REDISTRICTING PARTNERS

Submitted: 5/19/2011 by Paul Mitchell

San Diego Redistricting

Presentation for San Diego Taxpayers Association

May 19, 2011

REDISTRICTING PARTNERS

Traditional Redistricting Principles

Creating Maps that Make Sense for Communities

There are a number of criteria that have been used nationally and upheld by courts.

- Relatively equal size - people, not citizens
- *Contiguous* – districts should not hop/jump
- Maintain *communities of interest*
- Follow city/county/local government lines
- Keep districts *compact* – appearance/function
- Stability – reduce deferrals

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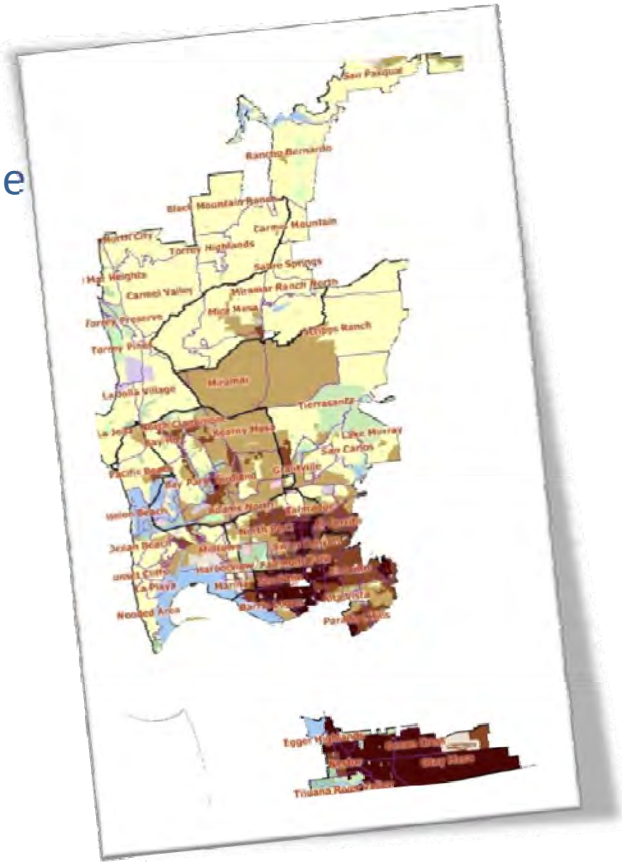
REDISTRICTING PARTNERS

Looking at Existing Districts

2001 Commission created districts that kept groups whole



LATINO DISTRICT

This is the only true Section 2 district within the city.

1) Council District 8 is a natural district to re-create even under the nine-member configuration.

2) Due to population changes the impact on the district is negligible

3) Important to maintain or exceed the Latino population as a function of Citizen Voting Age Population (CVAP)

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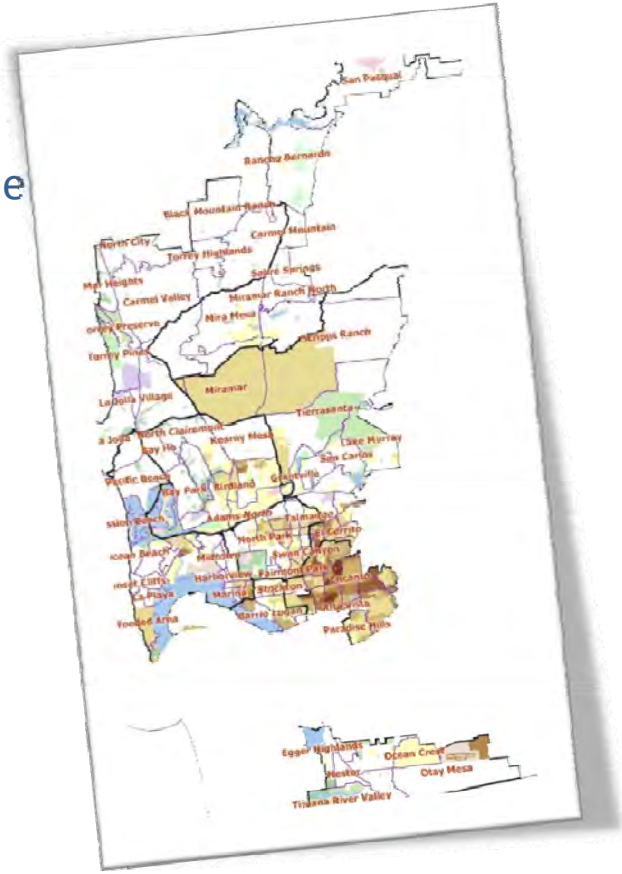

African American

The 4th District has been a historically African American district with several neighborhoods maintaining a rich history.

1) These voters are a community of interest, and using traditional redistricting practices this community should maintain or increase their African American CVAP.

2) It is hard to draw a district that does not empower African Americans in this community.

REDISTRICTING PARTNERS

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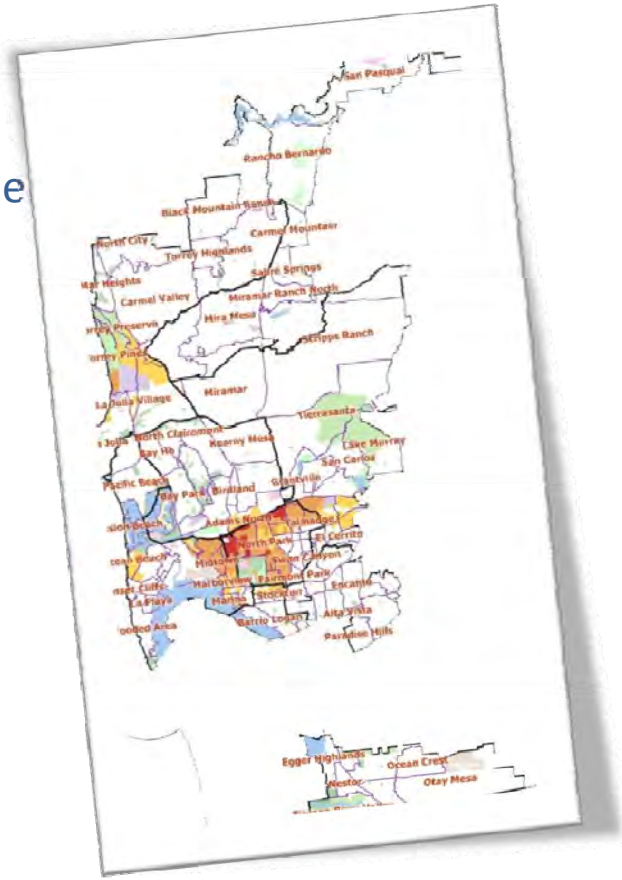


LGBT district

This district is a model for the nation.

1) The LGBT community of interest exists and has been respected by the Commission.

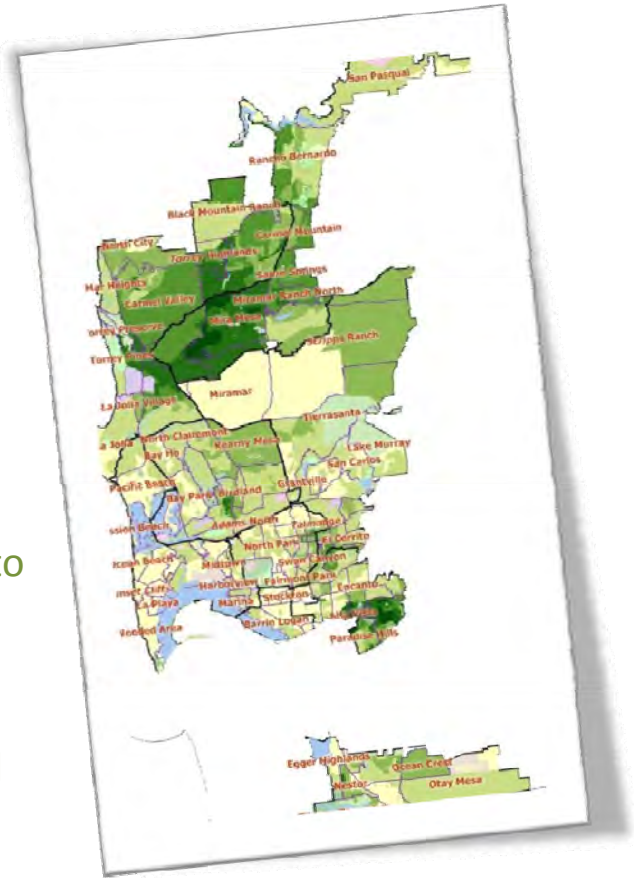
2) Recent rulings on Proposition 8 have given additional equal protection arguments for the LGBT community within redistricting.

3) Equality California is releasing data showing LGBT and supporters communities of interest – and that map speaks to these lines.

REDISTRICTING PARTNERS

Additional Community

Asian Community Seeks Greater Influence



The Asian Community seeks to create a greater voting power for their ethnic population. But certain questions need to be answered.

1) Is the group geographically centered and dense enough to create a district using current commission rules?

2) Would the predominant factor be race, or could others come into play to substantiate the plan under any critical review?

3) Does the Asian Community map provide for a better potential electoral outcome that justifies it like the African American, Latino and LGBT districts do?

REDISTRICTING PARTNERS

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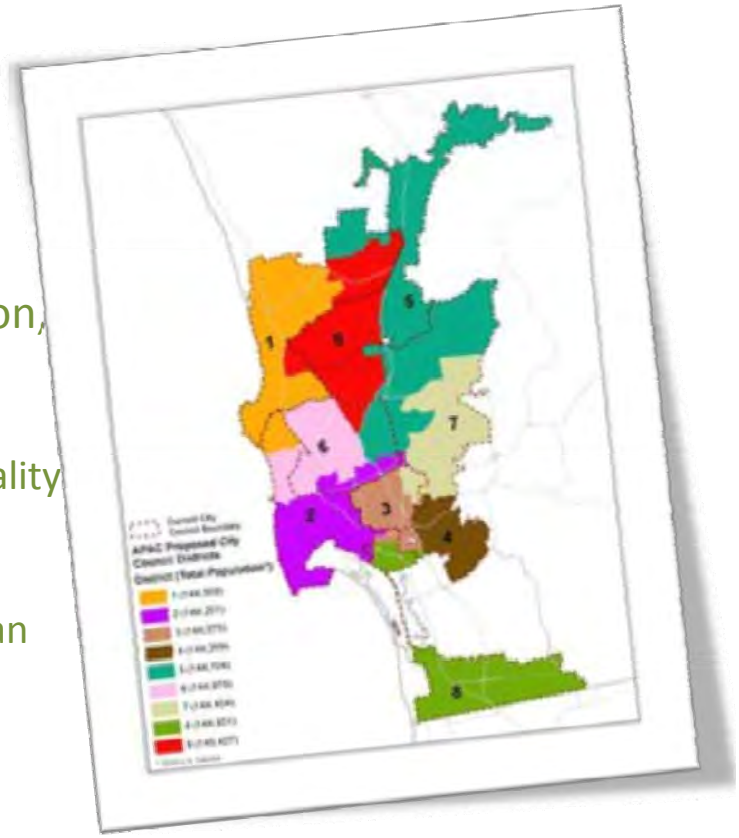

The final determination is the job of this commission, but these points of analysis should be considered.

1) The Old District lines had one district with Asian plurality at 25%

2) The APAC Plan provides for one district with 31% Asian CVAP.

3) The Empower San Diego map provides for an Asian Plurality seat with

4) The maps I will present to you provide for two districts that have 25%+ Asian and XX% Asian voter participation in each.

REDISTRICTING PARTNERS

San Diego Neighborhoods

People in San Diego identify by their neighborhoods

In Washington DC, people ask "who do you work for?"

In Los Angeles they ask "who's your agent?"

In San Diego they ask "what neighborhood are you from?"

REDISTRICTING PARTNERS

San Diego Neighborhoods

People in San Diego identify by their neighborhoods

Pacific Beach
Scripps Ranch
Rancho Penasquitos
Rancho Bernardo
Ocean Beach

REDISTRICTING PARTNERS

San Diego Neighborhoods

People in San Diego identify by their neighborhoods

Pacific Beach	=	PB
Scripps Ranch	=	Scripps
Rancho Penasquitos		PQ
Rancho Bernardo		RB
Ocean Beach	=	OB

REDISTRICTING PARTNERS

San Diego Neighborhoods

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San Diego Neighborhoods

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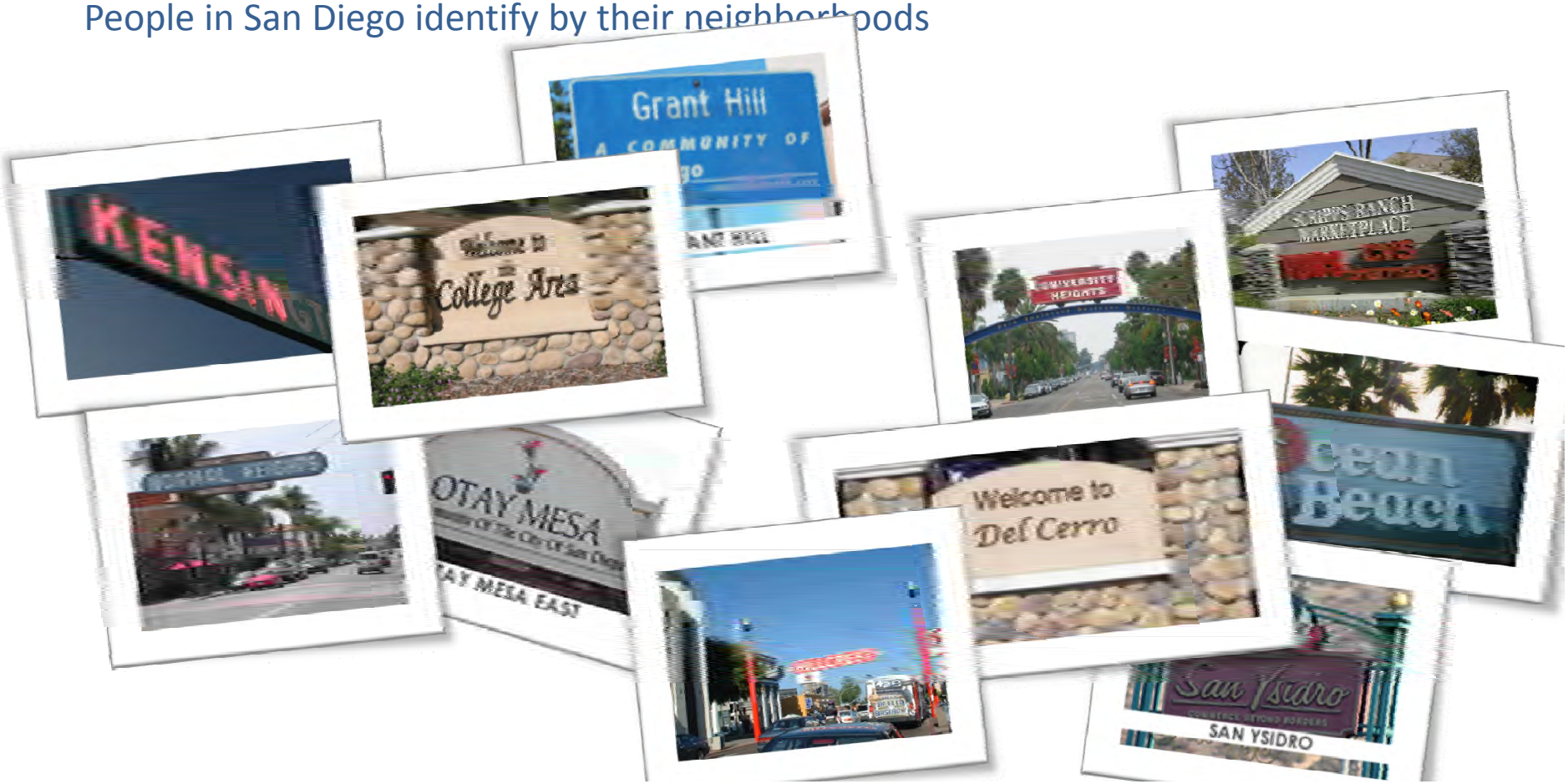

REDISTRICTING PARTNERS

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REDISTRICTING PARTNERS

Applying These Redistricting Principles

Creating Maps that Make Sense for Communities

Our goal at the city or school district / community college level is to create maps that respect communities and create the greatest alignment with the law and local rules for redistricting. The priorities are, in order:

1) Population Equality – don't start with the idea of having 10% differential

2) Follow the current Voting Rights Act and recent rulings.

