate the SR-56 alignment, some development on steep slopes will be necessary.
- The floodplain areas are located within logical development areas and cannot be avoided entirely. The realignment of SR-56 to the north of McGonigle Canyon will shift development into an area which is within the FEMA floodplain. The development plan does not cause upstream or down stream impacts and requires that projects in this area comply with the City's land development regulations.
- The subarea contains numerous small areas that by definition constitute
  wetlands. Many of these areas are within the development footprint as defined
  in the NCFUA Framework Plan. Avoiding these areas would eliminate the
  possibility of developing a functional pedestrian-oriented community.
  Development will avoid impacts, where feasible, and minimize impacts,
  where necessary.
- All feasible efforts have been made to avoid impacting biologically sensitive species. However, accommodation of the SR-56 alignment and the scattered and isolated nature of some species make complete avoidance infeasible. All major known populations of sensitive species have been avoided.

Impacts to archaeological sites will be necessary in order to create a
pedestrian-oriented community, preserve natural habitat and accommodate the
SR-56 alignment.

### 3.5.3 Future Projects

Future projects and developments which are in substantial conformance with this Plan and its associated RPO and ESL analysis will be issued a RPO or ESL permit (Process four) without additional findings for the Deviation. Approval of the individual RPO or ESL permit may require additional information or detailed analysis of the specific development proposal. Approval of the individual RPO or ESL permit will require conformance with the approved subarea Plan and any required mitigation shall be provided.

Projects which are not in substantial conformance with the Plan and the RPO and ESL analysis must obtain an RPO or ESL permit at a noticed public hearing. The following may be required:

- New Deviation findings
- Compliance with new regulations
- An amendment to the Plan

### 3.6 CONFORMANCE WITH THE FRAMEWORK PLAN

The design and implementation of the Pacific Highlands Ranch open space program conforms to the goals and objectives of the Framework Plan. The program results in:

- Creation of the MHPA as an interconnected and viable system of natural open spaces.
- Preservation of significant topographic features, including canyons and hillsides.
- Refinement of the MHPA as a result of detailed land use planning and field assessment of natural resources.
- Compliance with the Resource Protection Ordinance and the Environmentally Sensitive Lands Ordinance through restoration and preservation of the MHPA.

### **CHAPTER 4: CIRCULATION**

This chapter discusses the transportation system of Pacific Highlands Ranch. Focus is on the alignment of major and secondary streets, the creation of pedestrian, bicycle, and equestrian trails, the location of transit facilities and linkages to areas beyond the community.

- Goal 1: Provide a circulation system that assists in the efficient movement of vehicles.
- Goal 2: Develop a multi-modal circulation system to provide alternative means and routes to arrive at the same destination point.
- Goal 3: Establish a balanced, topographically sensitive and pedestrian-friendly local street system that connects different neighborhoods and districts. This type of system allows for efficient traffic dispersal and minimum road widths.

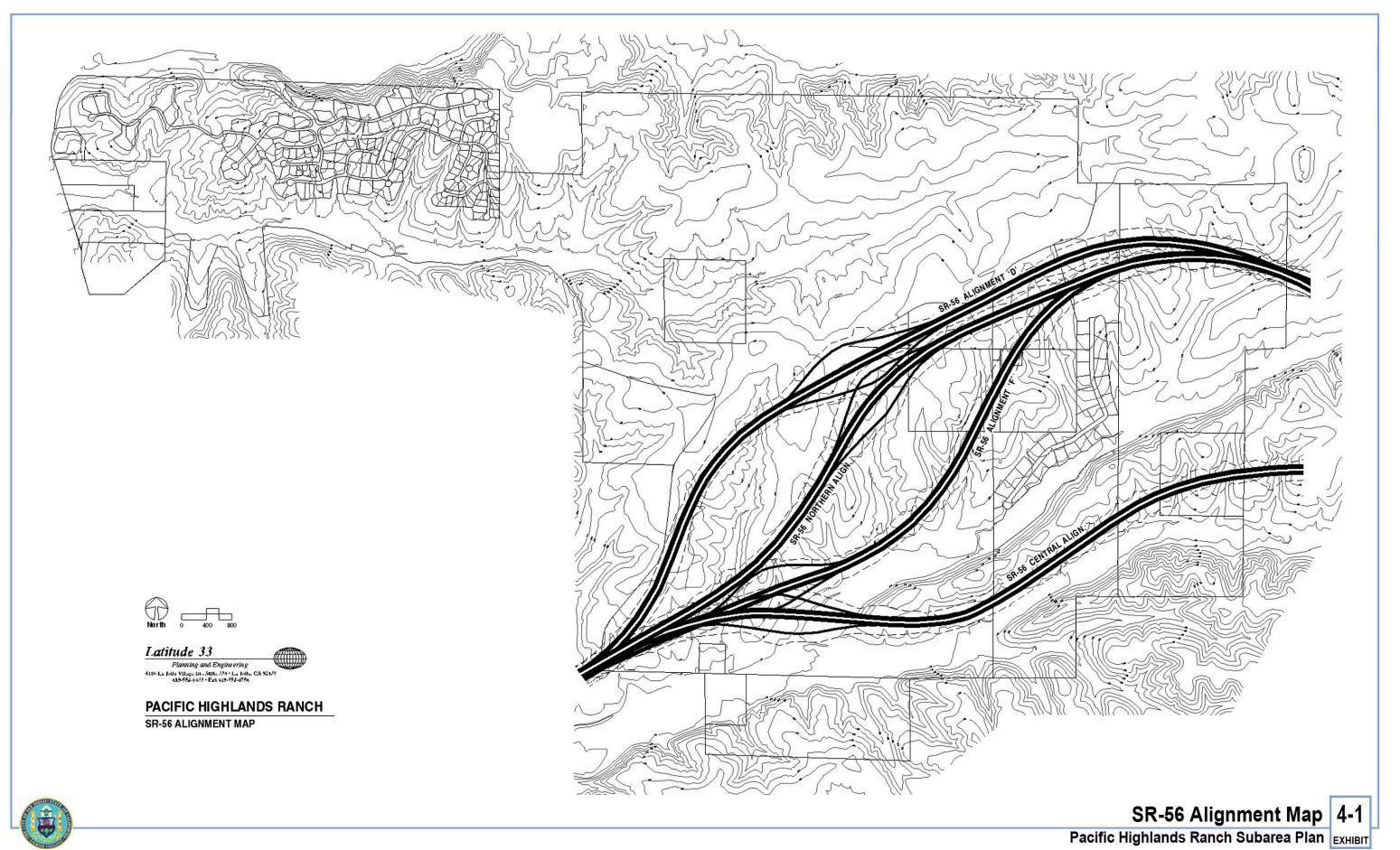
### 4.1 CIRCULATION PLAN

The circulation system for Pacific Highlands Ranch will include major, collector and local streets. It will provide access to the planned SR-56 freeway. Streets are viewed as important elements of the overall community. They not only provide a means to get from one place to another, but also provide the opportunity for social interaction within the town center. The street system serves, in concert with the open space system and pedestrian linkages, to frame the community and provide visual clarity and a sense of orientation. The design and implementation of the circulation system components reflect the resource-based nature of the community. The use of bridges and underpasses reduces impacts to the MHPA. The transportation system is designed to be multi-modal, and to minimize impacts to the surrounding communities.

### **4.1.1 State Route 56**

SR-56 is a partially completed six-lane freeway that will bisect the NCFUA and provide a connection between I-5 and I-15. The eastern portion through Peñasquitos and the western portion through Carmel Valley have been constructed. An alignment for the middle segment through the NCFUA has not yet been selected. Four alignments (**Exhibit 4-1**) were evaluated by the City of San Diego and the California Department of Transportation (Caltrans). They are:

• <u>The Central Alignment</u> which closely matches the alignment shown in the NCFUA Framework Plan and was studied in the original draft SR-56 EIR enters the Pacific Highlands Ranch community in the southwest corner of the planning area. Topographically, this places the freeway in McGonigle Canyon and adjacent to Carmel Creek. The alignment continues in an easterly fashion in McGonigle Canyon. Near the intersection of McGonigle and Deer Canyons, the freeway proceeds northeasterly on the south facing slope of Santa Monica Ridge. This route enters the Torrey Highlands community (Subarea IV) on its western boundary.

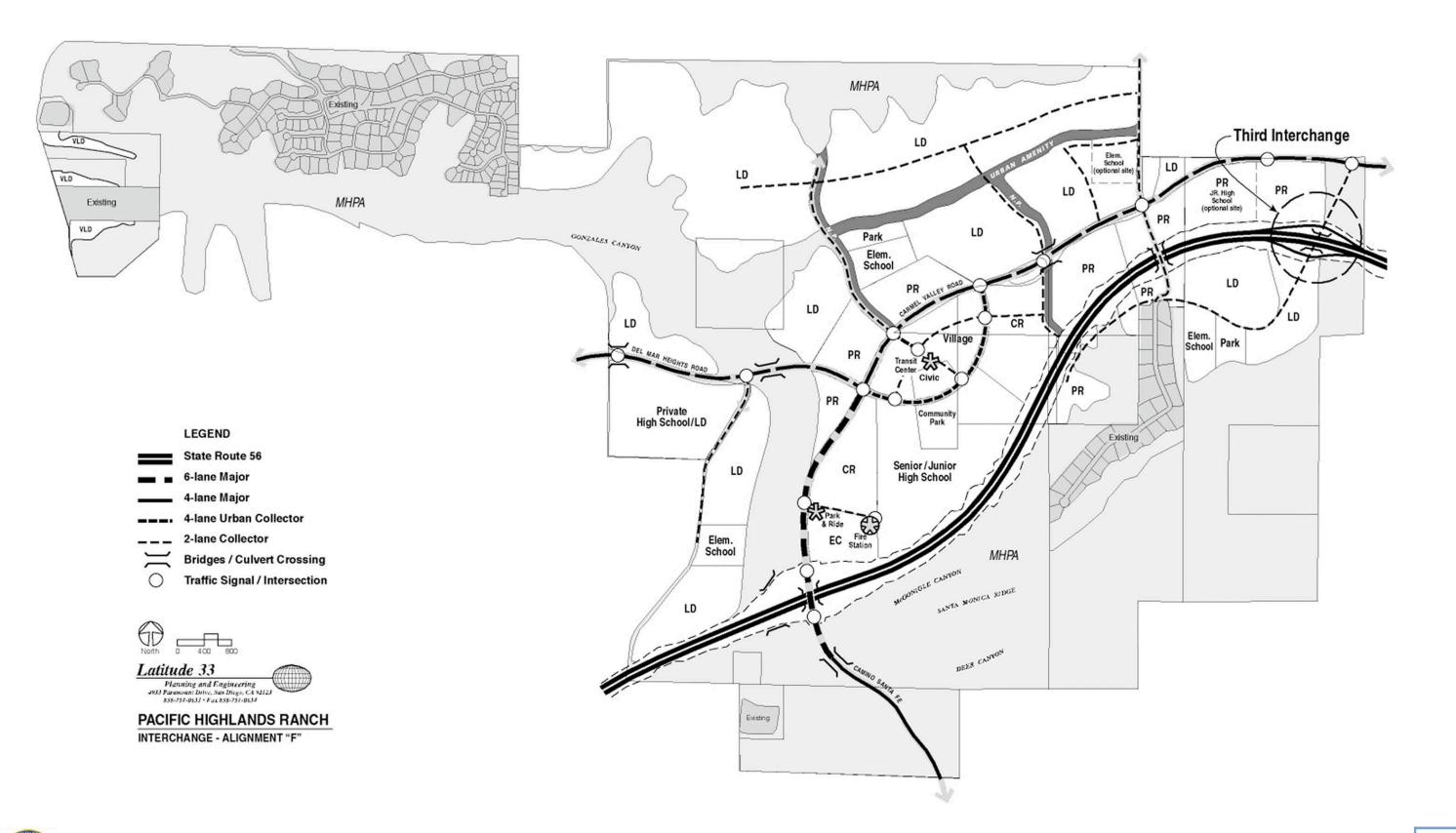


- <u>The Northern Alignment</u> which was studied as an alternative in the original draft SR-56 EIR enters the Pacific Highlands Ranch community in the southwest corner of the planning area. Topographically, this places the freeway in McGonigle Canyon and adjacent to Carmel Creek. From there, the alignment traverses northeasterly, along the north slope of McGonigle Canyon, toward the crest of the canyon. The freeway arcs easterly on the north side of Rancho Glens Estates, then moves in a southeasterly direction as in enters Torrey Highlands.
- <u>Alignment D</u> which was studied in association with the revised EIR that included the "F" alignment. The "D" alignment enters Pacific Highlands Ranch in the southwest corner of the planning area. Topographically, this places the freeway in McGonigle Canyon and adjacent to Carmel Creek. From there, the freeway turns north along the east side of SeaBreeze Farms, then trends northeasterly along the ridge between McGonigle and La Zanja Canyons. As the alignment crosses north of Rancho Glens Estates, it arcs towards the southeast, then enters Torrey Highlands on its western boundary near the northwest corner of the area.
- <u>The "F" Alignment</u> enters the Pacific Highlands Ranch community in the southwest corner of the planning area. Topographically, this places the freeway in McGonigle Canyon and adjacent to Carmel Creek. From there, the alignment traverses along the north slope of McGonigle Canyon in a northeasterly direction then arcs northerly west of Rancho Glens Estates. The freeway bends easterly on the north side of Rancho Glens Estates, then southeasterly as it enters Torrey Highlands, in approximately the same position as the "D" alignment.

This Plan includes a land use plan for alignment "F". Land use plans for the other three alignments ("D", Central and Northern) are discussed in **Appendix E**.

The SR-56 revised Environmental Impact Report (REIR) has examined the provision of a third interchange between Rancho Glens Estates Subdivision and the boundary with Torrey Highlands. During the preparation of the Plan, it was determined that the interchange was not needed to accommodate development within Subarea III. The circulation system for Pacific Highlands Ranch is based upon one interchange at Camino Santa Fe. The development of an additional interchange, if needed, to serve buildout of the NCFUA and unincorporated areas of the County along SR-56, is not precluded (**Exhibit 4-2**).

The Framework Plan recommends that SR-56 be designed as a "landscape parkway" with 100-foot buffers on either side of the roadway. This concept is intended to preserve long-range views and reduce noise levels to adjacent sensitive land uses. Within Subarea III, the 100-foot wide landscape buffers, measured from the outside edge of pavement, exclusive of the on and off-ramps, shall be provided.





Interchange - Alignment "F" 4-2

Pacific Highlands Ranch Subarea Plan EXHIBIT

### 4.1.2 Major Roads

The Pacific Highlands Ranch major street system will consist of Carmel Valley Road, Del Mar Heights Road and Camino Santa Fe (**Exhibit 4-3**). The major streets will provide links to future SR-56 and adjacent communities. The connection from Camino Santa Fe to future SR-56 will provide regional access from the community to the greater San Diego metropolitan area.

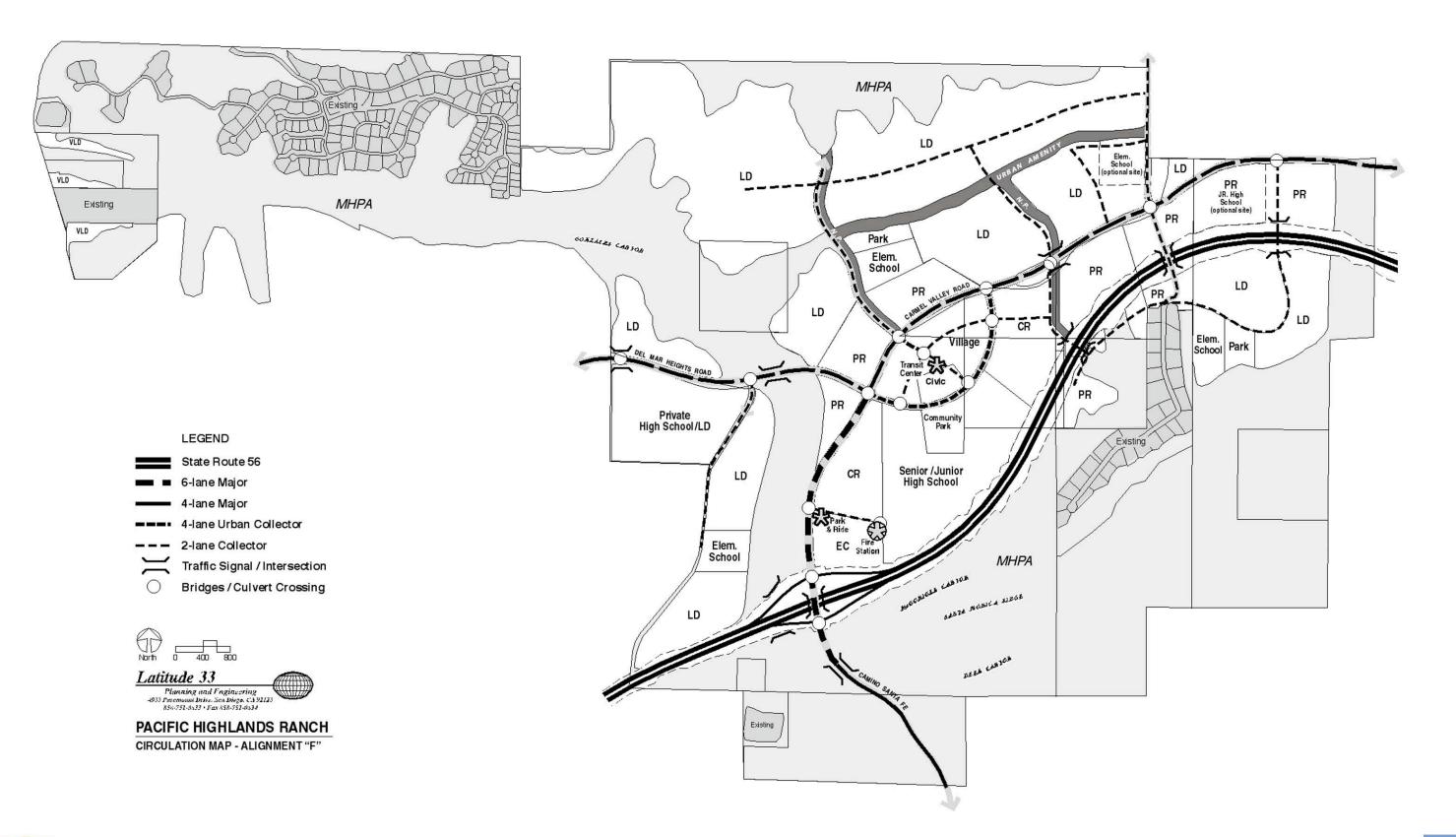
The rights-of-way for the major roads will be 146 feet wide and will accommodate up to six lanes of traffic. The initial design will leave the two internal lanes unimproved (**Exhibit 4-4**). They will be available for additional traffic lanes or for transit. In the interim, the median should be landscaped to provide visual separation and screening from the surrounding area, as well as from on-coming traffic.

Carmel Valley Road currently enters the subarea in the southwest corner and proceeds northerly toward Del Mar Heights Road. At the intersection with Del Mar Heights Road, the alignment proceeds easterly toward Rancho Santa Fe Farms Road, then into the Torrey Highlands community. The new alignment of Carmel Valley will begin at the SR-56/Camino Santa Fe interchange. It will extend easterly into the Torrey Highlands community. The proposed land use plan will locate Carmel Valley Road as shown in the Framework Plan.

Del Mar Heights Road currently enters Pacific Highlands Ranch from the Carmel Valley community and terminates at Carmel Valley Road adjacent to the town center. It will be approximately 2,100 feet south of the urban amenity. Del Mar Heights Road will bridge the wildlife corridor that connects Gonzales and McGonigle Canyons.

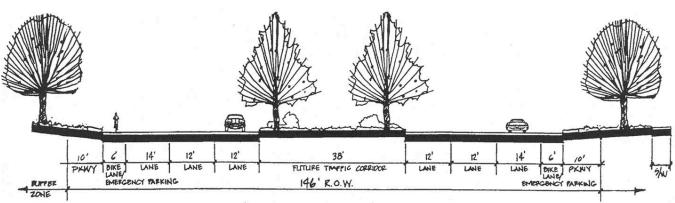
Camino Santa Fe will begin at the SR-56 interchange and connect Pacific Highlands Ranch and Del Mar Mesa (Subarea V) to the south. The alignment of Camino Santa Fe is consistent with the alignment shown in the Framework Plan and will consist of six lanes at the interchange. However, Camino Santa Fe will narrow to two lanes before it crosses McGonigle Canyon and Carmel Valley Creek. The crossing of Carmel Valley Creek shall utilize a bridge structure designed in a manner that avoids all permanent wetland impacts to the existing riparian corridor along the creek.

Major roads that carry regional traffic should have distinctive landscape treatment to establish a unique setting for Pacific Highlands Ranch. This edge condition is important; it creates the initial visual experience for people entering the community. The right-of-way set aside for transit uses or additional traffic lanes should be within the median and should be screened or buffered with tree and shrub massing adjacent to its outer edge.



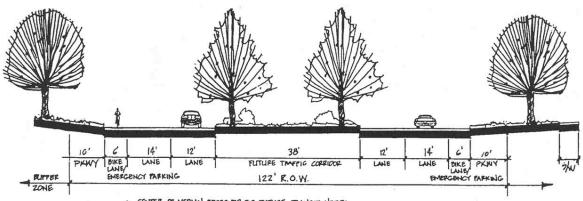


Circulation Map - Alignment "F" 4-3



- CENTER OF MEDIAN RESERVED FOR PUTTURE TRANSIT NEEDS.

# 6-Lane Major Road



- CENTER OF MEDIAN RESERVED FOR FUTURE TRANSIT NEEDS.
- CLASS 2 BIKE LAKES
- 4-Lane Major Road



**Street Sections** 

Pacific Highlands Ranch Subarea Plan EXHIBIT

### **4.1.3** Theme Roads/Collector Streets

The collector streets will provide local circulation within the subarea, the town center and residential areas. All collector streets will act as theme roads. Theme roads will link the neighborhoods with the town center and the regional circulation system. These roads form a loop system that will allow for possible future transit service. They are designed to carry moderate levels of local traffic in an efficient manner without negatively impacting pedestrian and bicycle traffic. This network of collectors provides many alternative paths of travel that will provide access to the neighborhoods and services within the community. The collector street system has been designed to discourage through traffic in residential neighborhoods and to encourage through traffic to utilize the arterial streets within the subarea (Exhibits 4-5 and 4-6).

The collector streets will typically consist of the following:

- Four-lane rights-of-way with median, limited parking, pedestrian paths and bicycle lanes;
- Two-lane rights-of-way with median, limited curb-cuts, pedestrian paths and bicycle lanes; or
- Two-lane rights-of-way with limited curb-cuts, limited parking, pedestrian paths and bicycle lanes.

### 4.1.4 Local Streets

The local street system will provide a pedestrian focus while reducing the speed of automobile traffic. These streets will be designed to reduce through traffic from other communities of the north city area.

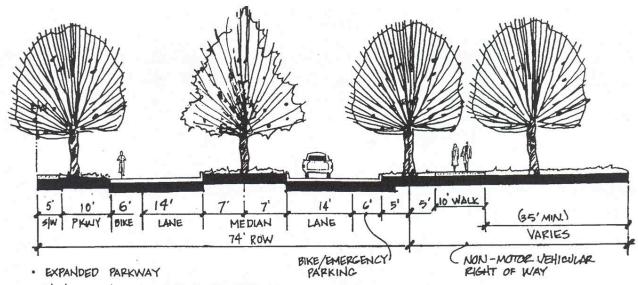
The local streets will consist of the following:

- Two-lane rights-of-way with parking and pedestrian paths; or
- Two-lane rights-of-way with pedestrian paths.

### 4.1.5 Village Streets

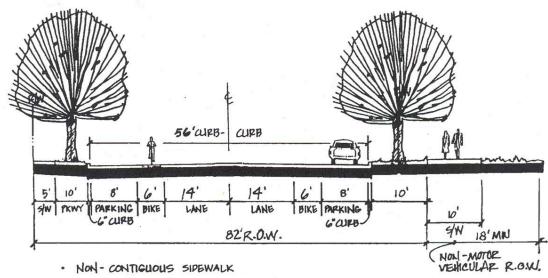
The streets in the village will be designed to accommodate pedestrians, slow automobile traffic and provide on-street parking. They can create a livable and exciting environment for users of the area. Various access points are provided that emphasize direct access to the north and west. The more automobile intensive uses will be located on the perimeter of the village and the pedestrian focused uses will be located near the center. Thus, the streets should become narrower as they move into the center of the area (**Exhibits 4-7** and **4-8**). In addition, clear connections between the street and buildings will accentuate the pedestrian nature of village. The transit center will be located in the village, to provide convenient public access from the surrounding areas.

The street location map is provided on **Exhibit 4-9**.



- · NON-CONTIGUOUS MULTI-PURPOSE PATH
- · NODES CREATED AT INTERSECTIONS
- · STRIPED BIKE LANES

### 2-Lane Modified Collector with/Median



- STRIPED BIKE LANES
- STRIPED & EXPANDED PARKWAY AND WIDENED MULTI- PUPPOSE PATH ON ONE SIDE

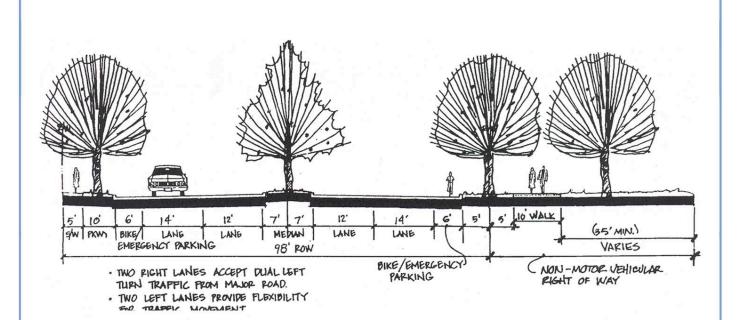


### 2-Lane Modified Collector

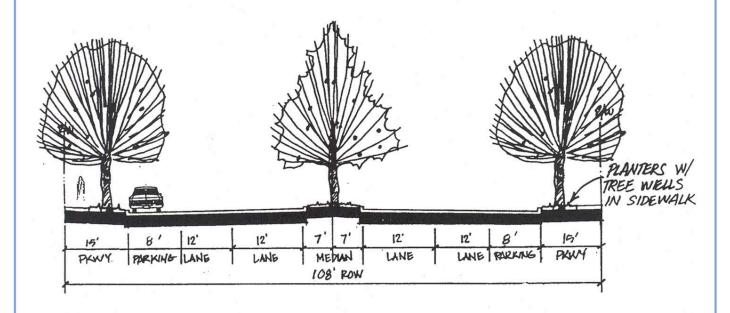


### **Street Sections**

Pacific Highlands Ranch Subarea Plan EXHIBIT



# 4-Lane Flare of 2-Lane Modified Collector with/Median

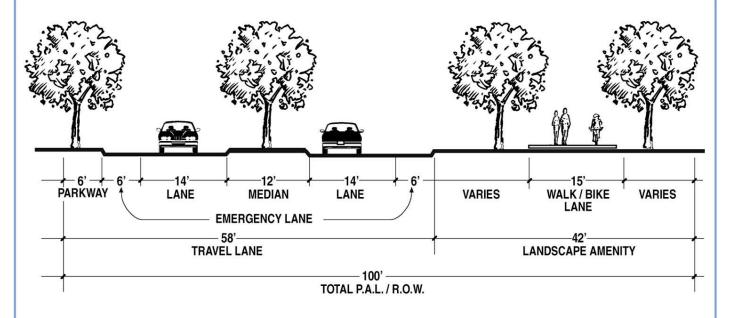


Village Perimeter Road & Main Street 4-Lane Urban Collector Modified with/Median



**Street Sections** 

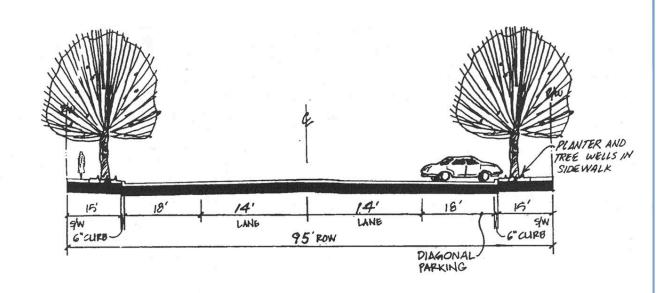
4-6



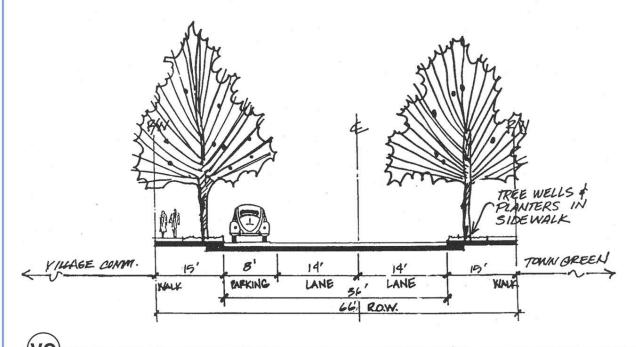




**Street Sections** 4-7



Village Main Street 2-Lane Modified Urban Collector



Village Town Green Street 2-Lane Urban Collector



**Street Sections** 

### 4.2 TRANSIT CENTER

The Pacific Highlands Ranch mass transit system will be centered in the town center and village. The village will contain the transit center that will serve this portion of the NCFUA. Transit routes will flow from this center along Del Mar Heights Road and Carmel Valley Road. They will connect with the planned SR-56 and with adjacent communities to the east and west.

Additional transit stops may be located along the bus routes if future demand warrants bus access. Wherever possible, they will be located adjacent to parks and public facilities. The streets adjacent to the transit stops should be designed to facilitate safe pedestrian crossings.

The transit center will be located such that buses and other mass transportation vehicles can quickly and efficiently move through the community (**Exhibit 4-10**). It will be designed in conformance with Metropolitan Transit Development Board (MTDB) guidelines and will accommodate both local and regional buses.

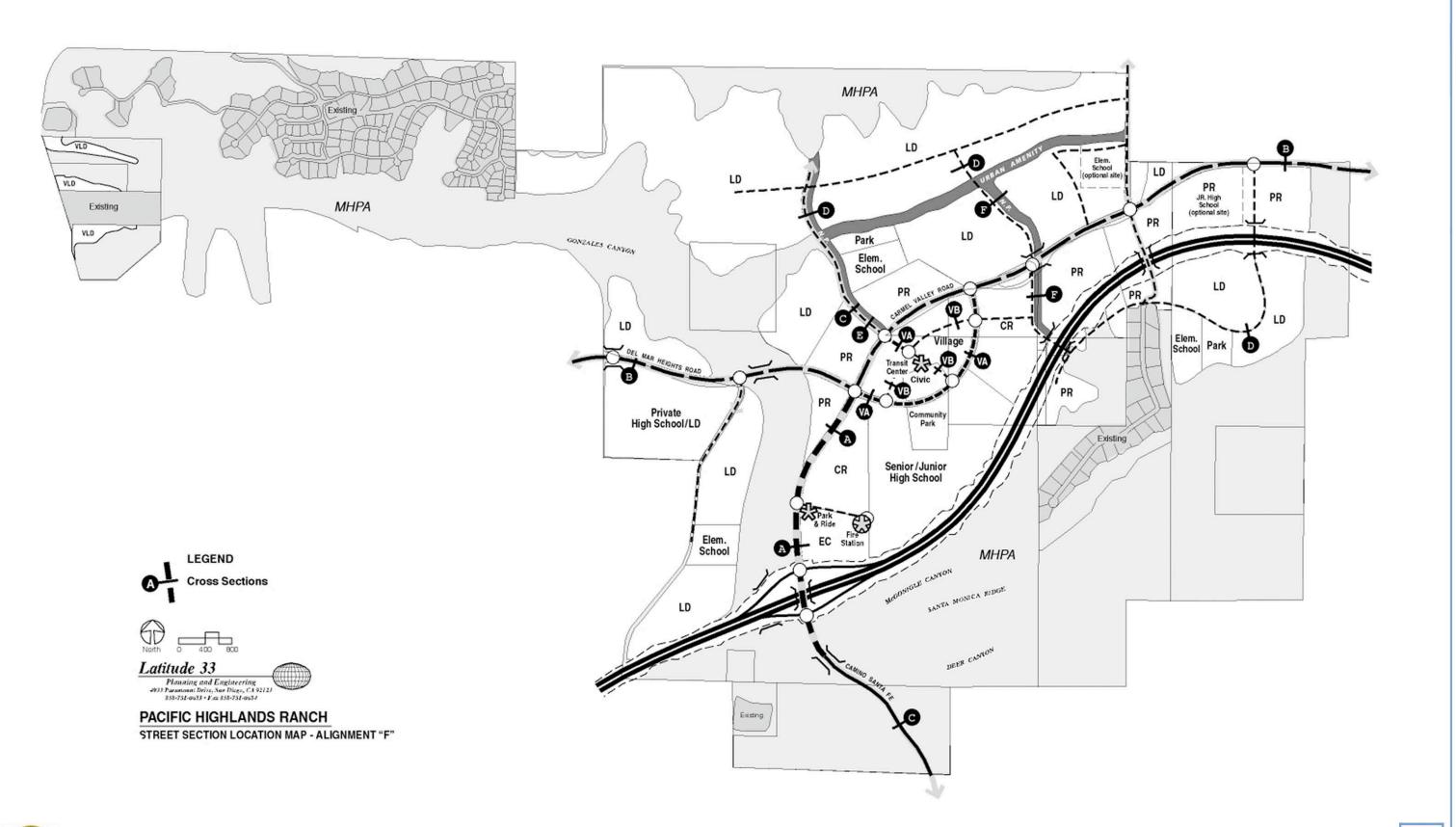
The transit center should be located in the center of the village placing it in close proximity to the senior and junior high schools, community park, high-density residential, commercial and office development and the employment center.

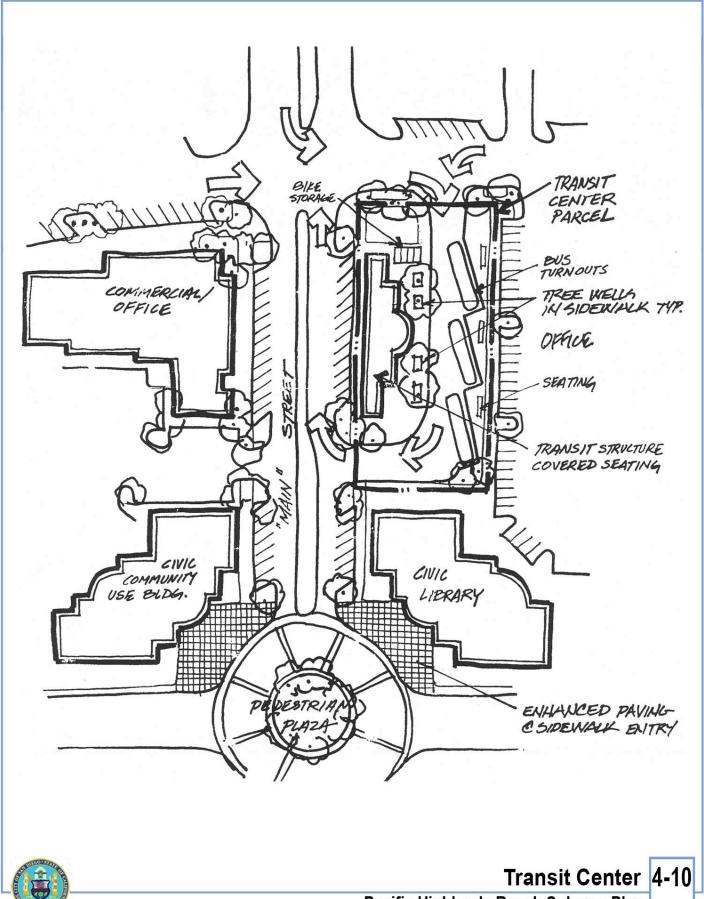
### 4.3 PARK-AND-RIDE

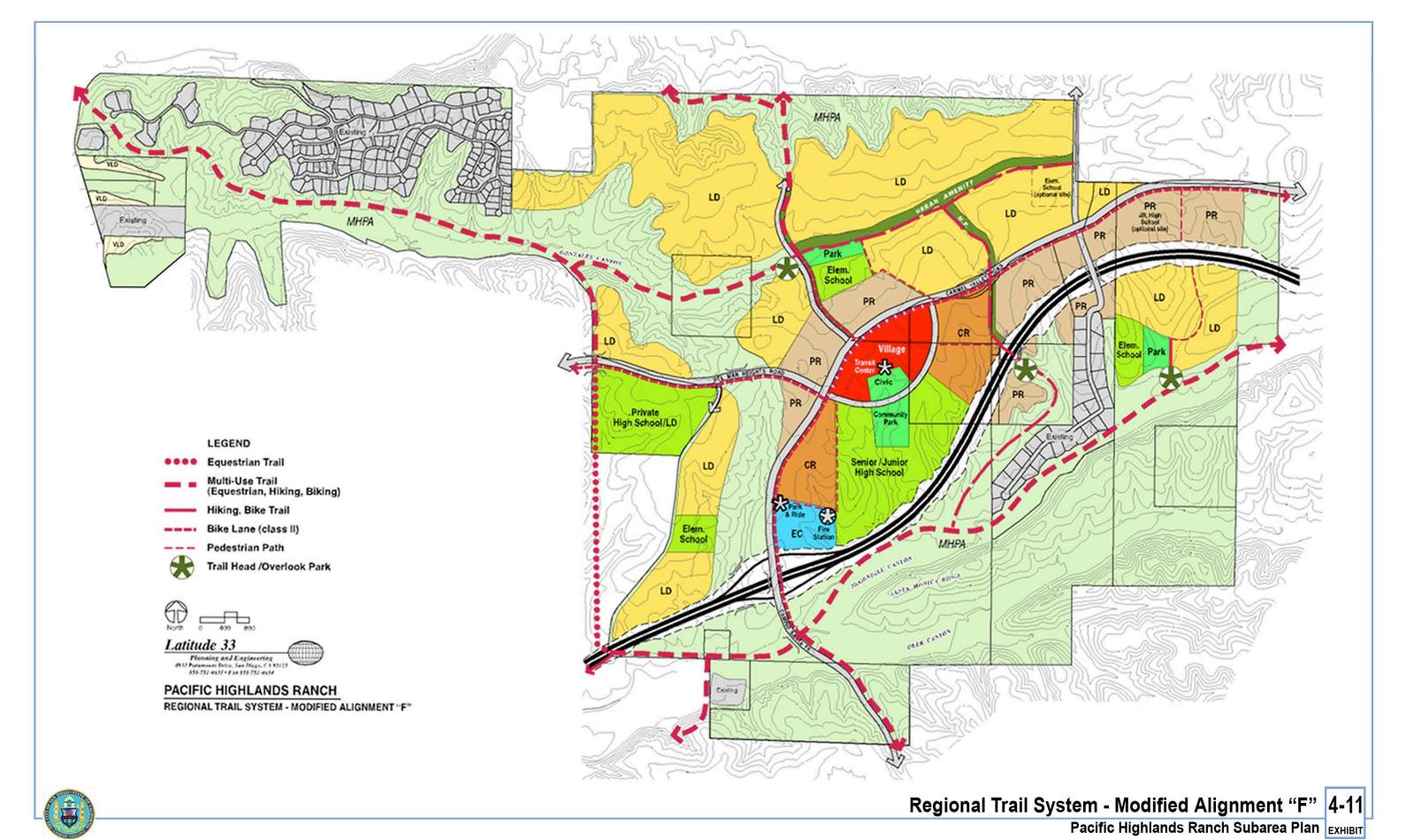
A park-and-ride will be located in the employment center which is located in the northeast quadrant of the Camino Santa Fe interchange. It will provide a convenient location for persons that must leave the community for work or other activities. The park-and-ride will include 100 parking spaces (sharing with adjacent users can be considered), low maintenance landscaping, shelters and benches and appropriate signage. The park-and-ride should include space for potential bus movement.

# 4.4 TRAIL CIRCULATION

The Plan includes approximately 15 miles of hiking, biking and equestrian trails that connect with pedestrian and bike paths within the built neighborhoods (**Exhibit 4-11**). This relationship between the natural and built environment will enhance the overall community and help create a definite sense of place for the residents. In order to assure appropriate connections between neighborhoods and overall within the subarea, a trail plan that implements the goals and objectives of this section shall be required prior to approval of all future tentative maps.







### 4.4.1 Paved Trails and Paths

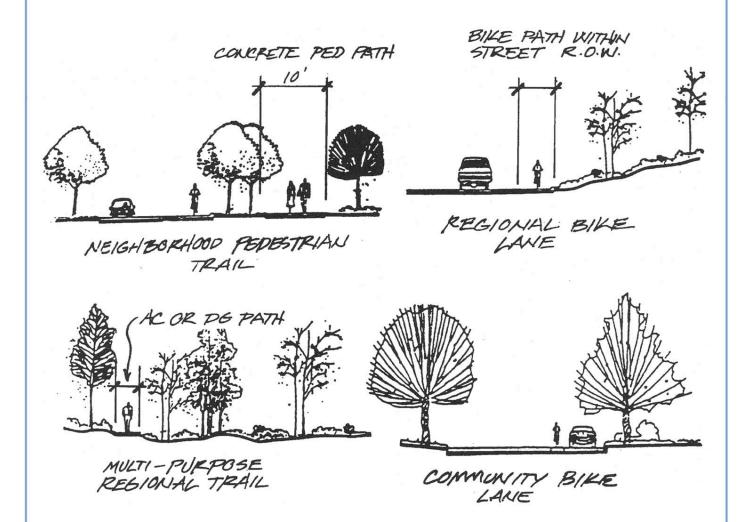
Paved neighborhood pedestrian trails will be provided within the rights-of-way of all major, collector and local roads. These trails will be a minimum 5 feet wide and should be separated from the road by a parkway or landscape buffer (**Exhibit 4-12**). In addition to the paved trails, community and regional bicycle lanes will be provided in the street and road right-of-way, where feasible (**Exhibit 4-12**). The widths of all bicycle lanes must comply with the standards adopted by the City of San Diego. In all instances, efforts should be made to provide noncontiguous sidewalks, trails and paths.

# 4.4.2 Urban Amenity Trails, Neighborhood Parkways and Pedestrian Paths

These trails and paths will provide for non-motorized movement with a minimum of automobile interaction. They will consist of compacted decomposed granite, or similar material, and will be for walking, bicycling and other similar activities. As depicted on **Exhibit 3-5**, neighborhood parkways will provide road separated paved trails and paths for movement through the community. Pedestrian paths will consist of ten-foot right-of-way with a five-foot trail. The trail will provide connections between residential neighborhoods - village - employment center, the urban amenity, the neighborhood parkways and other trails. The community-wide system for pedestrian movement will include benches and landscaping. The urban amenity will be held by the Landscape Maintenance District and will be encumbered with an open space easement to ensure its long-term viability. The neighborhood parkway and pedestrian paths will be maintained by the Landscaped Maintenance District or other financing entity.

