

## **COMMISSION ON POLICE PRACTICES AGENDA**

Tuesday, October 24, 2023 4:30pm-7:30pm

REGULAR MEETING (Hybrid) Skyline Hills Branch Library 7900 Paradise Valley Rd San Diego, CA 92139

**Commissioners:** Octavio Aguilar, Laila Aziz, Bonnie Benitez, Alec Beyer, Dennis W. Brown, Cheryl Canson, Doug Case, Christina Griffin-Jones, Dwayne Harvey, Brandon Hilpert, Darlanne Hoctor Mulmat, Clovis Honore, James Justus, Dennis Larkin, Lupe Diaz, Mark Maddox, Nicole Murray-Ramirez, Yvania Rubio, Jaylene Sanchez, Gloria Tran, and Dalia Sherlyn Villa De La Cruz

**Staff:** Interim Executive Director Sharmaine Moseley, Outside Counsel Duane Bennett, Chief Investigator Olga Golub, Community Engagement Coordinator Yasmeen Obeid, Executive Assistant Alina Conde, Administrative Assistant Jon'Nae McFarland

The Commission on Police Practices (Commission) meetings will be conducted pursuant to the provisions of California Government Code Section 54953 (a), as amended by Assembly Bill 2249.

The Commission business meetings will be in person and the meeting will be open for in-person testimony. Additionally, we are continuing to provide alternatives to in-person attendance for participating in our meetings.

In lieu of in-person attendance, members of the public may also participate via telephone/Zoom. Please see instructions below to provide public comment.

The link to join the meeting by computer, tablet, or smartphone at 4:30pm is: <a href="https://sandiego.zoomgov.com/s/1603426218">https://sandiego.zoomgov.com/s/1603426218</a>

Meeting ID: 160 342 6218

**In-Person Public Comment on an Agenda Item:** If you wish to address the Commission on an item on today's agenda, please complete and submit a speaker slip before the Commission hears the agenda item. You will be called at the time the item is heard. Each speaker must file a speaker slip with the Executive Director at the meeting at which the speaker wishes to speak indicating which item they wish to speak on. Speaker slips may not be turned in prior to the day of the meeting or after completion of in-person testimony. In-person public comment

will conclude before virtual testimony begins. Each speaker who wishes to address the Commission must state who they are representing if they represent an organization or another person.

For discussion and information items each speaker may speak up to three (3) minutes, subject to the Chair's determination of the time available for meeting management purposes, in addition to any time ceded by other members of the public who are present at the meeting and have submitted a speaker slip ceding their time. These speaker slips should be submitted together at one time to the Executive Director. The Chair may also limit organized group presentations of five or more people to 15 minutes or less.

In-Person Public Comment on Matters Not on the Agenda: You may address the Commission on any matter not listed on today's agenda. Please complete and submit a speaker slip. However, California's open meeting laws do not permit the Commission to discuss or take any action on the matter at today's meeting. At its discretion, the Commission may add the item to a future meeting agenda or refer the matter to staff or committee. Public comments are limited to three minutes per speaker. At the discretion of the Chair, if a large number of people wish to speak on the same item, comments may be limited to a set period of time per item to appropriately manage the meeting and ensure the Commission has time to consider all the agenda items. A member of the public may only provide one comment per agenda item. In-person public comment on items not on the agenda will conclude before virtual testimony begins.

Virtual Platform Public Comment to a Particular Item or Matters Not on the Agenda: When the Chair introduces the item you would like to comment on (or indicates it is time for Non-Agenda Public Comment), raise your hand by either tapping the "Raise Your Hand" button on your computer, tablet, or Smartphone, or by dialing \*9 on your phone. You will be taken in the order in which you raised your hand. You may only speak once on a particular item. When the Chair indicates it is your turn to speak, click the unmute prompt that will appear on your computer, tablet or Smartphone, or dial \*6 on your phone. The virtual queue will close when the last virtual speaker finishes speaking or 5 minutes after in-person testimony ends, whichever happens first.

