CITY OF SAN DIEGO REDEVELOPMENT AGENCY

PROCEDURE FOR FORMATION OF A PROJECT AREA COMMITTEE (PAC) FOR THE CITY HEIGHTS REDEVELOPMENT PROJECT

Adopted by the San Diego City Council On September 14, 1999 Resolution No. R-292185

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PROCEDURE FOR THE FORMATION OF PROJECT AREA COMMITTEE

I. [§ 100] **GENERAL**

A. [§ 101] <u>Purpose</u>

The purpose of this document is to set forth a Procedure, as required by the Community Redevelopment Law, California Health & Safety Code Sections 33000 et seq. (The "Law") relating to the formation of a project area committee in connection with the amendment of the redevelopment plan for the City Heights Redevelopment Project. The City Council of the City of San Diego has determined that a substantial number of low and moderate income families may be affected and/or displaced by the proposed redevelopment project, and it has directed the Redevelopment Agency of the City of San Diego to form a project area committee. The Agency shall comply with this Procedure to form and select the project area committee.

B. [§ 102] <u>Authority</u>

This Procedure has been adopted by resolution of the City Council of the City of San Diego, pursuant to Section 33385 of the Law.

II. [§ 200] **DEFINITIONS**

Whenever the following terms are used in this Procedure, unless otherwise defined, such terms shall have the meaning ascribed to them in this Article 200.

A. [§ 201] <u>Agency</u>

"Agency" means the Redevelopment Agency of the City of San Diego and any officers, employees, contractors and agents, including those City departments, who may be assigned the duties and responsibilities for implementing this Procedure.

B. [§ 202] Business

"Business" means any lawful activity conducted by a for-profit entity within the Project Area whose overall function and purpose are primarily:

(1) For the purchase, sale, lease, or rental of personal and real property, and for the manufacture, processing, or marketing of products, commodities, or any other personal property; or (2) For the sale of services to the public.

C. [§ 203] Business Owners

"Business Owner" means any person or legal entity which owns and operates a business from a facility within the Project Area, or which owns property in the Project Area for investment and not for occupancy. D. [§ 204] <u>City</u>

"City" means the City of San Diego, California.

E. [§ 205] <u>City Council</u>

"City Council" means the legislative body of the City.

F. [§ 206] Existing Community Organization

"Existing Community Organization" means any existing nonprofit association of persons and/or entities which has its headquarters or a site office within the Project Area, or a substantial number of whose constituents are persons and/or entities within the Project Area, and which association is generally recognized within the Project Area as a community organization.

G. [§ 207] Project Area

"Project Area" means the area designated in the City Heights Redevelopment Plan adopted by Council by Ordinance No. <u>0-17768</u> adopted on May 11, 1992, and amended by the City Heights Redevelopment Plan Amendment No. 1 adopted by Ordinance No. <u>0-18294</u> April 16, 1996.

H. [§ 208] Project Area Committee

"Project Area Committee" or "PAC" means the committee formed and selected pursuant to Section 33385 of the Law and in accordance with this Procedure.

I. [§ 209] <u>Redevelopment Project</u>

"Redevelopment Project" means the City Heights Redevelopment Project as adopted on May 11, 1992 and amended on April 16, 1996.

J. [§ 210] <u>Resident</u>

"Resident" means any person who owns, leases or rents a residential dwelling unit within the Project Area and occupies the same as his or her residence.

K. [§ 211] <u>Residential Owner Occupant</u>

"Residential Owner Occupant" means any Resident who owns all or substantial fee interest in the dwelling unit which he or she occupies.

L. [§ 212] <u>Residential Tenants</u>

"Residential Tenant" means any Resident who occupies his or her dwelling unit by right under a lease, rental agreement or other arrangement with owner of the dwelling unit.