### 4.4.3 Trails in the MHPA

Trails within the MHPA will be multi-purpose regional trails for hiking, biking, and, in some cases, for horseback riding. They will be designed and constructed by the City of San Diego in accordance with City standards and consistent with the MSCP Subarea Plan. They will be located in open space areas and will consist of loose decomposed granite or similar substance. The trails will generally follow the contours of the natural terrain and will avoid unnecessary grading. The design of the trail system will be sensitive to native species and will include interpretive signs to inform users of the purpose of the area and to identify native flora and fauna. In order to preserve the wildlife corridor, equestrians in Gonzales Canyon will link to the trail in McGonigle Canyon by crossing under Del Mar Heights Road then continuing south through the private high school and the SeaBreeze properties. The private high school and SeaBreeze properties are not within the MHPA. Horses will also be permitted to connect with La Zanja Canyon through the residential neighborhood on the north side of the urban amenity. As prescribed in the MSCP Subarea Plan, trails within the MHPA will use existing utility easements and improvements where feasible.





Trail Concepts 4-12

# 4.5 CONFORMANCE WITH THE FRAMEWORK PLAN

The design and implementation of the Pacific Highlands Ranch circulation system conforms to the goals and objectives of the Framework Plan. The system results in:

- Creation of traffic patterns that ensure swift and safe movement of automobiles within the NCFUA and Pacific Highlands Ranch.
- Provision of non-motorized movement throughout the community.
- Revision of the NCFUA trail system and provision of a multi-use regional trail system which connects with the surrounding communities.

### **CHAPTER 5: COMMUNITY DESIGN**

The purpose of this chapter is to set forth design objectives and concepts to guide architects, planners, developers and review agencies in the development of Pacific Highlands Ranch. Pedestrian-oriented development concepts are incorporated into this chapter. The integration of design and environmental criteria is also discussed. This chapter should be used in conjunction with the master rezoning and development standards to design future developments.

Design principles and standards for each land use designation are outlined below. These are formulated to give design guidance while providing flexibility throughout the long-term buildout period anticipated for Pacific Highlands Ranch. Detailed solutions in site planning, landscaping and building design may then meet these overall requirements and conform to subarea-level concepts, while being responsive to specific site conditions and project-level concerns. A series of design principles are recommended rather than particular design motif or architectural style. Because not all situations and conditions can be predicted, the proposals in this Plan with regard to grading, drainage, landscaping and conservation are subject to refinement and modification during subsequent development plan and subdivision map review.

This chapter also addresses the need for a sense of orientation and identity that is often lacking in suburban subdivisions. The recent and conventional approach to residential design has been to create a maze of curvilinear roads that do not appear to be part of an overall pattern. The often-heard complaint of getting lost in newly developed residential areas is symptomatic of the lack of a well designed physical environment that allows residents and visitors to orient themselves within the larger community. Pacific Highlands Ranch emphasizes the creation of an overall community identity that is comprised of different elements. These built elements include the town center, the residential neighborhoods and the environmental resources. These elements of the subarea are linked with the other uses throughout the subarea to facilitate direct access and define character.

The implementation of the goals and principles established by this chapter will occur through the review and approval of subdivision maps and other discretionary permits, such as commercial development permits for the village, residential development permits for multifamily development, industrial development permits for the employment center, Conditional Use Permits for special uses such as the private high school, and Environmentally Sensitive Lands (ESL) permits. The success of the village is directly tied to establishing and maintaining design principles. While a specific design theme has not been included as part of the Plan, the theme and design principles should include, but not be limited to, building and landscaping materials, lighting of public spaces, compatible architectural style, urban furniture, use of complementary colors, consistent signage (both public and private) and hardscape and sidewalks. The overall design theme should be included with the first commercial development permit submittal. The application should include design principles that establish the overall design theme and provide direction regarding the design elements discussed in this chapter.

### 5.1 COMMUNITY DESIGN GOALS

- Goal 1: Develop an attractive community composed of integrated land uses that encourage diverse neighborhoods, create an active commercial/civic center and facilitate non-automobile modes of transportation.
- Goal 2: Create a vibrant community that is physically based on the preservation and enhancement of natural resources.

The design principles in this chapter are based on the general concepts outlined in the Framework Plan. These concepts have been augmented by additional direction from the City's Land Guidance System documents and refined pursuant to the particular conditions associated with Pacific Highlands Ranch.

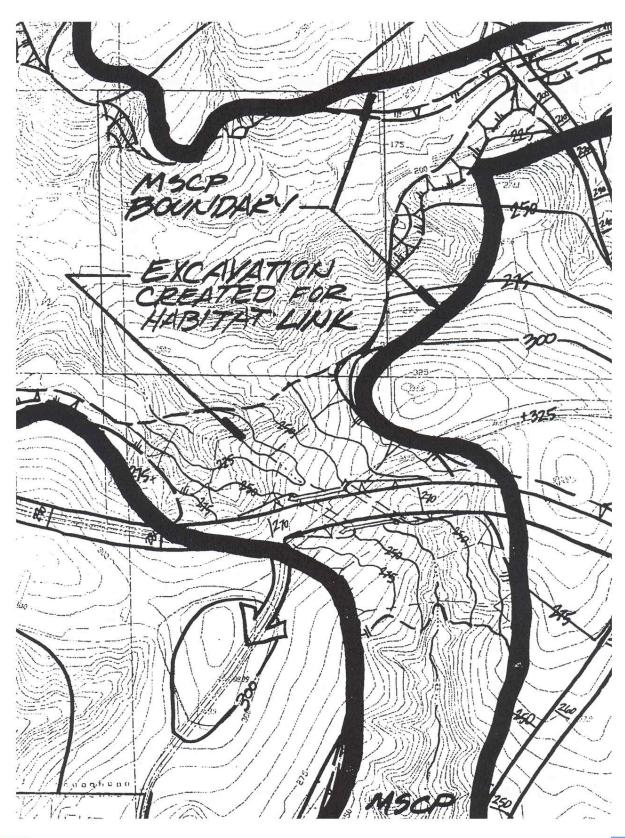
### 5.2 OPEN SPACE

Implementation of the Plan will facilitate and ensure implementation of the MHPA since it is a fundamental component of the subarea. Multiple Habitat preservation Area implementation mechanisms can include, but are not limited to the following: dedication of land, easements for future dedication via a Mitigation Land Bank, or easements rather than dedication.

Open space in Pacific Highlands Ranch includes both the urban amenity and the MHPA. **Table 3-1** illustrates the permitted uses and description of these categories of open space. In general, the urban amenity defines the open space link within the developable portion of the subarea. Implementation of the MHPA will protect and preserve natural resources, while providing for wildlife movement as described in the City's Management Plan. Low-impact uses, such as trails, are permitted in the MHPA. Although much of Pacific Highlands Ranch has been disturbed by agriculture, its location linking three large open space areas makes this property critical to the regional open space system. Additional discussion of the open space system can be found in **Chapter 3**.

### 5.2.1 Created Link

An important and necessary element of the MHPA will be created by grading a natural saddle that separates Gonzales Canyon from a north-south trending finger canyon of McGonigle Canyon (**Exhibit 5-1**). The purpose of the grading will be to create a connection between these canyons that will facilitate the movement of wildlife. Approximately 300,000 cubic yards of earthwork are required to create this wildlife passage. Width of the graded area is approximately 600 to 650 feet wide and 900 feet in length. The graded area will be revegetated consistent with a detailed revegetation plan to be submitted with the first individual project or with the plans for improving Del Mar Heights Road (whichever comes first). The detailed revegetation plan must be consistent with the CRP that is included in the MEIR. The CRP is the basis for preparing detailed revegetation plans for future development projects with the Pacific Highlands Ranch Subarea. The revegetation of the created link will be credited toward the mitigation requirement





Grading for Del Mar Heights Road Bridge - SR-56 Alignment "F"

of the project that is actually responsible for the mitigation or maybe located in a mitigation bank. The created link will be bridged at Del Mar Heights Road by a structure approximately 25 feet high (**Exhibit 3-3**). Upon completion, this north-south habitat linkage will play a very important role in the long-term viability of the MHPA by connecting the San Dieguito River to Los Peñasquitos Canyon and Black Mountain.

# 5.2.2 Bridges and Culverts

As discussed above, Del Mar Heights Road will bridge the north-south wildlife corridor created for the MHPA. State Route 56 will also bridge the corridor at the south end near McGonigle Canyon. The design of the SR-56 bridge should be similar to the arched design proposed for Del Mar Heights Road.

Bridges along SR-56 are planned to aid in the movement of vehicles under the freeway, however, they are not intended for wildlife movement. In addition, Camino Santa Fe will bridge Carmel Creek in McGonigle Canyon. This bridge will limit impacts to the wetlands and will be designed in a pillar and pylon style. The bridge will be approximately 100 feet long, 75 wide and 25 feet maximum height above grade.

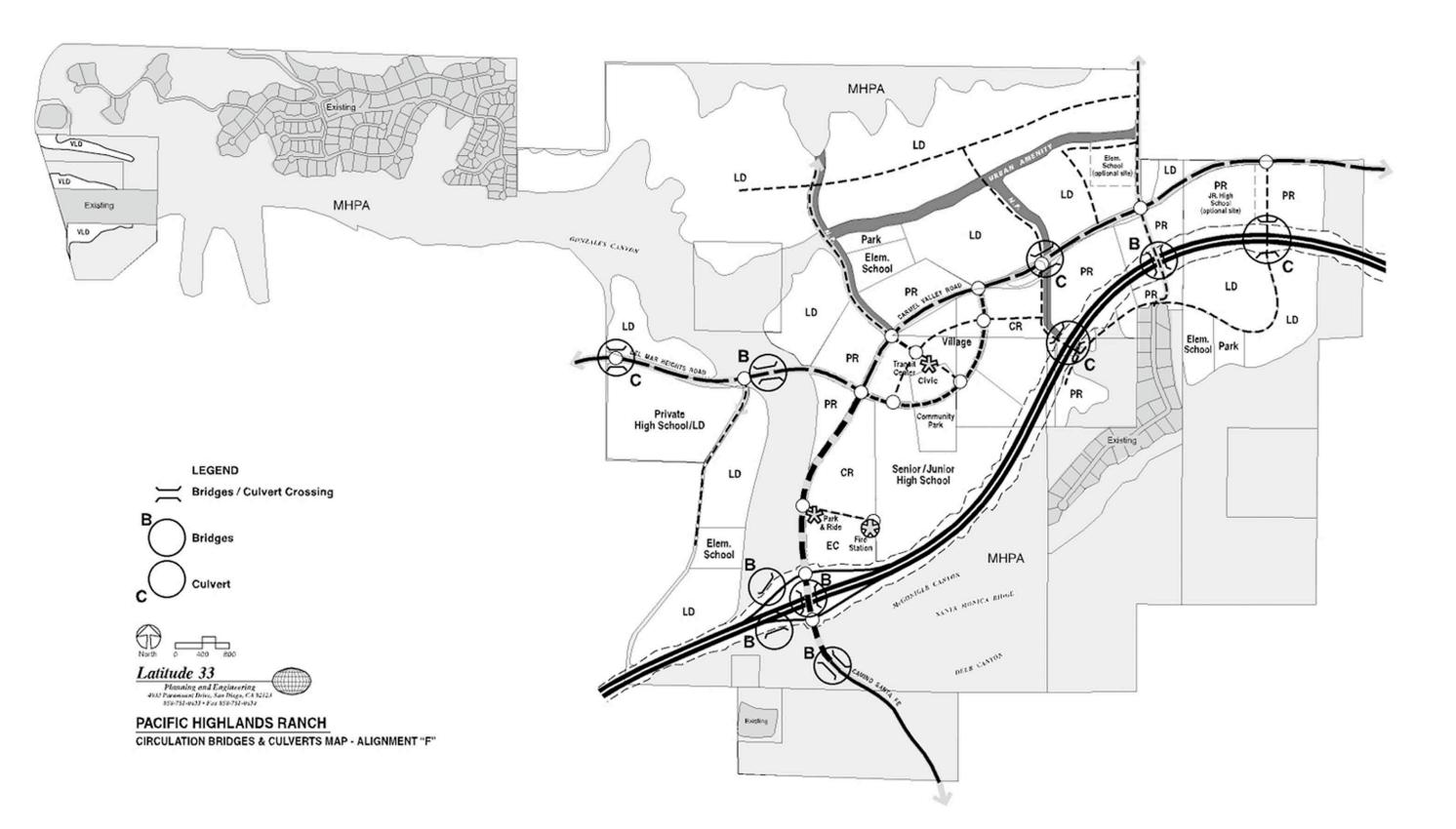
Culverts are planned for the roads that cross the urban amenity, where the neighborhood parkway crosses under SR-56, Carmel Valley Road and under Del Mar Heights Road (equestrian movement). If necessary, they will be installed where local roads cross the neighborhood parkway. The culverts will be concrete and will have a maximum height of 15 feet and width of 30 feet, and will be the minimum length necessary to cross the obstacle. In those instances where a single culvert cannot handle all the necessary facilities, either multiple culverts will be installed or a bridge will be built.

The bridges and culvert locations are depicted on **Exhibit 5-2** and comply with criteria contained in the MSCP Subarea Plan.

The bridges associated with SR-56 will not be the responsibility of the property owners in the Pacific Highlands Ranch Subarea. Bridges and culverts associated with the major roads will be funded by Facility Benefit Assessment (FBA). The culverts located in local streets will be provided by the individual builder or subdivider.

# 5.2.3 Urban Amenity

Pacific Highlands Ranch's open space system includes a 20-acre urban amenity. The amenity will complement the resource-based MHPA while providing wetland preservation, visual relief, recreational benefits, non-motorized vehicle and pedestrian links. The amenity will be approximately 150 feet in width and is intended to protect the wetland habitat existing in the area. Graded building pads





will maintain a minimum distance of 50 feet from the existing wetland vegetation on one side and 75 feet on the opposite side. Trails, paths and benches, will be located within the widest buffer area (**Exhibit 3-4**). The urban amenity will be held by the Landscape Maintenance District and will be encumbered with an open space easement to ensure its long-term viability.

# **5.2.4** Neighborhood Parkways

Pacific Highlands Ranch's open space system includes 14 acres of land designated as neighborhood parkways. Neighborhood parkways will provide visual relief, recreational benefits, and pedestrian links. These parkways will include the following: two lanes for automobile traffic, parking on one side, bicycle lanes abutting the traffic lanes, a landscaped median, sidewalks and 25 feet of landscaping for benches and trails (**Exhibit 3-5**). The width of the neighborhood parkway will be 100 feet. The neighborhood parkways are intended to provide trails and paths for residents. Road crossings should be kept to a minimum.

### **5.2.5** Pedestrian Paths

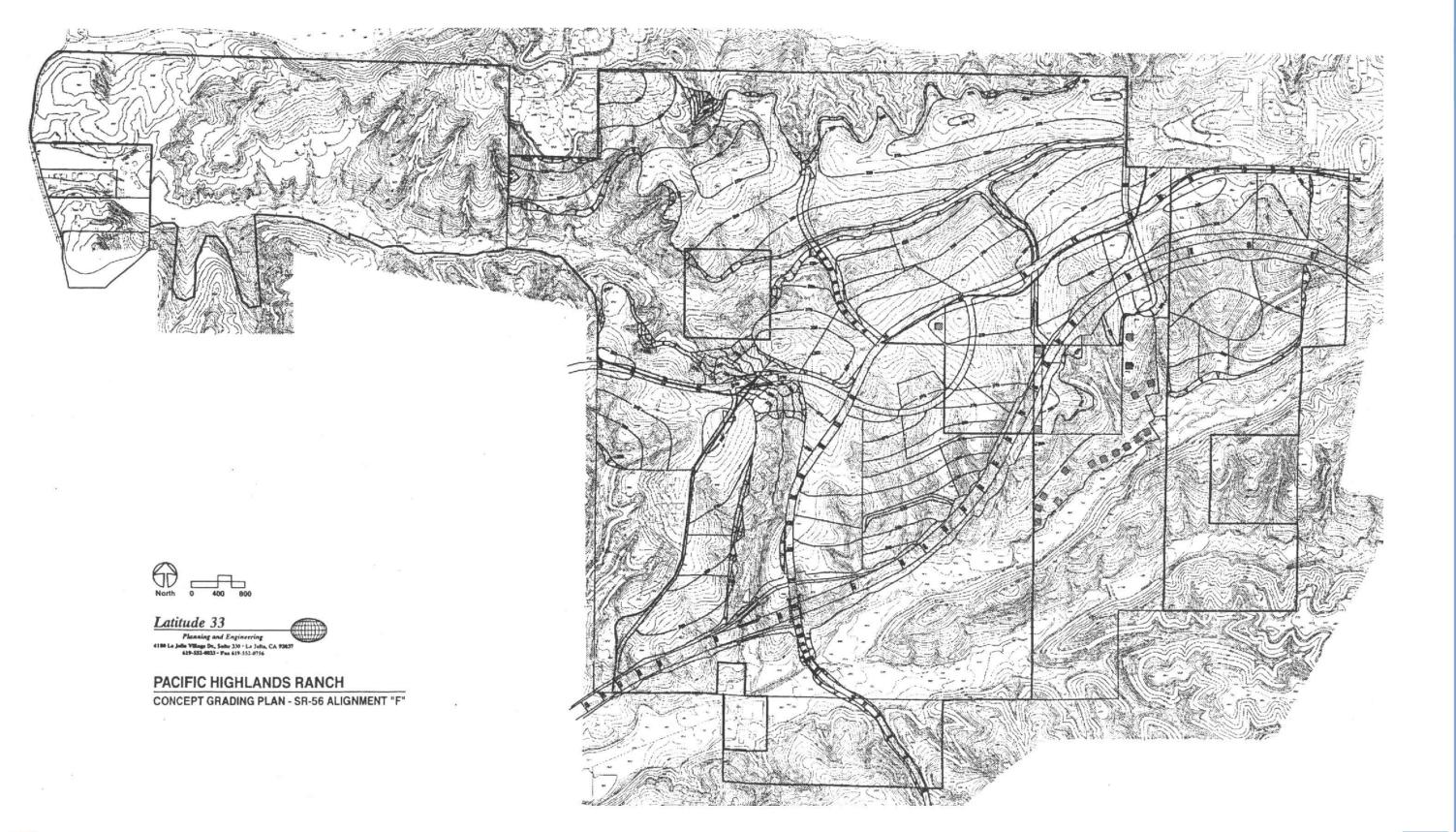
Pedestrian paths include a five-foot path, landscaping and occasional benches within a ten-foot right-of-way. The dirt path will be for the use of pedestrians and other non-motorized forms of movement. This level of trail system will be for connecting residential neighborhoods and the other trails in the community. Pedestrian paths enhance the pedestrian orientation of the Plan. They will be developed by each subdivider and maintained by the landscape maintenance district or other financing entity. As a condition of approval each tentative map will be required to provide a trail plan.

### 5.3 GRADING

The goal of the Pacific Highlands Ranch grading plans is to preserve and protect the viability of the MHPA while creating a unique and functional community. The grading plans included with this plan (**Exhibit 5-3**) illustrate the effort to minimize the impacts of grading on the MHPA. Where feasible, daylight grading techniques will be utilized and the slopes will be undulated to recreate the natural landform. All graded areas will either be used for development or revegetated in a manner consistent with the CRP. Unless authorized elsewhere, individual property owners must conform to the grading plans included in the Plan.

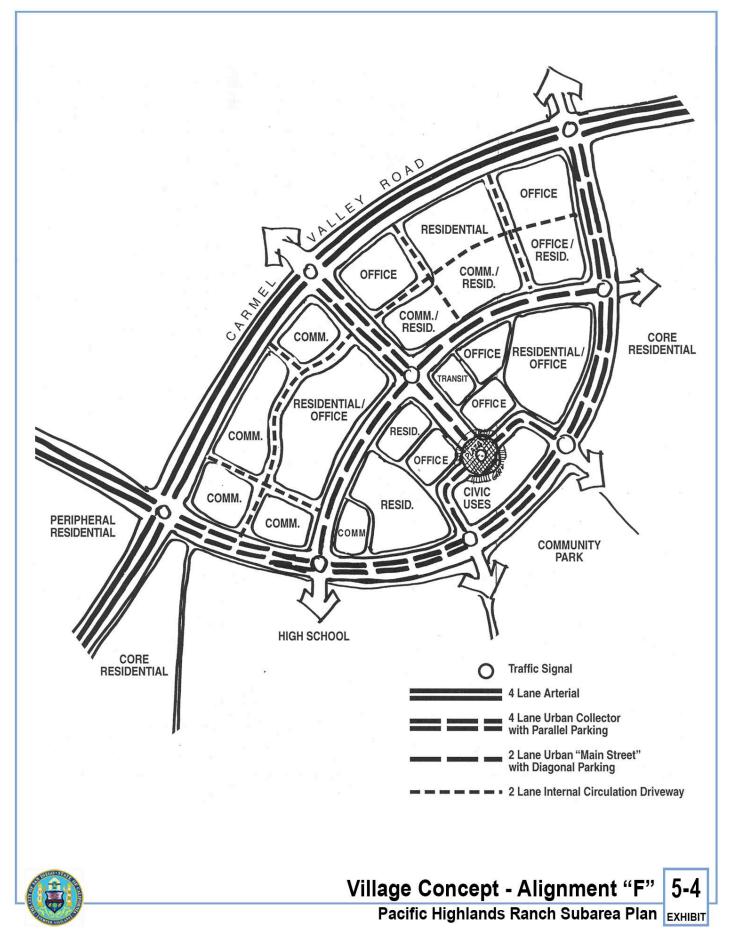
### 5.4 VILLAGE

The primary goal of the village is to create a pedestrian-oriented environment that will feature a mix of residential and commercial uses (**Exhibit 5-4**). The main street will serve as the central spine for the village and lead directly to a major focal point, the civic use area. Integration of the community park and main street is the central organizing element of the village.





Concept Grading Plan - SR-56 Alignment "F" 5-3
Pacific Highlands Ranch Subarea Plan



The automobile and the pedestrian can both be accommodated by the village design. However, overall design focus is on pedestrian needs. To accomplish this goal, buildings will front the street and sidewalk with entries, architectural features and pedestrian-oriented activities. Direct connections between the street and buildings will increase pedestrian comfort. Building intensities and densities are higher to encourage an active center, support transit, reduce automobile use and encourage compatible development.

### **5.4.1** Three-Zone Structure

As noted, the "main street" within the village will serve as its spine. This street is designed with a hierarchy of automobile and pedestrian zones. Zone 1 is oriented towards the automobile and is located at the end of main street abutting Carmel Valley Road. This zone represents the most automobile-oriented area of the village and consists of large commercial tenants such as national restaurants and stores. Zones 2 and 3 emphasize the pedestrian. This area occupies the central portion of main street and will include smaller commercial users such as local stores, cafes and apartments. Zone 3 includes pedestrian-oriented building development and the portion of the main street near the civic core. Zone 3 is anchored by the civic use area and intensive pedestrian uses. The main street provides the maximum opportunity for the mixing of uses.

Larger pad users such as anchor tenants and thematic office buildings are allowed in Zone 1. Land uses to be emphasized are commercial and office. Zone 2 emphasizes commercial, office and residential land uses. Zones 2 and 3 emphasize the pedestrian, with civic, commercial, office and residential uses.

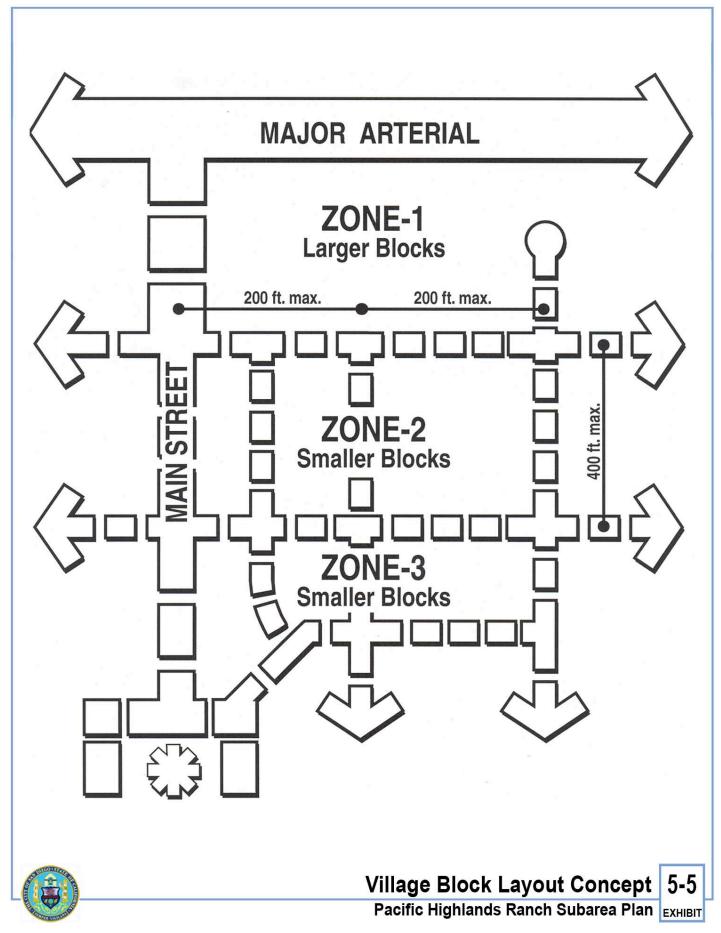
### **5.4.2 Blocks**

The village is organized around a modified grid street pattern (**Exhibit 5-5**). Street blocks within Zones 2 and 3 of the village should be limited in size to a maximum of 400 linear feet by 200 linear feet. This will create small parcel sizes that ensure a fine-grained pattern of development. Larger block sizes (up to 400 feet by 400 feet) are anticipated adjacent to Carmel Valley Road and throughout Zone 1. This feature will permit the village to attract and accommodate modem retailing businesses and larger anchor type retail tenants.

### **5.4.3** Street Treatments

Village streets in Zones 1, 2 and 3 are characterized by:

• Frontage of buildings along public streets and sidewalks. On any street, ten percent of the building frontage of the street may be setback from the property line to a maximum of ten feet. The setback may be used solely for public uses, i.e., cafes, restaurants or other public gatherings uses. The intent is to further activate the street with users.



- Primary entries facing the street. Secondary entries may be off the back of buildings.
- Building transparency (over 50 percent windows) to visually connect pedestrians to uses and to monitor public streets for safety and reduce incidence of crime.
- Abundant landscaping that includes street trees to reduce the heat gain effect of paving surfaces and provide shade to pedestrians.
- Use of consistent and unique street furniture on sidewalks to include:
- Benches
- Newsstands
- Trash receptacles
- Lighting
- Signage

Secondary streets within the village will serve to align vistas, frame public spaces and provide visual landmarks for users.

Street crossings are designed to facilitate pedestrian movement, with particular focus on pedestrian ingress and egress to the transit center (**Exhibit 5-6**). Intersections within the village should be designed to "neck down", or narrow, to facilitate pedestrian movement and safety. Sidewalks (ten feet) are to be provided on all streets within the town center.

Street design should include on-street parking in all instances, except on arterial roads. To accomplish this, parking requirements may be satisfied in part by provision of on-street parking. On-street parking may be diagonal or parallel. However, the use of on-street parking should be designed to maximize pedestrian safety. Specifically, landscaping should not block the view of drivers as they leave parking spaces or lots.

Parking lots will not be allowed on the main street frontages of Zones 2 and 3 and are discouraged in Zone 1. Parking lots should be located behind buildings or in the interior of a block. Structured parking is also encouraged and future need of structured parking should be considered in the design of development plans.

Joint parking allowances are recommended and encouraged for nearby uses with staggered peak periods of demand. Retail, office and entertainment uses should share parking areas. For example, it is recommended that restaurants and office facilities be permitted to share parking when using the same or adjoining buildings. A reduction of one half of their required parking will assist in minimizing the need for on-site parking lots or structures. This can apply to similar users that demonstrate staggered use patterns. Valet parking should also be considered for certain conditions.

#### 5.4.4 Mix of Uses

Mixing of uses is another characteristic of the village (**Exhibit 5-7**). This type of mixed-use development creates the fine-grained character that helps promote pedestrian use and reduce automobile trips and is accessible to the entire community. The mixing of uses will include both vertical and horizontal blending of commercial, office and residential spaces.

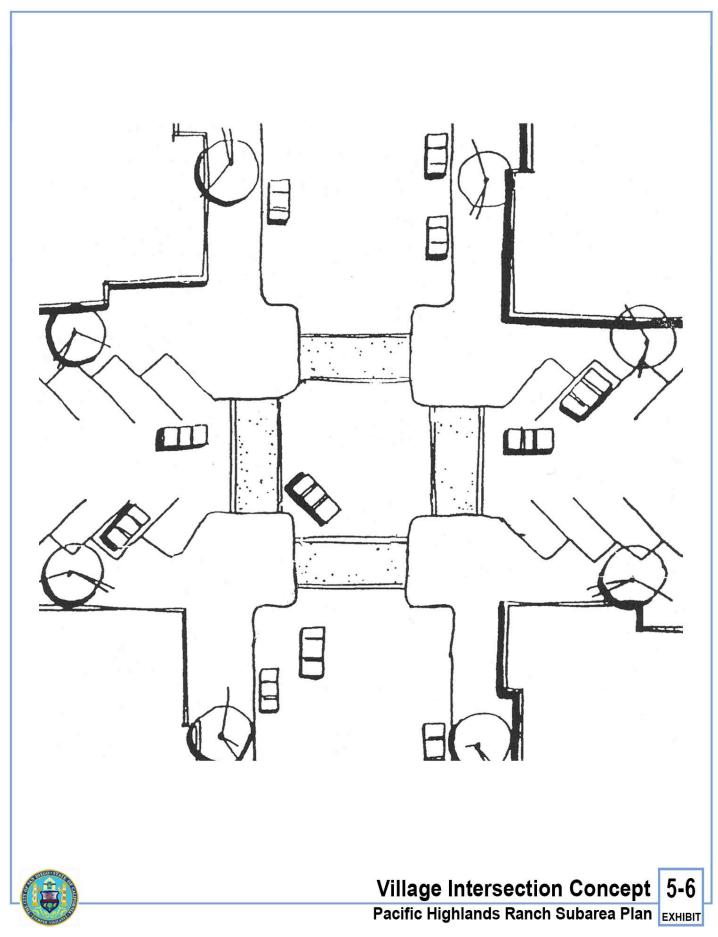
Main street should be a pedestrian-oriented district that supplies consumer goods and services such as retail, office, galleries and residential uses. Residences may be located on the second story or above along the main street and throughout the village.

# 5.4.5 Building Design and Massing

Main street buildings within Zones 1, 2 and 3 of the village should adhere to the concepts described below. The design and massing of buildings in the village will have a direct effect on the overall success of the pedestrian-oriented goals of this Plan. Building facades define urban open space and can be used to create public "rooms" within which users comprehend the open space and can orient themselves and consequently feel comfortable (**Exhibit 5-8**). To accomplish this, attention should be paid to the design and scale of buildings; in particular, how their size, frontage and mass relate to the public areas of the street (the street and sidewalk).

Simple architectural techniques should be used to complement the pedestrian-oriented street (**Exhibit 5-9**). These techniques should include (1) maintaining the streetwall, (2) avoiding large blank wall expanses, (3) enhancing the textural qualities of a building's pedestrian zone, which is the two ground-level floors of the building and (4) articulating the building facade through the use of punched windows, expression lines, awnings, balconies, etc. The streetwall is an element that visually defines the pedestrian space through its provision of architectural and landscape features. These features may include window transparency, entry way landscaping that defines the public open space, or similar features. These points are discussed in more detail below:

- 1. A streetwall's continuity can be reinforced by ensuring that a certain percentage of a street-facing property is filled with building, and not left to parking lots or other ambiguous open areas. This percentage should be 80 percent along the main street and 75 percent in the remainder of Zones 1, 2 and 3 (Exhibit 5-10). It is important to develop a sense of connection with the built environment and for pedestrians to feel safe as they walk along the street.
- 2. While more wall area along a street enhances the streetwall effect, if the wall is not articulated to pedestrian scale it can be more imposing than pleasing. Punched windows, display areas, and doorways, which open up the interior of street-level uses, should be used to articulate the streetwall. Glass



transparency should constitute a minimum of 50 percent or greater of the streetwall. In addition, architectural elements such as awnings and balconies can be used to provide a visual connection to the street. This will also provide articulation of the building facade.

- 3. The textural and material quality of a building's facade is important to maintain the pedestrian scale. Designs and materials which enhance permanence and strength add to the secure feeling of urban rooms. Materials which have stood the test of time in urban environments include stone and brick. These, and similar, materials should be used creatively to enhance a buildings permanence. Spaces above the second level become both out of reach and out of the primary view of pedestrians, so these issues are reduced with the increase in height of a building (Exhibit 5-8).
- 4. Busy streets offer the pedestrian a sense of kinetic energy with cars and other vehicles passing by. Buildings are fixed and solid and define the space. This space can be enlivened through the placement of commercial/retail activities directly adjacent to the street and through designs which include:
  (1) maintaining windows (50 percent of the building facade) so that pedestrians can view displays and the activity generated within the buildings, (2) articulating entrances on the street, (3) allowing arcades, patios and occasional (ten percent of a street) setbacks for semi-public areas such as outdoor dining and (4) changing of materials, designs, colors, architecture or other features in order to delineate the differences between shops along the street.

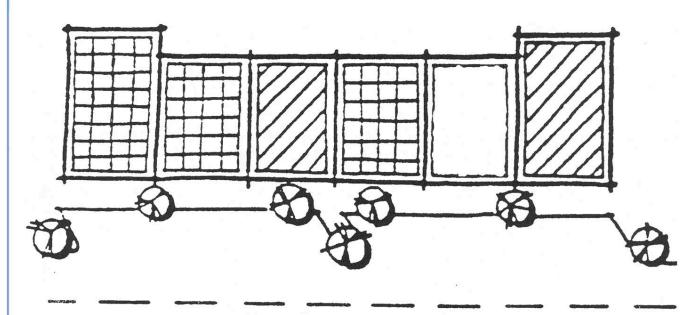
# **5.4.6** Community Facilities

Public and quasi-public facilities will form the organizational basis of the village within Zone 3. These facilities should, for the most part, be clustered around the town green and may include, but will not be limited to, the following:

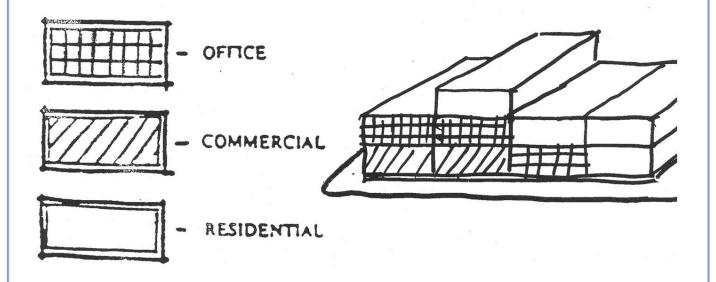
- Library
- Community meeting/conferencing and exhibit space
- Community park
- Transit center
- Public plaza

Examples of other private uses include performing arts center, religious organizations and child-care facilities.

The civic use area will be the terminus of the main street. This area is easily accessible from the surrounding development and its design and location will encourage wide-spread use and full integration into the overall community. To the extent possible, the design of these facilities should maximize space and reduce redundancy. They should be developed along a central theme to avoid contrasting or clashing mix of architectural styles while avoiding homogeneity.

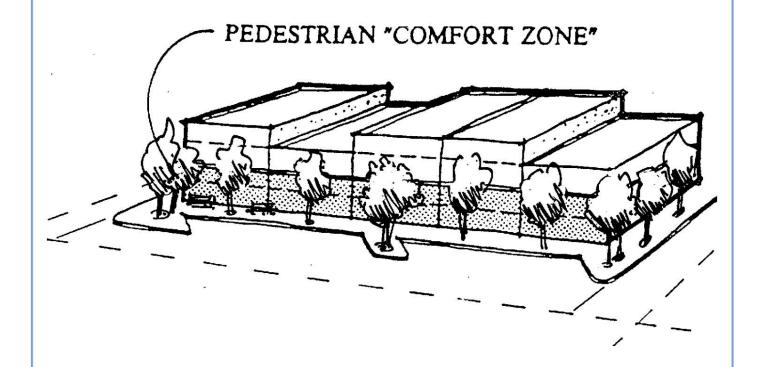


# MAIN STREET



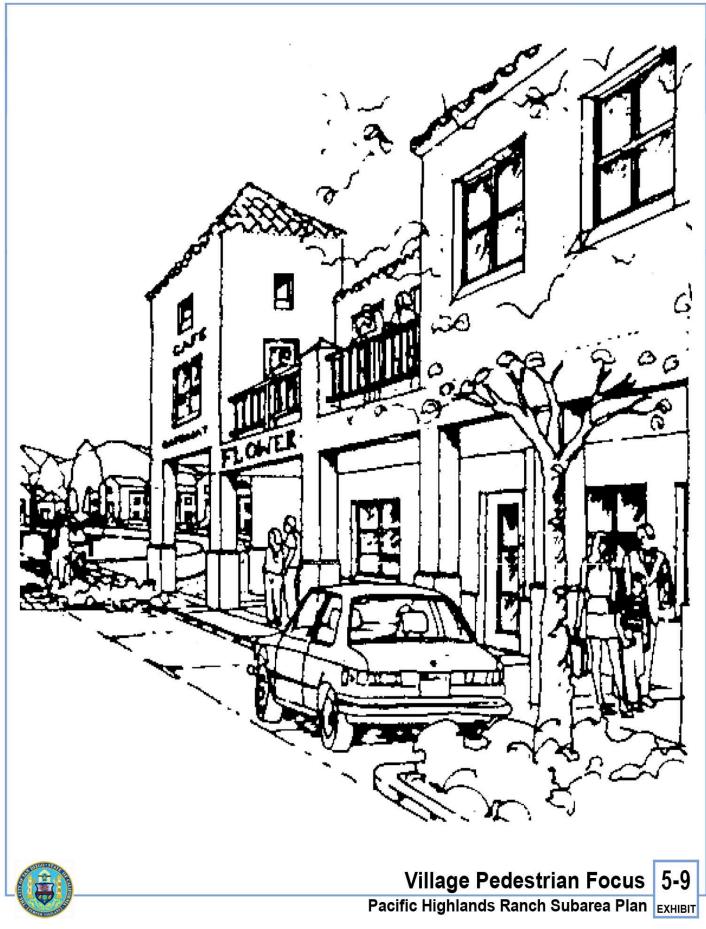


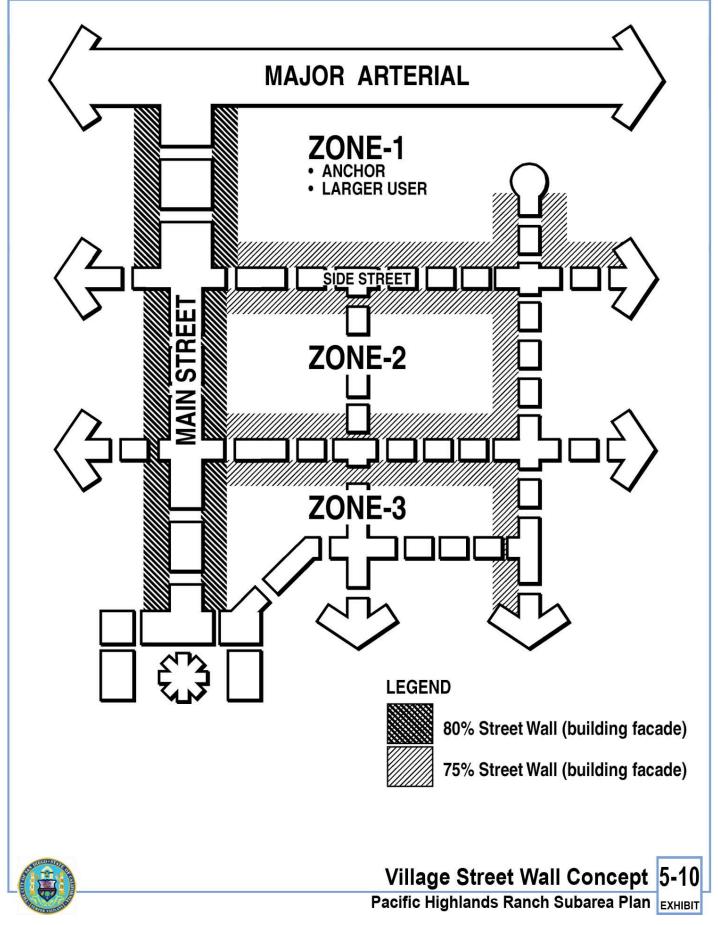
Mixing of Uses Concept 5-7





Pedestrian Comfort Zone Concept 5-8





### 5.4.7 Transit Center

The transit center will be located in the village. This facility should provide shelter for users, convenient loading areas, telephones, adequate lighting and secure bicycle parking. The transit center should be located on a pedestrian dominant street, adjacent to its parking reservoir. It should be designed based on the principles discussed in this chapter. Specifically, it must be safe, well lit, visible from the street, near 24-hour shopping or services, and pedestrian friendly for users and those walking on the street, and it should be comfortable for those waiting to use the transit system. The design of the transit center should compliment the surrounding building and architecture.

In addition to the transit center, a park-and-ride facility will be located in the employment center. The employment center is located in the northeast quadrant of the Camino Santa Fe interchange. The facility will include 100 parking stalls, space for bus movements, a shelter for passengers, signage regarding transit opportunities, public phones and landscaping.

### 5.4.8 Pedestrian and Bicycle

The pedestrian and bicycle systems should be designed and implemented so they provide clear, comfortable, and direct access to the village and, in particular, the transit areas. Bicycle parking facilities should be provided throughout the village. These facilities are especially important at the transit center, commercial and office developments, schools and parks. They should be provided with each phase of the village. They should be architecturally incorporated into each building.

### 5.5 RESIDENTIAL AREAS

The following sections are applicable to residential development within Pacific Highlands Ranch. Development of the single-family neighborhoods will be accomplished through the approval of subdivision maps and environmentally sensitive lands development permits (where appropriate). Multifamily neighborhoods will require the approval of development permits, subdivision maps, and environmentally sensitive lands development permits (where appropriate).

### **5.5.1** Village Residential

This residential category will be applied to development in the village. The maximum density is 34 du/acre (gross). Permitted uses include:

- Townhomes
- Multifamily developments
- Residential over retail/office

General design principles include:

- Vertical and horizontal mixing of housing, commercial and office uses
- Compatible and complimentary land uses, shared parking, whenever possible
- Small and unobtrusive signage
- Parking at the rear of buildings
- Reduction of front yard setbacks

Implementation of the design principles established for commercial and office uses in the village apply equally to the residential areas.