3) Follow the intent of the VRA, empowering minority communities even where the VRA is unenforceable or silent

REDISTRICTING PARTNERS

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Creating Maps that Make Sense for Communities

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4) Keep neighborhoods whole -- There are 124 Neighborhoods. A book with maps of each neighborhood, including ethnic population breakdown and changes over the past decades, is being provided to the Commission and Executive Director.

5) Pair neighborhoods with similar partners – The pairing of neighborhoods can be an impassioned plea, but comes after VRA, other ethnic, community of interest and whole neighborhood concerns.

REDISTRICTING PARTNERS

Neighborhood Plan 1.0

This plan is built by combining neighborhoods and attempting to get near population equality.

Beyond Equality, districts are built around Empowerment goal for ethnic groups and LGBT.

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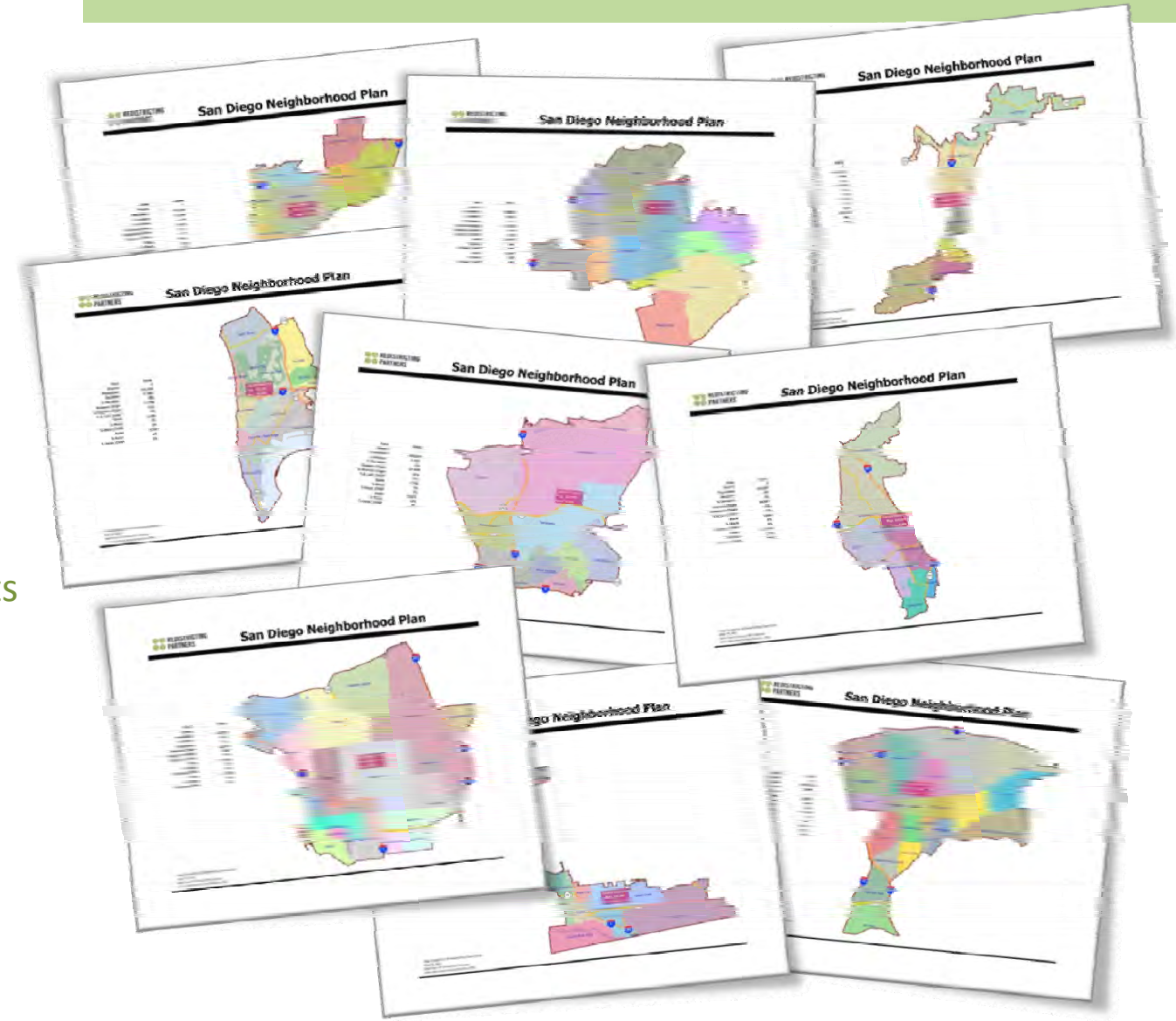
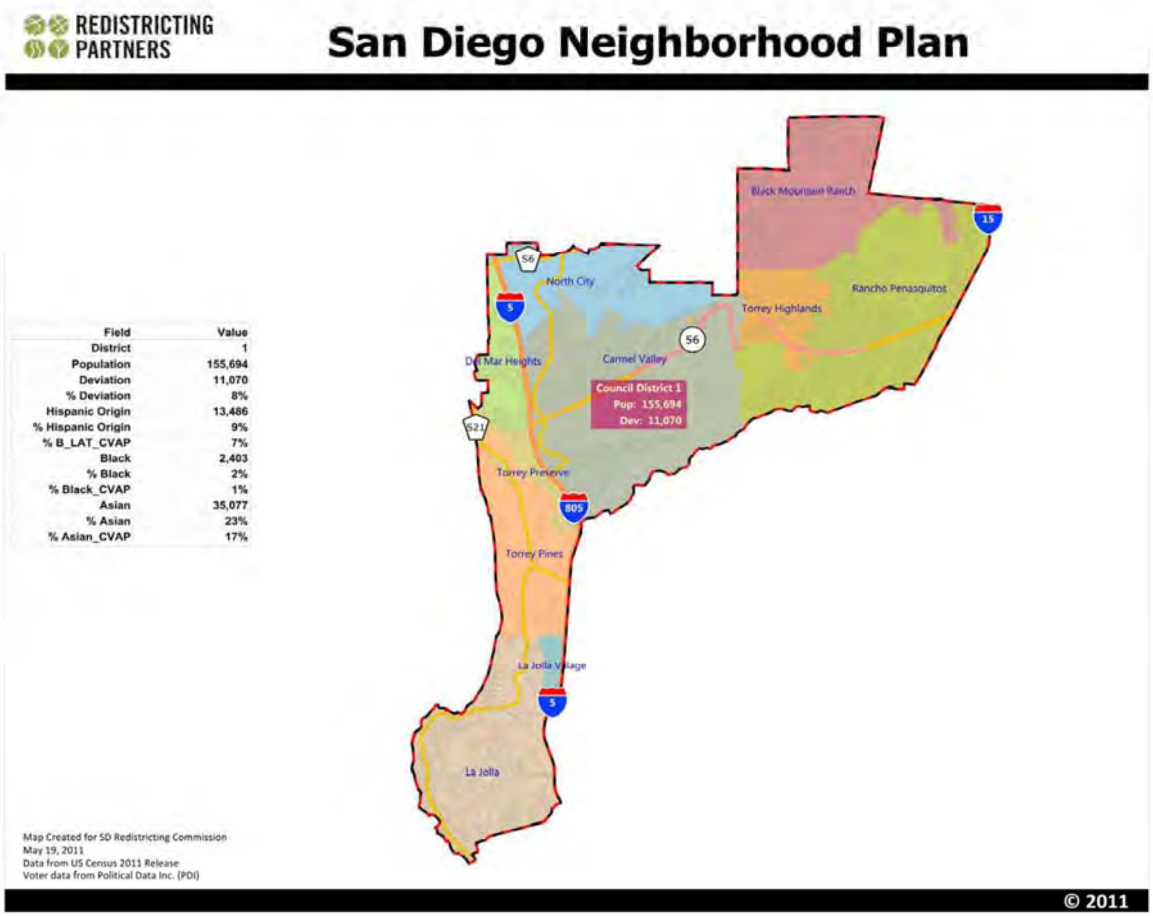


REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 1

Begins along the coast with La Jolla then comes up and moves inland to keep entirely whole communities of Black Mountain Ranch and Rancho Penasquitos



Field	Value
District	1
Population	155,694
Deviation	11,070
% Deviation	8%
Hispanic Origin	13,486
% Hispanic Origin	9%
% B_LAT_CVAP	7%
Black	2,403
% Black	2%
% Black_CVAP	1%
Asian	35,077
% Asian	23%
% Asian_CVAP	17%

REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 2

This is a Southern Coast progressive seat.

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

Field	Value
District	2
Population	133,235
Deviation	-11,389
% Deviation	-8%
Hispanic Origin	17,784
% Hispanic Origin	13%
% B_LAT_CVAP	9%
Black	3,388
% Black	3%
% Black_CVAP	2%
Asian	5,169
% Asian	4%
% Asian_CVAP	3%

Map Created for SD Redistricting Commission
May 19, 2011
Data from US Census 2011 Release
Voter data from Political Data Inc. (PDI)

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REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 3

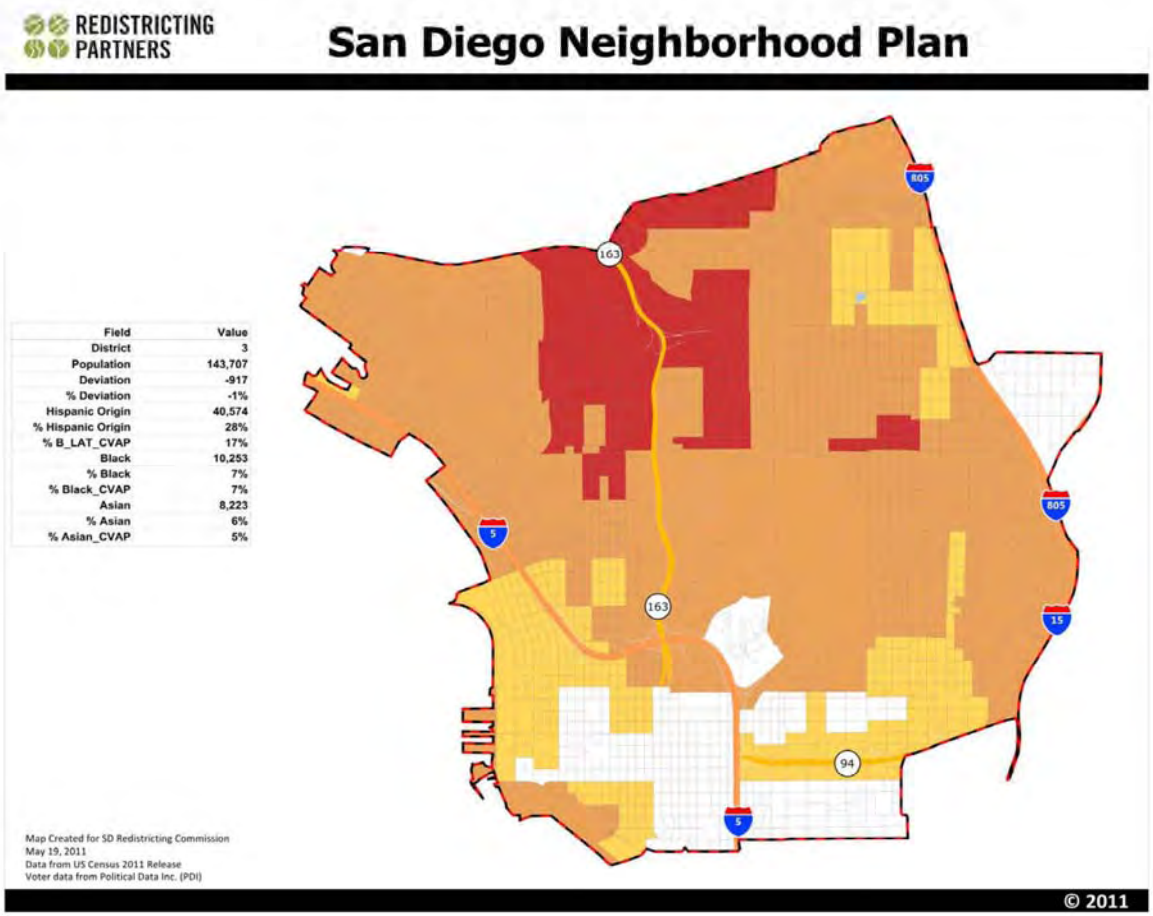
This is the traditional LGBT Community of Interest seat.

REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 3

The seat contains several census block groups that are in the 99th percentile of LGBT Community of Interest based on the database that Redistricting Partners created for Equality California..

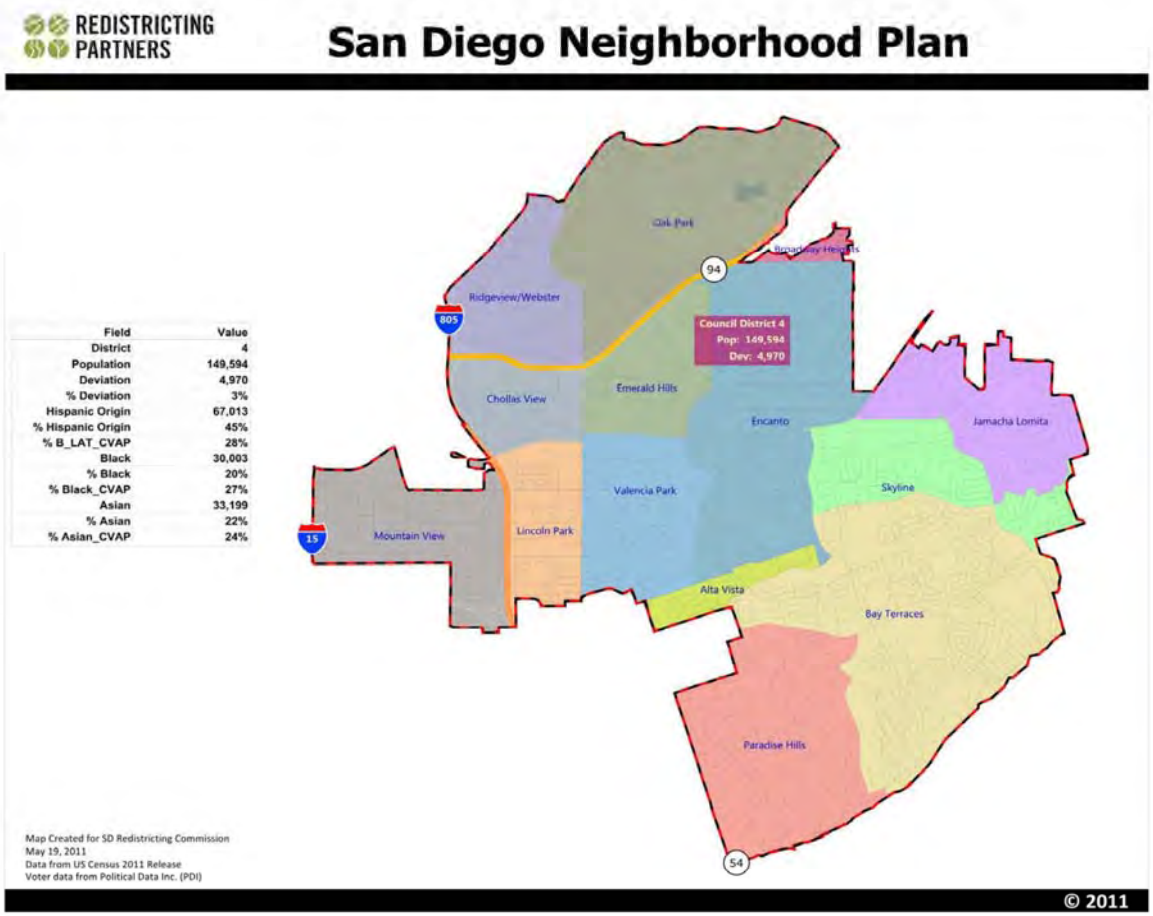


REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 4

This is the traditional African American council district. In this plan it is 27% African American CVAP.



