

Community Planners Committee

City Planning Department
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Tuesday, October 28, 2025
REGULAR MEETING AGENDA
TIME: 6:15-8:15 p.m.

Meeting Location:
Cathy Hopper Clairemont Friendship Center
4425 Bannock Ave.
San Diego, CA 92117

OR virtually at:
<https://us06web.zoom.us/j/89264102036?pwd=EJEG9caRkcPFcuiUU5WmaKlJRQhkmv.1>
Meeting ID: 892 6410 2036
Passcode: 666639
Please note details below



NOTE: If a Sign Language interpretation or language translation services are required, please visit www.sandiego.gov/planning/translation to submit a request at least (3) three workdays prior to the meeting date to insure availability. Times assigned for each item are approximate. The order of agenda items may be modified at the beginning of the meeting at the discretion of the Chair.

ITEM #1 – 6:15 **CALL TO ORDER/MODIFICATIONS TO THE AGENDA/ROLL CALL**

ITEM #2 – 6:20 **NON-AGENDA PUBLIC COMMENT** - 2 minutes per issue
Identification of issues that are within the jurisdiction of the CPC, but not on the agenda. No discussion or action is permitted, except to establish a subcommittee for study, or place the item on a future agenda.

ITEM #3 – 6:40 **APPROVAL OF MINUTES OF SEPTEMBER 23, 2025 MEETING**

ITEM #4 – 6:50 **PRESERVATION AND PROGRESS – PACKAGE A CITY PLANNING DEPARTMENT/ACTION:** The Preservation and Progress is a comprehensive update to the City's Heritage Preservation Program that will streamline processes for new homes and other uses while protecting places of historic, architectural and cultural importance and encouraging their adaptive reuse. **Sameera Rao**, Assistant Deputy Director

ITEM #5 – 7:10 **CALIFORNIA HOUSING AFFORDABILITY ISSUES/INFO:** **David Moty**, KTPG Chair

ITEM #6 – 7:30 **REQUEST CODE AMENDMENT/ACTION:** Reestablish the requirement that CIP or Public Projects that deviate from the Environmentally Sensitive Lands regulations be required

to comply with the Process CIP/Public Project-5 review process.

Vicki Touchstone, RBPB CPC Representative

ITEM #7 – 7:45

REQUEST SUPPORT FOR CORRECTING INACCURATE

MAPS/ACTION: Correct inaccurate City Maps for Jamacha to comply with the Skyline- Paradise Hills Community Plan. **Dorene Dias Pesta**, Chair, Jamacha Neighborhood Council

ITEM #8 – 8:00

REPORTS TO CPC:

- Staff Report
- Chair's Report
- CPC Member Comments

ITEM #9 – 8:15

ADJOURNMENT

Victoria LaBruzzo, SRPG Chair & CPC Chair is inviting you to a scheduled Zoom meeting.

Topic: Victoria LaBruzzo, CPC Chair's Zoom Meeting

Time: Oct 28, 2025 06:15 PM Pacific Time (US and Canada)

Join Zoom Meeting

<https://us06web.zoom.us/j/89264102036?pwd=EJEG9caRkcPFcuiUUsWmaKlJRQhkmv.1>

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(San Jose)

Dial by your location

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• +1 669 900 6833 US (San Jose)

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• +1 253 215 8782 US (Tacoma)

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• +1 719 359 4580 US

• +1 305 224 1968 US

• +1 309 205 3325 US

• +1 312 626 6799 US (Chicago)

• +1 360 209 5623 US

• +1 386 347 5053 US

• +1 507 473 4847 US

• +1 564 217 2000 US

• +1 646 931 3860 US

• +1 689 278 1000 US

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• +1 301 715 8592 US (Washington DC)

Meeting ID: 892 6410 2036

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Find your local number:

<https://us06web.zoom.us/j/kcL87gUKos>

Note: If attending virtually – please update your displayed name by including your name, CPG and position (i.e. Victoria LaBruzzo, SRPG, Chair **OR** Vicki Touchstone, RBPB, Alternate **OR** Marlon Smith, Public)



Change Your Zoom Display Name During a Meeting

1. **Join the Zoom Meeting.**
2. **Hover over your video thumbnail** in the Zoom window.
3. Click the **three dots (⋮)** in the top-right corner of your video box.
4. Select **“Rename”** from the dropdown menu.
5. Enter your desired name in the popup window.
6. Click **“OK”** or **“Rename”** to confirm.

Your updated name will now display under your video screen for other participants to see.

Preservation and Progress: Package
DRAFT Land Development Code Amendments
October 1, 2025

§111.0206 Historical Resources Board

- (a) [No change in text.]
- (b) Appointment and Terms
 - (1) The Historical Resources Board shall consist of 11 members, each appointed by the Mayor and subject to confirmation by the City Council. Each member shall serve a 2-year term without compensation and shall continue to serve until a successor is appointed. No member shall serve more than 4 consecutive terms. The members shall be appointed so that the terms of not more than 6 members will expire in any year. The expiration date of all terms of appointment shall be March 1. The Mayor may designate 1 member as Chairperson during March of each year. If the Mayor has not designated a chairperson by April 15³⁰, the Board shall elect a Chairperson from among its members.
 - (2) At least one Board member shall be appointed from among professionals in each of the following five historic preservation-related disciplines as required to meet the “Certified Local Government” criteria of the State Office of Historic Preservation, as established by the National Historic Preservation Act: architecture, history, architectural history, archaeology, and landscape architecture. If a qualified volunteer cannot be found to fill one of the five professional Board positions, that Board position may be filled by a second professional from one of the other four historic preservation-related disciplines. However, no more than two professional Board positions should be filled by professionals in the same historic preservation-related field. Other Board members appointed may have experience or background in law, real estate, engineering, general contracting, finance, planning, or fine arts and should reflect diverse neighborhood representation and have demonstrated a special interest in historical preservation. No more than three owners of *designated historical resources* shall serve at any time.
- (c) through (d) [No change in text.]

§123.0202 Designation Process for Historical Resources

- (a) [No change in text.]
- (b) Public Notice to Owner. ~~The owner of a property being considered for designation by the Historical Resources Board shall be notified~~ The City Manager shall mail a notice to the owner of the property being considered for designation at least 10 *business days* before the Board hearing. Notice to the owner shall contain information about the potential impacts of designation and a request to contact the Board's administrative staff regarding information for making a presentation to the Board on the proposed designation. No action shall be taken by the Board to designate a *historical resource* except at a public hearing that provides all interested parties an opportunity to be heard.
- (c) Adequacy of Research Report. The decision on whether or not to designate a historical resource shall be based on the information in a research report, as specified in the Historical Resources Guidelines of the Land Development Manual. If the Board determines, either by public testimony or other documentary evidence presented to it, that the research report is not adequate to assess the significance of the historical resource, the Board may continue its consideration of the property for up to two regular meetings and direct that a research report be prepared by the applicant with specific direction from staff as to the inadequacies of the original report. The revised research report may be prepared by City staff or volunteers, with a copy provided to the owner at least 10 business days before the next Board meeting at which the designation will be considered. If a final decision is not made within 90 calendar days ~~of receipt of a nomination for designation from the first Historical Resources Board meeting in which the property is heard~~, the consideration of the property by the Board shall terminate unless a continuance has been granted at the request of the property owner.
- (d) through (g) [No change in text.]

§123.0203 Appeal From Historical Resources Board Decision

A decision by the Historical Resources Board to designate or not to designate a property may be appealed to the City Council in accordance with this section. No other actions of the Board may be appealed.

- (a) The Historical Resources Board's action to designate a property may be appealed to the City Council by an *applicant* or an *interested person* on

any of the following grounds:

- (1) Factual Error. The materials or information provided to the Historical Resources Board at the designation hearing were inaccurate; or
- (2) New Information. New information relevant to the property's eligibility for historic designation is available to the applicant or the interested person that was not available through that person's reasonable efforts or due diligence at the time of the designation hearing; or
- (3) Findings Not Supported. The Board's stated findings to designate are not supported by the information provided to the Board; or
- (4) Violation of bylaws. In making the designation decision, the Board or an individual member did not adhere to the Board's bylaws or hearing procedures.

(b) The Historical Resources Board's action to not designate a property, either through an action to not designate or through failure of a motion to designate, may be appealed to the City Council by the *record owner* of the property on any of the following grounds:

- (1) Factual Error. The materials or information provided to the Historical Resources Board at the designation hearing were inaccurate; or
- (2) New Information. New information relevant to the property's eligibility for historic designation is available to the applicant or the interested person that was not available through that person's reasonable efforts or due diligence at the time of the designation hearing; or
- (3) Decision Not Supported. The Board's decision to not designate the property is not supported by the information provided to the Board; or
- (4) Violation of bylaws. In making the designation decision, the Board or an individual member did not adhere to the Board's bylaws or hearing procedures.

(ac) ~~The action of~~ A decision by the Historical Resources Board in the ~~designation process~~ to designate or not to designate a property is final 11 *business days* following the decision of the Board unless an appeal to the City Council is filed with the City Clerk no later than 10 *business days* after the ~~action~~ decision of the Board. ~~The decision of~~

~~the Historical Resources Board may be appealed by an *applicant* or an *interested person*. An appeal shall be in writing and shall specify wherein there was error in the decision of the Board. The City Council may reject designation on the basis of factual errors in materials or information presented to the Board, violations of bylaws or hearing procedures by the Board or individual member, or presentation of new information.~~

(d) An application for an appeal shall be submitted to the City Clerk in writing and contain the following information:

(1) The name, address, and telephone number of the person filing the appeal;

(2) The name of the *record owner*;

(3) The name of the *applicant*;

(4) The decision being appealed and the date of the decision;

(5) The specific grounds, clearly identified, upon which the appellant is filing the appeal. All grounds must be specified in the appeal.

(be) Upon the filing of the appeal, the appellant shall submit additional information in support of the stated grounds for appeal within 90 calendar days or the right to appeal will be forfeited and the decision of the Board to designate or not to designate shall become final. The City Clerk shall set the matter for public hearing as soon as is practicable no later than 90 calendar days after the date on which the additional information in support of the appeal is submitted by the appellant and shall give written notice to the property owner and the appellant of the time and date set for the hearing. Failure to hold the hearing within the time frames specified above shall not limit the authority of the City Council to consider the appeal. At the public hearing on the appeal, the City Council may by resolution affirm, reverse, or modify the determination of the Board and shall make written *findings* in support of its decision.

(ef) The appellant may withdraw an appeal at any time prior to the commencement of the public hearing before the City Council. The withdrawal of the appeal must be in writing and filed with the City Clerk. If the appellant withdraws an appeal, no appeal hearing will be conducted. The withdrawal of an appeal does not entitle the appellant to any refund of appeal-related costs or fees incurred as of the date of the withdrawal.

§123.0206 State and National Register

- (a) As a Certified Local Government, the Historical Resources Board is required by Section 101(c)(2)(A) of the National Historic Preservation Act to opine on whether a property nominated for inclusion in the National Register of Historic Places meets the criteria for listing. Upon receipt of a request from the California Office of Historic Preservation, the Historical Resources Board shall review the nomination and provide a recommendation to the City Manager for conveyance to the State Historic Resources Commission consistent with the requirements of the National Historic Preservation Act.
- (b) If a nomination to the National Register of Historic Places or California Register of Historical Resources is prepared and submitted by the City of San Diego, the City Council shall may consider endorsing the nomination of a *historical resource* for inclusion in the California Register of Historic Resources and the National Register of Historic Places upon recommendation of the Historical Resources Board.

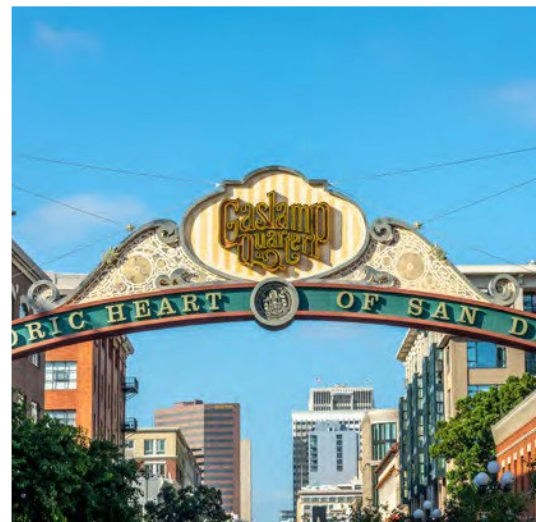
§143.1002 Application of Complete Communities Housing Solutions Regulations

- (a) [No change in text.]
- (b) Appointment and Terms
 - (1) through (5) [No change in text.]
 - (6) Development located within a designated *historical district* or subject to the Old Town San Diego Planned District, with the following exceptions:
 - (A) Development on properties that are not designated as contributing resources to the Ocean Beach Cottage Emerging Historical District; and
 - (B) Development on properties that are not designated as contributing resources to the Chinese Asian Thematic Historical District.
 - (7) Development that is subject to the Old Town San Diego Planned District.
 - ~~(7)~~(8) Development that includes visitor accommodation, except an SRO hotel.

(c) through (f) [No change in text.]



Historic Preservation Element



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Casa del Prado
1820 El Prado

Introduction



Introduction

PURPOSE

To guide the preservation, protection, restoration, and rehabilitation of historical and cultural resources and maintain a sense of the City. To improve the quality of the built environment, encourage appreciation for the City's history and culture, maintain the character and identity of communities, and contribute to the City's economic vitality through historic preservation.

