

The City of



**DRAFT Annual Action Plan
City Fiscal Year 2027, HUD Program Year 2026
For CDBG, HOME, ESG Programs**

DRAFT

**April 2026
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ATTACHMENTS:

A. Attachment A: Citizen Comments and Public Notices *(Public comments from Consolidated Plan Advisory Board Meeting on April 8, the Economic Development and Intergovernmental Relations Committee meeting on April 16, 2026, and the City Council meeting on April 21, 2026, will be included in the final version of the plan)*

B. Attachment B: Grantee Unique Appendices *(This attachment will be included in the final version of the plan)*

1. Appendix 1: FY 2027 Activities by Con Plan Goal

2. Appendix 2: FY 2027 Funding Allocation by Con Plan Goal

C. Attachment C: SF-424s Applications, Certifications, and Assurances *(This attachment will be included in the final version of the plan)*

AP-05 EXECUTIVE SUMMARY – 91.220(C), 91.220 (B)

The Fiscal Year 2027 Annual Action Plan (Action Plan) represents the third year of implementation of the City of San Diego's Consolidated Plan for Fiscal Years 2025–2029, as ratified by the City Council and approved by the U.S. Department of Housing and Urban Development (HUD). The Action Plan serves as the City's annual application for HUD entitlement grants and identifies the programs and projects proposed for funding during Fiscal Year (FY) 2027, which begins July 1, 2027.

The Action Plan covers three primary HUD entitlement grants:

Community Development Block Grant (CDBG): Supports the development of viable urban communities by improving living environments, expanding economic opportunities, and providing suitable housing for low- and moderate-income residents and areas.

HOME Investment Partnerships Program (HOME): Increases the availability, quality, and accessibility of affordable and decent housing for low-income households.

Emergency Solutions Grant (ESG): Helps individuals and families regain temporary or permanent housing following a housing crisis or experience of homelessness.

Please note: The County of San Diego serves as the City's designated Alternative Grantee for the Housing Opportunities for Persons with AIDS (HOPWA) program. As a result, the City does not track HOPWA allocations or outcome data. Information on HOPWA goals and funding can be found in the County of San Diego's Annual Action Plan.

The San Diego Housing Commission (Housing Commission) administers the HOME program and a portion of the ESG program on behalf of the City. The Action Plan is prepared by the City's Economic Development Department in partnership with the Housing Commission.

The Annual Action Plan identifies how the City, working in partnership with the Housing Commission, proposes to use these funds to address community development, housing, and public services priorities identified in the Consolidated Plan. It also highlights other initiatives that leverage CDBG, HOME, and ESG resources to further support these goals.

Additionally, the Action Plan includes activities to address impediments to fair housing identified in the San Diego Regional Analysis of Impediments (AI) to Fair Housing Choice (FY 2021–FY 2025). Through a competitive Request for Proposals process, the Fair Housing Center at the Legal Aid Society of San Diego, Inc. was selected to provide fair housing outreach, education, investigation, and enforcement support. The City continues to sponsor free public workshops and produce multilingual informational resources for the community.

Goals and outcomes. The five-year goals established to address housing and community development needs in San Diego include:

Goal 1: Increase, protect and preserve affordable rental and homeownership housing opportunities by improving access to a diverse set of affordable housing, accessible in design and energy efficient, with proximity to job centers, schools, parks, and services.

Goal 2: Invest in inclusive economic growth initiatives that develop and strengthen small businesses, support local entrepreneurs, expand employment and/or workforce development programs, and improve access to job opportunities.

Goal 3: Develop vibrant and equitable neighborhoods by investing in public facilities, critical infrastructure, and/or nonprofit facilities that provide increased accessibility, resiliency, and sustainability.

Goal 4: Improve housing stability for individuals and households with critical needs, including persons experiencing or at-risk of homelessness by providing appropriate housing and service solutions grounded in best practices.

Goal 5: Improve community services by addressing critical needs and promoting equity through improved or increased access to community programming.

In developing the goals and outcomes of the Consolidated Plan, the City completed a “goals crosswalk” exercise to identify how goals in other, relevant City plans relate to the goals and needs in the Consolidated Plan. City departments discussed the shared goals and aligned actions at a goal-setting workshop. This exercise ensured that the Consolidated Plan goals align with and complement the City’s overall Strategic Plan and department-level goals.

AP-10 CONSULTATION - 91.100, 91.200(B), 91.215(L)

Introduction

In developing the Fiscal Year 2025-2029 Consolidated Plan, the City conducted an extensive citizen and community participation effort by engaging citizens and key partners. The City received input from elected officials, residents, City departments, nonprofit agencies, and community stakeholders. The City hosted a public meeting to kick off the community engagement process attended by more than 80 stakeholders representing local organizations. The City also hosted eight public forums in October 2023 to gather input on housing, community development, public service, and economic development needs and outcomes. The forums were predominantly held in low- to moderate-income communities to maximize participation from city residents most likely to benefit from these federal programs. In addition to the community and stakeholder consultation meetings, over 700 participants responded to an online Community Needs Survey. Input received informed the development of the priorities and strategies contained within the five-year plan.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The City’s outreach and consultation strategies included coordination with community outreach partnerships for public and assisted housing, social-service agencies, and mental health providers; workforce and business developers; community advocates; and others. Through these efforts, the City was able to solicit input from the community at large and to encourage further collaboration in determining present and future needs.

Results of the valuable input received from community forums and surveys were published on [the City's CDBG webpage](#) and reported publicly to the Consolidated Plan Advisory Board (CPAB) and the San Diego City Council. Each segment of the community outreach and planning process was transparent, ensuring the public knew their input was being collected, reviewed, and considered.

The City collaborates with San Diego Housing Commission staff to implement policies, programs, and projects identified in the Consolidated Plan. Regularly scheduled quarterly meetings serve as the platform for discussing homeless priorities and strategies contained in the Annual Action Plan. The discussions further inform locally driven approaches for delivering services and housing options to homeless individuals and families within San Diego to ensure meaningful outcomes.

County of San Diego Housing and Community Development Services program staff convene the Joint City-County HIV Housing Committee to address the special needs concerns for HIV/AIDS individuals. The Joint City-County HIV Housing committee includes members of other HIV planning groups, affordable housing developers, service providers and members of the public. It provides meaningful citizen and community participation in the planning process associated with affordable housing and related support services for persons living with HIV/AIDS. The Joint City-County HIV Housing Committee serves as an advisory body to the County of San Diego Housing and Community Development Services Director regarding the priorities and needs of the community affected by HIV/AIDS and housing.

The City's Community Development Division will continue collaborating with all partners, including the San Diego Housing Commission and the County of San Diego, to enhance inclusive economic development efforts and better meet the needs of low-to-moderate income residents.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Under HUD's authorization, the Regional Task Force on Homelessness (RTFH) serves as the infrastructure organization and lead agency for the Regional Continuum of Care (CoC). As the lead agency, RTFH annually submits a collaborative application for HUD funding for our region to support local efforts and programs designed to serve an array of homeless persons, with a focus that is rare, brief, and non-recurring. Programs serve the population's holistic needs by providing supportive services, housing solutions, and referrals to resources geared toward housing stability and self-reliance. Coordinating efforts to prioritize the most vulnerable for limited resources is critical to the homeless response system.

The RTFH's jurisdiction includes all geographies within the County of San Diego, including 18 incorporated areas and all unincorporated areas. The synergy and informed coordination occurring within this structure benefit homeless persons and those at risk of homelessness by ensuring existing resources are leveraged to maximum potential, thus providing increased opportunities to serve greater numbers of people.

The RTFH is the regional planning body and the Homeless Management Information System (HMIS) data system administrator. Providing annual reports and data to drive decisions, prioritization and performance of the homeless crisis response system.

The RTFH Governance Advisory Committee (GAC) evaluates and recommends changes to improve the Continuum of Care structure and ensure it meets the mission. The committee assesses and recommends improvements to the Continuum of Care's structure to ensure it aligns with its mission. The Governance Advisory Committee is responsible for reviewing nominations for the CoC Board of Directors and making recommendations to the Board. Additionally, it conducts an annual review of the Charter, providing recommendations to both the CoC Board and General Membership, and evaluates Board policies, offering suggestions for enhancements. The City has been represented by the San Diego Housing Commission and actively participates in several CoC Advisory Board committees such as the Ad Hoc Committee to Address Homelessness Among Black San Diegans and the Aging, Health and Homelessness, and the Evaluation Committee. The City utilizes these partnerships to develop cooperative plans and strategies to effectively leverage resources for the provision of emergency shelters and rapid re-housing services.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS.

The RTFH coordinates the prioritization and use of ESG funds to meet the local needs of San Diegans experiencing homelessness. Funds are allocated to the San Diego Housing Commission, on behalf of the City, in order to design programs consistent with federal and local requirements while efficiently distributing funds. Effective administration of the ESG funds is ensured via an ESG Policy and Operations Guide, CoC written standards, and CoC policies such as the Rapid Rehousing policies, created by the RTFH, which serves as a practical guide to applying local standards and procedures for the utilization and distribution of ESG funds. Further, the guide includes federal, state, and local ESG policies and regulations to inform the administration of the funds.

The San Diego Housing Commission consults with the RTFH to establish standard outcomes for the homeless programs funded with ESG. The RTFH advises the San Diego Housing Commission on the expectations and responsibilities of administering the ESG funds. In turn, the San Diego Housing Commission translates the information into best practices, programmatic requirements, and goals as subrecipient contract elements.

Setting Performance Outcomes

The San Diego Housing Commission creates performance outcomes for subrecipient contracts according to evidence-based practices and RTFH community standards and considers regional factors that may impact performance. The San Diego Housing Commission outlines five outcomes that measure occupancy rates, exits to permanent housing placement, exits due to violations of terms of service (less than 15%), and average length of stay. Although outcomes inputs are important to determining compliance on a contractual level, the San Diego Housing Commission captures other critical data elements such as the number of persons served, demographics, other exits, meaningful outcomes detailing the impact on the client's journey toward improved overarching self-sufficiency, such as increased in earnings through employment or public benefits, non-cash benefits and health insurance. The subrecipient reports data on a monthly basis with a narrative to capture both quantitative and qualitative data on housing stability and

the self-motivated utilization of community resources to maintain stability, providing a meaningful context for quantifying the impact of the programs on an individual and aggregate level.

Operating and Adminstrating Homeless Management Information System (HMIS)

The Homeless Management Information System (HMIS) is a HUD-mandated secured relational database used to collect and manage data on individuals and families experiencing homelessness. HMIS helps communities understand the scope of homelessness, improve service delivery and outcome, secure and maintain funding through accurate reporting and evaluate program effectiveness. RTFH produces multiple data reports from HMIS to assist with targeting services and housing solutions that are appropriate to the client's and the community's needs. These reports include an annual point-in-time count (PITC), housing inventory chart (HIC), annual Longitudinal System Analysis (LSA), individual program's annual performance reports (APR) and the HUD system performance measures. HMIS data dashboards are available on the RTFH website, and additional custom reporting can be supplied as needed. Government agencies and service providers utilize this data to inform advocacy efforts, develop innovative and strategic approaches, standardize reporting practices, and analyze the overall impact of programs on reducing homelessness in the City.