Written Comment through Webform: Comment on agenda items and non-agenda public comment may also be submitted using the <a href="webform">webform</a>. If using the webform, indicate the agenda item number you wish to submit a comment for. All webform comments are limited to 200 words. On the <a href="webform">webform</a>, members of the public should select Commission on Police Practices (even if the public comment is for a Commission on Police Practices Committee meeting).

The public may attend a meeting when scheduled by following the attendee meeting link provided above. To view a meeting archive video, click <a href="here">here</a>. Video footage of each Commission meeting is posted online <a href="here">here</a> within 24-48 hours of the conclusion of the meeting.

Comments received no later than 11am the day of the meeting will be distributed to the Commission on Police Practices and posted online with the meeting materials. Comments received after the deadlines described above but before the item is called will be submitted into the written record for the relevant item. Please contact the Privacy Advisory Board website for further instructions.

Written Materials: Instead of submitting written materials as an attachment to the webform, you may submit via U.S. Mail to Attn: Office of the Commission on Police Practices, 1200 Third Avenue, San Diego, CA 92101. Materials submitted via U.S. Mail must be received the business day prior to the meeting to be distributed to the Commission on Police Practices.

If you attach any documents to your comment, they will be distributed to the Commission or Committee in accordance with the deadlines described above.

- I. **4:30pm** CALL TO ORDER/WELCOME **(5 minutes)** (Chair Gloria Tran)
- II. **4:35am** ROLL CALL (Interim Executive Director Sharmaine Moseley) **(5 minutes)**
- III. PURPOSE OF THE COMMISSION ON POLICE PRACTICES

  The purpose of the Commission on Police Practices (CPP or Commission) is
  to provide independent community oversight of SDPD, directed at increasing
  community trust in SDPD & increasing safety for community and officers.
  The purpose of the Commission is also to perform independent
  investigations of officer-involved shootings, in-custody deaths and other
  significant incidents, and an unbiased evaluation of all complaints against
  members of SDPD and its personnel in a process that will be transparent and
  accountable to the community. Lastly, the Commission also evaluates the
  review of all SDPD policies, practices, trainings, and protocols and
  represents the community in making recommendations for changes.
- IV. **4:40pm** APPROVAL OF MEETING MINUTES (Chair Tran) **(5 minutes)**1. CPP Regular Meeting Minutes of October 14, 2023
- V. **4:45pm** NON- AGENDA PUBLIC COMMENT **(15 minutes)**Fill out and submit comment using speaker form or webform.
  Please see instructions at the beginning of this agenda.
  (Community Engagement Coordinator Yasmeen Obeid)
- VI. **5:00pm** CLOSED SESSION (Dinner provided for Commissioners) (Not Open to the Public) (2 hours)
  - 1. PUBLIC EMPLOYEE DISCIPLINE/DISMISSAL/RELEASE Discussion & Consideration of Complaints & Reports: Pursuant to Government Code Section 54957 to discuss complaints, charges, investigations, and discipline (unless

the employee requests an open public session) involving San Diego Police Department employees, and information deemed confidential under Penal Code Sections 832.5-832.8 and Evidence Code Section 1040. Reportable actions for the Closed Session items on the agenda will be posted on the Commission's website at <a href="https://www.sandiego.gov/cpp">www.sandiego.gov/cpp</a> and when the Commission reconvenes this meeting as listed on this agenda.

- I. San Diego Police Department Feedback on Case Specific Matters
- II. Shooting Review Board Reports (0)
- III. Category II Case Audit Reports (0)
- IV. Discipline Reports (0)
- V. Case Review Team Reports (3)
- VI. Case-Specific Recommendations to the Mayor/Chief (0)
- VII. Referrals to other governmental agencies authorized to investigate activities of a law enforcement agency (0)
- VIII. Legal Opinion(s) Request & Response (0)

## VII. **7:00pm** REPORT FROM CLOSED SESSION (Counsel Bennett) (5 minutes)

## VIII. **7:05pm** AD HOC COMMITTEE REPORTS (10 minutes)

- 1. Bylaws Committee Update
- 2. Operational Committee Update
- 3. Training Committee Update
- 4. Personnel Committee Update