# 5.5.2 Core Residential

Core residential areas are located outside of the village but within the town center. These areas will provide a transition between the village, peripheral and low-density, single-family neighborhoods. Densities in these areas are intended to range between 9-14 du/acre (gross). Permitted uses include:

- Single-family homes and single-family small-lot dwellings
- Single-family dwellings with a second unit
- Duplexes, triplexes, and townhomes
- Multifamily housing

General design principles include:

- Fine-grained mixture of single-family and attached housing types
- Modified grid street system, with streets that fit into existing topography
- Minimization of the impact of garages and cars on streets through such features as recessed, reoriented, or rear facing garages and alleys
- Defensible space designs to reduce the possibility of crimes

### **5.5.3 Peripheral Residential**

These areas will provide a variety of housing types and lot sizes and are generally located along major roads or adjoining the town center. Densities in these areas are intended to range from 5-9 du/acre (gross). Peripheral residential neighborhoods may include the following:

- Single-family small-lot and conventional dwellings
- Single-family dwellings on common lots
- Duplexes, triplexes and townhomes
- Multifamily housing

General design principles include:

- Linking local streets with adjacent neighborhoods, avoidance of closed-loop subdivisions
- Clustering residential units to encourage and preserve natural resources and minimize grading
- Minimizing the impact of garages and cars through such features as recessed, reoriented, or rear facing garages, alleys and shared driveways
- Incorporating opportunities for use of the urban amenity

### 5.5.4 Low-Density Residential

These neighborhoods will provide a housing product within the "traditional" single-family dwelling market. They are within convenient and easy walking or biking distance to the elementary school/parks. Densities in these areas are intended to range from 2-5 du/acre (gross). Low-density residential neighborhoods may include the following:

- Single-family small-lot and conventional-lot dwellings
- Single-family dwellings with second units
- Duplexes, triplexes and townhomes
- Neighborhood parks and recreation facilities
- General design principles include the following:
- Adapting lot and street configurations to the topography and other natural features
- Linking local streets with adjacent neighborhoods, avoid closed-loop subdivisions
- Clustering residences to preserve natural resources and minimize grading of natural landforms

# 5.5.5 Very Low-Density Residential

These areas are solely single-family in nature with a maximum density of 1 du/acre (gross). The following uses may be permitted:

- Single-family large-lot, conventional-lot and small-lot
- Single-family dwellings with second units

General design principles are the same as the low-density residential category.

### **5.5.6 Fine-Grained Neighborhoods**

Pacific Highlands Ranch's neighborhoods will be defined as areas bordered by collectors, "theme" roads and/or open spaces. To assist in understanding the finegrain aspects of this land plan, the term neighborhood is applied to a geographic area of a residential district. A residential district represents a specific density range, thus permits each subdivider to provide various housing products.

The internal residential street system will be an important component of this development. Topography may preclude the implementation of some fine-grain components. Key features of the neighborhoods should include:

- 1. Direct connections to surrounding neighborhoods.
- 2. Multiple points of ingress and egress to surrounding collectors or "theme" roads.
- 3. Clear and concise circulation pattern based on a grid or modified grid. The use of cul-de-sacs should be minimized.
- 4. Direct pedestrian access to open spaces within the neighborhood, if present.
- 5. Visual access to open spaces by providing street frontage along open spaces, if present.
- 6. Provision of neighborhood focal points, where feasible, to orient users and to develop unique characteristics for each neighborhood.
- 7. Use of different architectural and landscape themes to define and/or establish neighborhood identity.
- 8. Within neighborhoods, up to 200 single-family dwelling units of any one type and 250 multifamily dwelling units of any one type will be permitted. These guidelines do not apply to the village.
- 9. An alternative approach to achieving a fine-grain mix within residential neighborhoods is based on a subdivision with common lot sizes. The common lot size can accommodate a wide range of house sizes. In addition to promoting diverse product types, it establishes a wide range of home prices. A second component of this alternative is the aesthetics or "street appeal" that could be generated by the provision of multiple models, with different building elevations associated with each model type. This, in combination with multiple colors and roof materials, should create a diverse and fine-grained pattern of residential development.
- 10. Various garage designs are encouraged to include rear or side yard orientation, shared driveways and an additional setback from the front edge of the home.

# 5.6 CONFORMANCE WITH THE FRAMEWORK PLAN

The implementation of the Pacific Highlands Ranch Subarea Plan community design principles conform to the goals and objectives of the Framework Plan. The design principles results in:

- Creation of a consistent theme throughout the village.
- Techniques for guiding the development of the village and town center as places that are safe and appealing to pedestrians.
- Provision of a fine-grain method for developing the neighborhoods.
- Preservation of significant topographic features including canyons and hillsides.

### **CHAPTER 6: COMMUNITY FACILITIES**

Community and regional facilities to be provided within Pacific Highlands Ranch include schools, a library, a double fire station and parks. This chapter describes the sites and facilities. It also provides locational and design principles. To the extent feasible, community facilities should be located in the town center/village.

### 6.1 COMMUNITY FACILITY GOALS

The following goals are designed to assure provision of community facilities concurrent with need and to assure creation of a community that is well supported by the full range of community facilities and services.

- Goal 1: Provide the necessary community facilities to support the population of Pacific Highlands Ranch and surrounding service areas, concurrent with need.
- Goal 2: Site necessary community facilities throughout Pacific Highlands Ranch in a manner that contributes to and enhances the structure and shape of the community.
- Goal 3: Locate appropriate community facilities, civic uses and services within the town center and village, to strengthen the sense of community and to provide residents access to the public transit system and other transportation options.

Adherence to these goals will help create a community that is well supported by necessary community facilities. Integration of community facilities into the built environment will strengthen the overall community and help to foster a sense of place for residents.

### 6.2 PARKS AND RECREATION

The Plan includes one community park, two neighborhood parks, one civic use area and three open space overlooks. The size and shape of each facility will vary depending on the physical constraints of the site and the needs of the community.

### **6.2.1 Population-Based Parks**

• <u>Community Park</u>: The community park will be approximately 13 net usable acres in size (if located adjacent to the junior high school, as shown on **Exhibit 2-1**) otherwise it will be 20 net usable acres in size. These areas satisfy the requirements as specified in the City's General Plan\_(18,000 to 25,000 persons within 1.5 miles of the park). It is anticipated that a wide variety of recreational uses will be accommodated in the park including, but not limited to, play areas, ball courts and fields, lighted playing fields, picnic areas and a community recreation building. The park will be connected to the remainder of the community by trails and bicycle paths.

The community park is to be adjacent to the village, the senior high school and the junior high school (**Exhibit 2-1**). It will abut the civic use area and provides a prime view corridor from the village, through the community park, toward Santa Monica Ridge in the MHPA.

<u>Neighborhood Parks</u>: There will be two neighborhood parks: one located north of Carmel Valley Road next to the urban amenity and the other one south of SR-56 on the east side of the Rancho Glens Estates subdivision. In order to design a school/park site that shields Rancho Glens Estates from school use, cooperation between City staff, the Del Mar School District and the residents of Rancho Glens Estates is strongly encouraged. The General Plan\_requires a neighborhood park for a population of 3,500 to 5,000 within a half-mile radius. The parks will be located adjacent to the elementary schools and will be five acres in size which is based on the standards of the General Plan. The combined area of each school/park site is approximately 15 acres. They will likely include play areas and courts, picnic facilities and exercise equipment. As with other community facilities and amenities, the neighborhood parks will be connected to the surrounding neighborhoods and the town center by trails and paths. The goal is to create facilities which have easy non-motorized access, provide recreational opportunities and are focal points in their neighborhoods.

### 6.2.2 Amenities

- <u>Civic Use Area</u>: The civic use area will be five acres in size. It will be located in the village and will be used for civic activities and open-air public gatherings. The civic use area will be integrated into the fabric of the town center with residents and shoppers using the area as a gathering point. The civic use area will be connected with the rest of the community by trails and public transportation. The civic use area will help to frame the view corridor to Santa Monica Ridge. Development of the civic use area can occur in one of two ways:
  - 1. If developed by the City, the civic use area will be a maximum of five acres in size and will include the library, community meeting rooms, outdoor meeting areas and other civic buildings and landscaping areas. The civic use area and associated facilities will be built with funds from the Facility Benefit Assessment (FBA).
  - 2. If not developed by the City, the civic use area will be a maximum of two acres and will be owned and maintained as part of the commercial development. It will be designed and built as an integral element of the commercial project based on the neo-traditional, pedestrian-oriented design principles for the village (**Chapter 5**). The ultimate design will be determined with the first commercial development permit submitted for the village.

- <u>Open Space Overlooks/Trail Heads</u>: Open space overlooks will be located as follows:
  - 1. Where Gonzales Canyon transitions into the east-west urban amenity
  - 2. Near the elementary school/park overlooking McGonigle Canyon
  - 3. At the south terminus of the eastern neighborhood parkway

The intent of these overlooks is to increase public awareness of natural topographic features and native flora and fauna. The overlook should include benches, informational signs, and will provide any area for initiating and terminating hikes. These facilities are part of the trail system that serves the urban and natural spaces of Pacific Highlands Ranch. They will be constructed by the subdivider as part of the subdivisions improvement in open space or right-of-way areas conveyed to the City. The construction will occur with a City encroachment agreement. The overlooks will be maintained by the Landscape Maintenance District or other financing entity.

### 6.3 LIBRARY

Branch libraries are intended to serve a minimum resident population of 18,000 to 20,000. The Subarea III Plan is expected to have a resident population of approximately 10,000. However, the Framework Plan designated Subarea III as the location for a library to serve the entire NCFUA. The library will be located within the five-acre civic use area or adjacent to the commercial plaza.

As an alternative to building a stand alone branch library, the San Dieguito Union High School District and the City of San Diego may pursue development of a joint-use library to serve both students and residents in the NCFUA. Such a joint-use facility will permit both the City and the high school to maximize their assets while providing a vital facility for the community. The creation of a library to serve both the San Dieguito Union High School District and the City of San Diego is limited by issues of access and financing. Specifically, the City of San Diego will need to assure that residents of the area are able to utilize the library during normal hours of operation. In addition, financing of such a facility is difficult and costly. While developing one facility to serve both groups may save operating expenses, these savings may be exceeded by the cost of creating a funding mechanism which serves and protects both parties. Through the possible joint development of a library, the community could achieve a blending of students and other residents within facilities which meet the needs of both the School District and the community. In the event a library is not jointly developed, a stand alone branch library should be located in the civic use area.

#### 6.4 POLICE FACILITIES

Law enforcement services are currently provided by police personnel from the City of San Diego's Northeastern Division Substation at 13396 Salmon River Road in Rancho Peñasquitos. The Police Department plans to locate a substation in Carmel Valley which will serve Pacific Highlands Ranch Subarea. An additional facility in this community will not be needed.

#### 6.5 FIRE FACILITIES

A double fire station, including a wildfire unit, is located in the eastern portion of the Plan. The precise location will be determined by the Fire Department; however, it is anticipated that the facility will be located north of the Rancho Glens Estates subdivision on the east side of Rancho Santa Fe Farms Road. The three-acre site will allow the Fire Department to attain its goal of a maximum response time of six minutes in most cases.

#### 6.6 SCHOOLS

Three school districts will serve Pacific Highlands Ranch: the San Dieguito Union High School District, the Del Mar Union School District and the Solana Beach Elementary School District. The districts will determine their specific school needs.

The San Dieguito Union High School District has indicated that Pacific Highlands Ranch and the surrounding communities will generate enough students to warrant a junior high school and a senior high school in the Pacific Highlands Ranch Subarea. The has requested that the Plan include a 50-acre senior high school site and a 20-acre junior high school site.

The land use plan locates the senior and junior high schools in the town center abutting the village. The junior high school will abut the community park. However, an optional junior high school site is located east of Rancho Glens Estate between Carmel Valley Road and SR-56. The high school play fields should be fenced only to the extent necessary to protect equipment and should not preclude their use by community residents.

Three elementary schools will be required in Pacific Highlands Ranch. The Solana Beach Elementary School District will need one school which will be located next to a five acre neighborhood park. Del Mar Union School District will need two schools, a school abutting a five-acre neighborhood park and a stand alone facility of ten acres.

All three school districts and the City of San Diego are strongly encouraged to work with community groups and each other to plan and construct facilities which serve to maximize resources and community needs. The design of school and park facilities should accommodate a wide variety of users. However, the facilities should be sited to maximize space and preclude impinging upon each use. The long-term viability of the

community is directly tied to the provision of high quality school and park facilities that serve all residents of the community.

Trail and path access are provided to these facilities to encourage and promote non-automobile means of transport. The Solana Beach Elementary School District site will be located north of Carmel Valley Road next to the urban amenity. The Del Mar Union School District sites will be located adjacent to SeaBreeze Farms and the wildlife corridor (a stand alone school) and south of SR-56 near the eastern edge of Rancho Glens Estates (abutting a neighborhood park). In order to design the school/park site that shields Rancho Glens Estates from school use, cooperation between City staff, the Del Mar School District and the residents of Rancho Glens Estates is strongly encouraged.

Solana Beach Elementary School District identified an optional school site on the west side of Rancho Santa Fe Farms Road abutting the southern edge of the urban amenity. The district may choose to locate a second school on this site or it may relocate the first school to this site. In the event that they choose to relocate the school, the neighborhood park will also be relocated.

Development projects will be required to comply with the financing and phasing requirements contained in each district's Schools Mitigation Agreement (SMA). Each is incorporated into this Plan. Each school district's mitigation agreement may be adjusted from time to time. Each district will either join or form a community facilities district (CFD) pursuant to the Mello-Roos Community Facilities Act of 1982, as amended or other financing entity, to provide school facilities concurrent with need.

# 6.7 TRANSIT

The Subarea Plan applicant will work with the MTDB to develop a mutually agreeable transit service and financing plan.

#### 6.8 UTILITIES

The provision of water, sewer, storm-water management, electric, phone and cable television services will occur as part of the subdivision map process. A water, sewer, and drainage study has been prepared for Pacific Highlands Ranch and is included in **Appendix B**. The report identifies the system requirements for domestic water, sewer and drainage systems at buildout of Pacific Highlands Ranch. Facilities that serve the community have been identified and options for meeting future needs are provided. The information contained in the report is intended to provide conceptual facility plans and should be used to anticipate future needs.

Several of these facilities will cross the MHPA. As discussed in **Chapter 3** (Open Space), such uses are allowed and will be constructed to avoid sensitive resources as much as possible. Disturbed areas will be revegetated in accordance with the CRP. Areas that cannot be revegetated (e. g. access roads) will be mitigated per the MSCP ratios.

#### 6.9 SOLID WASTE SERVICES

The City of San Diego Environmental Services Department provides a variety of services, including reuse collection, recycling programs, public education, operation of the Miramar Landfill and implementation of policies to meet the waste management needs of the City. This includes the development of programs necessary to meet the State-mandated 50 percent waste reduction goal established by the California Integrated Waste Management Act of 1989 (AB939).

Solid waste generated in the Pacific Highlands Ranch area will most likely be transported to the Miramar Landfill because of its close proximity to the project site. Refuse collection service to single-family residences located on public streets will be provided by the City. Multifamily residences and non-residential uses will be served by the private sector. The City is currently investigating citywide expansion of its curbside recycling program, as well as disposal ban on construction/demolition debris and yard waste. Development in Pacific Highlands Ranch will include design features to promote the City's goals of waste reduction, recycling and resource conservation.

#### 6.10 PUBLIC FACILITIES PHASING AND FINANCING PLAN

The provision of public facilities is an integral component of this Plan. The Pacific Highlands Ranch Public Facilities Phasing and Financing Plan will estimate the total cost of facilities to be funded in full or part by multiple landowners/developers, allocate costs to different land uses or geographic areas and will ensure construction of these facilities when needed. These facilities include, but are not limited to, arterial roads bridge structures required for MHPA crossings, transit facilities, libraries, community and neighborhood parks, fire and police stations, sewer and water pump stations, open space trails and drainage facilities.

#### 6.11 CONFORMANCE WITH THE FRAMEWORK PLAN

Pacific Highlands Ranch will provide a wide range of community facilities in conformance with the Framework Plan. Conformance is demonstrated by the following:

- Provision of the community and regional facilities and services concurrent with need.
- Completion of the Pacific Highlands Ranch Public Facilities Phasing and Financing Plan. The successful development of this plan will help to ensure that impacts to adjacent communities are minimized.
- Designation of funding sources for the community and regional facilities.
- Utilization of the General Plan as the basis for the establishment of thresholds and standards relative to the provision of community facilities.
- Location of the school sites in concert with the affected school districts.
- Location of neighborhood and community park.

# **CHAPTER 7: HOUSING**

**Chapter 2** (Land Use) defines the location, amount and type of housing to be built in Pacific Highlands Ranch. Principles for the design of residential areas are included in **Chapter 5** (Community Design). The principles in this chapter address housing needs that are unlikely to be satisfied by the market, but should be met in order to create diverse communities meeting the needs of San Diego residents.

*Goal:* Provide an economically and socially diverse community through provision of varied housing styles, tenancy types and unit prices.

# 7.1 IMPLEMENTING POLICIES

- Provide a fair share of affordable housing and housing for persons with special needs, consistent with the City's Housing Element and the Regional Fair Share Distribution prepared by SANDAG.
- Recognize the need for group housing and housing for persons with special needs or desires, including senior housing, congregate care for the elderly, housing for temporary workers and housing with supportive services.
- Apply fair housing practices in sale, rental and advertising of housing units.

#### 7.2 AFFORDABLE HOUSING

The Framework Plan recommends the provision of housing, affordable to lower income families, as certified by the San Diego Housing Commission. The affordable units must remain affordable for the life of the unit and should be phased in proportion to development of market rate units. The bedroom composition of the affordable housing units should be similar to that of the market-rate units. Fulfillment of this objective may be satisfied by:

- A set aside of no less than 20 percent of the units for occupancy by, and at rates
  affordable to, families earning no more than 65 percent of median area income,
  adjusted for family size, or
- Dedication of developable land of equivalent value.

Residential development of more than ten dwelling units must satisfy the City's affordable housing requirements, as stated above.

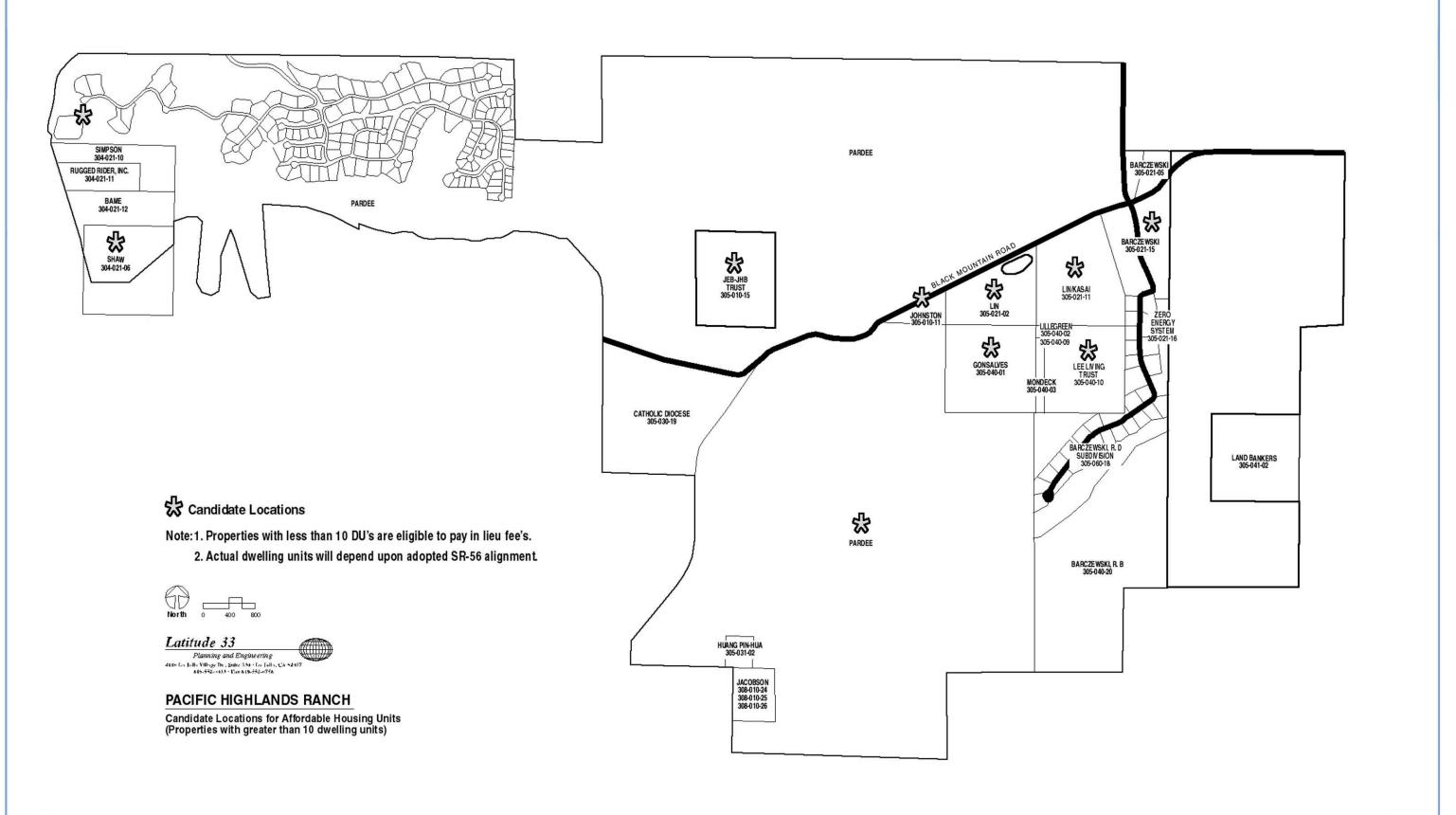
Residential development of ten or fewer housing units and residential development falling within the estate and the very low-density residential categories may, at the discretion of the City Council, satisfy the affordable housing requirements by donating to the City an amount of money equivalent to the cost of achieving the required level of affordability, into an NCFUA Affordable Housing Trust Account administered by the San Diego Housing Commission. Funds collected in this manner may be applied to affordable housing requirements in the NCFUA.

#### 7.3 HOUSING POLICIES

- Retain funds collected by the City in lieu of construction of affordable housing units for future development or acquisition of affordable units within the NCFUA.
- Require each property owner in the Pacific Highlands Ranch to comply with the housing requirements specified in **Section 7.2** above. Potential locations for these housing units are shown on **Exhibit 7-1**. The exact location of each property owner's affordable housing units will depend on a variety of factors; therefore, the exhibit is intended as a guide in anticipation of future development.
- Each property owner shall submit, prior to project approval, an affordable housing plan for Housing Commission and Planning Commission consideration.
- Encourage development of senior housing, especially within and near the town center.
- Provide an affirmative marketing program as condition of all tentative maps involving more than 20 dwelling units as required by City of San Diego Council Policy 600-20.

#### 7.4 CONFORMANCE WITH THE FRAMEWORK PLAN

Conformance with the Framework Plan is demonstrated by the provision of affordable housing by each property owner within the subarea, excepting those with ten or fewer residential dwelling units.





Candidate Locations for Affordable Housing Units 7-1

### **CHAPTER 8: IMPLEMENTATION**

The Framework Plan provides general guidance relative to plan implementation in the NCFUA, including this Plan and subsequent discretionary approvals. The purpose of this chapter is to describe the process for the timely implementation of the Plan, the phase shift, zoning designations, zoning amendments, environmental review, processing of discretionary permits and amendments to this Plan.

Goal: Provide for the comprehensive development of Pacific Highlands Ranch consistent with City policies and procedures and assure the provision of adequate public facilities and services to serve residential, commercial and institutional uses in a timely manner.

#### 8.1 IMPLEMENTING PRINCIPLES

- Phase development in a manner that considers the availability of community and transportation facilities, the marketplace and development in surrounding communities.
- Provide for the timely financing and construction of community facilities as described in the PFFP.

## 8.2 REQUIRED APPROVALS

#### 8.2.1 Pacific Highlands Ranch Subarea Plan/Phase Shift

The Plan must be submitted to the Planning Commission and the San Diego City Council for review and approval. City Council must also approve a phase shift for Pacific Highlands Ranch. Prior to development in Pacific Highlands Ranch consistent with the Plan, a phase shift must occur which re-designates the land from the General Plan designation of Future Urbanizing Area to Planned Urbanizing Area. According to City Council Policy 600-30, the City Council must place a phase shift measure on the ballot in order for the subarea plan to become effective, and the measure must be approved by a majority vote at a citywide election. If the phase shift ballot measure is unsuccessful, the applicant may choose to pursue a phase shift again; in the meantime, property owners in the subarea may proceed with development applications consistent with the existing zoning.

#### **8.2.2** State Route 56 Alignment

Final selection of the alignment for SR-56 must occur prior to discretionary approval of any development within any alignment of the proposed SR-56 right-of-way in Pacific Highlands Ranch. The status of the SR-56 alignment was undetermined during the preparation of the Plan. However, on June 16, 1998, the City Council selected the "F" alignment through Subarea III. This selection is

subject to City Council action on the Findings and Statement of Overriding Consideration. Land use plans were developed for each alignment alternative. The appropriate alternative land use plan for the selected SR-56 alignment will become effective upon City Council adoption of the Findings and Statement of Overriding Consideration for the SR-56 alignment.

# 8.2.3 Subarea Master Rezoning

The rezoning for Pacific Highlands Ranch covers the entire subarea (**Exhibit 2-7** and **Table 2-3**). The master rezone will occur through City Council approval of the subarea plan, approval of the rezonings, subsequent approval of the phase shift by the voters, and recordation of final maps. However, the property identified as "F" on **Exhibit 2-2** shall remain zoned A-1-10 per the property owner's request at the City Council hearing on July 28, 1998. If the property owner or subsequent owners seek to develop the property, the property shall be rezoned consistent with the other properties within the village. The zones proposed for this Plan include the following:

- CC-1-3 and the Urban Village Overlay (UVOZ) for the village. This zone will permit commercial, office and residential uses to be developed at the intensities required to create a pedestrian-oriented village.
- IP-2-1 for the employment center. This zone will permit the uses necessary to develop the employment center.
- RM-1-3 for the core residential area between the employment center and the village (20 dwelling units per acre).
- RM-1-2 for the core residential area which will have a density of 14 dwelling units per acre.
- RT-1-2 and RX-1-1 for the peripheral residential areas. These zones will allow each property owner to create projects that provide a variety of housing types.
- RX-1-1, RS-1-14, RS-1-13, and RS-1-1-11 for the low-density areas. These zones provide a variety of lot sizes to address the need for diverse housing stock among single-family homeowners.
- RS-1-8 for the very low-density areas.
- OC for those portions of existing parcels that are partially located within the MHPA.
- OR-1-2 for those parcels that are located completely within the MHPA.
- RS-1-13 for the optional (stand alone) Solana Beach elementary school site. This underlying zone will permit development of the site, consistent with the low-density designation, in the event the Solana Beach School District does not need this site for a school.

- RX-1-1 for the second (stand alone) Del Mar elementary school site. This is an underlying zone that will permit development in the event the Del Mar School District does not build this school.
- RS-1-14 for the private high school and parish church site. This underlying zone will permit the property owner to utilize the site in the event the school is not developed.
- RX-1-1 for junior high school, optional site. This underlying zone will permit development of the site, consistent with the low-density designation, in the event that a junior high school is not developed.
- RM-1-2 for the primary junior high school site. This underlying zone will permit development of the site, consistent with core residential designation, in the event that a junior high school is not developed.

# **8.2.4 Development Agreement**

Concurrent with the approval of the Plan, the City Council will act upon a Development Agreement with Pardee Construction Company. The Development Agreement will codify the land use changes proposed in the Plan and specify the terms for developing the land within Pardee's ownership in this subarea and vicinity.

# 8.2.5 MHPA Preserve Boundary Adjustment

The City Council's adoption of the Plan will include a boundary adjustment to the MHPA in Subarea III for the purposes of fine-tuning the functionality of the MHPA. This boundary adjustment has been reviewed and approved by the resource agencies, the City's MSCP staff and the City of San Diego City Council.

# **8.2.6** Zoning

The approval of the Plan will also require the adoption of an ordinance approving the accompanying master rezone (MRZ). However, the MRZ will only become effective with the recordation of final maps for properties which are in conformance with the land use plan (**Exhibit 2-1**) and C-Sheet 888 on file with the Land Development Review section of the City's Development Services Department.

Prior to a phase shift for Pacific Highlands Ranch, development of private property in Pacific Highlands Ranch may occur consistent with any of the following:

- 1. The A-1 zoning regulations, at the density and minimum lot size permitted in the applicable zone;
- 2. The Rural Cluster Development Regulations allow development, at the density permitted in the applicable zone, but clustered. Clustering will retain

the undeveloped portions of the property for future development at higher densities, if appropriate, when the property is shifted from Future Urbanizing Area to Planned Urbanizing Area;

- 3. The Planned Residential Development regulations, at a density not to exceed one dwelling unit per four acres; however, in return for the density increase granted by the City Council, no future development rights will remain on the property;
- 4. The Conditional Use Permit regulations, provided that the conditional uses are natural resource-dependent, non-urban in character and scale, or are of an interim nature which would not result in an irrevocable commitment of the land precluding future uses; and
- 5. The Planned Residential Development Permit which will be approved by the City Council for development of certain areas of Pacific Highlands Ranch if the phase shift vote for Pacific Highlands Ranch is unsuccessful on November 3, 1998.

#### 8.2.7 Subarea Plan Environmental Review

All subdivision, rezoning (when necessary), and other discretionary actions required for the physical implementation of this Plan are subject to environmental review under the provisions of the California Environmental Quality Act (CEQA) and the City's Municipal Code. The Framework Plan EIR was certified in October 1992. The Pacific Highlands Ranch Master EIR builds on the information provided in the Framework Plan EIR. This tiering of environmental documentation may be supplemented by a project- or issue-specific environmental review conducted on future specific development proposals within Pacific Highlands Ranch. Prior environmental review performed and certified for the Framework Plan, Subarea Plans and other discretionary approvals may adequately satisfy the requirements of CEQA for subsequent discretionary approvals.

Projects should be reviewed for compliance with the mitigation measures included in the Pacific Highlands Ranch Master Environmental Impact Report (MEIR) (included in **Appendix F**) that accompanies this document and with any mitigation measures that arise from the detailed environmental documents that are produced for individual development projects.

#### 8.3 FACILITIES

# **8.3.1** Community Facilities

A Public Facilities Financing Plan (PFFP) and Facility Benefit Assessment (FBA) have been prepared for Pacific Highlands Ranch. The PFFP identifies infrastructure improvements and other public facilities required to serve the projected population based on ultimate buildout of the subarea. The timing of

the improvements is tied to units constructed. The funding is tied to revenue generated by units constructed, including subdivision exactions, facilities fees and other development fees, by assessment districts and/or by maintenance districts. Development may occur sooner than the time frames anticipated in the PFFP but only so long as public facilities to accommodate the development are assured.

# 8.3.2 School Mitigation Condition

Development projects within Pacific Highlands Ranch, excluding projects approved prior to adoption of this Plan by the City Council, must comply with School Mitigation Agreements (SMA) prepared in concert with the Del Mar Union, Solana Beach Elementary and San Dieguito Union High School districts. The Plan includes the provision of three elementary schools, one junior high school and one senior high school. All development impacts within Pacific Highlands Ranch shall be mitigated as required by applicable state law. Prior to granting a ministerial or discretionary entitlement for a parcel, such parcel shall be subject to the terms of a SMA entered into by the landowner and the applicable School District or included in a community facilities district established by the applicable School District and authorized to find the acquisition of school sites and construction of schools.

#### 8.3.3 School Facilities

Owners of development projects which contain land designated as a school site in the Plan, excluding development projects approved prior to adoption of this Plan by the City Council, are required to enter into school site purchase agreements with affected school districts. School facilities financing and mitigation agreements between the affected School Districts and the project applicant (Pardee) will be required at the time the Plan is approved by the City Council to ensure that the impacts on school facilities are mitigated. Other owners of property containing land designated as a school site shall be required to execute school facilities financing and mitigation agreements prior to submittal of any development project. These purchase agreements shall commit owners of designated school sites to sell those sites to the affected school district and commit the school district to buy those sites. The terms of the purchase agreements shall be negotiated between the relevant owner and the affected school district.

Additionally, each school district will be included in the land use planning process for the areas adjacent to the school sites to ensure compatible uses next to the school sites.

# 8.3.4 Park, Library and Fire Facilities

Owners of development projects that contain land designated as a park, library or fire station site in the Plan, excluding development projects approved prior to adoption of this Plan by the City Council, are required to enter into purchase agreements with the City of San Diego. Purchase agreements between the City of San Diego and the project applicant (Pardee) will be required at the time the Plan is approved by the City Council to ensure that the impacts on public facilities are mitigated. Other owners of property containing land designated as a park, library or fire station site shall be required to execute purchase agreements prior to submittal of any development project. The terms of the purchase agreements shall be negotiated between the relevant owner and the City. The amount set forth in the Public Facilities Financing Plan and the acquisition date shall be no sooner than the date the acquisition finding is provided in the PFFP. The PFFP includes a community park and two neighborhood parks located abutting elementary schools. A library located in the village of Subarea III to serve the entire NCFUA is included in the PFFP for Pacific Highlands Ranch. The Fire Department has designated Pacific Highlands Ranch as the location for building a double fire station. The station will provide coverage for urban and wildfire situations and is included in the PFFP for Pacific Highlands Ranch.

#### 8.4 FUTURE ACTIONS

# **8.4.1 Future Permitting Actions**

Once the Plan has been adopted by the City Council and a phase shift has been approved by a vote of the people, development permits may proceed through the review and approval process.

The Plan is designed to guide the City's discretionary and ministerial permitting actions that will follow. These actions may include:

- Subdivision Maps
- Environmental Review
- Development Permits
- Rezones (if not accomplished through the Master Rezone)
- Resource Protection Ordinance/Environmentally Sensitive Lands Ordinance Permits
- Conditional Use Permits
- Grading Permits
- Building Permits
- Wetlands permit required by California Department of Fish and Game and the Army Corps of Engineers

## Any other actions that may be required

This Plan is the final planning document (i.e., there is no need or requirement for the preparation of precise plans or any similar planning document) to be prepared prior to these permitting actions. All future discretionary actions will be reviewed for compliance with this Plan.

#### 8.4.2 Trail Plan

In order to implement the Pacific Highlands Ranch trail system, all discretionary projects submitted to the City of San Diego shall include a project specific "trail plan." The "trail plan" should identify trails and paths for non-motorized movement within the project and connections to neighborhoods outside the project. In order to enhance the pedestrian and non-motorized experience, each applicant is encouraged to provide features, as appropriate, such as landscaping, benches or seat-walls, signage, trail heads and overlooks, water fountains and lighting. The "trail plan" should identify the materials, funding and phasing relative to the construction of the trail or path.

#### **8.4.3** Environmental Review

It is the intent of the MEIR to streamline future environmental review by analyzing the potential impacts of projects where possible and to provide a framework for future impact analysis and mitigation consistent with the MEIR. Anticipated future projects would include tentative subdivision maps, Conditional Use Permits, development permits and development plans for the designated elementary and high school sites.

At the time a future project is submitted, the City will prepare an Initial Study to determine whether the project may cause significant impacts that were not examined in the MEIR and whether the project was described as being within the scope of the Plan. If it is determined that the project will have no additional significant impacts and no new or additional mitigation measures or alternatives are required, then written findings can be made based on the Initial Study and no new environmental review document will be required. If the Initial Study findings cannot be made, then either a Mitigated Negative Declaration or a Focused EIR will be required as specified in CEQA Section 21157.5 and 21158. Use of the MEIR is further limited in accordance with CEQA Section 21157.6.

### 8.4.4 Resource Protection Ordinance/Environmentally Sensitive Lands Ordinance

The Plan constitutes a long-range plan, thus qualifying for alternative compliance with RPO and ESL through implementation of the City's Municipal Code and City Council Policy 600-40. As such, subsequent discretionary actions will be reviewed for consistency with the Plan. If substantial conformance with the plan is established by the City Manager, future RPO or ESL permits shall be granted

through Process Four, without requiring additional deviation findings. Approval of the individual RPO or ESL permit may require additional information or detailed analysis of the specific development proposal. Approval of the individual RPO or ESL permit will require conformance with the approved Plan and any required mitigation shall be provided. Projects which are not in substantial conformance with the Plan and the RPO and ESL analysis must obtain a RPO or ESL permit at a noticed public hearing which may include making new Deviation findings and compliance with existing regulations. An amendment to the Plan may be required.

#### 8.4.5 Coastal Zone

Portions of Pacific Highlands Ranch are located within the Coastal Zone and are subject to the North City Local Coastal Program (LCP), adopted by the City Council in 1981 with amendments in 1985, 1987, 1988, and 1990 and certified by the California Coastal Commission (**Exhibit 8-1**). The North City LCP document constitutes the land use plan segment for the North City area within the City's LCP. While the Framework Plan provides general guidance for the preparation of subarea plans, it is supplemented by the more specific policies in the North City LCP. These policies address filling and development within the 100-year floodplain, the treatment of sensitive and scenic slopes and other issues. Certification of the Plan by the California Coastal Commission is required in order for it to become effective in the Coastal Zone areas.

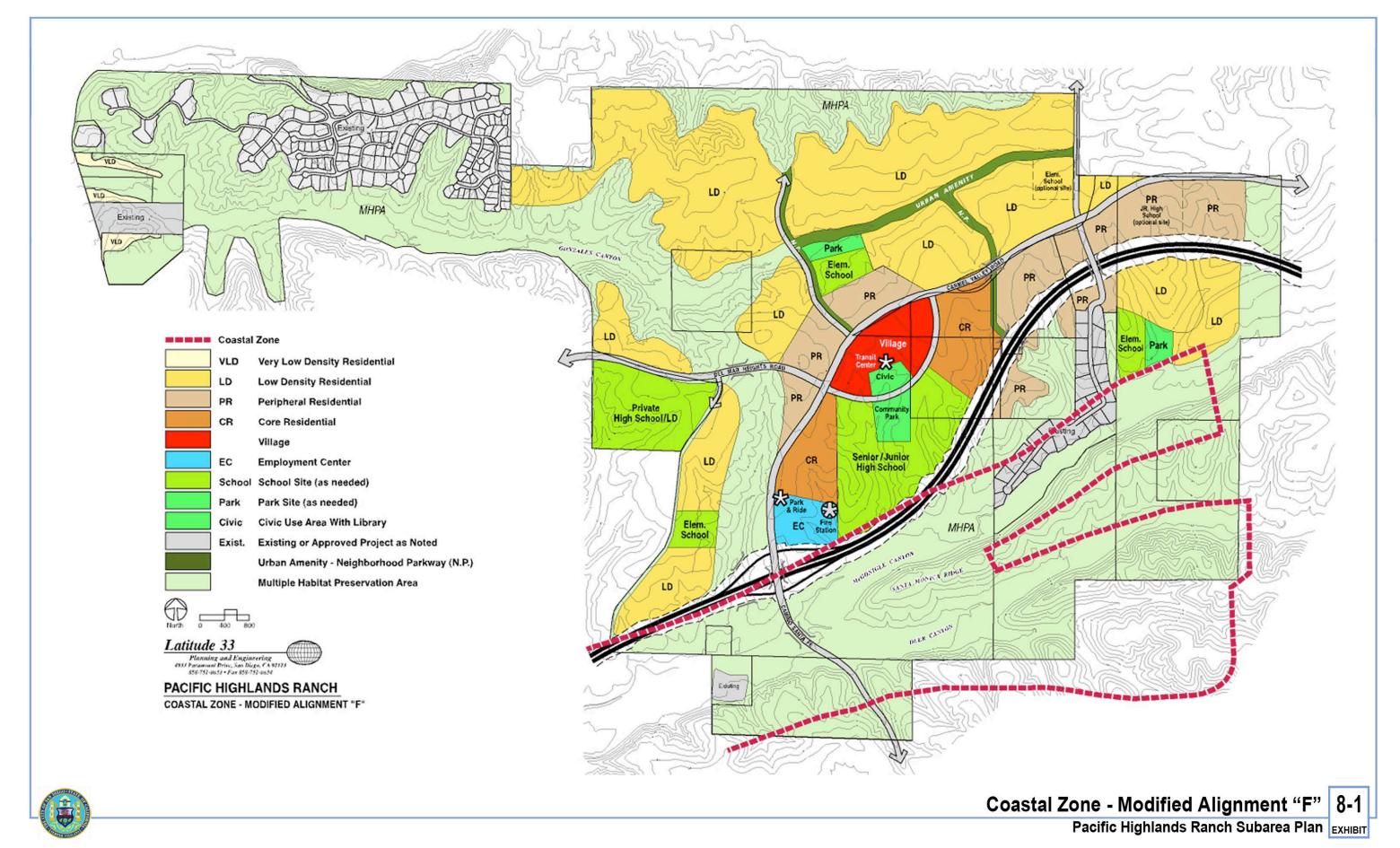
# 8.4.6 Formation of a Community Planning Group

Per City Council Policy 600-5, the Planning Commission serves as the Community Planning Group for the Pacific Highlands Ranch.

Upon approval of a phase shift, the City and/or affected property owners may form a new community planning group (or groups) (**Exhibit 1-1**). Establishment of a community planning group shall be in conformance with City Council Policies 600-24 and 600-25.

# **8.4.7** Mitigation Monitoring and Reporting Program

**Appendix F** includes the Mitigation Monitoring and Reporting Program for the Plan. Plan 1 refers to land use plan for the "F" alignment of SR-56 while plan 2 refers to the land use plan for the "D" alignment. These conditions were adopted by the City Council with the approval of the Plan. All projects developed as a result of the adoption and



implementation of the Plan must comply with the Mitigation Monitoring and Reporting Program.

# **8.4.8 Water Quality Protection**

Prior to tentative map approval, a water quality protection plan that includes best management practices for urban runoff, will be prepared by the applicant and reviewed by interested parties and approved by the City.

# 8.5 SUBAREA PLAN AMENDMENTS

It is anticipated that modifications to the Plan, including text and exhibits, may be necessary from time to time. Minor modifications that substantially conform to the Plan will not require an amendment.