AP-12 PARTICIPATION -- 91.105, 91.200(C)

The City of San Diego continues to work closely with the Consolidated Plan Advisory Board (CPAB) to strengthen citizen participation in the Community Development Block Grant (CDBG) application and evaluation process for FY 2027. Established in 2010, the CPAB serves in an advisory capacity to the Mayor and City Council on policy issues related to the Consolidated Plan, Annual Action Plans, the year-end Consolidated Annual Performance and Evaluation Reports (CAPER) reporting, Analysis of Impediments (AI) to Fair Housing, and the allocation of CDBG, HOME, and ESG funds.

All CPAB meetings are open to the public, with agendas distributed via email, posted online, and made available in hard copy. Meeting notes summarizing discussions and actions are also posted online and provided at subsequent meetings to keep stakeholders informed. The CPAB meetings provide a regular forum for citizens to participate in matters related to the City of San Diego's HUD Programs and an opportunity for staff to review policy issues and obtain public feedback. During the COVID-19 pandemic, CPAB meetings were held virtually via Zoom and livestreamed on YouTube to ensure ongoing public access and participation. Members of the public could join the webinars to provide comments, and written comments received by 4 p.m. the day prior were also presented. As of March 2023, CPAB has returned to in-person meetings.

Beyond the formal CPAB process, City staff and partner agencies—including the San Diego Housing Commission—regularly engage with the public and stakeholders through presentations and participation in meetings of the Regional Continuum of Care Council, the City Council's Economic Development and Intergovernmental Relations Committee (EDIR), the City's Park and Recreation Board, and the Housing Commission Board of Commissioners. The City also distributes a survey to grant applicants, CPAB members, and City staff to evaluate the CDBG application process and identify opportunities for improvement.

The development and allocation of each entitlement grant are guided by the priorities and strategies established in the FY 2025–2029 Consolidated Plan.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Non-targeted/broad community	10-20 members of the public attend	The public comments on policies and procedures are summarized in meetings notes, available on the City's website.	N/A	www.sandiego.gov/cdbg/cpab
2	CDBG Interest/RFQ Workshop	Non-targeted/broad community	80-100 members of the public attend	The workshop provides information to potential applicants on the City's CDBG program.	N/A	N/A
3	Internet Outreach	Non-targeted/broad community	Approximately 1300 recipients	The CDD sends regular electronic emails advising subscribers of any actions related to the Consolidated Plan, its implementation, and pertinent public hearings.	N/A	CDBG@sandiego.gov
4	Public Hearing	Non-targeted/broad community	City Council hearings give the public an opportunity to comment on all issues related to the City.	Vary	N/A	www.sandiego.gov

Expected Resources

AP-15 EXPECTED RESOURCES – 91.220(C)(1,2)

Introduction

The City of San Diego anticipates an additional \$3 million in FY 2027 CDBG Program Income. This additional amount results from an agreement negotiated between the former Redevelopment Agency and HUD to repay the City's CDBG Program over several years. This program income amount may be adjusted in the final draft of the Annual Action Plan before submission to HUD. For planning purposes, the City used budget allocation estimates in the Draft FY 2027 Annual Action Plan. The budgets will be adjusted in the final version of the Action Plan, and details can be found in sections AP-20 and AP-35.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 2				Expected Amount Available Remainder of ConPlan: \$
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	
CDBG	Public Federal	Administration Supportive Services Homebuyer Assistance Homeowner Rehabilitation Multifamily Rental Rehabilitation Homeless Support Public Services Nonprofit Facilities Public Improvements Public Facilities Public Infrastructure	\$10,477,428	\$3,000,000	\$98,631	\$13,576,059	\$52,121,140
HOME	Public Federal	Administration Acquisition Homebuyer Assistance Multifamily Rental New Construction Multifamily Rental Rehab	\$4,632,913	\$2,807,377	\$23,939,852	\$31,380,142	\$6,815,543
ESG	Public-Federal	Administration Financial Assistance Overnight Shelter Rapid Rehousing (Rental Assistance) Rental Assistance Services Transitional Housing	\$941,236.25	\$0	\$0	\$941,236.25	\$1,663,730.75

Table 1 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.

Leverage, in the context of the City's HUD entitlement programs, means bringing other local, state, and federal financial resources to maximize the reach and impact of these programs. Like many other federal agencies, HUD encourages the recipients of federal monies to demonstrate that efforts are being made to leverage additional funds to achieve more significant results strategically. Leverage is also a way to increase project efficiencies and benefit from economies of scale that often come with combining funding sources for similar or expanded scopes. Funds will be considered leveraged if financial commitments toward the costs of a project from a source other than the originating federal source are documented. The City, through its Consolidated Plan Advisory Board, has incentivized the use of leveraged funds in specific Requests for Proposals by offering additional evaluation points based upon the percentage of the project budget reimbursed with non-entitlement federal sources. City staff will continue to explore additional leveraging opportunities, other federal resources, and local private investments.

SDHC uses CDBG funding set aside in Council Policy 700-02 and Housing Commission Housing Trust Funds.

Homeless Continuum of Care (CoC) Program of the Emergency Assistance and Rapid Transition to Housing Act (HEARTH)

In FY 2024, HUD awarded San Diego CoC \$44,053,677 in CoC funds to homeless programs in San Diego, including permanent supportive housing and rapid rehousing services. Housing Choice Voucher Section 8 funds: SDHC administers the Section 8 program within the City of San Diego and will provide subsidies to approximately 17,000 San Diego households. In fiscal year 2026, SDHC assisted 19,687 low-income households through rental assistance programs. This figure includes turnover vouchers and households whose participation in the program has concluded.

Fiscal Year 2026 (as of March 25, 2026):

HUD VASH: SDHC continues to work to house homeless veterans in the City of San Diego through the U.S. Department of Housing and Urban Development-Veterans Affairs Supportive Housing (HUD-VASH) Program. The agency has a VASH allocation of 1,460, which includes 1,235 tenant-based and 225 Project-Based (included in Project-Based numbers below).

Low-Income Housing Tax Credits (LIHTC): The federal 4% and 9% LIHTC is the principal funding source for the construction and rehabilitation of affordable rental homes. They are a dollar-for-dollar credit against federal tax liability.

HOME-25% MATCH REQUIREMENT

SDHC uses local Inclusionary Funds, Housing Trust Funds, coastal funds, state funds, and multi-family bond proceeds as contributions to housing pursuant to the matching requirements.

ESG-100% MATCH REQUIREMENT

For the City-funded interim shelters, SDHC uses the CDBG set-aside funding per Council Policy 700-02 and City general fund and other sources, as needed. The match for prevention activities will be met with City general fund and other sources, as needed.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.

City Neighborhood Infrastructure Projects and Capital Improvement Projects (like parks, libraries, and recreation centers) will be carried out within City-owned real property and/or public right of way. Additionally, City-owned land may be utilized for emergency shelter programs. Refer to section AP-35 (Projects) for further information.

Discussion

In 2010, the City and the former Redevelopment Agency of the City (RDA) entered into a CDBG Repayment Agreement to address findings from the HUD Office of the Inspector General (OIG) about the City's CDBG Program. With the dissolution of redevelopment in California in 2012, the State of California Department of Finance (DOF) suspended approval of the payments to the City under the CDBG Repayment Agreement. Senate Bill 107, enacted in September 2015, permitted the Successor Agency to the former RDA to resume including repayments under the CDBG Repayment Agreement on its annual Recognized Obligation Payment Schedule (ROPS). In addition to reinstating the CDBG Repayment Agreement payments, Senate Bill 107 resulted in the DOF authorizing the repayment of an additional \$151 million in CDBG Program Income from the Successor Agency under a separate Long-Term Miscellaneous CDBG Debt Agreement between the City and the former RDA.

The final payment under the Repayment Agreement to address OIG findings was made in FY 2020. The Successor Agency Long-Term Miscellaneous CDBG Debt repayments continue and are subject to approval by the DOF as part of each annual Successor Agency ROPS process. The funds repaid are CDBG Program Income. After the FY 2027 payment is received, there is a remaining balance of \$28,993,522 in the Long-Term Miscellaneous Debt Agreement.

Annual Goals and Objectives

AP-20 ANNUAL GOALS AND OBJECTIVES

Goals Summary Information

Sort Order	Goal Name	Fiscal Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing	2027	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	Citywide	Affordable Housing Affordable Housing and Public Services	HOME: \$30,284,804 CDBG: \$1,357,605	Financial assistance to homebuyers/homeowners: 5 Households (HOME) Construction of new rental units: # of units = 54 HOME-Assisted Units, 393 total Affordable Units Acquisition and rehabilitation # of rental units = 0 Affordable Units
2	Economic Development	2027	Non-Housing Community Development Economic Development	Citywide	Economic Development Workforce Development	CDBG: \$2,364,823	Businesses Assisted: 638 Persons Assisted: 806
3	Infrastructure Improvements	2027	Non-Homeless Special Needs City Infrastructure	Citywide	Public Improvements and Infrastructure Nonprofit Facility Improvements	CDBG: \$5,436,532	Facilities Improved: 4 Persons Assisted: 11,690
4	Homelessness	2027	Homeless	Citywide	Homelessness and Supportive Services Public Services	CDBG: \$430,404 ESG: \$941,236.25	Homeless Person Overnight Shelter: Persons Assisted CDBG: 305, ESG: 165; Total: 470 Tenant-based rental assistance: Households Assisted: ESG: 31.
5	Community Services	2027	Non-Homeless Special Needs Non-Housing Community Development	Citywide	Public Services	CDBG: \$1,291,210	Persons assisted: 1,111

Table 2 – Goals Summary

Estimate the number of extremely low-income, low-income and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b)

All assistance under HOME will be provided to low-income households. Estimated Year 3 (FY 2027) HOME-assisted households: 59 households (A full breakdown pending)

Goal Descriptions

In developing the goals and outcomes of the Consolidated Plan, the City conducted a “goals crosswalk” exercise to identify how goals in other relevant City plans relate to the goals and needs of the Consolidated Plan. City departments discussed the shared goals and aligned actions at a goal-setting workshop. This exercise ensured that the Consolidated Plan goals are aligned with and complement the City’s overall Strategic Plan and department-level goals.

The five-year goals established to address housing and community development needs in San Diego include:

Goal 1: Increase, protect and preserve affordable rental and homeownership housing opportunities by improving access to a diverse set of affordable housing, accessible in design and energy efficient, with proximity to job centers, schools, parks, and services.