Field	Value
District	4
Population	149,594
Deviation	4,970
% Deviation	3%
Hispanic Origin	67,013
% Hispanic Origin	45%
% B_LAT_CVAP	28%
Black	30,003
% Black	20%
% Black_CVAP	27%
Asian	33,199
% Asian	22%
% Asian_CVAP	24%

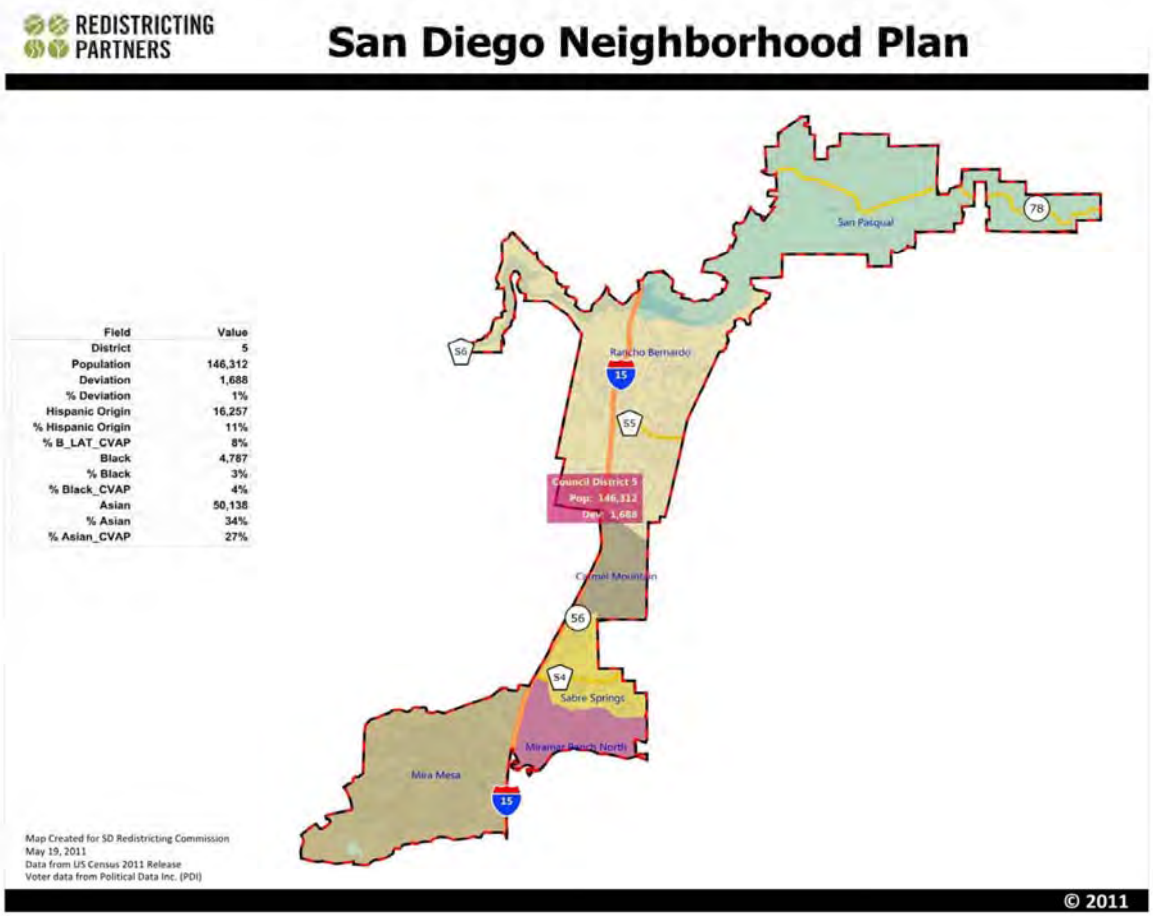
REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 5

This district has an odd shape due to the inherent shape of the city boundaries.

Instead of the traditional measures of compactness, commissioners should judge this district based on drive time and distance from the spine of the 15.



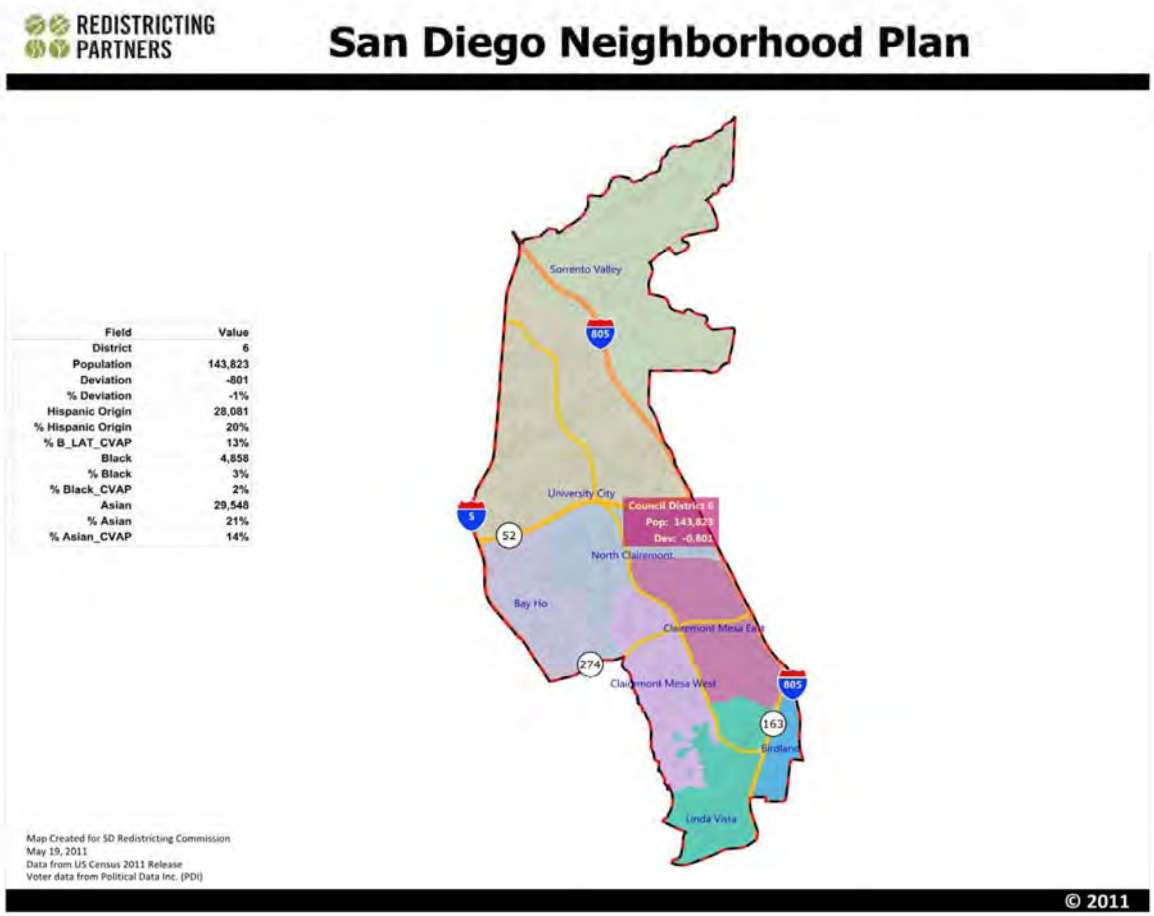
Field	Value
District	5
Population	146,312
Deviation	1,688
% Deviation	1%
Hispanic Origin	16,257
% Hispanic Origin	11%
% B_LAT_CVAP	8%
Black	4,787
% Black	3%
% Black_CVAP	4%
Asian	50,138
% Asian	34%
% Asian_CVAP	27%

REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 6

Maintains communities within the area between the 5 and 805.



Field	Value
District	6
Population	143,823
Deviation	-801
% Deviation	-1%
Hispanic Origin	28,081
% Hispanic Origin	20%
% B_LAT_CVAP	13%
Black	4,858
% Black	3%
% Black_CVAP	2%
Asian	29,548
% Asian	21%
% Asian_CVAP	14%

REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 7

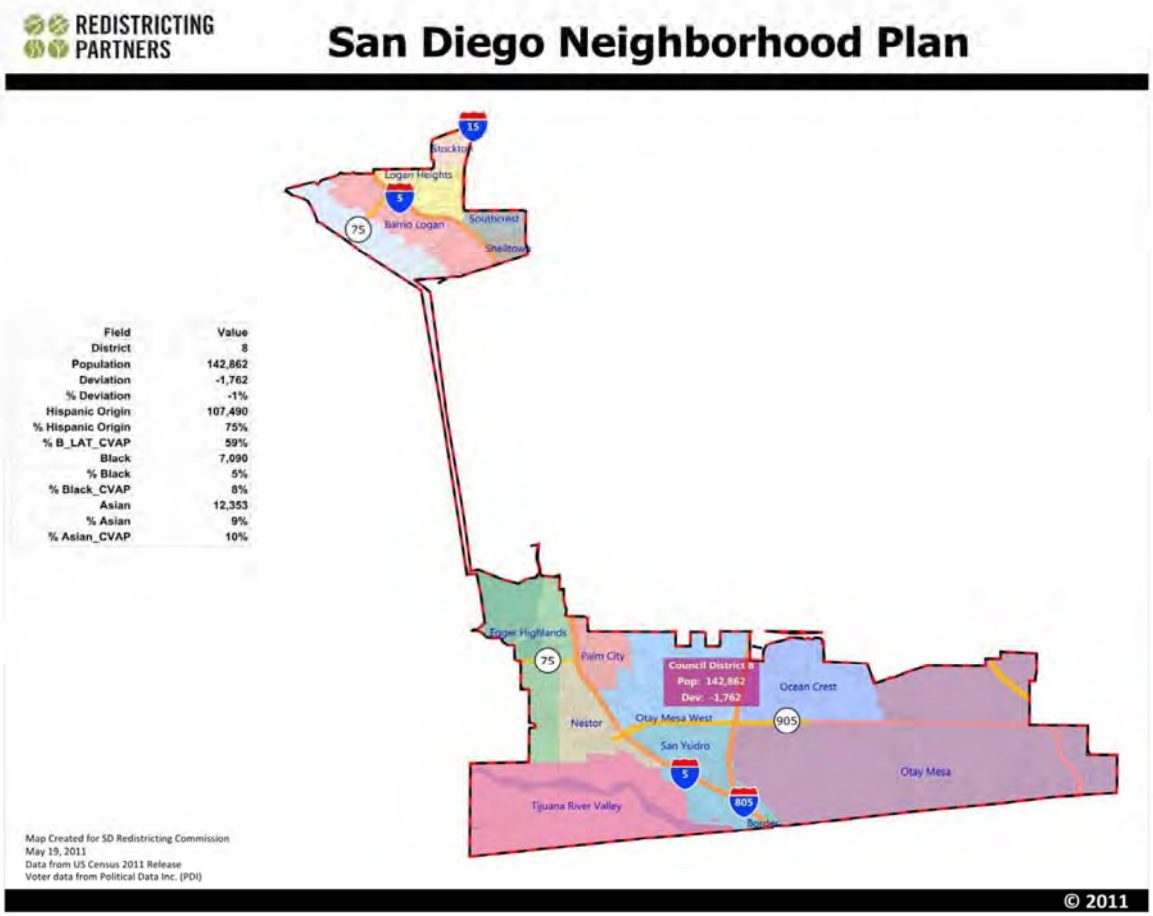
This district is bordered by the freeways on two sides, city boundary to the East, and maintains the neighborhoods to the north.

Field	Value
District	7
Population	143,400
Deviation	-1,224
% Deviation	-1%
Hispanic Origin	21,608
% Hispanic Origin	15%
% B_LAT_CVAP	12%
Black	7,735
% Black	5%
% Black_CVAP	5%
Asian	14,670
% Asian	10%
% Asian_CVAP	8%

Neighborhood Plan 1.0

District 8

This district is the traditional Latino seat. In this configuration it increases from 2001 lines to 59% CVAP Latino.



Field	Value
District	8
Population	142,862
Deviation	-1,762
% Deviation	-1%
Hispanic Origin	107,490
% Hispanic Origin	75%
% B_LAT_CVAP	59%
Black	7,090
% Black	5%
% Black_CVAP	8%
Asian	12,353
% Asian	9%
% Asian_CVAP	10%

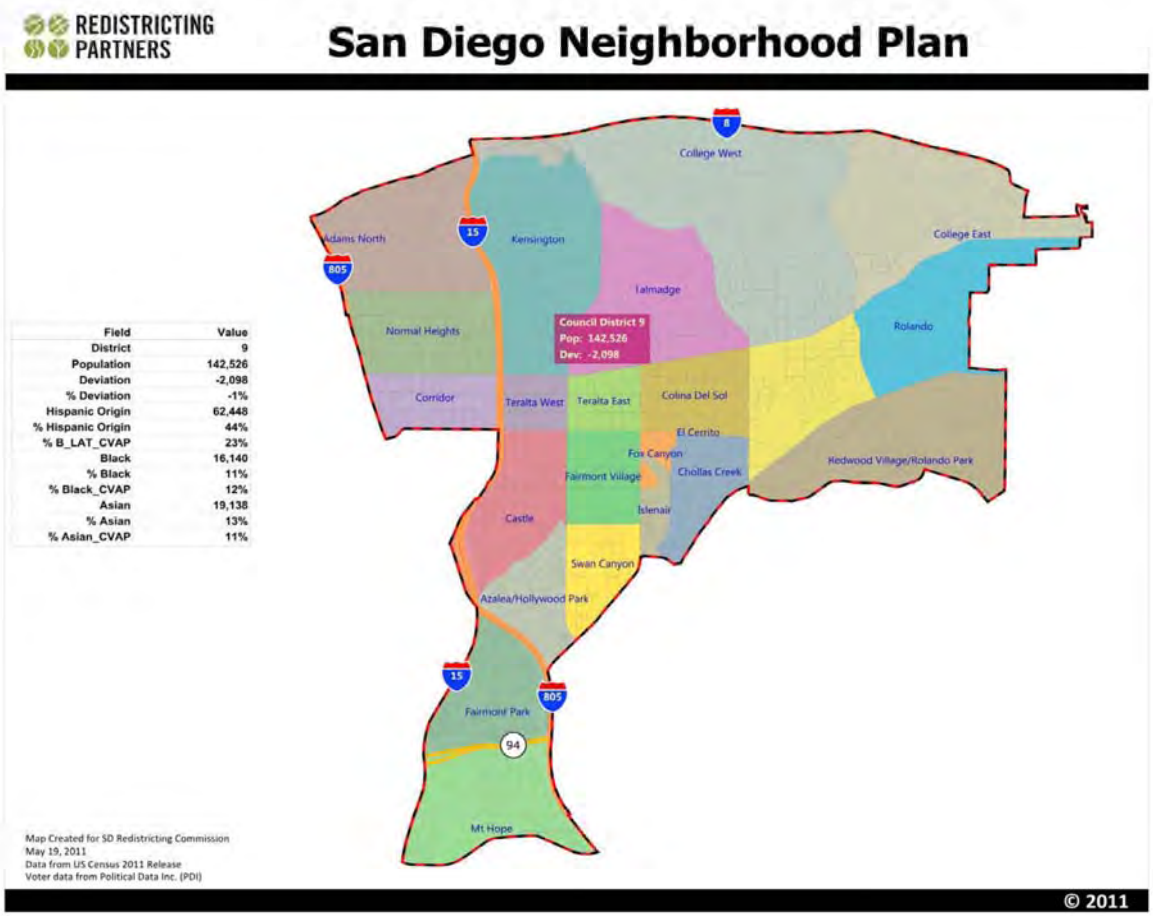
REDISTRICTING PARTNERS

Neighborhood Plan 1.0

District 9

Calling this the "new" district is a misnomer.