# APPENDIX A: LANDSCAPE PALETTE

#### RECOMMENDED PLANTING PALETTE

This planting palette sets forth a variety of plant materials that are acceptable and recommended for landscape use within the Pacific Highlands Ranch area. However, this list is not comprehensive and is not intended to restrict a registered landscape architect from using other plants not listed here that would be equally appropriate for use within Pacific Highlands Ranch. Similarly, all of the plants should not necessarily be used in a given area. In choosing specific plant materials, consideration should be given to grouping plant species with similar water, climate and exposure requirements.\*

| TREES - I | Primary | Streetscape |
|-----------|---------|-------------|
|-----------|---------|-------------|

| Botanical Name                      | Common Name       |
|-------------------------------------|-------------------|
| Platanus acerifolia                 | London Plane Tree |
| Schinus molle                       | California Pepper |
| Alnus rombifolia                    | White Alder       |
| Pinus species                       | Pine              |
| Eucalyptus species                  | Eucalyptus        |
| Acacia species                      | Acacia            |
| Jacaranda acutifolia                | Jacaranda         |
| Olea europaea                       | Olive             |
| Pittosporum undulatum               | Victorian Box     |
| Quercus agrifolia                   | Coast Live Oak    |
| Size/Percentage for Trees – Primary | y Streetscape     |
| 30% 36" box                         |                   |
| 50% 24" box                         |                   |
| 20% 15 gal.                         |                   |

# **TREES - Ridgeline Streetscape**

| Botanical Name                       | Common Name       |
|--------------------------------------|-------------------|
| Platanus acerifolia                  | London Plane Tree |
| Schinus molle                        | California Pepper |
| Pinus species                        | Pine              |
| Eucalyptus species                   | Eucalyptus        |
| Pittosporum undulatum                | Victorian Box     |
| Size/Percentage for Trees - Ridgelin | ne Streetscape    |
| 30% 36" box                          |                   |
| 50% 24" box                          |                   |
| 20% 15 gal.                          |                   |
|                                      |                   |

<sup>\*</sup>editor's note: Some plant names have been updated for accuracy and consistency.

| TREES - Secondary Stre | etscape |
|------------------------|---------|
|------------------------|---------|

| Botanical Name                             | Common Name                |
|--|----------------------------|
| Lophostemon confertus (Tristania conferta) | Brisbane Box               |
| Pinus canariensis                          | Canary Island Pine         |
| Metrosideros excelsa                       | New Zealand Christmas Tree |
| Liquidambar styraciflua                    | American Sweet Gum         |
| Size/Percentage for Trees – Secondary St   | reetscape                  |
| 30% 36" box                                |                            |
| 50% 24" box                                |                            |
| 20% 15 gal.                                |                            |

# TREES - Circulation Nodes (Enhanced Circulation Nodes, Project Entries and Street Medians)

| Botanical Name                             | Common Name       |
|--|-------------------|
| Schinus molle                              | California Pepper |
| Pinus species                              | Pine              |
| Pittosporum undulatum                      | Victorian Box     |
| Jacaranda acutifolia                       | Jacaranda         |
| Size/Percentage for Trees – Circulation No | odes              |
| 100% 24" box                               |                   |

# **TREES - Internal Landscaped Slopes**

| Botanical Name                               | Common Name     |
|--|-----------------|
| Lophostemon confertus (Tristania<br>conferta | Brisbane Box    |
| Pinus species                                | Pine            |
| Eucalyptus species                           | Eucalyptus      |
| Acacia species                               | Acacia          |
| Melaleuca species                            | Melaleuca       |
| Rhus lancea                                  | African Sumac   |
| Size/Percentage for Trees – Internal Lar     | ndscaped Slopes |
| 30% 24" box                                  |                 |
| 70% 15 gal                                   |                 |

# SHRUBS – Primary, Ridgeline, and Secondary Streetscape

| Botanical Name              | Common Name     |
|-----------------------------|-----------------|
| Escallonia fragaria         | Escallonia      |
| Raphiolepsis species        | India Hawthorne |
| Photinia fraseri            | Photinia        |
| Pittosporum species         | Pittosporum     |
| Trachelospermum jasminoides | Star Jasmine    |
| Cotoneaster species         | Cotoneaster     |

| Botanical Name                     | Common Name                              |
|------------------------------------|--|
| Ligustrum lucidum                  | Privit                                   |
| Myrtus communis                    | Myrtle                                   |
| Leptopermum species                | Tea Tree                                 |
| Lantana montevidensis              | Lantana                                  |
| Size/Percentage for Shrubs – Prima | ry, Ridgeline, and Secondary Streetscape |
| 70% 5 gal.                         |  |
| 30% 1 gal.                         |  |

# **SHRUBS** – Private Driveway Landscaping

| Botanical Name                         | Common Name         |  |
|--|---------------------|--|
| Cotoneaster species                    | Cotoneaster         |  |
| Acacia species                         | Acacia              |  |
| Ceanothus griseus horizontalis         | Carmel Creeper      |  |
| Heteromeles arbutifolia                | Toyon               |  |
| Rhus species                           | Sumac               |  |
| Verbena species                        | Verbena             |  |
| Size/Percentage for Shrubs – Private D | riveway Landscaping |  |
| 70% 5 gal.                             |                     |  |
| 30% 1 gal.                             |                     |  |

# SHRUBS - Enhanced Circulation Nodes, Project Entries and Street Medians

| Botanical Name                              | Common Name                                       |
|---|---|
| Escallonia fragaria                         | Escallonia  |
| Raphiolepis species                         | India Hawthorne                                   |
| Photinia fraseri                            | Photinia  |
| Pittosporum species                         | Pittosporum                                       |
| Trachelospermum jasminoides                 | Star Jasmine                                      |
| Cotoneaster species                         | Cotoneaster                                       |
| Ligustrum lucidum                           | Privit  |
| Myrtus communis                             | Myrtle  |
| Leptopermum species                         | Tea Tree  |
| Phormium tenax                              | Flax  |
| Size/Percentage for Shrubs – Enhanced Circu | ulation Nodes, Project Entries and Street Medians |
| 70% 5 gal.                                  |   |

# **SHRUBS - Internal Landscaped Slopes**

30% 1 gal.

| Botanical Name      | Common Name     |
|---------------------|-----------------|
| Raphiolepis species | India Hawthorne |
| Photinia fraseri    | Photinia        |
| Rhus species        | Sumac           |

| Botanical Name                           | Common Name                                  |
|--|--|
| Rhus species                             | Sumac  |
| Arctostaphylos hookeri                   | Manzanita                                    |
| Ceanothus species                        | Wild Lilac                                   |
| Cistus species                           | Rock Rose                                    |
| Tecomaria capensis                       | Cape Honeysuckle                             |
| Myoporum species                         | Myoporum                                     |
| Size/Percentage for Shrubs – Internal    | Landscaped Slopes                            |
| 20% 5 gal.                               |  |
| 80% 1 gal.                               |  |
| IRUBS – Exterior Slopes Adjacent to Nati | ural Open Space                              |
| Botanical Name                           | Common Name                                  |
| Ceanothus species                        | Wild Lilac                                   |
| Rhus species                             | Sumac  |
| Heteromeles arbutifolia                  | Toyon  |
| Artemisia californica                    | Artemisia                                    |
| Baccharis pilularis                      | 'Twin Peaks' Coyote Bush                     |
| Prunus lyonii                            | Catalina Cherry                              |
| ·  | Slopes Adjacent to Natural Open Space        |
| 20% 5 gal.                               | 1 1  |
| 80% 1 gal.                               |  |
| ROUND COVERS – Primary, Ridgeline a      | nd Secondary Streetscape                     |
| Botanical Name                           | Common Name                                  |
| Myoporum species                         | Myoporum Turf                                |
| Lantana montevidensis                    | Lantana                                      |
| Lonicera japonica                        | Japanese Honeysuckle                         |
| Trachelospermum jasminoides              | Star Jasmine                                 |
| Verbena peruviana                        | Verbena                                      |
| Size/Percentage for Ground Covers – I    | Primary, Ridgeline and Secondary Streetscape |
| 50% 1 gal.                               |  |
| 50% from flats                           |  |
| ROUND COVERS – Private Driveway La       | ndscaping                                    |
| Botanical Name                           | Common Name                                  |
| Verbena peruviana                        | Verbena                                      |
| Lantana montevidensis                    | Lantana                                      |
| Cistus species                           | Rock Rose                                    |
| Atriplex species                         | Saltbush                                     |
| Size/Percentage for Ground Covers – l    | Private Driveway Landscaping                 |
| 50% 1 gal.                               |  |
| · · · - O                                |  |
| 50% from flats or Hydroseed              |  |

# **GROUND COVERS - Enhanced Circulation Nodes, Project Entries and Street Medians**

| Botanical Name        | Common Name     |
|-----------------------|-----------------|
| Lantana montevidensis | Lantana         |
| Myoporum species      | Myoporum Turf   |
| Bougainvilla species  | Bougainvilla    |
| Rosmarinus species    | Rosemary        |
| Pyracantha species    | Pyracantha Turf |
| C'/D                  | E-1             |

# Size/Percentage for Ground Covers – Enhanced Circulation Nodes, Project Entries and Street Medians

50% 1 gal.

50% from flats.

# **GROUND COVERS – Internal Landscaped Slopes**

| Botanical Name   | Common Name              |  |
|--|--------------------------|--|
| Lantana montevidensis  | Lantana                  |  |
| Myoporum species   | Myoporum Turf            |  |
| Baccharis pilularis  | 'Twin Peaks' Coyote Bush |  |
| Drosanthemum floribundum                                       | Ice Plant                |  |
| Size/Percentage for Ground Covers – Internal Landscaped Slopes |                          |  |
| 30% 1 gal.   |                          |  |
| 70% from flats or Hydroseed                                    |                          |  |

# **GROUND COVERS – Exterior Slopes Adjacent to Natural Open Space**

| Botanical Name                      | Common Name                                  |
|-------------------------------------|--|
| Atriplex semibaccata                | Saltbush                                     |
| Encelia californica                 | Bush Daisy                                   |
| Eschscholzia californica            | California Poppy                             |
| Lupinus species                     | Lupine                                       |
| Mimulus puniceus                    | Bush Monkey Flower                           |
| Salvia species                      | Sage   |
| Trichostema lanatum                 | Bluecurls                                    |
| Size/Percentage for Ground Covers – | Exterior Slopes Adjacent to Natural Open Spa |

100% Hydroseed

#### REVEGETATION: MANUFACTURED SLOPES ADJACENT TO NATURAL OPEN SPACE

All manufactured slopes that abut areas of native vegetation and existing slopes planned for revegetation with native plant materials should be planted with annuals, perennials, woody ground covers and shrubs capable of surviving without continuous supplemental watering and should be predominately native and native naturalized plant species appropriate to the specific site conditions. Plants used in these areas should he non-invasive if they are non-natives. Refer to Section 7.2-2 in the City of San Diego *Landscape Technical Manual*, for additional slope preparation, planting and fertilizing requirements for manufactured slopes located adjacent to natural open space.

As part of the required approvals for Pacific Highlands Ranch projects, a habitat Revegetation and Restoration Plan should be developed for revegetation and restoration of manufactured slopes on project sites that abut natural open space. This Habitat Revegetation and Restoration Plan should be prepared by a qualified biologist and registered landscape architect and submitted to the City of San Diego for review and approval by the Director of Development Services department. The revegetation areas should transition the native vegetation existing immediately adjacent to the revegetation areas into the character of the project.

# APPENDIX B: WATER, SEWER AND DRAINAGE

The backbone infrastructure utilities (public and semi-public) will be needed within Pacific Highlands Ranch in order to support the proposed development of the community. These facilities are preliminary in nature and will be refined prior to tentative maps, final maps, building permits and occupancy as noted.

#### WATER

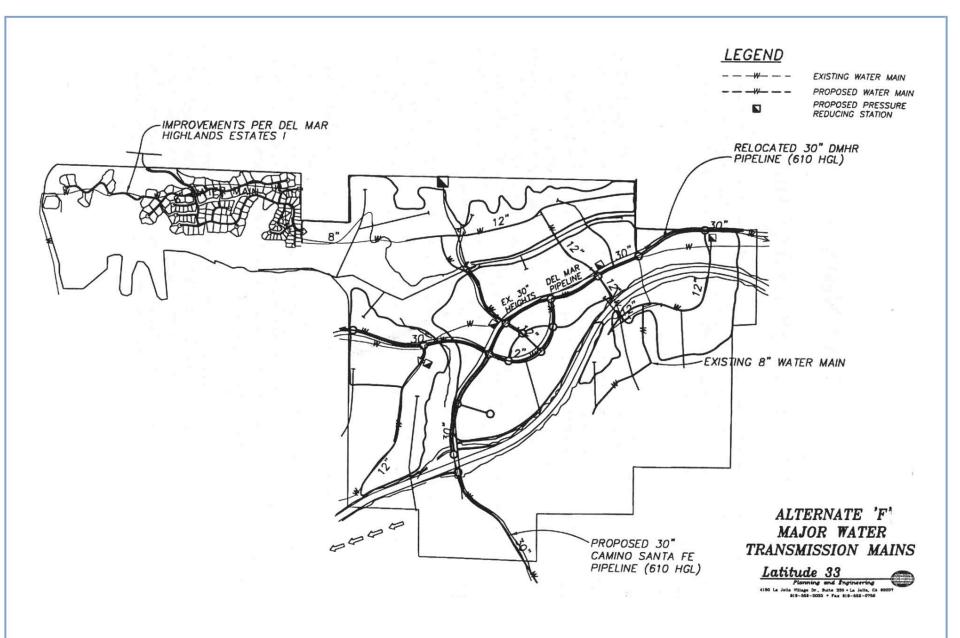
Existing regional water transmission facilities to the south, east and west of the Pacific Highlands Ranch community will provide the points of connection to supply water to Pacific Highlands Ranch. The 36-inch Rancho Bernardo pipeline in Peñasquitos will supply water from the Miramar Treatment Plant at hydraulic grade line 712. Additionally, the Rancho Bernardo pipeline connects to the San Diego second aqueduct at the Black Mountain connection SDCWA #10. The Del Mar Heights pipeline connects to the Rancho Bernardo pipeline on the north end of the Peñasquitos community and the pressure is reduced to hydraulic grade line 610. The Del Mar Heights pipeline continues westerly in the general alignment of Old Black Mountain Road through the FUA, and in Del Mar Heights Road, through the Carmel Valley community plan area and, continuing across I-5, into the Del Mar Heights area.

The Del Mar Heights pipeline is connected to the Miramar pipeline via the Green Valley pipeline as part of the Carmel Valley community FBA. The Green Valley pipeline is substantially completed through the community of Carmel Valley and extends south of SR-56 in El Camino Real to Carmel Mountain Road and eventually connects with the Miramar pipeline in Sorrento Mesa.

Previous analysis in this area consisted of the North City West Domestic Water System Master Plan that was prepared by Lowery and Associates dated June 1980, which called for the construction of the Green Valley pipeline to connect the Del Mar Heights pipeline and the 51-inch Miramar pipeline. This study additionally demonstrated the need for a 24-inch transmission main in the alignment of Carmel Mountain Road traversing the FUA and connecting to the existing Carmel Mountain Road pipeline in Peñasquitos.

Additional studies by Dudek and Associates on behalf of the Sorrento Hills project to complete the scope of work identified by Poutney and Associates for the City of San Diego regarding the North City Area 712/610 zones system analysis has been completed. That study has not been accepted; however, it is anticipated that it will identify regional water transmission facilities required to support completion of development within Torrey Hills, Carmel Valley and the entire FUA.

As shown on the water system exhibits, the Pacific Highlands Ranch community will be served by a series of looping public water mains within proposed public and private street right-of-ways. The Carmel Mountain Road water main will be extended within Pacific Highlands Ranch traversing north along Camino Santa Fe and will intersect with the Del Mar Heights 30-inch pipeline.





# Alternate "F" Major Water Transmission Mains B-1

Pacific Highlands Ranch Subarea Plan EXHIBIT

The Pacific Highlands Ranch property elevations range from a low of 125 feet to a high of 325 feet. It is anticipated that expansion of the adjacent 610 and 470 hydraulic grade zones would supply appropriate pressures for residential development and the associated uses of the Plan. As condition of final maps and building permits issuance for the anticipated development the following conditions should be satisfied

- 1. Acceptance of the 712/610 zone study which has been completed by Dudek and Associates;
- 2. Adoption of a master water system analysis for all of the Pacific Highlands Ranch area. This study will further refine the requirements for adequate public facilities to supply water to the individual dwelling units and other users and
- 3. Site specific water system reports on a subdivision-by-subdivision basis.

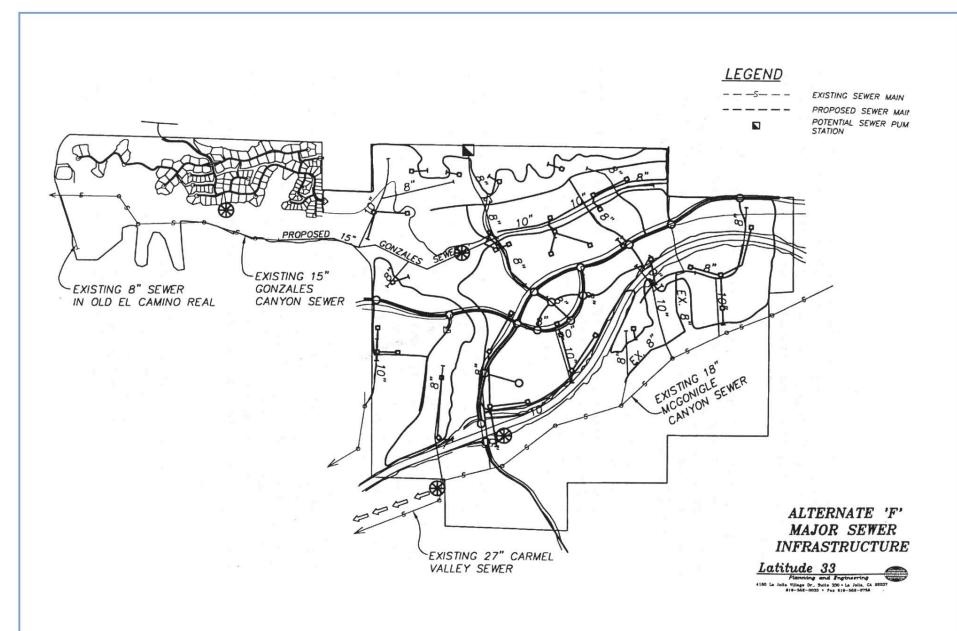
#### **SEWER**

The proposed Plan is located within the City of San Diego Metropolitan Sewerage System. The existing Carmel Valley Trunk and McGonigle Canyon Trunk sewers vary in size between 27 inches at the western boundary of the subarea to 18 inches at the eastern boundary. These trunk mains flow by gravity through Carmel Valley to Pump Station 65 and are then lifted into Pump Station 64 and on into the City's metro treatment system. A 15-inch sewer trunk exists in the western portion of Gonzales Canyon. It is proposed that Gonzales Canyon sewer be extended east through Gonzales Canyon into the east-west urban amenity through to Rancho Santa Fe Farms Road.

These backbone gravity mains consist of two collection systems. One to the north, into Gonzales Canyon sewer trunk, which would gravity into the El Camino sewer and connect to the existing 27-inch Carmel Valley sewer just east of I-5. The second to the south, into McGonigle Canyon trunk sewer, which would gravity into the existing 27-inch Carmel Valley sewer. Additional minor sewer mains will be required to serve individual properties on a case-by-case basis. These mains will be evaluated at the tentative map stage. Prior to recording final maps, project-level sewer analysis will be required to the satisfaction of the Water and Utilities department.

#### **DRAINAGE**

The backbone drainage system for Pacific Highlands Ranch will consist largely of surface and subsurface flows which feed into the existing natural drainage course This is due to the urban character of the development. In accordance with City policy, drainage systems will be designed that will not divert drainage from existing basin patterns. Existing drainage facilities adjacent to the area consist of Carmel Valley Restoration and Enhancement Plan (CVREP) within the Carmel Valley and the SR-56 project. The major drainage courses for the area are divided into three categories. First is the area adjacent to the southern boundary of La Zanja Canyon which drains into the existing La Zanja Canyon. Second is the central drainage area which drains into the east-west urban amenity and Gonzales Canyon. Lastly, is the south drainage which drains to the south McGonigle Canyon, and Carmel Valley Creek.





Alternate "F" Major Sewer Infrastructure B-2

Pacific Highlands Ranch Subarea Plan EXHIBIT

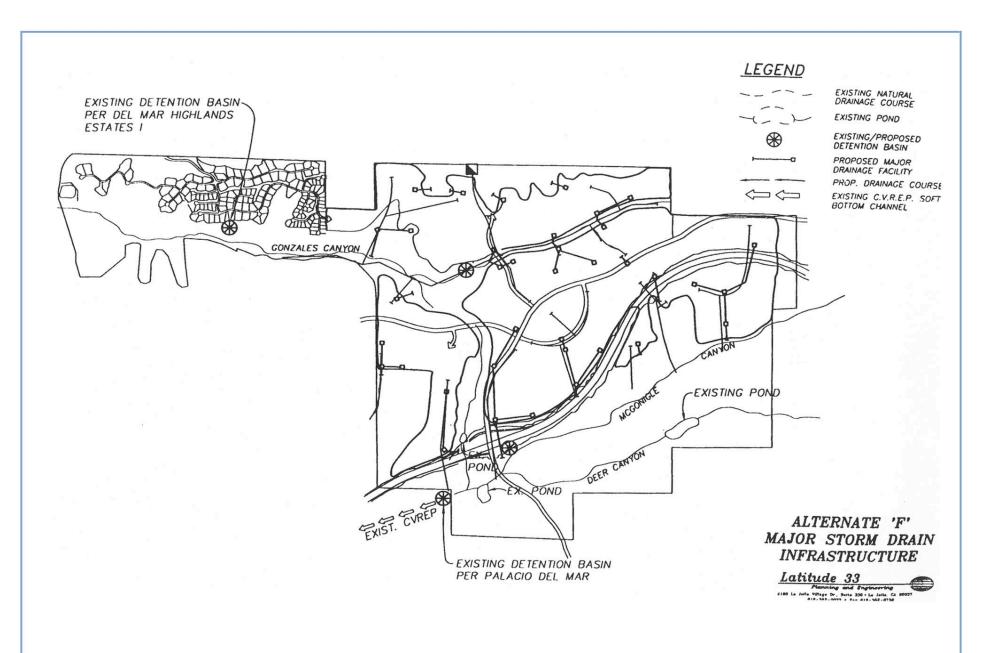
It is anticipated that the subdivisions would be designed with no net diversion of drainage from one of the major basins to another. Existing detention facilities and flood control facilities are located at the east end of Palacio and within the Del Mar Highlands Estates subdivision. Based upon these facilities, additional detention facilities for erosion control may be required at the junction of the east-west urban amenity and Gonzales Canyon and the intersection of Deer and McGonigle Canyons. These potential detention basins are shown on the drainage exhibits.

Portions of the project fall within the Coastal Commission jurisdiction boundaries, and as such proposed drainage solutions would need to meet the criteria identified by the Coastal Commission to prevent siltation and increased runoff from impacting the Peñasquitos and San Dieguito Lagoons.

In compliance with the Clean Water Act, "best management practices" should be used to control pollutants and sediment from entering storm water runoff. The Plan provides source control BMPs by requiring landscaping of all manufactured slopes and street right-of-way to prevent erosion and by incorporation of a grading/drainage concept that directs water away from easily erodible areas and into a drainage system designed to safely handle the storm water runoff. Additionally, detention, desilting/water quality basins may be provided at strategic locations within the area as shown on the drainage exhibits.

Other applicable BMPs which may be implemented on a citywide basis in conjunction with the City's Municipal National Pollutant Discharge Elimination System permit and State Regional Water Quality Control Board should be incorporated into the tentative maps and final plans. The City should verify that the mitigation measures contained in these plans regarding storm water and drainage management and mitigation of urban runoff flows are conditions of the approval of all subsequent Tentative Maps within the Pacific Highlands Ranch area.

Prior to, or concurrent with, recordation of the first final subdivision map within Pacific Highlands Ranch, a Master Drainage plan will be adopted that should address sizing and siting of facilities required to mitigate potential impacts to downstream facilities from increase in runoff and erosion as a result of this Plan. This Master Drainage plan should be comprehensive, covering the entire Pacific Highlands Ranch area to the satisfaction of the City Engineer and should meet the special requirements for coast zone conformance.





Alternate "F" Major Storm Drain Infrastructure | B-3

Pacific Highlands Ranch Subarea Plan ехнівіт

# APPENDIX C: MSCP/MHPA BOUNDARY ADJUSTMENT

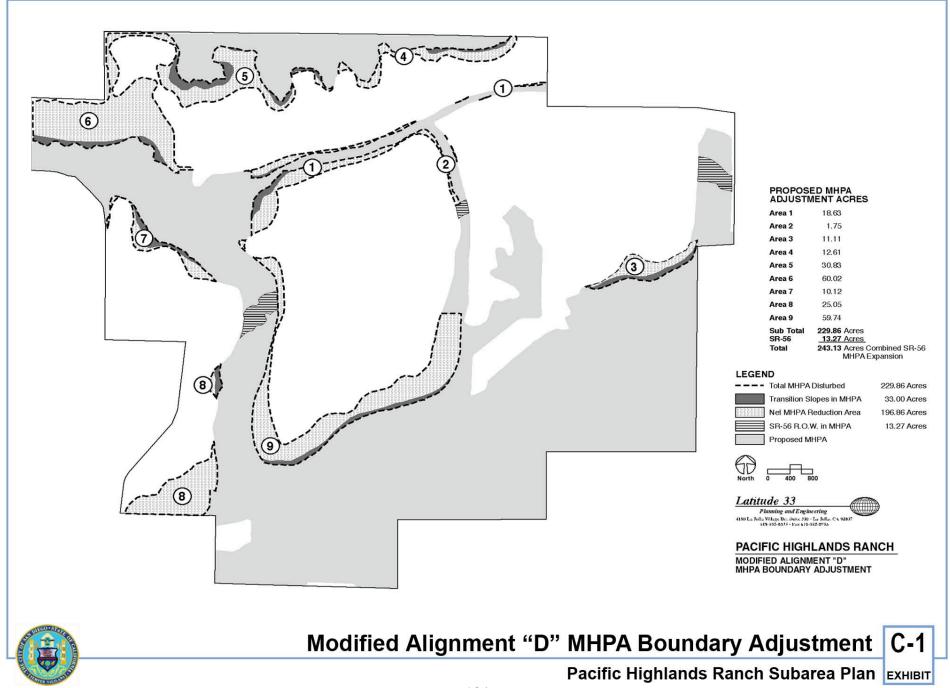
#### PARDEE OWNERSHIP

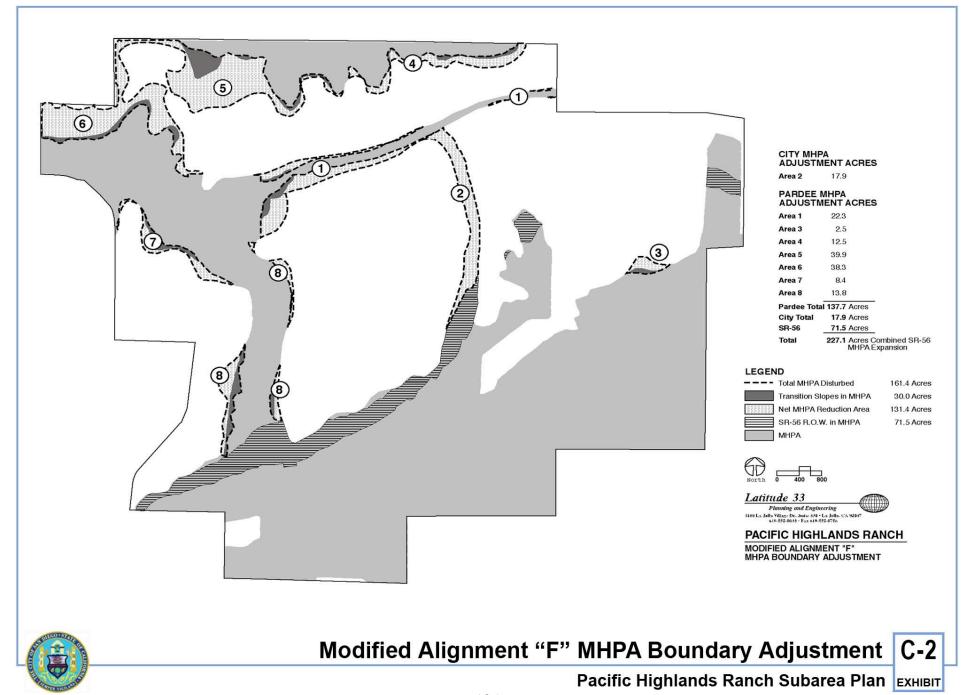
Implementation of the Plan will require an adjustment to the boundary of the adopted MHPA as shown on **Exhibits C-1** and **C-2**. The adjustment will allow development on approximately 137.7 to 204.4 acres currently within the MHPA. Only 54.4 of the total acres in the adjustment areas consist of sensitive habitat. The remaining acres have been disturbed for many years by extensive agricultural activities. The Plan proposes to add 74.7 acres to the MHPA and proposes a total revegetation of 158.5 acres. This adjustment is considered to result in equivalent biological functions and values relative to the previously adopted MHPA. The natural habitat that would be lost consists of 13.8 acres of Tier I habitat, 40.6 acres of Tier II and Tier III habitats. In addition, 8.2 acres of Tier II and III habitats in Carmel Valley Neighborhood 10 will be removed from the MHPA.

The basic premise for the adjustment is that it will not reduce the biological function of the MHPA. The MHPA boundary adjustment in Subarea III will not result in a reduction in biological function. Actual loss of habitat is minimal and will be fully mitigated on-site. The adjustment will maintain all wildlife movement corridors shown on the MSCP Subarea Plan with a minimum width of 1,000 feet, as well as a large block of habitat midway between McGonigle and Gonzales Canyons. This habitat will provide areas for breeding and foraging for the animals using the corridor.

The MSCP Subarea Plan allows adjustments to the MHPA if the adjustment will result in the same or higher biological value of the preserve. The comparison of biological value is to be based on certain factors all of which are met by the Pacific Highlands Ranch adjustment. These factors are as follows:

- 1. Effects on significantly and sufficiently conserved habitats: the adjustment will allow for the dedication of 1,469.7 acres of habitat, including an addition of 74.7 acres of habitat to the MHPA. The adjustment includes revegetation of 158.5 acres. Brush management impacts, which would have resulted in a total of 20 acres, will occur outside the MHPA in areas 5, 6, 7, and 8 in subarea III.
  - In addition to the implementation of the MHPA in Pacific Highlands Ranch, Pardee will dedicate 134.7 acres of natural land located within Carmel Valley Neighborhood 8A, consisting of 4.7 acres on Parcel 8C (4.7 Tier II and Tier III) and 130 acres of Parcel A and B (127.8 Tier I and 2.2 Tier II and Tier III) and sell 60 acres to United States Fish and Wildlife Service and California Department of Fish and Game (21.9 acres of Tier II and 38.1 acres of Tier III).
- 2. Effects to covered species: The adjustment does not affect any large populations of covered species and no impacts to any population of narrow endemic species.
- 3. Effects on habitat linkages and function of preserve areas: The adjustment maintains all linkages at a minimum width of 1,000 feet, and provides a 160-acre "rest stop" within the





- middle of a major linkage to allow breeding, foraging and other natural life functions to exist in the linkage.
- 4. Effects on preserve configuration and management: The adjustment generally maintains the shape and size of the preserve as shown in the City's MSCP Subarea Plan and should not affect either configuration or the necessary level of management.
- 5. Effects on ectones or other conditions affecting species diversity: The adjustment conserves all larger blocks of habitat shown as MHPA in the City's MSCP Subarea Plan.
- 6. Effects to species of concern not on the covered species list: The adjustment does not affect known populations of other species that might be considered sensitive in the City of San Diego.

The addition of these lands to the MHPA will greatly increase the size of the habitat block planned for this particular geographic area, improving the overall preserve design and configuration, and providing greater assurances that the scarce botanical resources associated with southern maritime chaparral will be maintained over the long term. The proposed boundary adjustment in Pacific Highlands Ranch will maintain a MHPA that is functionally equivalent to that shown in the MSCP Subarea Plan. The addition of a relatively large block of mostly Tier I habitat to the MHPA in Carmel Valley Neighborhood 8A will result in a City MHPA that is functionally superior to that shown in the MSCP Subarea Plan.

# **TABLE C-1**

# MSCP BOUNDARY ADJUSTMENT EQUIVALENCY DETERMINATION FOR PACIFIC HIGHLANDS RANCH (NCFUA SUBAREA III) (SR-56 ALIGNMENT "D")

| LOSS  | GAIN   |
|---|--|
| SUBAREA III   | CVN 8c (Parcels A, B and C)  |
| Total loss of 204.4 acres of MHPA   | Conveyance of a total of 154.7 acres:  |
| 13.5 loss of Tier I   | • Total gain of 134.7 acres (not including 20-acre   |
| 8.2 loss of Tier II 32.1 loss of Tier III   | school/park site)  |
| 150.6 loss of Tier IV   | 127.8 gain of Tier I 6.9 gain of Tiers II and III  |
| CVN 10 (including non-Pardee ownership)   |  |
| • Total loss of 8.4 acres of MHPA   | <ul> <li>Total gain of 59.7 acres of MHPA (Tier I)         Based on City Manager's compromise plan     </li> </ul> |
| 4.2 loss of Tier II   | (25 percent development area potential)  |
| 4.0 loss of Tier III  | Deer Canyon (Subarea V)  |
| 0.2 loss of Tier IV   | • Sale to USFWS/CDFG a total of 60 acres:  |
| (The right-of-way for State Route 56 traverses  | 21.9 gain of Tier II   |
| 13.3 acres within the MHPA. However, the  | 38.1 gain of Tier III  |
| major circulation element roads are considered conditionally compatible with the MHPA under   | <ul> <li>Total gain of 15 acres of MHPA</li> </ul>   |
| the City's MSCP Subarea Plan, and acreage   | (development area potential under MSCP)  |
| required to construct these uses would not  | Additional Features:   |
| require boundary adjustments.)  | Dedication of 1,273 acres in Subarea III to the  |
| (The Brown family trust parcel proposes to  | МНРА.  |
| develop ten acres of the 40-acre site. This   | No loss of wildlife corridor function. Encroachment  |
| corresponds with their 25 percent development area allowed under the City's MSCP Subarea  | into the MHPA in areas 3 and 6 within Subarea III will be sited to maintain a minimum MHPA width                   |
| Plan; therefore, it is not included in this   | of 1000'.  |
| equivalency determination.)   | Brush management zones for fire protection   |
| (The elimination of the narrow north-south  | purposes will be outside of the MHPA in expansion  |
| connection east of the village will be offset by  | areas 5, 6, 7 and 8. (Note: Brush management could   |
| the proposed enhancements to the wildlife   | have impacted a total rough approximate of 20.5 acres of habitat within the MHPA.)                                 |
| corridor west of the town center. Providing one major north-south corridor which is properly designed to function as a viable wildlife corridor is preferable.) | ,  |
|   | All transition slopes (approximately 27.5 acres) in the MHPA will be restored to native habitat.                   |
|   |  |
|   | Restoration of approximately 131 acres of disturbed habitat in accordance with the Master Revegetation             |
|   | Plan. The revegetation area shall include a  |
|   | manufactured wildlife corridor to connect Gonzales   |
|   | and McGonigle Canyons.   |
|   | No impacts to narrow endemic species, inside or  |
|   | outside of the MHPA, are proposed as part of the   |
| Total Loss of MHPA acreage: 212.8   | Subarea III Plan.  Total Acreage of Preserved Land: 1,467.7  |
| Total Tier I, II, III Habitat Loss in MHPA: 62.0  | Total Gain of MHPA Acreage: 74.7   |
| Total Tier IV Habitat Loss in MHPA: 150.8   | Total Gain of existing Tier I, II, III Habitat: 74.7   |
|   | Total Habitat Proposed for Restoration: 158.5  |
|   |  |

# **TABLE C-2**

# MSCP BOUNDARY ADJUSTMENT EQUIVALENCY DETERMINATION FOR PACIFIC HIGHLANDS RANCH (NCFUA SUBAREA III) (SR-56 ALIGNMENT "F")

| LOSS   | GAIN   |
|--|--|
| <ul> <li>SUBAREA III</li> <li>Total loss of 137.7 acres of MHPA</li> <li>13.8 loss of Tier I</li> </ul>  | CVN 8c (Parcels A, B and C) Conveyance of a total of 154.7 acres:  |
| 8.5 loss of Tier II 32.1 loss of Tier III 83.3 loss of Tier IV   | <ul> <li>Total gain of 134.7 acres (not including 20-acre school/park site)</li> <li>127.8 gain of Tier I</li> <li>6.9 gain of Tiers II and III</li> </ul>   |
| • Total loss of 8.4 acres of MHPA  4.2 loss of Tier II  4.0 loss of Tier III  0.2 loss of Tier IV  (The right-of-way for State Route 56 traverses 71.5 acres within the MHPA. However, major circulation element roads are considered conditionally compatible with the MHPA under the City's MSCP Subarea Plan, and acreage required to construct these uses would not require boundary adjustments.)  (The Brown family trust parcel proposes to develop ten acres of the 40-acre site. This corresponds with their 25 percent development area allowed under the City's MSCP Subarea Plan; therefore, it is not included in this equivalency determination.)  (The elimination of the narrow north/south connection east of the village will be offset by the proposed enhancements to the wildlife corridor west of the town center. Providing one major north/south corridor which is properly designed to function as a viable wildlife corridor is preferable.) | <ul> <li>Total gain of 59.7 acres of MHPA (Tier I)         Based on City Manager's compromise plan (development area potential under MSCP)     </li> </ul>   |
|  | <ul> <li>Deer Canyon (Subarea V)</li> <li>Sale to USFWS/CDFG a total of 60 acres:</li> <li>21.9 gain of Tier II</li> <li>38.1 gain of Tier III</li> </ul>  |
|  | Total gain of 15 acres of MHPA     (development area potential under MSCP)   |
|  | Additional Features: Dedication of 1,275 acres in Subarea III to the MHPA.   |
|  | No loss of wildlife corridor function. Encroachment into the MHPA in areas 3 and 6 within Subarea III will be sited to maintain a minimum MHPA width of 1000'.   |
|  | Brush management zones for fire protection purposes will be outside of the MHPA in expansion areas 5, 6, 7 and 8. (Note: Brush management could have impacted a total rough approximate of 19.6 acres of habitat within the MHPA.) |
|  | All transition slopes (approximately 27.5 acres) in the MHPA will be restored to native habitat.   |
|  | Restoration of approximately 131 acres of disturbed habitat in accordance with the Master Revegetation Plan. The revegetation area shall include a manufactured wildlife corridor to connect Gonzales and McGonigle Canyons.       |
|  | No impacts to narrow endemic species, inside or outside of the MHPA, are proposed as part of the Subarea III Plan.   |
| Total Loss of MHPA acreage: 146.1 Total Tier I, II, III Habitat Loss in MHPA: 62.6 Total Tier IV Habitat Loss in MHPA: 83.5  | Total Acreage of Preserved Land:1,469.7Total Gain of MHPA Acreage:74.7Total Gain of existing Tier I, II, III Habitat:74.7Total Habitat Proposed for Restoration:158.5  |
|  |  |

# BROWN PARCEL Sub Area III Conceptual Mitigation Program

#### INTRODUCTION

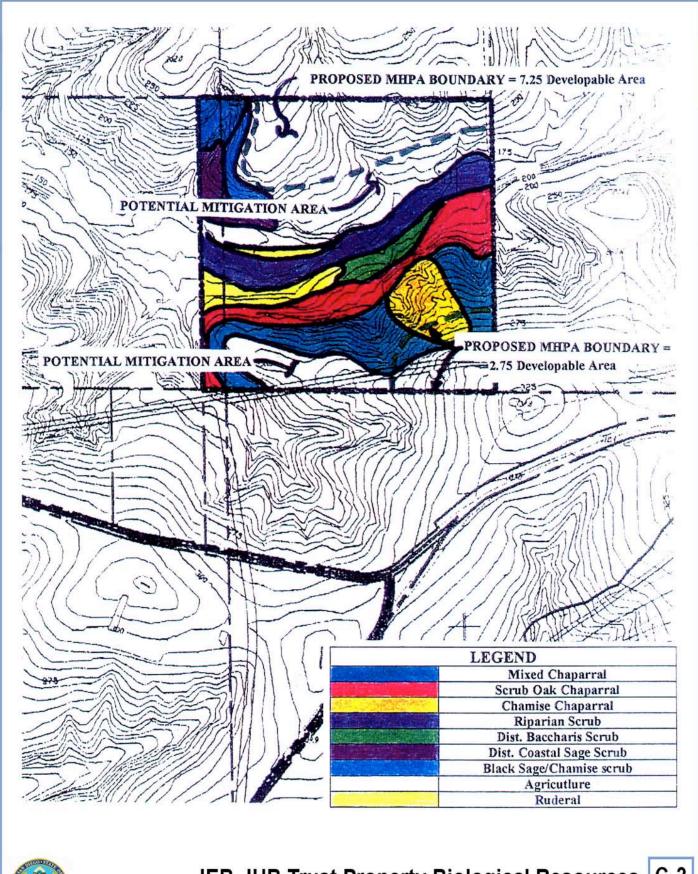
The Brown Parcel is a 40-acre parcel of land within the City of San Diego's Subarea III. The parcel is located in the northern portion of the City limits north of Black Mountain Road, east of I-5. The 40-acre parcel is currently encumbered by the City's Multiple Habitat Planning Area (MHPA) boundary with over 90 percent of the land designated as MHPA land. The Brown Parcel project proposes to move the MHPA boundary to allow for reasonable development of the site. Based on the current MSCP guidelines, up to 25 percent of the site can be encroached upon if the site is encumbered by the MHPA, providing that the encroachment is located in the least environmentally sensitive areas. Therefore, ten acres are proposed to be allowed for development within the Brown Parcel. It is anticipated that a portion of this ten acres will be located on the north side of the existing canyon (~7.25 acres) and the remainder will be located on the south side (~2.75 acres). In addition to moving the MHPA boundary the project proposes to increase density of proposed housing onsite to two to five dwelling units per acre.

The proposed ten acres are proposed to be located first within the existing agricultural areas, and secondly within the chamise and/or mixed chaparral located onsite. The riparian habitats, the scrub oak chaparral and the disturbed coastal sage scrub onsite are proposed to be avoided.

The following conceptual program outlines mitigation that may be required for the future implementation of the Plan. This Plan would mitigate for the MHPA boundary adjustment, increase in density, and impacts within the ten acres that may remove some southern mixed or chamise chaparral.

#### **CONCEPTUAL PLAN**

The following mitigation measures are conceptual and should be detailed at the time of tentative map submittal. Mitigation will take the form of restoration and protection of native habitats, provision of barrier along property limits and improvements to the existing trail through the site. In general, areas that are currently agriculture, that are not proposed for development will be restored. This may include the agriculture land on the southern mesa, and any agricultural land that is between the existing riparian habitat of the creek and proposed development in the north half of the property. Restoration of the southern mesa would improve the habitat quality for the City's proposed wildlife corridor to the south. In addition, restoration of the area between the creek and the proposed development area on the north side would enhance the quality of the habitat within the creek and also provide an aesthetic improvement to the proposed urban amenity through this area.