Goal 2: Invest in inclusive economic growth initiatives that develop and strengthen small businesses, support local entrepreneurs, expand employment and/or workforce development programs, and improve access to job opportunities.

Goal 3: Develop vibrant and equitable neighborhoods by investing in public facilities, critical infrastructure, and/or nonprofit facilities that provide increased accessibility, resiliency, and sustainability.

Goal 4: Improve housing stability for individuals and households with critical needs, including persons experiencing or at-risk of homelessness by providing appropriate housing and service solutions grounded in best practices.

Goal 5: Improve community services by addressing critical needs and promoting equity through improved or increased access to community programming.

Projects

AP-35 PROJECTS – 91.220(D)

Introduction

Based on the Consolidated Plan goals described above, the table below describes the projects that will be funded in FY 2027.

Projects

#	Project Name
1	CDBG Administration
2	Affordable Housing
3	Economic Development
4	Infrastructure Improvements
5	Homelessness
6	Community Services
7	SDHC-HOME-Homeownership
8	SDHC-HOME-Rental Housing
9	HOME Administration
10	SDHC-ESG ALL

Table 3 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs.

CDBG: Declared disaster or emergency events may require additional funding that can be used for immediate solutions. For example, homeowners and renters whose housing stability has been disrupted by disasters may encounter obstacles to housing stability in insurance payment delays or in being under-insured and/or in obtaining financing for needed improvements. Businesses impacted by emergencies may suffer lost income, lost equipment, or the ability to pay employee wages. When necessitated, the City intends to make CDBG available to address emergency needs that do not overlap with other federal funding sources (e.g., FEMA).

The City may determine to divert and utilize CDBG for disaster response and recovery should funds be available through reprogramming or unobligated (and not yet awarded to a subrecipient). The City may request waivers to certain CDBG regulations if they are made available. If not, the City must evaluate all available resources before utilizing CDBG. Short-term disaster response activities may include but are not limited to site clearance, security of property, neighborhood clean-ups, and emergency rental or utility payments. More long-term disaster recovery activities for residents and businesses that may not have the resources to fully recover without assistance may include housing or rental rehabilitation/reconstruction, home buyer assistance, acquisition, parks and neighborhood facilities, and small business grants and loans. A process for the reallocation decision(s) to utilize CDBG for a disaster is identified in the City's HUD-approved Citizen Participation Plan (CPP). Additionally, in the case that the City must divert CDBG funds for a Disaster during this 2025 – 2029 Consolidated Plan period, the City will utilize a 3-year calculation to ensure 70% of CDBG funds allocated benefit low and moderate-income persons.

HOME: HOME funds are dedicated to housing activities that meet local housing needs and typically preserve or create affordable housing. Uses include tenant-based rental assistance, rehabilitation, homebuyer assistance and new construction. It is anticipated that funding will be allocated solely to the creation or preservation of affordable housing along with funding for homebuyer assistance.

ESG: The ESG program provides funding to (1) provide essential services in emergency shelters for homeless individuals and families, (2) to rapidly rehouse homeless individuals and families and (3) to provide homelessness prevention services.

AP-38 PROJECT SUMMARY

1	Project Name	CDBG Administration
	Target Area	Citywide
	Goals Supported	Creating and preserving affordable housing Homelessness Services/facilities serving vulnerable population Public infrastructure needs Job readiness and economic development
	Needs Addressed	Affordable Housing and Public Services Affordable Housing Homelessness and Public Services Public Services and Public Facilities Public Improvements and Infrastructure Public Services and Economic Development
	Funding	CDBG: \$2,695,485
	Description	City of San Diego administrative costs directly related to administering the CDBG Program to ensure compliance with all HUD planning and community development activities provided to City residents and businesses, as well as fair housing services. Nonprofit technical assistance and fair housing programs may also be funded through administration.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Includes: \$2,695,485 in administration.
2	Project Name	Affordable Housing
	Target Area	Citywide
	Goals Supported	Affordable Housing

	Needs Addressed	Development of Affordable Housing Affordable Housing Access and Stability
	Funding	CDBG: \$1,357,605
	Description	Bridge to Home – Affordable Housing NOFA (managed by EDD)
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	TBD
	Location Description	Citywide
	Planned Activities	Affordable Housing NOFA
3	Project Name	Economic Development
	Target Area	Citywide
	Goals Supported	Economic Development
	Needs Addressed	Economic Development
	Funding	CDBG: \$2,364,823
	Description	Invest in inclusive economic growth initiatives that develop and strengthen small businesses, support local entrepreneurs, expand employment and/or workforce development programs, and improve access to job opportunities
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	806 individuals assisted, 638 businesses assisted
	Location Description	Citywide
	Planned Activities	ACCESS: \$193,025 Accessity: \$230,724

		<p>City Heights Community Development Corporation: \$230,000</p> <p>International Rescue Committee: \$245,426</p> <p>Mission Edge: \$244,278.75</p> <p>Partnership for Environmental Progress: \$192,061.65</p> <p>Karen Organization of San Diego: \$110,789</p> <p>Horn of Africa Community: \$209,009</p> <p>Logan Heights Community Development Corporation: \$115,344</p> <p>Southwestern Community College: \$404,937.14</p> <p>Somali Family Service of San Diego: \$189,228</p>
4	Project Name	Infrastructure Improvements
	Target Area	Citywide
	Goals Supported	Public facilities and Infrastructure, Nonprofit Facility Improvements
	Needs Addressed	Public Improvements and Infrastructure, Nonprofit Facility Improvements
	Funding	CDBG: \$5,436,532
	Description	Develop vibrant and equitable neighborhoods by investing in public facilities, critical infrastructure, and/or nonprofit facilities that provide increased accessibility, resiliency, and sustainability.
	Target Date	6/30/2028
	Estimate the number and type of families that will benefit from the proposed activities	<p>11,690 persons assisted</p> <p>4 facility improvements (other)</p>
	Location Description	n/a
	Planned Activities	<p>Chicano Federation of San Diego County: \$350,000</p> <p>Kitchens for Good: \$1,000,000</p> <p>Promise2Kids Foundation: \$582,000</p> <p>Urban Corps: \$397,650</p> <p>City Facilities: \$3,106,882</p>
5	Project Name	Assisting Persons Experiencing Homelessness
	Target Area	Citywide
	Goals Supported	Homelessness
	Needs Addressed	Homelessness and Supportive Services

	Funding	\$430,404 CDBG
	Description	Improve housing stability for individuals and households with critical needs, including persons experiencing or at-risk of homelessness by providing appropriate housing and service solutions grounded in best practices.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	305 people assisted
	Location Description	n/a
	Planned Activities	City of San Diego Family Shelter Program: \$430,404
6	Project Name	Community Services
	Target Area	Citywide
	Goals Supported	Public and Community Services
	Needs Addressed	Public Services
	Funding	CDBG: \$1,291,210
	Description	Improve community services by addressing critical needs and promoting equity through improved or increased access to community programming.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	1,111 individuals
	Location Description	n/a
	Planned Activities	Access Youth Academy: \$141,960 Center for Employment Opportunities: \$60,000 International Rescue Committee: \$131,859 Kitchens for Good: \$250,000 Monarch School: \$230,000 Reality Changers: \$210,000 Travelers Aid of San Diego: \$139,749

		Voices for Children: \$101,284 Downtown Partnership: \$26,358 (Extension of existing project)
7	Project Name	SDHC-HOME-HOMEOWNERSHIP
	Target Area	Citywide
	Goals Supported	Affordable Housing
	Needs Addressed	Development of Affordable Housing Affordable Housing Access and Stability
	Funding	HOME: \$378,000
	Description	Provision of financial assistance toward homeownership in the form of assistance toward down payment and closing costs.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	Up to 5 households
	Location Description	n/a
	Planned Activities	Direct financial assistance to homebuyers
8	Project Name	SDHC-HOME-RENTAL HOUSING
	Target Area	Citywide
	Goals Supported	Affordable Housing
	Needs Addressed	Development of Affordable Housing Maintenance of Owner-Occupied Housing Affordable Housing Access and Stability
	Funding	HOME: \$29,906,804
	Description	Rental units constructed
	Target Date	6/30/2027
	Estimate the number and type of families	54 HOME-designated units for homeless and non-homeless individuals, contributing to multifamily rental projects, creating a total of 393 affordable units.

	that will benefit from the proposed activities	
	Location Description	n/a
	Planned Activities	Rental units constructed
9	Project Name	SDHC-HOME-ADMINISTRATION
	Target Area	Citywide
	Goals Supported	Affordable Housing
	Needs Addressed	Development of Affordable Housing Maintenance of Owner-Occupied Housing Affordable Housing Access and Stability
	Funding	HOME: \$1,095,338
	Description	Administration costs of HOME program for City of San Diego and SDHC.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	n/a
10	Project Name	SDHC-ESG-ALL
	Target Area	Citywide
	Goals Supported	Homelessness
	Needs Addressed	Homelessness and Supportive Services
	Funding	\$941,236.25
	Description	Federal Fiscal Year 2027 ESG funds for the City of San Diego have been allocated to SDHC to operate shelters for individuals experiencing homelessness and provide homelessness prevention strategies. This amount also includes admin funds for SDHC and the City of San Diego.

	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	Emergency Solutions Grant funds will support 160 individuals from emergency shelter services and support the operation of a homelessness prevention program for up to 31 households.
	Location Description	n/a
	Planned Activities	n/a

AP-50 GEOGRAPHIC DISTRIBUTION – 91.220(F)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

In 2016, a section of San Diego was federally designated as the San Diego Promise Zone (SDPZ). The place-based initiative unites public and private agencies, community-based organizations, social service providers, nonprofits, and residents in a collective impact framework to attract federal funding and address critical need areas in the city's most under-resourced neighborhoods (more information available on the City's SDPZ website). The SDPZ extends from East Village and Barrio Logan in the west to Encanto and Emerald Hills in the east and includes more than 80,000 residents. Projects located within or serving residents of the Promise Zone receive preference points in the annual CDBG Request for Proposals to support targeted investment in these communities. As the federal Promise Zone designation concludes on June 6, 2026, the initiative will evolve into the San Diego Promise Zone Alliance, a shift to a community powered movement. Throughout this transition and beyond, the City of San Diego will continue to be an active partner, supporting the shift toward increased community leadership and helping ensure the San Diego Promise Zone Alliance continues to thrive. In 2018, 35 census tracts in the city were designated as federal Opportunity Zones. Opportunity Zones are economically distressed communities where new investments, under specific conditions, are eligible for preferential tax treatment. The Opportunity Zone provides opportunities for organizations to provide services and critical resources to residents in the area. The Promise Zone and Opportunity Zone are factors in the application process, and organizations located in or providing services in these areas are awarded preference points during the Notice of Funding Availability evaluation process.