III. [§ 300] PUBLICIZING THE OPPORTUNITY TO SERVE ON THE PROJECT AREA COMMITTEE

The Agency shall publicize the opportunity to serve on the PAC. The Agency may take any or all of the following actions to publicize the opportunity to serve on the PAC :

A. [§ 301] Posting Notice

The Agency may post notice of the opportunity to serve on the PAC in conspicuous locations throughout the Project Area. Such notices may also be posted in the following locations:

(1) Office of the City Clerk;

(2) Foyer of the City Administration Building; and

(3) Public buildings in the Project Area.

B. [§ 302] Display Advertisement

The Agency may place notice of the opportunity to serve on the PAC in a display advertisement in a newspaper of general circulation within the City.

C. [§ 303] <u>Public Announcement</u>

The Agency may make an announcement to the general public at any of its regular meetings held prior to any public meetings, hearings or plebiscites required by this Procedure, announcing the opportunity to serve on the PAC.

D. [§ 304] <u>Published and Mailed Notice</u>

The Agency may include notice of the opportunity to serve on the PAC in any published and/or mailed notice which Agency gives in accordance with the Law and this Procedure to notice any meeting, hearing, or plebiscite relative to the formation and selection of the PAC.

E. [§ 305] Other Mechanisms to Publicize Opportunity to Serve on PAC

The Agency may produce radio advertisements, distribute flyers, or undertake such other action as it deems necessary or advisable to further publicize the opportunity to serve on the PAC.

F. [§ 306] Foreign Languages

The Agency may, if it determines it is necessary or advisable to effectively carry out the purpose of this Procedure, translate any of the notices or announcements required by this Procedure into another language.

IV. [§ 400] MEETINGS, HEARINGS AND PLEBISCITES

The Agency shall conduct meetings, hearings and plebiscites as necessary or appropriate to explain and form the PAC.

A. [§ 401] <u>Public Meeting to Explain the PAC</u>

The Agency shall conduct a minimum of one (1) public meeting to explain the establishment of, function of, and opportunity to serve on the PAC.

At such public meeting, the Agency shall distribute copies of the following documents:

1) This Procedure;

2) The City Heights Redevelopment Plan, or any pertinent portions thereof, and

3) Any other materials the Agency determines would be useful.

In addition to the materials listed above, the Agency, upon request, may distribute copies of the following documents:

1) Sections 33385 through 33388, inclusive, of the Law; and

2) Candidate Information Forms, as defined in Section 703 of this Procedure.

3) Any other materials the Agency determines would be useful.

The number of copies to be made available at the meeting shall be sufficient to meet the estimated number of attendees anticipated. Additional copies of the materials shall be available to the public at a place or places designated by the Agency.

The Agency may limit the number of documents to be distributed to any one person or entity to one (1) set, in order to avoid excessive and unnecessary costs. Any person or entity may request additional copies of the documents at a reasonable duplication cost.

B. [§ 402] <u>PAC Formation Meeting</u>

After the Agency conducts the public meeting to explain the PAC required in Section 401 of this Procedure, the Agency shall hold such other meeting or meetings as may be necessary to complete the formation and selection of the PAC. The purpose of such meeting or meetings shall be to hold an election for the PAC membership seats in accordance with the requirements of this Procedure.

C. [§ 403] Presentation of PAC to City Council

After the formation and selection of the PAC, the results shall be presented to the City

Council at a public meeting. Notice of the date of presentation of the results to the City Council shall be announced at the meeting or meetings, and notice shall be provided to residents and businesses in accordance with Article 500 of this Procedure. During such meeting, the public shall be given the opportunity to make any comments or objections to the election process or any action of the Agency in carrying out this Procedure.

V. [§ 500] NOTICE OF MEETINGS, HEARINGS AND PLEBISCITES

The Agency shall provide notice of all meetings, hearings, or plebiscites conducted by, or on behalf of, the Agency or City Council relative to the formation and selection of the PAC.

A. [§ 501] <u>Publication</u>

The Agency shall provide published notice of all meetings, hearings or plebiscites conducted by, on behalf of, the Agency or City Council relative to the formation and selection of the PAC.

