January 25, 2024

Historical Resources Board 1222 First Avenue, MS 501 San Diego, CA 92101.

#### RE: National Register of Historic Places Nomination for Talmadge Park Estates Historic District

As a resident of the proposed historic district with a contributing resource and as the co-author of the report for the designation in 2000 of the Talmadge Gates Historic District #422, I support the staff recommendation to the Historic Resources Board (HRB) that the HRB recommend to the California State Office of Historic Preservation the listing of the Talmadge Park Estates Historic District with a period of significance of 1926-1951 at a local level of significance under National Register Criteria A and C.

As the property owner (of over 30 years) of the one story singlefamily residence designed in the Minimal Traditional style, built in 1938 at 4558 Norma Drive, San Diego 92115, (APN 4654800200), and located within the boundaries of the district, the proposed nomination reflects and represents a significant period of history and character of pre and post WWII housing construction in San Diego. From the nomination:

> "The district retains integrity of design, materials, and workmanship. With the relatively high number of contributing buildings and low number of noncontributing buildings, the district retains a strong sense of time and place from its 1926 to 1951 period of significance and thus retains integrity of feeling and association. "

The Talmadge Park Estates Historic District, with its defining mix of Spanish Colonial Revival, Hacienda and particularly the Minimal Traditional houses, can be said to be derived from the Federal Housing Administration publication of 'Principles of Planning Small Houses'. My home, listed as #521 in the nomination, is a contributing Minimal Traditional home to the district. I would like to share the following description of "The Historic Context Of Minimal Traditional-Style Houses In The Washington Grove Historic District" in Washington Grove, Maryland, which highlights the similarity to Talmadge Park Estates Historic District nomination.

> "Minimal Traditional-style houses are generally small, one- to one-and-a-half-story residences featuring spare, distilled forms and elements of older architectural styles. They are typically compact in footprint, with square or rectangular massing. Front doors feature a small stoop or entry porch. Cladding is commonly wood or asbestos shingle siding. Roofs tend to be either side- or cross- gabled, with close eaves and rake and a low-to-moderate pitch.

> The Minimal Traditional style was developed largely out of necessity. During the Great Depression, banks collapsed, mortgages piled up, and many Americans lost their means to purchase new homes, bringing the housing construction industry to a virtual standstill. The Federal Housing Administration (FHA) was established in 1934 under the New Deal programs of President Franklin Roosevelt to set standards for construction and insure loans banks made for home building. The FHA also produced their own technical bulletins on house design that proved influential. In fact, a number of these house plans were published in journals and pattern books in the 1930s and 1940s, promoting an economical take on the traditional house.

> The FHA's technical bulletin in 1940 was called Principles for Planning Small Houses, which laid out a number of recommendations for an economical, efficient home. Many of the basic forms and variations of what became the Minimal Traditional style were illustrated in the pamphlet. The FHA recommended

simple compositions with limited variation in form. Unnecessary gables, dormers, and breaks in the roofline were to be avoided. Instead of adding ornamentation, character and variation could be achieved through the spacing and grouping of windows, the use of materials, and the design of minor details. "Porches, bay windows, and platform steps," the bulletin states, "are useful as a means of making small houses more livable without adding greatly to their costs." Efficient floor plans that maximized available space were advised, as higher building costs increased the difficulty in qualifying for FHA loan insurance.

During World War II, relocating workers for proximity to defense-related factories created an immediate and pressing need for small houses that could be built quickly. Builder-developers constructed nearly 2.3 million homes, most in the Minimal Traditional style, for war and defense purposes between 1940 and 1945. Such small houses were also a response to the wartime reduction in the supply of building materials."

I fully support and approve Talmadge Park Estates Historic District being listed on the National Register of Historic Places. This district represents a significant period of San Diego pre and early post WWII history and character and urge the Historic Resources Board to recommend to the State Historical Resources Commission to take action on the nomination and move to determine that the Talmadge Park Estates Historic District is deemed eligible for the National Register of Historic Places.

Sincerely yours,

Charles S. Kaminski

Charles Kaminski 4558 Norma Drive San Diego, CA 92115 858-956-9141





FOR IMMEDIATE RELEASE Thursday, Jan. 18, 2024

## **City of San Diego Begins Comprehensive Update to Heritage Preservation Program**

EFFORT WILL MODERNIZE HISTORIC PROPERTY REGULATIONS TO PRESERVE IMPORTANT PLACES AND STREAMLINE NEW HOME CONSTRUCTION

SAN DIEGO – To streamline the process for building new homes while protecting places of historic, architectural and cultural importance and encouraging their adaptive reuse, today the City of San Diego launched the <u>Preservation and Progress initiative</u> to update its Heritage Preservation Program.