## IX. 7:15pm OFFICE OF THE COMMISSION ON POLICE PRACTICES

- Update on Case Review (CPP Chief Investigator Olga Golub) (5 minutes)
- Update on Scheduled Dates for Regular Business Meeting (Community Engagement Coordinator Yasmeen Obeid) (5 minutes)

## X. ADJOURNMENT

#### **Materials Provided:**

- Minutes from Regular Meeting on October 14, 2023 DRAFT
- Updated Commission Component Training Schedule DRAFT

Access for People with Disabilities: As required by the Americans with Disabilities Act (ADA), requests for agenda information to be made available in alternative formats, and any requests for disability-related modifications or accommodations required to facilitate meeting participation, including requests for alternatives to observing meetings and offering public comment as noted above, may be made by

contacting the Commission at (619) 236-6296 or <u>commissionpolicepractices@sandiego.gov</u>.

Requests for disability-related modifications or accommodations required to facilitate meeting participation, including requests for auxiliary aids, services, or interpreters, require different lead times, ranging from five business days to two weeks. Please keep this in mind and provide as much advance notice as possible in order to ensure availability. The city is committed to resolving accessibility requests swiftly in order to maximize accessibility.



## COMMISSION ON POLICE PRACTICES REGULAR MEETING MINUTES

Saturday, October 14, 2023 10:00am

Mira Mesa Public Library 8405 New Salem Street San Diego, CA 92126

Click <a href="https://youtu.be/ocja">https://youtu.be/ocja</a> GJ1GuU to view this meeting on YouTube.

#### **Commissioners Present:**

Chair Gloria Tran (left at 12:50pm)

1st Vice Chair, Dennis W. Brown

2nd Vice Chair, Doug Case
Octavio Aguilar
Laila Aziz
Bonnie Benitez
Alec Beyer
Cheryl Canson
Dwayne Harvey (left at 12pm)
Brandon Hilpert
Darlanne Mulmat

James Justus Dennis Larkin Lupe Lozano-Diaz Mark Maddox

### **Absent/Excused:**

Clovis Honore Christina Griffin-Jones Nicole Murray-Ramirez Yvania Rubio Jaylene Sanchez Dalia Sherlyn Villa De La Cruz

#### **Staff Present:**

Duane Bennett, CPP Outside Counsel Olga Golub, Chief Investigator Yasmeen Obeid, Community Engagement Coordinator Alina Conde, Executive Assistant Jon'Nae McFarland, Administrative Assistant

- I. CALL TO ORDER/WELCOME: Chair Gloria Tran called the meeting to order at 10:01am.
- II. ROLL CALL: Administrative Aide Jon'Nae McFarland conducted the roll call.

III. PURPOSE OF THE COMMISSION ON POLICE PRACTICES: The purpose of the Commission on Police Practices (CPP or Commission) is to provide independent community oversight of SDPD, directed at increasing community trust in SDPD & increasing safety for community and officers. The purpose of the Commission is also to perform independent investigations of officer-involved shootings, in-custody deaths and other significant incidents, and an unbiased evaluation of all complaints against members of SDPD and its personnel in a process that will be transparent and accountable to the community. Lastly, the Commission also evaluates the review of all SDPD policies, practices, trainings, and protocols and represents the community in making recommendations for changes.

#### IV. APPROVAL OF MEETING MINUTES

A. CPP Regular Meeting Minutes of October 7, 2023

Motion: Commissioner Darlanne Mulmat moved for the Commission to approve the amended CPP Regular Meeting Minutes of October 7, 2023.

Commissioner Brandon Hilpert seconded the motion. The motion passed with a vote of 15-0-0.