This is a progressive seat that includes a mix of Latinos and some of the growing LGBT population just south of the 8.



Field	Value
District	9
Population	142,526
Deviation	-2,098
% Deviation	-1%
Hispanic Origin	62,448
% Hispanic Origin	44%
% B_LAT_CVAP	23%
Black	16,140
% Black	11%
% Black_CVAP	12%
Asian	19,138
% Asian	13%
% Asian_CVAP	11%

REDISTRICTING PARTNERS

Improving Neighborhood Plan

Creating Version 2.0 by making smart splits of few neighborhoods

Population Equality is the goal, so the next step is to use this plan and make small alterations where communities can be divided using physical, geographic, transportation or other communities of interest.

In total, the following slides show just five community divisions that take this plan from 16% deviation to 1%.

The end result is a plan that keeps 119 of San Diego's 124 communities completely whole, and maintains a population equality that will absolutely meet legal guidelines.

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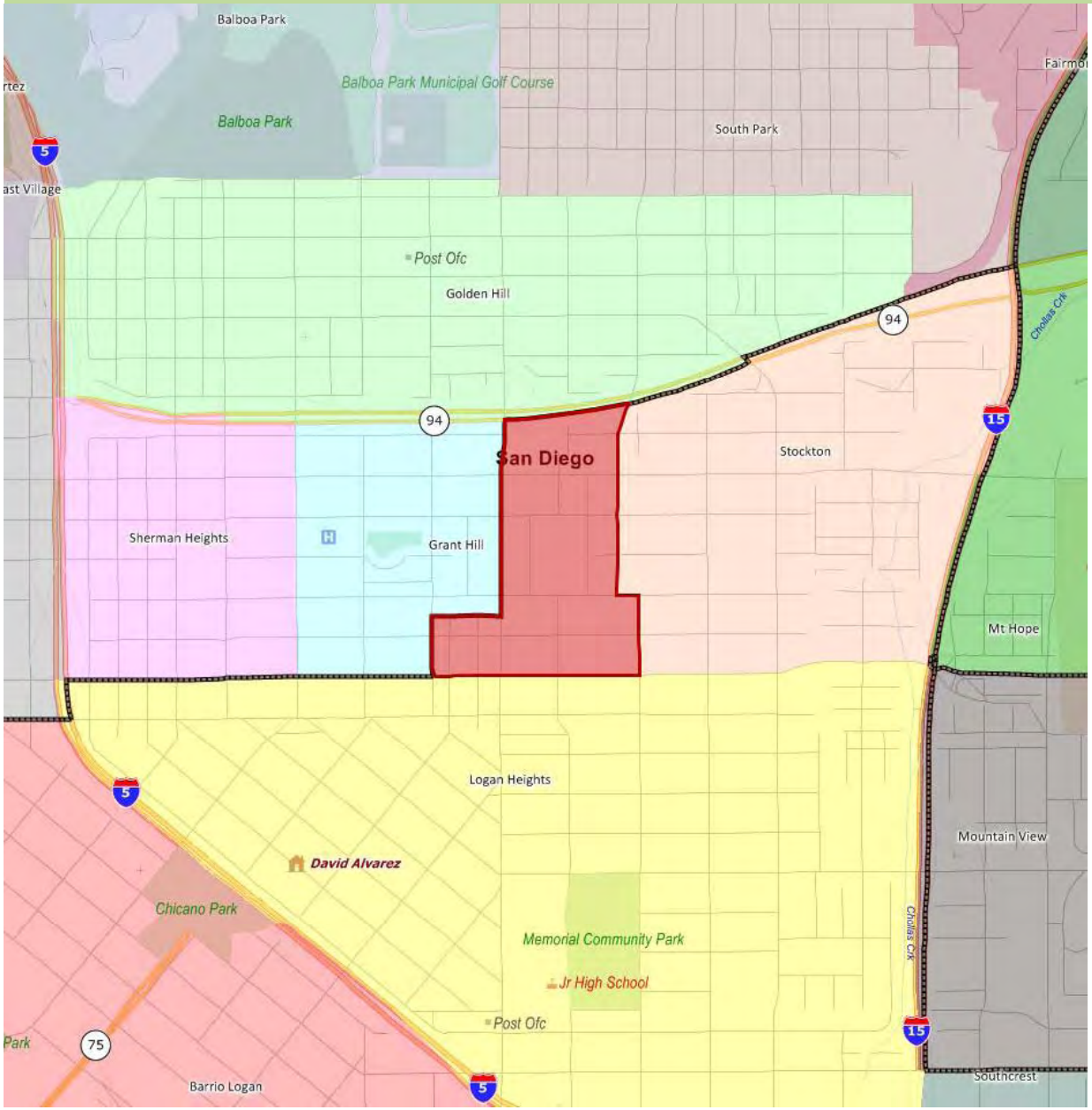
REDISTRICTING PARTNERS

Small split of approximately 1,300 residents in Grant Hill neighborhood.



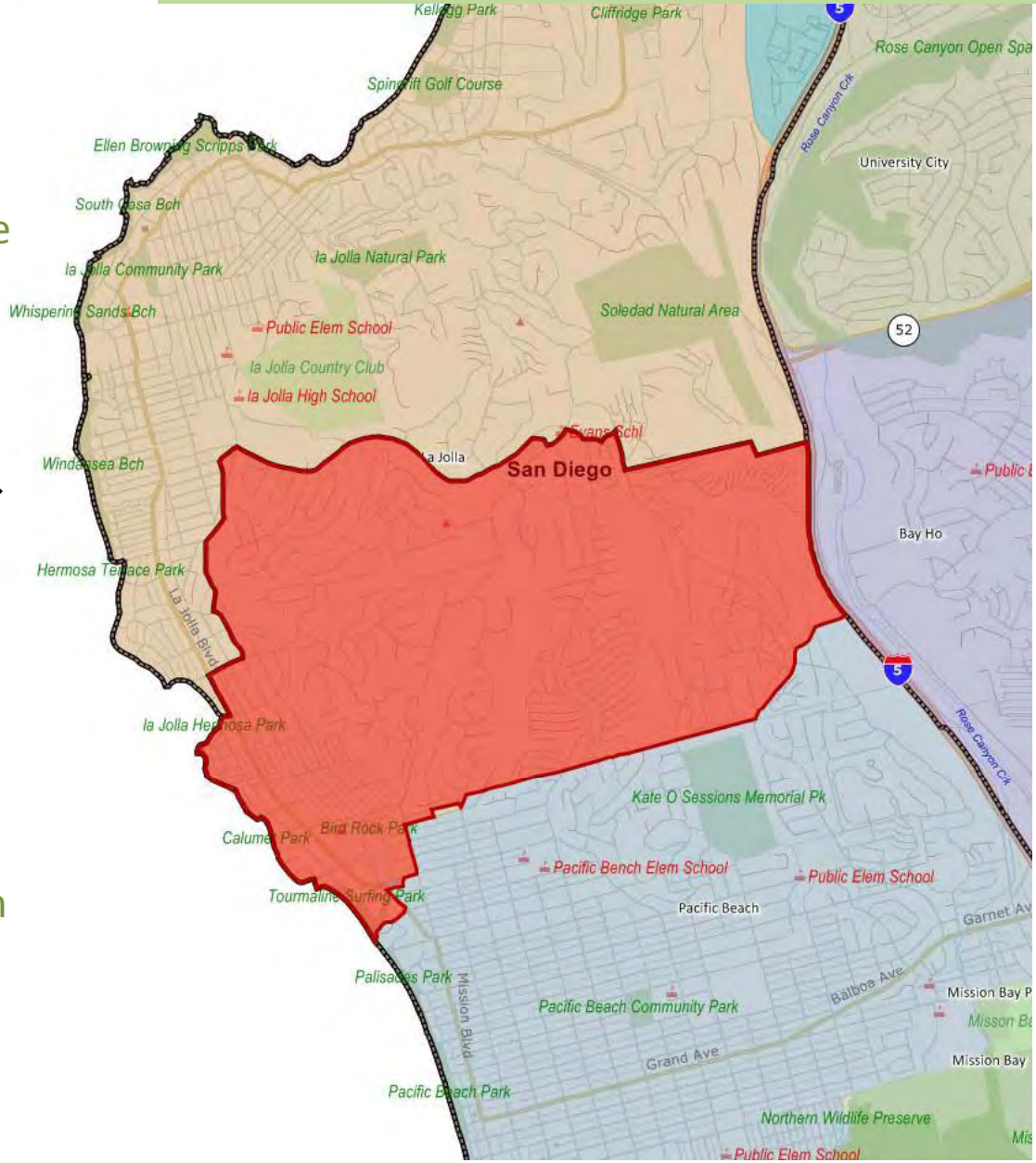
REDISTRICTING PARTNERS

Small split of approximately 1,300 residents in Grant Hill neighborhood.

REDISTRICTING PARTNERS

Division of La Jolla between districts 1 and 2. This division is done along a ridge line.

Ridge Line →



A resident could know what district they are in based on what side of the hill they live.

REDISTRICTING PARTNERS

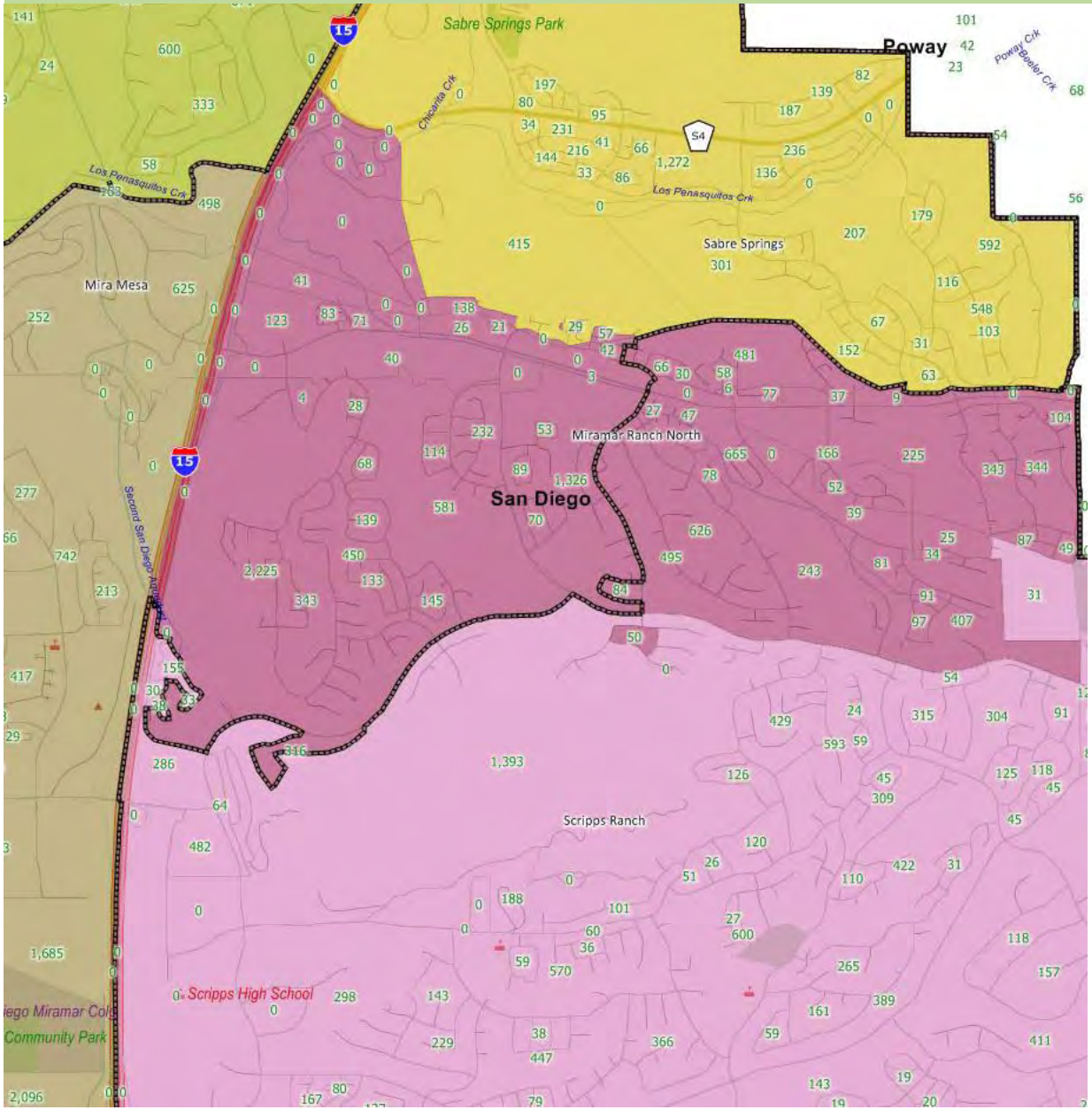
Division of La Jolla between districts 1 and 2. This division is done along a ridge line.

Ridge Line →

A resident could know what district they are in based on what side of the hill they live.

REDISTRICTING PARTNERS

Division of Miramar Ranch North – preserving communities as best as possible.