"This top-to-bottom review of our historic preservation will ensure we are truly preserving the architecture and buildings that are historically significant to San Diego, while also making sure the criteria is clear and this process is not used to block revitalization and new home construction," said Mayor Todd Gloria. "This will make historic determinations more efficient so we can both preserve our heritage and revitalize our communities with new housing for San Diegans."

Under the City's existing program, development that impacts an older property is evaluated for possible historic significance as part of the permit review process, the vast majority of which are determined not historic. This review process results in significant time and money invested in identifying what is not historically significant, rather than what is important and worthy of protection, and adds time and uncertainty for builders.

Under Preservation and Progress, staff will comprehensively update existing <u>policy and regulatory</u> <u>documents</u> guiding the City's Heritage Preservation Program to fix these inefficiencies and remove regulations unnecessarily impacting properties lacking historical or cultural importance. The initiative aims to identify and protect historic properties and districts truly important to the city's history and culture. It will provide clearer requirements to builders and clearer procedures for protecting important resources and facilitate adaptive reuse of historic properties to meet our City's changing needs.

"Many of our urban neighborhoods have wonderful historical resources worth preserving as well as opportunities to add much-needed housing," said Councilmember Stephen Whitburn. "Preservation and Progress will enable the City to more effectively and efficiently advance both of these important goals for current and future generations." While updating the policies and regulations, City staff will also look to advance equity in preservation to ensure it works better for everyone, particularly communities that have been harmed by injustice and exclusion, including Black, Indigenous and people of color (BIPOC), as well as LGBTQ+ communities. The initiative will also evaluate the Mills Act program to ensure it is equitable and incentivizes the protection and restoration of important places in a fiscally responsible manner. This State Act allows the City to grant property tax relief to qualified historic property owners who are actively participating in restoring and maintaining their historic property.

"Identifying and protecting the places, events and people that have shaped our city and history continues to be of high importance, but as our city grows, we must find more efficient ways to preserve our history while also meeting the needs of today's city," said City Planning Director Heidi Vonblum. "Preservation and Progress will allow us to navigate change, not stop it, so places can evolve while keeping what makes them most meaningful."

Community members, organizations and others wanting to provide input can visit the <u>Progress and</u> <u>Preservation webpage</u> to learn more and submit comments. The initiative will ultimately go to the City Council for approval, and San Diegans will have an opportunity to provide input throughout the public hearing process.

The City remains committed to assisting project applicants with navigating existing historic preservation requirements. Members of the public can view this <u>quick explainer</u> and <u>contact City staff</u> with any additional questions.

###





The Preservation and Progress initiative is a comprehensive update to the City's Heritage Preservation Program that will streamline processes for new homes and other uses while protecting places of historic, architectural and cultural importance and encouraging their adaptive reuse.

As we look ahead and plan for our future growth and progress as a city, we also look back to the places, events and people that have shaped our city and its history in an important way. The primary purpose of the City's Heritage Preservation Program is to identify and protect the places that matter to our collective history, while allowing those places to evolve to continue to meet our needs as a growing city. In doing so, the program allows us to navigate change, not stop it, so places can evolve while keeping what makes them most meaningful.

Protecting historic places connects us to our past in a tangible way and fosters a sense of belonging and pride of place. By giving historic places new uses, making compatible additions and integrating new development, we get a vibrant mix of places and a distinctive, livable community.

"No city can hope to understand its present or forecast its future if it fails to recognize its past. By tracing and preserving its past, a city can gain a clear sense of the process by which it achieved its present form and substance."

- Historic Preservation Element of the City of San Diego General Plan

### Strategic Plan Priority Areas of Focus

This initiative focuses on the following priority areas of the Strategic Plan:

# Create Homes for All of Us

Updates the City's Historic Preservation Program to provide clear pathways for permitting more new homes and other uses on properties with historic and cultural resources while more effectively preserving and adaptively reusing these resources.

## Protect & Enrich Every Neighborhood

Provides opportunities for new homes and other uses that benefit our communities, while identifying and protecting resources that tell a shared story important to the City's architectural, historical and/or cultural history and identity and encouraging its continued progress and evolution.

## Champion Sustainability

Supports adaptive reuse of existing buildings and provides clear pathways for permitting new homes and other uses in areas located near transit.

## Foster Regional Prosperity

Strategically identifies, preserves and celebrates our City's rich history, culture and heritage providing economic opportunities for generations to come.



