

## **Description**

On November 2, 2004, the voters of the City of San Diego approved Proposition F, which changed the City's form of government from City Manager to Strong Mayor-Strong Council for a five-year trial period. Proposition F also provided that the City Council shall have the right to establish an Office of the Independent Budget Analyst (IBA) and determine the powers of the Office and its manager by ordinance. The Office of the IBA was established on January 16, 2006 consistent with Proposition F.

On June 3, 2008, voters passed Proposition C, which amended the City Charter related to the Independent Budget Analyst, Chief Financial Officer, City Auditor, City Treasurer, and Audit Committee, and made permanent the Strong Mayor-Strong Council form of government. By adding Section 39.3 to City Charter Article V, this proposition made permanent the Office of the Independent Budget Analyst regardless of the form of government.

The function of this office is explained in Charter Section 39.3 which states "[t]he Office of the Independent Budget Analyst shall provide budgetary and policy analysis for the City Council," and San Diego Municipal Code Section 22.2301 which states "[t]here is hereby created the Office of Independent Budget Analyst, a City department whose designated function is to assist the City Council in the conduct of budgetary inquiries and in the making of budgetary decisions."

For more information about our Office, please visit the Office of the Independent Budget Analyst website (<a href="https://www.sandiego.gov/iba">https://www.sandiego.gov/iba</a>).

#### The vision is:

A City Council and Public empowered to fully and effectively participate in the City's governance

#### The mission is:

To provide clear, objective and unbiased analysis and advice to the City Council and the public regarding all legislative items bearing financial and policy impacts to the City of San Diego.

## **Goals and Objectives**

# Goal 1: Support the City Council's adoption of balanced budgets and the implementation of best financial and government practices

- Prepare thorough and timely analyses of the Draft Budget, financial monitoring reports, and financial outlooks, including a review of projected revenues and expenditures to ensure reasonableness
- Make recommendations that allow the City Council to adopt a balanced budget each fiscal year, and note the long-term impact that budget decisions may have on the ability to adopt balanced budgets in future fiscal years
- Ensure all fiscal recommendations adhere to best financial practices, including alignment with GFOA budgeting best practices
- Provide two Council trainings per year covering a variety of relevant financial topics to aid Council in carrying out its oversight responsibilities

# Goal 2: Assist the City Council in making sound decisions on all items brought before it, and in ensuring the City Council retains its full role in the City's governance

- Review all items docketed for consideration by the City Council and Council Committees, and provide comments, background, context, and analyses as needed and appropriate
- Prepare thorough and unbiased analyses of significant items brought before Council, including budgetary, policy, and operational impacts, and considerations of best government practices and principles
- Respond in a timely fashion to ad-hoc requests from the City Council and Councilmembers for analyses and information on a variety of topics
- When appropriate, serve as an interface between the City Council and other City operating departments and staff, to ensure Council has the information necessary to make operationally-informed decisions and to ensure operating departments understand the objectives of the City Council

# Goal 3: Ensure public access to information and enhance the public's ability for informed participation in the decision-making process

- Provide public copies of all IBA reports, analyses, and presentations, and ensure that those items are written in clear, plain, and understandable language
- Make presentations to a wide and diverse number of interested public and stake-holder groups, both proactively and on request, on significant budget and policy items facing the City
- Prepare and release Public Guides on City processes and issues, including the City's Budget Process and the City's Capital Program
- Lead development of fiscal impact statements for all ballot items submitted to voters
- Respond promptly to all requests for information from the public and the press

## **Budget Equity Impact Statement**

### **Equity Highlights**

Examples from the current fiscal year.

- Provide a Spanish-translated "Public's Guide to the Budget" and "Public's Guide to Infrastructure" for the public
- Partner with Department of Race & Equity on Public Budget Crash Courses
- Promote additional avenue for public feedback on IBA presentations and reports through our website

#### **Budget Equity Lens Summary**

#### **Ongoing Operations**

Is there an opportunity to adjust the department's ongoing operations to mitigate the impacts of existing or potential disparities?

#### Yes

1. Continue partnership with Race & Equity and enhance Public Budget Crash Courses. 2. Increase proactive outreach in communities of concern on the budget process. 3. Continue to create additional avenues for public feedback on IBA presentations and reports, including survey at the end of Public Budget Crash Courses, and opportunities through our website for the public to provide input on subjects it would like to know more about.

#### **Budget Adjustment(s)**

Do the requests impact existing or potential disparities?