INTRODUCTION

No city can hope to understand its present or forecast its future if it fails to recognize its past. By tracing and preserving its past, a city can gain a clear sense of the process by which it achieved its present form and substance. San Diego's rich and varied historical and cultural resources include buildings, structures, objects, sites, landscapes, districts, archaeological sites, and traditional cultural properties that possess historical, scientific, architectural, aesthetic, cultural, or ethnic significance. Although not always easily distinguishable, these resources, with their inherent ability to evoke the past, represent important aspects of the history of San Diego and the region. They include evidence from the time before and during European contact with Native Americans of this area, examples from the boom and bust periods of development of the City's core, early transportation routes and the spread of development outward, through both world wars and the continued military presence. They also document the advent of the automobile, increased leisure time, and the recent past. The identification, evaluation, registration, and protection of these resources, and thereby the preservation of San Diego's past for its current and future residents, are the essential components of San Diego's historic preservation program.

Historical and cultural resources include elements from the built environment such as buildings, structures, objects, and districts; landscape features, including significant trees and plantings, hardscape, fountains, lighting, sculptures, signs and other natural or designed features; interior elements and fixtures designated in conjunction with a property; significant archaeological sites; and traditional cultural properties.

Legal Basis for Historic Preservation

Federal Law

The National Historic Preservation Act (NHPA), enacted in 1966, established the National Register of Historic Places, authorized funding for state programs with participation by local governments, created the Advisory Council on Historic Preservation, and established a review process for protecting cultural resources. The NHPA provides the legal framework for most state and local preservation laws.

The National Register of Historic Places is the nation's official list of cultural resources worthy of preservation. It is part of a national program to coordinate and support public and private efforts to identify, evaluate, and protect historic and archeological resources.

The NHPA was amended in 1980 to create the Certified Local Government (CLG) program, administered through the State Office of Historic Preservation (OHP). This program allows for direct local government participation and integration in a comprehensive statewide historic preservation planning process. Cities and counties with CLG status may compete for preservation funds allocated by the Congress and awarded to each state.



Cabrillo Bridge and Balboa Park



Mission San Diego de Alcalá

State Law

The California Register of Historical Resources was established in 1992, through amendments to the Public Resources Code. It serves as an authoritative guide to be used by state and local agencies, private groups, and citizens to identify the state's historical resources and to indicate what properties are to be protected from substantial adverse change. The California Register includes resources that are formally determined eligible for, or listed in, the National Register, State Historical Landmarks numbered 770 or higher; Points of Historical Interest recommended for listing by the State Historical Resources Commission (SHRC); resources nominated for listing and determined eligible in accordance with criteria and procedures adopted by the SHRC, and resources and districts designated as City or county landmarks when the designation criteria are consistent with California Register criteria.

With establishment of the California Register and the SHRC, the state legislature amended the California Environmental Quality Act (CEQA) in 1992 to define historical resources as a resource listed in (or determined eligible for listing in) the California Register; a resource included in a local register of historical resources or identified as significant in a historical resource survey that meets certain requirements; and any object, building, structure, site, area, place, record, or manuscript which a lead agency determines to be significant. Generally, a resource is considered to be historically

significant if it meets the criteria for listing in the California Register. However, a lead agency under CEQA is not precluded from determining a resource is significant that is not listed in (or determined eligible for listing in) the California Register, not included in a local register, or identified in a historical resources survey as a historical resource, as defined in the Public Resources Code.

CEQA was further amended to clarify that a project that may cause a substantial adverse change in the significance of a historical resource is a project that may have a significant effect on the environment. While demolition and destruction are obvious significant impacts, it is more difficult to assess when change, alteration, or relocation crosses the threshold of substantial adverse change. The state CEQA guidelines provide that a project that demolishes or alters those physical characteristics of a historical resource that convey its historical significance, (i.e., its character-defining features), can be considered to materially impair the resource's significance. However, a project that conforms to the Secretary of the Interior's Standards for the Treatment of Historic Properties can generally be considered to be a project that will not cause a significant impact.

The Certified Local Government (CLG) program is a partnership among local governments, the State of California Office of Historic Preservation, and the National Park Service. The CLG program integrates local governments with the national historic preservation program through activities that strengthen decision-making regarding historic places at the local level. The program encourages the direct participation of local governments in the identification, evaluation, registration, and preservation of historic properties within their jurisdictions and promotes the integration of local preservation interests and concerns into local planning and decision-making.

Several state laws address the importance of Native American involvement in the development review process and provide requirements for the treatment of human remains and grave goods and protection of cultural places. Among these laws is the California Native American Graves Protection and Repatriation Act of 2001, which was amended and strengthened in 2018 and 2020. This Act is consistent with the federal Native American Graves Protection and Repatriation Act, and was put in place to ensure that all California Indian human remains and cultural items are treated with dignity and respect. In addition, sections of the California Health and Safety Code address the discovery of human remains outside a dedicated cemetery and provide requirements for consultation with appropriate Native American individuals for disposition of the remains. The Public Resources Code establishes the Native American Heritage Commission and the State's Sacred Places List.

The requirements for local agencies to consult with identified California Native American Tribes, as part of the general plan adoption or amendment process and prior to the dedication of open space, are provided in Government Code Sections 65352.3, 65352.4, 65562.5, and others collectively referred to as Senate Bill (SB)18. Assembly Bill (AB) 52, which amended CEQA in 2014 and was strengthened in 2025, established Tribal Cultural Resources as a distinct category for review under Appendix G. AB 52 also created a formal

consultation process between lead agencies and California Native American Tribes which is outlined in California Public Resources Code Section 21080.3.1. As regulations are frequently updated, the CEQA handbook should be consulted prior to any project impacting resources.

City of San Diego Municipal Code

Chapters 11, 12 and 14 of the Municipal Code establish the Historical Resources Board authority, appointment and terms, meeting conduct, and powers and duties; the designation process including the nomination process, noticing and report requirements, appeals, recordation, amendments or rescission, and nomination of historical resources to state and national registers; and development regulations for historical resources. The purpose of these regulations is to protect, preserve, and, where damaged, restore the historical resources of San Diego. ~~The historical resources regulations require that designated historical resources, important archeological sites and traditional cultural properties be preserved unless deviation findings can be made by the decision-maker as part of a discretionary permit. Minor alterations consistent with the U.S. Secretary of the Interior's Standards are exempt from the requirement to obtain a separate permit but must comply with the regulations and associated historical resources guidelines. Limited development may encroach into important archaeological sites if adequate mitigation measures are provided as a condition of approval.~~

The Historical Resources Guidelines, located in the City's Land Development Manual, provide property owners, the development community, consultants and the general public explicit guidance for the management of historical resources located within the City's jurisdiction. These guidelines are designed to implement the historical resources regulations and guide the development review process. The guidelines also address the need for a survey and how impacts are to be assessed, available mitigation strategies, and report requirements. They also include appropriate methodologies for treating historical resources located in the City.

Certified Local Government

The City of San Diego became a Certified Local Government (CLG) in 1986 under the provisions of the NHPA. All CLGs must comply with five basic requirements:

- Enforce appropriate state and local laws and regulations for the designation and protection of historic properties, including adoption of a historic preservation plan or inclusion of a historic preservation element in the General Plan;
- Establish a historic preservation review commission by local ordinance;
- Maintain a system for the survey and inventory of historic properties;
- Provide for public participation in the local preservation program; and
- Satisfactorily perform responsibilities delegated to it by the state.

The benefits derived from being a CLG include the prestige and credibility of associating the local preservation program with time-tested state and national preservation

programs. Other benefits include technical assistance offered by knowledgeable staff at OHP and statewide CLGs; ability to compete for annual Historic Preservation Fund grants; direct participation in the nomination of historic properties to the National Register; and ability to perform other preservation functions delegated by the OHP under the NHPA. These may include the responsibility to review and comment on development projects for compliance with federal and state environmental regulations, including such activities as review under Section 106 of the NHPA, review of National Register nominations, and review of rehabilitation plans for projects seeking Federal Rehabilitation Tax Credit.

San Diego Register of Historical Resources

Any improvement, building, structure, sign, interior element and fixture, feature, site, place, district, area, or object may be designated a historical resource by the City's Historical Resources Board (HRB) if it meets one or more of the following City's adopted designation criteria: The designation criteria can be found in the Historical Resources Guidelines of the City of San Diego's Land Development Manual.

- ~~A. Exemplifies or reflects special elements of the City's, a community's, or a neighborhood's, historical, archaeological, cultural, social, economic, political, aesthetic, engineering, landscaping, or architectural development.~~
- ~~B. Is identified with persons or events significant in local, state or national history.~~
- ~~C. Embodies distinctive characteristics of a style, type, period, or method of construction or is a valuable example of the use of indigenous materials or craftsmanship.~~
- ~~D. Is representative of the notable work of a master builder, designer, architect, engineer, landscape architect, interior designer, artist, or craftsman.~~
- ~~E. Is listed or has been determined eligible by the National Park Service for listing on the National Register of Historic Places or is listed or has been determined eligible by the State Historical Preservation Office for listing on the State Register of Historical Resources.~~
- ~~F. Is a finite group of resources related to one another in a clearly distinguishable way; or is a geographically definable area or neighborhood containing improvements which have a special character, historical interest or aesthetic value; or which represent one or more architectural periods or styles in the history and development of the City.~~

The first site designated as a historical resource by the City of San Diego was Balboa Park's El Prado in 1967. As of ~~2006~~ 2025, more than ~~750~~ 1550 buildings, structures, objects, districts, cultural landscapes, and archaeological sites have been designated by the City's HRB.

San Diego History

The history of a region provides the context for the identification, evaluation and management of historical resources. The history of San Diego begins more

than 12,000 years ago, with ~~thousands of years~~ 10,000 years of prehistoric occupation by Native American people, followed by several hundred years of initial and ongoing contact between these local Native Americans and European clergy, militia, and settlers, and several hundred years of growth from a small town to one of the largest cities in the country. Summarized from the City's Historical Resources Guidelines of the Land Development Manual, and Appendix EE, the following timeline is offered in Table HP-1, Regional History. It provides a concise reminder of the long history of San Diego and the origins of the cultural diversity that are at the center of our history and that continue to enrich our City today. Several historical resources representative of each period have been designated by the HRB.

Examples of every major period and style remain in San Diego, although few areas retain older substantial neighborhood-level architectural integrity due to several major building booms, when structures were demolished, prior to preservation movements and stricter regulations regarding historic structures. Among the recognized architectural styles in San Diego are Spanish Colonial, ~~Pre-Railroad New England, National Vernacular,~~ Victorian Italianate, Stick, Queen Anne, Colonial Revival, Neoclassical, Shingle, Folk Victorian, Mission Revival, Craftsman, Prairie, French Eclectic, Italian Renaissance, Spanish Eclectic, Egyptian Revival, Tudor Revival, Contemporary, Modernist, and International.



Victorian



Craftsman

Significant elements of our historic built environment include San Diego's railroad and maritime history, development in relationship to the automobile, the role of recreation in the development of specific industries, as well as the design and implementation of major regional planning and landscaping projects. The role of international fairs on architecture, landscape architecture and City buildings and the development of industrial and military technologies between the two world wars are other significant elements of our history. The relationship between climate, terrain, native plant material and local gardening and horticultural practices; planning and subdivision practices from the turn of the century to the present day; and the post-war period of suburbanization are also important.

Table HP-1 Regional History

Prehistoric Period (≤8500 BC to AD 1769)

- Native American people lived throughout San Diego continuously
- Subsistence changed from more nomadic hunting to a focus on coastal marine and inland food sources with native plant gathering to a semi-sedentary lifestyle with limited horticulture
- Significant time markers include changes in stone tools, mortuary practices, and the introduction of pottery
- Spanish exploration begins

Designated Historical Resources

- Village of Ystagua
- Spindrift Archaeological Site
- Gordon-Hooper Archaeological Site
- Ocean Beach Gateway Archaeological Site

Spanish Period (1769 to 1821)

- Arrival of Spanish missionaries and explorers
- Presidio and Mission San Diego de Alcalá established
- Spanish occupation and mission system profoundly changed lives of the Kumeyaay people
- Early house lots and garden plots in what would become Old Town

Designated Historical Resources

- Fort Guijarros
- Franciscan Garden Site
- Old Mission Dam and Flume

Mexican Period (1821 to 1846)

- Mexico wins independence from Spain and San Diego becomes part of the Mexican Republic
- Rancho system of extensive land grants to individuals
- Secularization of the San Diego Mission
- Mexico granted San Diego official pueblo (town) status
- Native American population continued to decline

Designated Historical Resources

- Johnson-Taylor Adobe
- El Cuervo Adobe
- Casa de Machado-Stewart
- Fort Stockton
- Old Spanish Cemetery
- San Pasqual Battlefield

American Development (1846-Present)

- Americans assumed formal control under the Treaty of Guadalupe- Hidalgo in 1848
- William Heath Davis founded the earliest American development of “New Town” in 1850
- Alonzo Horton arrived in 1867 and helped San Diego develop into an active American town
- Expansion of trade brought an increase in the availability of building material
- Active African-American and Chinese communities lived and worked downtown
- Urban growth spurred by industrial capitalism and land speculation and early private infrastructure investment
- Chinese, German, Swiss, Italian, Portuguese, and other immigrants owned businesses and worked throughout San Diego, as do their descendents today