JEB-JHB Trust Property Biological Resources | C-3

Pacific Highlands Ranch Subarea Plan EXHIBIT

The mesa on the southern half of the property should be restored with a southern mixed chaparral/coastal sage scrub habitat. Although this area is surrounded by southern mixed chaparral this mix may allow for the development of some coastal sage scrub species into this area. Species that should be included within the plant palette for this area include but are not limited to:

| Botanical Name          | Common Name           |
|-------------------------|-----------------------|
| Artemisia californica   | California Sagebrush  |
| Eriogonum fasciculatum  | Flat-topped Buckwheat |
| Helianthemum scoparium  | Rush Rose             |
| Heteromeles arbutifolia | Toyon                 |
| Lotus scoparius         | Deer Weed             |
| Mimulus puniceus        | Monkey Flower         |
| Rhus integrifolia       | Lemonade Berry        |
| Salvia apiana           | White Sage            |
| Salvia mellifera        | Black Sage            |
| Sisyrinchium bellum     | Blue-eyed Grass       |
| Xyloccus bicolor        | Manzanita             |

These plants could be applied as a seed mix, container specimen, or a mixture of both seed and container plants. Thin mix should be non-irrigated and therefore would need to be planted in Fall to take advantage of the winter rains.

Within the northern portion of the property, restoration would be located between the existing drainage and the proposed development. Habitat restoration within this area could serve two purposes. The first is the enhancement of the riparian buffer and corridor through the area for wildlife. The second is to provide natural screening from the adjacent proposed residential to the proposed trail. Since the size of the proposed slope in this area is unknown, and the distance to groundwater is also unknown, it is difficult to determine if native trees could survive at this location without supplemental water (i.e. irrigation). The tree species that could be incorporated into the design include cottonwood, sycamores and coast live oak trees. These trees should he planted at or near the base of any proposed slope, unless otherwise irrigated. The slope should be planted with plant species typical of coastal sage scrub habitats similar to the slopes adjacent to the property. These species include at a minimum:

| Botanical Name           | Common Name           |
|--------------------------|-----------------------|
| Artemisia californica    | California Sagebrush  |
| Eriogonum fasciculatum   | Flat-topped Buckwheat |
| Eschscholzia californica | California Poppy      |
| Lotus scoparius          | Deer Weed             |
| Lupinus succulentus      | Arroyo Lupine         |
| Salvia mellifera         | Black Sage            |

To provide additional screening, larger shrub species could be added such as toyon and lemonade berry. The coastal sage scrub habitat could be added as seed, container or combination of both seed and container. This area should be non-irrigated except for the trees and larger shrubs.

In addition to planting, a barrier should be provided between the proposed residential and the adjacent open space areas. This may include a minimum four-foot block or brick wall, wrought iron fence, or other type of structural barrier. If an access to the proposed trail system is warranted, a single, focused point of access should be provided rather than allowing each resident to have an access gate. The purpose of the barrier is to keep people from entering the open space area through non-designated points and thereby damaging habitat.

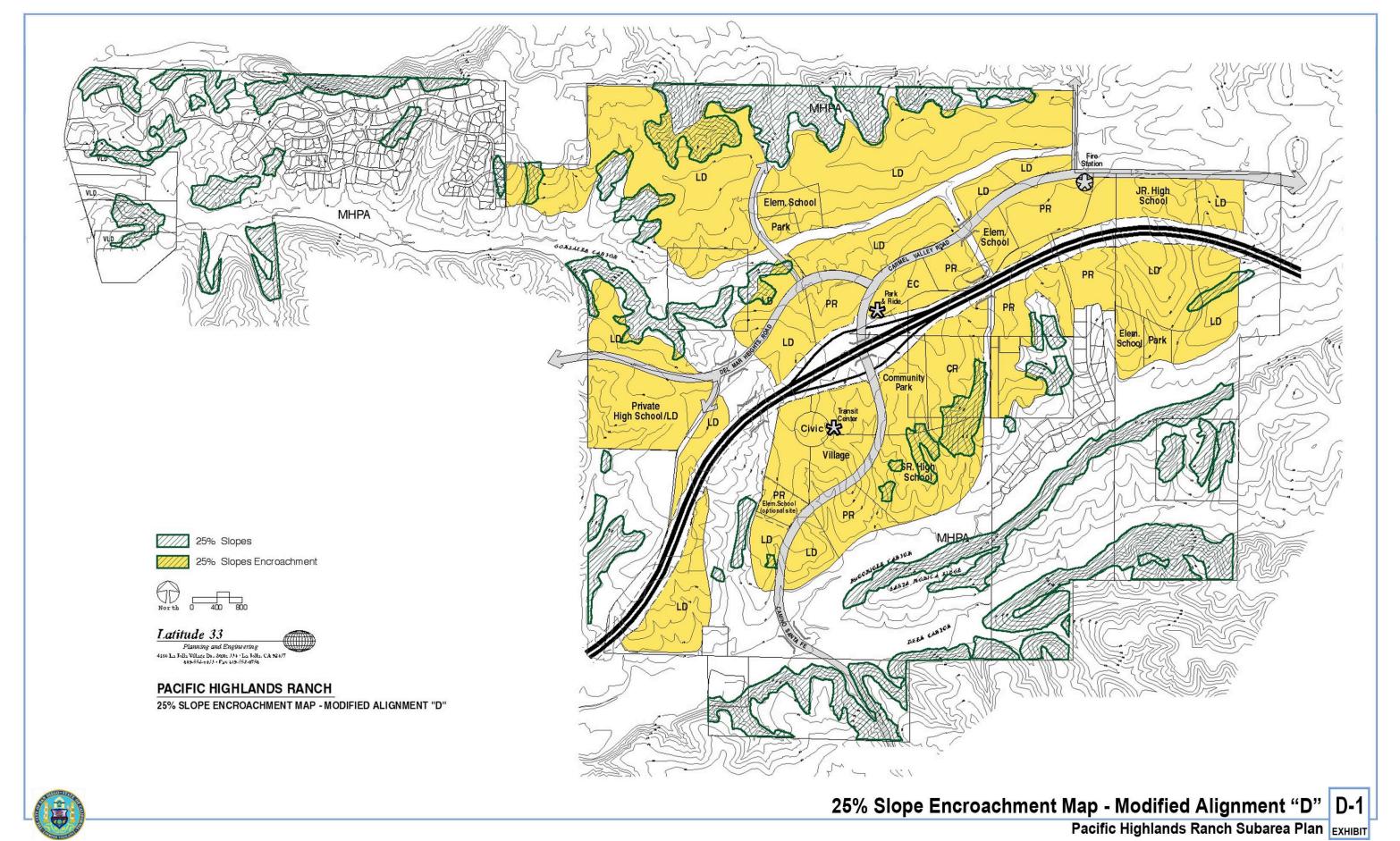
An existing dirt road traverses the site west to east, parallel to the drainage. This existing road is part of the City's natural amenity and trail plan. The developer of the proposed parcel will improve the existing dirt road for use as an equestrian trail within the project boundary at the time of construction and will be included within the tentative map when submitted.

#### **IMPLEMENTATION**

The above plan should be detailed during design of the proposed residential development. A more detailed plan would provide an exact plant palette, container size (if appropriate), seed specification (if appropriate), irrigation layout if needed, plant placement detail, square footage of area to be restored and any other issues related to maintenance and or monitoring of the restoration effort.

The plan should be implemented at the time of, or immediately after, construction. The property owner at the time of construction would be responsible for implementing the plan. Maintenance of the restored areas may be required from two to five years. This would ensure that the areas do not become infested with non-native weedy species which makes the areas less valuable to wildlife of the region. In addition, the City may require documentation of the restored sites related to health and growth of the plant material within each area.

# APPENDIX D: RPO/ESL ANALYSIS



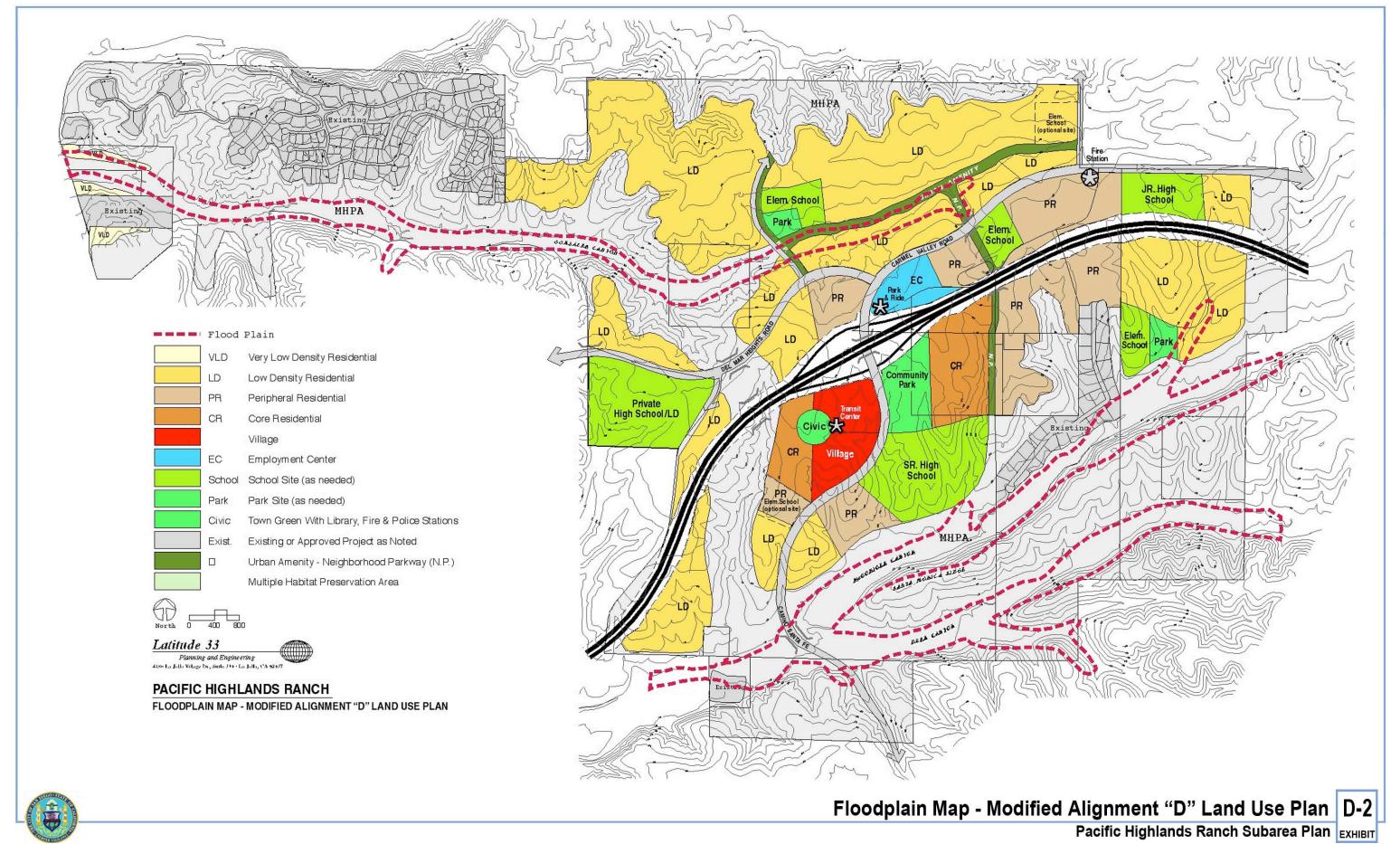


TABLE D-1
ENVIRONMENTALLY SENSITIVE LANDS ANALYSIS BY OWNERSHIP
SR-56 ALIGNMENT "D"

| OWNERSHI        | TOTAL ACREAGE PARCEL | ACREAGE WITHIN<br>MHPA | PERCENT OF PARCEL<br>WITHIN MHPA | TOTAL 25% SLOPE<br>ACREAGE | TOTAL IMPACTED<br>25% SLOPE ACREAGE | PERCENT OF IMPACTED<br>25% SLOPES | TOTAL WETLAND<br>ACREAGE | TOTAL IMPACTED<br>WETLAND ACREAGE | PERCENT OF IMPACTED<br>WETLANDS | TOTAL FLOODPLAIN<br>ACREAGE | TOTAL IMPACTED<br>FLOODPLAIN ACREAGE | PERCENT OF IMPACTED<br>FLOODPLAINS | MAXIMUM<br>DEVELOPABLE<br>ACREAGE (PER ESL*) | DEVELOPABLE AREA<br>(PERCENT OF PARCEL) | TOTAL PROPOSED<br>DEVELOPMENT<br>ACREAGE | CEQA COVERED<br>SPECIES | LAND SUPPORTING<br>RARE, THREATENED,<br>OR ENDANGERED<br>SPECIES | TIER I, II, III HABITATS |
|-----------------|----------------------|------------------------|----------------------------------|----------------------------|-------------------------------------|-----------------------------------|--------------------------|-----------------------------------|---------------------------------|-----------------------------|--------------------------------------|------------------------------------|--|---|--|-------------------------|--|--------------------------|
| BARCZEWSKI      | 77.6                 | 40.0                   | 51.5%                            | 21.0                       | 0.0                                 | 0.0%                              | 3.0                      | 0.0                               | 0.0%                            | 12.0                        | 0.0                                  | 0.0%                               | 37.6 ŀ                                       | 48.5%                                   | 22.9                                     | YES                     | YES  | Υŀ                       |
| CATHOLIC CHURC  | <b>CH</b> 54.6       | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 54.6   | 100.0%                                  | 54.6                                     |                         |  | YE                       |
| GONSALVES       | 40.0                 | 0.0                    | 0.0%                             | 6.0                        | 6.0                                 | 100.0%                            | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 34.0 }                                       | 85.0%                                   | 40.0                                     |                         |  | ΥŦ                       |
| HUANG PIN-HUA   | 4.5                  | 4.5                    | 100.0%                           | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 1.1 ?  | 25.0%                                   | 0.0                                      |                         |  | N                        |
| JEB-JHB TRUST   | 39.7                 | 29.7                   | 74.8%                            | 9.0                        | 0.0                                 | 0.0%                              | 5.0                      | 0.0                               | 0.0%                            | 10.1                        | 0.0                                  | 0.0%                               | 10.0 2                                       | 25.2%                                   | 10.0                                     | YES                     | YES  | YF                       |
| JOHNSTON        | 5.5                  | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 5.5  | 100.0%                                  | 1.7                                      |                         |  | ΥE                       |
| LAND BANKERS    | 40.0                 | 40.0                   | 100.0%                           | 17.9                       | 0.0                                 | 0.0%                              | 0.7                      | 0.0                               | 0.0%                            | 0.7                         | 0.0                                  | 0.0%                               | 10.0   | 25.0%                                   | 0.0                                      | YES                     | YES  | ΥE                       |
| LEE LIVING TRUS | Γ 35.3               | 23.3                   | 66.0%                            | 7.8                        | 0.6                                 | 7.7%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 11.4   | 32.3%                                   | 7.8                                      | YES                     | YES  | YI                       |
| LILLEGREEN      | 2.5                  | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 2.5  | 100.0%                                  | 2.5                                      |                         |  | N١                       |
| LIN             | 21.5                 | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 21.5   | 100.0%                                  | 7.7                                      |                         |  | YE                       |
| LIN/KASAI       | 39.1                 | 6.0                    | 15.3%                            | 3.0                        | 0.2                                 | 6.7%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 32.9   | 84.1%                                   | 25.9                                     |                         |  | YE                       |
| MONDECK         | 3.2                  | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 3.2  | 100.0%                                  | 3.2                                      |                         |  | N(                       |
| PARDEE          | 1665.0               | 705.0                  | 42.3%                            | 241.8                      | 63.5                                | 26.3%                             | 28.5                     | 2.2                               | 7.7%                            | 175.5                       | 28.6                                 | 16.3%                              | 865.7  | 52.0%                                   | 900.6                                    | YES                     | YES  | YI                       |
| RUGGED RIDER    | 10.4                 | 7.6                    | 73.1%                            | 0.5                        | 0.0                                 | 0.0%                              | 1.0                      | 0.0                               | 0.0%                            | 3.8                         | 0.0                                  | 0.0%                               | 2.8  | 26.9%                                   | 2.8                                      |                         |  | N                        |
| SHAW            | 20.4                 | 16.1                   | 78.9%                            | 1.6                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 5.1  | 25.0%                                   | 4.3                                      |                         |  | ΥE                       |
| SIMPSON         | 20.6                 | 15.8                   | 76.7%                            | 1.5                        | 0.0                                 | 0.0%                              | 1.0                      | 0.0                               | 0.0%                            | 8.4                         | 0.7                                  | 8.3%                               | 5.2  | 25.0%                                   | 4.8                                      |                         |  | ΥE                       |
| ,               | ΓΟΤALS: 2079.9       | 888.0                  | 42.7%                            | 310.1                      | 70.3                                | 22.7%                             | 39.2                     | 2.2                               | 5.6%                            | 210.5                       | 29.3                                 | 13.9%                              | 1103.1                                       | 53.0%                                   | 1088.8                                   |                         |  |                          |

This analysis does not include built or previously approved projects such as Rancho Glen Estates, Bame Subdivision, Del Mar Highland Estates, and Markim CUP. These projects total approximately 470 acres. The includes the urban amenity.

- The wetlands within the Subarea reflect the jurisdictional mapping completed by Glenn Lukos Associates, dated July 1997, and the vegetation mapping prepared by Natural Resource Consultants, November 1997
- Mapping of CEQA Covered, and Land Supporting Rare, Threatened, or Endangered Species for Non-Pardee properties has not been completed, however, said data will be provided as soon as possible.
- The impacts of State Route 56 are not included with this analysis. The City of San Diego is preparing the environmental analysis for State Route 56 separately.
- The impacts associated with creating the wildlife corridor between Gonzales and McGonigle Canyons are not included within this analysis.
- · This analysis assumes the adjustment of the MHPA as proposed in the Subarea Plan and Master Environmental Impact Report.
- No Endemic Species have been found within the Subarea.

<sup>\*</sup>Maximum developable acreage based upon City of San Diego Land Development Code Sections 131.0250 and 143.0142.

TABLE D-2 HABITAT IMPACTS FOR SR-56 ALIGNMENT "D"

|                                      | P   | ARDEE PROPERT   | Y                            | OTHER PROPERTIES  |   |                              |  |  |  |  |
|--------------------------------------|---|---|------------------------------|---|---|------------------------------|--|--|--|--|
| Habitat Type                         | Total Development<br>Impacts Outside<br>MHPA<br>(Acres) | MSCP Mitigation<br>Ratio (Impact:<br>Out Mitigation:<br>In) | Total Required<br>Mitigation | Total Development<br>Impacts Outside<br>MHPA<br>(Acres) | MSCP Mitigation<br>Ratio (Impact:<br>Out Mitigation:<br>In) | Total Required<br>Mitigation |  |  |  |  |
| Southern Maritime Chaparral          | 14.3  | 1.0   | 14.3                         | 0.1   | 1.0   | 0.1                          |  |  |  |  |
| Native Grassland                     | 0.6   | 1.0   | 0.6                          | 0.0   | 1.0   | 0.0                          |  |  |  |  |
| Tier I Total:                        | 14.9  | 1.0   | 14.9                         | 0.1   | 1.0   | 0.1                          |  |  |  |  |
| Coastal Sage Scrub                   | 9.2   | 1.0   | 9.2                          | 6.1   | 1.0   | 6.1                          |  |  |  |  |
| Coyote Brush Scrub                   | 0.0   | 1.0   | 0.0                          | 0.0   | 1.0   | 0.0                          |  |  |  |  |
| Tier II Total:                       | 9.2   | 1.0   | 9.2                          | 6.1   | 1.0   | 6.1                          |  |  |  |  |
| Chaparral                            | 33.2  | 0.5   | 16.6                         | 6.6   | 0.5   | 3.3                          |  |  |  |  |
| Tier IIIA Total:                     | 33.2  | 0.5   | 16.6                         | 6.6   | 0.5   | 3.3                          |  |  |  |  |
| Annual Grassland                     | 0.0   | 0.5   | 0.0                          | 0.0   | 0.5   | 0.0                          |  |  |  |  |
| Tier IIIB Total:                     | 0.0   | 0.5   | 0.0                          | 0.0   | 0.5   | 0.0                          |  |  |  |  |
| MHPA Habitat Subtotal:               | 57.3  |   | 40.7                         | 12.8  |   | 9.5                          |  |  |  |  |
| Southern Willow Scrub                | 0.9   | 2.0   | 1.8                          | 0.0   | 2.0   | 0.0                          |  |  |  |  |
| Mulefat Scrub                        | 0.0   | 2.0   | 0.0                          | 0.2   | 2.0   | 0.4                          |  |  |  |  |
| Coastal & Valley Freshwater Marsh    | 0.0   | 2.0   | 0.0                          | 0.0   | 2.0   | 0.0                          |  |  |  |  |
| Southern Sycamore Riparian Woodlands | 0.0   | 2.0   | 0.0                          | 0.0   | 2.0   | 0.0                          |  |  |  |  |
| Other Vegetation Total:              | 0.9   | 2.0   | 1.8                          | 0.2   | 2.0   | 0.4                          |  |  |  |  |
| Eucalyptus Woodlands                 | 1.1   | 0.0   | 0.0                          | 9.7   | 0.0   | 0.0                          |  |  |  |  |
| Ruderal                              | 7.3   | 0.0   | 0.0                          | 51.2  | 0.0   | 0.0                          |  |  |  |  |
| Disked/Agricultural                  | 854.8   | 0.0   | 0.0                          | 88.7  | 0.0   | 0.0                          |  |  |  |  |
| Graded                               | 3.5   | 0.0   | 0.0                          | 65.2  | 0.0   | 0.0                          |  |  |  |  |
| Developed                            | 0.9   | 0.0   | 0.0                          | 9.7   | 0.0   | 0.0                          |  |  |  |  |
| Tier IV Total:                       | 867.5   | 0.0   | 0.0                          | 224.5   | 0.0   | 0.0                          |  |  |  |  |
| Grand Total:                         | 925.7   |   | 42.5                         | 237.5   |   | 9.9                          |  |  |  |  |

Source: National Resource Consultants, 1997

Analysis does not include impacts associated with State Route 56.

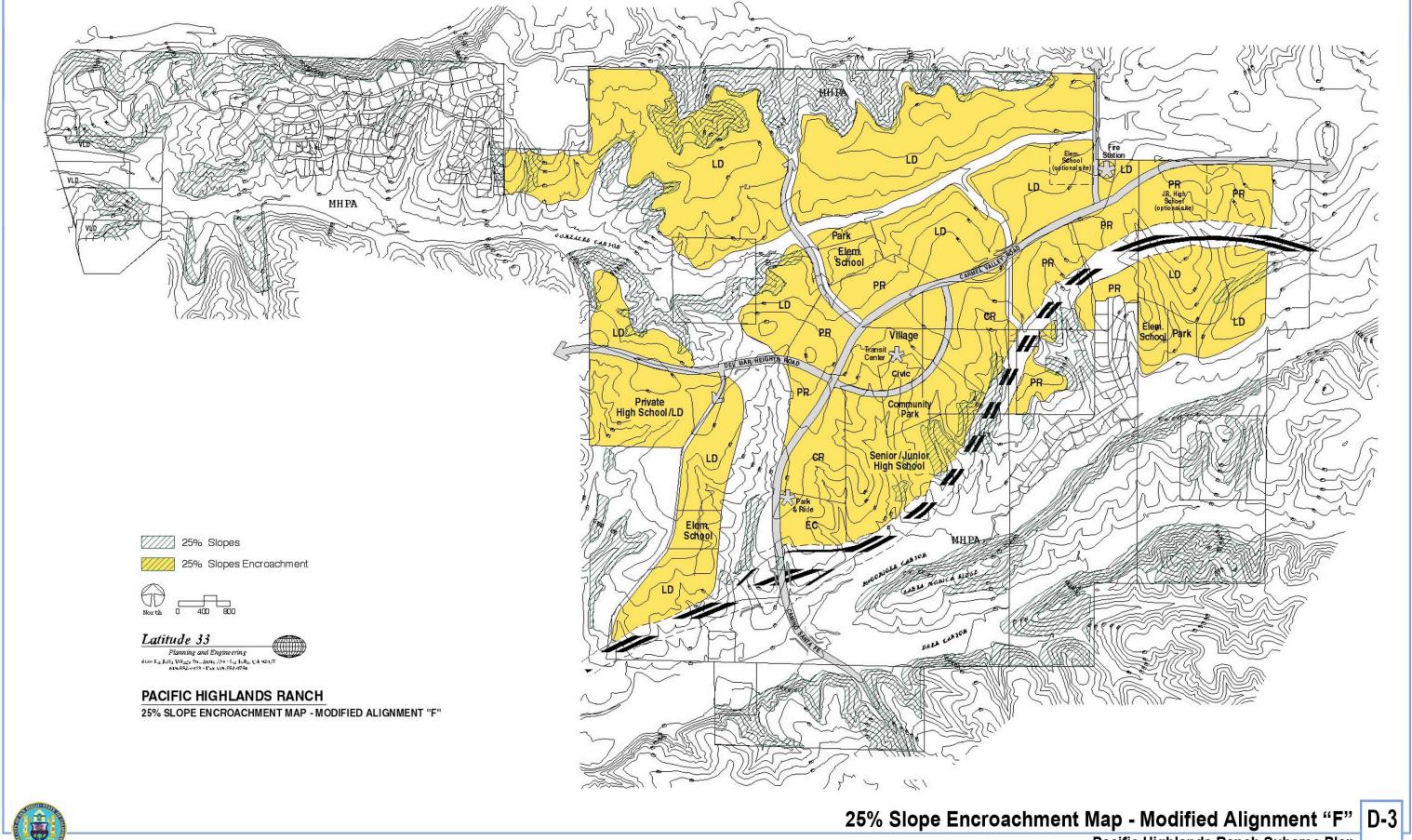


TABLE D-3
ENVIRONMENTALLY SENSITIVE LANDS ANALYSIS BY OWNERSHIP
SR-56 ALIGNMENT "F"

| OWNERSHII        | TOTAL ACREAGE | ACREAGE WITHIN<br>MHPA | PERCENT OF PARCEL<br>WITHIN MHPA | TOTAL 25% SLOPE<br>ACREAGE | TOTAL IMPACTED<br>25% SLOPE ACREAGE | PERCENT OF IMPACTED<br>25% SLOPES | TOTAL WETLAND<br>ACREAGE | TOTAL IMPACTED<br>WETLAND ACREAGE | PERCENT OF IMPACTED<br>WETLANDS | TOTAL FLOODPLAIN<br>ACREAGE | TOTAL IMPACTED<br>FLOODPLAIN ACREAGE | PERCENT OF IMPACTED<br>FLOODPLAINS | MAXIMUM<br>DEVELOPABLE<br>ACREAGE (PER ESL*) | DEVELOPABLE AREA<br>(PERCENT OF PARCEL) | TOTAL PROPOSED<br>DEVELOPMENT<br>ACREAGE | CEQA COVERED<br>SPECIES | LAND SUPPORTING<br>RARE, THREATENED,<br>OR ENDANGERED<br>SPECIES | TIER I, II, III HABITATS |
|------------------|---------------|------------------------|----------------------------------|----------------------------|-------------------------------------|-----------------------------------|--------------------------|-----------------------------------|---------------------------------|-----------------------------|--------------------------------------|------------------------------------|--|---|--|-------------------------|--|--------------------------|
| BARCZEWSKI       | 77.6          | 40.0                   | 51.5%                            | 21.0                       | 0.0                                 | 0.0%                              | 3.0                      | 0.0                               | 0.0%                            | 12.0                        | 0.0                                  | 0.0%                               | 37.6 l                                       | 48.5%                                   | 28.9                                     | YES                     | YES  | Υŀ                       |
| CATHOLIC CHURC   | <b>H</b> 54.6 | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 54.6   | 100.0%                                  | 54.6                                     |                         |  | YE                       |
| GONSALVES        | 40.0          | 0.0                    | 0.0%                             | 6.0                        | 3.0                                 | 50.0%                             | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 37.0 3                                       | 92.5%                                   | 34.5                                     |                         |  | YE                       |
| HUANG PIN-HUA    | 4.5           | 4.5                    | 100.0%                           | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 1.1 ?  | 25.0%                                   | 0.0                                      |                         |  | N                        |
| JEB-JHB TRUST    | 39.7          | 29.7                   | 74.8%                            | 9.0                        | 0.0                                 | 0.0%                              | 5.0                      | 0.0                               | 0.0%                            | 10.1                        | 0.0                                  | 0.0%                               | 10.0 2                                       | 25.2%                                   | 10.0                                     | YES                     | YES  | ΥŦ                       |
| JOHNSTON         | 5.5           | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 5.5  | 100.0%                                  | 5.5                                      |                         |  | Yŀ                       |
| LAND BANKERS     | 40.0          | 40.0                   | 100.0%                           | 17.9                       | 0.0                                 | 0.0%                              | 0.7                      | 0.0                               | 0.0%                            | 0.7                         | 0.0                                  | 0.0%                               | 10.0   | 25.0%                                   | 0.0                                      | YES                     | YES  | Yŀ                       |
| LEE LIVING TRUST | 35.3          | 22.0                   | 62.3%                            | 7.8                        | 0.6                                 | 7.7%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 12.7   | 36.0%                                   | 10.9                                     | YES                     | YES  | Yŀ                       |
| LILLEGREEN       | 2.5           | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 2.5  | 100.0%                                  | 0.6                                      |                         |  | N                        |
| LIN              | 21.5          | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 21.5   | 100.0%                                  | 21.5                                     |                         |  | ΥE                       |
| LIN/KASAI        | 39.1          | 5.0                    | 12.8%                            | 3.0                        | 0.2                                 | 6.7%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 33.9   | 86.7%                                   | 27.2                                     |                         |  | YŁ                       |
| MONDECK          | 3.2           | 0.0                    | 0.0%                             | 0.0                        | 0.0                                 | 0.0%                              | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 3.2  | 100.0%                                  | 0.9                                      |                         |  | N                        |
| PARDEE           | 1665.0        | 710.0                  | 42.6%                            | 241.8                      | 56.2                                | 23.2%                             | 28.5                     | 2.3                               | 8.1%                            | 175.5                       | 28.8                                 | 16.4%                              | 867.7  | 52.1%                                   | 810.0                                    | YES                     | YES  | Υŀ                       |
| RUGGED RIDER     | 10.4          | 7.6                    | 73.1%                            | 0.5                        | 0.5                                 | 100.0%                            | 1.0                      | 0.0                               | 0.0%                            | 3.8                         | 0.0                                  | 0.0%                               | 2.8  | 26.9%                                   | 2.8                                      |                         |  | N                        |
| SHAW*            | 20.4          | 16.1                   | 78.9%                            | 1.6                        | 1.6                                 | 100.0%                            | 0.0                      | 0.0                               | 0.0%                            | 0.0                         | 0.0                                  | 0.0%                               | 5.1  | 25.0%                                   | 4.3                                      |                         |  | YE                       |
| SIMPSON          | 20.6          | 15.8                   | 76.7%                            | 1.5                        | 1.5                                 | 100.0%                            | 1.0                      | 0.0                               | 0.0%                            | 8.4                         | 0.7                                  | 8.3%                               | 5.1  | 25.0%                                   | 4.8                                      |                         |  | ΥŦ                       |
| T                | OTALS: 2079.9 | 890.7                  | 42.8%                            | 310.1                      | 63.6                                | 20.5%                             | 39.2                     | 2.3                               | 5.9%                            | 210.5                       | 29.5                                 | 14.0%                              | 1110.4                                       | 53.4%                                   | 1016.5                                   |                         |  |                          |

This analysis does not include built or previously approved projects such as Rancho Glen Estates, Bame Subdivision, Del Mar Highland Estates, and Markim CUP. These projects total approximately 470 acres. The includes the urban amenity.

- The wetlands within the Subarea reflect the jurisdictional mapping completed by Glenn Lukos Associates, dated July 1997, and the vegetation mapping prepared by Natural Resource Consultants, November 1997
- Mapping of CEQA Covered, and Land Supporting Rare, Threatened, or Endangered Species for Non-Pardee properties has not been completed, however, said data will be provided as soon as possible.
- The impacts of State Route 56 are not included with this analysis. The City of San Diego is preparing the environmental analysis for State Route 56 separately.
- The impacts associated with creating the wildlife corridor between Gonzales and McGonigle Canyons are not included within this analysis.
- · This analysis assumes the adjustment of the MHPA as proposed in the Subarea Plan and Master Environmental Impact Report.
- No Endemic Species have been found within the Subarea.

<sup>\*</sup>Maximum developable acreage based upon City of San Diego Land Development Code Sections 131.0250 and 143.0142.

<sup>\*</sup>Project site is identified as the "Shaw" ownership within the table.

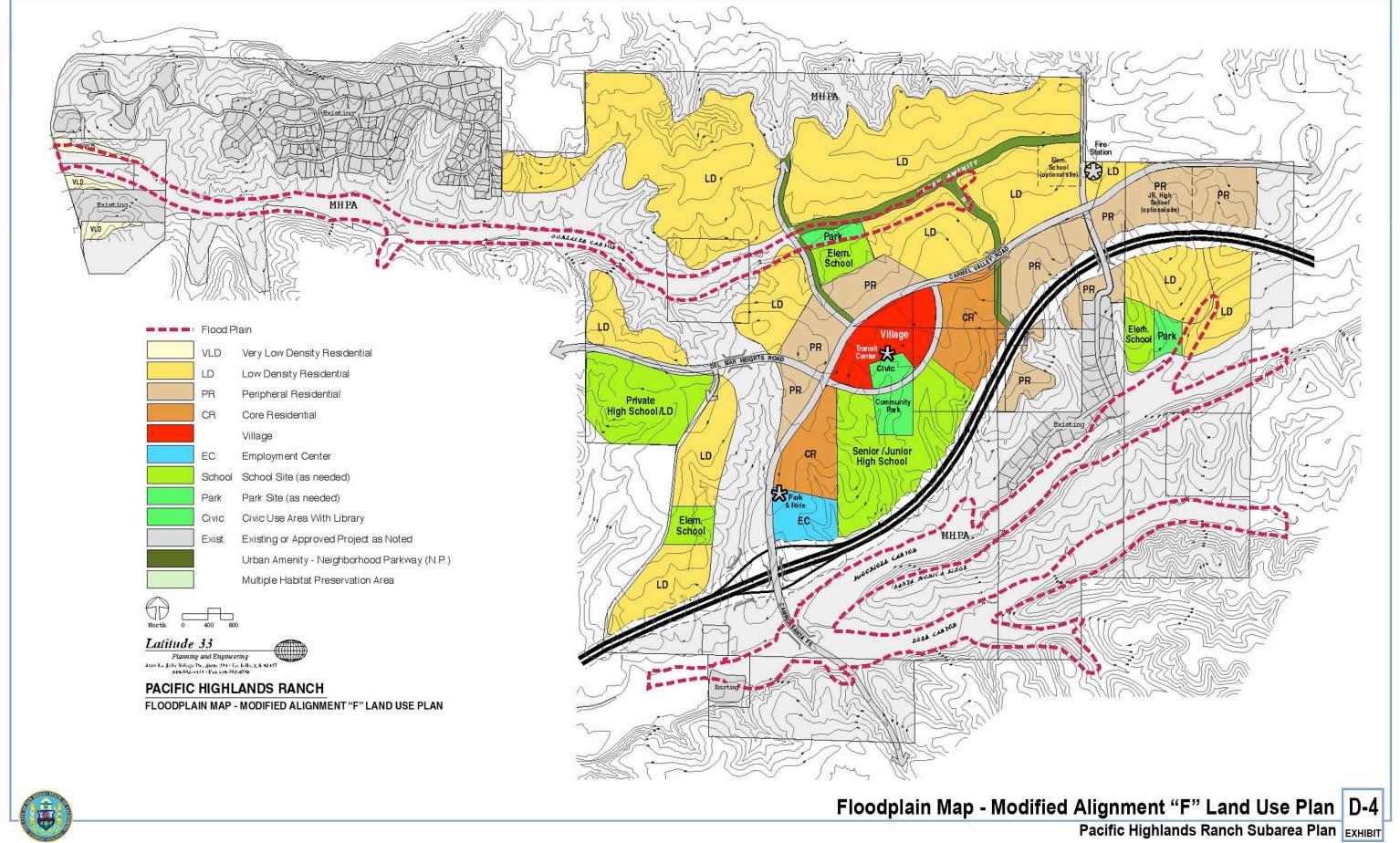


TABLE D-4
HABITAT IMPACTS FOR SR-56 ALIGNMENT "F"

|                                      | P   | ARDEE PROPERT   | Y                            | OTHER PROPERTIES  |   |                              |  |  |  |
|--------------------------------------|---|---|------------------------------|---|---|------------------------------|--|--|--|
| Habitat Type                         | Total Development<br>Impacts Outside<br>MHPA<br>(Acres) | MSCP Mitigation<br>Ratio (Impact:<br>Out Mitigation:<br>In) | Total Required<br>Mitigation | Total Development<br>Impacts Outside<br>MHPA<br>(Acres) | MSCP Mitigation<br>Ratio (Impact:<br>Out Mitigation:<br>In) | Total Required<br>Mitigation |  |  |  |
| Southern Maritime Chaparral          | 0.6   | 1.0   | 0.6                          | 0.1   | 1.0   | 0.0                          |  |  |  |
| Native Grassland                     | 14.6  | 1.0   | 14.6                         | 0.0   | 1.0   | 0.1                          |  |  |  |
| Tier I Total:                        | 15.2  | 1.0   | 15.2                         | 0.1   | 1.0   | 0.1                          |  |  |  |
| Coastal Sage Scrub                   | 11.4  | 1.0   | 11.4                         | 6.1   | 1.0   | 6.1                          |  |  |  |
| Coyote Brush Scrub                   | 0.1   | 1.0   | 0.1                          | 0.0   | 1.0   | 0.0                          |  |  |  |
| Tier II Total:                       | 11.5  | 1.0   | 11.5                         | 6.1   | 1.0   | 6.1                          |  |  |  |
| Chaparral                            | 33.1  | 0.5   | 16.6                         | 6.6   | 0.5   | 3.3                          |  |  |  |
| Tier IIIA Total:                     | 33.1  | 0.5   | 16.6                         | 6.6   | 0.5   | 3.3                          |  |  |  |
| Annual Grassland                     | 0.0   | 0.5   | 0.0                          | 0.0   | 0.5   | 0.0                          |  |  |  |
| Tier IIIB Total:                     | 0.0   | 0.5   | 0.0                          | 0.0   | 0.5   | 0.0                          |  |  |  |
| MHPA Habitat Subtotal:               | 59.8  |   | 43.3                         | 12.8  |   | 9.5                          |  |  |  |
| Southern Willow Scrub                | 1.1   | 2.0   | 2.2                          | 0.0   | 2.0   | 0.0                          |  |  |  |
| Mulefat Scrub                        | 0.0   | 2.0   | 0.0                          | 0.0   | 2.0   | 0.0                          |  |  |  |
| Coastal & Valley Freshwater Marsh    | 0.0   | 2.0   | 0.0                          | 0.0   | 2.0   | 0.0                          |  |  |  |
| Southern Sycamore Riparian Woodlands | 0.0   | 2.0   | 0.0                          | 0.0   | 2.0   | 0.0                          |  |  |  |
| Other Vegetation Total:              | 1.1   | 2.0   | 2.2                          | 0.2   | 2.0   | 0.4                          |  |  |  |
| Eucalyptus Woodlands                 | 1.0   | 0.0   | 0.0                          | 9.7   | 0.0   | 0.0                          |  |  |  |
| Ruderal                              | 7.2   | 0.0   | 0.0                          | 51.2  | 0.0   | 0.0                          |  |  |  |
| Disked/Agricultural                  | 789.3   | 0.0   | 0.0                          | 88.7  | 0.0   | 0.0                          |  |  |  |
| Graded                               | 1.0   | 0.0   | 0.0                          | 0.0   | 0.0   | 0.0                          |  |  |  |
| Developed                            | 0.2   | 0.0   | 0.0                          | 65.2  | 0.0   | 0.0                          |  |  |  |
| Tier IV Total:                       | 798.7   | 0.0   | 0.0                          | 214.8   | 0.0   | 0.0                          |  |  |  |
| Grand Total:                         | 859.6   |   | 45.5                         | 227.8   |   | 9.9                          |  |  |  |

Source: National Resource Consultants, 1997

Analysis does not include impacts associated with State Route 56.

# APPENDIX E: ALTERNATIVE ALIGNMENT LAND USE PLANS

# STATE ROUTE 56 "D" ALIGNMENT LAND USE PLAN

This alignment was studied in association with the revised EIR that included the "F" alignment. The "D" alignment is the most northerly of the alignments studied by the City of San Diego.

This alignment enters Pacific Highlands Ranch in the southwest corner of the planning area. Topographically, this places the freeway in McGonigle Canyon and adjacent to Carmel Creek. From there, the freeway turns north along the east side of SeaBreeze Farms, then trends northeasterly along the ridge between McGonigle and La Zanja Canyons. As the alignment crosses north of Rancho Glens Estates, it arcs towards the southeast, then enters Torrey Highlands (Subarea IV) on its western boundary near the northwest corner of the area.

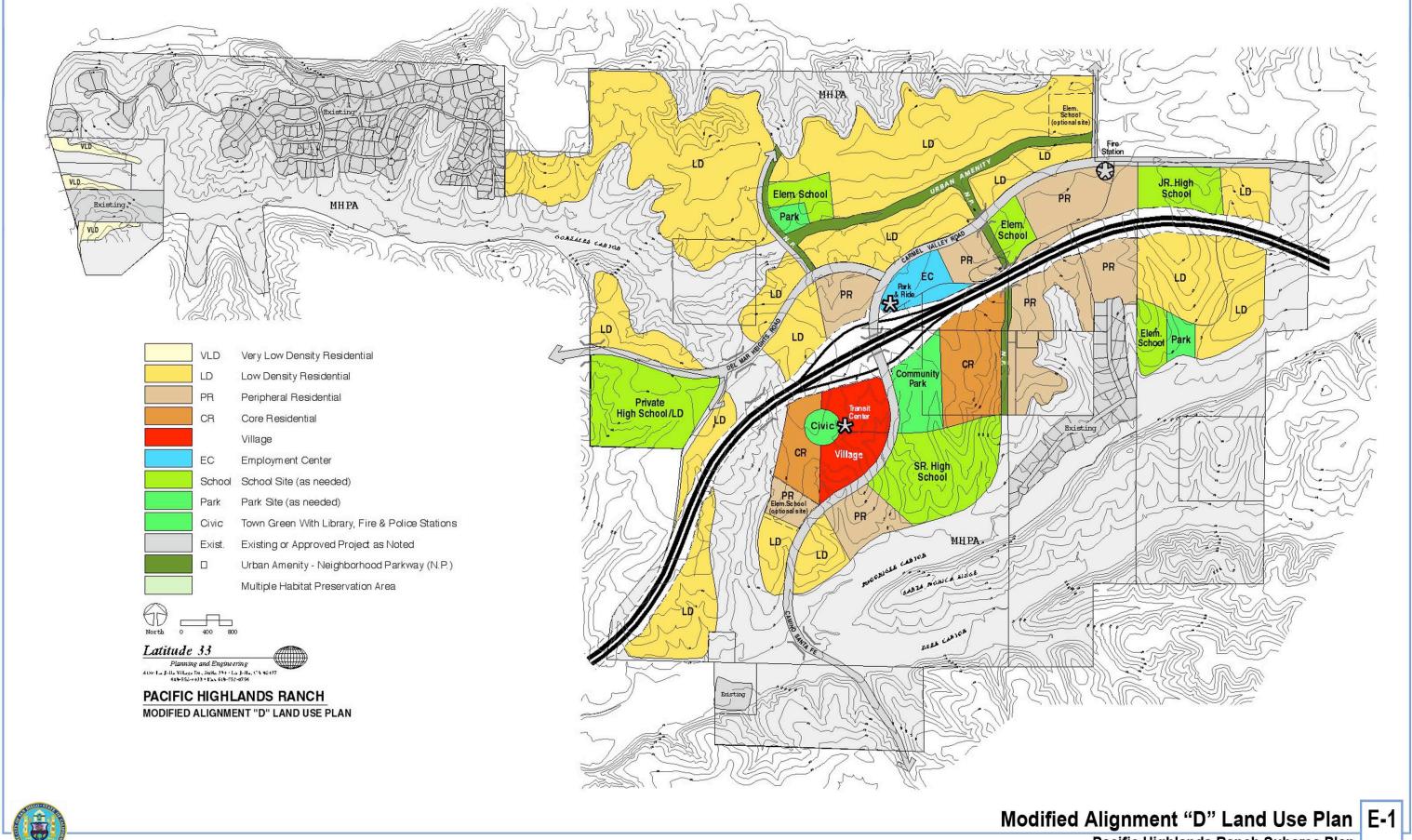
The circulation system for Pacific Highlands Ranch is based upon one interchange at Camino Santa Fe. The development of an additional interchange, if needed to serve buildout of the NCFUA and unincorporated areas of the County, along SR-56 is not precluded (**Exhibit 4-2**).