Geographic Distribution

Target Area	Percentage of Funds
Citywide	100%

Table 4 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

n/a

Discussion

n/a

Affordable Housing

AP-55 AFFORDABLE HOUSING – 91.220(G)

Introduction

Due to the way HUD requires data to be reported, it is not possible to categorize affordable housing goals by population type in a way that fits both required tables. Although the first table allows homeless, non-homeless, and special-needs categories, the second table, intended to mirror the totals, does not include all relevant activity types, such as overnight shelters, which support people experiencing homelessness. Additionally, the population categories in the tables are not mutually exclusive.

Project-level outcomes related to affordable housing, by funding source, are already provided in AP-20 Annual Goals and Objectives.

One-Year Goals for the Number of Households to be Supported
Homeless: 54
Non-Homeless: 5
Special Needs: 0
Total: 59

Table 5 - One-Year Goals for Affordable Housing by Support Requirement

One-Year Goals for the Number of Households Supported Through
Rental Assistance:
The Production of New Units: 54
Rehab of Existing Units: 0
Acquisition of Existing Units: 5
Total: 59

Table 6 - One-Year Goals for Affordable Housing by Support Type

Discussion

The tables above capture units assisted in part with HOME funds. In FY 2027, it is anticipated that funding will support the construction of new affordable rental housing and promote homeownership through the HOME program.

HOME program regulations at 24 CFR 92.254(a)(2)(iii) provide guidance for the use of the City of San Diego's determined 95% of median area purchase price to determine eligibility for the HOME program rather than the Federal Housing Administration (FHA) single-family program data for the San Diego area. The data supported a median sales price of \$905,000 for single-family housing of one unit. The City requests authorization from HUD to use the following as the maximum sales price amount for the City of San Diego's HOME-funded homebuyer assistance projects:

$\$905,000 \times 95\% = \mathbf{\$859,750}$ maximum sales price for existing single-family housing of one unit.

AP-60 PUBLIC HOUSING – 91.220(H)

Introduction

SDHC owns and manages the public housing inventory in the City of San Diego and other affordable housing and permanent supportive housing units and ground leases within the city. Most units are restricted to low-income renters with incomes at 80% Area Median Income (AMI) or less. The number of units in SDHC's real estate portfolio, including its nonprofit affiliate Housing Development Partners (HDP), is 4,064 units across 176 residential properties, eight being Public Housing properties totaling 189 units. In addition to the units owned and operated, SDHC is the ground lessor on twenty properties that provide over 1,750 affordable units.

Actions planned during the next year to address the needs of public housing

It is anticipated that in FY 2027, SDHC will not add to its portfolio of affordable and permanent supportive housing units, due to a lack of funding availability to support operations. SDHC will continue to pursue grant opportunities for pre-development work on sites within the portfolio that can accommodate additional density for future redevelopment opportunities. Furthermore, in FY 2027, SDHC will continue to conduct rehabilitation work on a number of properties as a part of its multi-year capital renovation plan, informed by the Physical Needs Assessment completed in FY 2025.

In FY 2027, HDP will explore expansion of its portfolio of affordable and permanent supportive housing units, with one new acquisition sought for the fiscal year.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

For a Family Self Sufficiency (FSS) program participant to successfully complete the program, the head of household is solely responsible for completing his/her Individual Training and Services Plan (ITSP) and must be employed by contract expiration. In its 2015 Moving to Work Plan, SDHC requested the authority to provide FSS enrollment to "all adult family members by waiving the requirement for the head of household to join the program. Non-head of households who enter a contract will be responsible for the completion of the ITSP and must be employed by the end of participation for the FSS family to successfully complete the program." This will result in "increased recruitment and enrollment into the FSS Program, thus providing incentives to families to become economically self-sufficient. The initiative will allow families to enroll in FSS in the event the head of household is unable or unwilling to participate in the program."

SDHC was awarded a Resident Opportunities and Self Sufficiency-Service Coordinator (ROSS-SC) (three-year grant) to promote job development, financial stability and self-sufficiency for public housing residents. Our Resident Services Coordinator became a Certified Credit Counselor in 2020 and can now provide direct financial coaching and homeownership counseling to public housing residents. Like FSS, ROSS Service Coordinators work directly with public housing residents to assess their needs and connect them with education, job training and placement programs, and/or computer and financial literacy services available in their community to promote self-sufficiency.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance.

n/a.

Discussion

In 2018, HUD designated the SDHC Achievement Academy as one of eighteen EnVision Centers in 17 communities across the country. The EnVision Center demonstration program focuses on empowering individuals and families to leave HUD-assisted housing through self-sufficiency to become responsible homeowners and renters in the private market so that HUD will be able to help more individuals and families in need. Through the EnVision Center program, federal agencies, state and local governments, nonprofit and faith-based organizations, and private businesses will come together in a centralized location to provide comprehensive resources for low-income families that receive federal rental assistance. Achievement Academy partners include:

- | | |
|----------------------------------------------|--------------------------------------|
| AccentCare | Manpower |
| Access Center | Our Genetic Legacy |
| Alliance for African Assistance | Rady's Children Hospital |
| Amazon | Real Life Skills |
| AmeriMed | San Diego Futures Foundation |
| Biocom Introductory Life Sciences Experience | San Diego Public Library |
| Center for Employment Training | San Diego Workforce Partnership |
| Chase Bank | San Diego Zoo |
| Chula Vista Elite Athlete Training Center | Self-Help Federal Credit Union |
| Citi Bank | SHARP Healthcare |
| County of San Diego | South Bay Community Services |
| County of San Diego Public Libraries | The Campaign for Grade-Level Reading |
| Dalrada Career Institute | TransUnion |
| First 5 San Diego | Union Bank |
| International Rescue Committee | Urban Corps of San Diego County |
| Jewish Family Services | US Bank |
| Job Corps | Wells Fargo |
| La Maestra Community Health Centers | Western Medical Training Center |
| Local Initiatives Support Corporation | YMCA of San Diego County |

AP-65 HOMELESS AND OTHER SPECIAL NEEDS ACTIVITIES – 91.220(I)

Introduction

The Community Action Plan on Homelessness for the City of San Diego is a comprehensive, 10-year plan that lays out short-term achievable goals and serves as a guide for long-term success in addressing homelessness. The Action Plan includes short-term goals within reach, key strategies, guiding principles, and crisis response and housing needs. In 2023, the Action Plan was updated to reflect an updated crisis response and housing needs assessment and financial modeling for the remaining six years of the Action Plan, based on the changing homelessness landscape in San Diego.

In May 2025, SDHC and the City of San Diego presented an update to City Council on progress towards the updated goals that were set in 2023 and highlighted efforts to enhance the performance of the existing homelessness assistance system.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of San Diego (City), in collaboration with SDHC, in fall 2024 developed and executed a short-term action plan on homelessness, informed by stakeholder feedback from persons with lived experience, living experience, frontline staff from shelters and outreach, and shelter operator leadership, to address the projected loss of shelter beds in the system. A consistent theme in the feedback was the importance of offering options that include programs directed at special populations or persons with special needs and shelter that offered a variety of settings, including non-congregate. It was also noted that smaller programs are preferred across all stakeholder groups, and co-located services are necessary. As part of the City's ongoing efforts to foster a system-level approach to meeting the needs of individuals experiencing homelessness, the City accepted the Community Action Plan on Homelessness in October 2019. The Action Plan provided a series of recommendations and identified three short-term goals:

- Decrease unsheltered homelessness by 50%;
- Finish the job of ending Veteran Homelessness; and
- Prevent and end youth homelessness as outlined in the San Diego County Coordinated Plan to End Youth Homelessness.

On November 14, 2023, the Action Plan was presented to City Council as an informational item to provide updates on progress toward achieving Action Plan goals and present an updated analysis, including a revised needs assessment and updated financial modeling based on the changing homelessness landscape in San Diego. With the increased inflow of persons into the crisis response system and persons experiencing homelessness for the first time, the City, SDHC, and RTFH began to solicit feedback on the next steps to update the Action Plan, which included presenting the updated analysis to community groups and engaging and receiving feedback on short-term goals from stakeholders

The short-term action plan on homelessness that was implemented in the last 4 months of 2024 helped identify priorities and recommendations to the Implementation team on how to prioritize limited resources. Feedback gathered from stakeholder groups, including those with lived and living experience, has informed the development of new shelter programs coming online that offer alternative settings, such as non-congregate and focused beds for special populations such as Seniors, veterans and families. SDHC and the City will continue to host several quarterly feedback sessions with stakeholder groups in the next year.

The Coordinated Street Outreach Program leverages all City-funded outreach activities and is a critical component of the City's comprehensive approach to addressing homelessness. This innovative program focuses outreach resources on a neighborhood-based approach, identifying concentrations of unsheltered individuals with an emphasis on diverting individuals from the homelessness response system and fostering connections to permanent housing placements while meeting basic needs and providing connections to bridge housing, emergency shelter and other supportive services. The program marks a new approach to conducting homelessness outreach in the City of San Diego by addressing gaps in the existing system and deploying outreach resources in alignment with the goals of the Action Plan.

Two distinct yet complementary teams were created as part of the program, each with a specific focus, set of duties, and outcomes:

Mobile Homelessness Response Team: Facilitates ongoing intensive engagement and connections to supportive services for unsheltered individuals identified as being prioritized for permanent housing resources. Staff provide street-based case management services for prioritized clients with an emphasis on fostering positive exits from homelessness to permanent and longer-term housing opportunities. Outreach services employ problem-solving practices, leveraging internal and external resources, to quickly resolve prioritized clients' instances of homelessness as well as to lead system navigation efforts on an as-needed basis to address any barriers clients may be experiencing in obtaining housing.

Rapid Response Team: Works closely with City staff to focus outreach activities in areas with high concentrations of individuals experiencing unsheltered homelessness as well as coordinating timely responses to various stakeholder referrals. This immediate response is orientated towards brief engagements and rapid housing-focused problem-solving, improving the client's sense of safety and assisting in meeting basic needs.

The City's Coordinated Street Outreach Program also supports regional efforts to employ best practices by acting on the practices outlined in the "Policy Guidelines for Regional Response for Addressing Unsheltered Homelessness and Encampments," adopted by the Regional Task Force on the Homelessness (RTFH). Multidisciplinary teams consisting of peer-support specialists, outreach specialists trained in street-based case management, and clinical-level staff are leveraged to address clients' needs, emphasizing transitions from homelessness directly to safe, stable housing opportunities. Staff also actively engage community stakeholders to foster trusting relations and open lines of communication while being proactive in addressing any potential or realized community concerns.

The San Diego Police Department also provides outreach services through their Homeless Outreach Team (HOT), who reach out daily to persons experiencing unsheltered homelessness. The HOT team is able to refer individuals experiencing homelessness from the street to available shelter or other resources where

they can receive intensive case management to assist with immediate needs (such as health, substance abuse treatment, and income) and housing placement support.