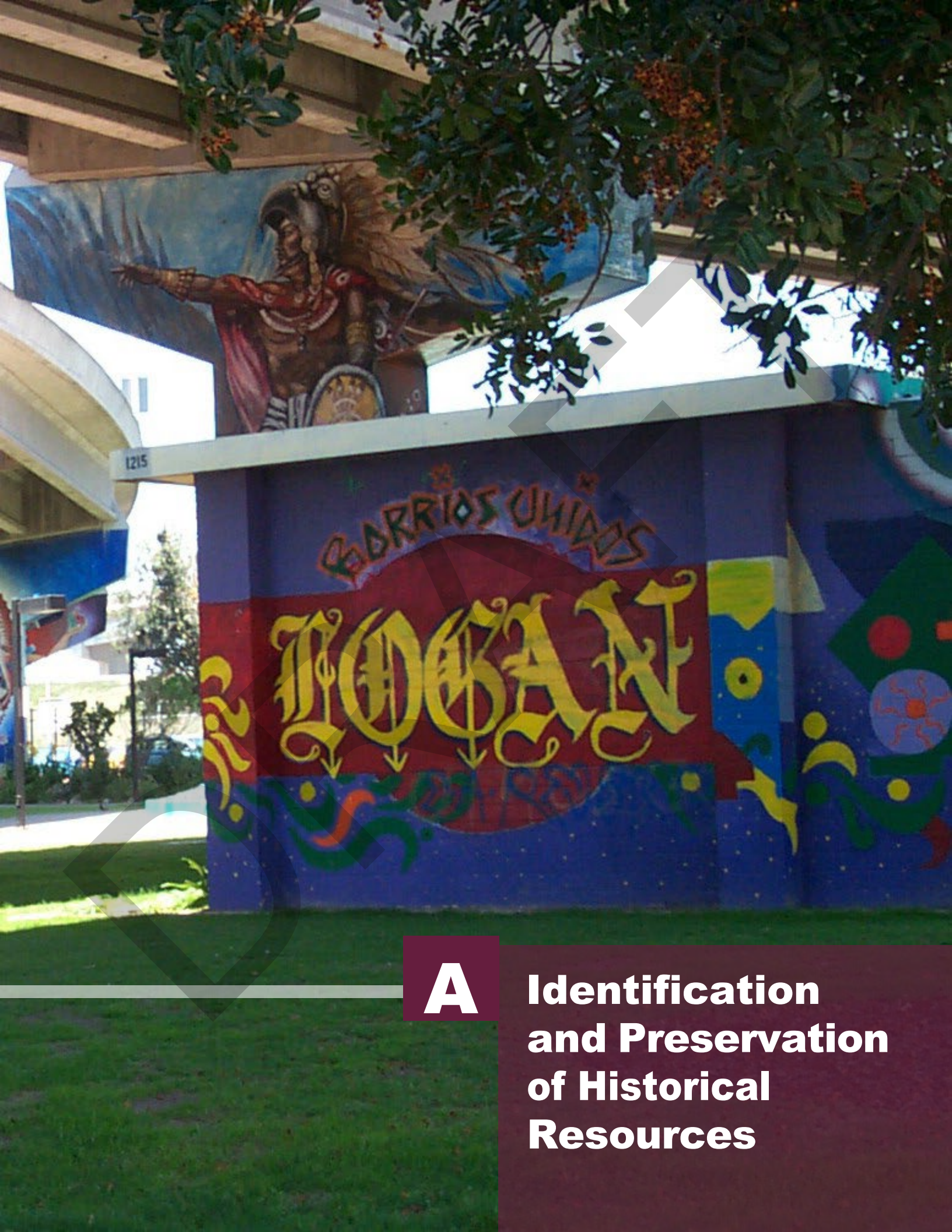
Designated Historical Resources

- Davis-Horton House
- Rosario Hall
- Villa Montezuma
- Sunnyslope Lodge
- Cleremont Hotel/Coast Hotel
- Chinese/Asian Thematic Historic District
- El Prado at Balboa Park
- El Cortez Hotel
- Wheeler J. Bailey Library
- Salk Institute
- Chicano Park

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A

Identification and Preservation of Historical Resources

Identification and Preservation of Historical Resources

Goals

- Identification of the historical resources of the City.
- Preservation of the City's important historical resources.
- Integration of historic preservation planning in the larger planning process.

Discussion

The backbone of any historic preservation program is an understanding of the number, location and significance of historical resources. A comprehensive inventory that identifies those resources, and that can be updated as new information is developed, is critical to this understanding. Historic contexts are often prepared as part of the survey effort to organize information based on a cultural theme and its geographical and chronological limits. They describe the significant broad patterns of development in an area that may be represented by historical and cultural resources. The evaluation of historical resources is closely tied to how the resource relates to the context statement.

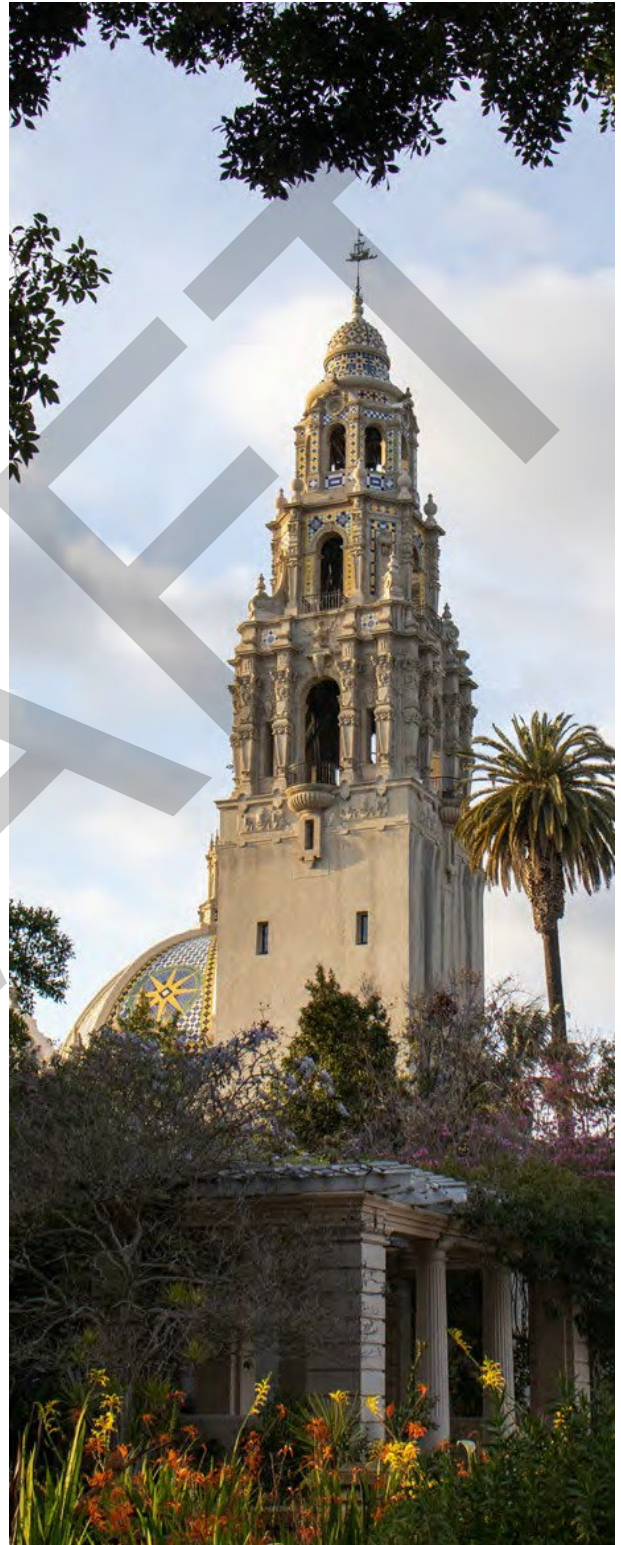
Surveys are enhanced and the results are more meaningful when consultation with diverse cultural ethnic and racial groups, traditionally underrepresented communities, historic preservation groups, and community and neighborhood groups and leaders are included as part of the background research and context statements. In addition to identifying important individual historical resources and potential historical districts, a survey can identify conservation areas that retain original community character in sufficient quantity and quality that warrants review prior to demolition or substantial alteration of individual properties or attention to the retention of certain established characteristics buildings and areas that may not meet criteria for designation, but nevertheless have a history and quality that is important to the community. Such areas may warrant unique urban design requirements or interpretation efforts to acknowledge and celebrate the history of the building or area.

The City of San Diego has a long history of historic preservation planning and has made significant achievements in terms of protecting its historic and cultural heritage. In 1965, San Diego created the Historic Sites Board and adopted its first ordinance to identify, designate, and preserve properties that are historically and architecturally significant to the community. The ordinance was amended in 1971 to allow a review of demolition or substantial alteration of historic sites and a delay prior to issuance of a demolition permit. In 1979, City of San Diego Progress Guide and General Plan (General Plan) was adopted containing a Cultural Resources Management Element. San Diego was one of only a few cities to include a separate element addressing historic preservation at that time. The General Plan identified shortfalls within the existing ordinance and historic preservation program. These shortfalls included the lack of a comprehensive citywide survey of historic and cultural resources, the need for a written historic preservation plan to systematically guide historic preservation efforts, and the need for a stronger organizational framework with adequate personnel to adequately implement management activities in a comprehensive manner. The General Plan further stated as a major goal, the enactment of local regulations that would ensure effective protection and management of historical resources.

In response to identified problems with historic resource regulations, a comprehensive historic preservation plan consisting of an inventory element, an education element, an incentives element, and a draft historical resources ordinance was developed in 1991. While the inventory, education and incentives elements were adopted by the City Council, considerable controversy surrounded the proposed historical resources ordinance. Various efforts to address the need for regulations consistent with sound historic preservation principles balanced by the rights of private property owners culminated in new historical resources regulations that became effective January 1, 2000. These regulations and associated guidelines have proven to be effective in the protection and management of historical resources in San Diego.

Various state laws and local practices include the need to consult with local Native American groups in order to determine the cultural significance of places and sites within the City's jurisdiction. To be effective, consultation between the City and Tribal entities needs to be carried out in a timely manner with careful consideration of each other's views, mutually respectful of each other's sovereignty and ultimately strive toward achieving agreement. Native American groups and individuals often have unique knowledge of the importance of identified cultural places and hold a special interest in the protection of these places. The City recognizes the need for confidentiality with respect to places that have traditional cultural significance so that these places do not become vandalized or harmed in other ways. Tribal views toward protection and preservation of ancestral human remains, including discoveries of human remains during project construction, should be respected. Conservation easements to protect a cultural place may be voluntarily granted to a California Native American Tribe to aid in the protection of these significant cultural places.

The continuing challenge is integrating effective historic preservation into the larger planning process. As future growth in San Diego has shifted ~~shifts~~ attention from building on open land to a ~~focus on~~ reinvestment in existing communities, historical and cultural resources will be increasingly viewed as sites with opportunity to redevelop, both in the Centre City area and surrounding older communities. This development pressure will present new challenges in incorporating new development with historic resources and districts and could result in threaten both the built environment ~~(including the potential loss of historical buildings and structures negatively affecting neighborhood character) and archaeological resources, by redevelopment of areas using more extensive subsurface grading techniques to provide subterranean parking, pools, undergrounding of power lines, etc.~~



California Tower

Policies

HP-A.1 Strengthen historic preservation planning.

- a. Maintain Certified Local Government (CLG) status ensuring San Diego's direct participation in federal and state historic preservation programs.
- b. Utilize benefits of the CLG program including grant funding available from the California Office of Historic Preservation.
- c. Update the ~~Comprehensive Historic Preservation Plan~~ historic preservation work plan regularly. The plan is intended to guide, with specificity, historic preservation efforts in future years, including ~~measures to implement measures~~ General Plan and Community Plan policies related to, inventories, incentives, education and regulations.
- d. Participate in regional efforts to strengthen historic preservation planning.

HP-A.2 Fully integrate the consideration of historical and cultural resources in the larger land use planning process.

- a. Promote early conflict resolution between the preservation of historical resources and alternative land uses.
- b. Encourage the consideration of historical and cultural resources early in the development review process by promoting the preliminary review process and early consultation with property owners, community and historic preservation groups, land developers, Native Americans, and the building industry.
- c. Include historic preservation concepts and identification of historic buildings, structures, objects, sites, neighborhoods, and non-residential historical resources in the community plan update process.
- d. ~~Conservation areas that are identified at the community plan level, based on historical resources surveys, may be used as an urban design tool to complement community character (see also Urban Design Element, Policy UD-A.7). Consider the inclusion of Urban Design elements to interpret and celebrate the history of buildings and areas that do not meet the City's criteria for designation but nevertheless have importance to the community.~~
- e. Make the results of historical and cultural resources planning efforts available to planning agencies, the public and other interested parties to the extent legally permissible.

HP-A.3 Foster government-to-government relationships with the Kumeyaay/Diegueño tribes of San Diego.

- a. Regularly meet with local Tribal governments to discuss issues of mutual concern.
- b. Formally consult with identified California Native American tribes prior to the adoption or amendment of the General Plan or specific plan or the designation of open space.
- c. Maintain confidentiality concerning locations of traditional cultural places that are identified through the consultation process and otherwise.
- d. Support Tribal governments holding conservation easements over land voluntarily set aside for the protection of cultural places.

HP-A.4 Actively pursue a program to identify, document and evaluate the historical and cultural resources in the City of San Diego.

- a. Develop a Citywide historic context statement to guide future survey work as well as the preparation of subject-specific context statements specific to areas being surveyed.
- b. Complete and regularly update a comprehensive citywide inventory of historical and cultural resources in conformance with state standards and procedures. Include community, neighborhood, cultural, and historic preservation groups, property owners, land developers, and the building industry in planning and implementing historic surveys.
- c. Conduct project-specific Native American consultation early in the discretionary development review process to ensure culturally appropriate and adequate treatment and mitigation for significant archaeological sites with cultural or religious significance to the Native American community in accordance with all applicable local, state, and federal regulations and guidelines.
- ed. Require that archaeological investigations be guided by appropriate research designs and analytical approaches to allow recovery of important prehistoric and historic information.
- e. Conduct project-specific investigations in accordance with all applicable laws and regulations to identify potentially significant tribal cultural and archaeological resources.
- f. Ensure adequate data recovery and mitigation for adverse impacts to archaeological and Native American sites as part of development, including measures to monitor and recover buried

deposits from the tribal cultural, archaeological and historic periods, under the supervision of a qualified archaeologist and a Native American Kumeyaay monitor.