#### LAND USE

Many of the concepts in the "F" alignment subarea plan alternative are valid with the Central alignment alternative. Specifically, preservation and enhancement of the MHPA are the most significant elements of the plan. The remainder of the land uses will achieve the Framework Plan principle of pedestrian-oriented development in and around the village and town center. The focus on non-motorized travel and movement has shaped the land use patterns contained within the "D" alignment plan. The Community Design Element (**Chapter 5**) and the master rezoning provide property owners and City staff with the basic tools for implementing the goals and principles associated with this plan.

## **Land Use Plans**

This plan has been prepared to address the land use implications associated with the possible selection and adoption of the "D" alignment for SR-56. As demonstrated in **Exhibit E-I**, this plan is similar to the land plan for the "F" alignment; however, the shift in SR-56 to the "D" alignment becomes a dividing element in the community.



Pacific Highlands Ranch Subarea Plan EXHIBIT

The Plan has been developed based on three major functional elements:

- The Town Center
- The Village
- The Residential Neighborhoods

## **Town Center**

The town center is the most important element for creating a strong sense of place and community. Therefore, a major objective of this Plan is to create and develop a town center that is pedestrian-oriented and serves as the retail, commercial, employment and social hub of the Pacific Highlands Ranch community. The approximately 215-acre town center includes approximately 1,730 dwelling units, up to 300,000 square feet of retail and office space, a 50-acre senior high school, a 20-acre community park, a five-acre civic use area and a 200,000 square foot employment center. The focal point of the town center is the village. The village consists of residential, commercial and civic uses and will be discussed below. A significant effect of this blending of land uses will be to reduce the need for automobile trips both within and outside the community. To that end, the Plan locates the town center and the village areas at the geographic center of the community, with direct multi-modal transportation linkages to the surrounding neighborhoods via trails as well as roads.

An attractive town center that serves as the community anchor is reinforced by five related community elements:

- A modified street grid system
- Design standards that foster a pedestrian-friendly environment and articulate a community theme
- A pattern of development that blends commercial and residential uses
- Convenient pedestrian, bicycle and transit access to the commercial core, which is within a one quarter-mile radius (five-minute walking distance) of the majority of the community population
- A transit center within the town center to take advantage of the concentration of uses, higher densities, and its central location within the subarea, and to reinforce multiple ridership transportation modes within and outside the community

The design of the town center will accommodate various types of development which are based on their relationship to automobile traffic and lot sizes necessary for the type of development. This concept locates the homes of most of Pacific Highlands Ranch residents near the goods and services they need. By layering the intensity of uses from the major roads (highest automobile use) on the periphery, toward the center (lowest automobile use), the area becomes more appealing for pedestrian activity. With the inclusion of residential units among the commercial uses, pedestrian activity is further encouraged and reinforced. The blending of residential and commercial uses results in increased pedestrian activity that fosters a sense of community and connectedness among residents.

## A) Residential Development

Within the town center, there will be 1,730 residential dwelling units developed. Density of residential uses will range up to 34 dwelling units per acre (du/acre) gross. These residential units will accommodate approximately 5,000 people. This population assures the successful development of a true compact community that will support the commercial and office uses, as well as reduce the frequency of single-occupant vehicle trips.

A wide range of housing types and affordability will be provided in the town center including townhouses, apartments, duplexes, single-family residences with accessory units and small-lot single-family homes. Residential densities will decrease as the distance from the village increases. The emphasis in this core residential area will be to provide attractive rental and for-sale housing integrated with the core commercial establishments.

## B) Employment Center

The commute from home to work typically generates about one-third of all daily vehicle trips. By providing an employment center within the Plan it may reduce vehicle trips. The location of the employment center on the periphery of the town center will provide convenient access for residents of the community who also work there.

Approximately 17 acres within the town center are designated for employment center uses and facilities. Typical uses include:

- Scientific research and development uses
- Light industrial and manufacturing uses
- Professional and corporate office uses
- Accessory uses such as restaurants, child care, business support and other convenience facilities. Such uses will be limited by the zone.

The employment center may also integrate design considerations for future transit services in the area. Transit support facilities should be incorporated within the employment center to allow for private shuttles or eventual public transit service. Public transit service providers will make the actual determination when and under what circumstances transit services will be provided to the community. A park-and-ride will be located within the employment center to facilitate ride sharing for work and special events.

The employment center should be developed in a "campus" type setting, which emphasizes ample landscaped grounds instead of paved surfaces. In addition, the area should accommodate ample and convenient pedestrian and bicycle linkages with other parts of the town center and Pacific Highlands Ranch. Buildings developed within the employment center campus should incorporate features that promote alternative modes of transportation to the automobile, such as secure bicycle storage facilities and preferential ride-sharing parking.

## Village

The village is the residential, commercial and civic core of the town center. The 34-acre village includes 500 residential dwellings, 150,000 square feet of retail space, 150,000 square feet of office space, a transit center and a civic use area. The actual square footage of retail and office space can be modified to respond to market demands, so long as a total of 300,000 square feet is not exceeded and 100,000 square feet of retail uses are provided.

## A) Village Zones

Those portions of the village area that abut Carmel Valley Road (Zone 1) provide for commercial uses that require large pads and typify the modern commercial, automobile-oriented development pattern. Beyond the larger pads will be smaller lots with a mix of residential and commercial uses; this constitutes the less automobile-oriented development area (Zone 2). This area will be marked with appealing pedestrian facades and reduced or eliminated setbacks. The interior of the village area will expand upon the pedestrian-oriented development pattern with vehicle access at the rear of lots and the use of screened parking areas or parking structures (Zone 3) (Exhibit 2-4).

Except for Zone 1, commercial developments within the village should locate parking areas to the interior of blocks or within structures, so the parking does not interfere with movements of pedestrians.

Zone 1 of "main street" (see **Chapter 5** for additional discussion) is the area where auto-accessible development should be located. It is also the outer edge of the village and can accommodate larger parking areas and anchor stores. Arterial-oriented anchor tenants and other auto dependent users should attempt to balance the needs of pedestrians and automobiles.

The commercial users in Zone 1 should be connected to the interior of the village by shops and stores that are oriented toward the street and promote pedestrian activity. Behind the large commercial spaces and buildings, the next layer of commercial uses should comprise medium-sized commercial enterprises (Zone 2). These shops and commercial spaces should be oriented toward the street and designed to provide pedestrian access through such features as reduced setbacks, screened or common parking, window boxes and public spaces.

The center of the village should be designed to limit automobile access and increase pedestrian appeal, safety and movement (Zone 3). Again, these design features may

include eliminated or reduced setbacks, common parking areas which are screened, large window areas, safety lighting and public spaces (**Exhibits 2-5** and **2-6**). The inclusion of approximately 500 residences within the village area of the town center will assist in fostering a high level of pedestrian activity. In addition to automobile and mass transportation that connect the surrounding neighborhoods to the village and town center, the subarea transportation system includes multiple non-motorized trails and paths

Additional on-street parking, perhaps including diagonal spaces, should be encouraged in all three zones to maximize public parking.

## B) Civic Areas and Uses

The City of San Diego provides access to City services for citizens by creating satellite offices within various communities. The village includes approximately 5 acres to be utilized for civic activities such as meeting rooms, a transit center, pedestrian plaza and a civic use area.

The San Dieguito Union High School District and the City of San Diego may jointly pursue development of a library and a performing arts center, to serve both the students and residents of Pacific Highlands Ranch. The creation of a library or performing arts center to serve both the San Dieguito Union High School District and the City of San Diego is limited by issues of access and financing. Specifically, the City of San Diego will need to assure that residents of the area are able to utilize the library during normal hours of operation. Likewise, use of a performing arts center must provide for the needs of all users and cannot be limited to high school students. In addition, financing of such facilities is difficult and costly. While developing one facility to serve both groups may save operating expenses, these savings may be exceeded by the cost of creating a funding mechanism which serves and protects both parties. Through the possible joint development of a library and a performing arts center, the community could achieve a blending of students and other residents within facilities that meet the needs of both the School District and the community. In the event a library and a performing arts center are not jointly developed, a stand alone branch library should be located in the civic use area.

The civic use area abuts core residential areas and the community park, thereby providing residents an opportunity to generate stronger ties with their neighbors and with the community as a whole.

## C) Village Development

To assure that development proceeds consistent with the Plan and with other City document policies and ordinances, commercial, employment and residential development within the village will require approval of a planned development permit, or successor permits for each project. Conditional uses, consistent with the Plan, may also be allowed through approval of a Conditional Use Permit. Specific design and development policies for the village are contained in **Chapter 5** (Community Design).

**Chapter 5** also provides details on the spatial arrangement of buildings and their relationship to the other elements of the village. The village will be created as Pacific Highlands Ranch develops. Flexibility and adherence to the overall land use goals of this text will guide future planning and development decisions.

# **Residential Neighborhoods**

The Plan designates 5,182 residential units distributed throughout the community (this total includes housing units already developed or approved for development in the subarea). The residential unit mix of different densities and product types is arranged to create small neighborhoods with distinctive characteristics.

The Pacific Highlands Ranch community is based on neo-traditional planning concepts that emphasize bicycle, equestrian and pedestrian paths and focus community activities around a hub-and-spoke development pattern. Commercial, civic and residential uses will be integrated in the town center and the circulation element will accommodate pedestrian, bicycle, transit and equestrian access with comparable ease to what motorized vehicles enjoy.

A diverse variety of housing options are provided to ensure that residential opportunities are available to accommodate a range of incomes. A fine-grain mixture of residential densities will be achieved through adherence to the design guidelines in **Chapter 5**.

The residential neighborhood element of Pacific Highlands Ranch is organized in a hierarchical fashion. Homes will be grouped into neighborhoods and neighborhoods will be grouped together to form residential districts. The housing products of each district represent the clustering of like residences and the layering of densities throughout the community. Each district is connected with other neighborhood districts by a system of trails, bikeways and streets.

The traditional and higher-density, transit-dependent housing is located within the village of the town center. As one moves farther from the village, the density becomes less intense and housing types are predominantly single-family. The town center neighborhoods should contain a mix of small-lots, large-lots, second units, duplexes and triplexes.

To assure that all residential development contributes in a positive manner to the community, the Community Design Element of the Plan (**Chapter 5**) expands upon various design issues.

These issues include open spaces, setbacks, garage siting, street patterns, and housing types and density.

## A) Village Residential

This area will consist of high-density residential development within the village area of the town center. The maximum density in the village will be 34 du/acre (gross), with a maximum of 500 dwelling units at buildout. By mixing commercial and residential land uses and defining high quality streetscape and building design within the village area, pedestrian activity will be greatly enhanced.

Village residences will be designed with a palette of colors and articulated through the use of various architectural features to create a visually interesting and variegated street scene.

Streetscape quality and pedestrian orientation are stimulated by the fine-grain mixture of housing types and densities, the use of small blocks, a limited street system and sensitive size and building design. The Community Design Element (**Chapter 5**) of the Plan describes how this will occur. Access to the village will occur primarily via pedestrian and bicycle linkages to encourage and support alternative modes of transportation access.

## B) Core Residential

These residential areas will include diverse housing products such as small-lot single-family homes, duplexes, triplexes and townhouse/flat combinations. Single-family dwellings with a second unit are permitted within this designation. The general density range is from 9-14 du/acre (gross). The total number of dwelling units for this category is approximately 878. These areas should create a positive transition from high-density multifamily to single-family detached neighborhoods. The pedestrian activity within these areas is important to the integration of each neighborhood into the community as a whole.

The core residential areas located on the same side of Carmel Valley Road and abutting the village or abutting the employment center will be permitted to have a maximum density of 20 du/acre (gross). These areas are intended to augment the residential development within the village.

Streetscape quality and pedestrian orientation are served by implementing the fine-grained mixture of housing types and densities, the use of a modified grid street system and sensitive size and building design. The Community Design Element (**Chapter 5**) of this text describes how this will occur. Access to the village includes pedestrian and bicycle linkages, to encourage and support alternative modes of transportation.

## C) Peripheral Residential

Peripheral residential neighborhoods have a density range of 5-9 du/acre (gross), which translates to approximately 1,230 dwelling units. Single-family homes are likely to be the predominant product type. Housing types may include conventional-lot and small-lot

single-family homes. Single-family homes with a second unit, duplexes and triplexes are also permitted.

Clear pedestrian and bicyclist linkages have been created within and between adjacent neighborhoods and the rest of the community. The lots within these areas will be designed with neighborly interaction in mind. Such features may include shallow front yard setbacks, height restrictions, specified floor area ratios, front porches and garage orientations (away from the street). Common areas may be located within the development that will provide recreational amenities such as pools, picnic areas, ball courts and clubhouses.

## D) Low-Density Residential

These residential areas have a density of 2-5 du/acre (gross), with single-family residences the only permitted residential use, yielding approximately 2,350 dwelling units. These neighborhoods should be designed to preserve natural topography and features. The provision of clear pedestrian and open space linkages within and between neighborhoods is encouraged through the use of trails.

Lot and street alignments will be adapted to the topography and other natural features of the area to create a sensitive and unique series of neighborhoods. This design approach, particularly with regard to the construction of streets and other built improvements, minimizes the need for extensive earthwork.

Distinct pedestrian and open space linkages should be developed within and between neighborhoods. These linkages will provide access to the rest of the community and its facilities and services.

Additional public open spaces should be created at the edge of the MHPA to create focal points, utilize public view opportunities, trailheads and to visually link neighborhoods and sections of the overall subarea.

# E) Very Low-Density Residential

These single-family neighborhoods have an average density of less than 1 du/acre, and account for 192 units (includes 180 units of existing projects) in the Pacific Highlands Ranch Subarea. Single-family homes are the only permitted use.

#### PRIVATE HIGH SCHOOL

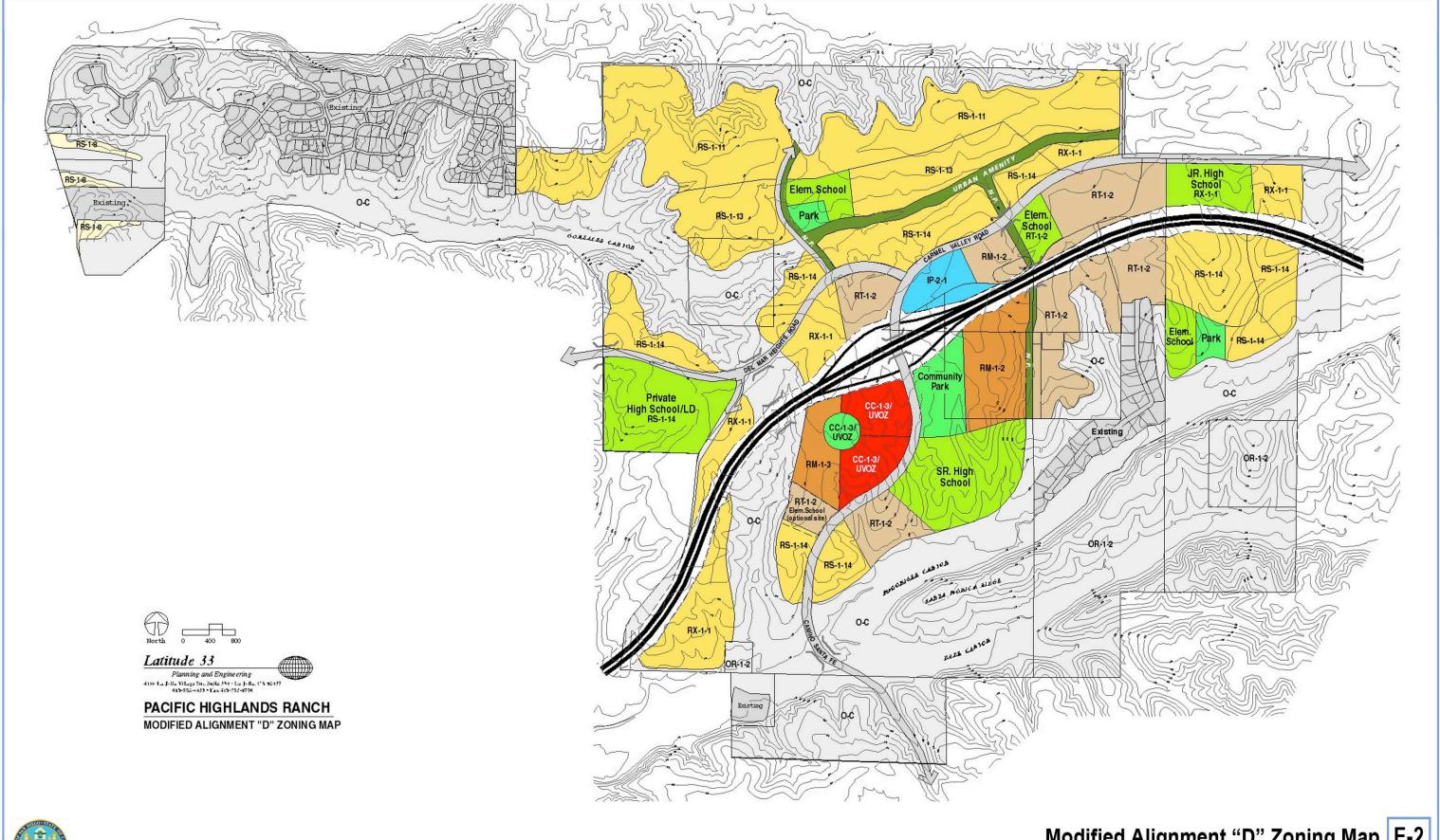
Included within the Plan is a private high school. The Catholic Diocese has purchased a 54-acre site on the south side of Del Mar Heights Road on the western boundary of the subarea and the northern boundary of SeaBreeze Farms. The campus will accommodate up to 2,200 students (grades from nine through 12), and will include a community parish church that will share facilities with the school and have a worship space large enough to seat faculty and student body. It is envisioned that the school will serve the greater north county region and may include residences for grounds keeper and rectory for parish pastor. It will require a

Conditional Use Permit (CUP) from the City of San Diego. If the high school is not approved, the site should be developed in a manner consistent with the low-density (LD) land use designation. The LD designation will permit approximately 255 dwelling units at a density of up to five dwellings per gross acre.

## RECOMMENDED ZONING

This Plan establishes the appropriate zones for implementation of the designated land uses. The zones delineated on **Exhibit E-2** will be adopted, by separate ordinance, with the approval of the Plan, but will not become effective until a successful phase shift has occurred. The zones proposed for implementation of this Plan include the following:

- CC-1-3/UVOZ with the Urban Village Overlay for the village. This zone will permit the development of commercial, office and residential land uses at the intensities necessary to create the pedestrian-oriented village.
- IP-2-l for the employment center. This zone will permit the uses necessary to develop the employment center.
- RM-1-3 for the core residential area with a density of 20 dwelling units per acre.
- RM-1-2 for the core residential area which will have a density of 14 dwelling units per acre.
- RT-1-2 and RX-1-1 for the peripheral residential areas. These zones will allow each property owner to create projects that provide a variety of housing types.
- RX-1-1, RS-1-14, RS-1-13, and RS-1-11 for the low-density areas. These zones provide a variety of lot sizes to address the need for diverse housing stock among single-family homeowners.
- RS-1-8 for the very low-density areas.
- OC for those portions of existing parcels that are partially located within the MHPA.
- OR-1-2 for those parcels that are located completely within the MHPA.
- RS-1-13 for the optional (stand alone) Solana Beach elementary school site. This underlying zone will permit development of the site, consistent with the low-density designation, in the event the Solana Beach School District does not need this site for a school.
- RX-1-1 for the second (stand alone) Del Mar elementary school site. This is an underlying zone that will permit development in the event the Del Mar School District does not build this school.
- RS-1-14 for the private high school site. This underlying zone will permit the property owner to utilize the site in the event the school is not developed.
- RX-1-1 for the primary junior high school. This underlying zone will permit development of the site, consistent with low-density residential designation, in the event that a junior high school is not developed.



These zones are part of the approved Land Development Code and are not in effect yet. **Table 2-3** provides a conversion from the new to the existing designation.

#### SUBAREA RPO/ESL ANALYSIS

An inventory of biologically sensitive lands, as described in the MSCP Subarea Plan, was conducted by Natural Resource Consultants for the Plan. Maps of the steep slopes, floodplains, archaeological sites and wetlands were prepared and used to define the opportunities and constraints within the subarea. Considering the goals of the NCFUA Framework Plan, the various SR-56 alignments, and the opportunities and constraints of the site, the development footprint was created. Avoiding and minimizing impacts to environmentally sensitive lands dictated the ultimate design of the Pacific Highlands Ranch community. Specifically, the Plan addresses the City's resource preservation goals by clustering development away from the most sensitive resources.

The development plan for Pacific Highlands Ranch meets the intent of the interim RPO. It will preserve sensitive resources in the manner prescribed by RPO and the pending ESL Ordinance. In order to provide for regional transportation, SR-56, and implement the MSCP Subarea Plan, a Deviation from Sensitive Biological Resources Regulations will be required. Consistent with City Council Policy 600-40 (Long-Range Plan), the Plan ensures the protection of environmentally sensitive lands by preserving contiguous sensitive resources and providing mechanisms to acquire or protect these resources. Specifically, the Plan preserves the habitat corridors and areas that are contiguous to existing open space and MHPA areas. **Appendix D** includes both parcel-by-parcel and project level analyses required by the interim RPO. The following RPO and ESL impacts have been identified and addressed:

## Alignment "D" Analysis

Alignment "D" of SR-56 includes the following impacts:

The majority of steep slopes occur on the edges of the planning area. However, 19 percent of the 25 percent or greater slopes within the subarea will be impacted by the development footprint. These slopes are generally in four areas: the western portion of La Zanja Canyon, the northeast corner of Gonzales Canyon, the east end of Gonzales Canyon and the central core of the development area near Rancho Glens Estates. The total steep slope acreage impacted by development is 70 acres. The combination of steep slopes, spread throughout the subarea, and the NCFUA Framework Plan requirement to develop a pedestrian-oriented community results in encroachments into these areas. In addition, the possible realignment of SR-56 through the development area eliminates relatively flat areas from the development footprint.

The wetland impacts in Pacific Highlands Ranch will be generally limited to finger drainage areas. The impacts will generally occur in four areas: the northeast corner of Gonzales Canyon, the created link for wildlife corridor, the core development area near Rancho Glens Estates and the north side of McGonigle Canyon east of Rancho Glens Estates. The majority of the impacted wetland areas consist of narrow (up to six feet in width) areas within the

body of the development footprint where avoidance is impossible. These areas represent approximately 2.2 acres (4.9 percent) of the wetlands within Subarea III. Except for the street crossings of the urban amenity and Carmel Valley Creek, the majority of the wetlands within Pacific Highlands Ranch will remain undisturbed and impacts will be minimized.

The development footprint for the subarea will impact 30.6 acres (11.5 percent) of lands mapped as floodplain by the federal government. These impacts occur in three areas: the south end of Rancho Glens Estates, the west end of the subarea at Old El Camino Real and the east side of Rancho Glens Estates north of McGonigle Canyon. Rancho Glens Estates is an existing development and was developed in conformance with the City's floodplain development standards. The western portion of the subarea is within the drainage area for Gonzales Canyon and each property owner will be required to comply with the City's floodplain development standards prior to issuance of a building permit. The eastern portion of the subarea, east of Rancho Glens Estates and south of SR-56, has a small area that is within the floodplain. The grading plan was designed to prevent down stream scouring or alter upstream water flow. Furthermore, prior to development within the floodplain, the property owner will be required to comply with the City's floodplain development standards.

No impacts within the adjusted MHPA boundary (except for necessary community facilities) are proposed by this Plan. Approximately 71.2 acres of Tiers I, II, and III and wetland habitats outside the MHPA boundary will be lost; however, the habitat will be mitigated inside the MHPA with 82 acres of similar habitat. No narrow endemic species have been found within the boundaries of the Pacific Highlands Ranch Subarea.

CEQA covered species and land supporting rare, threatened or endangered species have been identified on several properties. Most of these species are located within the MHPA boundary and will not be impacted by the development footprint. However, there are instances where species may be lost in the effort to provide a pedestrian-oriented community and to accommodate the realigned SR-56. Such losses will be mitigated in conformance with the MSCP Subarea Plan.

Archaeological sites have been found on two properties, Pardee and Lin/Kasai. The sites on the Pardee property are located within the SR-56 alignment and impacts to those sites will be the responsibility of the California Department of Transportation. The Lin/Kasai property is impacted by SR-56 and the development footprint. Impacts related to the development footprint will be mitigated in conformance with RPO.

## **COMMUNITY FACILITIES**

The community facilities described and referenced in **Chapters 3** and **7** will be provided within the "D" alignment alternative. These facilities include, but are not limited to, streets, schools, parks, civic areas, transit system, trails, fire stations, a library and active use areas.

## **IMPLEMENTATION**

The Community Design Element (**Chapter 5**) provides design principles for development of the subarea. **Chapter 8** provides details on the implementation of land use plan.

## CONFORMANCE WITH THE FRAMEWORK PLAN

The Pacific Highlands Ranch land use element conforms to the Framework Plan in the following areas:

- Creation of a land use pattern that is distinctive and capable of fostering appealing and enjoyable business districts and neighborhoods.
- Concentration of residential developments in a series of compact and diverse neighborhoods that provide a wide variety of urban services.
- Integration of various means of non-automobile transport into the land use plan. These alternatives will serve all parts of the subarea.
- Restriction of densities to preclude negative impacts to existing communities and surrounding natural features and habitat.

## STATE ROUTE 56 CENTRAL ALIGNMENT LAND USE PLAN

This alignment is the most direct route between Carmel Valley and Rancho Peñasquitos. The North City Future Urbanizing Area (NCFUA) Framework Plan includes this alignment in its graphics as the middle section of SR-56.

The Central alignment of SR-56 enters the Pacific Highlands Ranch in the southwest corner of the planning area. Topographically, this places the freeway in McGonigle Canyon and adjacent to Carmel Creek. This location is similar to the other SR-56 alignments (Exhibit 4-1). However, rather than traversing northerly up toward the crest of the canyon, this alignment continues in an easterly fashion in McGonigle Canyon. Near the intersection of McGonigle and Deer Canyons, the freeway proceeds northeasterly on the south-facing slope of Santa Monica Ridge. This route enters the Torrey Highlands community (Subarea IV) on its western boundary near its southeast corner.

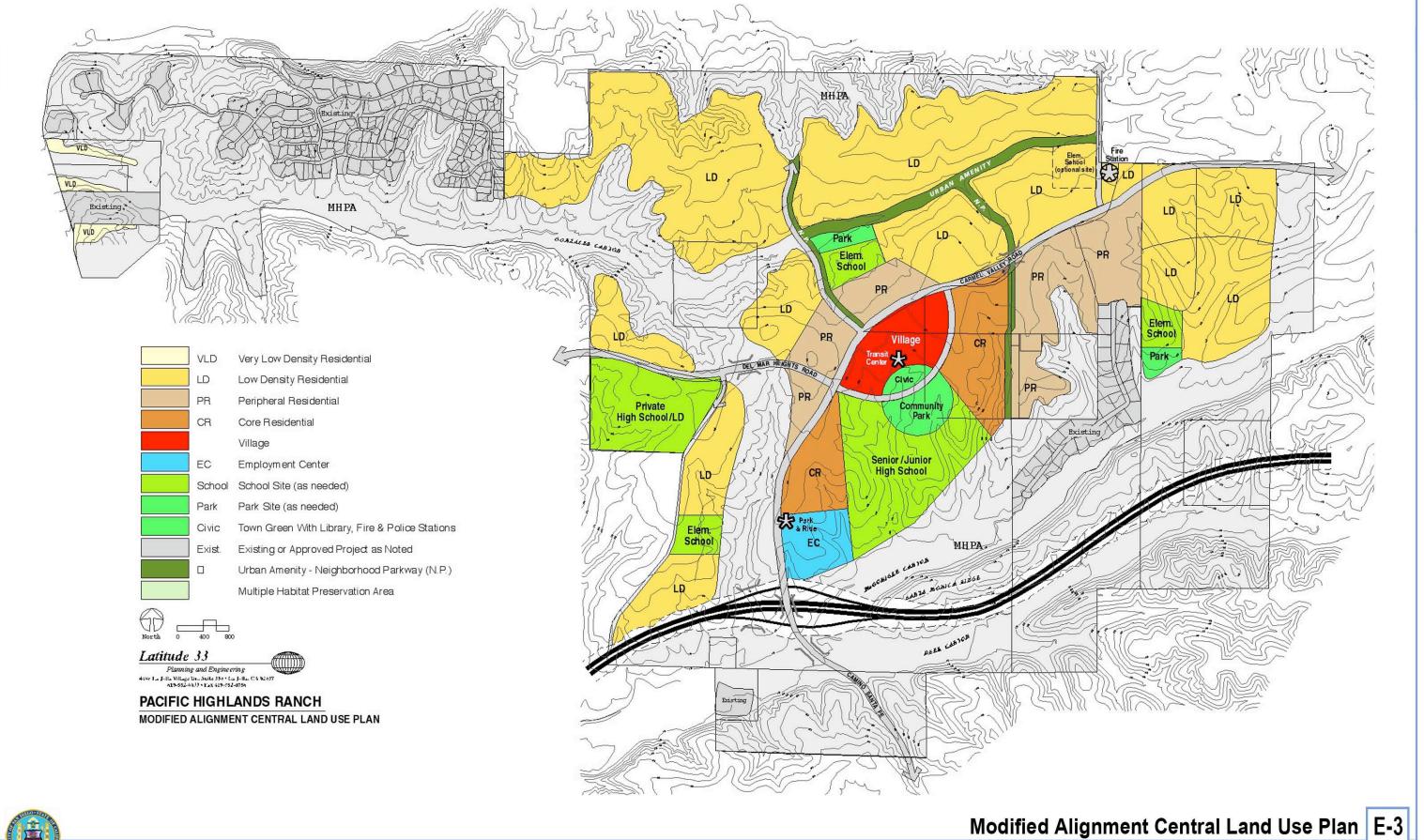
The circulation system for Pacific Highlands Ranch is based upon one interchange at Camino Santa Fe. The development of an additional interchange, if needed to serve buildout of the NCFUA and unincorporated areas of the County, along SR-56 is not precluded (**Exhibit 4-2**).

## LAND USE

Many of the concepts in the "F" alignment subarea plan alternative are valid with the Central alignment alternative. Specifically, preservation and enhancement of the MHPA are the most significant elements of the plan. The remainder of the land uses will achieve the Framework Plan principle of pedestrian-oriented development in and around the village and town center. The focus on non-motorized travel and movement has shaped the land use patterns contained within the Central alignment plan. The Community Design Element (**Chapter 5**) and the master rezoning provide property owners and City staff with the basic tools for implementing the goals and principles associated with this plan.

## **Land Use Plans**

This plan has been prepared to address the land use implications associated with the possible selection and adoption of the Central alignment for SR-56. As demonstrated in **Exhibit E-3**, this plan is similar to the land plan for the "F" alignment; however, the shift in SR-56 to the Central alignment provides an opportunity to remove a dividing element from the community.



The plan has been developed based on three major functional elements:

- The Town Center
- The Village
- The Residential Neighborhoods

## **Town Center**

The town center is the most important element for creating a strong sense of place and community. Therefore, a major objective of this Plan is to create and develop a town center that is pedestrian-oriented and serves as the retail, commercial, employment and social hub of the Pacific Highlands Ranch community. The approximately 260-acre town center includes approximately 1,940 dwelling units, up to 300,000 square feet of retail and office space, a 50-acre senior high school, a 20-acre junior high school, a 13-acre community park, a five-acre civic use area and a 200,000 square foot employment center. The focal point of the town center is the village. The village consists of residential, commercial and civic uses and will be discussed below. A significant effect of this blending of land uses will be to reduce the need for automobile trips both within and outside the community. To that end, the Plan locates the town center and the village areas at the geographic center of the community, with direct multi-modal transportation linkages to the surrounding neighborhoods via trails as well as roads.

An attractive town center which serves as the community anchor is reinforced by five related community elements:

- A modified street grid system.
- Design standards that foster a pedestrian-friendly environment and articulate a community theme.
- A pattern of development that blends commercial and residential uses.
- Convenient pedestrian, bicycle and transit access to the commercial core, which is within a one quarter-mile radius (five-minute walking distance) of the majority of the community population.
- A transit center within the town center to take advantage of the concentration of uses, higher densities, and its central location within the subarea, and to reinforce multiple ridership transportation modes within and outside the community.

The design of the town center will accommodate various types of development which are based on their relationship to automobile traffic and lot sizes necessary for the type of development. This concept locates the homes of most of Pacific Highlands Ranch residents near the goods and services they need. By layering the intensity of uses from the major roads (highest automobile use) on the periphery, toward the center (lowest automobile use), the area becomes more appealing for pedestrian activity. With the inclusion of residential units among the commercial uses, pedestrian activity is further encouraged and reinforced.

The blending of residential and commercial uses results in increased pedestrian activity which fosters a sense of community and connectedness among residents.

# A) Residential Development

Within the town center there will be 1,940 residential dwelling units developed. Density of residential uses will range up to 34 dwelling units per acre (du/acre) gross. These residential units will accommodate approximately 5,000 people. This population assures the successful development of a true compact community that will support the commercial and office uses, as well as reduce the frequency of single-occupant vehicle trips.

A wide range of housing types and affordability will be provided in the town center including townhouses, apartments, duplexes, single-family residences with accessory units and small-lot single-family homes. Residential densities will decrease as the distance from the village increases. The emphasis in this core residential area will be to provide attractive rental and for-sale housing integrated with the core commercial establishments.

# B) Employment Center

The commute from home to work typically generates about one-third of all daily vehicle trips. By providing an employment center within Plan it may reduce vehicle trips. The location of the employment center on the periphery of the town center will provide convenient access for residents of the community who also work there.

Approximately 23 acres within the town center are designated for employment center uses and facilities. Typical uses include:

- Scientific research and development uses.
- Light industrial and manufacturing uses.
- Professional and corporate office uses.
- Accessory uses such as restaurants, child care, business support, and other convenience facilities. Such uses will be limited by the zone.

The employment center may also integrate design considerations for future transit services in the area. Transit support facilities should be incorporated within the employment center to allow for private shuttles or eventual public transit service. Public transit service providers will make the actual determination when and under what circumstances transit services will be provided to the community. A park-and-ride will be located within the employment center to facilitate ride sharing for work and special events.

The employment center should be developed in a campus type setting, which emphasizes ample landscaped grounds instead of paved surfaces. In addition, the area should accommodate ample and convenient pedestrian and bicycle linkages with other parts of the town center and Pacific Highlands Ranch. Buildings developed within the employment center campus should incorporate features that promote alternative modes of transportation to the automobile, such as secure bicycle storage facilities and preferential ride-sharing parking.

## Village

The village is the residential, commercial and civic core of the town center. The 34-acre village includes 500 residential dwellings, 150,000 square feet of retail space, 150,000 square feet of office space, a transit center and a civic use area. The actual square footage of retail and office space can be modified to respond to market demands, so long as a total of 300,000 square feet is not exceeded and 100,000 square feet of retail uses are provided.

## A) Village Zones

Those portions of the village area that abut Carmel Valley Road (Zone 1) provide for commercial uses that require large pads and typify the modern commercial, automobile-oriented, development pattern. Beyond the larger pads will be smaller lots with a mix of residential and commercial uses; this constitutes the less automobile-oriented development area (Zone 2). This area will be marked with appealing pedestrian facades and reduced or eliminated setbacks. The interior of the village area will expand upon the pedestrian-oriented development pattern with vehicle access at the rear of lots and the use of screened parking areas or parking structures (Zone 3) (Exhibit 2-4).

Except for Zone 1, commercial developments within the village should locate parking areas to the interior of blocks or within structures so the parking does not interfere with movements of pedestrians.

Zone 1 of "main street" (see **Chapter 5** for additional discussion) is the area where auto-accessible development should be located. It is also the outer edge of the village, and can accommodate larger parking areas and anchor stores. Arterial-oriented anchor tenants and other auto-dependent users should attempt to balance the needs of pedestrian and automobiles.

The commercial users in Zone 1 should be connected to the interior of the village by shops and stores that are oriented toward the street and promote pedestrian activity. Behind the large commercial spaces and buildings, the next layer of commercial uses should comprise medium-sized commercial enterprises (Zone 2). These shops and commercial spaces should be oriented toward the street and designed to provide pedestrian access through such features as reduced setbacks, screened or common parking, window boxes and public spaces.

The center of the village should be designed to limit automobile access and increase pedestrian appeal, safety and movement (Zone 3). Again, these design features may include eliminated or reduced setbacks, common parking areas that are screened, large

window areas, safety lighting and public spaces (**Exhibits 2-5** and **2-6**). The inclusion of approximately 500 residences within the village area of the town center will assist in fostering a high level of pedestrian activity. In addition to automobile and mass transportation that connect the surrounding neighborhoods to the village and town center, the subarea transportation system includes multiple non-motorized trails and paths.

Additional on-street parking, perhaps including diagonal spaces, should be encouraged in all three zones to maximize public parking.

#### B) Civic Areas and Uses

The City of San Diego provides access to City services for citizens by creating satellite offices within various communities. The village includes approximately five acres to be utilized for civic activities such as meeting rooms, a transit center, pedestrian plaza and a civic use area.

The San Dieguito Union High School District and the City of San Diego may jointly pursue development a of library and a performing arts center, to serve both the students and residents of Pacific Highlands Ranch. The creation of a library or performing arts center to serve both the San Dieguito Union High School District and the City of San Diego is limited by issues of access and financing. Specifically, the City of San Diego will need to assure that residents of the area are able to utilize the library during normal hours of operation. Likewise, use of a performing arts center must provide for the needs of all users and cannot be limited to high school students. In addition, financing of such facilities is difficult and costly. While developing one facility to serve both groups may save operating expenses, these savings may be exceeded by the cost of creating a funding mechanism which serves and protects both parties. Through the possible joint development of a library and a performing arts center, the community could achieve a blending of students and other residents within facilities that meet the needs of both the School District and the community. In the event a library and a performing arts center is not jointly developed, a stand alone branch library should be located in the civic use area.

The civic use area abuts core residential areas and the community park, thereby providing residents an opportunity to generate stronger ties with their neighbors and with the community as a whole.

## C) Village Development

To assure that development proceeds consistent with the Plan and with other City document policies and ordinances, commercial, employment, and residential development within the village will require approval of a planned development permit, or successor permits for each project. Conditional uses, consistent with the Plan, may also be allowed through approval of a Conditional Use Permit. Specific design and development policies for the village are contained in **Chapter 5** (Community Design).

**Chapter 5** also provides details on the spatial arrangement of buildings and their relationship to the other elements of the village. The village will be created as Pacific Highlands Ranch develops. Flexibility and adherence to the overall land use goals of this text will guide future planning and development decisions.

# **Residential Neighborhoods**

The Plan designates 5,510 residential units distributed throughout the community (this total includes housing units already developed or approved for development in the subarea). The residential unit mix of different densities and product types is arranged to create small neighborhoods with distinctive characteristics.

The Pacific Highlands Ranch community is based on neo-traditional planning concepts that emphasize bicycle, equestrian and pedestrian paths and focus community activities around a hub-and-spoke development pattern. Commercial, civic and residential uses will be integrated in the town center and the circulation element will accommodate pedestrian, bicycle, transit and equestrian access with comparable ease to what motorized vehicles enjoy.

A diverse variety of housing options are provided to ensure that residential opportunities are available to accommodate a range of incomes. A fine-grain mixture of residential densities will be achieved through adherence to the design guidelines in **Chapter 5**.

The residential neighborhood element of Pacific Highlands Ranch is organized in a hierarchical fashion. Homes will be grouped into neighborhoods and neighborhoods will be grouped together to form residential districts. The housing products of each district represent the clustering of like residences and the layering of densities throughout the community. Each district is connected with other neighborhood districts by a system of trails, bikeways and streets.

The traditional and higher-density, transit-dependent housing is located within the village of the town center. As one moves farther from the village, the density becomes less intense, and housing types are predominantly single-family. The town center neighborhoods should contain a mix of small-lots, large-lots, second units, duplexes and triplexes.

To assure that all residential development contributes in a positive manner to the community, the Community Design Element of the Plan (**Chapter 5**) expands upon various design issues. These issues include open spaces, setbacks, garage siting, street patterns and housing types and density.

## A) Village Residential

This area will consist of high-density residential development within the village area of the town center. The maximum density in the village will be 34 du/acre (gross) with a maximum of 500 dwelling units at buildout. By mixing commercial and residential land uses and defining high quality streetscape and building design within the village area, pedestrian activity will be greatly enhanced.

Village residences will be designed with a palette of colors and articulated through the use of various architectural features to create a visually interesting and variegated street scene.

Streetscape quality and pedestrian orientation are stimulated by the fine-grain mixture of housing types and densities, the use of small blocks, a limited street system and sensitive size and building design. The Community Design Element (**Chapter 5**) of the Plan describes how this will occur. Access to the village will occur primarily via pedestrian and bicycle linkages to encourage and support alternative modes of transportation access.

## B) Core Residential

These residential areas will include diverse housing products such as small-lot single-family homes, duplexes, triplexes and townhouse/flat combinations. Single-family dwellings with a second unit are permitted within this designation. The general density range is from 9-14 du/acre (gross). The total number of dwelling units for this category is approximately 1,030. These areas should create a positive transition from high-density multifamily to single-family detached neighborhoods. The pedestrian activity within these areas is important to the integration of each neighborhood into the community as a whole.

The core residential areas located on the same side of Carmel Valley Road and abutting the village or abutting the employment center will be permitted to have a maximum density of 20 du/acre (gross). These areas are intended to augment the residential development within the village.