Yays: Chair Tran, 1<sup>st</sup> Vice Chair Brown, 2<sup>nd</sup> Vice Chair Case; Commissioners Aguilar, Aziz, Benitez, Beyer, Canson, Harvey, Hilpert, Mulmat, Justus, Larkin, Lozano-Diaz, and Maddox

Nays: None

**Abstained: None** 

Absent/Excused: Commissioners Honore, Griffin-Jones, Murray-Ramirez, Rubio, Sanchez, and Villa De La Cruz

- V. NON-AGENDA PUBLIC COMMENT: No public comment received.
- VI. CLOSED SESSION (NOT OPEN TO THE PUBLIC)
  - A. PUBLIC EMPLOYEE DISCIPLINE/DISMISSAL/RELEASE
    Discussion & Consideration of Complaints & Reports: Pursuant to Government
    Code Section 54957 to discuss complaints, charges, investigations, and
    discipline (unless the employee requests an open public session) involving San
    Diego Police Department employees, and information deemed confidential under
    Penal Code Sections 832.5-832.8 and Evidence Code Section 1040. Reportable
    actions for the Closed Session items on the agenda will be posted on the
    Commission's website at www.sandiego.gov/cpp or stated at the beginning of
    the Open Session meeting if the meeting is held on the same day.

- I. San Diego Police Department Feedback on Case Specific Matters
- II. Shooting Review Board Reports (0)
- III. Category II Case Audit Reports (0)
- IV. Discipline Reports (0)
- V. Case Review Team Reports (3)
- VI. Case-Specific Recommendations to the Mayor/Chief (0)
- VII. Referrals to other governmental agencies authorized to investigate activities of a law enforcement agency (0)
- VIII. Legal Opinion(s) Request & Response (o)
- VII. REPORT OUT FROM CLOSED SESSION: Outside Counsel Duane Bennett reported that there was no formal action to report out from the Commission's closed session.

#### VIII. EDUCATIONAL TOPICS

1. "Racial Profiling in SDPD" – Presenter – American Civil Liberties Union (ACLU) – Presenters: Christie Hill, Advocacy and Legal Director and Brandon Sigua Senior Policy Advocate (**Timestamp 39:46**)

#### IX. AD HOC COMMITTEE REPORTS

- 1. Bylaws Committee Updates Committee Chair Mark Maddox reported that the Committee met twice. He further reported that there will be three phases to the revision of the Bylaws. Phase one will be editing, phase two will be second reading on tabled items, and phase three will be to refine, copy, edit, and format. The Bylaws Committee will be meeting on Tuesday's at 4pm and plan to present to the Commission by December 4<sup>th</sup>.
- 2. Operational Committee Update Committee Co-Chair Doug Case explained role of the Committee which is to prepare the procedures that are necessary for the Commission to begin operations (including investigation procedures and legal procedures). The Committee is hoping to complete business by the end of December 2023 then have the Commission vote on procedures. The Committee will be meeting biweekly on Wednesdays at 6:00pm.
- 3. Training Committee Update Committee Chair Brandon Hilpert reported that the Committee met twice. The Committee has been reviewing and supplementing the SDPD Training with training with outside sources. For now, the Committee is looking at seeing what the San Diego Police Department trains their officers on regarding policies and procedures. The Committee will be meeting every Monday at 6pm to finalize items and will bring back training options to the full Commission.
- 4. Personnel Committee Update Committee Chair Dennis Brown reported that the Committee is currently developing a plan for the hiring of the Executive Director and will be presenting it to the Commission in Closed Session. In addition, the Committee is hoping to get the 4 Commission vacancies filled. The Committee meets weekly.

#### X. OFFICE OF THE COMMISSION ON POLICE PRACTICES

1. Introduction/Remarks CPP Chief Investigator (**Timestamp 20:07**) – CPP Chief Investigator Olga Golub introduced herself to the Commission. Mrs.

Golub has nearly 7 years of experience with a background in civilian oversight of law enforcement. Primarily from the New York City Civilian Complainant Review Board (CCRB), which is an independent NYC government agency tasked with investigating complaints against uniformed members of the New York City Department (NYPD). Mrs. Golub plans to meet with every Commissioner one on one. As well as participate on the Ad Hoc Operational Committee and work with them on several operating procedures (such as Investigations Procedures and Complaint Operation Procedures).