- dg. Require the permanent curation of archaeological artifact collections and associated research materials, including collections held by the City. Support the permanent archiving of primary historical records and documents now in public institutions.
- e.h. Include Native American monitors during all phases of the investigation of archaeological resources including survey, testing, evaluation, data recovery, and construction monitoring.
- f.i. Treat with respect and dignity any human remains discovered during implementation of public and private projects within the City and fully comply with the California Native American Graves Protection and Repatriation Act and other appropriate laws.
- j. Ensure that preservation efforts recognize and celebrate the histories of all communities, including underrepresented groups.
- k. Support local organizations in documenting and preserving neighborhood histories.

HP-A.5 Designate and preserve significant historical and cultural resources for current and future generations.

- a. Due to their importance, designate historical resources using the City's adopted designation criteria, State Register criteria, and National Register criteria.
- b. Establish historical districts where concentrations of buildings, structures, sites, landscapes, and objects are identified. Adopt guidelines when necessary to guide preservation and rehabilitation of the overall district character and significance and apply the *U.S. Secretary of the Interior's Standards for the Treatment of Historic Properties* for review of alterations and new construction in designated historical districts.
- c. Protect and preserve historic sidewalk stamps, street signs, lampposts, street trees, and other hardscape and cultural landscape elements, in addition to designated historical buildings, structures, and sites that contribute to the historic character of a neighborhood.
- d. Enforce the Historical Resources Regulations and Guidelines of the Land Development Code that are aimed at identifying and preserving historical resources. Update these regulations and guidelines as

needed to maintain adequate protection of historical resources.

- e. Encourage continued use and adaptive reuse of designated historical resources through application of the *U.S. Secretary of the Interior's Standards* and Guidelines for rehabilitation, reconstruction, and restoration as well as objective design requirements based on the *U.S. Secretary of the Interior's Standards* to provide clear guidance for adaptive reuse and new development.
- f. Require that all City-owned designated historical resources be maintained in a manner that is consistent with the *U.S. Secretary of the Interior's Standards for the Treatment of Historic Properties*.
- g. Consider eligible sites for listing on the City's Historical Resources Register, any significant archaeological or Native American cultural sites that may be identified as part of future development within the community and refer sites to the Historical Resources Board for designation as appropriate. Consideration should be given to any sites identified by a future Cultural Resources Report as having been previously evaluated as eligible for listing.

HP-A.6 Integrate Historic Preservation Practices with Climate Resilience Goals

- a. Promote the use of sustainable materials and practices in the restoration of historic buildings.
- b. Identify historical resources vulnerable to climate change impacts and develop mitigation strategies.





B

**Historic
Preservation,
Education,
Benefits, and
Incentives**

DRAFT

B Historic Preservation, Education, Benefits, and Incentives

Goals

- Public education about the importance of historical resources.
- Provision of incentives supporting historic preservation.
- Cultural heritage tourism promoted to the tourist industry.

Discussion

The successful implementation of a historic preservation program requires widespread community support. Creating support for historic preservation requires public understanding of the significant contributions of historical resources to the quality and vitality of life, aesthetic appeal, and cultural environment of the City. In order to better inform and educate the public on the merits of historic preservation, information on the resources themselves, as well as the purpose and objectives of the preservation program, must be developed and widely distributed.



Burlingame Historic District

The City's commitment to historic preservation through maintaining Certified Local Government (CLG) status results in multiple economic benefits beyond the opportunity to compete for CLG grants. It is widely recognized that where preservation is supported by local government policies and incentives, designation can increase property values and pride of place. Revitalization of historic downtowns and adaptive reuse of historic districts and buildings conserves resources, uses existing infrastructure, generates local jobs and purchasing, supports small business development and heritage tourism and enhances quality of life and community character.

Federal Rehabilitation Tax Credits provide a ten or twenty percent tax credit on rehabilitation spending for income producing properties eligible for the National Register of Historic Places. California's State Historic Rehabilitation Tax Credit is available to resources listed on or determined eligible for listing on the State or National registers. It provides a 20% credit for qualified rehabilitation costs, or 25% if the structure meets specified criteria, such as if the property is used to house lower-income households or is on surplus federal land, among others. . Facade and conservation easements offer income tax deductions for the donation of a specified portion of a designated historical or cultural resource. The Mills Act is implemented through Council Policy 700-46 and can provides property tax relief to help rehabilitate and maintain designated historical resources. The California Cultural and Historical Endowment was created to administer Proposition 40 funds dedicated to preservation of historical and cultural resources. These funds are available to government and non-profit organizations through a

competitive grant application process.

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Historic preservation enriches the lives of all San Diegans by boosting the local economy through increased heritage tourism and fostering reinvestment in historic properties through tax savings. Beyond economic benefits, historic preservation strengthens community identity, promotes sustainable development, fosters education and civic pride, and preserves the City's diverse history. All San Diegans enjoy the benefits of historic preservation through an increased historic tourism economy and reinvestment of individual property tax savings into historical properties.

San Diego is rich with opportunities for cultural heritage tourism. Visitors to San Diego can find first-class museums and year-round cultural events in Balboa Park. Other historic offerings include the Maritime Museum docked at San Diego Bay; period architecture, walking tours, and cultural events in Old Town, and walking tours of the Asian Pacific Historic District and the Gaslamp Quarter National Register Historic District.

Enacted in 1972, the Mills Act legislation grants participating local governments the authority to enter into contracts with owners of qualified historic properties who actively participate in the restoration and maintenance of their historic properties while receiving property tax relief.

Numerous historical organizations, such as the San Diego Historical Society, La Jolla Historical Society, Black Historical Society of San Diego, San Diego Archaeological Center, and Save Our Heritage Organisation, actively contribute to these efforts. These groups offer walking tours of historic neighborhoods, operate small museums and bookstores, and host events that celebrate San Diego's vibrant past. Through these initiatives, historic preservation ensures that future generations can continue to experience and appreciate the city's rich cultural heritage. In addition, San Diego historical organizations include the San Diego Historical Society, La Jolla Historical Society, Black Historical Society of San Diego, San Diego Archaeological Center, and Save Our Heritage Organisation, to name a few. These and other historical societies provide walking tours of historic neighborhoods, maintain small museums and bookstores, and sponsor historic and cultural events celebrating San Diego's history.

Policies

HP-B.1 Foster greater public participation and education in historical and cultural resources.

- a. Encourage public attendance at monthly Historical Resources Board meetings through increased notification of agenda items on the City's website.
- b. Encourage the participation of the City's rich diversity of ethnic cultural groups in efforts to preserve historical and cultural resources through the preparation of culturally-focused historic context statements, outreach to historical societies and individuals in traditionally underrepresented communities, interviews to document oral histories, and inclusion of ethnic culturally significant resources on the City's Register of Designated Historical Resources.
- c. Engage the public when creating "context statements" by adopting an oral history component of historical survey work.
- d. Participate in National Historic Preservation Week and California Archaeology Month. Each year in May recognize those individuals, groups or businesses that have made a significant contribution to the preservation, protection or restoration of historical or cultural resources.
- e. Foster educational opportunities using designated historical and cultural resources, including placement of plaques as a way to identify important historical resources throughout the City.
- f. Encourage the involvement of educational institutions in preservation programs and activities.
- g. Encourage the use of local history themes in some public art projects.
- h. Encourage active community involvement in preservation efforts through resource sponsorship programs.
- i. Collaborate with schools to incorporate local history into educational programs.
- j. Host events and workshops to educate residents about the value of historic preservation.
- k. Create a repository of publicly submitted locations that the public feels have historic value, whether or not they meet designation standards.
- l. Develop GIS-based tools that allow users to explore historical sites and districts interactively.

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HP-B.2 Promote the maintenance, restoration, and rehabilitation of historical resources through a variety of financial and development incentives. Continue to use existing programs and develop new approaches as needed. Encourage continued private ownership and utilization of historic structures through a variety of incentives.

- a. Encourage owners of historical resources to utilize federal incentives including Federal Rehabilitation Tax Credits, façade and conservation easements and others.
- b. Encourage preservation, maintenance, rehabilitation, and restoration of designated historical resources through use of available incentives offered by the state of California for achieving this goal. These incentives include the Mills Act, the California Cultural and Historical Endowment, and others.
- c. Create incentives to encourage the protection and preservation of designated historical buildings, structures, and objects and important archaeological sites.
- d. Use the flexibility provided in the California State Historical Building Code Title 24 in meeting code requirements for historically-designated buildings.
- e. Encourage the use of Transfer of Development Rights to preserve historical and cultural resources in situ, particularly in areas zoned for high-density development.
- f. Take advantage of the Conditional Use Permit (CUP) process for historical resources, to gain flexibility in the application of some development regulations.
- g. Foster preservation and adaptive reuse of designated historical buildings and structures by allowing retention of non-conforming setbacks without requiring a variance or hardship finding. Allow the use of a Neighborhood Development Permit with a finding that the proposed reuse does not adversely affect the community plan or General Plan because it would be beneficial in this regard.
- h. Provide architectural assistance service to help owners design rehabilitation and/or adaptive reuse plans, or feasibility studies for historically-designated buildings, structures, and objects. Maintain the City's current façade improvement program for historic commercial properties.
- i. Continue to provide design assistance for owners of historical resources

through the Historical Resources Board.

- j. Offer tax credits or grants to property owners who adaptively reuse historic buildings for modern purposes, such as housing or commercial spaces.
- k. Simplify permitting for adaptive reuse projects to encourage the preservation of historic structures.

HP-B.3 Develop a historic preservation sponsorship program.

- a. ~~Create a~~ Promote the historic preservation fund that provides a monetary source for local preservation incentives such as an architectural assistance program and archaeological site protection plan. The fund may be supported through grants, private or public donations, or other sources.
- b. Create a “receiver site” program that provides relocation sites for historical resources (buildings, structures, or objects) that cannot be preserved on site. Receiver sites should be located within the community in which the resource was originally located and should maintain a context and setting comparable to the original location. This method of preservation should be limited and used when other on-site preservation techniques are found not to be feasible.
- c. Establish an “adopt a resource” program that encourages the public and local businesses to become involved in the protection and preservation of historical and cultural resources by sponsoring preservation of individual properties, which may include archaeological sites to the extent legally permissible.
- d. Create a sponsorship program to encourage the public and local businesses to become involved in curation of existing archaeological artifact collections that have no current funding mechanism.

HP-B.4 Increase opportunities for cultural heritage tourism. Additional discussion and policies can be found in the Economic Prosperity Element, Section I.

- a. Collaborate with other public, private, and non-profit entities to create a sustainable cultural heritage tourism program within the overall travel industry.
- b. Promote the history of San Diego and the many designated historical buildings, structures, districts, and landscapes to attract cultural heritage travelers.
- c. Focus the development of cultural heritage programs on quality and authenticity.

General Plan: Appendices







F

Appendix F: Historic Preservation Element

City of San Diego San Diego History

The history of a region provides the context for the evaluation and management of historical resources. The history of San Diego can be divided into four prehistoric periods, one ethnohistoric period and three historic periods. These periods are discussed below as summarized in Rosen (1994) and Van Wormer (1995). For a detailed discussion of San Diego's history, visit the San Diego's City Planning archive of contexts and surveys online. see for example, the Historic Properties Background Study for the City of San Diego Clean Water Program (Brian F. Mooney Associates n.d.).

Tribal Cultural History (Pre-European Contact)

Tribal cultural history is reflected in the history, beliefs and legends retained in songs and stories passed down through generations within Native American tribes. There is also an ethnohistoric period of events, traditional cultural practices and spiritual beliefs of indigenous peoples recorded from the post-European contact era. The traditional origin belief of the Yuman-speaking peoples in Southern California reflects a cosmology that includes aspects of a mother earth and father sky, and religious rituals were tied to specific sacred locations. A pre-historic material culture is contained in the archaeological record and reflects subsistence practices and settlement patterns over several prehistoric periods.

The cultural history presented below is based on documentation from both the archaeological and ethnographic records and represents a continuous human occupation in the region spanning the last 10,000 years. While this information comes from the scientific reconstructions of the past, it does not necessarily represent how local indigenous groups see themselves. While the material culture is contained in the archaeological record, their history, beliefs, and legends have persevered and are retained in the songs and stories passed down through the generations. It is important to note that Native American aboriginal lifeways did not cease at European contact.

Two indigenous groups are described from the ethnohistoric period as inhabiting San Diego County: the Luiseño and the Kumeyaay. The present-day boundaries of the City of San Diego are part of the ancestral homeland and unceded territory of the Yuman-speaking Kumeyaay, which stretched approximately from the Pacific Ocean to the west, El Centro to the east, Escondido to the north, and the northern part of Baja California, Mexico to the south.

The ethnohistoric period in San Diego began with the arrival of Europeans and continued through the Spanish, Mexican, and early American periods.

When the Mission San Diego de Alcalá was founded in 1769, it brought major changes to the Kumeyaay way of life. Many were forced to join the mission, and new diseases greatly reduced their population. Early records about Native life often came from limited or biased sources. More recently, Native people and researchers have worked together to better understand Kumeyaay history, culture, and language. Today, the Kumeyaay are recognized as the Most Likely Descendants of any Native remains found in San Diego.

The Kumeyaay traditionally lived in small, semi-permanent, politically autonomous seasonal camping spots or villages, often located near local springs and water sources. Larger villages were located in river valleys and along the shoreline of coastal estuaries. Houses were typically made with tule or California bulrush. At the time of Spanish contact, the Kumeyaay had villages across Southern California, southwestern Imperial County, and parts of northern Baja California.

Subsistence cycles were seasonal and generally focused on an east-west or coast-to-desert route based around the availability of vegetal foods, while hunting and shellfish harvesting added a secondary food source to gathering practices. The Kumeyaay migrated to the mountains during certain seasons of the year to harvest acorns and grain grasses, as well as to trade with neighboring tribes to the east. The general route of today's Kumeyaay Highway (Interstate 8), follows the route of historic waterways through Alvarado Canyon and was one route used by the Kumeyaay to travel between the coast and the interior.