Streetscape quality and pedestrian orientation are served by implementing the fine-grained mixture of housing types and densities, the use of a modified grid street system and sensitive size and building design. The Community Design Element (**Chapter 5**) of this text describes how this will occur. Access to the village includes pedestrian and bicycle linkages to encourage and support alternative modes of transportation.

# C) Peripheral Residential

Peripheral residential neighborhoods have a density range of 5-9 du/acre (gross), which translates to approximately 1,140 dwelling units. Single-family homes are likely to be the predominant product type. Housing types may include conventional-lot and small-lot

single-family homes. Single-family homes with a second unit, duplexes and triplexes are also permitted.

Clear pedestrian and bicyclist linkages have been created within and between adjacent neighborhoods and the rest of the community. The lots within these areas will be designed with neighborly interaction in mind. Such features may include shallow front yard setbacks, height restrictions, specified floor area ratios, front porches and garage orientations (away from the street). Common areas may be located within the development that will provide recreational amenities such as pools, picnic areas, ball courts and clubhouses.

## D) Low-Density Residential

These residential areas have a density of 2-5 du/acre (gross), with single-family residences the only permitted residential use, yielding approximately 2,620 dwelling units. These neighborhoods should be designed to preserve natural topography and features. The provision of clear pedestrian and open space linkages within and between neighborhoods is encouraged through the use of trails.

Lot and street alignments will be adapted to the topography and other natural features of the area to create a sensitive and unique series of neighborhoods. This design approach, particularly with regard to the construction of streets and other built improvements, minimizes the need for extensive earthwork.

Distinct pedestrian and open space linkages should be developed within and between neighborhoods. These linkages will provide access to the rest of the community and its facilities and services.

Additional public open spaces should be created at the edge of the MHPA to create focal points, utilize public view opportunities, trailheads and to visually link neighborhoods and sections of the overall subarea.

# E) Very Low-Density Residential

These single-family neighborhoods have an average density of less than 1 du/acre and account for 192 units (includes 180 units of existing projects) in the Pacific Highlands Ranch Subarea. Single-family homes are the only permitted use.

#### PRIVATE HIGH SCHOOL

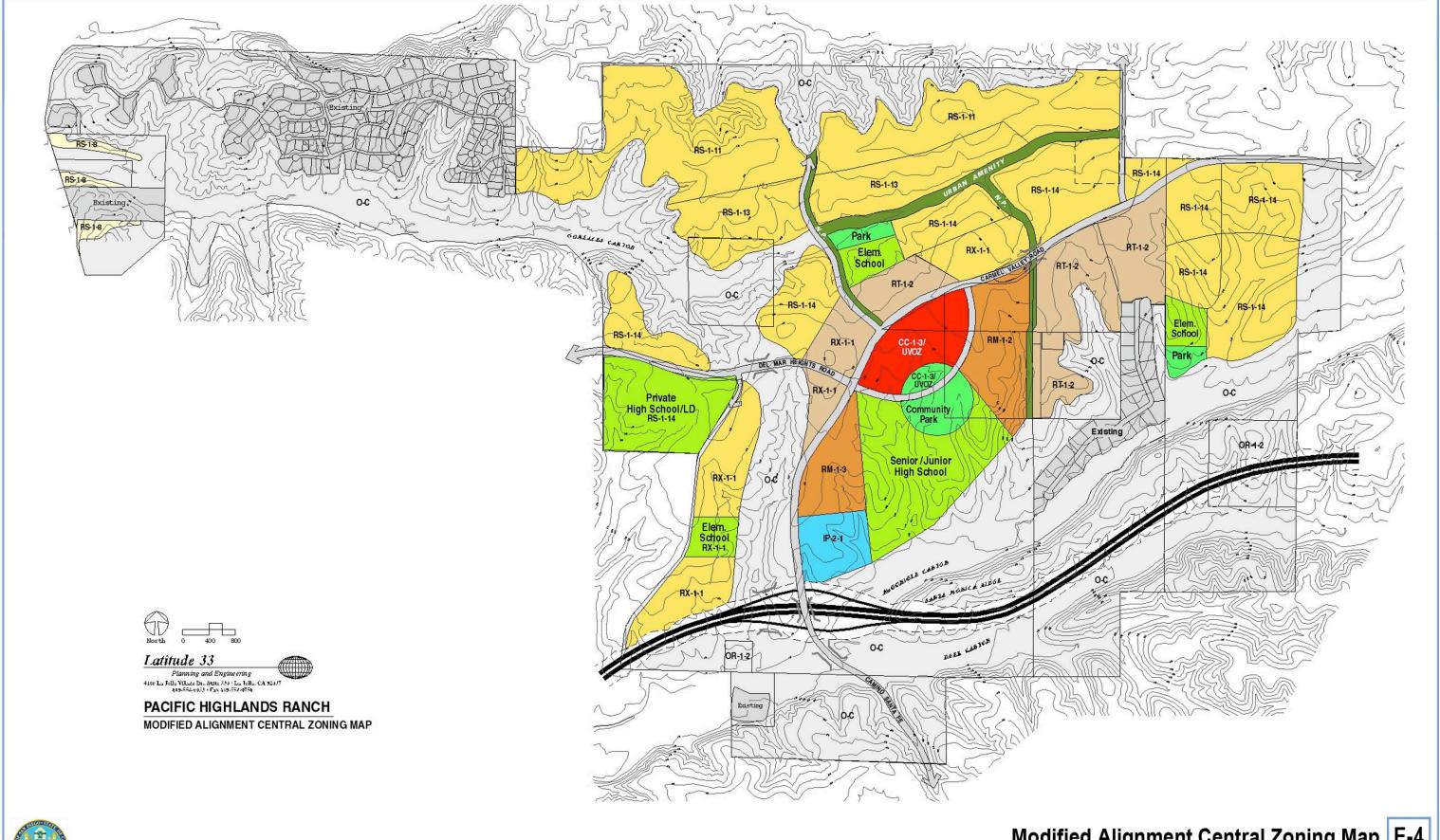
Included within the Plan is a private high school. The Catholic Diocese has purchased a 54-acre site on the south side of Del Mar Heights Road on the western boundary of the subarea and the northern boundary of SeaBreeze Farms. The campus will accommodate up to 2,200 students (grades 9- 12), and will include a community parish church that will share facilities with the school and have a worship space large enough to seat faculty and student body. It is envisioned that the school will serve the greater north county region and may include residences for grounds keeper and rectory for parish pastor. It will require a Conditional Use

Permit (CUP) from the City of San Diego. If the high school is not approved, the site should be developed in a manner consistent with the low-density (LD) land use designation. The LD designation will permit approximately 255 dwelling units at a density of up to five dwellings per gross acre.

## RECOMMENDED ZONING

This Plan establishes the appropriate zones for implementation of the designated land uses. The zones delineated on **Exhibit E-2** will be adopted, by separate ordinance, with the approval of the Plan, but will not become effective until a successful phase shift has occurred. The zones proposed for implementation of this Plan include the following:

- CC-1-3/UVOZ with the Urban Village Overlay for the village. This zone will permit the development of commercial, office and residential land uses at the intensities necessary to create the pedestrian-oriented village.
- IP-2-l for the employment center. This zone will permit the uses necessary to develop the employment center.
- RM-1-3 for the core residential area with a density of 20 dwelling units per acre.
- RM-1-2 for the core residential area which will have a density of 14 dwelling units per acre.
- RT-1-2 and RX-1-1 for the peripheral residential areas. These zones will allow each property owner to create projects that provide a variety of housing types.
- RX-1-1, RS-1-14, RS-1-13, and RS-1-11 for the low-density areas. These zones provide a variety of lot sizes to address the need for diverse housing stock among single-family homeowners.
- RS-1-8 for the very low-density areas.
- OC for those portions of existing parcels that are partially located within the MHPA.
- OR-1-2 for those parcels that are located completely within the MHPA.
- RS-1-13 for the optional (stand alone) Solana Beach elementary school site. This underlying zone will permit development of the site, consistent with the low-density designation, in the event the Solana Beach School District does not need this site for a school.
- RX-1-1 for the second (stand alone) Del Mar elementary school site. This is an underlying zone that will permit development in the event the Del Mar School District does not build this school.
- RS-1-14 for the private high school site. This underlying zone will permit the property owner to utilize the site in the event the school is not developed.
- RM-1-2 for the primary junior high school. This underlying zone will permit development of the site, consistent with low-density residential designation, in the event that a junior high school is not developed.



Modified Alignment Central Zoning Map E-4 Pacific Highlands Ranch Subarea Plan EXHIBIT

These zones are part of the approved Land Development Code and are not in effect yet. **Table 2-3** provides a conversion from the new to the existing designation.

## **COMMUNITY FACILITIES**

The community facilities described and referenced in **Chapters 3** and **7** will be provided within the Central alignment alternative. These facilities include, but are not limited to, streets, schools, parks, civic areas, transit system, trails, fire stations, a library and active use areas.

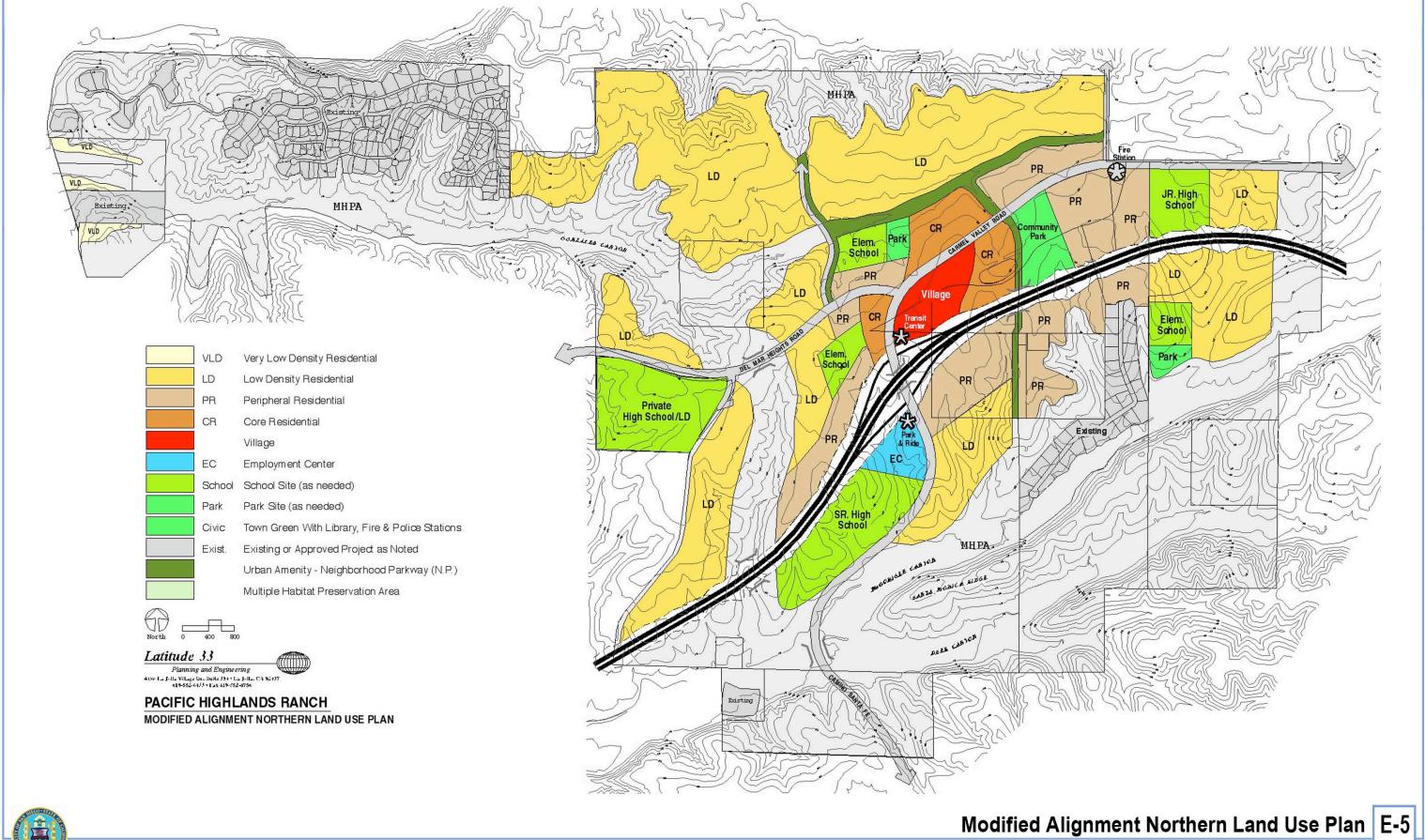
# **IMPLEMENTATION**

The Community Design Element (**Chapter 5**) provides design principles for development of the subarea. **Chapter 8** provides details on the implementation of the land use plan.

## CONFORMANCE WITH THE FRAMEWORK PLAN

The Pacific Highlands Ranch land use element conforms to the Framework Plan in the following areas:

- Creation of a land use pattern that is distinctive and capable of fostering appealing and enjoyable business districts and neighborhoods.
- Concentration of residential developments in a series of compact and diverse neighborhoods that provide a wide variety of urban services.
- Integration of various means of non-automobile transport into the land use plan. These alternatives will serve all parts of the subarea.
- Restriction of densities to preclude negative impacts to existing communities and surrounding natural features and habitat.



# STATE ROUTE 56 NORTHERN ALIGNMENT LAND USE PLAN

This alignment is located between alignments "D" and "F" (**Exhibit 4-1**). The environmental impacts associated with this alignment are analyzed in the initial draft Environmental Impact Report which was prepared by the City of San Diego.

The Northern alignment of SR-56 enters Pacific Highlands Ranch in the southwest corner of the planning area. Topographically, this places the freeway in McGonigle Canyon and adjacent to Carmel Creek. This location is similar to the other SR-56 alignments. From this position, the alignment traverses northerly along the north slope of McGonigle Canyon, toward the crest of the canyon. The freeway arcs easterly on the north side of Rancho Glens Estates, then begins to move in a southeasterly direction as it enters the Torrey Highlands community (Subarea IV).

The circulation system for Pacific Highlands Ranch is based upon one interchange at Camino Santa Fe. The development of an additional interchange, if needed, to serve buildout of the NCFUA and unincorporated areas of the County, along SR-56 is not precluded (**Exhibit 4-2**).

### LAND USE

Many of the concepts in the "F" alignment subarea plan alternative are valid for the Northern alignment alternative. Specifically, preservation and enhancement of the MHPA are the most significant elements of the plan. The remainder of the land uses will achieve the Framework Plan principle of pedestrian-oriented development in and around the village and town center. The focus on non-motorized travel and movement has shaped the land use patterns contained within the Northern alignment plan. The Community Design Element (**Chapter 5**) and the master rezoning provide property owners and City staff with the basic tools for implementing the goals and principles associated with this plan.

## **Land Use Plans**

This plan has been prepared to address the land use implications associated with the possible selection and adoption of the Northern alignment for SR-56. As demonstrated in **Exhibit E-5**, this plan is similar to the land plan for the "D" alignment; however, the shift in SR-56 to the Central alignment provides an opportunity to remove a dividing element from the community.

The plan has been developed based on three major functional elements:

- The Town Center
- The Village
- The Residential Neighborhoods

### **Town Center**

The town center is the most important element for creating a strong sense of place and community. Therefore, a major objective of this plan is to create and develop a town center that is pedestrian-oriented and serves as the retail, commercial, employment and social hub of the Pacific Highlands Ranch community. The approximately 110-acre town center includes approximately 1,000 dwelling units, up to 300,000 square feet of retail and office space, a 50-acre senior high school, a 20-acre community park, a five-acre civic use area and a 200,000 square-foot employment center. The focal point of the town center is the village. The village consists of residential, commercial and civic uses and will be discussed below. A significant effect of this blending of land uses will be to reduce the need for automobile trips both within and outside the community. To that end, the Plan locates the town center and the village areas at the geographic center of the community, with direct multi-modal transportation linkages to the surrounding neighborhoods via trails as well as roads.

An attractive town center that serves as the community anchor is reinforced by five related community elements:

- A modified street grid system.
- Design standards that foster a pedestrian-friendly environment and articulate a community theme.
- A pattern of development that blends commercial and residential uses.
- Convenient pedestrian, bicycle, and transit access to the commercial core, which is within a one quarter-mile radius (five-minute walking distance) of the majority of the community population.
- A transit center within the town center to take advantage of the concentration of uses, higher densities, and its central location within the subarea, and to reinforce multiple ridership transportation modes within and outside the community.

The design of the town center will accommodate various types of development which are based on their relationship to automobile traffic and lot sizes necessary for the type of development. This concept locates the homes of most of Pacific Highlands Ranch residents near the goods and services they need. By layering the intensity of uses from the major roads (highest automobile use) on the periphery, toward the center (lowest automobile use), the area becomes more appealing for pedestrian activity. With the inclusion of residential units among the commercial uses, pedestrian activity is further encouraged and reinforced. The blending of residential and commercial uses results in increased pedestrian activity which fosters a sense of community and connectedness among residents.

## A) Residential Development

Within the town center, there will be 1,000 residential dwelling units developed. Density of residential uses will range up to 34 dwelling units per acre (du/acre) gross. These residential units will accommodate approximately 2,600 people. This population assures the successful development of a true compact community that will support the

commercial and office uses, as well as reduce the frequency of single-occupant vehicle trips.

A wide range of housing types and affordability will be provided in the town center including townhouses, apartments, duplexes, single-family residences with accessory units and small-lot single-family homes. Residential densities will decrease as the distance from the village increases. The emphasis in this core residential area will be to provide attractive rental and for-sale housing integrated with the core commercial establishments.

## B) Employment Center

The commute from home to work typically generates about one-third of all daily vehicle trips. By providing an employment center within Plan it may reduce vehicle trips. The location of the employment center on the periphery of the town center will provide convenient access for residents of the community who also work there.

Approximately 14 acres within the town center are designated for employment center uses and facilities. Typical uses include:

- Scientific research and development uses.
- Light industrial and manufacturing uses.
- Professional and corporate office uses.
- Accessory uses such as restaurants, child care, business support, and other convenience facilities. Such uses will be limited by the zone.

The employment center may also integrate design considerations for future transit services in the area. Transit support facilities should be incorporated within the employment center to allow for private shuttles or eventual public transit service. Public transit service providers will make the actual determination when and under what circumstances transit services will be provided to the community. A park-and-ride will be located within the employment center to facilitate ride sharing for work and special events.

The employment center should be developed in a campus type setting, which emphasizes ample landscaped grounds instead of paved surfaces. In addition, the area should accommodate ample and convenient pedestrian and bicycle linkages with other parts of the town center and Pacific Highlands Ranch. Buildings developed within the employment center campus should incorporate features that promote alternative modes of transportation to the automobile, such as secure bicycle storage facilities, and preferential ride-sharing parking.

# Village

The village is the residential, commercial and civic core of the town center. The 24-acre village includes 500 residential dwellings, 150,000 square feet of retail space, 150,000 square feet of office space, a transit center and a civic use area. The actual square footage of retail and office space can be modified to respond to market demands, so long as a total of 300,000 square feet is not exceeded, and 100,000 square feet of retail uses are provided.

# A) Village Zones

Those portions of the village area that abut Carmel Valley Road (Zone 1) provide for commercial uses that require large pads and typify the modern commercial, automobile-oriented development pattern. Beyond the larger pads will be smaller lots with a mix of residential and commercial uses; this constitutes the less automobile-oriented development area (Zone 2). This area will be marked with appealing pedestrian facades and reduced or eliminated setbacks. The interior of the village area will expand upon the pedestrian-oriented development pattern with vehicle access at the rear of lots and the use of screened parking areas or parking structures (Zone 3) (Exhibit 2-4).

Except for Zone 1, commercial developments within the village should locate parking areas to the interior of blocks or within structures, so the parking does not interfere with movements of pedestrians.

Zone 1 of "main street" (see **Chapter 5** for additional discussion) is the area where auto-accessible development should be located. It is also the outer edge of the village and can accommodate larger parking areas and anchor stores. Arterial-oriented anchor tenants and other auto-dependent users should attempt to balance the needs of pedestrian and automobiles.

The commercial users in Zone 1 should be connected to the interior of the village by shops and stores which are oriented toward the street and promote pedestrian activity. Behind the large commercial spaces and buildings, the next layer of commercial uses should comprise medium-sized commercial enterprises (Zone 2). These shops and commercial spaces should be oriented toward the street and designed to provide pedestrian access through such features as reduced setbacks, screened or common parking, window boxes and public spaces.

The center of the village should be designed to limit automobile access and increase pedestrian appeal, safety and movement (Zone 3). Again, these design features may include eliminated or reduced setbacks, common parking areas which are screened, large window areas, safety lighting and public spaces (**Exhibits 2-5** and **2-6**). The inclusion of approximately 500 residences within the village area of the town center will assist in fostering a high level of pedestrian activity. In addition to automobile and mass transportation that connect the surrounding neighborhoods to the village and town center, the subarea transportation system includes multiple non-motorized trails and paths.

Additional on-street parking, perhaps including diagonal spaces, should be encouraged in all three zones to maximize public parking.

# B) Civic Areas and Uses

The City of San Diego provides access to City services for citizens by creating satellite offices within various communities. The village includes approximately five acres to be utilized for civic activities such as meeting rooms, a transit center, pedestrian plaza and a civic use area.

The San Dieguito Union High School District and the City of San Diego may jointly pursue development of a library and a performing arts center, to serve both the students and residents of Pacific Highlands Ranch. The creation of a library or performing arts center to serve both the San Dieguito Union High School District and the City of San Diego is limited by issues of access and financing. Specifically, the City of San Diego will need to assure that residents of the area are able to utilize the library during normal hours of operation. Likewise, use of a performing arts center must provide for the needs of all users, and cannot be limited to high school students. In addition, financing of such facilities is difficult and costly. While developing one facility to serve both groups may save operating expenses, these savings may be exceeded by the cost of creating a funding mechanism that serves and protects both parties. Through the possible joint development of a library and a performing arts center, the community could achieve a blending of students and other residents within facilities that meet the needs of both the School District and the community. In the event a library and a performing arts center are not jointly developed, a stand alone branch library should be located in the civic use area.

The civic use area abuts core residential areas and the community park, thereby providing residents an opportunity to generate stronger ties with their neighbors and with the community as a whole.

## C) Village Development

To assure that development proceeds consistent with the Plan and with other City document policies and ordinances, commercial, employment and residential development within the village will require approval of a planned development permit, or successor permits for each project. Conditional uses, consistent with the Plan, may also be allowed through approval of a Conditional Use Permit. Specific design and development policies for the village are contained in **Chapter 5** (Community Design).

**Chapter 5** also provides details on the spatial arrangement of buildings and their relationship to the other elements of the village. The village will be created as Pacific Highlands Ranch develops. Flexibility and adherence to the overall land use goals of this text will guide future planning and development decisions.

## **Residential Neighborhoods**

The Plan designates 4,950 residential units distributed throughout the community (this total includes housing units already developed or approved for development in the subarea). The residential unit mix of different densities and product types is arranged to create small neighborhoods with distinctive characteristics.

The Pacific Highlands Ranch community is based on neo-traditional planning concepts that emphasize bicycle, equestrian and pedestrian paths and focus community activities around a hub-and-spoke development pattern. Commercial, civic and residential uses will be integrated in the town center and the circulation element will accommodate pedestrian, bicycle, transit and equestrian access with comparable ease to what motorized vehicles enjoy.

A diverse variety of housing options are provided to ensure that residential opportunities are available to accommodate a range of incomes. A fine-grain mixture of residential densities will be achieved through adherence to the design guidelines in **Chapter 5**.

The residential neighborhood element of Pacific Highlands Ranch is organized in a hierarchical fashion. Homes will be grouped into neighborhoods and neighborhoods will be grouped together to form residential districts. The housing products of each district represent the clustering of like residences and the layering of densities throughout the community. Each district is connected with other neighborhood districts by a system of trails, bikeways and streets.

The traditional and higher-density, transit-dependent housing is located within the village of the town center. As one moves farther from the village, the density becomes less intense, and housing types are predominantly single-family. The town center neighborhoods should contain a mix of small-lots, large-lots, second units, duplexes and triplexes.

To assure that all residential development contributes in a positive manner to the community, the Community Design Element of the Plan (**Chapter 5**) expands upon various design issues.

These issues include open spaces, setbacks, garage siting, street patterns and housing types and density.

# A) Village Residential

This area will consist of high-density residential development within the village area of the town center. The maximum density in the village will be 34 du/acre (gross) with a maximum of 500 dwelling units at buildout. By mixing commercial and residential land uses and defining high quality streetscape and building design within the village area, pedestrian activity will be greatly enhanced.

Village residences will be designed with a palette of colors and articulated through the use of various architectural features to create a visually interest and variegated street scene.

Streetscape quality and pedestrian orientation are stimulated by the fine-grain mixture of housing types and densities, the use of small blocks, a limited street system and sensitive size and building design. The Community Design Element (**Chapter 5**) of the Plan describes how this will occur. Access to the village will occur primarily via pedestrian and bicycle linkages to encourage and support alternative modes of transportation access.

## B) Core Residential

These residential areas will include diverse housing products such as small-lot single-family homes, duplexes, triplexes and townhouse/flat combinations. Single-family dwellings with a second unit are permitted within this designation. The general density range is from 9-14 du/acre (gross). The total number of dwelling units for this category is approximately 580. These areas should create a positive transition from high-density multifamily to single-family detached neighborhoods. The pedestrian activity within these areas is important to the integration of each neighborhood into the community as a whole.

The core residential areas located on the same side of Carmel Valley Road and abutting the village or abutting the employment center will be permitted to have a maximum density of 20 du/acre (gross). These areas are intended to augment the residential development within the village.

Streetscape quality and pedestrian orientation are served by implementing the fine-grained mixture of housing types and densities, the use of a modified grid street system and sensitive size and building design. The Community Design Element (**Chapter 5**) of this text describes how this will occur. Access to the village includes pedestrian and bicycle linkages, to encourage and support alternative modes of transportation.

# C) Peripheral Residential

Peripheral residential neighborhoods have a density range of 5-9 du/acre (gross), which translates to approximately 1,460 dwelling units. Single-family homes are likely to be the predominant product type. Housing types may include conventional-lot and small-lot single-family homes. Single-family homes with a second unit, duplexes and triplexes are also permitted.

Clear pedestrian and bicyclist linkages have been created within and between adjacent neighborhoods and the rest of the community. The lots within these areas will be designed with neighborly interaction in mind. Such features may include shallow front yard setbacks, height restrictions, specified floor area ratios, front porches and garage orientations (away from the street). Common areas may be located within the development that will provide recreational amenities such as pools, picnic areas, ball courts and clubhouses.

## D) Low-Density Residential

These residential areas have a density of 2-5 du/acre (gross), with single-family residences the only permitted residential use, yielding approximately 2,200 dwelling units. These neighborhoods should be designed to preserve natural topography and features. The provision of clear pedestrian and open space linkages within and between neighborhoods is encouraged through the use of trails.

Lot and street alignments will be adapted to the topography and other natural features of the area to create a sensitive and unique series of neighborhoods. This design approach, particularly with regard to the construction of streets and other built improvements, minimizes the need for extensive earthwork.

Distinct pedestrian and open space linkages should be developed within and between neighborhoods. These linkages will provide access to the rest of the community and its facilities and services.

Additional public open spaces should be created at the edge of the MHPA to create focal points, utilize public view opportunities, trail heads and to visually link neighborhoods and sections of the overall subarea.

## E) Very Low-Density Residential

These single-family neighborhoods have an average density of less than 1 du/acre, and account for 192 units (includes 180 units of existing projects) in the Pacific Highlands Ranch Subarea. Single-family homes are the only permitted use.

## PRIVATE HIGH SCHOOL

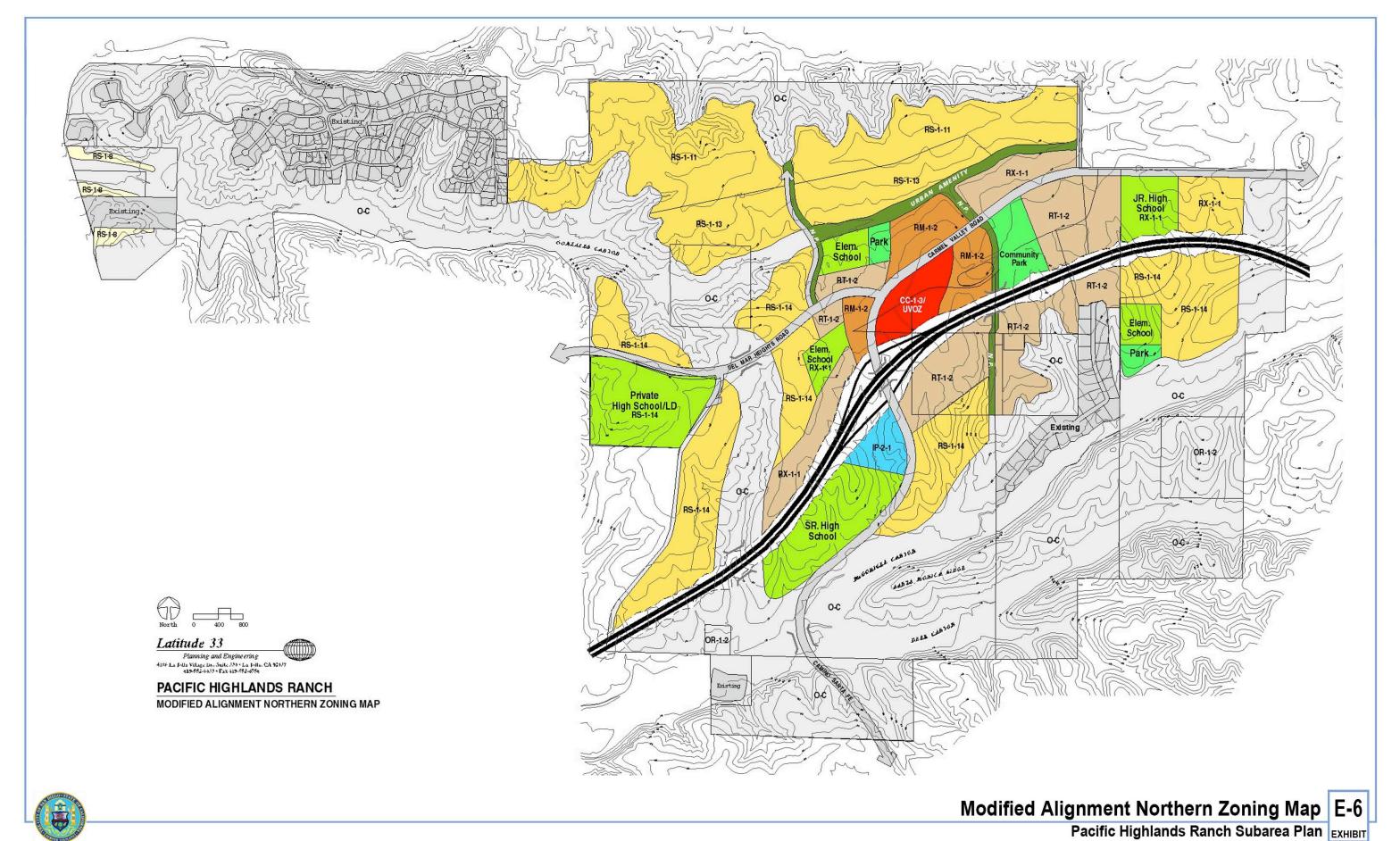
Included within the Plan is a private high school. The Catholic Diocese has purchased a 54-acre site on the south side of Del Mar Heights Road on the western boundary of the subarea and the northern boundary of SeaBreeze Farms. The campus will accommodate up to 2,200 students (grades from 9-12), and will include a community parish church that will share facilities with the school and have a worship space large enough to seat faculty and student body. It is envisioned that the school will serve the greater north county region and may include residences for grounds keeper and rectory for parish pastor. It will require a Conditional Use Permit (CUP) from the City of San Diego. If the high school is not approved, the site should be developed in a manner consistent with the low-density (LD) land use designation. The LD designation will permit approximately 255 dwelling units at a density of up to five dwellings per gross acre.

### RECOMMENDED ZONING

This Plan establishes the appropriate zones for implementation of the designated land uses. The zones delineated on **Exhibit E-6** will be adopted, by separate ordinance, with the approval of the Plan, but will not become effective until a successful phase shift has occurred. The zones proposed for implementation of this plan include the following:

- CC-1-3/UVOZ with the Urban Village Overlay for the village. This zone will permit the development of commercial, office and residential land uses at the intensities necessary to create the pedestrian-oriented village.
- IP-2-l for the employment center. This zone will permit the uses necessary to develop the employment center.
- RM-1-3 for the core residential area with a density of 20 dwelling units per acre.
- RM-1-2 for the core residential area which will have a density of 14 dwelling units per acre.
- RT-1-2 and RX-1-1 for the peripheral residential areas. These zones will allow each property owner to create projects that provide a variety of housing types.
- RX-1-1, RS-1-14, RS-1-13, and RS-1-11 for the low-density areas. These zones provide a variety of lot sizes to address the need for diverse housing stock among single-family homeowners.
- RS-1-8 for the very low-density areas.
- OC for those portions of existing parcels that are partially located within the MHPA.
- OR-1-2 for those parcels that are located completely within the MHPA.
- RX-1-1 for the second (stand alone) Del Mar elementary school site. This is an underlying zone that will permit development in the event the Del Mar School District does not build this school.
- RS-1-14 for the private high school site. This underlying zone will permit the property owner to utilize the site in the event the school is not developed.
- RX-1-1 for the junior high school. This underlying zone will permit development of the site, consistent with the low-density residential designation, in the event that a junior high school is not developed.

These zones are part of the approved Land Development Code and are not in effect yet. **Table 2-3** provides a conversion from the new to the existing designation.



## **COMMUNITY FACILITIES**

The community facilities described and referenced in **Chapters 3** and **7** will be provided within the Northern alignment alternative. These facilities include, but are not limited to, streets, schools, parks, civic areas, transit system, trails, fire stations, a library and active use areas.

## **IMPLEMENTATION**

The Community Design Element (**Chapter 5**) provides design principles for development of the subarea. **Chapter 8** provides details on the implementation of the land use plan.

## CONFORMANCE WITH THE FRAMEWORK PLAN

The Pacific Highlands Ranch land use element conforms to the Framework Plan in the following areas:

- Creation of a land use pattern that is distinctive and capable of fostering appealing and enjoyable business districts and neighborhoods.
- Concentration of residential developments in a series of compact and diverse neighborhoods that provide a wide variety of urban services.
- Integration of various means of non-automobile transport into the land use plan. These alternatives will serve all parts of the subarea.
- Restriction of densities to preclude negative impacts to existing communities and surrounding natural features and habitat.

## APPENDIX F: MITIGATION MONITORING AND REPORTING PROGRAM

# MITIGATION MONITORING AND REPORTING PROGRAM Pacific Highlands Ranch Subarea Plan LDR No. 96-7918

The California Environmental Quality Act (CEQA), Section 21081.6, requires that a mitigation monitoring and reporting program be adopted upon certification of an environmental impact report (EIR) in order to ensure that the mitigation measures are implemented. The mitigation monitoring and reporting program specifies what the mitigation is, the entity responsible for monitoring the program, and when in the process it should be accomplished.

The mitigation monitoring and reporting program for Pacific Highlands Ranch Subarea III is under the jurisdiction of the City of San Diego and other agencies as specified below. The following is a description of the mitigation monitoring and reporting program to be completed for the project. Tables and figures from the MEIR for the project are referenced in the following text.

## 1) LAND USE

- a) Impact: Subarea Plans 1 and 2. Both proposed plans are generally consistent with the intent of the General Plan, environmental goals of the adopted NCFUA Framework Plan, Council Policy 600-40, and the North City LCP. The lack of compliance with the preservation of agricultural lands described in the Framework Plan, and the impacts to the circulation system represents a significant direct and cumulative land use impact.
- a) Mitigation: *Subarea Plans 1 and 2*. The No Project alternative would avoid impacts to the General Plan agricultural lands preservation goal and the NCFUA circulation system principles.
- **b) Impact:** *Subarea Plans 1 and 2.* Both subarea plans have been prepared consistent with the requirements of City Council Policy 600-40. However, both plans would not be consistent with the encroachment provision of RPO as they apply to steep slopes, wetlands and significant prehistoric sites. As such, this would represent a significant direct and cumulative land use impact.
- b) Mitigation: Subarea Plans 1 and 2. Although both subarea plans have been designed to minimize impacts to RPO-sensitive resources, strict compliance with the development regulations of the ordinance would require a project redesign. The plans' inconsistency with the RPO encroachment provisions can be avoided with implementation of the No Project alternative and mitigated to below a level of significance by adoption of a RPO alternative. These alternatives are discussed in Chapter 8 of this EIR.

## Land Use Compatibility within Pacific Highlands Ranch

- c) Impact: Subarea Plans 1 and 2. The identified potential internal land use compatibility impacts described above in conjunction with the SR-56 alignment are considered potentially significant. As noted above, the significance of this impact is also described in the Revised Draft EIR for the Middle Segment of SR-56. Also, the proposed extension of Carmel Valley Road could result in significant land use incompatibilities with the proposed Pacific Highlands Ranch residential developments along these roadways.
- c) Mitigation: Subarea Plans 1 and 2. Mitigation for the potential internal land use compatibility impacts associated with proposed land uses and the SR-56 freeway would consist of the requirement for landscaping and noise attenuation measures at the time tentative maps are processed.

## 2) TRANSPORTATION/TRAFFIC CIRCULATION

- **a) Impact:** The following impacts are considered both direct and cumulatively significant:
  - Development of 41 Phase I units east of the existing Del Mar Heights Estates
  - Project contribution of more than two percent traffic to Black Mountain Road/Park Village intersection
  - Additional traffic contribution to Black Mountain Road from SR-56 to Mercy Road (currently failing)
  - Project contribution of more than two percent traffic to El Camino Real between Via de la Valle and Half Mile Drive (LOS F)
  - Project contribution of 7.5 percent traffic to Camino Ruiz North or SR-56 at buildout without the third intersection (LOS E)
  - Project contributions to freeway areas where wait already exceeds 15 minutes
  - Project contribution of more than two percent traffic to El Apajo from Via Santa Fe to San Dieguito Road
- a) Mitigation: Table 4B-14 includes all of the area's transportation improvements necessary to reduce project impacts to the extent feasible; however, not all impacts are reduced to below a significant level. Table 4B-14 includes the location of the improvement, the type of the improvement, the party responsible for the improvement and the level of significance after mitigation.

# 3) BIOLOGICAL RESOURCES

# a) Impact:

**Subarea Plan 1.** The direct, indirect, and cumulative impacts to sensitive biological resources described above are considered significant. The significant impacts include loss of MSCP Tier I (13.2 acres of southern maritime chaparral and 0.6 acre of native grasslands) and Tier II (10.4 acres of coastal sage scrub and 0.1 acre of coyote bush scrub) habitats, direct and cumulative loss of riparian scrub wetland habitats (approximately 0.4 acre), and impacts to the above-identified sensitive plant and animal species.

**Subarea Plan 2.** The direct, indirect, cumulative impacts to sensitive biological resources described above are considered significant. The significant impacts include loss of MSCP Tier I (12.9 acres of southern maritime chaparral and 0.6 acre of native grasslands) and Tier II (10.0 acres of coastal sage scrub) habitats, direct and cumulative loss of riparian scrub wetland habitats (approximately 0.7 acre), and impacts to the above-identified sensitive plant and animal species.

**Both Plans.** Although both plans would meet the MSCP requirement, cumulative wetland impacts would remain significant.

**Carmel Valley Neighborhood 10 Precise Plan.** The impacts to coastal sage scrub and non-grasslands would be a significant impact.

- a) Mitigation: The significant direct and indirect impacts to upland biological resources would be mitigated to below a level of significance through conformance and implementation of the MSCP. The Pacific Highlands Ranch MSCP impacts and mitigation requirements are shown in Tables 4C-5 and 4C-6. Table 4C-5 shows the mitigation requirements for Plan 1 and Table 4C-6 shows the mitigation requirements for Plan 2. These tables separate the mitigation requirements for the Pardee ownership and the non-Pardee ownerships. The identified mitigation ratios are per the adopted MSCP based on the vegetation type (Tier Designation) being impacted. As these tables indicate, there is adequate acreage on-site to mitigate for Pardee's direct impacts within Pacific Highlands Ranch. There is also adequate acreage within Subarea II to mitigate for the 8.1 acres of impacts into Tier II and Tier III habitats previously designated as open space within Carmel Valley Neighborhood 10 Precise Plan. Other mitigation requirements identified to deal with direct and indirect impacts would be implemented at the time future tentative maps are processed and would include the following:
  - 1. Staking and monitoring of grading activities shall be supervised by a qualified biologist to ensure no unanticipated impacts to sensitive habitats or species occur within the areas shown for permanent open space. This requirement should be noted on the grading plans prior to the issuance of a grading permit.
  - 2. Brush management for Zone 2 shall be implemented as required by the City and shall be the responsibility of the adjacent landowner.

- 3. Lighting at perimeter lots adjacent to the open space shall be selectively placed, shielded and directed away from that habitat.
- 4. Any fencing along property boundaries facing the open space corridors shall be designed and constructed of materials that are compatible with the open space corridors. Fencing shall be installed by the developer prior to the occupancy of the units in order to ensure uniformity. Locations where fencing is required are described in the Plan.
- 5. Restrictions for noise impacts on grading of lands adjacent to the MHPA consistent with the MSCP Subarea Plan should be implemented during the gnatcatcher breeding season. Grading inside the MHPA preserve or within 100 feet of the MHPA is prohibited during gnatcatcher breeding season. Grading can occur on land that was previously cleared.

Wetland impacts under both Plan 1 and Plan 2 would be mitigated through the creation/restoration within the Pacific Highlands Ranch project site. Portions of the drainage bottoms with Deer Canyon and McGonigle Canyon have been disturbed by agricultural operations and can be utilized to accomplish wetland mitigation requirements on-site. Wetland restoration, at a ratio consistent with the MSCP, is a component in the conceptual revegetation plan prepared in conjunction with the mitigation land bank (see discussion below).

Other mitigation measures provided as extraordinary benefit to the City, negotiated as part of a contemplated development agreement for Subarea III would be the dedication of lands within Subarea V and the Carmel Valley community planning area. At Carmel Valley Neighborhood 8A (Parcels A and B), approximately 75 acres of Tier I habitat would be added to the MHPA. The addition of these lands to the MHPA would greatly increase the size of the habitat block planned for this particular geographic area, improving the overall preserve design and configuration, and providing greater assurances that scarce vegetation types (i.e., southern maritime chaparral) would be maintained over the long term. Additionally, future development potential at the Deer Canyon parcel within Subarea V would be avoided. Finally, Pardee has agreed to other provisions which would further enhance the MHPA function. These measures consist of the following:

- 1. No brush management activities would be performed within the preserve along the edges of several of the proposed encroachment areas as described in the Plan. Zone 2 brush management would be allowed in other areas of the MHPA.
- 2. All manufactured slopes along the edge of the MHPA would be included within the MHPA and would be revegetated in accordance with a Master Revegetation Plan.
- 3. Impacts to wetlands would be minimized and mitigation would be per City Ordinance and the U.S. Army Corps of Engineers 404 Permit requirements.