Community Engagement Coordinator Report (**Timestamp 25:07**) – CPP 2. Community Engagement Coordinator Yasmeen Obeid gave her updates. Over the last 8 months, Ms. Obeid has started a CPP Newsletter and has sent out a total of 6 issues with the 7<sup>th</sup> going out this week. She manages 3 different social media platforms (Instagram, Facebook, and Twitter). Ms. Obeid and her team have designed over 50 graphics and flyers for Commission business. The CPP Community email list has increased by another 150 people. She has tabled 3 community events ((Black Worker Summit, San Diego City Job Fair, and Access & YMCA Career Fair). She attends ongoing meetings with the Racial Justice Coalition, Activist San Diego meeting, CAST, and Commission of Gang Prevention and intervention. Ms. Obeid became the lead staff on processing office invoices, purchasing equipment and supplies, and creating HR requests since the beginning of August filling in until the Administrative Assistant was hired. Lastly, she has created a robust ongoing community training curriculum draft for the CPP.

#### NEW BUSINESS (DISCUSSION/ACTION) XI.

- Plan for Upcoming Case Review Deadlines
  - 2 Case Reviews Must be Completed by November 7th Meeting of the Commission
  - 5 Case Reviews Must be Completed

Motion: 1st Vice Chair Dennis Brown moved Chief Investigator Olga Golub and Commissioners Review Cases According to 1 Year Statutory Limitation Deadlines with the Assistance of Outside Counsel & Experienced Commissioners. Commissioner Mark Maddox seconded the motion. The motion passed 13-0-0.

Yays: 1st Vice Chair Brown, 2nd Vice Chair Case, Commissioners Aguilar, Aziz, Benitez, Beyer, Canson, Hilpert, Mulmat, Justus, Larkin, Lozano-Diaz, and Maddox

Nays: None

**Abstained: None** 

Absent/Excused: Chair Tran, Harvey, Honore, Griffin-Jones, Murray-Ramirez, Rubio, Sanchez, and Villa De La Cruz

Distribution of Laptops to Commissioners – City provided laptops were issued to Commissioners to use for city business.

3. City of San Diego Administrative Regulations Process – Outside Counsel Duane Bennett went over administrative regulations with the Commissioners.

XII. ADJOURNMENT: The meeting adjourned at 1:49pm.





## Commission on Police Practices Training Academy

**August 29, 2023** 5:30pm - 7:30pm

**September 12, 2023** 4:30pm – 7:30pm

**September 19, 2023** 9:30am-12pm

### Component 1 (Completed)

Introducing New Commission to Oversight of Law Enforcement, Brown Act, Case Review Process

- Brief History of CPP & Creation of OCPP
- Highlights of Ralph M. Brown Act
- Overview of Interim CPP Case Review Process

#### Location

Procopio Tower Conference Room, First Floor 525 B St – San Diego, CA 92101

### Component 2 (Completed)

Operational Procedures, Case Review, & Deciding on Dates for Future Meetings

- Governance Operational Items -CPP Officers, Temporary Bylaws
- Reimaging CPP Case Review & Backlog of Cases
- Future Dates CPP Regular Business Meetings

#### Location

Valencia Park/Malcolm X Branch Library 5148 Market Street – San Diego, CA 92114

### **Component 3 Cohort 1 (Completed)**

Understanding the functions of various departments within SDPD Headquarters (Communications/Sally Port/Forensics)

- SDPD Headquarters Tour
- Name Badges & Parking Placard for Commissioners
- Meeting with SDPD Leadership & IA Staff

#### Location

San Diego Police Headquarters, Room 213 1401 Broadway – San Diego, CA



## Commission on Police Practices Training Academy

**September 19, 2023** 

4:30pm-7:30pm

**September 23, 2023** 

8:30am - 3:00pm

October 7, 2023 11am – 3:30pm

October 14, 2023 10:30am – 3:30pm

### Component 4 (Completed)

Training Schedule, Brown Act, Administrative Regulations

- Recommended CPP Training Schedule
- Overview of the Ralph M. Brown Act (Part1)
- Confidentiality Requirement