Several important Kumeyaay villages were located in or near modern-day San Diego including, but not limited to, Cosoy near today's Old Town San Diego, Jamo (Rinconada) near Mission Bay, Nipaquay, along the San Diego River, Las Chollas, near Chollas Creek, and Ystagua, along Penasquitos Creek.

Estimates for the population of the Kumeyaay vary substantially: Scholars speculate anywhere from 3,000 to 19,000 people lived in the region prior to the establishment of the Spanish missions in 1769. However, by the mid-nineteenth century, the Kumeyaay population had dwindled to a few thousand, with many living on reservation lands.

PREHISTORIC PERIODS

Systematic archaeological studies in San Diego County began with the work of Malcolm J. Rogers of the San Diego Museum of Man in the 1920s and 1930s. Rogers (1929, 1945, 1966) developed a three part chronologic sequence of prehistoric cultures for the region which was subsequently built upon by Claude Warren (1967, 1968). More recent studies have sought to further refine (Cárdenas 1986, 1987; Moratto 1984; Moriarty 1966, 1967; True 1970, 1980, 1986; True and Beemer 1982; True and Pankey 1985; Waugh 1986) or criticize (Bull 1983, 1987; Gallegos 1987) this sequence. The prehistory

of the region is divided into three ~~four~~ major periods: Early Prehistoric Period, ~~Early Man~~, ~~Paleo-Indian~~, Early Archaic Period, and Late Prehistoric.

EARLY PREHISTORIC MAN PERIOD (BEFORE 8500 BC-6000 BC)

The Early Prehistoric Period represents the time period of the first known inhabitants in California and in San Diego. No firm archaeological evidence for the occupation of San Diego County before 10,500 years ago has been discovered and our understanding of occupation during this time period is from tribal cultural knowledge and stories. ~~The myths and history that is repeated by the local Native American groups now and at the time of earlier ethnographic research indicate both their presence here since the time of creation and, in some cases, migration from other areas. There are some researchers who advocate an occupation of southern California prior to the Wisconsin Glaciation, around 80,000 to 100,000 years ago (Carter 1957, 1980; Minshall 1976). Local proposed Early Man sites include the Texas Street, Buchanan Canyon and Brown sites, as well as Mission Valley (San Diego River Valley), Del Mar and La Jolla (Bada et al. 1974; Carter 1957, 1980; Minshall 1976, 1983, 1989; Moriarty and Minshall 1972; Reeves 1985; Reeves et al. 1986). However, two problems have precluded general acceptance of these claims. First, artifacts recovered from several of the localities have been rejected by many archaeologists as natural products rather than cultural artifacts. Second, the techniques used for assigning early dates to the sites have been considered unsatisfactory (Moratto 1984; Taylor et al. 1985).~~

Careful scientific investigation of any possible Terminal Pleistocene (pre-10,000 years ago) and the Early Holocene (beginning 10,000 years ago) ~~Early Man~~ archaeological remains in this region would be assigned a high research priority. Such a priority would reflect both the substantial popular interest in the issue and the general anthropological importance which any confirmation of a very early human presence in the western hemisphere would have. Anecdotal reports have surfaced over the years that ~~Early Man~~ deposits have been found in the lower levels of later sites in Mission Valley. However, no reports or analyses have been produced supporting these claims.

PALEO-INDIAN PERIOD (8500-6000 BC)

The Early Prehistoric Period is associated with the Big-Game-Hunting activities of the peoples of the Last Ice Age. Most evidence for Big-Game-Hunting peoples during this time period derives from finds of large, fluted spears and projectile points (Fluted-Point Tradition). At least three isolated flute point occurrences have been found in San Diego County. While there have been isolated occurrences of fluted points in the San Diego area, the earliest archaeological sites documented to be circa 10,000 years old belong to the San Dieguito Tradition (Warren et al. 2008; Warren and Ore 2011). The San Dieguito Tradition, with an artifact assemblage distinct from that of the Fluted-Point Tradition, has been documented mostly in the coastal area in San Diego County, as well as in the

southeastern California deserts (Carrico et al. 1993; Rogers 1939, 1966; Warren 1966, 1967; Warren and True 1961). The San Dieguito Complex was reclassified as the San Dieguito Tradition in 1968. This tradition is characterized by an artifact inventory consisting almost entirely of flaked stone biface and scraping tools but lacking the fluted points associated with the Fluted-Point Tradition.

Diagnostic artifact types and categories associated with the San Dieguito Tradition include elongated bifacial knives, large leaf-shaped projectile points, distinctive scraping tools, crescentics, and, in the desert, Silver Lake and Lake Mojave projectile points (Knell and Becker 2017; Rogers 1939, 1966; Vaughan 1982; Warren 1966, 1967; Warren and True 1961). The earliest generally-accepted archaeological culture of present-day San Diego County is the Paleo-Indian culture of the San Dieguito Complex. This complex is usually assigned to the Paleo-Indian Stage and dated to about 10,500 years ago. It would therefore appear to be contemporary with the better-known Fluted Point Tradition of the High Plains and elsewhere and the Western Pluvial Lakes Tradition of the Desert West. The San Dieguito Complex, is believed to represent a nomadic hunting culture by some investigators of the complex (Davis et al. 1969; Moriarty 1969; Rogers 1929, 1966; Warren 1966, 1967). characterized by the use of a variety of scrapers, choppers, bifaces, large projectile points and crescentics, a scarcity or absence of milling implements, and a preference for fine-grained volcanic rock over metaquartzite.

Careful scientific investigation of San Dieguito Complex/Tradition sites in the region would also be assigned a high research priority. Major research questions relating to the Early PrehistoricPaleo-Indian Period include continued confirmation of the presence of the Fluted Point Tradition in San Diego County (Davis and Shutler 1969); better chronological definition of the San Dieguito Complex; determination of whether the San Dieguito assemblages do in fact reflect an early occupation, rather than the remains from a specialized activity set belonging to an Early Archaic Period culture; clarification of the relationship of the San Dieguito Complex, if it represents a separate culture, to the subsequent Early Archaic Period cultures; determination of the subsistence and settlement systems which were associated with the San Dieguito Complex; and clarification of the relationship of the San Dieguito Complex to similar remains in the Mojave Desert, in northwestern and central California, in southern Arizona and in Baja California. The San Dieguito Complex was originally defined in an area centering on the San Dieguito River valley, north of San Diego (Rogers 1929).

EARLY ARCHAIC PERIOD (6000 BC-AD 0)

As a result of climatic shifts and a major change in subsistence strategies, a new cultural pattern assignable to the Archaic Stage is thought by many archaeologists to have replaced the San Dieguito culture before 6000 BC. A large number of archaeological site assemblages dating to this period have been identified at a range of coastal and inland sites. This appears to indicate that a relatively stable, sedentary hunting and gathering

complex, possibly associated with one people, was present in the coastal and immediately inland areas of what is now San Diego for more than 7,000 years.

These assemblages, designated as the La Jolla/Pauma complexes, are considered part of Wallace's (1955) "Early Milling Stone Horizon" and of Warren's (1968) "Encinitas tradition." These complexes are characterized as a gathering culture which subsisted largely on shellfish and plant foods from the abundant littoral resources of the area.

In general, the content of these site assemblages includes manos and metates; shell middens; terrestrial and marine mammal remains; burials; rock features; bone tools; doughnut stones; discoidals; stone balls; plummets; biface points/knives; beads made of stone, bone, or shell; and cobble-based tools at coastal sites and increased hunting equipment and quarry-based tools at inland sites (True 1958, 1980). As originally defined by True (1958), the "Pauma complex" aspect of this culture is associated with sites located in inland areas that lack shellfish remains but are otherwise similar in content to the La Jolla complex. The Pauma complex may, therefore, simply represent a non-coastal expression of the La Jolla complex (True 1980; True and Beemer 1982)

~~This new pattern, the Encinitas Tradition, is represented in San Diego County by the La Jolla and Pauma complexes. The coastal La Jolla Complex is characterized as a gathering culture which subsisted largely on shellfish and plant foods from the abundant littoral resources of the area. The La Jolla Complex is best known for its stone-on-stone grinding tools (mano and metate), relatively crude cobble-based flaked lithic technology and flexed human burials. Inland Pauma Complex sites have been assigned to this period on the basis of extensive stone-on-stone grinding tools, Elko Series projectile points and the absence of remains diagnostic of later cultures.~~

Among the research questions focusing on this period are the delineation of change or the demonstration of extreme continuity within the La Jolla and Pauma complexes; determination of whether coastal La Jolla sites represent permanent occupation areas or brief seasonal camps; the relationship of coastal and inland Archaic cultures; the scope and character of Archaic Period long-range exchange systems; the role of natural changes or culturally-induced stresses in altering subsistence strategies; and the termination of the Archaic Period in a cultural transformation, in an ethnic replacement or in an occupational hiatus in western San Diego County.

LATE PREHISTORIC PERIOD (AD 0-1769)

The Late Prehistoric Period in San Diego County is represented by two distinct cultural patterns, the Yuman Tradition from the Colorado Desert region and the Shoshonean Tradition from the north. These cultural patterns are represented locally by the Cuyamaca Complex from the mountains of southern San Diego County and the San Luis Rey Complex of northern San Diego County. The people of the Cuyamaca and San Luis Rey

complexes are ancestral to the ethnohistoric Kumeyaay (Diegueño) and Luiseño, respectively. Prehistorically, the Kumeyaay were a hunting and gathering culture that adapted to a wide range of ecological zones from the coast to the Peninsular Range. A shift in grinding technology reflected by the addition of the pestle and mortar to the mano and metate, signifying an increased emphasis on acorns as a primary food staple, as well as the introduction of the bow and arrow (i.e., small Cottonwood Triangular and Desert Side-notched projectile points), obsidian from the Obsidian Butte source in Imperial County and human cremation serve to differentiate Late Prehistoric populations from earlier peoples. Pottery is also characteristic of the Cuyamaca Complex, but is absent from the San Luis Rey Complex until relatively late (post AD 1500).

Explanatory models applied to Late Prehistoric sites have drawn most heavily on the ethnographic record. Notable research opportunities for archaeological sites belonging to the Late Prehistoric period include refining chronology, examining the repercussions from environmental changes which were occurring in the deserts to the east, clarifying patterns of inter- and intra- regional exchange, testing the hypothesis of pre-contact horticultural/agricultural practices west of the desert, and testing ethnographic models for the Late Prehistoric settlement system. Hector (1984) focused on the Late Prehistoric Period to examine the use of special activity areas within large sites typical of this period. At issue was whether activities such as tool making, pottery manufacturing and dining were conducted in specific areas within the site, or whether each family unit re-created these activity areas throughout the site. Her findings indicated that no specialized areas existed within Late Prehistoric sites, and furthermore that tools made during this period served a variety of functions.

Late Prehistoric sites appear to be proportionately much less common than Archaic sites in the coastal plains subregion of southwestern San Diego County (Christenson 1990:134-135; Robbins-Wade 1990). These sites tend to be located on low alluvial terraces or at the mouths of coastal lagoons and drainages. Of particular interest is the observation that sites located in the mountains appear to be associated with the Late Prehistoric Period. This suggests that resource exploitation broadened during that time, as populations grew and became more sedentary.

ETHNOHISTORIC PERIOD

The founding of Mission San Diego de Alcalá in 1769 by Father Junípero Serra and Mission San Luis Rey de Francia in 1798 by Father Lasuén brought about profound changes in the lives of the Yuman-speaking Kumeyaay (Diegueño) and Shoshonean-speaking Luiseño of San Diego County. The coastal Kumeyaay and Luiseño were quickly forced brought into their respective missions or died from introduced diseases. Ethnographic work, therefore, has concentrated on the mountain and desert peoples who were able to retain some of their ~~aboriginal~~ culture. As a result, ethnographic accounts of the coastal Kumeyaay and Luiseño are few. Today the descendants of the Kumeyaay bands are

divided among 12 reservations in the south county; the descendants of the Luiseño bands among five reservations in the north county.

The Kumeyaay are generally considered to be a hunting-gathering society characterized by central-based nomadism. While a large variety of terrestrial and marine food sources were exploited, emphasis was placed on acorn procurement and processing as well as the capture of rabbit and deer. Both traditional knowledge and the archaeological record (Shipek (1963, 1989b)) suggests that the Kumeyaay, or at least some bands of the Kumeyaay, were practicing proto-agriculture at the time of Spanish contact. ~~While the evidence is problematic, the Kumeyaay were certainly adept land and resource managers with a history of intensive plant husbandry.~~

Kumeyaay houses varied greatly according to locality, need, choice and raw materials. Formal homes were built only in the winter as they took some time to build and were not really necessary in the summer. Summer camps needed only a windbreak and were usually located under convenient trees, a cave fronted with rocks or an arbor built for protection from the sun. During the summer, the Kumeyaay moved from place to place. Research suggests bands would return to the same summer camping spots annually, camping wherever they were. In the winter they constructed small elliptically shaped huts of poles covered with brush or bark. The floor of the house was usually sunk about two feet into the earth. In the foothills and mountains hiwat brush or deer broom was applied in bundles tied on with strands of yucca. In cold weather the brush was covered with earth to help keep the heat inside. Bundles of brush were tied together to make a door just large enough to crawl through.

Most activities, such as cooking and eating, took place outside the house. The cooking arbor was a lean-to type structure or four posts with brush over the top. Village owned structures were ceremonial and were the center of many activities. Sweathouses were built and used by the Kumeyaay men. They were built around four posts set in a square near a river or stream and usually had a dug-out floor. The sweathouse was also used sometimes as a place for treating illnesses.