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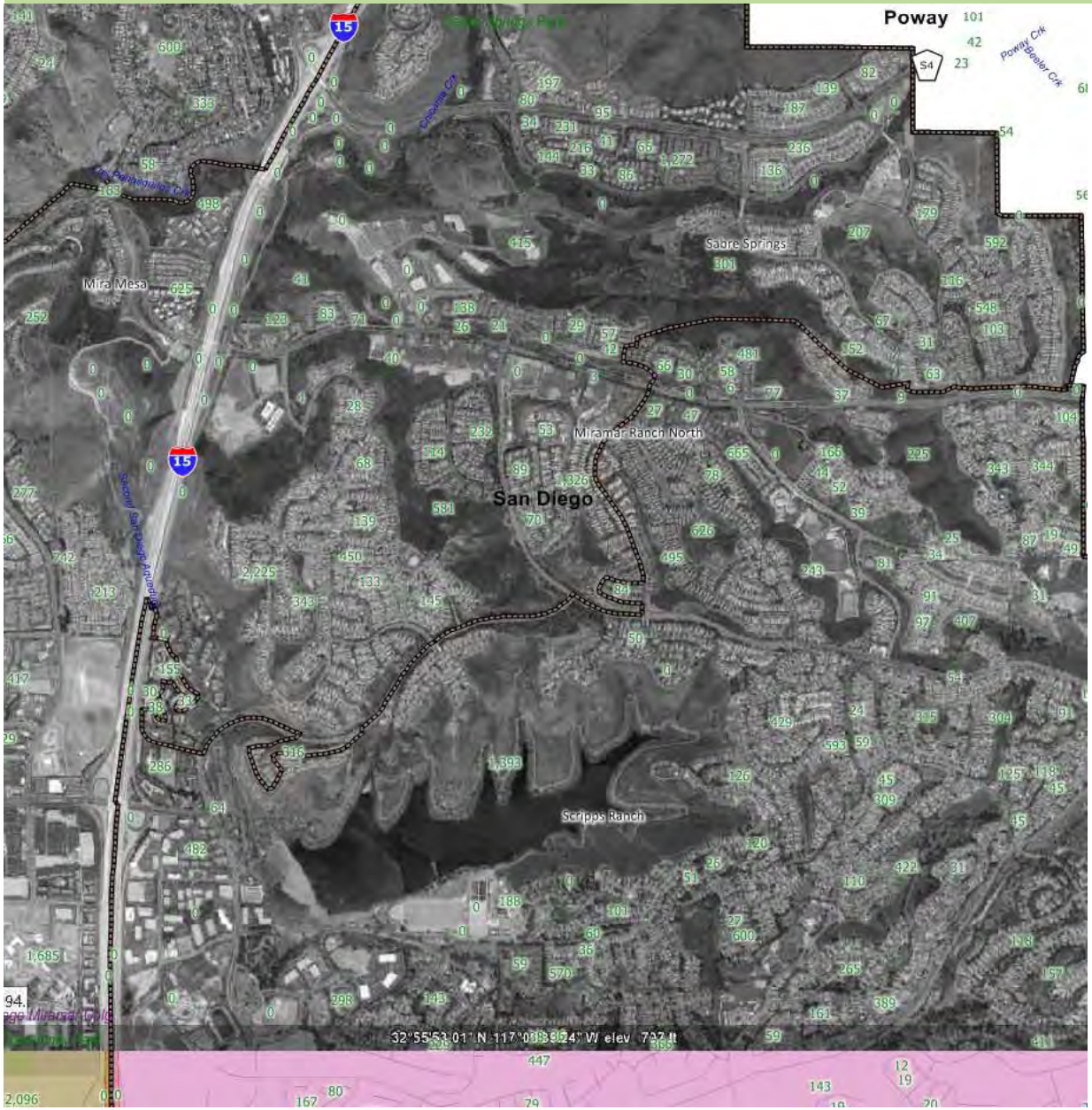
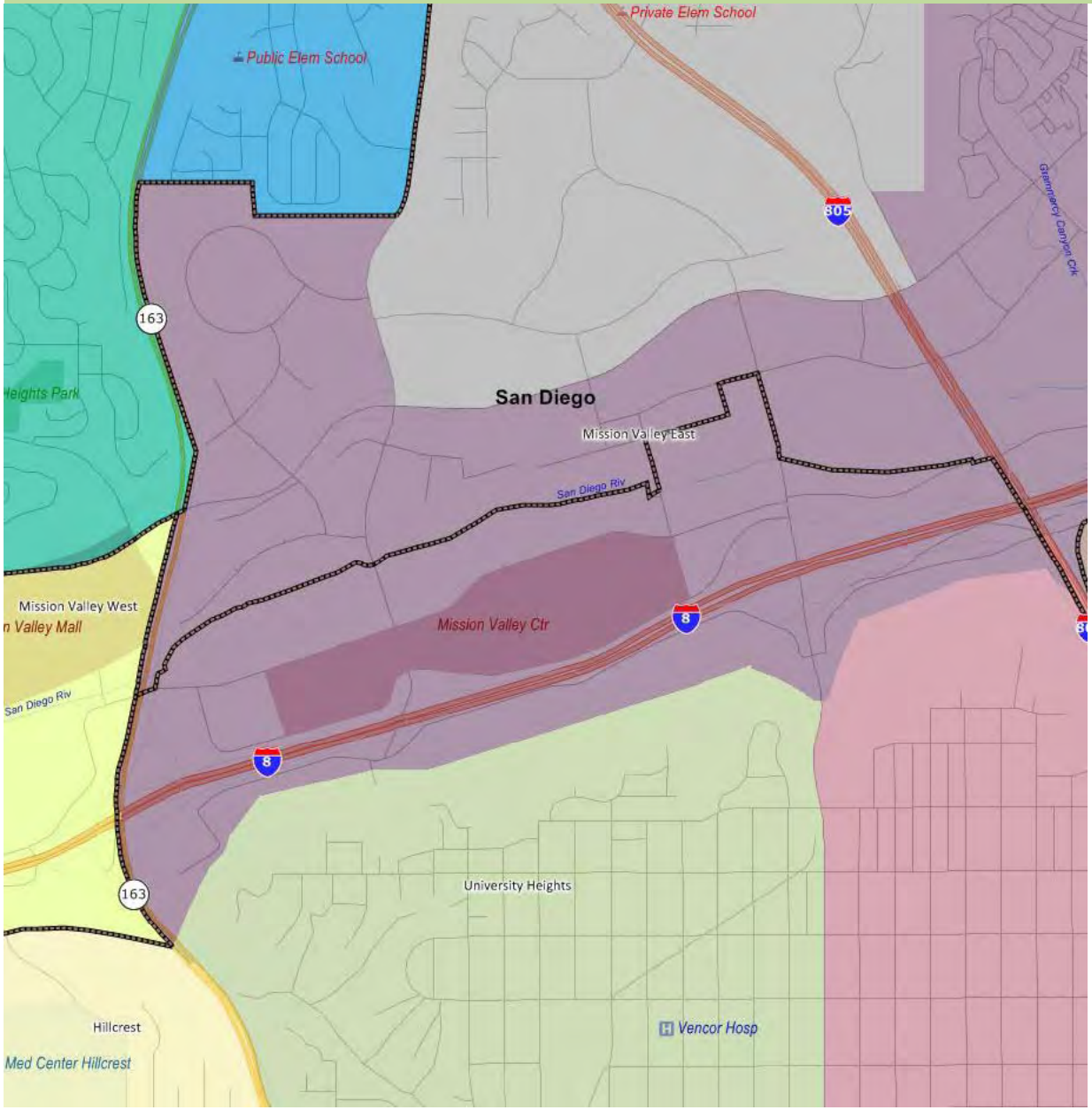


REDISTRICTING PARTNERS

Adding a portion of Mission Valley East around the San Diego River to District 3

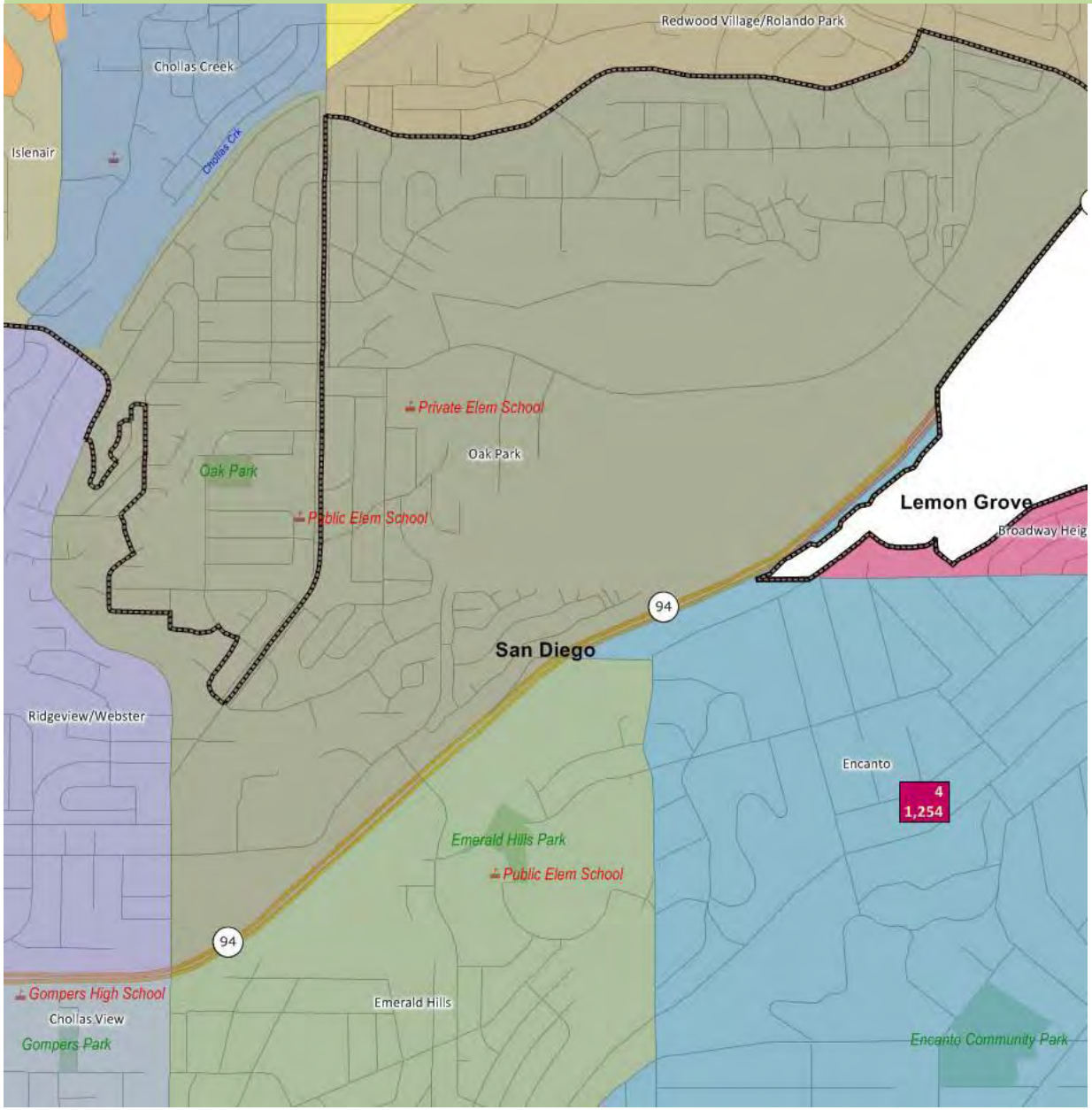


REDISTRICTING PARTNERS

Adding a portion of Mission Valley East around the San Diego River to District 3

REDISTRICTING PARTNERS

Division of Oak Park, preserving greatest African American Density for District 4



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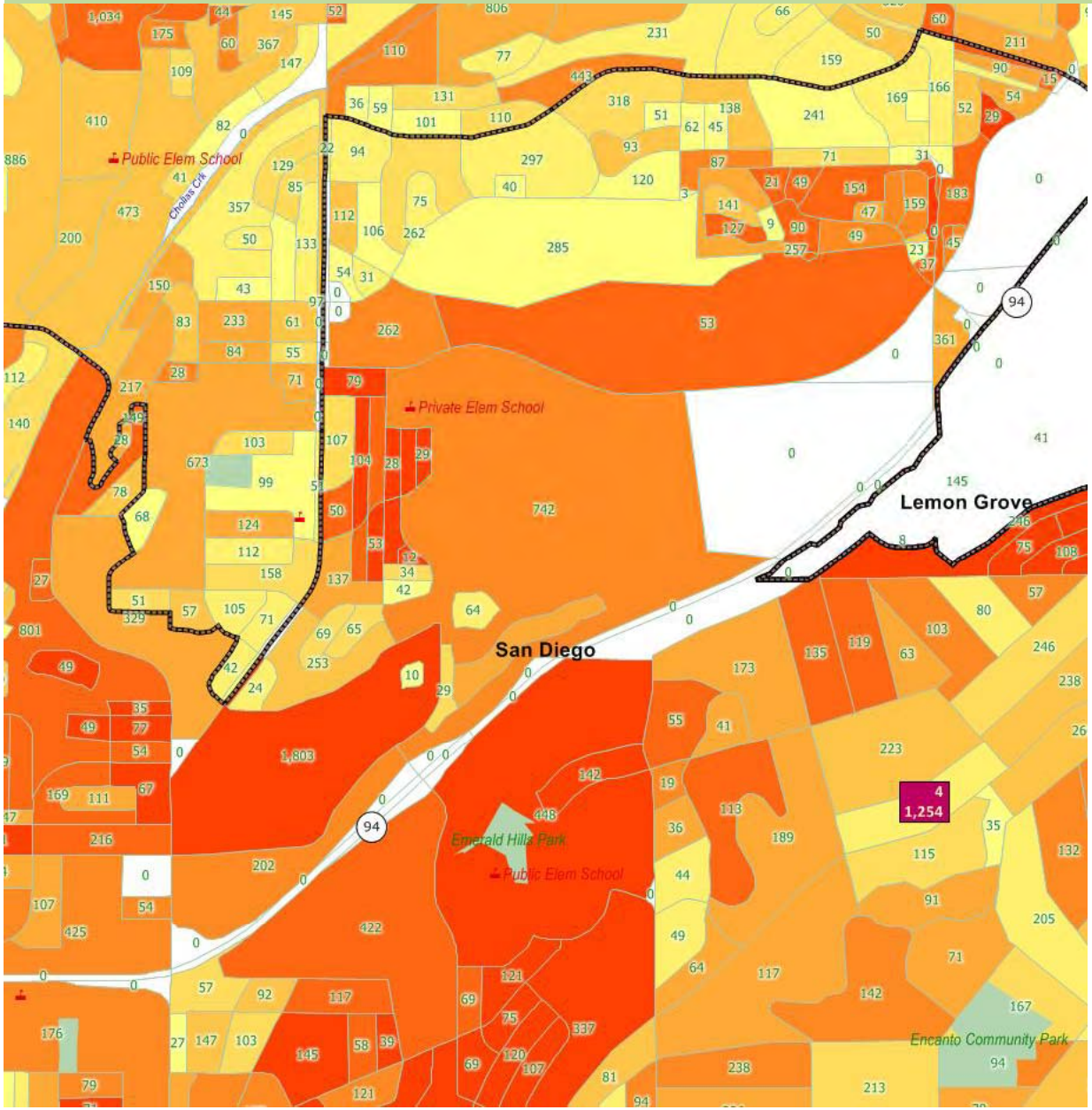
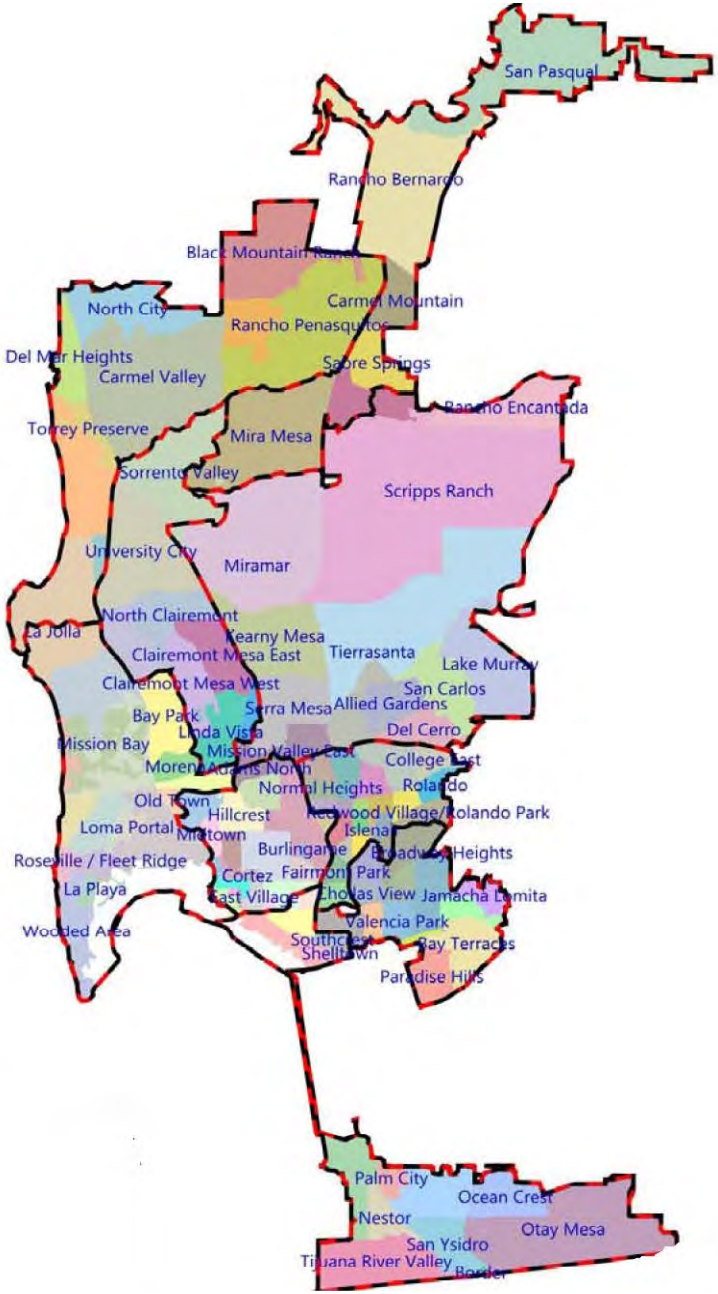


REDISTRICTING PARTNERS

Neighborhood Plan 2.0

After these splits our deviations are minuscule:

1	0.2% Under
2	0.0% Over
3	0.0% Over
4	0.9% Over
5	0.2% Under
6	0.6% Over
7	1.2% Over
8	0.1% Under
9	1.1% Over



REDISTRICTING PARTNERS

Neighborhood Plan 2.0

District 1

Maintains much of the current shape.