#### Location

Skyline Hills Branch Library 7900 Paradise Valley Road – San Diego, CA

## Component 5 (Cohort 1 - 7 Commissioners) (Completed)

SDPD Use of Force, Detention, Laws of Arrest Procedures, Simulators

#### Location

Police Plaza 4020 Murphy Canyon Rd – San Diego, CA

### **Component 6 (Completed)**

Focusing on Brown Act, Steps in Case Review, 4<sup>th</sup> Amendment & Search and Seizure

- Overview of the Ralph M. Brown Act (Part2)
- How to Review a Case
- 4<sup>th</sup> Amendment, Waiver & Search and Seizure
- Deliberation of Cases

#### Location

Logan Heights Branch Library 567 South 28<sup>th</sup> Street – San Diego, CA

#### **Component 7 (Completed)**

Presentation by ACLU, Distribution of Laptops to Commissions with Instructions on Usage, City Administrative Regulations & Case Deliberation

- Deliberation of Cases
- Racial Profiling & Law Enforcement in San Diego (ACLU San Diego)



## Commission on Police Practices Training Academy

- Distribution of Laptops & Instructions for Usage
- City Administrative Regulations

#### Location

Mira Mesa Branch Library 8405 New Salem Street- San Diego, CA

### **Component 8 (Cohort 2-10 Commissioners)**

Commissioners who have not already taken this training should sign up with staff asap. SDPD Use of Force, Detention, Laws of Arrest Procedures, Simulators

#### Location

Police Plaza 4020 Murphy Canyon Rd – San Diego, CA

## **Component 9 (Cohort 2-10 Commissioners)**

Commissioners who have not already taken this training should sign up with staff asap. Understanding the functions of various departments within SDPD Headquarters (Communications/Sally Port/Forensics)

- SDPD Headquarters Tour
- Name Badges & Parking Placard for Commissioners
- Meeting with SDPD Leadership & IA Staff

#### Location

San Diego Police Headquarters, Room 213 1401 Broadway – San Diego, CA

#### **Component 10**

Regular Business Meeting & Training

 SDPD Policies & Procedures Training – Highlight several P&P that CPP will frequently come across in case review

#### Location

Skyline Hills Branch Library 7900 Paradise Valley Road – San Diego, CA

October 21, 2023 8:00am – 1:00pm

## October 24, 2023

9:30am-12pm

**November 7, 2023** 4:30pm-7:30pm



## Commission on Police Practices Training Academy

**November 28, 2023** 

4:30pm - 7:30pm

**Component 11** 

Regular Business Meeting & Training NACOLE Experience/Best Practices of Civilian Oversight of Law Enforcement & OCPP Administrative

- Shared Information Learned from NACOLE Annual Conference (CPP Cabinet & Staff)
- Better Management Impact System Tracking Commissioner Hours

#### Location

Valencia Park/Malcolm X Branch Library 5148 Market Street – San Diego, CA 92114

## **Component 12**

Regular Business Meeting & Training Overview of Peace Officer Bill of Rights

 Overview of POBOR (CPP Outside Counsel Duane Bennett)

#### Location

Valencia Park/Malcolm X Branch Library 5148 Market Street – San Diego, CA 92114

#### **Component 13**

Internal Affairs Complaint Process, Ride-Alongs (IA Captain)

Location

**TBD** 

#### **December 5, 2023**

4:30pm-7:30pm

**December 12, 2023** 4:30 – 7:30pm



# Commission on Police Practices Training Academy

January 2023

### **Component 14**

CPP Policies & Procedures – Bylaws, Standard Operating Procedures, Implementation Ordinance

Panel Presentations on Civil or Human Rights, Criminal Justice, Youth, Mental Health, Impacted Individuals

Community Perspective & Experiences and Training Required by the Implementation Ordinance

Rebuilding Community-Government Relationships (Tasha Williamson)

Diversity, Sensitivity & Implicit Bias Training

PERT

Location: TBD