As with most hunting-gathering societies, Kumeyaay social organization was formed in terms of kinship. The Kumeyaay had a patrilineal type of band organization (descent through the male line) with band exogamy (marriage outside of one's band) and patrilocal marital residence (married couple integrates into the male's band). The band is often considered as synonymous with a village or rancheria, which is a political entity. Almstedt (1980:45) has suggested that the term rancheria should be applied to both a social and geographical unit, as well as to the particular population and territory held in common by a native group or band. She also stressed that the territory for a rancheria might comprise a 30 square mile area. ~~Many households would constitute a village or rancheria and several villages were part of a larger social system usually referred to as a consanguineal kin group called a cimul. The members of the cimul did not intermarry~~

because of their presumed common ancestry, but they maintained close relations and often shared territory and resources (Luomala 1963:287-289).

Territorial divisions among Kumeyaay residential communities were normally set by the circuit of moves between villages by cimul's in search of food. As Spier (1923:307) noted, the entire territory was not occupied at one time, but rather the communities moved between resources in such a manner that in the course of a year all of the recognized settlements may have been occupied. While a cimul could own, or more correctly control, a tract of land with proscribed rights, no one from another cimul was denied access to the resources of nature (Luomala 1963:285; Spier 1923:306); since no individual owned the resources, they were to be shared.

The Kumeyaay practiced many forms of spiritualism with the assistance of shamans and cimul leaders. Spiritual leaders were neither elected to, nor inherited their position, but achieved status because they knew all the songs involved in ceremonies (Shipek 1991) and had an inclination toward the supernatural. This could include visions, unusual powers or other signs of communication with the worlds beyond. Important Kumeyaay ceremonies included male and female puberty rites, the fire ceremony, the whirling dance, the eclipse ceremony, the eagle dance, the cremation ceremony and the yearly mourning ceremony (Spier 1923:311-326).

Important areas of research for the Ethnohistoric Period include identifying the location of Kumeyaay settlements at the time of historic contact and during the following 50 years of the Spanish Period; delineating the effects of contact on Kumeyaay settlement/subsistence patterns; investigating the extent to which the Kumeyaay accepted or adopted new technologies or material goods from the intrusive Spanish culture; and examining the changes to Kumeyaay religious practices as a result of contact.

HISTORIC PERIODS

San Diego history can be divided into three periods: the Spanish, Mexican and American periods.

SPANISH PERIOD (AD 1769- 1822)

While Juan Rodriguez Cabrillo visited San Diego briefly in 1542, the beginning of the Spanish colonization of Alta California (now San Diego) is generally given as 1769. In spite of Juan Cabrillo's earlier landfall on Point Loma in 1542, the Spanish colonization of Alta California did not begin until 1769. Concerns over Russian and English interests in California motivated the Spanish government to send an expedition of soldiers, settlers and missionaries to occupy and secure the northwestern borderlands of New Spain. This was to be accomplished through the establishment and cooperative inter-relationship of

three institutions: the Presidio, Mission and Pueblo. In 1769 a land expedition led by Gaspar de Portola reached San Diego Bay, where they met those who had survived the trip by sea on the San Antonio and the San Carlos. Initially camp was made on the shore of the bay in the area that is now downtown San Diego. Lack of water at this location, however, led to moving the camp on May 14, 1769, to a small hill closer to the San Diego River and near the Kumeyaay village of Cosoy. Father Junípero Serra arrived in July of the same year to find the Presidio serving mostly as a hospital. The Spanish built a primitive mission and presidio structure on the hill near the river. The first chapel was built of wooden stakes and had a roof made of tule reeds. Brush huts and temporary shelters were also built.

Tensions ~~Bad feelings~~ soon developed between the native Kumeyaay and the soldiers, resulting in construction of a stockade whose wall was made from sticks and reeds. By 1772 the stockade included barracks for the soldiers, a storehouse for supplies, a house for the missionaries and the chapel, which had been improved. The log and brush huts were gradually replaced with buildings made of adobe bricks. Flat earthen roofs were eventually replaced by pitched roofs with rounded roof tiles. Clay floors were eventually lined with fired brick.

In August 1774, the Spanish missionaries moved the Mission San Diego de Alcalá to its present location six miles up the San Diego River valley (modern Mission Valley) near the Kumeyaay village of Nipaguay. Begun as a thatched jacal chapel and compound built of willow poles, logs and tules, the new Mission was sacked and burned in the Kumeyaay uprising of November 5, 1775. The first adobe chapel was completed in October 1776, and the present church was begun the following year. A succession of building programs through 1813 resulted in the final rectilinear plan that included the church, bell tower, sacristy, courtyard, residential complex, workshops, corrals, gardens and cemetery (Neuerburg 1986). Orchards, reservoirs and other agricultural installations were built to the south on the lower San Diego River alluvial terrace and were irrigated by a dam and aqueduct system.

In 1798 the Spanish constructed the Mission San Luis Rey de Francia in northern San Diego County. They also established three smaller mission outposts (asistencias) at Santa Ysabel, Pala and Las Flores (Smythe 1908; Englehardt 1920; Pourade 1961). The mission system had a great effect on all Native American groups from the coast to the inland areas and was a dominant force in San Diego County.

Life for the new settlers at the San Diego Presidio was isolated and difficult. The arid desert climate and aggressive Native American population made life hard for the Spanish settlers. They raised cattle and sheep, gathered fish and seafood and did some subsistence farming in the San Diego River Valley to generate enough food to keep the fledgling community of a few hundred Spaniards and hundreds of Native American neophytes alive. The situation for Spanish Period San Diegans' was complicated by the

Spanish government's insistence on making trade with foreign ships illegal. Although some smuggling of goods into San Diego was done, the amounts were likely small (Smythe 1908:81-99; Williams 1994).

Significant research topics for the Spanish Period involve the chronology and ecological impact caused by the introduction of Old World plants and the spread of New World domesticates in southern California; the differences and similarities in the lifeways, access to resources and responses to change between different Spanish institutions; the effect of Spanish colonization on the Kumeyaay population; and the effect of changing colonial economic policies and the frontier economic system on patterns of purchase, consumption and discard.

MEXICAN PERIOD (AD 1822- 1846)

In 1822 the political situation changed. Mexico won its independence from Spain and San Diego became part of the Mexican Republic. The Mexican Government opened California to foreign ships, and a healthy trade soon developed, exchanging the fine California cattle hides for the manufactured goods of Europe and the eastern United States. Several of these American trading companies erected rough sawn wood-plank sheds at La Playa on the bay side of Point Loma. The merchants used these "hide-houses" for storing the hides before transport to the east coast (Robinson 1846:12; Smythe 1908:102). As the hide trade grew, so did the need for more grazing lands. Thus the Mexican government began issuing private land grants in the early 1820s, creating the rancho system of large agricultural estates. Much of the land came from the Spanish missions, which the Mexican government secularized in 1833. The mission system, however, had begun to decline when the Mission Indians became eligible for Mexican citizenship and refused to work in the mission fields. The ranchos dominated California life until the American takeover in 1846 (Smythe 1908:101-106; Robinson 1948, Killea 1966, Pourade 1963). The Mexican Period brought about the continued displacement and acculturation of the native populations.

Another change in Mexican San Diego was the decline of the presidio and the rise of the civilian pueblo. The establishment of Pueblos in California under the Spanish government met with only moderate success and none of the missions obtained their ultimate goal, which was to convert to a Pueblo. Pueblos did, however, begin to form, somewhat spontaneously, near the California Presidios. As early as 1791, presidio commandants in California were given the authority to grant small house lots and garden plots to soldiers and their families (Richman 1911:346). Sometime after 1800, soldiers from the San Diego Presidio began to move themselves and their families from the presidio buildings to the tableland down the hill near the San Diego River. Historian William Smythe noted that Don Blas Aguilar, who was born in 1811, remembered at least 15 such grants below Presidio Hill by 1821 (Smythe 1908:99). Of these 15 grants, only five within the boundaries of what would become Old Town had houses in 1821. These included the retired commandant

Francisco Ruiz adobe (now known as the Carrillo Adobe), another building later owned by Henry Fitch on Calhoun Street, the Ybanes and Serrano houses on Juan Street near Washington Street, and a small adobe house on the main plaza owned by Juan Jose Maria Marron (San Diego Union 6-15-1873:3). By 1827, as many as 30 homes existed around the central plaza and in 1835, Mexico granted San Diego official pueblo (town) status. At this time the town had a population of nearly 500 residents, later reaching a peak of roughly 600 (Killea 1966:9-35). By 1835 the presidio, once the center of life in Spanish San Diego, had been abandoned and lay in ruins. Mission San Diego de Alcalá fared little better. In 1842, 100 Indians lived under the care of the friars and only a few main buildings were habitable (Pourade 1963:11-12, 17-18). The town and the ship landing area (La Playa) were now the centers of activity in Mexican San Diego.

Adobe bricks were used as the primary building material of houses during the Mexican Period because wood was scarce and dirt and labor were plentiful. The technique had been brought to the New World from Spain, where it had been introduced by the Moors in the Eighth Century. Adobe bricks were made of a mixture of clay, water, sticks, weeds, small rocks and sand. The sticks, weeds and small rocks held the bricks together and the sand gave the clay something to stick to. The mixture was poured into a wooden form measuring about 4 inches by 11 inches by 22 inches and allowed to dry. A one-room, single-story adobe required between 2,500 and 5,000 bricks. Walls were laid on the ground or built over foundations of cobblestone from the riverbed. To make walls the adobe bricks were stacked and held together with a thick layer of mortar (mud mixed with sand). Walls were usually three feet thick and provided excellent insulation from the winter cold and summer heat. To protect the adobe bricks from washing away in the rain, a white lime plaster or mud slurry was applied to the walls by hand and smoothed with a rock plaster smoother. The lime for the lime plaster was made by burning seashells in a fire. The lime was then mixed with sand and water. Once the plaster had dried, it formed a hard shell that protected the adobe bricks. The roof was usually made of carrizo cane bound with rawhide strips. Floors were usually of hard packed dirt, although tile was also used.

The new Pueblo of San Diego did not prosper as did some other California towns during the Mexican Period. In 1834 the Mexican government secularized the San Diego and San Luis Rey missions. The secularization in San Diego County had the adverse effect of triggering increased Native American hostilities against the Californios during the late 1830s. The attacks on outlying ranchos, along with unstable political and economic factors helped San Diego's population decline to around 150 permanent residents by 1840. San Diego's official Pueblo status was removed by 1838, and it was made a subprefecture of the Los Angeles Pueblo. When the Americans took over after 1846, the situation had stabilized somewhat, and the population had increased to roughly 350 non-Native American residents (Killea 1966:24-32; Hughes 1975:6-7).

Two important areas of research for the Mexican Period are the effect of the Mexican

rancho system on the Kumeyaay population and the effect of changing colonial economic policies and the frontier economic system on patterns of purchase, consumption and discard.

AMERICAN PERIOD (AD 1846-PRESENT)

When United States military forces occupied San Diego in July 1846, the town's residents split on their course of action. Many of the town's leaders sided with the Americans, while other prominent families opposed the United States invasion. A group of Californios under Andres Pico, the brother of the Governor Pio Pico, harassed the occupying forces in Los Angeles and San Diego during 1846. In December 1846, Pico's Californios engaged U.S. Army forces under General Stephen Kearney at the Battle of San Pasqual and inflicted many casualties. However, the Californio resistance was defeated in two small battles near Los Angeles and effectively ended by January 1847 (Harlow 1982; Pourade 1963).

The Americans raised the United States flag in San Diego in 1846, and assumed formal control with the Treaty of Guadalupe-Hidalgo in 1848. In the quarter of a century following 1848, they transformed the Hispanic community into a thoroughly Anglo-American one. They introduced Anglo culture and society, American political institutions and especially American entrepreneurial commerce. By 1872, they even relocated the center of the City and community to a new location that was more accessible to the bay and to commerce (Newland 1992:8). Expansion of trade brought an increase in the availability of building materials. Wood buildings gradually replaced adobe structures. Some of the earliest buildings to be erected in the American Period were "Pre-fab" houses which were built on the east coast of the United States and shipped in sections around Cape Horn and reassembled in San Diego.

In 1850, the Americanization of San Diego began to develop rapidly. On February 18, 1850, the California State Legislature formally organized San Diego County. The first elections were held at San Diego and La Playa on April 1, 1850 for county officers. San Diego grew slowly during the next decade. San Diegans attempted to develop the town's interests through a transcontinental railroad plan and the development of a new town closer to the bay. The failure of these plans, added to a severe drought which crippled ranching and the onset of the Civil War, left San Diego as a remote frontier town. The troubles led to an actual drop in the town's population from 650 in 1850, to 539 in 1860 (Garcia 1975:77). Not until land speculator and developer Alonzo Horton arrived in 1867 did San Diego begin to develop fully into an active American town (MacPhail 1979).

Alonzo Horton's development of a New San Diego (modern downtown) in 1867 began to swing the community focus away from Old Town. After the county seat was moved in 1871 and a fire destroyed a major portion of the business block in April 1872, Old Town rapidly declined in importance.

American Period resources can be categorized into remains of the frontier era, rural farmsteads and urban environments, with different research questions applicable to each category. Important research topics for the frontier era include studying the changing function of former Mexican ranchos between 1850 and 1940, and investigating the effect on lifestyles of the change from Hispanic to Anglo- American domination of the pueblo of San Diego. Research domains for rural farmsteads include the definition of a common rural culture, comparing the definition of wealth and consumer preferences of successful rural farm families versus middle and upper- middle class urban dwellers, definition of the evolution and adaptation of rural vernacular architecture, and identification of the functions of external areas on farmsteads.