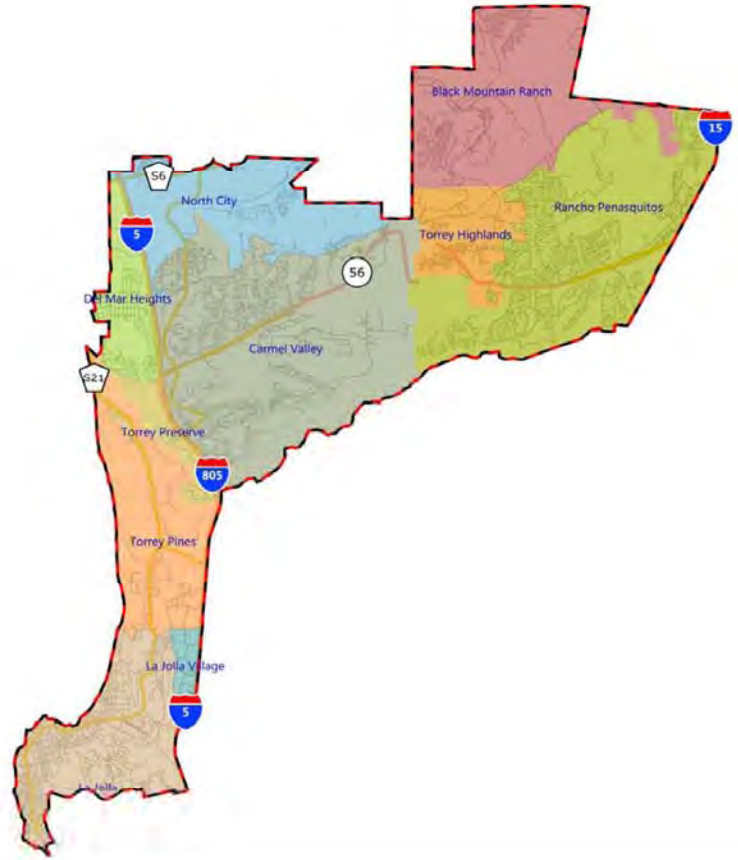
Begins at the south with the northern half of La Jolla and moves up to include the complete neighborhood of Rancho Penasquitos.

Only one neighborhood split. Deviation of 0%

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

Field	Value
District	1
Population	144312
Deviation	-312
% Deviation	-0%
Hispanic Origin	12608
% Hispanic Origin	9%
B_LAT_CVAP	6539
% B_LAT_CVAP	7%
Black	2345
% Black	2%
Black_CVAP	1212
% Black_CVAP	1%
Asian	34405
% Asian	24%
Asian_CVAP	16856
% Asian_CVAP	18%
PDI-P10-E_HH_Count	71541
PDI-P10-E_HH_Count	49.57%



Map Created for SD Redistricting Commission
May 19, 2011
Data from US Census 2011 Release
Voter data from Political Data Inc. (PDI)

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REDISTRICTING PARTNERS

Neighborhood Plan 2.0

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San Diego Neighborhood Plan

District 2

Southern Coastal progressive district. Moves more to the shore in order to allow a stronger LGBT community map which includes both sides of Balboa Park.

Only split is La Jolla along ridge line. Deviation of only seven people, for 0%.

Field	Value
District	2
Population	144617
Deviation	-7
% Deviation	-0%
Hispanic Origin	18662
% Hispanic Origin	13%
B_LAT_CVAP	10873
% B_LAT_CVAP	9%
Black	3446
% Black	2%
Black_CVAP	2279
% Black_CVAP	2%
Asian	5841
% Asian	4%
Asian_CVAP	3581
% Asian_CVAP	3%
PDI-P10-E_HH_Count	77510
PDI-P10-E_HH_Count	53.6%

Map Created for SD Redistricting Commission
May 19, 2011
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REDISTRICTING PARTNERS

Neighborhood Plan 2.0

District 3

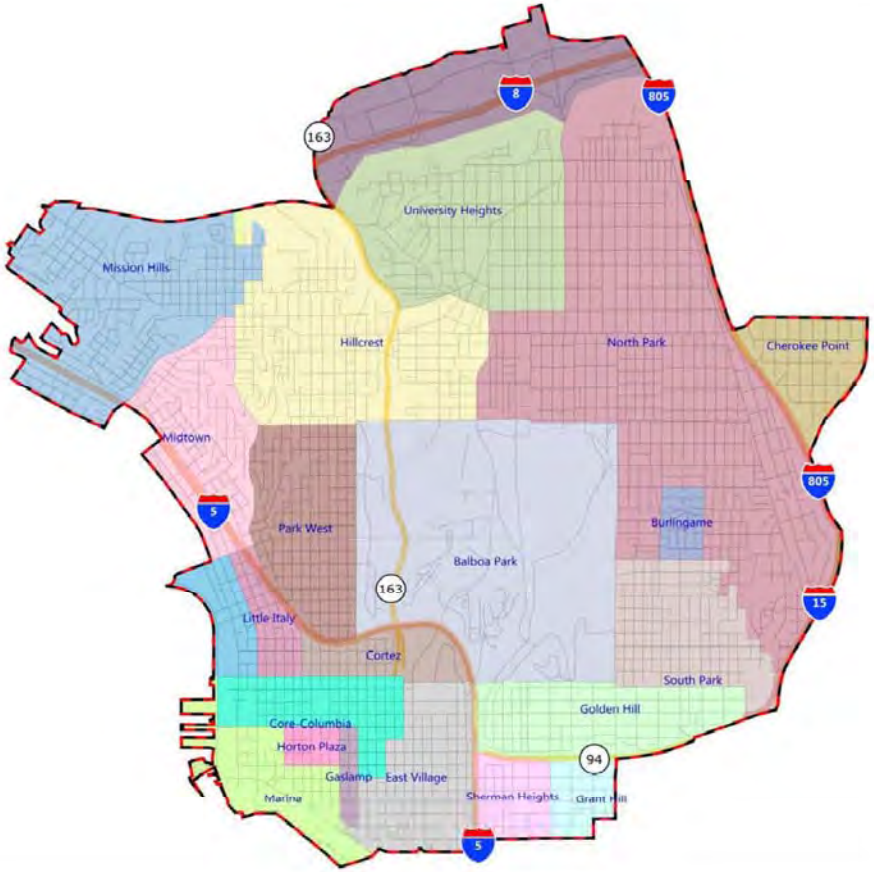
Historic LGBT district.

Has two split neighborhoods, one to the north along the San Diego river, and one to the south with a split of grant hill. Deviation is 54 people, for 0%

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

Field	Value
District	3
Population	144570
Deviation	-54
% Deviation	-0%
Hispanic Origin	39636
% Hispanic Origin	27%
B_LAT_CVAP	18123
% B_LAT_CVAP	17%
Black	10219
% Black	7%
Black_CVAP	6809
% Black_CVAP	6%
Asian	8553
% Asian	6%
Asian_CVAP	4949
% Asian_CVAP	5%
PDI-P10-E_HH_Count	81780
PDI-P10-E_HH_Count	56.57%



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Neighborhood Plan 2.0

District 3

This district maintains its extremely strong LGBT community of interest.

Red census block groups are in the 99th percentile statewide for membership in LGBT organizations, No vote on Props 8 and 22, and same sex households.

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

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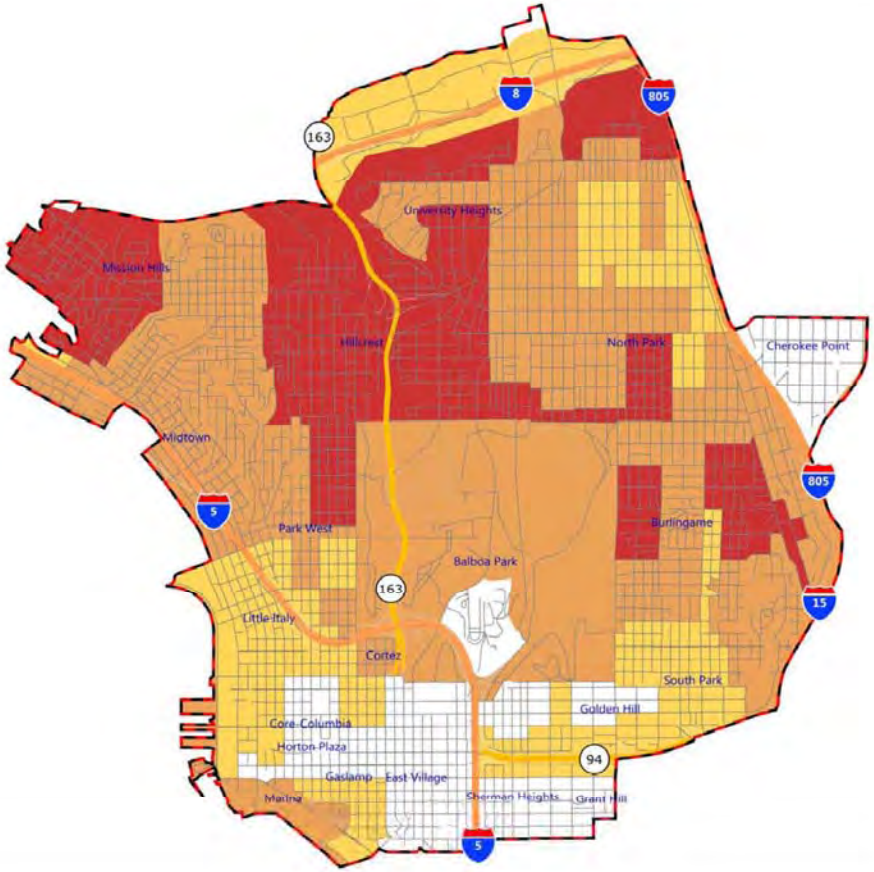
Black_CVAP	6809
% Black_CVAP	6%
Asian	8553
% Asian	6%
Asian_CVAP	4949
% Asian_CVAP	5%



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May 19, 2011
Data from US Census 2011 Release
Voter data from Political Data Inc. (PDI)

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REDISTRICTING PARTNERS

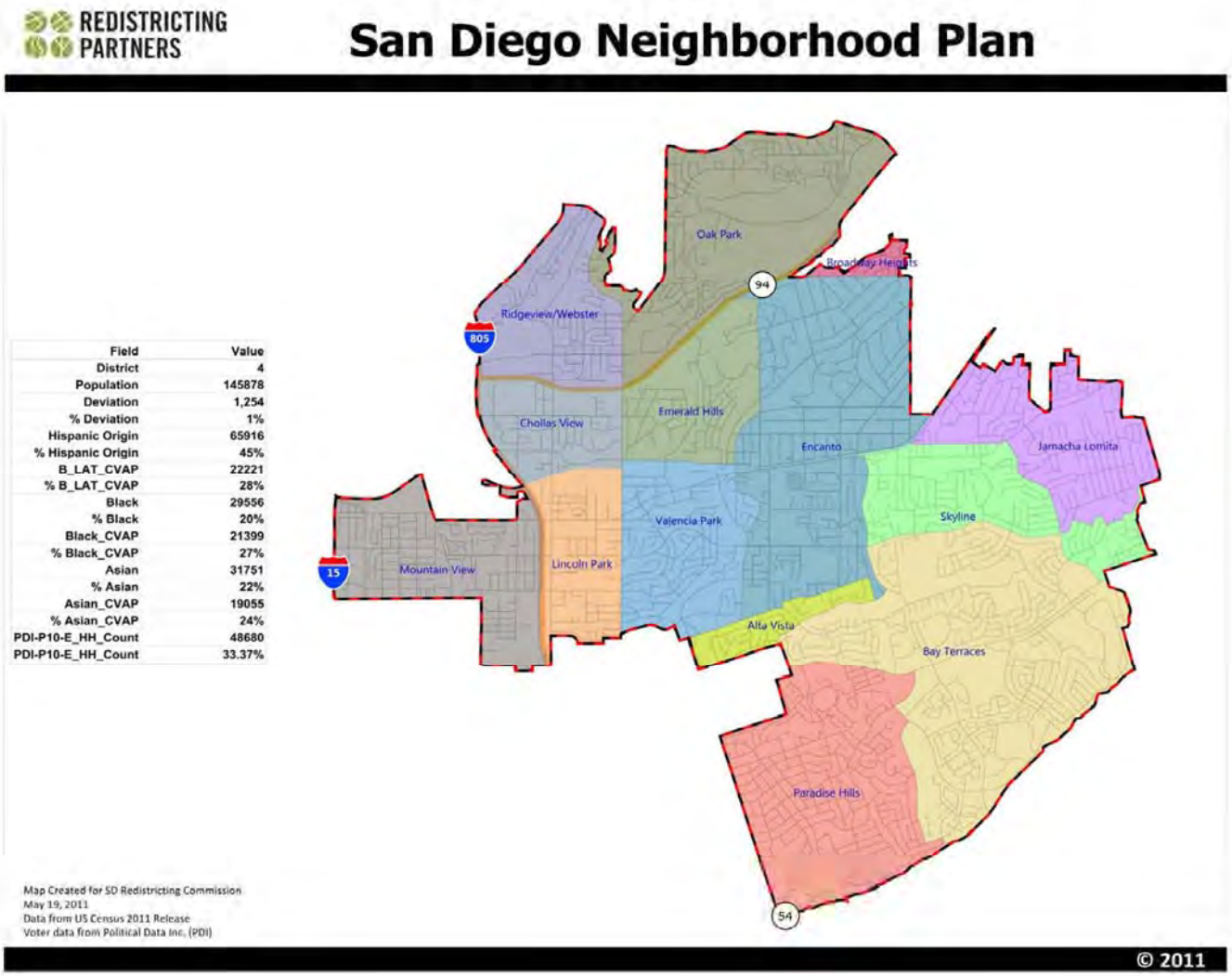
Neighborhood Plan 2.0

District 4

Historic African American district.

Only has one division with some of the less dense African American populations removed in order to get closer population equality.

Deviation is 1%.