N/A

N/A

# **Key Performance Indicators**

| Performance Indicator                          | Definition   | Baseline | FY2025<br>Performance | Goal |
|--|--|----------|-----------------------|------|
| Financial training usefulness                  | Average rating of City Council financial trainings (100% being most useful)            | 98%      | 94%                   | 95%  |
| IBA reports issued <sup>1</sup>                | Total number of IBA reports issued   | 31       | 37                    | 35   |
| Council Offices attendance at docket briefings | Average number of Council<br>Offices in attendance at docket<br>briefings              | N/A      | 7                     | 9    |
| Quality of IBA reports                         | Average rating (out of ten) of report quality by Council in IBA performance evaluation | 9.4      | 9.8                   | 10.0 |
| Budget Town Halls <sup>2</sup>                 | Number of Council Districts that<br>held at least one budget town<br>hall meeting      | 6        | 5                     | 9    |

<sup>1.</sup> One driver of the number of reports issued is the volume of Council docket items reviewed. For Fiscal Year 2024 our Office reviewed 759 items.

<sup>2.</sup> For context, in Fiscal Year 2024, the total number of budget-related presentations made to the public was 15.

# **Department Summary**

|                               | FY2024          | FY2025          | FY2026          | FY2025-2026   |
|-------------------------------|-----------------|-----------------|-----------------|---------------|
|                               | Actual          | Budget          | Draft           | Change        |
| FTE Positions (Budgeted)      | 11.00           | 11.00           | 11.00           | 0.00          |
| Personnel Expenditures        | \$<br>2,539,128 | \$<br>2,672,450 | \$<br>3,035,824 | \$<br>363,374 |
| Non-Personnel Expenditures    | 126,050         | 164,811         | 166,244         | 1,433         |
| Total Department Expenditures | \$<br>2,665,178 | \$<br>2,837,261 | \$<br>3,202,068 | \$<br>364,807 |
| Total Department Revenue      | \$<br>74        | \$<br>-         | \$<br>-         | \$<br>-       |

## **General Fund**

### **Department Expenditures**

|                   | FY2024             | FY2025       | FY2026       | FY2025-2026 |
|-------------------|--------------------|--------------|--------------|-------------|
|                   | Actual             | Budget       | Draft        | Change      |
| Office of the IBA | \$<br>2,665,178 \$ | 2,837,261 \$ | 3,202,068 \$ | 364,807     |
| Total             | \$<br>2,665,178 \$ | 2,837,261 \$ | 3,202,068 \$ | 364,807     |

### **Department Personnel**

|                   | FY2024 | FY2025 | FY2026 | FY2025-2026 |
|-------------------|--------|--------|--------|-------------|
|                   | Budget | Budget | Draft  | Change      |
| Office of the IBA | 11.00  | 11.00  | 11.00  | 0.00        |
| Total             | 11.00  | 11.00  | 11.00  | 0.00        |

## **Significant Budget Adjustments**

|   | FTE     | Expenditures | Revenue |
|---|---------|--------------|---------|
| Salary and Benefit Adjustments Adjustments to reflect savings resulting from vacant positions for any period of the fiscal year, retirement contributions, retiree health contributions, and labor negotiations.  | 0.00 \$ | 492,533 \$   | -       |
| One-Time Additions and Annualizations Adjustment to reflect one-time revenues and expenditures, and the annualization of revenues and expenditures, implemented in Fiscal Year 2025.  | 0.00    | 13,373       | -       |
| Non-Discretionary Adjustment Adjustment to expenditure allocations that are determined outside of the department's direct control. These allocations are generally based on prior year expenditure trends and examples of these include utilities, insurance, and rent. | 0.00    | 5,752        | -       |
| Support for Information Technology Adjustment to expenditure allocations according to an annual review of information technology funding requirements.  | 0.00    | (4,319)      | -       |
| <b>Personnel Expenditure Reduction</b> Reduction of expenditures by managing personnel costs within the Office.   | 0.00    | (142,532)    | -       |
| Total   | 0.00 \$ | 364,807 \$   | -       |