Several intersecting and overlapping factors impacted patterns of settlement and growth during the American period. Some of these factors led to segregation and integration of race and socio-economic status. These factors include White flight; housing costs; access to well-paying jobs and economic mobility; racially and economically restrictive covenants within real estate deeds; redlining; discriminatory real estate practices; zoning; freeway construction; ballot initiatives; and public resistance to increased housing and density. Refer to the [Assessment of Fair Housing for the City of San Diego's 2021-2029 Housing Element for further analysis.](#)

Research questions for urban environments include definition of an urban subsistence pattern; definition of ethnic group maintenance and patterns of assimilation for identifiable ethnic groups; identification of specific adaptations to boom and bust cycles; definition of a common culture for working, middle and upper-middle class urban residents; identification of adaptations to building techniques, architectural styles, technological change and market fluctuations through analysis of industrial sites; and investigation of military sites to relate changes in armament technology and fortification expansion or reduction to changing priorities of national defense.

ARCHITECTURE

The built environment, including structures and landscapes, is a vital source of historical evidence on past lifeways, work, ideas, cultural values and adaptations. The built environment is neither a product of random events, nor a static phenomena. The rearrangement of structural features and land use are part of the way in which people organize their lives. Landscapes are lands that have been shaped and modified by human actions and conscious design to provide housing, accommodate production systems, develop communication and transportation networks, designate social inequalities and express aesthetics (Rubertone 1989).

Vernacular architectural studies have demonstrated that pioneer farmers and urban dwellers used folk styles to meet specific needs. Analyses of these house types illustrate adaptation by households as a result of changing needs, lifestyle and economic status. Studies of structural forms at military complexes have documented changes in technology

and national defense priorities, and industrial site studies have documented technological innovation and adaptation. The spatial relationships of buildings and spaces, and changes in those relationships through time, also reflect cultural values and adaptive strategies (Carlson 1990; Stewart-Abernathy 1986).

San Diego's built environment spans over 200 years of architectural history. The real urbanization of the City as it is today began in 1869 when Alonzo Horton moved the center of commerce and government from Old Town (Old San Diego) to New Town (downtown). Development spread from downtown based on a variety of factors, including the availability of potable water and transportation corridors. Factors such as views, and access to public facilities affected land values, which in turn affected the character of neighborhoods that developed.

During the Victorian Era of the late 1800s and early 1900s, the areas of Golden Hill, Uptown, Banker's Hill and Sherman Heights were developed. Examples of the Victorian Era architectural styles remain in those communities, as well as in Little Italy.

Little Italy developed in the same time period. The earliest development of the Little Italy area was by Chinese and Japanese fishermen, who occupied stilt homes along the bay. After the 1905 earthquake in San Francisco, many Portuguese and Italian fishermen moved from San Francisco into the area; it was close to the water and the distance from downtown made land more affordable.

Barrio Logan began as a residential area, but because of proximity to rail freight and shipping freight docks, the area became more mixed with conversion to industrial uses. This area was more suitable to the industrial uses because land values were not as high: topographically the area is more level and not as interesting in terms of views as the areas north of downtown. Various ethnic groups settled in the area because their land ownership was available to them.

San Ysidro began to be developed at about the same time, the turn of the century. The early settlers were followers of the Littlelanders movement. There, the pattern of development was lots designed to accommodate small plots of land for each homeowner to farm as part of a farming-residential cooperative community. Nearby Otay Mesa-Nestor began to be developed by farmers of Germanic and Swiss background. Some of the prime citrus groves in California were in the Otay Mesa-Nestor area; in addition, there were grape growers of Italian heritage who settled in the Otay River Valley and tributary canyons and produced wine for commercial purposes.

At the time downtown was being built, there began to be summer cottage/ retreat development in what are now the Beach communities and La Jolla area. The early structure in these areas was not of substantial construction; it was primarily temporary vacation housing.

Development spread to the Greater North Park and Mission Hills areas during the early 1900s. The neighborhoods were built as small lots, a single lot at a time; there was not large tract housing development of those neighborhoods. It provided affordable housing away from the downtown area, and development expanded as transportation improved.

There was farming and ranching in Mission Valley until the middle portion of the 20th century when the uses were converted to commercial and residential. There were dairy farms and chicken ranches adjacent to the San Diego River where now there are motels, restaurants, office complexes and regional shopping malls. There was little development north of the San Diego River until Linda Vista was developed as military housing in the 1940s. The federal government improved public facilities and extended water and sewer pipelines to the area. From Linda Vista, development spread north of Mission Valley to the Clairemont Mesa and Kearny Mesa areas. Development in these communities was mixed-use and residential on moderate size lots.

San Diego State University was established in the 1920s; development of the state college area began then and the development of the Navajo community was an outgrowth from the college area and from the west.

Tierrasanta, previously owned by the U.S. Navy, was developed in the 1970s. It was one of the first planned unit developments with segregation of uses. Tierrasanta and many of the communities that have developed since, such as Rancho Peñasquitos and Rancho Bernardo, represent the typical development pattern in San Diego in the last 25 to 30 years: uses are well segregated with commercial uses located along the main thoroughfares, and the residential uses are located in between. Industrial uses are located in planned industrial parks.

Examples of every major period and style remain, although few areas retain neighborhood-level architectural integrity due to several major building booms when older structures were demolished prior to preservation movements and stricter regulations regarding historic structures. Among the recognized styles in San Diego are Spanish Colonial, Pre-Railroad New England, National Vernacular, Victorian Italianate, Stick, Queen Anne, Colonial Revival, Neoclassical, Shingle, Folk Victorian, Mission, Craftsman, Monterey Revival, Italian Renaissance, Spanish Eclectic, Egyptian Revival, Tudor Revival, Modernistic and International (McAlester and McAlester 1990).

Research interests related to the built environment include San Diego's railroad and maritime history, development in relationship to the automobile, the role of recreation in the development of specific industries, as well as the design and implementation of major regional planning and landscaping projects, the role of international fairs on architecture, landscape architecture and City building; the development of industrial and military technologies between the two world wars; the relationship between climate, terrain, native plant material and local gardening and horticultural practices, planning and

subdivision practices from the turn of the century to the present day and the post-war period of suburbanization.

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DRAFT

Item - 2024 Land Development Code Update
CIP/Public Projects that Deviate from the Environmentally Sensitive Lands Regulations

Issue: In September 2024, the Community Planners Committee (CPC), along with several other entities, submitted requests to the Planning Department to correct various sections of the Land Development Code (LDC) related to the processing of CIP and Public Projects that deviate from the Environmentally Sensitive Lands (ESL) Regulations. For reasons that have not been not explained, when the Planning Department released its responses to the various requests made in 2024 for code updates and corrections, there was no mention of the requests from multiple parties for Code corrections related to inconsistencies in how CIP and Public Projects that deviate from the ESL Regulations shall be processed.

Proposed CPC Action: Approve a letter to the Planning Department (cc'd to the City Attorney's Office) requesting that various sections of the LDC related to procedures for processing CIP and Public Projects that deviate from the ESL Regulations be revised as part of the current 2024/2025 Code Update Process.

Background: Changes to the LDC related to the procedures for processing CIP and Public Projects that deviate from the ESL Regulations were presented to the Planning Commission in October 2019 and to the City Council in January 2020. As part of the process, the Planning Department provided the Planning Commission and City Council with a Memorandum, dated December 2, 2019, that evaluated compliance of the proposed changes to the ESL Regulations with CEQA Section 15162. This evaluation is required pursuant to Public Resources Code Section 21166. To achieve compliance with the Public Resources Code, Item No. 15 in the Planning Department's CEQA 15162 Evaluation (refer to Attachment 1) stated:

Capital Improvements Projects (CIP) and Public Projects: Defining a Public Project and Reducing the CIP & Public Project process for the following:

Discretionary process from a 5 to a 2 (**does not apply to deviations from historical, ESL, or archeological resources** [emphasis added]) . . .

CEQA 15162 Evaluation: The proposed definition and amendments would not result in new significant environmental effects or substantially increase the severity of significant effects or mitigation requirements beyond those identified in the LDC EIR. Therefore, no further documentation or environmental analysis is required.

Following approval of the Code Update by the City Council in 2020, the Planning Department failed to incorporate language into the LDC to address the above statements made in Planning Department's memorandum of December 2, 2019. Under the City's current interpretation of the Code, which continues to include conflicting statements regarding this topic, no public review, public noticing, or public hearing is required for a CIP/Public Project that deviates from the ESL regulations. This is contrary to original intent of the ESL regulations. As a result, the LDC requires multiple corrections to ensure compliance with the public review and comment provisions of CEQA, as well as the public review and hearing process required for projects that deviate from the ESL Regulations.

Proposed Motion: Approve a letter to the Planning Department requesting that the multiple comments received in 2024 regarding needed corrections to the LDC related to CIP/Public Projects that deviate from the ESL regulations be acknowledged and appropriate revisions to correct past changes be addressed by the Department and presented to the Planning Commission and City Council as part of the current 2024/2025 Code Update.

CITY OF SAN DIEGO
Open Space Canyons Advisory Committee
Informal Meeting Notes for the Meeting of October 9, 2025

Prepared by CPC Representative Vicki Touchstone
Final Meeting Notes will be forward to the CPC Members
when the City issues them in January 2026. The approved
July 10, 2025 meeting notes are attached.

CALL TO ORDER – The meeting was called to order at approximately 3:30 pm

CONFIRM QUORUM – Quorum confirmed.

APPROVAL OF MINUTES – The official July 10, 2025 meeting minutes were approved and are attached.

COMMUNICATIONS – No communications.

ACTION ITEMS - None

INFORMATIONAL ITEMS:

Brush Management Audit Update- Erika Ferreira, Deputy Director, Parks and Recreation

Erika gave an update on the Brush Management Update. The Audit Committee addressed the brush management recommendation 2.1 – 2.5. Items 2.3 and 2.4 have been completed. Item 2.1 addresses brush management of paper streets; this translates to 166 acres of brush management needs, requests for funding are currently being drafted. Item 2.2 addresses centralized brush management where feasible. The current requirements for this issue have been completed. There have been no changes for the last five months. They have met with the Transportation Department to ask for funding to implement brush management on paper streets in canyons and other areas. In addition, department are including funding for brush management in the FY 2027 budget process.

Funds if provided would be consolidated with other department funds for brush management, including but not limited to police, library, and economic development. The plan for implementing the projects is completed, but there is no funding at this time. Biological over site will be provided during brush management, which when funded will involve a variety of contracts and City staff.

Public Utilities Annual Update – Dirk Smith, Senior Planner, Public Utilities

Report on Canyon Sewer Cleaning and Long-Term Sewer Maintenance Program July 2024-June 2025

Annual progress report covers July Issues in the report address access planning support, engineering projects, revegetation and restoration, and summary of mitigation actions.

Primary Canyon Sewer Project Objectives – Inspect and clean existing sewers line, identify environmentally sensitive lands, determine options for redirection of flow where feasible.

CIP projects focus on evaluating potential for redirection of flow in canyons. If redirection is not feasible, prepare a maintenance access plan per Council Policy 400-13.

To date, seven projects have been evaluated in which redirection of flow was deemed not economically feasible, including: Cabrillo/Cypress, Acuna, Oak Park, Chollas Creek, Manzanita, Trenton Canyon, and South Torrey Pines Canyon in La Jolla.

Long Term Access Path Support – Planning for long term access in San Clemente Canyon is underway, and design and permitting of sewer pump station 77B is proceeding. Work in various canyons that include force main vaults is or will be occurring, including Buchmann/University Heights – ECP, Woodman, Hopkins, Navajo at Bounty and Waring, Rancho Mission, and Carrol Canyon West.

Operation and Maintenance Support – This item includes project coordination, field support, biological and archaeological monitoring and reporting, environmental training

There were no emergency repair projects this year. Routine and scheduled maintenance repairs occurred in Shaw Canyon (access path repair) and Switzer Canyon East repair east canyon access path.

Four revegetation and restoration projects are ongoing and three projects were completed. A restoration project at Lake Hodges is ongoing at the project site, with additional restoration being implemented to address future restoration needs, including future repair of the Hodges pipeline project.

Other mitigation sites are unchanged from last year, with 10 active projects receiving long term management. The Stadium mitigation site is a wetland mitigation site that large enough to provide mitigation for other City departments.

Open Space Canyon Ranger District Update – Erika Weikel, Senior Park Ranger, *Parks and Recreation*

The District has added a new Ranger – Jessica Norton has joined the team.

During this quarter, they answered 195 get it done requests.

They are working on 9 active restoration sites in open space canyons. Help was provided by San Diego Canyonlands. There is also a new restoration site in Switzer Canyon East. There will be a monthly Walk and Weed Removal event. Restoration is also occurring in Curlew Canyon with help from SDSU students and the Rotary Club.

Next meeting is scheduled for January 8, 2026. Final, City drafted meeting notes will for this October 2025 meeting will be provided by City staff a few days prior to the meeting.

NEXT MEETING: January 8, 2026

MEETING NOTES
City of San Diego
OPEN SPACE CANYONS ADVISORY COMMITTEE
July 10th, 2025

Meeting held at:
Virtual Teams meeting

ATTENDANCE:

Members Present:

Parks & Recreation

Chair Carey Goldstein (*Supervising Park Ranger*)

Stormwater Department

Anastasia Brewster (*Senior Planner*)

Terrell Powell (*Water Quality Supervisor*)

Planning Department

Daniel Monroe (*MSCP*)

Streets & Transportation Department

Brian Widener (*City Forester*)

Development Service Department

Rudy Bilan, *Associate Planner*

Daniel Yelsits (*Project Officer II, Engineering and Capital Projects*) unexcused

Community Planning

Victoria Touchstone (*CPG*)

Environmental Organization

Clayton Tschudy (*SDCL*)

Recreational Organization

Domingos Dias (*Mtn. Bike Comm.*)

SDG&E

Lisa Murphy (*SDGE*)

Member at Large

Deborah Knight

GUESTS:

Erika Weikel (*OSCAC liaison, Senior Park Ranger*)

Erika Ferreira

Mark Berninger (*BIO*)

Lee BenVau (*BIO*)

Ronald Rizo

Daniel Neri (*PUD*)

Roger Lewis

Andrew Shughrue

Robin Kaufman

Kaelynn Graham

Willie Bailey (*PUD*)

Members Absent:

Matt Adams (*Building Industry Association*)
unexcused

Disabled Community Member (vacant)

Community Member Chair (vacant)

Prepared by:

Erika Weikel

City of San Diego, Parks & Recreation
Department

9485 Aero Drive, San Diego, Ca 92123

619-235-5262

Approval of Meeting Notes from April 10, 2025.