- 4. Approximately 130 acres of disturbed land within the MHPA for Pacific Highlands Ranch would be restored per a Master Revegetation Plan with appropriate upland and wetland habitats and a mitigation bank established. Much of this revegetation area consists of a manufactured wildlife corridor that would connect and provide for wildlife movement between Gonzales Canyon and McGonigle Canyon.
- 5. Conveyance of acreage within Carmel Valley Neighborhood 8A and Subarea V (Deer Canyon).

Prior to the issuance of grading permits in conjunction with future tentative map approvals, Development Services shall review the grading and landscape plans for consistency with the mitigation measures for impacts to biological resources (grading and brush management). The above measures would be conditions of future development permits and landscape plans. After completion of grading and prior to the issuance of building permits, a site inspection by City staff would be required to ensure compliance with the brush management mitigation program.

# **Mitigation Land Banks**

In order to effectuate the boundary adjustments to the MHPA, a mitigation bank would be established over approximately 130 acres of land within the Pardee ownership in Pacific Highlands Ranch. The bank will consist of disturbed land that will be revegetated in accordance with the master revegetation plan. Restored habitats will consist of appropriate wetland and upland habitats. It is anticipated that much of the upland habitat would consist of Tier II and Tier III habitats. The City will direct project applicants needing mitigation in the North City area to purchase credits in this bank, and will accept land from this bank into the MHPA upon purchase of credits by a third party. The bank will be processed and approved expeditiously by the City in a manner that will enable establishment costs to be kept to a minimum.

For areas to be restored, a conceptual revegetation summary which outlines the general criteria and maintenance requirements to be included in a more detailed master revegetation plan for Pacific Highlands Ranch is included as **Appendix C2** to this EIR.

Restored lands included in the mitigation bank would be maintained as required in the master revegetation plan until credits are sold and the land conveyed to the City for MHPA purposes. Upon conveyance, the City would assume responsibility for management and maintenance.

A mitigation bank covering approximately 24 acres within Parcel A of Carmel Valley Neighborhood 8A would also be established as a component of the MHPA boundary adjustment process.

# 4) HYDROLOGY

- a) Impact: Subarea Plans 1 and 2. Construction activities in Pacific Highlands Ranch could result in significant erosion, siltation and water quality impacts. The increase in runoff volume and velocity due to the introduction of streets, roads and other hardscape surfaces could result in significant adverse erosion, water quality and flooding impacts to existing natural drainage courses and the Carmel Valley storm drain system. However, these impacts are mitigable to below a level of significance by incorporating the City's BMPs and the standard engineering practices listed below.
- a) Mitigation: Subarea Plans 1 and 2. Incorporation of the following mitigation measures into project design would mitigate potential hydrology/water quality impacts to a level of less than significant. The exact locations and design of these measures will be determined in conjunction with future specific development proposals. As a condition of future tentative map approvals, the following mitigation measures shall be specified on the grading plan:

### **Short-term Construction Practices**

- 1. As a condition of future VTMs and to be shown as a note on the grading permit, grading and other surface-disturbing activities either shall be planned to avoid the rainy season (i.e., November through March) to reduce potential erosion impacts or shall employ construction phase erosion control measures, including the short-term use of sandbags, matting, mulch, berms, hay bales or similar devices along all graded areas to minimize sediment transport. The exact design, location and schedule of use for such devices shall be conducted pursuant to direction and approval by the City Engineer.
- 2. Prior to the issuance of a grading permit, the grading plan shall locate temporary desilting basins at all discharge points adjacent to drainage courses or where substantial drainage alteration is proposed. The exact design and location of such facilities shall be conducted pursuant to direction by the City Engineer.
- 3. As condition of future VTMs, the developer shall within 90 days of completion of grading activities, hydroseed landscape graded and common areas with appropriate ground cover vegetation consistent with the biology section mitigation requirements (e.g., use of native or noninvasive plants). These revegetated areas shall be inspected monthly by a qualified biologist until vegetation has been firmly established as determined by the City's grading inspector.
- 4. Compacted areas shall be scarified, where appropriate, to induce surface water infiltration and revegetation as directed by the project geologist, engineer, and/or biologist.
- 5. General Construction Activity Storm Water Permits (NPDES No. CAS000002) shall be obtained from the SWRCB prior to project implementation. Such permits are required for specific (or a series of related) construction activities

which exceed five acres in size and include provisions to eliminate or reduce off-site discharges through implementation of a SWPPP. Specific SWPPP provisions include requirements for erosion and sediment control, as well as monitoring requirements both during and after construction. Pollution control measures also require the use of best available technology, best conventional pollutant control technology, and/or best management practices to prevent or reduce pollutant discharge (pursuant to SWRCB definitions and direction).

- 6. A Dewatering Waste Discharge Permit (NPDES No. CA0108804) shall be obtained for the removal and disposal of groundwater (if necessary) encountered during construction. Such permits are intended to ensure compliance with applicable water quality, and beneficial use objectives, and typically entail the use of BMPs to meet these requirements. Discharge under this permit will require compliance with a number of physical, chemical, and thermal parameters (as applicable), along with pertinent site-specific conditions (pursuant to RWQCB direction).
- 7. Specified vehicle fueling and maintenance procedures and hazardous materials storage areas shall be designated to preclude the discharge of hazardous materials used during construction (e.g., fuels, lubricants and solvents). Such designations shall include specific measures to preclude spills or contain hazardous materials, including proper handling and disposal techniques and use of temporary impervious liners to prevent soil and water contamination.

# **Project Design**

As conditions of future VTMs and to be included as notes and exhibits on the grading plan, the following mitigation measures would be required:

- 8. Post-construction erosion control measures shall be implemented where proposed disturbance is adjacent to or encroaches within existing drainage courses and projected runoff velocities exceed five cfs.
- 9. Final project design shall incorporate all applicable BMPs contained in the City and State *Best Management Practices to be Considered in the Development of Urban Stormwater Management Plan.* Specifically, these may include measures such as the use of detention basins, retention structures, infiltration facilities, permeable pavements, vegetation controls, discharge controls, maintenance (e.g., street sweeping) and erosion controls.
- 10. Surface drainage shall be designed to collect and discharge runoff into natural stream channels or drainage structures. All project-related drainage structures shall be adequately sized to accommodate a minimum 50-year flood event (or other storm events pursuant to direction from the City).
- 11. Project operation and maintenance practices shall include a schedule for regular maintenance of all private drainage facilities within common development areas to ensure proper working condition. Public facilities shall be maintained by the City.

- 12. Surface and subsurface drainage shall be designed to preclude ponding outside of designated areas, as well as flow down slopes or over disturbed areas.
- 13. Runoff diversion facilities (e.g., inlet pipes and brow ditches) shall be used where appropriate to preclude runoff flow down graded slopes.
- 14. Energy-dissipating structures (e.g., detention ponds, riprap, or drop structures) shall be used at storm drain outlets, drainage crossings, and/or downstream of all culverts, pipe outlets and brow ditches to reduce velocity and prevent erosion.
- 15. Long-term maintenance responsibility of the detention basin may be accepted by the City of San Diego or through other acceptable mechanisms (e.g., homeowners' association or assessment district).

The City Engineer shall verify that the precise plan mitigation measures are conditions for the approval of future proposed VTMs. The measures shall be completed prior to issuance of the Certificate of Occupancy.

- **b) Impact:** *Subarea Plans 1 and 2.* Impacts to the course and flow of floodwaters are mitigable to a level of less than significant through the incorporation of the mitigation measures and BMPs identified previously under Issue 1 (Impact A).
- **b) Mitigation:** *Subarea Plans 1 and 2.* Impacts to floodwaters would be mitigated to a level of less than significant by incorporating the mitigation measures and BMPs identified for Issue 1 (Impact A) above. All flood control measures shall be reviewed and approved by the City's Transportation and Drainage Design Division of the Public Works Business Center prior to construction.
- c) Impact: Subarea Plans 1 and 2. The proposed development of Pacific Highlands Ranch has the potential to significantly impact water quality (both directly and cumulatively) in the San Dieguito River and Lagoon, Carmel Valley, and Los Peñasquitos Lagoon. Specifically, such impacts may be associated with short- and long-term erosion and sedimentation and construction-related contaminant discharge. The proposed project's effects would be less adverse overall than those currently resulting from commercial agricultural activities on-site. The runoff of urban-generated pollutants is not considered significant (on a direct basis) due to the presence of existing regulatory controls and the anticipated incremental nature and extent of such pollutants, though the incremental contribution of urban pollutants would be cumulatively significant.
- c) Mitigation: Subarea Plans 1 and 2. Direct impacts to water quality would be mitigated to a level of less than significant by incorporating the mitigation measures identified for Issue I above. Current plans call for the construction of desilting basins in the subarea (see Figure 4D-3 for alternative desilting basin locations) to reduce erosion and sedimentation during and after development. The exact number, size, design, and location of desiltation/retention basins will be determined in conjunction with future tentative map proposals. Monitoring and maintenance

programs for these facilities would be prepared by future developers and after approval by the City, would be incorporated into the Covenants, Codes and Restrictions for the developments with these facilities in their common areas.

Implementation of the mitigation measures outlined in Issue 1 would not mitigate fully the associated cumulative effects to water quality in the subarea. These impacts would remain significant and unmitigated. Only the No Project alternative would avoid the potential cumulative impacts to water quality.

# 5) LANDFORM ALTERATION/VISUAL QUALITY

- a) Impact: The substantial change in aesthetic character described above would occur under both land use scenarios. This change represents a significant direct and cumulative impact from on- and off-site locations. The development of the project site would incrementally contribute to the change of the aesthetic character of the subregion in conjunction with the existing and planned development in Carmel Valley and Subareas IV and V.
- a) Mitigation: The preservation of MSCP and urban amenity open space along with implementation of the landscaping concept as future tentative subdivision maps are processed within Pacific Highlands Ranch and would reduce the identified aesthetic impacts. These measures would not reduce the impacts to below a level of significance. Avoidance of the impact would be accomplished by the No Project alternative.

Specific mitigation measures would be required at the future tentative map stage; specifically, prior to issuance of a grading permit, the Development Services Development Coordinator shall review the grading and landscape plans for consistency with the subarea plan guidelines. Upon completion of the grading for any future tentative map within Pacific Highlands Ranch, and associated off-site conditions, the developer shall submit a letter to Development Services from a qualified consultant certifying that all landscaping for the major manufactured slopes (e.g., roadway slopes) has been implemented. Monitoring shall be required to assure the long-term establishment of the landscaping. The maintenance program shall be effective for a three-year period following the installation of the plantings or until such time as all plantings are established. The long-term monitoring shall establish an inspection schedule, establish replanting specifications, and require written notification once a year to Development Services Department Development Coordinator by the applicant-hired consultant to verify the status of the revegetation.

If the revegetation effort includes the reestablishment of native habitat within or adjacent to the MHPA, a five-year monitoring program would be required. For erosion control or other revegetation outside the MHPA and not part of any biological mitigation, the revegetation plan must conform with the City's Landscape Technical Manual with a monitoring period of 25 months.

## b) Impact:

Subarea Plans 1 and 2. Both grading concepts associated with the proposed land use scenarios would require substantial alteration of the topography to develop and access the site. The amount of earthwork anticipated under both Subarea Plans would substantially exceed the City's significance threshold for grading impacts of 2,000 cubic yards per graded acre. The filling of drainages and grading of the broad mesa areas would represent alterations to the existing topography and are considered to be significant direct and cumulative landform alteration impacts.

Carmel Valley Neighborhood 10 Precise Plan. The additional area of grading (canyon fill and associated manufactured slope) within Neighborhood 10 would represent a significant landform alteration impact.

## b) Mitigation:

Subarea Plans 1 and Plan 2. Specific mitigation measures which would be required at the future tentative map stage include that prior to issuance of a grading permit, Development Services shall review the grading plans for consistency with the subarea plan guidelines. These measures include using slope rounding and blending techniques where manufactured slopes meet natural slopes, varying slope gradient and width and contouring edges to achieve a more natural appearance. Implementation of these measures would reduce the landform alteration impact, but not to below a level of significance. However, only implementation of the No Project alternative would avoid the landform alteration impact. These adverse effects comprise significant and unmitigable direct and cumulative impacts of the proposed project.

Carmel Valley Neighborhood 10 Precise Plan. As described in the previous EIRs for Neighborhood 10 (City of San Diego 1993 and 1997), mitigation for landform alteration impacts include that all manufactured slopes greater than ten feet in height be contour graded and minimized during the final engineering design. As with the landform alteration impacts associated with the Subarea Plans, these measures would not reduce the impact to below a level of significance. Implementation of the contour grading measures would occur at the time grading permits are approved.

- c) Impact: Subarea Plan 1 and Plan 2. Based on the steep slope encroachment analysis prepared for both subarea plans (see Land Use, Chapter 4A, Issue 2), significant impacts are anticipated on canyons, bluffs, or hillsides in Pacific Highlands Ranch.
- c) Mitigation: Subarea Plan 1 and Plan 2. Although both subarea plans have been designed to minimize impacts to steep slopes strict compliance with the encroachment thresholds in the development regulations of RPO would require a project redesign. Both plans' inconsistency with the RPO encroachment provisions can be avoided with implementation of the No Project alternative and mitigated to

below a level of significance by adoption of a RPO alternative. These alternatives are discussed in Chapter 8 of this EIR.

## 6) CULTURAL RESOURCES

a) Impact: Twenty-four sites have been found not significant, six sites are in open space areas and should be indexed prior to recording tentative maps for future projects, two sites are in open space and may be potentially significant and require additional evaluation, and one site is located outside of the project boundaries and will require some evaluation when a project is proposed for this property.

The resulting loss of all of the sites on this project is considered a significant cumulative loss of cultural resource information. The destruction of a number of these sites prior to indexing or testing of any kind constitutes a significant impact as important information, which may have been present in these sites, has been lost without record.

There are four sites (CA-SDI-6912, loci B&E, -13,096, -14,003, and -14,562) which have been found to be important/significant resource areas; therefore, impacts to these sites would be considered significant. As presently designed, all of these sites will be destroyed by construction grading. Mitigation of impacts to these sites can be accomplished if they are not found to be significant under the City of San Diego's Resource Protection Ordinance. The current findings for these sites are that they are potentially eligible for nomination to the National Register and are significant under criteria of CEQA. A finding of National Register importance would be viewed as meeting one of the criteria of RPO importance. The State Historic Preservation Officer (SHPO) has not made a finding on the eligibility of these sites as yet. Destruction of a site that is considered to be important under RPO would constitute a significant unmitigated impact. In the event that federal money or federal actions are elements of project development, sites within the project area would be evaluated under Section 106.

a) Mitigation: Mitigation, monitoring and reporting steps are a requirement for any site that is found to be significant and where direct or indirect project impacts cannot be avoided. The devising of a project impact mitigation plan is uniquely tied to the particular resource under consideration. The preferred alternative for any significant or important resource area is avoidance. In the event that avoidance is not feasible, some type of impact mitigation should be completed. The level of work is dependent upon the nature, size and content of the cultural resource site and upon the types of research that can be accomplished through the recovery and analysis of data from the site.

Resource sites CA-SDI-13091, CA-SDI-13095, CA-SDI-13097, CA-SDI-13099, CA-SDI-13101H, CA-SDI-14001H, CA-SDI-7202, CA-SDI-7204, and CA-SDI-6697/H are avoided by the present construction grading design which places these sites in open space. As specific project plans are proposed some level of site assessment would be required. In the event that these sites will remain in open

space the minimal treatment would be the completion of a site indexing which would provide a baseline of information on the deposit content. Indexing would involve the excavation of a minimum of two sample units and a report of findings with updated site record information and recommendations for permanent preservation.

Testing and survey reconnaissance indicate that CA-SDI-13093, CA-SDI-13098, CA-SDI-6914, and CA-SDI-7205 do not contain meaningful information and that additional sampling will not provide the scientific community or public with previously unknown information regarding the prehistoric past. No further work is recommended for these sites.

CA-SDI-14002 (-6916, -6917), CA-SDI-13092, and CA-SDI-6913 are considered potentially significant until fieldwork can be completed to assess their condition and data content. This work is presently being accomplished.

Eight recorded sites were not relocated because they no longer exist. These sites do not require any additional investigation. These sites include CA-SDI-10138, CA-SDI-6701, CA-SDI-6915, CA-SDI-6919, CA-SDI-6920H, CA-SDI-6921, CA-SDI-7201, and CA-SDI-7203. An additional eight sites within the Ranch project area were found to not require any additional investigation as they have previously been determined to be non-significant resource areas. These include CA-SDI-10221, CA-SDI-13099, CA-SDI-6696, CA-SDI-6698, CA-SDI-6700, CA-SDI-6911, CA-SDI-6918, and CA-SDI-7206.

# 7) AIR QUALITY

- a) Impact: The proposed project would result in significant cumulative air quality impacts under the City's significance thresholds as discussed in Chapter 6 of this EIR.
- a) Mitigation: No mitigation is available for cumulative air quality impacts at the project level. The project's contribution to cumulative air quality impacts is discussed in Chapter 6, Cumulative Effects. The No Project alternative would avoid potential significant air quality impacts.

#### 8) GEOLOGY/SOILS/EROSION

- a) Impact: There are no significant soil or geologic conditions that were observed or known to exist on the project site which would preclude development on the property. However, potentially significant geologic conditions exist which require mitigation, including ancient landslides, expansive soils, unstable cut slopes, alluvial soils, poorly consolidated soils and ground shaking due to an earthquake.
- a) Mitigation: For each specific development application in Pacific Highlands Ranch, the City will require the applicant to submit a detailed geotechnical study by a qualified geotechnical firm. The conclusions and implementation of the

recommendations provided in these reports would mitigate the potentially significant effects of soil and geologic conditions for future developments in Pacific Highlands Ranch to below a level of significance. The types of mitigation requirements which the feasibility studies are likely to contain are summarized below.

#### **General Measures**

- 1. In areas of proposed development, landslides, improperly compacted fill soil, weak claystone beds, and potentially compressible deposits of alluvium and colluvium, may require special attention. Buttresses, stabilizing fill material, or other methods of stabilization will probably be required in developed areas where weak claystone beds or landslides are encountered. In areas where landslides exist off-site, and where stabilization is not feasible, setbacks may be required.
- 2. The Mission Valley and Friars Formations, and some areas of topsoil, may include highly expansive soil. Based on this review of geologic units on the site, it is anticipated that an adequate quantity of low expansive soil exists on the site to mitigate the adverse impact of expansive soil, when it is encountered.
- 3. If there are proposed improvements that will be sensitive to potential settlement, partial removal and recompaction of compressible alluvium and colluvium will be necessary.
- 4. It is anticipated that areas of perched groundwater may exist within low-lying alluvial areas. Subdrains or other remedial measures will be necessary where drainage courses are proposed to be filled.
- 5. For the purpose of preliminary design, it is recommended that portions of the site that are subject to inundation due to a dam failure upstream be located and considered for restricted usage.

## **Grading**

For the purpose of preliminary design, cut and fill slopes shall be designed no steeper than 2:1. The shear strengths of existing soil and rock units will generally limit safe allowable slope height. The potential impact of geologic conditions on slope stability shall be evaluated in areas of proposed high cut slopes.

## **Foundations**

The dominant soil conditions on the site are generally suitable for supporting conventional spread footings, if the soil is in a dense and undisturbed condition or in a properly compacted condition. The actual soil characteristics and proposed design parameters for structures on the site will determine minimum footing dimensions and requirements for reinforcement. These factors are not currently known; however, it is estimated at this time that spread footings that are designed in accordance with the Uniform Building Code will be designed for an allowable soil bearing pressure of at least 2,000 pounds per square foot.

## **Drainage and Maintenance**

Proper surface drainage shall be provided and maintained, as it is essential to soil stability and to reduce the potential for erosion. Drainage swales shall be installed on graded pads to conduct storm or irrigation runoff to controlled drainage facilities and away from buildings and the tops of slopes. Measures shall be taken to ensure that storm and irrigation water does not flow over the tops of cut or fill slopes.

### **Consultation and Plan Review**

A more comprehensive soil and geologic evaluation shall be performed prior to providing final grading plans for the site. This evaluation shall be required to be implemented as a condition of final maps and grading plans. A geotechnical engineer shall also perform an on-site reconnaissance. A report shall be submitted for review and approval to the City's Engineering and Development Department prior to issuing grading permits.

- **b) Impact:** Future grading activities for the implementation of specific development projects in Pacific Highlands Ranch would result in a potentially significant increase in soil erosion.
- b) Mitigation: Prior to approval of a grading permit, each applicant for a specific development project in Pacific Highlands Ranch shall prepare a grading/construction management plan. The following mitigation measures, in addition to those listed in the Hydrology/Water Quality section of this MEIR (Chapter 4.D), shall be incorporated into the plan, if appropriate. The City's Development Services must approve the grading/construction management plans before a grading permit is issued and grading will commence. The geotechnical engineer shall inspect all cut and fill slopes and foundation work. A landscape architect will observe the revegetation of graded slopes. Each of these experts shall submit a report to the City.
  - 1. Areas that have been stripped of native vegetation or areas of fill material shall require particular attention. These areas may require desilting basins, improved surface drainage, or planting of ground covers early in the improvement process, to reduce the potential for erosion.
  - 2. Short-term measures for controlling erosion shall be incorporated into grading plans for the site. These measures shall include sandbag placement and temporary detention basins, as required by the City's Engineering and Development Department.
  - 3. Catch basins shall be provided during grading activities.
  - 4. Grading activities may be restricted during the rainy season, depending on the size of the specific operation. This season typically encompasses November through March. Grading activities may otherwise be restricted by their proximity to sensitive wildlife habitat.

- 5. After grading, slopes shall be immediately revegetated or hydroseeded with erosion-resistant species. These plants should be carefully irrigated to ensure coverage of the slopes prior to the next rainy season.
- 6. Measures to control construction sediment shall be implemented in areas near watercourses. These measures may include interim desiltation basins, sandbags, hay bales, or silt fences, which shall be placed at the toe of slopes to prevent erosion. Punch straw or matting shall be installed to stabilize graded slopes and prevent the slope or construction material from sloughing into watercourses.

## 9) NATURAL RESOURCES

- a) Impact: As described in the NCFUA Framework Plan EIR, the direct impacts to prime agricultural resources on the project site from open space preservation and development are considered significant. The incremental loss of land being used for agriculture is also considered a significant cumulative impact and is identified as such in Chapter 6 of this MEIR.
- a) **Mitigation:** Only implementation of the No Project alternative would reduce the identified agricultural resources impact associated with potential future development to below a level of significance.

## 10) PALEONTOLOGICAL RESOURCES

- a) Impact: The potential for significant fossils to occur in the formations of the Plan is moderate to high in all areas planned for development of the Plan; therefore, the grading necessary to implement the Plan could result in significant impacts to paleontological resources.
- a) Mitigation: The Plan would require that all future tentative maps and VTMs approved include a condition for the implementation of a monitoring and salvage program for the recovery of paleontological resources during development. This program would reduce potential impacts to paleontological resources to below a level of significance and shall include the following steps:
  - 1. Prior to any grading activities and/or the issuance of permits, the applicant shall provide a letter of verification to the Environmental Review Manager of the Land Development Review division (LDR) stating that a qualified paleontologist and/or paleontological monitor has been retained to implement the paleontological monitoring program. The requirement for monitoring shall be noted on grading plans. All persons involved in the paleontological monitoring of grading activities shall be approved by LDR.
  - 2. The qualified paleontologist or paleontological monitor shall attend any preconstruction/pregrading meetings to consult with the excavation contractor.

- 3. The paleontologist or paleontological monitor shall be on-site full time during excavation into previously undisturbed formations. The monitoring time may be decreased at the discretion of the paleontologist in consultation with LDR, depending on the rate of excavation, the materials excavated and the abundance of fossils.
- 4. If fossils are encountered, the paleontologist shall have the authority to divert or temporarily halt construction activities in the area of discovery to allow recovery of fossil remains. The paleontologist shall contact LDR at the time of discovery. LDR shall concur with the salvaging methods before construction activities are allowed to resume.
- 5. The qualified paleontologist shall be responsible for preparation of fossils to a point of identification as defined in the City of San Diego Paleontological Guidelines, and submittal of a letter of acceptance from a local qualified curation facility. The paleontologist shall record any discovered fossil sites at the San Diego Natural History Museum.
- 6. The qualified paleontologist shall be responsible for the preparation of a monitoring results report with appropriate graphics summarizing the results (even if negative), analyses, and conclusions of the above program. The report shall be submitted to LDR prior to the issuance of building permits and/or certificates of occupancy. If building plans are not required, the paleontologist shall submit the report to LDR within three months following the termination of the monitoring program.

Prior to Plan approval, the Development Services Business Center shall verify that the above mitigation measures are incorporated in appropriate sections of the Plan. These measures shall be conditions of subsequent tentative maps and VTMs and development proposals.

## 11) NOISE

- a) Impact: As indicated, noise levels are anticipated to exceed applicable standards for all residential uses immediately adjacent to SR-56 and the major roadways, as well as to proposed school and park uses. Noise levels could exceed 70 CNEL for professional and office building land uses depending on their placement relative to the roadways. Noise levels for commercial retail land uses are not expected to be exceeded unless they are located immediately adjacent to SR-56. Where noise levels exceed applicable exterior standards, noise impacts would be significant.
- a) Mitigation: Mitigation of noise levels could be accomplished through the construction of noise barriers. However, due to the limited grading detail available at this stage of planning, it is not possible to determine specific barrier heights and locations.

The draft EIR prepared by the City for the middle section of SR-56 indicates that wall heights varying between 12 and 16 feet would be required to mitigate noise

levels at existing residential uses (City of San Diego 1996b). Similar wall heights would be anticipated for future sensitive uses located along the SR-56 right-of-way within Pacific Highlands Ranch.

As a general rule of thumb, a barrier provides five decibels of attenuation when it just breaks the line-of-sight between the source and receiver, and adds one decibel of attenuation for each foot above the height required to break the line-of-sight. Therefore, it is anticipated that noise barriers varying from five to eight feet will be required along the other major roadways within Pacific Highlands Ranch where the roadways are located adjacent to sensitive land uses.

At the time that detailed grading plans are available for the future subdivisions within Pacific Highlands Ranch, detailed acoustical analyses shall be performed to determine the exact barrier heights and locations where required. If exterior noise levels within residential areas are found to be above 60 CNEL after mitigation, then detailed interior noise analyses shall be required as well.

# 12) PUBLIC SERVICES/FACILITIES

a) Impact: Currently, all schools in the Del Mar Union and San Dieguito Union High School Districts are operating above capacity within the project area. The generation of additional elementary school students resulting from development of the proposed project, either under Subarea Plan 1 or Subarea Plan 2 would add to the already overcrowded schools. This is considered a significant direct and cumulative impact.

Currently, there is insufficient capacity at Earl Warren Junior High School to accommodate the additional junior high students generated by buildout of the proposed project, either under Subarea Plan 1 or Subarea Plan 2. This is considered a significant direct and cumulative impact of the project.

Currently, Torrey Pines High School is operating above capacity. The estimated generation of additional high school students would contribute to the overcrowding of the school. This is considered a significant direct and cumulative impact.

Development of the Plan would incrementally increase the demand for fire services; however, both subarea plans provide a site for a double fire station. Until the new fire station is operating, the Fire Department's potential inability to provide a maximum six-minute first response time would be considered an interim significant impact.

a) Mitigation: The development of the proposed on-site elementary, junior high and high schools would accomplish mitigation of the project's direct impact to schools from the Plan. School facilities financing and mitigation agreements between the affected school districts and the project applicant would be required at the time the Plan is approved by the City Council to ensure that the impacts on school facilities are mitigated to a level less than significant. In addition, prior to granting a

ministerial or discretionary entitlement for a parcel, such parcel shall be subject to the terms of a mitigation agreement entered into by the landowner and the applicable School Districts or included in a community facilities district established by the applicable School Districts and authorized to fund the acquisition of school sites and construction of schools.

Until the new fire station is operating, developers shall demonstrate to the satisfaction of the City Fire Department that a response time of six minutes or less from Fire Station 24 to all portions of new developments can be achieved. For those areas of such new developments where a six-minute response time cannot be provided, individual sprinkler systems or other construction or site design safeguards, approved by the Fire Department, shall be required prior to the issuance of building permits.

# b) Impact:

### **Water and Sewer Facilities**

Potentially significant impacts to water and sewer facilities are anticipated with the development of the subarea due to a lack of existing facilities to serve the area.

# **Waste Management Services**

The project could generate a significant amount of construction debris during the construction phase. Also, during the ongoing use of the site solid waste generation would exceed the 60 tons/year and 52 tons/year threshold of significance for solid waste impacts for residential and non-residential projects, respectively, established by the City's ESD. The project would affect City waste management programs and services; however, impacts could be minimized by incorporation of recycling and waste reduction measures in project design.

## b) Mitigation:

## Water

Future developers shall be required to provide appropriate water studies consistent with the findings and conclusions of the Miramar 712/North City 610 Water Study. Each developer shall be responsible for installing all those facilities identified in the accepted studies which are necessary to serve their developments. All public water facilities shall be designed and constructed according to the most current edition of the City of San Diego Water and Sewer Design Guide.

### Sewer

Prior to any new development within the subarea, developers shall be required to provide sewer studies showing the proposed sewer system for the subarea. All public sewer facilities shall be designed and constructed according to the most current edition of the City of San Diego Water and Sewer Design Guide.

## **Solid Waste**

The project's prime contractor in cooperation with the City of San Diego's Environmental Services Department shall develop a comprehensive waste management plan. The plan shall describe programs that would be implemented to reduce the potential for direct and cumulative impacts to the City's waste management services to below a level of significant. The plan shall address construction phase as well as long-term waste management issues. The Development Services shall review this plan to ensure that the ESD has signed the plan and certified that it is consistent with City policy regarding its waste management services.

Following is a list of options that could be considered for the construction phase of the project and specified in the waste management plan:

- 1. Source separation for all construction debris such as wood, aggregate, drywall and other discarded products including glass, plastics and cardboard at the project sites and subsequent recycling of the materials.
- Buying recycled or using recycled content construction material, such as
  acoustical ceiling tiles made from newsprint, tiles made from recycled glass,
  insulation made from mixed paper, as well as many landscaping products such
  as pavement made from recycled asphalt and tires, and mulch and compost
  made from green waste.
- 3. Use of post-consumer aggregate base and mulch in project landscaping;
- 4. Use of drought-tolerant landscaping to minimize the amount of green waste generated.

Following is a list of options that could be considered to address long-term waste management issues:

- 1. Provision of each single-family unit with kitchens designed to facilitate recycling;
- 2. Source separation and recycling of demolition debris;
- 3. Provision of yard composters designed to encourage backyard composting.
- 4. Provide devices or chutes in multifamily residential units for convenient separation and recycling of materials.

The project applicant shall develop a solid waste management plan explaining how these options will be incorporated. The plan shall describe the location of exterior and interior storage areas for the collection of recyclables in multifamily residential and non-residential areas as required per Municipal Code Section 101.2001. The project proponent shall ensure the storage areas are located in areas convenient for use by residents or tenants and service providers.

## 13) WATER CONSERVATION

a) Impact: Subarea Plans 1 and 2. The project's contribution to the cumulative impact associated with water supplies would be reduced to a nominal level by the mitigation measures outlined below.

# a) Mitigation:

**Subarea Plans 1 and 2.** The following mitigation measures shall be incorporated into project design guidelines to address cumulative water usage concerns.

- 1. Limit grading in areas where no construction is proposed, thereby reducing the need for planting and irrigation of graded areas.
- 2. Provide lifts of low-clay content soil in landscaped areas to improve infiltration.
- 3. Reduce runoff potential from landscaped areas by using berming, raised planters and drip irrigation systems.
- 4. Install soil moisture override systems in all common irrigation areas to avoid sprinkling when the ground is already saturated.
- 5. Identify in the plant materials list in the project design guidelines whether or not plants are native or naturalize easily and incorporate a list of local California sources for native plants.
- 6. Incorporate low-flush toilets, low-flow faucets and timers on sprinklers (including nighttime watering) into project design.
- 7. Provide information regarding water conservation measures to new residents at the time of lot purchase.

The Development Services Development Coordinator shall review grading, landscape and building permits to ensure the above measures have been noted on plans.

# 14) PUBLIC SAFETY

## **Vectors**

a) Impact: Because the proposed project contains on-site detention basins to serve the subarea, the potential for public health and safety impacts to future residents within the project site are considered potentially significant.

- a) Mitigation: Mitigation measures for potential increased mosquito populations which will decrease potentially significant impacts to below a level of significance are described below. Prior to any grading activities, the applicant shall provide a letter from the County Environmental Health Department Vector Surveillance and Control Division (VSCD) to the environmental review manager of LDR verifying that a vector control program has been designed. Elements of the program may include, but not be limited to the following:
  - 1. The detention basins shall be kept free of debris, high concentrations of nutrients which could contribute to alga blooms and organic floatage. Any emergent vegetation (e.g., cattails and bulrushes) shall be removed only as necessary to control the mosquito problem.
  - 2. Non-natural runoff to the detention basin shall be minimized by proper drainage patterns to prevent excessive organic material from entering.
  - 3. Although the above measures are designed to minimize the potential for mosquito breeding in the on-site retention basins and control mosquito populations, active control measures may be necessary at times. This would include the application of a mosquito fog or insecticide spray. The use of this measure should be minimized to avoid reducing populations of other insects. Use of spray application shall be minimal and shall require coordination with VSCD. USFWS and CDFG.
  - 4. Maintenance of the detention basins shall be the responsibility of a homeowners' association or similar maintenance district.

## APPENDIX G: HABITAT MANAGEMENT PLAN

Habitat management is an important component of the MSCP. The MSCP Subarea Plan for the City of San Diego recognizes that management is necessary to ensure that biological resources preserved through establishment of the MHPA are maintained and remain viable over time. The MSCP Subarea Plan includes a Framework Management Plan that includes general and specific management directives that will guide management efforts. The general directives apply citywide while the specific directives apply to specific geographic areas of the City. The directives are prioritized with implementation of Priority 1 directives being required elements. Priority 2 directives are more discretionary. The Habitat Management Plan (HMP) for Pacific Highlands Ranch is one component of the overall management plan for the MHPA and will generally be implemented by the City.

## MHPA OWNERSHIP

The MHPA within Pacific Highlands Ranch, as of the date of this document, is in private ownership. As projects are proposed and implemented, it is anticipated that most of the land within the MHPA will be conveyed to the City. Upon conveyance, the City will be responsible for implementation of the HMP for Pacific Highlands Ranch.

Until such time as conveyance occurs, the individual landowner is responsible for maintaining the existing biological value of the property. In general, this means the landowner will continue those activities that have historically occurred. Areas in active agriculture or grazing may continue at historic levels. These may not be extended or intensified. Damage caused by fire, flooding, erosion or other natural events will not be deemed to affect the biological values of the land.

### MITIGATION LAND BANKS

Mitigation Land Banks (MLB) must be approved by the City. Other agency approvals of the MLB may be necessary depending upon the nature of the MLB that is established. Land in MLBs will be maintained by the landowners until credits are purchased and the land is conveyed to the City or other conservation entity. Any restoration and associated monitoring that is necessary to implement the creation of such MLBs will be done in accordance with the Conceptual Revegetation Plan (CRP). Upon conveyance to the City, the land will be managed by the City.

### GENERAL MANAGEMENT DIRECTIVES

As noted above, these directives apply citywide.

### **Public Access, Trails and Recreation**

These directives generally apply to trails, including maintenance, recreational activities and the removal of homeless and itinerant worker camps. Within Pacific Highlands Ranch:

- Pacific Highlands Ranch MHPA includes approximately eight miles of trails that will be located by the City and constructed according to City regulations using developer impact fees.
- 2. A Landscape Maintenance District or similar financing entity will be formed to maintain all trails in Pacific Highlands Ranch. Responsibilities of the district will include regrading as necessary, cleaning, refurbishing or replacing trails and associated facilities as needed.
- 3. Off-road vehicle use will be prohibited. The City will patrol the MHPA to enforce this restriction.

# **Litter/Trash and Materials Storage**

These directives affect land adjacent to the MHPA, and include removal of illegal encroachments, dissemination of educational materials to the public and the installation of barriers where necessary. Within Pacific Highlands Ranch, it is anticipated that the City will carry out these directives as part of its overall citywide management plan.

### **Invasive Exotics Control and Removal**

These directives require that introduction of such plants and animals be prohibited, and that exotic plants be removed and areas monitored to ensure that they do not re-establish. Within Pacific Highlands Ranch, some areas currently infested with invasive plants will be treated and revegetated as part of the requirements that implement the creation of such MLBs. The owner of such MLBs will be responsible for removal, revegetation and monitoring as required. These areas will be conveyed to the City as credits are purchased. At that point in time, the City will become responsible for ensuring that exotic and invasive plants do not re-establish themselves.

Other disturbed areas within Pacific Highlands Ranch will not be located in MLBs. It is anticipated that such areas will either be conveyed to the City or will remain in private ownership. Land that is conveyed to the City may be revegetated by the City as funding permits, or by others as part of their mitigation requirements. In all instances, revegetation will be in accordance with the CRP.

All Priority 2 directives, including trapping, regular surveys, tree removal and replacement will be conducted by the City as part of its citywide management plan.

### Flood Control

These directives address the cleaning and evaluation of performance of existing flood control channels and will be carried out by the City as part its citywide management plan.

## SPECIFIC MANAGEMENT DIRECTIVES FOR NCFUA SUBAREA 3

These apply specifically to Pacific Highlands Ranch.

# **Priority 1**

The first three management directives apply to the location and construction of trails. As noted above, there are approximately eight miles of trails in the MHPA portion of Pacific Highlands Ranch that will be constructed using developer impact fees. The location of trails must be in accordance with the Plan and must be approved by the City.

The fourth directive calls for the monitoring of coastal sage scrub in Gonzales Canyon, construction of detention basins to halt erosion and the demarcation of equestrian trails through the area. Detention basins will be constructed as necessary by individual projects in Pacific Highlands Ranch. Signs directing equestrians will be clear and will be installed at the time of trail construction. All monitoring of any habitat will be the responsibility of the City and will be carried out as part of its citywide management plan.

## **Priority 2**

All five directives address the need for restoration of disturbed and degraded areas in Carmel Creek and in Deer, Gonzales and McGonigle Canyons, including removal of invasives and eucalyptus trees. Areas where restoration and revegetation is necessary will be delineated on the CRP for Pacific Highlands Ranch and the appropriate habitat for restoration noted.

Portions of Deer, Gonzales and McGonigle Canyons will be revegetated either as part of a MLB, as mitigation for project specific impacts or by a public agency if funding permits. Revegetation will be done in accordance with the CRP for Pacific Highlands Ranch. Initial site preparation, planting and required monitoring will be carried out by the individual project proponent or the operator of the MLB. Land will be conveyed to the City upon the completion of the revegetation program or purchase of MLB credits. Upon conveyance, the City will assume all management and monitoring responsibilities and will continue such activities as part of its citywide management plan.

## **Brush Management**

All Zone 1 brush management will be performed outside of the Pacific Highlands Ranch MHPA. Zone 2 brush management will generally be performed within the MHPA, except for specific areas along the manufactured corridor connecting Gonzales and McGonigle Canyons. All brush management will be performed by individual landowners or associations and will not be the responsibility of the City. All brush management activities will be performed in accordance with City requirements.

### SPECIES SPECIFIC MANAGEMENT DIRECTIVES

Several MSCP covered species have either been observed or may occur within the Pacific Highlands Ranch MHPA. Many of these require certain conditions to be met or management activities to be implemented in order to maintain MSCP coverage. These requirements are to be carried out by the City or the conservation entity to which land is conveyed. The following summarizes the management activities for the "observed" and "expected" MSCP covered species within the Pacific Highlands Ranch MHPA:

- 1. Del Mar Manzanita (*Arctostaaphylos glandulosa* ssp.*crassifolia*): Measures to reduce the risk of catastrophic fire are required. This requirement will be met through the implementation of brush management as required by the City. At any time throughout the life of the MSCP, and as part of the citywide adaptive management program, the City may include a program for prescribed burns to further reduce the risk of catastrophic fire, the cost and associated risk of liability for which will be borne by the City.
- 2. White Coast Ceanothus, Wart-stemmed Lilac (*Ceanothus verrucosus*): Measures to increase populations and to reduce the risk of fire are required. These requirements will be met through the use of this species in revegetation programs as appropriate and through the implementation of brush management as required by the City. At any time throughout the life of the MSCP, and as part of the citywide adaptive management program, the City may include a program for prescribed burns to further reduce the risk of catastrophic fire, the cost and associated risk of liability for which will be borne by the City.
- 3. San Diego Barrel Cactus, Coast Barrel Cactus (*Ferocactus viridescens*): Measures to protect this species from edge effects, unauthorized collection and fire are required. Requirements for protection against fire and unauthorized collection will be met through dissemination of educational materials and implementation of required brush management activities. The requirement for protection against edge effects is met through requirements for projects adjacent to the MHPA included in the Plan.
- 4. San Diego Golden Star (*Muilla clevelandii*): Measures required include monitoring of transplanted populations and protection against edge effects. Any transplantation that may be necessary will be performed as part of a plan that requires monitoring. The requirement for protection against edge effects is met through requirements for projects adjacent to the MHPA included in the Plan.
- 5. Orange-Throated Whiptail (*Cnemidophorus hyperythrus*): Measures required include protection against edge effects. The requirement for protection against edge effects is met through requirements for projects adjacent to the MHPA included in the Plan.

- 6. Southern California Rufous-crowned Sparrow (*Atmophila ruficeps canescens*): Measures required for this species include maintenance of dynamic processes such as fire to perpetuate some open phases of coastal sage scrub with herbaceous components. Given the open nature of the existing habitat within Pacific Highlands Ranch, nothing need be done for many years. As part of the citywide adaptive management program, the City may include a program for prescribed burning as necessary to maintain habitat within the MHPA in an optimum state, the cost and associated risk of liability for which will be borne by the City.
- 7. Coastal California Gnatcatcher (*Polioptila californica californica*): Measures required include protection against edge effects, minimization of disturbance during nesting periods within the MHPA, protection against fire, and maintenance/improvement of habitat quality. The requirement for protection against edge effects is met through requirements for projects adjacent to the MHPA included in the Pacific Highlands Ranch Subarea Plan. The requirement for protection against fire will be met through the implementation of brush management as required by the City. At any time throughout the life of the MSCP, and as part of the citywide adaptive management program, the City may include a program for prescribed burns to further reduce the risk of catastrophic fire, the cost and associated risk of liability for which will be borne by the City. The requirement for minimization of disturbance during nesting will be met through the limitation on grading within the MHPA, and within 100 feet of the MHPA, for the period of March 1 to August 15. Grading and construction activities will be allowed on disturbed or previously cleared land. The requirement for maintenance/improvement of habitat quality will be met through changes in the citywide management plan as indicated through regular monitoring.