Preservation and Progress | City of San Diego Official Website





#### Reactive Preservation vs. Proactive Preservation

The Heritage Preservation Program, in its current form, is largely reactive in nature, waiting for someone to nominate a property for historic designation or for development to impact a property that may be historically

important before it is evaluated and brought forward for designation. Our current regulations and processes therefore result in significant time and money invested in identifying what is not important rather than what is important and worthy of protection. It focuses on looking at things that may be old but that, in most instances, are not historically significant. This results in uncertainty and inefficiency for property owners and the public.



Impacts to the Construction

#### of New Homes

The reactive nature of the Heritage Preservation Program also unnecessarily burdens projects on properties that do not have historical importance or value through added review requirements, processing times and uncertainties. Additionally, adaptive reuse and expansion of historic properties can be hindered by requirements that lack clarity for developers. The City continues to suffer from a lack of supply of homes affordable to people of all incomes, and more certainty is needed to allow for the building of more homes to combat this crisis. The Mayor's Middle-Income Housing Working Group also

identified these issues as a challenge for the development of new middle-income housing in San Diego.



### Equity

Just as with past planning practices, historic preservation policy and practice have contributed to systemic racism and injustice. A primary goal of Preservation and Progress is to fully integrate equity into the City's Heritage Preservation Program. This starts with updating City policies and practices so that preservation works better for everyone,

particularly communities that have been harmed by injustice and exclusion, particularly Black, Indigenous, and people of color (BIPOC) as well as LGBTQ+ communities. Through the development and implementation of Preservation and Progress, the City can support these traditionally marginalized communities to elevate histories local government has often excluded, celebrate their cultures and contributions, and make our communities more equitable and resilient.

#### Commitment to Best Practices in Heritage Preservation

Certified Local Governments (CLG) are municipalities that have demonstrated, through a certification process, a commitment to local preservation and saving the past for future generations.

The City of San Diego is one of the three oldest CLGs in the state and joins the 14 other largest cities in the nation in maintaining CLG status and a commitment to preserving

historic places consistent with professional standards and best practices.

## Goals of the Preserving History and Advancing Progress Initiative

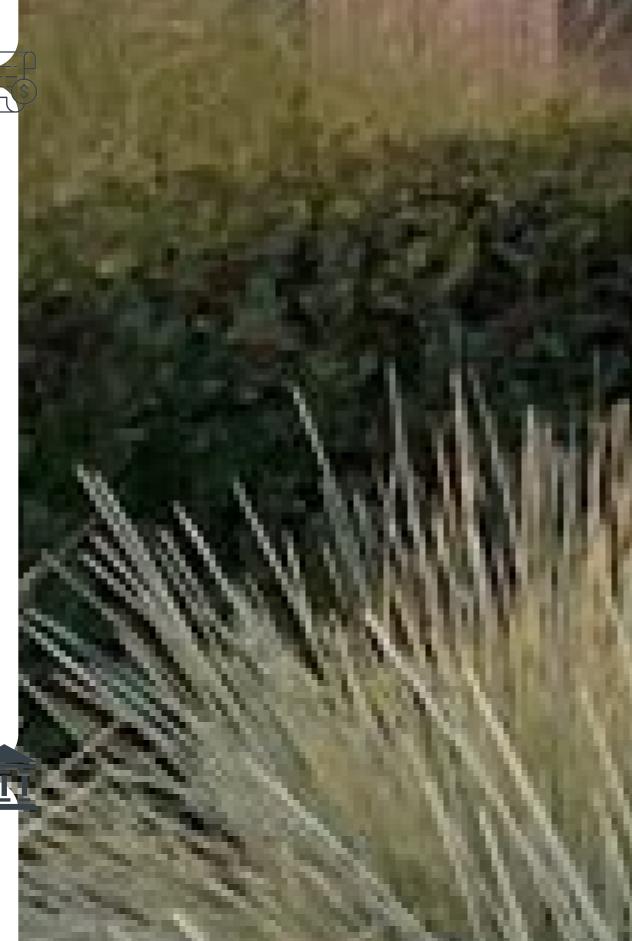
Advance equity in preservation and prioritize protection of resources important to BIPOC, LGBTQ+ and other historically marginalized communities.



Preservation and Progress | City of San Diego Official Website

Evaluate the Mills Act program to ensure the program is equitable and incentivizes the protection and restoration of important places in a fiscally responsible manner.

**Identify** and protect historical properties



and districts that are important to the City's history and culture, with a focus on historic districts.

Reform permit processes to better encourage the adaptive reuse of historical buildings on their original sites.