Field	Value
District	4
Population	145878
Deviation	1,254
% Deviation	1%
Hispanic Origin	65916
% Hispanic Origin	45%
B_LAT_CVAP	22221
% B_LAT_CVAP	28%
Black	29556
% Black	20%
Black_CVAP	21399
% Black_CVAP	27%
Asian	31751
% Asian	22%
Asian_CVAP	19055
% Asian_CVAP	24%
PDI-P10-E_HH_Count	48680
PDI-P10-E_HH_Count	33.37%

REDISTRICTING PARTNERS

Neighborhood Plan 2.0

District 4

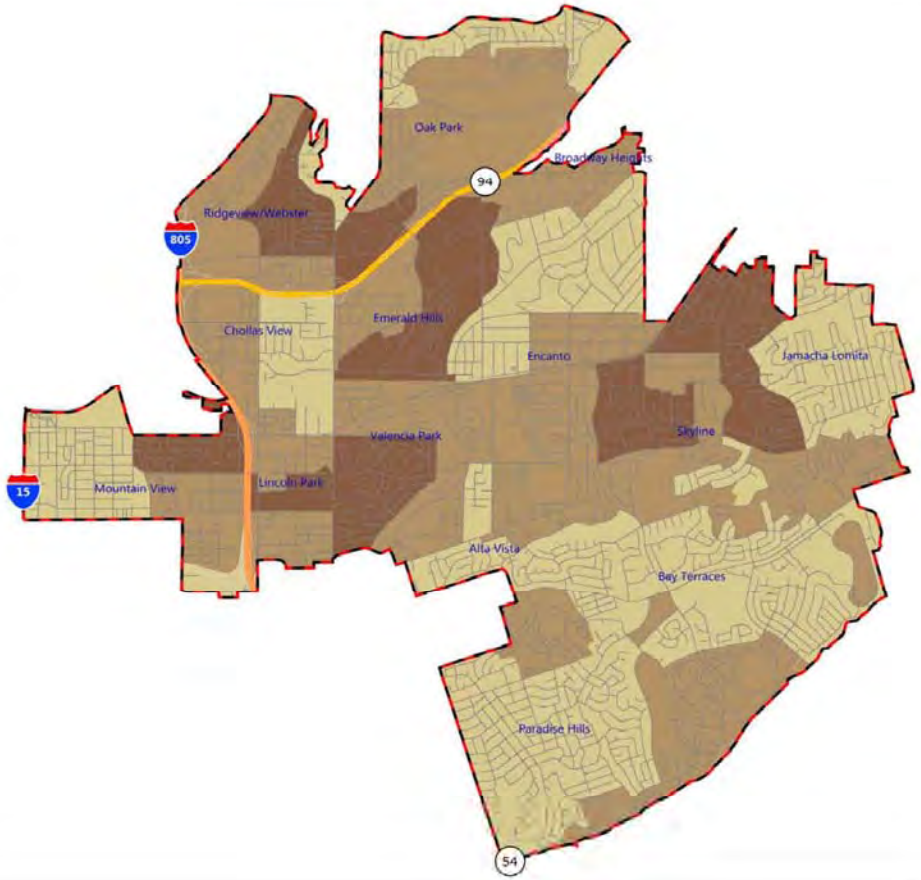
African American population is dense, and this was clearly a goal.

However this plan is also very compact, and keeps neighborhoods together.

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

Field	Value
District	4
Population	145878
Deviation	1,254
% Deviation	1%
Hispanic Origin	65916
% Hispanic Origin	45%
B_LAT_CVAP	22221
% B_LAT_CVAP	28%
Black	29556
% Black	20%
Black_CVAP	21399
% Black_CVAP	27%
Asian	31751
% Asian	22%
Asian_CVAP	19055
% Asian_CVAP	24%



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REDISTRICTING PARTNERS

Neighborhood Plan 2.0

District 5

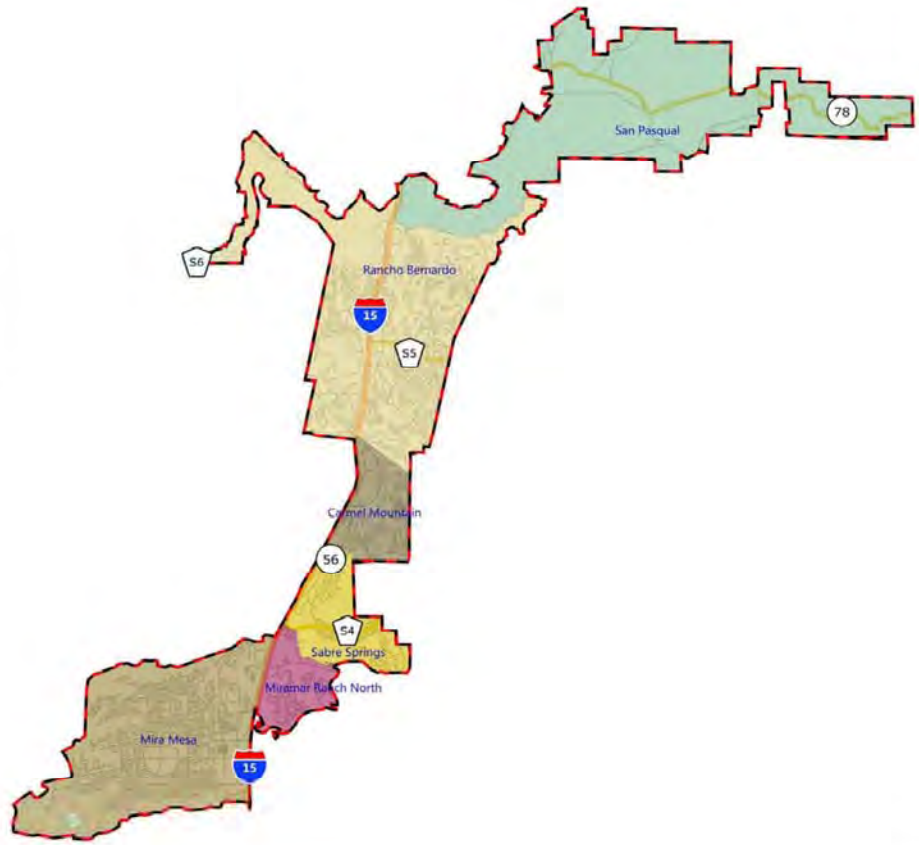
Maintains much of the current shape – increasing stability and reducing deferrals & accelerations.

Has one small community split and deviation of 0%

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

Field	Value
District	5
Population	144367
Deviation	-257
% Deviation	-0%
Hispanic Origin	16141
% Hispanic Origin	11%
B_LAT_CVAP	8732
% B_LAT_CVAP	9%
Black	4770
% Black	3%
Black_CVAP	3694
% Black_CVAP	4%
Asian	49750
% Asian	34%
Asian_CVAP	27658
% Asian_CVAP	27%



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REDISTRICTING PARTNERS

Neighborhood Plan 2.0

District 5

This community has strong API numbers – five points below Asian population based on UPAC plan, only three points below Asian turnout in 2010.

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

Field	Value
District	5
Population	144367
Deviation	-257
% Deviation	-0%
Hispanic Origin	16141
% Hispanic Origin	11%
B_LAT_CVAP	8732
% B_LAT_CVAP	9%
Black	4770
% Black	3%
Black_CVAP	3694
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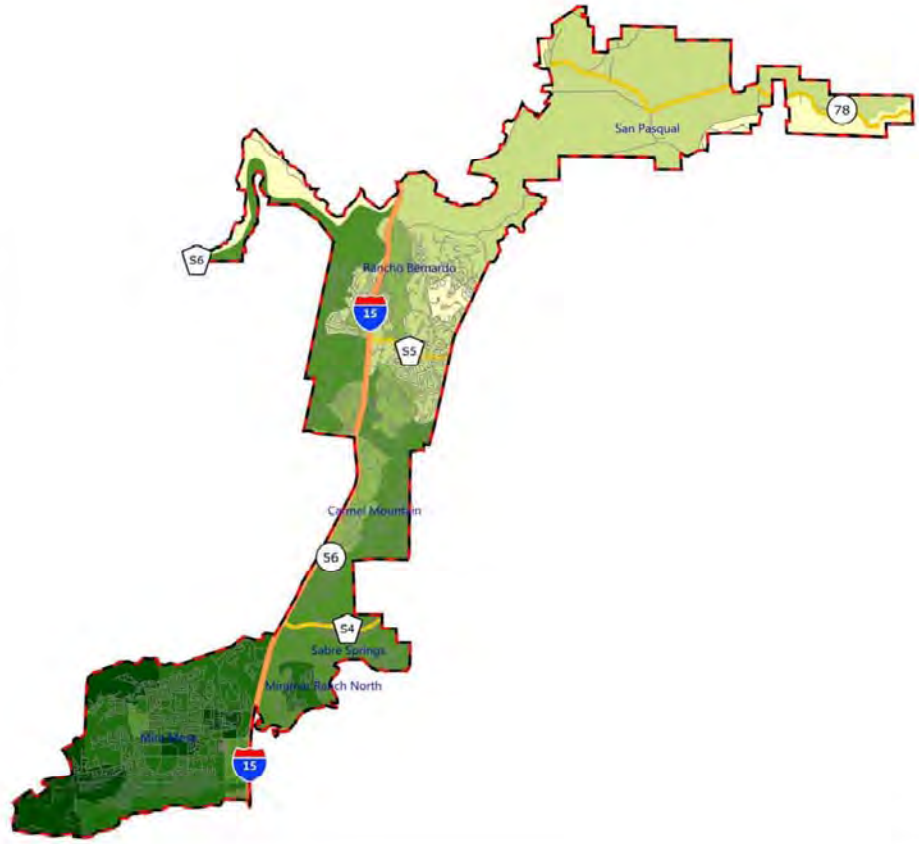

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REDISTRICTING PARTNERS

Neighborhood Plan 2.0

District 6

This district follows transportation corridors between the 5 and 580.

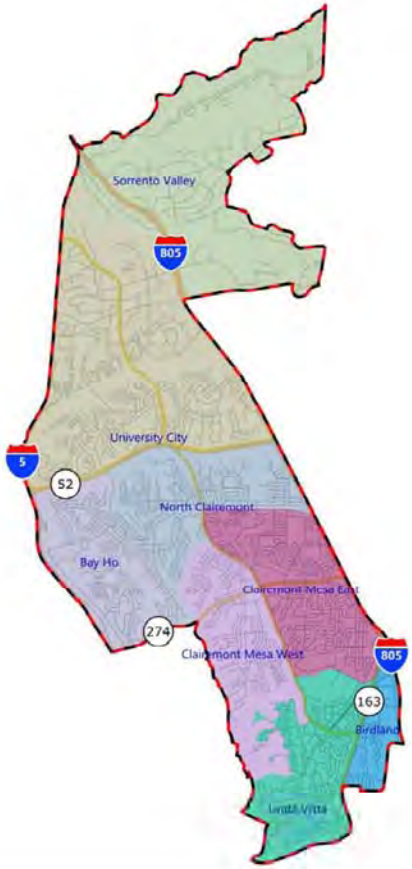
Asians are the strongest ethnic group with 21%.

No community splits and deviation of 1%.

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

Field	Value
District	6
Population	145512
Deviation	888
% Deviation	1%
Hispanic Origin	28223
% Hispanic Origin	19%
B_LAT_CVAP	13069
% B_LAT_CVAP	13%
Black	4891
% Black	3%
Black_CVAP	2396
% Black_CVAP	2%
Asian	30594
% Asian	21%
Asian_CVAP	14472
% Asian_CVAP	14%



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REDISTRICTING PARTNERS

Neighborhood Plan 2.0

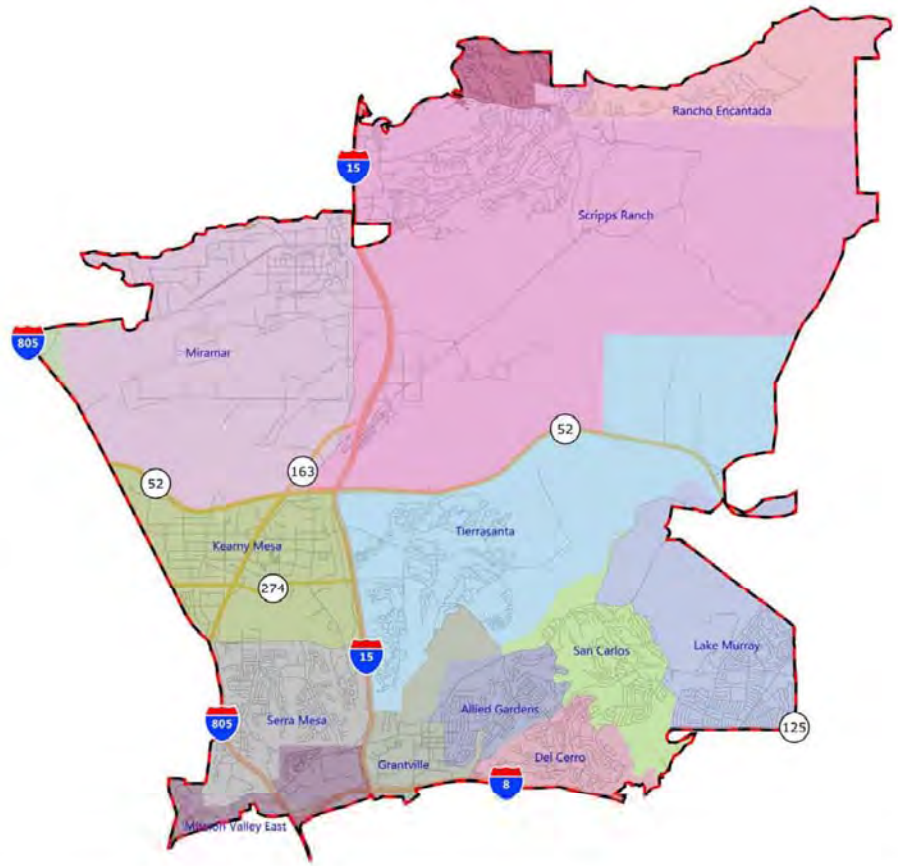
District 7

Two small community splits and deviation of 1%

REDISTRICTING PARTNERS

San Diego Neighborhood Plan

Field	Value
District	7
Population	146372
Deviation	1,748
% Deviation	1%
Hispanic Origin	21569
% Hispanic Origin	15%
B_LAT_CVAP	12884
% B_LAT_CVAP	11%
Black	7680
% Black	5%
Black_CVAP	5571
% Black_CVAP	5%
Asian	15815
% Asian	11%
Asian_CVAP	9296
% Asian_CVAP	8%



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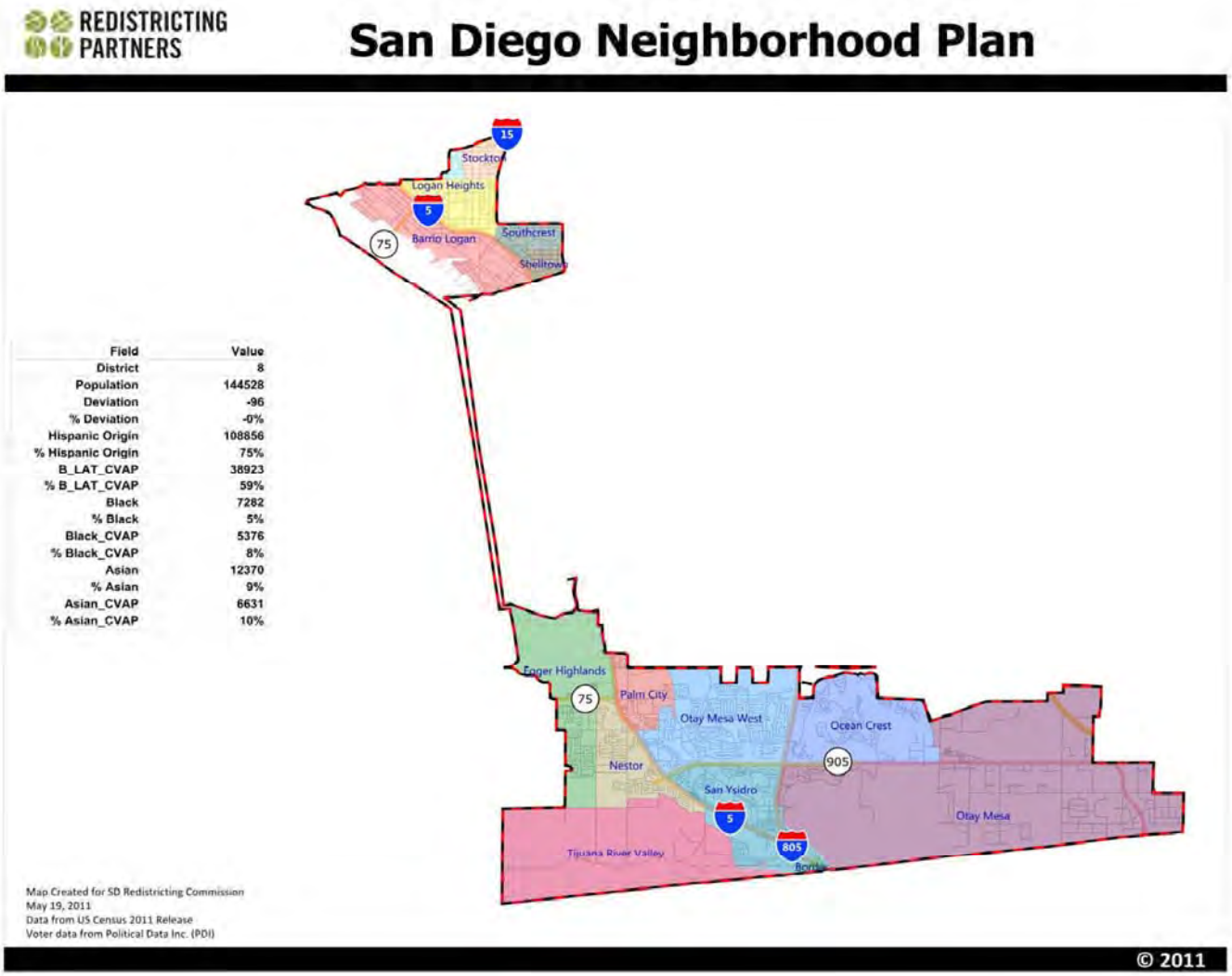
REDISTRICTING PARTNERS

Neighborhood Plan 2.0

District 8

Maintains historic Latino seat by increasing its CVAP figure to 59%.