Each notice may be published at least one (1) time in a newspaper of general circulation within the City at least ten (10) days prior to the date established for the applicable, meeting, hearing or plebiscite, and in the manner required by the Law.

In lieu of publishing separate notice for each meeting, hearing or plebiscite, the Agency may publish combined notices setting forth all or some of the dates, times and locations of such meetings, hearings and plebiscites.

B. [§ 502] Notice by Mail

The Agency shall provide written notice to all residents and businesses in the Project Area of all meetings, hearings, or plebiscites conducted by, or on behalf of, the Agency or City Council relative to the formation and selection of the PAC. The mailed notice requirement shall only apply when mailing addresses to all the individuals and businesses, or to all occupants, are obtainable by the Agency at a reasonable cost.

The notice shall be mailed by first class mail, but may be addressed to 66 occupant." In lieu of providing separate notice for each meeting, hearing or plebiscites, the Agency may provide combined notices pursuant to this section stating all or some of the dates, times, and locations of such meeting, hearing and plebiscites.

If the Agency has acted in good faith to comply with the notice requirements of this section, the failure of the Agency to provide the required notice to residents or businesses unknown to the Agency or whose addresses could not be obtained at a reasonable cost, shall not, in and of itself, invalidate the formation or actions of the PAC.

C. [§ 503] Other Forms of Notice

The Agency may post notices, distribute flyers or undertake such other actions as it

deems necessary or advisable in order to further inform Residential Owner Occupants, Residential Tenants, Business Owners, and Existing Community Organizations within the Project Area of the formation and selection of the PAC.

VI. [§ 600] PAC MEMBERSHIP CATEGORIES

A. [§ 601] <u>Categories</u>

The PAC shall have a total of Twenty members selected according to the following categories (and numbers):

- a) Four Residential Tenants
- b) Four Residential Owner Occupants
- c) One Business Owner with businesses located north of Polk Avenue.
- d) One Business Owner with businesses located south of Polk Avenue.
- e) Four Community Organizations At-large (Must be residents).

Six additional members will be designated in the following categories (and numbers)

- a) One Normal Heights Planning Committee representative.
- b) One Kensington Talmadge Area Planning Committee representative.
- c) One City Heights Area Planning Committee representatives.
- d) One City Heights Business Improvement District representative appointed by the City recognized group that represents University Avenue businesses.
- e) One El Cajon Boulevard Business Improvement District representative appointed by the City recognized group that represents El Cajon Boulevard businesses.
- f) One City Heights Town Council representative.

Members designated from the following organizations must also be residents within their organizational boundary: One City Heights Area Planning Committee and One City Heights Town Council.

Members designated from the following organizations must have a business located within the City Heights Redevelopment Project Area: One City Heights Business Improvement District and One El Cajon Boulevard Business Improvement District.

Redevelopment Law allows for the designation of other community-based organization to ensure broad-based participation in the redevelopment process.

B. [§ 602] <u>Community Organizations</u>

Community organizations include non-profit organizations, such as the following:

1. Social Service Organizations, and Civic/Cultural Organizations.

a. "Social Service Organizations" are charitable organizations that have as their focus

the provision of support services within the Project Area such as shelter, food and clothing, counseling, and medical assistance;

b. "Civic/Cultural Organizations" are:

1. Civic organizations that have as their focus, the betterment of all or a portion of the Project Area by the promotion of activities and events regarding planning, business conditions, or quality of life.

2. Cultural Organizations - organizations that have as their focus the preservation of ethnic culture, historical preservation, music, theater, dance, art and similar programs within the Project Area.

Community Organization representatives shall be elected by all individual voters as well as voters voting on behalf of community organizations.

C. [§ 603] <u>Vacancies in Membership Categories</u>

Should there be an insufficient number of candidates elected to each category of the membership of the PAC, such seats may remain vacant until qualified candidates apply to the PAC, and are nominated and appointed by a majority vote of PAC members present. The existence of vacancies shall not prevent the PAC from carrying out its duties as required by the Law.