In July 2025, the City and the California Department of Transportation (Caltrans) entered into a Delegated Maintenance Agreement (DMA). Structured around Governor Gavin Newsom’s model encampment ordinance to expedite the removal of encampments throughout California, the agreement ensures a faster and far more efficient process to clear encampments and connect those living in them with resources that will ultimately end their homelessness. The agreement covers a five-mile stretch of State right-of-way immediately surrounding Downtown San Diego and helps streamline the process for the City’s outreach workers to go onto state property to offer available shelter and housing resources to people in encampments and authorizes the City to clear trash and debris. A total of two Outreach Specialists have been assigned to cover the five-mile stretch of State right-of-way identified in the DMA. As of the end of calendar year 2025, approximately 300 abatements have been completed and over 190 tons of trash have been removed within the DMA area. Taking place separately before all abatements, outreach workers were on site to offer individuals residing in the area connections to resources, and nearly 100 individuals have since been connected to shelter options and services.

In 2025, the City continued to implement its three Encampment Resolution projects supported by State of California Encampment Resolution Funding (ERF) grants. These projects work to address encampments and provide resources, supportive services, and connections to housing for individuals residing in these areas. The first project was located around the Old Central Library in the East Village neighborhood of Downtown and ended in October 2025. The project served 76 individuals and successfully transitioned 52 individuals to housing. The second project is in collaboration with the County of San Diego and focuses on encampments along the San Diego River. This project continues today, and as of January 2026, 129 individuals have been served, and 69 individuals have been connected to housing. The third project focuses on encampments along the I-15 corridor and remains active. As of January 2026, 99 individuals have been served, and 43 individuals moved into housing.

In July 2025, the Downtown San Diego Partnership Foundation launched operations at The Hub—formerly known as the Homelessness Response Center (HRC)—at its new location within the San Diego Central Library. This transition marked an important step in strengthening the City’s homelessness response system. The Hub’s service model builds upon key Downtown Partnership programs, including the Integrated Outreach Team and the Family Reunification Program, ensuring a coordinated and efficient approach to connecting individuals with essential resources.

The Hub’s on-site navigators continue to provide targeted, short-term system navigation services. These services include facilitating access to housing application support, employment readiness resources, basic needs assistance, City-sponsored Community C.A.R.E. events, and street-based outreach programs. By focusing on timely and individualized support, The Hub plays a vital role in helping residents engage with the services most aligned with their needs.

To expand accessibility, the Downtown San Diego Partnership has established a partnership with 2-1-1 San Diego to receive referrals directly through the Community Information Exchange (CIE). This collaboration enhances citywide reach and shifts The Hub from a purely walk-up model to a more flexible, citywide access

point—ensuring that individuals who are unable to visit a physical location can still connect with critical services and support.

Addressing the emergency shelter and transitional housing needs of homeless persons Crisis Response and Stabilization

Access and placement into emergency shelters and interim housing are critical resources within the crisis response system to transition from places not meant for human habitation into shelter. Once enrolled, programs can begin to address the barriers preventing program participants from moving into permanent housing and independent living.

The Coordinated Shelter Intake Program, operated by SDHC staff, facilitates access to the portfolio of shelter, safe parking and safe sleeping programs, totaling 2,221 beds. Intake Coordinators, employed by SDHC, review referrals from more than three dozen approved referring partners, including social service providers, homelessness outreach teams, county departments and law enforcement. They then coordinate with shelter, safe parking and safe sleeping program operators to facilitate the placement of clients into the most appropriate and available accommodation. The program operates seven days a week, excluding recognized city holidays.

Case conferencing is another tool used by the RTFH and SDHC to facilitate bi-weekly targeted discussions with homelessness service providers to identify diversion opportunities and to facilitate exits to housing as quickly as possible to ensure instances of homelessness are brief.

Helping persons experiencing homelessness (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City and SDHC subcontract with local service providers and operate internal programs to assist persons experiencing homelessness with moving into permanent housing as quickly as possible. Within the City of San Diego, SDHC and the City administer and operate a variety of engagement, crisis response, and housing interventions to meet the unique needs of households experiencing homelessness. Recognizing that one size does not fit all, SDHC offers an array of different emergency shelter programs serving single adults, unaccompanied and transitional-age youth, families, veterans, and seniors in congregate, semi-congregate, and non-congregate settings. Interventions operated in the City include, but are not limited to, Prevention and Diversion; Emergency Shelters and Interim Housing; Transitional Housing; Rapid Rehousing; Permanent Supportive Housing; and an array Homelessness Services such as Day Programs, Safe Parking and Safe Sleeping Programs, and Transitional Storage Centers. Within each intervention, appropriate supportive services and/or case management are provided and delivered in a housing-focused, person-centered manner, and they use Housing First principles and national best practices in service delivery models. In 2025, 10,340 individuals across all homelessness programs, with over 1,460 individuals exiting to permanent or other housing situations. The section below illustrates the approach used in San Diego's homelessness

service system to support the efficient and effective transition from homelessness to housing, or to prevent homelessness from occurring in the first place.

Engagement Services

Persons experiencing homelessness are initially engaged through street outreach, housing navigation, day services, CES access points, and community-based services. Programs such as SDHC's System Coordination Team centralize and streamline access to a spectrum of services and resources focused on assisting persons experiencing homelessness through all steps of the process from homelessness to housing. This includes providing system navigation services and technical assistance to improve the performance of the existing homelessness response system. The Service Coordination team, staffed by SDHC employees, focuses on identifying and resolving system-level barriers to accessing housing for people experiencing homelessness. The Service Coordination team takes a data-informed approach to evaluate how the system is operating, identifies barriers that clients encounter and collaborates with crisis response agencies and housing providers to resolve barriers and to streamline the process from homelessness to housing. The Service Coordination team participates in approximately 10 case conferencing sessions in the City weekly, including shelters, outreach, and special population sessions (such as veteran case conferencing). The System Coordinators are able to track progress on a client's position in the housing process and liaise between the multiple stakeholders to ensure communication is met during each stage in their pathway toward housing. Another barrier the team routinely assists clients in overcoming is the multiple sets of documents and approval levels participants must complete during the housing process. From property management to compliance and rental assistance, there are multiple points where someone may experience challenges due to missing documents, requests for additional information, and submission deadlines. The Housing Commission's System Coordination team continues to operate in conjunction with multiple providers and provides support and direct assistance in Permanent Supportive Housing (PSH) Project-Based Voucher lease-ups.

Programs such as the Day Center are designed to meet the basic needs of persons experiencing homelessness. The Day Center is a drop-in center where adults experiencing homelessness can access resources to meet basic needs and receive referrals to services and shelter. The Day Center is open seven days a week, and on-site services include laundry, restrooms, hand-washing stations, drinking water, storage for personal belongings, and telephone and message services. Day Center services provided through the program operator's main campus, less than a block from the Day Center, include showers, computer access, employment and education services, and public lunch line access. Both the Day Center and the Hub, formally called the HRC, are access points for the Coordinated Entry System.

Housing and Services

Matches to available permanent housing resources are facilitated through the Coordinated Entry System (CES), administered by the Regional Task Force on Homelessness (RTFH). CES considers the household's vulnerability while prioritizing permanent housing resources for households with the longest history of experiencing homelessness, persons actively fleeing domestic violence or human trafficking, and sleeping in a place not meant for human habitation.

Housing resources matched through CES include Rapid Rehousing and Permanent Supportive Housing:

Rapid Rehousing programs help households quickly secure stable housing by covering moving costs, such as security and utility deposits, and providing short- to medium-term rental assistance for up to 24 months. Participants receive targeted case management that promotes housing stability, income attainment, and referrals to community resources.

Permanent Supportive Housing programs provide individuals and families with disabling conditions with long-term rental assistance paired with comprehensive, ongoing supportive services. Participants receive continued case management that is tailored to individual needs, promoting stable tenancies and greater community integration

In FY 2026, 9 PBVs opened. This includes at Pacific Village (12 formerly homeless Transition Age Youth, 12 formerly homeless individuals with a chronic disability, 23 formerly homeless individuals, and 15 formerly homeless veterans), Serenade on 43rd (32 formerly homeless individuals with serious mental illnesses), two of the four phases at Cuatro at City Heights (18 low-income individuals), Harrington Heights (40 low-income individuals, 65 formerly homeless individuals with chronic disabilities, 10 formerly homeless veterans), Jacaranda on 9th (73 low-income individuals and 14 formerly homeless individuals with chronic disabilities), Iris at San Ysidro (25 low-income individuals), SkyLINE (30 low-income individuals), Taormina Family Apartments (8 low-income individuals) and The Teralta (33 low-income individuals). A total of 410 PBV units have opened so far in FY 2026, and an additional 38 are expected to begin leasing by May 2026. SDHC now has 2,975 Project-based Vouchers dedicated to homelessness and 823 Project-based Vouchers to low-income families for a total of 3,807.

Sponsor-based subsidies assist individuals identified as homeless by providing permanent supportive housing, while sponsor organizations provide supportive services. Additionally, a transitional subsidy program provides a flat subsidy to partnering agencies to ensure homeless individuals are housed while appropriate housing solutions are identified. In FY 2026, SDHC committed a total of 979 sponsor-based subsidies to sponsors. One hundred and eighty-two of these are attached to specific units and are included in the PBV numbers above.

There are 39 transitional subsidies available.

SDHC has utilized 29 Family Unification Program (FUP) vouchers for eligible youth ages 18 to 24 who have left foster care or are scheduled to exit foster care within 90 days, in accordance with the transition plan described in Section 475(5)(H) of the Social Security Act, and who are homeless or at risk of homelessness. SDHC collaborates with the Child and Family Well-Being (CFWB) Department of the County of San Diego's Health and Human Services Agency, which provides referrals to SDHC.

10 vouchers are allocated to Foster Youth to Independence (FYI) vouchers. These vouchers provide rental assistance to transition-age youth (18-24) who exited foster care and are at-risk of or are currently experiencing homelessness.

83 of SDHC's Mainstream Vouchers are allocated to low-income households experiencing homelessness where at least one non-elderly household member is disabled. Households for this program are pulled from

SDHC's tenant-based waitlist and receive rental assistance similar to participants in SDHC's Housing Choice Voucher program.

SDHC administers the Emergency Housing Voucher (EHV) program, which was specifically designed to address the housing needs exacerbated by the COVID-19 pandemic of households experiencing homelessness and at-risk of homelessness, as well as families fleeing dating/domestic violence, sexual assault, and human trafficking. SDHC currently provides rental assistance to 383 households through this program. Unlike the traditional HCV program, the EHV program is term limited.

The Moving On program serves formerly homeless people who are transitioning out of permanent supportive housing and into living more independently and self-sufficiently. In addition to ongoing rental assistance, SDHC also provides assistance with expenses that participants incur when moving into a new home, such as security deposit and first month's rent. Participants remain eligible to receive supportive services from community providers to address the stresses involved with transitioning until housing stability is ensured. SDHC has awarded 50 vouchers to the Moving On program.