Deviation is 96 people or 0%.



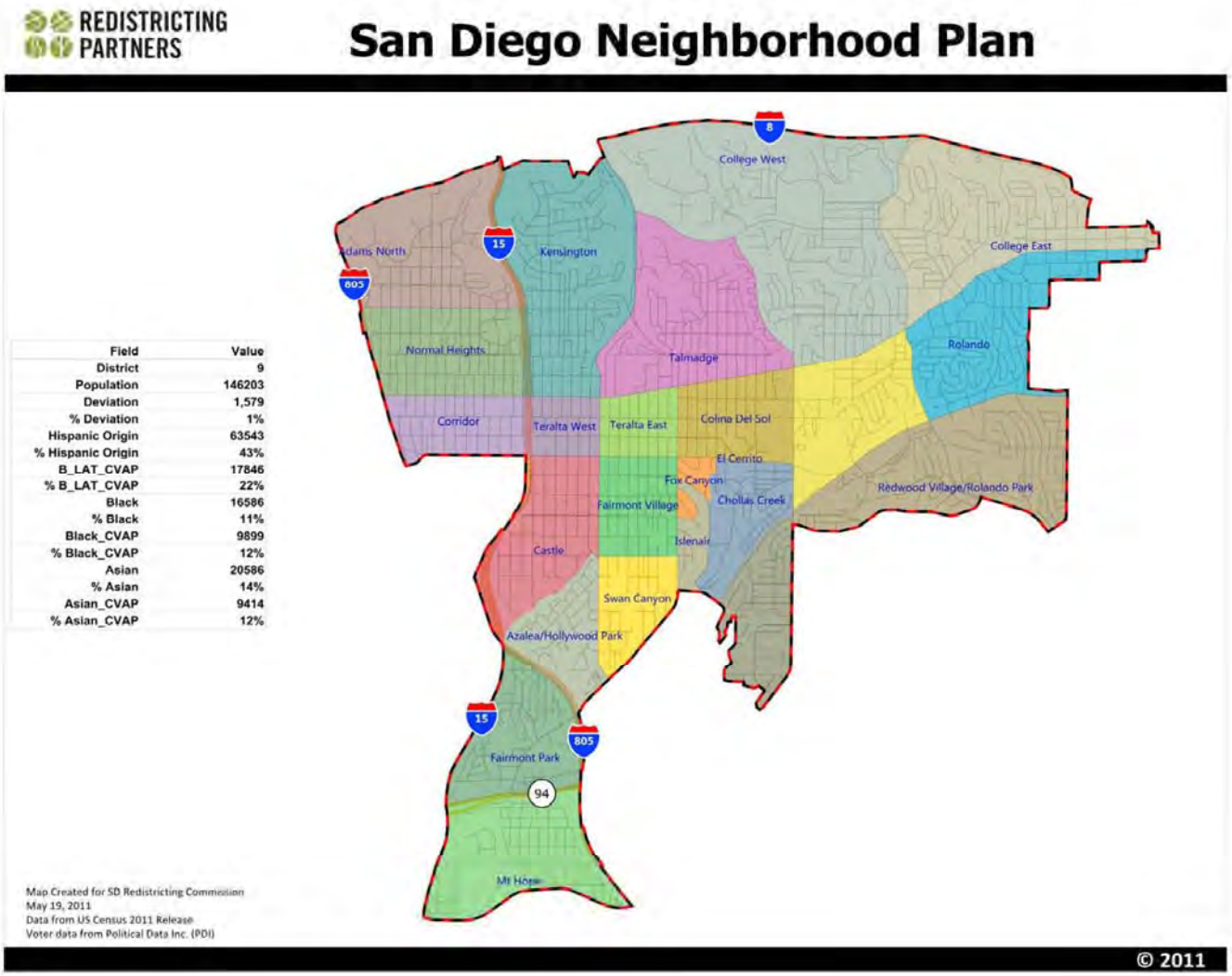
Field	Value
District	8
Population	144528
Deviation	-96
% Deviation	-0%
Hispanic Origin	108856
% Hispanic Origin	75%
B_LAT_CVAP	38923
% B_LAT_CVAP	59%
Black	7282
% Black	5%
Black_CVAP	5376
% Black_CVAP	8%
Asian	12370
% Asian	9%
Asian_CVAP	6631
% Asian_CVAP	10%

Neighborhood Plan 2.0

District 9

This “New” district includes progressives below the 8.

Significant Latino to the south and LGBT population to the north.



Field	Value
District	9
Population	146203
Deviation	1,579
% Deviation	1%
Hispanic Origin	63543
% Hispanic Origin	43%
B_LAT_CVAP	17846
% B_LAT_CVAP	22%
Black	16586
% Black	11%
Black_CVAP	9899
% Black_CVAP	12%
Asian	20586
% Asian	14%
Asian_CVAP	9414
% Asian_CVAP	12%

Comparing Plans

How does the Neighborhood Plan stack up?

Our goal was to create a neighborhood-based plan that keeps San Diegans with their natural communities of interest – but focusing on that as a way to

1) Population Equality – don't start with the idea of having 10% differential

2) Follow the current Voting Rights Act and recent rulings.

3) Follow the intent of the VRA, empowering minority communities even where the VRA is unenforceable or silent. (ie: maintaining cohesive and dense minority groups that are not at 50% of a district)

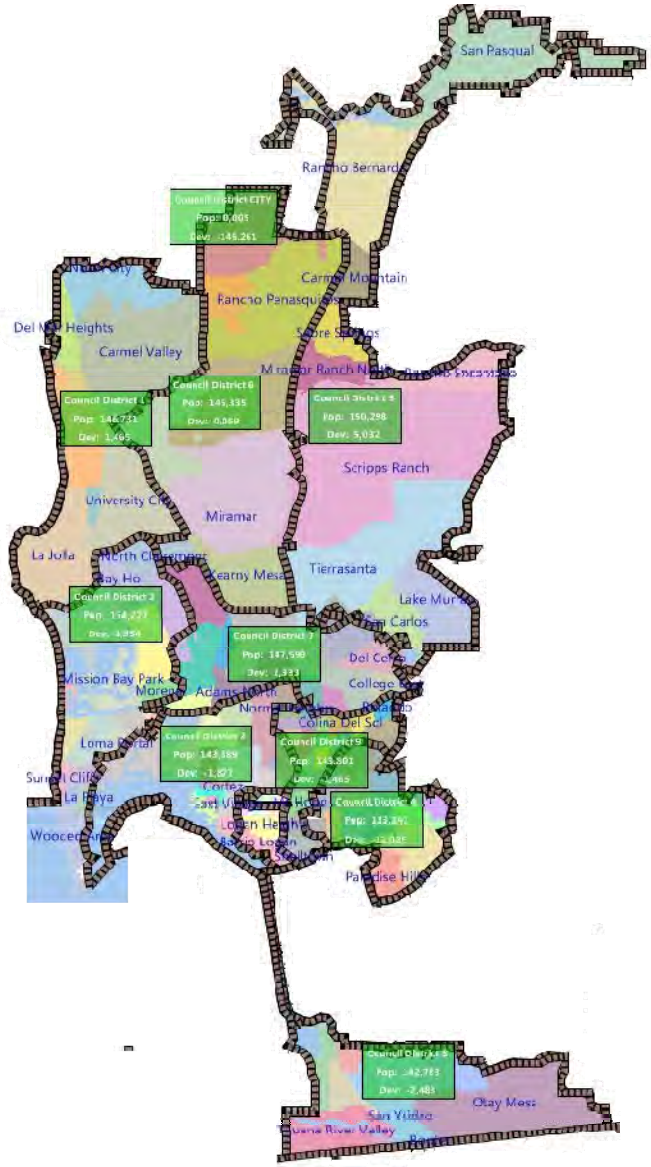
4) Keep neighborhoods whole

5) Pair neighborhoods with similar partners.

REDISTRICTING PARTNERS

Comparing Plans

Empower SD Plan



The Empower SD Plan was designed to achieve a more progressive outcome, but does so at the expense of some of the communities it serves.

The plan:

1) Splits more than 20 neighborhoods

2) Provides slightly higher Asian CVAP in CD 4 and CD 6.

3) Appears to have lower Latino CVAP in CD 8 – the only Majority Minority seat in San Diego.

4) Appears to retrogresses African Americans in CD 4

REDISTRICTING PARTNERS

Comparing Plans

APAC United for Fair Redistricting

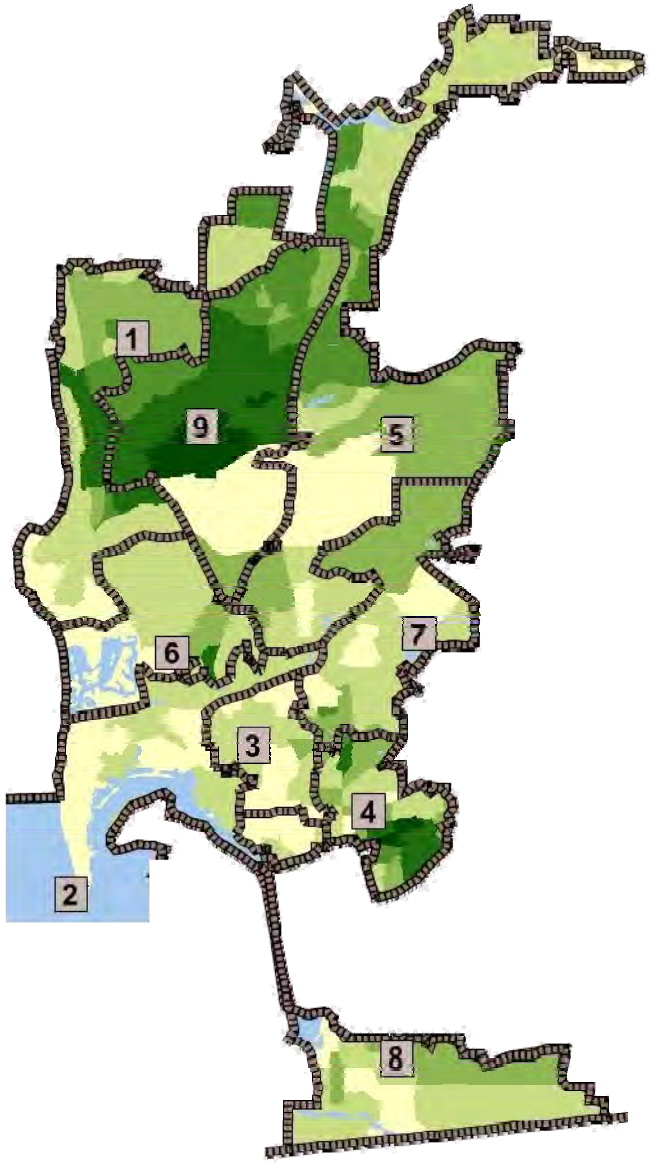
The APAC plan undeniably increases Asian concentration in the northern central portion of San Diego. However it does this at a price.

The plan:

1) Splits at least 18 neighborhoods.

2) Provides 5-points higher API CVAP than Neighborhood or Empower plan.

3) However, voter turnout for Asians in this plan is only 14% in CD 9, and 11-12% in comparable district from Neighborhood or Empower plan.



REDISTRICTING PARTNERS

Comparing Plans

Republican Party Plan

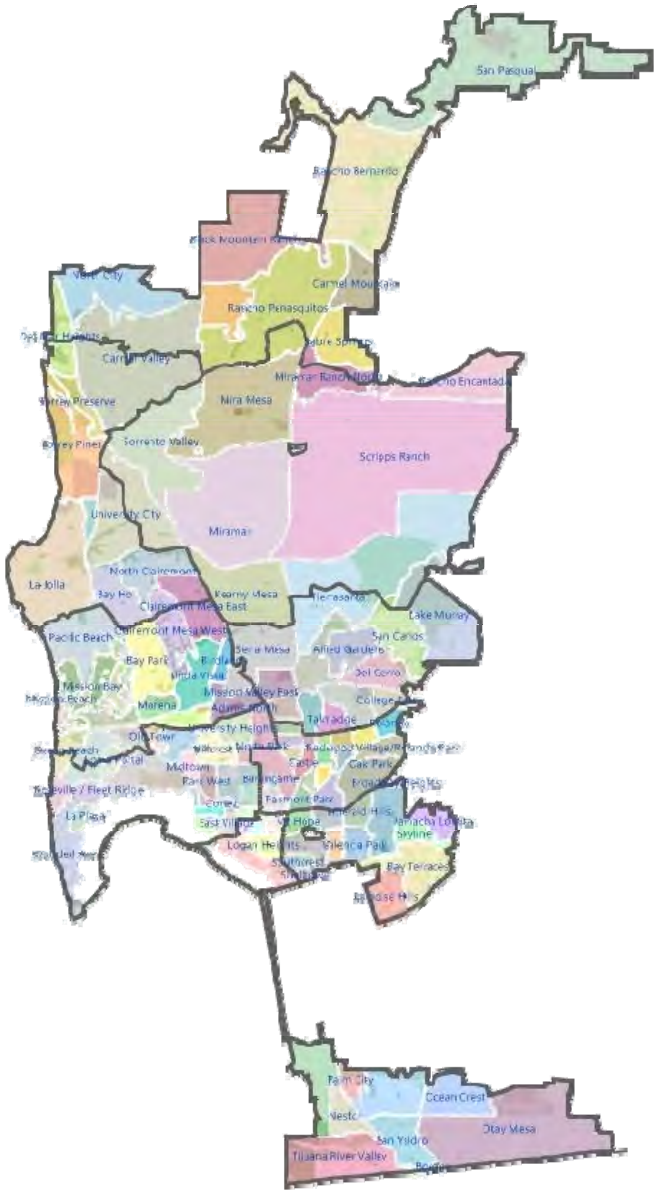
The Republican Party redistricting plan attempts to create conservative districts in the north and disrupts the natural balance of districts below the 8.

The plan:

1) Splits more than 20 neighborhoods

2) Divides the LGBT community of interest

3) Does not maximize minority Latino vote in 8 or African American vote in 4.



REDISTRICTING PARTNERS

Conclusion

Neighborhood Plan follows criteria, strengthens San Diego

This year's redistricting process will continue to be extremely challenging. What we have provided should give the commission some tools for the job ahead.

The San Diego Neighborhood plan:

1) Begins with VRA goals and clear direction to keep neighborhoods together.

2) Splits neighborhoods only when necessary for population equality - and does so fairly based on geographic and other traditional redistricting principals.

3) Increases electoral opportunities for Latinos and African Americans, retains LGBT and Asian community of interest decisions from 2001 plan.

4) Maintains maximum stability for voters even with the change from 8 to 9 districts.

REDISTRICTING PARTNERS