Carey Goldstein asked for any questions or concerns regarding the April 10th OSCAC minutes, Minutes were approved by consensus.

Action Items

Workshop Items

Informational Items

301. Maple Canyon Update – *Daniel Yeslits, Senior Planner*

Overview of Maple Canyon and the Restoration Project:

100 acres of mixed-used runoff drains into Maple Canyon, and 16 storm drains feed into the canyon.

Goals:

1. Capture stormwater and better manage its flow.
 - Replace or extend the 16 existing storm drains.
2. Incorporate aesthetics.
 - Use of special design outfall structures, colorized concrete and natural shapes to blend with the natural environment.
3. Protect/Restore the environment.
 - Minimize the removal of trees.
 - Repair erosion scars.
 - Revegetate slopes with native plants.
 - Wetland habitat establishment.
 - Improve existing trail.
 - Add of a bridge
4. Stabilize the canyon floor.
 - install 28 grade drop structures.
 - install downstream inlet structure.

Project completion is at 80%, this includes 80% of the native plant restoration work.

No major adjustments from the original plan have been made, the quality of the materials used was increased and the few changes that were made prevented erosion.

302. Brush Management Audit Update – Erika Ferreira, Deputy Director, Parks and Recreation

Overviews of the Brush Management Audit recommendations and brief updates of responses are as follows:

Recommendations

2.1 –The Chief Operating Officer should direct the Parks and Recreation Department Open Space Division to incorporate paper streets which require brush management, and that are within or adjacent to land managed by the Open Space Division, into its brush management schedule and program.

- Update – P&R and Transportation are meeting regularly to discuss implementation of this recommendation.
- A resource analysis on the needed funding would be required to take on the additional acreage, which is around 85 additional acres across the city of San Diego.
- Established two positions would be needed, another biologist and then ArcGIS analyst to assist with the mapping and the ongoing scheduling.

2.2 – To ensure consistent and effective brush management across all City-owned land, the Chief Operating Officer should consider consolidating brush management.

- We have been meeting quarterly with those departments to establish if they want to create their own proactive program or if they want to try to incorporate their acreage into the Parks and Recreation Department's program.
- Working slowly through each department to establish and confirm the acreage that was identified in the audit and determine again if they want to establish their own or be part of ours.
- PUD, Real Estate Assets are looking into establishing their own in-house program.
- Transportation has opted to try to incorporate their acreage into the Parks and Rec. program.
- The department is working with San Diego Fire Rescue to assist in their ArcGIS to establish their acreage and help determine if they want to create their own or program or incorporate into P&R.
- San Diego Police and libraries are also asking for ArcGIS support to establish their acreage.

2.3 – Departments with significant brush management responsibilities should establish regular periodic meetings.

- Quarterly meeting of City Departments with brush management responsibilities with representatives from Fire, P&R, Transportation, PUD, Stormwater, DREAM, PD, Library, ESD and Economic Development are being held.

2.4 – To monitor the effectiveness of contractor's brush management work, the Parks and Recreation should:

- Continue to conduct quarterly performance evaluations and submit these forms to the Purchasing and Contracting Department for monitoring.
- Provide corrections and improvements to the contractor and make sure that we hold them accountable.
- We also engage with the Transportation Department because they utilize our current contract for their brush management work, and we incorporate their comments as well.

2.5 – The Parks and Recreation Department should conduct a resource analysis to determine whether it needs additional resources to perform brush management activities on paper streets and potentially other lands managed by other departments.

- Identified that we do need another biologist as well as a geographical information systems analyst who take on additional acreage within the department.

303. Open Space Canyon Ranger District Update – Erika Weikel, Senior Park Ranger, Parks and Recreation

- Senior Park Ranger Erika Weikel discussed the impact ranger staff have had on responding to Get It Done (GID) reports and community issues.
- Trail and bridge improvements made at Paradise Canyon and Juniper Canyon were shown.
- Senior Park Ranger Erika Weikel discussed ongoing habitat restoration projects including one where Morse High Schools students are working with park rangers to plant and care for native plants in Paradise Canyon.
- An update was given on the Swan Canyon Mural. The mural has been completely graffitied over, but despite the loss of the mural several unexpected positives for the park, the community and the artist have come out of this event.
- Senior Park Ranger Erika Weikel mentioned upcoming cleanup events and habitat restoration events happening throughout the canyons, some in conjunction with I Love a Clean San Diego and San Diego Canyonlands.

304. Future Agenda Items

Senior Park Ranger Weikel noted that a presentation on the Jamacha Waterway Revitalization Project could occur at the next meeting.

ADJOURNMENT

The meeting was adjourned at 4:55 p.m.

NEXT MEETING

Will be Thursday, Oct. 9th, 2025 and held on Teams.



Correspondence Requesting Community Support for Accurate Jamacha Name and Mapping of the Jamacha Boundaries

Dear Community Leaders and Representatives,

The Jamacha Neighborhood Council is seeking your support in our ongoing efforts to correct and update official maps that inaccurately represent both the name of our community as well as the boundaries of our community.

We believe that clear, accurate mapping of neighborhood boundaries is essential for effective city planning, resource allocation, and community recognition.

Background

Recent reviews have revealed that official City of San Diego maps, as well as those produced by third-party mapping contractors, continue to mislabel or conflate Jamacha with neighboring areas such as Lomita. This has led to confusion and misrepresentation of both communities, impacting everything from local services to neighborhood identity.

Concerns

Specifically, we are advocating for Jamacha to be labeled correctly as “Jamacha”—eliminating variants such as Jamacha/Lomita, Jamacha- Lomita, or Jamacha Lomita—and for the boundaries between Jamacha and Lomita to be clearly defined.

These mistakes affect:

Emergency evacuation zones 🚒

Crime statistics and insurance rates 🚓

Transit access and development approvals 🏠

Real estate listings and home values 🏡

Public safety at intersections like Viewcrest & Imperial Ave 🚦

Distort all Demographic Information

Stormwater, Planning Dept. DSD are all reporting projects in wrong communities including Encanto in Chollas Valley CPG.



Our Request

- We ask your Community Planning Group, neighborhood council or community based organization to join us in formally requesting that all city departments and contracted mapping companies (including DSD, ZAPP, ARCELLA, Master Mobility Plan, and the Blue Print for Success) revise their maps to accurately reflect the boundaries of the Jamacha community.

We are urging the Planners Commission; Land Use Housing; Transit Agencies; and following Elected Officials:

Mayor, Todd Gloria; Councilmember Henry L. Foster and all Councilmembers; San Diego Association of Governments (SANDAG); San Diego Metropolitan Transit System (SD MTS); the City of San Diego Mapping Authorities.

How You Can Help

Endorse our request by signing our Request for Support Memo to the city council and relevant mapping authorities.

We believe that by working together, our communities can ensure fair and precise mapping for all San Diego neighborhoods. Thank you for considering this request and for your continued commitment to community advocacy.

Link to PowerPoint showing inaccurate maps and evidence in S-PH community plan map

https://docs.google.com/presentation/d/1-NqB7A4spCsbNP_J4ojCLjgCwD70kh-K/edit?usp=drive_link&oid=101455124964607191121&rtpof=true&sd=true

Link to District 4 Community Map

[Communities | City of San Diego Official Website](#)

Sincerely,

Jamacha Neighborhood Council, Mapping & Boundary Committee

Chairperson, Dorene Dias Pesta

Rodrigo González, Treasurer

Gloria Valencia, Member

Jamacha Neighborhood Council

Request for Community Support: Accurate Jamacha Name and Mapping of Jamacha Boundaries

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Concern

Specifically, we are advocating for Jamacha to be labeled correctly as “Jamacha”—eliminating variants such as Jamacha/Lomita, Jamacha- Lomita, or Jamacha Lomita—and for the boundaries between Jamacha and Lomita to be clearly defined.

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revise their maps to accurately reflect the boundaries of the Jamacha community.

We are urging the following Elected Officials and Planning Organizations, Transit Agencies:

Mayor, Todd Gloria; Councilmember Henry L. Foster; and San Diego Association of Governments (SANDAG); San Diego Metropolitan Transit System (SD MTS); the City of San Diego Mapping Authorities.

How You Can Help

Endorse our request by signing and sending a letter of support to the city council and relevant mapping authorities.

We believe that by working together, our communities can ensure fair and precise mapping for all San Diego neighborhoods. Thank you for considering this request and for your continued commitment to community advocacy.

Sincerely,

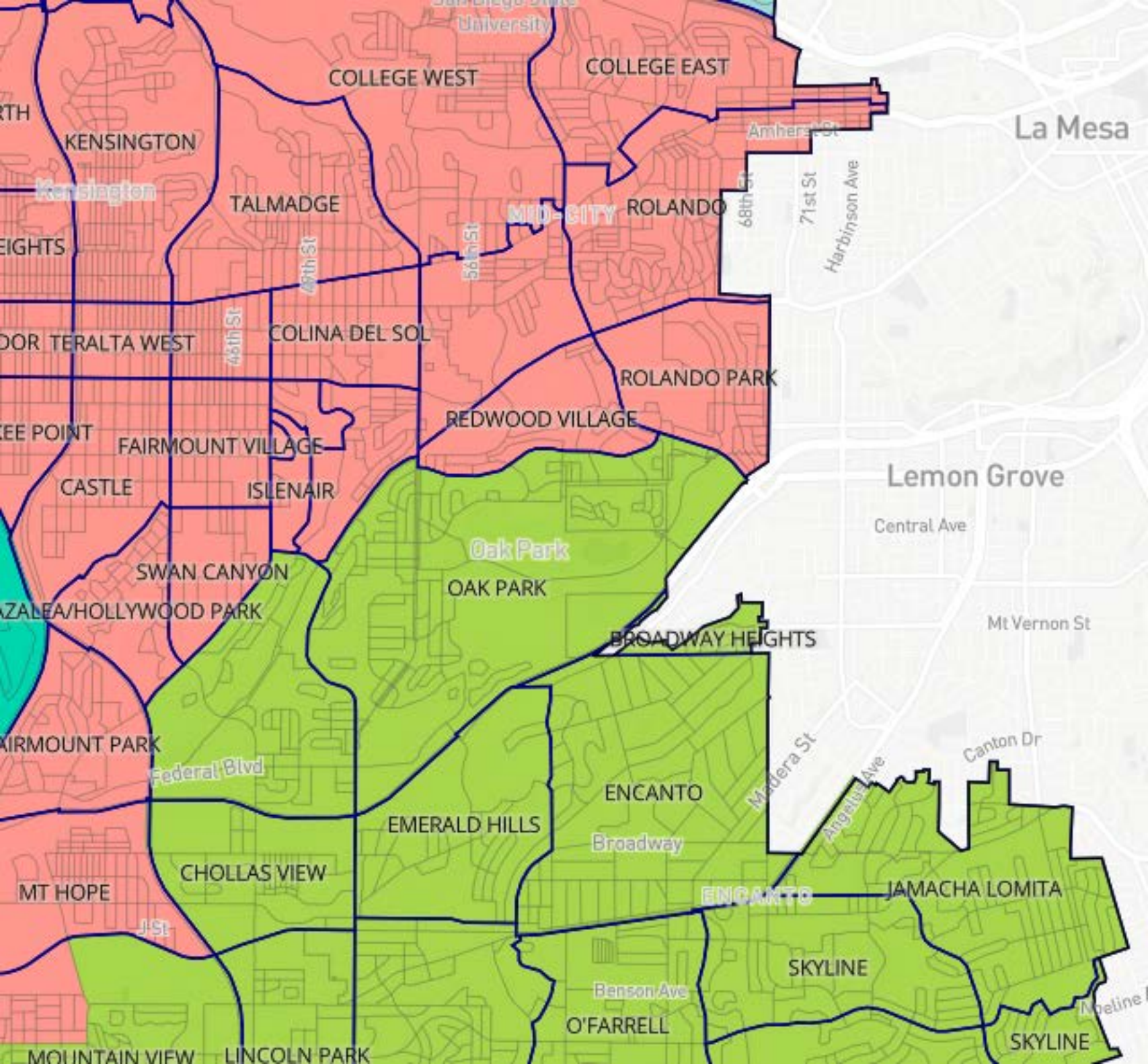
Jamacha Neighborhood Council

Mapping & Boundary Committee

Chairperson, Dorene Dias Pesta

Gloria Valencia,

Rodrigo Gonzalez, Treasurer



San Diego State University

COLLEGE WEST

COLLEGE EAST

La Mesa

KENSINGTON

Amherst St

68th St

71st St

Harbison Ave

TALMADGE

MID-CITY

ROLANDO

49th St

56th St

46th St

DOOR TERALTA WEST

COLINA DEL SOL

ROLANDO PARK

REDWOOD VILLAGE

REE POINT

FAIRMOUNT VILLAGE

CASTLE

ISLENAIR

SWAN CANYON

AZALEA/HOLLYWOOD PARK

Oak Park

OAK PARK

BROADWAY HEIGHTS

Lemon Grove

Central Ave

Mt Vernon St

IRMOUNT PARK

Federal Blvd

ENCANTO

Madera St

Angelita Ave

Canton Dr

EMERALD HILLS

Broadway

CHOLLAS VIEW

MT HOPE

J St

ENCANTO

JAMACHA LOMITA

SKYLINE

Benson Ave

O'FARRELL

SKYLINE

MOUNTAIN VIEW

LINCOLN PARK

Belmonte