The Monarch School Project is a partnership between SDHC and Monarch School that offers affordable housing solutions to unhoused families with school-aged children who attend Monarch. Supportive services and work-readiness services are offered to parents through programs at Monarch and SDHC's Achievement Academy. 25 families are assisted by the Monarch School Project.

SDHC administers the Veterans Affairs Supportive Housing (VASH) program in conjunction with the local Veterans Affairs (VA) Medical Centers. SDHC provides rental assistance for veterans experiencing homelessness, while the VA provides both clinical services and case management at their Medical Centers and community events. The total number of VASH vouchers is 1,460. One hundred eighty-five of these VASH vouchers are project-based, combining VASH case management support with the stability of fixed housing, and are included in the PBV numbers above. An additional 40 VASH vouchers will be project-based by the end of FY 2027 at Starling Place, a rehabilitation project utilizing state Homekey+ funding.

The City of San Diego and the SDHC also operate a variety of housing programs outside the Coordinated Entry System to meet community needs.

SDHC's Diversion program offers assistance to individuals and families who are newly homeless within the City of San Diego. Diversion services for newly homeless individuals and families include case management, temporary rental assistance, financial assistance, landlord advocacy, and connection to services and/or public assistance benefits. Assistance is individualized to each household's unique needs and will include short-term case management to help households stabilize in housing.

A resource available to service providers operating housing programs within the City of San Diego is SDHC's Landlord Engagement and Assistance Program (LEAP), which aims to increase access to the existing market of available units for individuals and families experiencing homelessness. LEAP works directly with landlords and property management companies within the City of San Diego to help move individuals and families into housing quickly. LEAP offers landlords incentives, access to a Landlord Contingency Fund, vacancy loss and landlord liaison services. Flexible funding used toward LEAP services helps fund SDHC staff, support individuals and families in identifying housing units, and provide one-time financial assistance for move-in

costs such as security deposits, holding fees, application fees, and utility arrears and deposit payments. Provisions at 42 U.S.C. 12755 and HOME Program regulations at 24 CFR 92.253(d) require that persons assisted in housing funded through the HOME Program be selected from a waiting list in chronological order; however, the waiting list process for HOME-funded units may defer to the process allowed by other federal regulations. Under the CoC Program, CoCs are required to create written standards, which include policies and procedures for determining and prioritizing which eligible individuals and families will receive Permanent Supportive Housing assistance funded with CoC Program funds (24 CFR 578.7(a)(9)(v)). The HOME Program requirement for selecting persons from a waitlist in chronological order defers to this CoC Program requirement. It allows for the establishment of a limited preference, such as one for persons experiencing chronic homelessness with the longest histories of homelessness and the most severe service needs.

The HOME Program requirement for affirmatively marketing units can be satisfied by the CoC CES if the CES includes all homelessness service providers in its system and provides a method for persons who decline assessment through the CES to be placed on a HOME Program-funded project waiting list.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

SDHC's Prevention program assists households who are at imminent risk of homelessness or who have received an Unlawful Detainer. The Prevention program can assist households with extremely low income who are in receipt of public or private assistance. Assistance provided through the program may include: case management services, housing search assistance, temporary rental assistance, rental arrears, financial assistance for move-in costs, landlord advocacy, and connection to services and public assistance benefits.

The Stability Through Prevention (STP) assists individuals and families who are extremely low income (30% Area median Income) and at risk of homelessness, including households fleeing/attempting to flee domestic violence, to remain stably housed. STP provides case management and short-term financial assistance to eligible households. Program staff collaborate with households and landlords to resolve the current housing crisis and provide tools and resources for ongoing housing stability. Activities offered by STP may include landlord advocacy; housing location assistance; rental assistance including rental arrears; application fees, utility payments, moving costs, storage fees, security deposits; and referrals to external resources and supports.

The Housing Instability Prevention Program (HIPP) helps pay rent and other housing-related expenses for households in the City of San Diego experiencing a housing crisis and at risk of homelessness. HIPP includes four (4) tiers of shallow subsidy for individuals and families, depending on their level of need. HIPP also provides case management focused on housing stability. Enrolled households can receive assistance for up to 24 months. The program prioritizes seniors 55+, persons with a disability, families with a child 17 or younger, and transition-age youth 18-24 for enrollment. HIPP focuses on connecting clients to senior and affordable housing wait lists to transition from rental assistance to long-term affordable units or other

permanent housing options. HIPP also supports households to increase income in order to stabilize in their current unit where possible.

Discussion

Prevention services are offered at different levels of intervention to be able to match the household to the most appropriate level of assistance.

The Prevention program has an assistance cap set at \$7,500 and is considered a brief intervention of 90 days or less to stabilize a household and provide light touch case management services. Households typically have a relatively stable income and can take over payment of the rent after the short-term assistance has been provided.

The STP program has an assistance cap of \$15,000 and has an initial enrollment period of 90 days which can be extended if the full amount of assistance has not been expended. Households enrolled in this program have income below 30% AMI and may be at zero income and seeking employment or connecting to benefits. It is expected that these households may need more assistance to stabilize housing.

The HIPP program assists households for up to 24 months who are rent burdened and cannot sustain in their current unit. Providing arrears assistance and a flat rate monthly shallow subsidy of either \$250, \$500, \$750 or \$1000 allows time for households to identify and transition to more affordable housing in the community.

SDHC's leasing of newly constructed developments with project-based units will continue throughout FY 2025. Ninety-six PBVs have opened at Southwest Village (34 low-income and 16 formerly homeless individuals). The Shores at North Beach (13 formerly homeless individuals with chronic disabilities), Ventana Al Sur (25 formerly homeless seniors), and Messina (8 low-income seniors), and 223 PBV's at Pacific Village (15 formerly homeless veterans and 47 formerly homeless individuals) and Presidio Palms (161 formerly homeless individuals) and expected to open and begin leasing by June 2025. SDHC also awarded 608 PBVs for Homekey projects since the first round of Homekey funding became available in 2020. SDHC now has 2,926 Project-based Vouchers dedicated to homelessness and 832 Project-based Vouchers to low-income families for a total of 3,758.

Sponsor-based subsidies assist individuals identified as homeless through the provision of permanent supportive housing, while the sponsor organizations provide supportive services. Additionally, a transitional subsidy program provides a flat subsidy to partnering agencies to ensure homeless individuals are housed while appropriate housing solutions are identified. In FY 2025, SDHC committed a total of 1,026 sponsor-based subsidies to sponsors. One hundred and eighty-two of these are attached to specific units and are included in the PBV numbers above. There are 47 transitional subsidies available.

In 2020, SDHC was awarded an allocation of Family Unification Program (FUP) Vouchers designated for youths between the ages of 18 and not more than 24 years of age and who have left foster care, or will leave foster care within 90 days, in accordance with a transition plan described in section 475(5)(H) of the Social Security Act, and is homeless or is at risk of becoming homeless. SDHC collaborates with the Child

and Family Well-Being (CFWB) Department of the County of San Diego's Health and Human Services Agency, which provides referrals to SDHC. As of March 2025, 41 FUP youth vouchers are being utilized.

In December 2024, SDHC was awarded 10 Foster Youth to Independence (FYI) vouchers. These vouchers will provide rental assistance to transition-age youth (18-24) who exited foster care and are at-risk of or are currently experiencing homelessness.

Eighty-three of SDHC's Mainstream Vouchers are allocated to low-income households experiencing homelessness where at least one non-elderly household member is disabled. Households for this program are pulled from SDHC's tenant-based waitlist and receive rental assistance similar to participants in SDHC's Housing Choice Voucher program.

SDHC administers the Emergency Housing Voucher (EHV) program, which was specifically designed to address the housing needs exacerbated by the COVID-19 pandemic of households experiencing homelessness and at-risk of homelessness, as well as families fleeing dating/domestic violence, sexual assault, and human trafficking. SDHC currently provides rental assistance to 457 households through this program. Unlike the traditional HCV program, the EHV program is term-limited, and funding from HUD will expire no later than 2035.

The Guardian Scholars program at San Diego State (SDSU) provides resources to students at-risk of or experiencing homelessness. Many students at SDSU qualify for financial aid and government grants to cover their expenses, but housing is the last item to be covered by these funding resources, and this often results in a gap between the funding the student receives and what they need for housing. The rental assistance provided by SDHC closes this funding gap and allows these students to live in on-campus housing both during and between school semesters. Up to 100 participants can participate in the Guardian Scholars program at one time, and the program has a 95% graduation success rate.

The Moving On program serves formerly homeless people who are transitioning out of permanent supportive housing and into living more independently and self-sufficiently. In addition to ongoing rental assistance, SDHC also provides assistance with expenses that participants incur when moving into a new home, such as security deposit and first month's rent. Participants remain eligible to receive supportive services from community providers to address the stresses involved with transitioning until housing stability is ensured. SDHC has awarded up to 50 vouchers to the Moving On program.

The Monarch School Project is a partnership between SDHC and Monarch School that offers affordable housing solutions to unhoused families with school-aged children who attend Monarch. Supportive services and work-readiness services are offered to parents through programs at Monarch and SDHC's Achievement Academy. Twenty-five families are assisted by the Monarch School Project.

SDHC administers the Veterans Affairs Supportive Housing (VASH) program in conjunction with the local Veterans Affairs (VA) Medical Centers. SDHC provides rental assistance for veterans experiencing homelessness while the VA provides both clinical services and case management at their Medical Centers and community events. One hundred eighty-five of these VASH vouchers are project-based, which combines the support of VASH case

management with the stability of fixed housing and are included in the PBV numbers above. In December 2024 SDHC was awarded an additional 75 vouchers to the VASH program, bringing the total number of VASH vouchers to 1,460.

AP-75 BARRIERS TO AFFORDABLE HOUSING – 91.220(J)

A variety of barriers exist that make increasing the affordable housing stock in San Diego difficult:

1. Income and wages are not keeping pace with rising housing costs and the overall cost of living.
2. Federal resources for programs, such as the federal Section 8 Program, do not match the evidenced need.
3. Homeownership is out of reach for most residents.
4. Low housing vacancy rates are contributing to higher rents.
5. The cost of land is high, and there is a lack of vacant land for future growth. Development barriers in some communities, including permit processing times, height restrictions, outdated community plans, environmental review, and community opposition (“NIMBYism”).
6. Lack of knowledge of availability, understanding of requirements of, or access to resources available to persons in need who may qualify for programs.
7. Backlog of infrastructure and public facilities investment needs.
8. Impediments to Fair Housing.

Actions planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing, such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment.