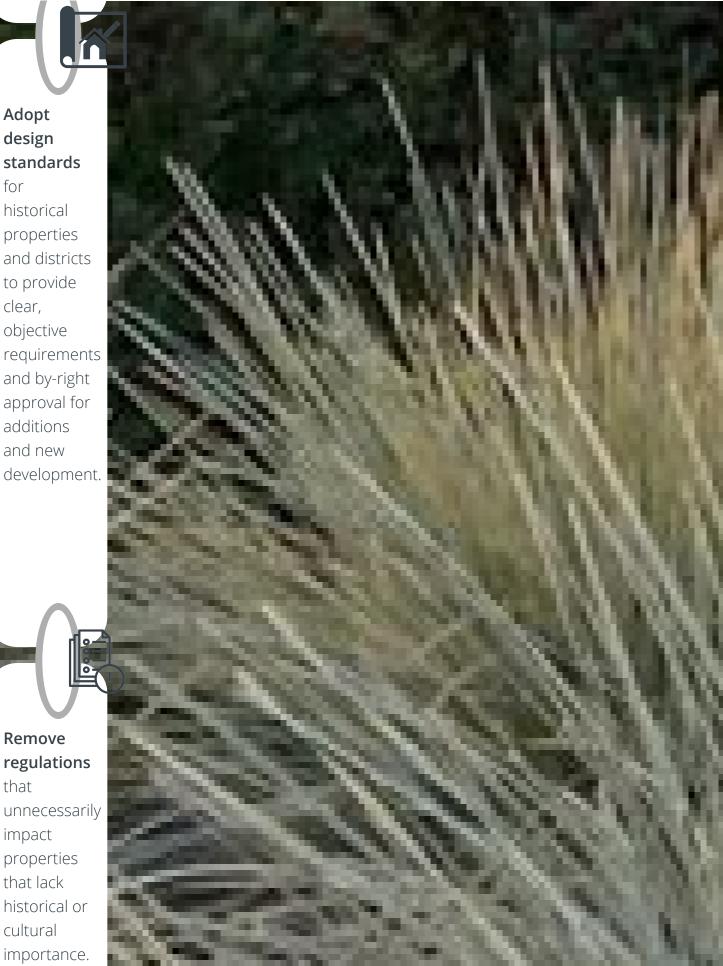


Adopt design standards for historical properties and districts to provide clear, objective requirements and by-right approval for

additions and new

Remove regulations that unnecessarily impact

properties that lack historical or cultural importance.



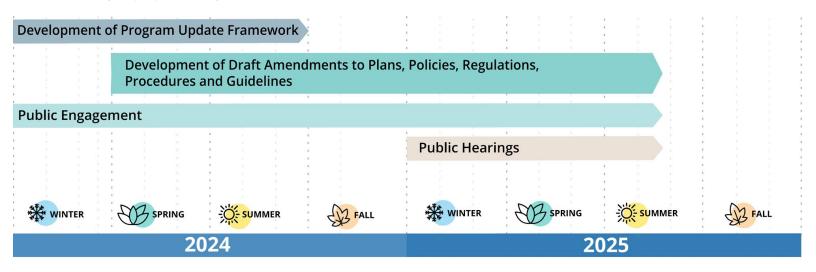
Preservation and Progress | City of San Diego Official Website



To accomplish these goals, Preservation and Progress will take a comprehensive look at all of the **policy and regulatory documents** that guide the City's Heritage Preservation Program. This includes the Historic Preservation Element of the General Plan, the Designation Procedures and Historical Resources Regulations in the Land Development Code, the Historical Resources Guidelines in the Land Development Manual, City Council Policy, and a number of Historical Resources Board policies and procedures.

While these documents have been updated individually over the past several decades, it has been many years since the Heritage Preservation Program was comprehensively updated. The City's commitment in recent years to new housing, equity, sustainability, and resilience goals and policies, as well as new State housing legislation and evolving best practices in heritage preservation nationwide require a fresh look at how the City's Heritage Preservation Program is structured and implemented.

### Comprehensive Timeline





Do you have ideas as to how the City's Heritage Preservation Program should be updated to achieve our goals? Please share them with us through this online portal. If you would like to be informed of initiative progress, document releases, meetings and public hearings, please sign up for our email distribution list.

### Develop New Homes Now

The City is committed to assisting project applicants with navigating the existing historic preservation requirements.

Please view this quick explainer 2, and contact our staff 2 if you have any additional questions!

### Nomination Process

The City is committed to protecting our important places. If you are interested in nominating a place of historical, architectural, or cultural importance you can find information on how to do so here.