VII. [§ 700] ELECTION PROCESS

City Council approval of a one-year PAC extension is required prior to the actual election date.

City Council approval for the annual PAC election is required prior to noticing and conducting the election.

Any person eligible to be a candidate in more than one membership category must choose one of the membership categories. Proof of eligibility must be provided for the category chosen.

A. [§ 701] Eligibility Requirements for Residents

Eligibility requirements for candidates are the same as for voters.

Candidates and voters in the Residential Owner-Occupant category must present proof that they own the property on which they reside and that they are 18 years of age or older.

Proof of eligibility for Residential Owner-Occupant category may include any of the following documents and materials, as applicable:

- 1) Property tax bill
- 2) Mortgage payment statement
- 3) Mortgage payment book
- 4) Current County Assessor property owner listing.
- 5) Any other documents or materials which the Agency may deem acceptable.

Candidates and voters in the Residential Tenant category must present proof that they are 18 years of age or older and rent or lease their residence in the Project Area.

Proof of eligibility for resident tenants may include any of the following documents and materials, as applicable:

- 1) California Driver's License
- 2) California identification card
- 3) Housing Commission or rental assistance contract
- 4) Utility (other than water) bill
- 5) Any other documents or materials which the Agency deems acceptable.

Eligibility documentation must be current and must indicate the correct name of the individual and the qualifying address of her/his residence, as appropriate.

B. [§ 702] Eligibility Requirements for Business/Property Owners

Eligibility requirements for candidates are the same as for voters.

Candidates and voters in the Business/Property Owner category must present proof that she or he is 18 years of age or older and owns a business/property located within the Project Area. Proof of eligibility for business owners require two (2) forms of proof with at least one including any of the following documents and materials, as applicable:

- 1) Business Tax Certificate
- 2) Property tax bill
- 3) Water utility bill
- 4) Current County Assessor property owner listing
- 5) Lease
- 6) Deed to property

7) Any other documents proving business activity is conducted at the address indicated on the Business Tax Certificate or materials the Agency may deem acceptable.

Eligibility documentation must be current and must indicate the correct name of the individual and the qualifying address of his or her' business, as appropriate.

No more than one stockholder or officer of a corporation may be registered as a voter or

candidate on behalf of that corporation. Owners of multiple businesses and properties within the Project Area shall cast one ballot only.

A business or property owner (BUSINESS category) may either vote by him/herself or may designate in writing (with appropriate documentation) one person, who is an employee, to vote as proxy on behalf of that business or property. The business or property designating a person to vote as proxy must submit the authorization, in writing and with appropriate documentation, at least 72 hours prior to the election.

C. [§ 703] Eligibility Requirements for Community Organization Representatives

Each community organization shall be entitled to designate one person to: (a) vote on its behalf and (b) be a candidate to represent the organization on the PAC.

In order to determine the eligibility of a representative from a community organization for membership on the PAC, a person must present proof that she or he is 18 years of age or older and must submit the following:

1) Existence of the organization at least two years prior to any PAC election for which they are a candidate;

2) Existence and active operation within the Project Area, as such articles of incorporation, by-laws, non-profit certification, business license or such other documentation;

3) A resolution or minutes of the organization's legislative or executive body designating its representative and authorizing such person to act on its behalf, and

4) Such other documentation which the Agency may deem necessary to carry out the intent of this Section.

Eligibility requirements for candidates are the same as for voters.

D. [§ 704] Candidate Information Forms

In order to facilitate the election of a representative PAC, any person desiring to serve must complete and provide the Agency with a "Candidate Information Form" no later than the time set by the Agency, which shall be no less than ten (10) days after the public meeting to explain the PAC as provided in Section 401 of this Procedure.

Copies of the "Candidate Information Forms" will be made available at the PAC formation meeting(s) and will otherwise be available by the Agency on request.