The City’s 2021-2029 Housing Element outlines the following broad objectives to address the barriers to affordable housing by:

Implementing permitting process improvements,
Improving infrastructure systems to support infill development and promote affordable housing,
Set and evaluate annual housing capacity targets,
Support and engage in innovative methods for financing housing development,
Preventing displacement,
Support practices and programs that aim to reduce energy/resource consumption in existing homes,
Foster citywide discussion on housing needs, resources, and ideas, and
Make information more easily available.

Other specific Housing Element policies to address the barriers to housing include:

Update community plans regularly to provide certainty in the development process. Through these updates, the City—working with a broad coalition of community stakeholders—should:

- Identify areas appropriate for increased infill, residential, and mixed-use development.
- Designate land for a variety of residential densities to meet housing needs for a variety of

- household sizes.
- Encourage location- and resource-efficient development whereby housing is located near employment, shopping, schools, recreation, transit, and walking / bicycling infrastructure.
- Allow for more floor area ratio (FAR).
- Adopt Programmatic Environmental Impact Reports (EIRs) to allow EIR tiering for individual projects consistent with the updated plan(s).

Community plan updates provide the City with opportunities to add housing capacity in Transit Priority Areas (TPAs).

Require new development to meet applicable zone and land use designation density minimums to ensure efficient use of remaining land available for residential development and redevelopment.

Allow residential densities that exceed the ranges defined in the General Plan and community plans for projects using State density bonus provisions (including senior housing and affordable housing) and City housing incentive programs.

Identify and evaluate options to increase housing opportunities in areas planned and zoned for single-family residential densities.

Encourage affordable housing on publicly owned sites suitable (in terms of geology, topography, proximity to commercial areas) for development and not needed for public use by re-designating such properties with mixed-use land use designations and zoning.

Evaluate the benefit of implementing regulatory mechanisms that deter landowners from holding land off the market (i.e., vacant) by taxing it at a higher rate until housing is built.

Support developing a method that ensures an equitable distribution of supportive housing and facilities for people experiencing homelessness throughout the city, especially sites that are co-located with support services for health, mental health, and workforce development and that are located near transit.

Following the RHNA adoption process, identify housing production goals by Community Planning Area based on an analysis of feasible site suitability.

Develop and maintain policies and programs that identify obstacles to building affordable housing, infill housing, and smart growth housing development, and provide regulatory strategies and tools that will streamline the development process.

Pre-clear potentially historic sites or structures in exchange for a commitment to build housing that includes onsite affordable units.

Take affirmative actions to further fair housing choice in the city, and implement the solutions developed in the Regional Analysis of Impediments (AI) to Fair Housing Choice to mitigate and / or remove fair housing impediments.

Evaluate the impact on housing affordability of all proposed regulatory fee, and policy changes, as well as any means of mitigating adverse impacts that are identified.

Expand local, and support efforts to expand Federal and State, legal protections for lower-income renters who could be displaced by condominium conversions.

Utilize the City's regulatory powers (e.g., land use and fees) to increase affordable and accessible housing.

Apply, interpret, and enforce regulations equitably for building and housing permits and housing quality to protect public health and safety.

As a subrecipient of the City, SDHC is also addressing the barriers that hinder affordable housing and residential investment with the following strategies:

1. Strategic Priority 1: Reimagine the Agency
2. Strategic Priority 2: Reassess Annually
3. Strategic Priority 3: Create and Preserve Housing
4. Strategic Priority 4: Embody Person Centered Operations
5. Strategic Priority 5: Address and Prevent Homelessness

More details related to SDHC's strategic priorities can be found in its [FY 2026-FY 2030 Strategic Plan](#).

AP-85 OTHER ACTIONS – 91.220(K)

Introduction

This section discusses supplemental policies, programs, and initiatives that will support the housing and community development actions.

In addition to the efforts with the County, SDHC, the Regional Task Force on Homelessness and the Continuum of Care, as well as the Regional Alliance for Fair Housing, the City of San Diego will continue those activities to both help public and private housing and social service agencies to better serve San Diegans and to fully use their federal housing funds. This includes maintaining its current robust network of jurisdictional- and region-wide public and nonprofit services providers. Additionally, this includes understanding and assistance together with the Consolidated Plan Goals and Strategies, the City's competitive application processes and forms, requirements for grant implementation and reporting, and grant close-out and success.

Actions planned to address obstacles to meeting underserved needs.

To direct critical HUD resources and make demonstrable progress toward achieving the Consolidated Plan Goals, the City has outlined the following distribution of CDBG funds for Fiscal Years 2025 – 2029. As such, the following budgetary priorities were established based on stakeholder input through virtual forums and one-on-one interviews; eight public forums attended by residents; a community survey available in 14 languages; and input from members of 10 City committees, advisory boards, coalitions, and workgroups:

Public Services [up to 15% annually]: This portion of the funds allows for public services to be delivered to the City's most vulnerable populations. Council Policy 700-02 establishes a portion of public services funding for services to assist the homeless population. Pursuant to San Diego City Council No. R-315633, adopted June 24, 2024, up to 25 percent, not exceeding \$1,000,000, in CDBG public service funds are dedicated to assisting with the costs of homeless programs and services.

Economic Development [up to 10%]: Activities funded through this program are intended to promote economic opportunities including job readiness and business/ microenterprise development. The new Consolidated Plan goal has a greater focus on small businesses and supporting local entrepreneurs.

Community Development (City Capital Improvement Projects/ Infrastructure / Nonprofit Facility Projects [up to 25%]). Funds here are dedicated to the investment in the City's critical public infrastructure needs to support neighborhood safety and improved livability and nonprofit facility projects that improve or expand services to the City's most vulnerable populations. Activities funded through this program are intended to improve the communities in which low- and moderate-income individuals or families reside. This includes, but is not limited to street improvements, park enhancements, public facility expansions/remodels, improvements or creation of facilities for nonprofit organizations that support the low- and moderate-income community, and ADA enhancements to make public facilities more accessible.

Affordable Housing Projects [up to 30%]. Housing remains a pressing issue in the City of San Diego and the City will continue to fund affordable housing opportunities throughout the Consolidated Plan cycle.

Administration and Planning [up to 20%]. It is important to note that, in addition to supporting staff salaries, office space and supplies, the City's administration budget supports the critical Fair Housing efforts on an annual basis, including a 24/7 hotline, education and enforcement. This budget may also support nonprofit capacity building and technical assistance efforts.

Actions planned to foster and maintain affordable housing

Actions planned to foster and maintain affordable housing include the Strategies to remove or Ameliorate the Barriers to Affordable Housing listed in section AP-55.

Actions planned to reduce lead-based paint hazards

The City of San Diego's Environmental Services Department, Lead Safety and Healthy Homes Program (LSHHP), serves as the City's primary liaison for connecting the community with resources to prevent lead poisoning since 2002.

In June 2002, the City of San Diego adopted Ordinance No. 19063 ("Abatement of Lead Hazards"). In April 2008, the City renamed and incorporated the previous ordinance into the San Diego Municipal Code Chapter 5 (Public Safety, Morals, and Welfare), Article 4 (Public Hazards and Public Nuisances), in Division 10, titling it as the "Lead Hazard Prevention and Control Ordinance" - Section 54.1001 et seq." Two other sections were added at the time of the incorporation into the Municipal Code. In February 2025, the City adopted Ordinance No. 21912 amending the Lead Hazard Prevention and Control Ordinance to add clarification, increase enforcement capabilities and incorporate regulations by reference. This ordinance is one of the most comprehensive local lead poisoning prevention ordinances in the nation.

Division 10 makes it unlawful to create or maintain a lead hazard. The purpose of Division 10 is to:

- Prevent, identify, and remedy lead hazards in housing before children are poisoned;
- Protect occupants and the public from exposures to lead hazards;
- Provide standards to implement lead hazard control requirements;
- Strengthen the authority of local agencies responding to lead paint poisoning cases; and
- Establish and promote lead-safe work practice standards for owners, maintenance workers, and all persons involved in lead hazard control and activities such as remodeling, renovation, rehabilitation, and repair that disturb lead paint, in order to protect occupants and the public from exposure to lead hazards.

In addition to requiring property owners to maintain their properties, the amended ordinance requires:

- Contractors conduct renovation in a lead-safe manner and conduct visual verification and lead dust clearance testing.
- Landlords to conduct a visual assessment and correction of potential lead hazards at unit turnover.
- Home improvement and water pressure equipment rental stores required to make available lead education material to customers.
- Childcare facilities to obtain proof of blood lead testing at enrollment.

The LSHHP has and will continue to respond to all tips and complaints related to violations of the Lead Hazard Prevention and Control Ordinance. During FY 2025, there were 687 unannounced visits to permitted construction job sites. Specific activities conducted by LSHHP Code Enforcement Officers included responding to or issuing:

21 complaints related to substandard housing, including 2 with lead poisoned children,
17 complaints related to unsafe work practices,
12 Notice of Violations for unsafe work practices in response to 687 unannounced visits to permitted construction job sites,
52 Notice to Comply letters (Voluntary compliance for deteriorated paint),
7 Abatement Notice and Orders related to housing conditions,
12 Notice of Violations related to housing conditions, and
11 responses to General Information inquiries.

Public Education

The LSHHP, through the City's website, has extensive information about not only Division 10 ordinance, but also:

- A pamphlet related to planning or "do it yourself" home renovations, how to do the work correctly so as for avoid self- and household lead contamination "Don't Spread Lead" available in English, Spanish, and Vietnamese,
- Links to Blood Lead Testing Clinics,
- Information to learn about lead and its dangers,
- Preventing childhood lead poisoning, and
- Other resources.

Since FY 2019, the LSHHP has utilized a case management system which has tools used to educate contractors on the need to utilize lead safe work practices and make them aware of the related regulatory requirements. This case management system allows LSHHP staff to send educational information to individuals who have registered with the City Construction and Demolition Debris Deposit Program. Registration is required for individuals to obtain permits for construction, demolition, and remodeling projects. During FY 2025, 1,015 educational letters and e-mails were sent to contractors, and 687 unannounced job site visits were conducted.

Key elements of this educational outreach effort include:

- Disturbing lead-based paint can create hazards that are a serious threat to the health of children- and adult-occupants, workers, and their families,
- Key elements of the City's Lead Hazard Prevention and Control Ordinance and the EPA Renovate, Repair and Painting Rule, and

- A notification that a City Compliance Officer may visit the project site to determine if lead-safe work practices are being implemented.

In December 2013, the Santa Clara County Superior Court issued a judgment in *The People of the State of California v. Atlantic Richfield Co., et al.*, finding that three paint manufacturers had actively promoted the use of lead-based paint as safe for interior home use. After 16 years of litigation, the court ruled that these defendants were liable for damages arising out of the sale of lead-based paint before it was banned in 1978. As a result, multiple California jurisdictions were awarded a total \$409 million, with the City of San Diego's portion being \$17.3 million. Per the judge's decision, these funds will be used primarily to eliminate lead hazards in privately owned residential housing.