**Expenditures by Category** 

|                               | FY2024<br>Actual | FY2025<br>Budget | FY2026<br>Draft | FY2025-2026<br>Change |
|-------------------------------|------------------|------------------|-----------------|-----------------------|
| PERSONNEL                     |                  |                  |                 |                       |
| Personnel Cost                | \$<br>1,693,450  | \$<br>1,800,906  | \$<br>1,883,989 | \$<br>83,083          |
| Fringe Benefits               | 845,677          | 871,544          | 1,151,835       | 280,291               |
| PERSONNEL SUBTOTAL            | 2,539,128        | 2,672,450        | 3,035,824       | 363,374               |
| NON-PERSONNEL                 |                  |                  |                 |                       |
| Supplies                      | \$<br>239        | \$<br>600        | \$<br>3,705     | \$<br>3,105           |
| Contracts & Services          | 61,774           | 91,894           | 96,724          | 4,830                 |
| External Contracts & Services | 29,591           | 51,200           | 51,200          | -                     |
| Internal Contracts & Services | 32,184           | 40,694           | 45,524          | 4,830                 |
| Information Technology        | 43,321           | 47,515           | 43,196          | (4,319)               |
| Energy and Utilities          | 15,016           | 19,102           | 16,919          | (2,183)               |
| Other                         | 5,700            | 5,700            | 5,700           | -                     |
| NON-PERSONNEL SUBTOTAL        | 126,050          | 164,811          | 166,244         | 1,433                 |
| Total                         | \$<br>2,665,178  | \$<br>2,837,261  | \$<br>3,202,068 | \$<br>364,807         |

**Revenues by Category** 

|               | FY2024   | FY2025     | FY2026 | FY2025-2026 |
|---------------|----------|------------|--------|-------------|
|               | Actual   | Budget     | Draft  | Change      |
| Other Revenue | \$<br>74 | \$<br>- \$ | - \$   | -           |
| Total         | \$<br>74 | \$<br>- \$ | - \$   | -           |

**Personnel Expenditures** 

|              | ici =xpciiaicai co                  |        |        |         |                     |           |
|--------------|-------------------------------------|--------|--------|---------|---------------------|-----------|
| Job          |                                     | FY2024 | FY2025 | FY2026  |                     |           |
| Number       | Job Title / Wages                   | Budget | Budget | Draft   | Salary Range        | Total     |
| FTE, Salarie | es, and Wages                       |        |        |         |                     |           |
| 20001111     | Budget/Legislative Analyst<br>1     | 8.00   | 8.00   | 8.00 \$ | 35,880 - 240,306 \$ | 1,413,429 |
| 20001166     | Council Representative 2A           | 1.00   | 1.00   | 1.00    | 35,880 - 165,897    | 110,515   |
| 20001168     | Deputy Director                     | 1.00   | 1.00   | 1.00    | 78,886 - 290,057    | 230,265   |
| 20001110     | Independent Budget<br>Analyst       | 1.00   | 1.00   | 1.00    | 98,302 - 372,372    | 283,673   |
|              | Adjust Budget To Approved<br>Levels |        |        |         |                     | (186,313) |
|              | Vacation Pay In Lieu                |        |        |         |                     | 32,420    |
| FTE, Salarie | es, and Wages Subtotal              | 11.00  | 11.00  | 11.00   | \$                  | 1,883,989 |

|                                   | FY2024<br>Actual | FY2025<br>Budget | FY2026<br>Draft | FY2025-2026<br>Change |
|-----------------------------------|------------------|------------------|-----------------|-----------------------|
| Fringe Benefits                   |                  |                  |                 |                       |
| Employee Offset Savings           | \$<br>12,917     | \$<br>13,905     | \$<br>20,472    | \$<br>6,567           |
| Flexible Benefits                 | 142,048          | 147,833          | 144,187         | (3,646)               |
| Long-Term Disability              | 6,887            | 6,607            | 10,332          | 3,725                 |
| Medicare                          | 24,936           | 26,471           | 29,550          | 3,079                 |
| Other Post-Employment Benefits    | 48,255           | 45,518           | 45,133          | (385)                 |
| Retiree Medical Trust             | 3,132            | 3,405            | 3,390           | (15)                  |
| Retirement 401 Plan               | 12,352           | 13,621           | 13,555          | (66)                  |
| Retirement ADC                    | 546,126          | 557,137          | 810,549         | 253,412               |
| Risk Management Administration    | 14,258           | 15,246           | 18,238          | 2,992                 |
| Supplemental Pension Savings Plan | 26,568           | 28,042           | 41,287          | 13,245                |
| Unemployment Insurance            | 1,889            | 1,880            | 1,936           | 56                    |

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## **Personnel Expenditures**

| Job                          | FY2024 FY2       | 2025 F | Y2026   |                 |    |         |
|------------------------------|------------------|--------|---------|-----------------|----|---------|
| Number Job Title / Wages     | Budget Bud       | lget   | Draft   | Salary Rang     | e  | Total   |
| Workers' Compensation        | 6,308            |        | 11,879  | 13,206          |    | 1,327   |
| Fringe Benefits Subtotal     | \$<br>845,677 \$ | ;      | 871,544 | \$<br>1,151,835 | \$ | 280,291 |
| Total Personnel Expenditures |                  |        |         | \$<br>3,035,824 |    |         |