The Candidate Information Forms will call for the following information:

1) The name and address of the candidate; including "qualifying address", if different;

2) The membership category for which the candidate is running; and

3) A brief statement of the candidate's qualifications to be made available for the election meeting.

All candidates must submit a signed Candidate Information Form and proof of eligibility to serve on the PAC at least 72 hours prior to the election, furthermore no write-in candidates shall be allowed.

E. [§ 705] <u>Registration to Vote</u>

Prior to the election, any person desiring to vote must complete a "Certification of Eligibility to Vote" form and provide proof of eligibility to vote as described in Sections 701 and 702 of this Procedure. Eligible voters will be given one ballot which will contain all the categories.

F. [§ 706] Candidate Speeches

All candidates from each membership category shall be given a reasonable opportunity to make a speech at the regularly scheduled or special public meeting of the PAC prior to the election. The Agency shall establish the period of time allowed for each speech, taking into consideration the number of candidates and other circumstances surrounding the election.

G. [§ 707] Campaigning Restrictions

No Campaigning shall take place within 100 feet of the polling place the day of the PAC elections. The restriction does not apply to the opportunity for candidates to make speeches as provided for in Section 706, prior to the polls opening.

H. [§ 708] <u>Balloting</u>

Crossover voting between categories of Residential Owner Occupants, Residential Tenants, and Business Owners is prohibited.

Each voter will receive ballot (s) in the categories in which she or he is eligible to vote.

The following ballots shall be provided:

- 1. Residential Tenant
- 2. Residential Owner Occupant
- 3. Business Owner with business located north of Polk Avenue
- 4. Business Owner with business located south of Polk Avenue
- 5. Community Organizations

All persons other than those selected to vote on behalf of community organizations will be allowed to cast votes in a total of two categories, one in the chosen category and one in the Community Organization category. Voters will vote for as many candidates as there are seats open in the category. Persons selected to vote on behalf of a community organization will be allowed to cast a vote only for that category unless they are also registered in another category as an individual.

Voting shall be conducted by secret ballot. The Agency may set up private booths, but such booths are not required. The Agency shall make a reasonable effort to insure private voting. Simply folding the ballot and passing it to an authorized election assistant will suffice. No Absentee voting is allowed.

The tallying of ballots shall occur at the meeting, but in a manner so as not to disturb the rest of the election meeting. The public shall be invited to observe, but there shall also be representative from the City Clerk's office to provide official verification.

I. [§ 709] <u>Results</u>

The Agency shall announce the winners of each membership category as soon as reasonably possible after balloting is completed and the election is officially closed. The candidates with the highest number of votes in each membership category shall be elected. In the event of a tie vote a representative from the City Clerk's office will administer a coin toss in order to resolve the tie vote.

The Agency staff shall announce that the election results (including ballots) will be kept for presentation to the City Council, in order to address any challenges. Any challenges to the election of any member to the PAC must be made in writing and submitted to the City Council within fifteen (15) day after the election. Any challenge must be directed to the propriety of the election itself, and not to the results (except in so far as the election procedures affected the results). The City Council shall use its reasonable discretion to resolve any questions presented by the challenges. The decision of the City Council shall be final.

VIII. [§ 800] GENERAL PROVISIONS

A. [§ 801] Implementation

The Agency is authorized to formulate and take all actions necessary or appropriate to implement this Procedure consistent with the Procedure and the Law.

B. [§ 802] Agency Costs

The Agency may charge fees to persons purchasing or leasing property from the Agency in the Project Area and to persons participating in redevelopment of the Project Area under an owner participation agreement to defray any cost to the Agency of the City Council of complying with this Procedure.

C. [§ 803] <u>Compensation of PAC Members</u>

The members of the PAC shall serve without compensation.

IX. [§ 900] AMENDMENT OF PROCEDURE

The City Council may amend this Procedure to make any necessary adjustments or changes to effectively form and select a representative PAC.