# Share Information with Friends and Family

To facilitate learning about the Update to the City's Heritage Preservation Program, easily sharable materials have been developed and are linked below.

Fact Sheet 😰



#### Send Us Your Comments

The project team welcomes questions and comments about preservation and progress. Please email us at historicplanning@sandiego.gov. Preservation and Progress | City of San Diego Official Website





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Council Districts

Councilmember Joe LaCava (District 1) Councilmember Jennifer Campbell (District 2) Councilmember Marni von Wilpert (District 5) Councilmember Kent Lee (District 6) Councilmember Vivian Moreno (District 8) Council President Sean Elo-Rivera (District 9) Office of Mayor Todd Gloria City Attorney Mara W. Elliott Ethics Commission Office of the City Auditor Office of the City Clerk Office of the City Treasurer Office of the Independent Budget Analyst Personnel Department County of San Diego State of California Federal Government

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From:	Jeffrey Oliver
То:	Amy.Crain@parks.ca.gov
Subject:	RE: National Register of Historic Places Nomination for Talmadge Park Estates Historic District
Date:	Thursday, January 4, 2024 12:47:00 PM

California State Parks

Attn: Office of Historic Preservation Julianne Polanco, State Historic Preservation Officer P.O. Box 94296 Sacramento, CA 94296-0001 RE: National Register of Historic Places Nomination for Talmadge Park Estates Historic District

Dear Julianne Polanco and the State Historical Resources Commissioners, I support the nomination of Talmadge Park Estates Historic District (TPEHD) to be listed on the

**National Register of Historic Places**. I have lived in the Talmadge neighborhood district of San Diego since 2004 after buying my home here, however I've lived in San Diego my whole adult life. I'm now 54 years old. One of the things that's always impressed me about this neighborhood district is its ability to keep and maintain its historic charm despite the changing times and encroachment of progress in surrounding areas of the city. This is one of the few remaining charming bedroom neighborhoods left in the urban part of this city and I feel it's in the historical best interest of the city and it's citizens to maintain the look and feel of this neighborhood for generations to come.

Respectfully,

Jeffrey Douglas Oliver 4526 Estrella Ave San Diego, CA 92115 January 22, 2023

California State Parks Attn: Office of Historic Preservation Julianne Polanco, State Historic Preservation Officer P.O. Box 94296 Sacramento, CA 94296-0001

RE: National Register of Historic Places Nomination for Talmadge Park Estates Historic District

#### Dear Julianne Polanco and the State Historical Resources Commissioners,

My wife and I are writing to you to express our total, unqualified approval of Talmadge Park Estates Historic District being listed on the National Register of Historic Places.

I am writing to you to express my approval of Talmadge Park Estates Historic District being listed on the National Register of Historic Places. I have three reasons for wanting this prestigious designation. First, I love the architecture of the 1920s-1940s, which is greatly reflected in Talmadge. Secondly, I appreciate that this community avoided the last infill building movement of the 1960s and 1970s, thus retaining much of its original historic character and feel. Thirdly, because our origins come from both middle- and working-class families, we were hardworking then, and we are hardworking now to preserve our wonderful community.

I see a growing movement that is particularly worrisome to me which seeks to erase any traces of our collective architectural heritage from our urban landscape. Much like the destruction of Penn Central Station in New York City, this movement puts no value on our architectural past, or even the concept of beauty. Thankfully, this commission exists which allows for the protection of unique, historic communities from unthinking redevelopment.

In summary, Talmage is considered one of the best places to live in San Diego due to the ongoing connection with its heritage. To preserve what we have for this generation and the next, becoming Talmadge Park Estates Historic Districted listed on the National Register of Historic Places is what I strongly desire.

Please approve the Talmadge Park Estates Historic District.

Mark and Malaina Gusmann

Talmadge Resident 4611 49<sup>th</sup> St. San Diego CA, 92115

### TALMADGE NEIGHBORS

01/22/2024

#### To whom it may concern:

I have lived in Talmadge since August 2022, which makes me one of the newest neighbors, but it has quickly become my home. The neighborhood is unique not only because of the architecture of the homes, the history of the streets, and the stunning gardens surrounding those homes, but because of the community. It's a neighborhood where everyone not only knows their neighbors, but also looks out for them and lends a helping hand when needed. I've never lived in a place as safe, warm, and caring as Talmadge, but I feel fortunate to call it home and happy to call these people my neighbors. There aren't many neighborhoods like Talmadge left, especially in larger cities, and it deserves to be protected as a historical district.

Sincerely,

Ashley Herrin