The City utilized the funding to establish the San Diego Residential Lead Abatement Program (SDRLAP) in the Environmental Services Department, which includes an education and outreach campaign, funding for lead-hazard remediation work force development, and lead remediation in privately-owned residences with an emphasis on houses in low- and moderate-income areas. There is no deadline by which the funds must be expended.

During FY 2024 and FY 2025, the LSHHP established contracts for enrollment, inspection and abatement services needed to implement the program. The City of San Diego has spent \$522,776.04 through fiscal year 2025, with \$647,595.87 of the remaining funds currently encumbered for future work. The funds to date and the funds moving forward are required and will be used for the San Diego Residential Lead Abatement Program effort to reduce or eliminate lead hazards in private residential homes throughout the City of San Diego.

The City plans to continue to focus its efforts and activities on risk assessments, unsafe work practices, violation enforcement, and similar activities.

Actions planned to reduce the number of poverty-level families

Through its CDBG allocations, the City of San Diego funds a variety of projects under eligible economic development efforts.

The City's Economic Development Strategy 2023-2026 -- which the department is currently updating in anticipation of its 2026 expiration-- is aligned with the foundational documents of the City's Strategic Plan, Equity Forward, and Climate Action Plan, contains four overarching Goals:

- Support families and workers,
- Support small and local businesses,
- Bolster trade and innovation, and
- Strengthen neighborhoods.

The success of economic development initiatives in reducing the number of poverty-level families is monitored through objectives and metrics of:

- Support families and workers:
 - Number of jobs supported by the expansion, attraction and retention of employers working with the Economic Development Department.
 - The number of active childcare and family childcare licensed providers in San Diego.
 - Number of apprenticeships, educational, and training opportunities supported through partnerships with employers, nonprofit partners, and educational institutions.
 - Number of individuals in under-resourced communities receiving financial and/or digital literacy training through Economic Development Department Programs.
- Support small and local businesses:
 - Number of businesses assisted through small and neighborhood business programs.
 - Number of active small businesses.
 - Number of contacts with small businesses reached by current or new EDD programs, funds, and initiatives.
- Strengthen neighborhoods:
 - Number of affordable housing and permanent supportive housing units.
 - Number of public and private organizations engaged across under-resourced communities.
 - Number of persons assisted through public and private neighborhood investments (i.e., local, state, and federal funding).
 - Amount of investment committed/leveraged to increase housing affordability and supply.

Actions planned to develop institutional structure

The City creates strategic partnerships to enhance the availability of resources and leverage services provided to low- and moderate-income residents and neighborhoods. For this Consolidated Plan period, the City, along with SDHC and social service partners, will actively participate in the Continuum of Care (currently over 80 member organizations) to implement regional efforts and resources to address homelessness. City staff and SDHC participate in the general membership, but also serve on the Board and several committees, including the Governance Advisory Board, Veterans Consortium, and the Health and Homelessness Committee. At a minimum, the City will continue to sponsor training sessions on issues and topics of interest to other members and partner agencies in the areas of compliance with technical federal, state, and local affordable housing regulations.

The City of San Diego is also a participating jurisdiction in the San Diego Regional Alliance for Fair Housing (SDRAFFH). The SDRAFFH is a dedicated group of professionals working together to ensure that all residents in San Diego County have equal access to housing. It is comprised of government entities, the fair housing service providers and housing providers. As a member of the SDRAFFH, the City of San Diego served as the

lead municipality for the development of the 2020-2025 San Diego Regional Analysis of Impediments (AI) to Fair Housing Choice (dated August 2020). The AI to Fair Housing Choice presented a demographic profile of San Diego County, assessed the extent of housing needs among specific income groups, and evaluated the range of available housing choices for residents. The AI also analyzed the conditions in the private market and public sector that may limit the range of housing choices or impede a person's access to housing. The AI identified impediments that may prevent equal housing access and developed solutions to mitigate or remove such impediments. The communities within San Diego County have established a continued commitment to providing equal housing opportunities for their existing and future residents. The City of San Diego plans to continue in the monitoring and implementation of recommendations specific to San Diego, along with future updates to the Regional Fair Housing planning documents as a participating jurisdiction and pursuant to federal updates to Fair Housing planning requirements.

Actions planned to enhance coordination between public and private housing and social service agencies

The City benefits from a strong jurisdiction and region-wide network of housing and community development partners, such as the County, the RTFH, and SDHC. The County's Housing and Community Development Department (HCD) improves neighborhoods by assisting low-income residents, increasing the supply of affordable, safe housing, and rehabilitating residential properties in San Diego County. HCD leverages the City's HOPWA program funds with the County's Health and Human Services Agency and its own housing program income. The RTFH has approximately 80 members, comprised of a broad spectrum of the community, including providers of services, government agencies, and the private sector.

Program Specific Requirements

AP-90 PROGRAM SPECIFIC REQUIREMENTS – 91.220(L)(1,2,4)

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income available for use in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$98,631
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	
3. The amount of surplus funds from urban renewal settlements	
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	
5. The amount of income from float-funded activities	
Total Program Income	\$98,631

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	95%

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(I)(2)

A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City does not use HOME funds in any other manner than those described in Section 92.205. The City will occasionally submit waiver requests to HUD in accordance with applicable regulations to request to adjust the maximum purchase price for single family residences and condominiums.

A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

SDHC will recapture that portion of HOME program investment unforgiven by the elapsed affordability period or recapture the maximum net proceeds from sale of property (whether recapture is affected through foreclosure or no foreclosure action). Net proceeds recovered will be used to:

1. Reimburse the HOME program (approved activity) for the outstanding balance of HOME funds not repaid or forgiven during the applicable affordability period at the time of recapture. (2) Reimburse the HOME program (administration) for "holding costs" or other costs associated with the recapture action (legal fees, insurance, taxes, realtor fees, appraisal/BPO costs, etc.)
2. If net proceeds recaptured are less than the outstanding balance of HOME funds invested in the property (for all approved activities and holding costs incurred), the loss will be absorbed by the HOME program, and all HOME requirements would be considered to have been satisfied. If net proceeds recaptured are greater than the outstanding balance of HOME funds invested in the property (for all approved activities and holding costs incurred), the balance of net proceeds would be distributed to the homeowner (or his/her estate). If the recapture of proceeds is effectuated through a completed foreclosure action, and the property is legally owned by SDHC, the balance of net proceeds recaptured will inure to SDHC.

A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds. See 24 CFR 92.254(a)(4) are as follows:

For those cases where the affordability requirements are violated as a result of the death of the HOME beneficiary and there is an eligible person who qualified and is desirous of assuming the HOME assistance invested in the property, SDHC will permit sale of the HOME-assisted unit to the qualifying, eligible person, contingent upon SDHC's prior review and approval. The subsequent owner will be required to adhere to all applicable affordability requirements for the unexpired term of the original affordability period.

1. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:
2. The San Diego Housing Commission does not use HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds.

**Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)**

Include written standards for providing ESG assistance (may include as attachment):

The City of San Diego and SDHC adopted performance standards in line with the regional Continuum of Care. The ESG Policies and Procedures can be found in Attachment B, Appendix 3.

If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system:

Since the inception of Coordinated Entry, **San Diego's Coordinated Entry System (CES)** has evolved into a fair and equitable process that came together with the assistance of various providers and community leaders that make up the San Diego Continuum of Care (CoC). The CoC established a Coordinated Entry working group with a representation of service providers from each region and based on sub-population they serve. In collaboration with RTFH's HMIS and CES team, this working group developed a new CES Prioritization Tool. The tool generates a composite score primarily based on client enrollment data from HMIS, ensuring the prioritization process aligns with San Diego's CoC Community Standards. With the establishment of the new CES Prioritization Tool, the Vulnerability Index – Service Prioritization Decision Assistance Tool (VI-SPDAT) score contributes only to 10% of the overall score assigned to the client for prioritization. San Diego's CES has produced this prioritization process, which will focus its limited regional housing resources to households with the greatest vulnerability in a timely and consistent manner.

The San Diego CES Prioritization tool aligned with the priorities identified on the Community Standards, which are households by the following four categories:

1. The longest history of experiencing homelessness and most needs.
2. The longest history of experiencing homelessness.
3. The most needs, particularly mental illness or substance use disorder.
4. All other: non-chronically homeless individuals, youth, and families.

Data is collected and entered by homelessness service providers within the San Diego HMIS database, adhering to HUD's standards for Coordinated Entry implementation and data collection. RTFH regularly updates data collection requirements to remain compliant with HUD's annual HMIS data standard changes.

Identify the process for making sub-awards and describe how the ESG allocation is available to private nonprofit organizations (including community and faith-based organizations):

The City of San Diego and SDHC, as a subrecipient of the City's ESG allocation for homelessness services programs, issue competitive solicitations to procure subrecipients and contractors to operate programs funded with ESG as well as other federal, state, and local sources. Competitive solicitations are made available for download on the PlanetBids website through both SDHC's and the City of San Diego's portals. Notifications are sent through the PlanetBids system to register agencies and other organizations, as identified by SDHC and the City. At the close of the competitive solicitation, a source selection committee evaluates and scores responses based on criteria contained in the competitive solicitation. Once a subrecipient is selected, the City or SDHC conduct contract and budget negotiations and seeks City Council

or SDHC Board of Commissioners and Housing Authority approval, as applicable, before entering into a contract. The contract is executed between the City or SDHC and the subrecipient to conclude the process.

In certain circumstances, the City or SDHC may employ a non-competitive solicitation process if it determines eligibility under the San Diego Municipal Code or a potential change in program operator would disrupt the continuity of care for program participants; a competitive solicitation process would delay implementation of a program needed to address an immediate public health and safety concern such as an infectious disease outbreak; or the program model is specific to the degree a competitive solicitation would not yield a sufficient pool of applicants, such as the target population requires specialized services provided by only one agency operating in San Diego.

Under the approved Statement of Procurement Policy, the San Diego Housing Commission (SDHC) has the authority to procure services from non-profit organizations and agencies qualified under Section 501(c)(3) of the Internal Revenue Code without competition, advertisement, or approval by the Housing Authority. Section 9.1 of the Policy lists four specific requirements for awarding contracts/agreements in this manner.

1. The Chief Executive Officer has certified in writing that the contract furthers a specific public policy; and
2. The Chief Executive Officer has certified in writing that the contract is in the public interest; and
3. The contract does not exceed \$1,000,000 per year, which amount shall be indexed annually to the cost of living or as amended by the City in San Diego Municipal Code section 22.3210, whichever is greater; and
4. The Chief Executive Officer has considered all of the following, which are documented in the contract file: a) whether the non-profit organization or agency agrees to direct supervision of the worker; b) whether the non-profit organization or agency agrees to provide workers' compensation insurance for the workers; and c) whether the agency or non-profit organization agrees to indemnify, protect, defend and hold the SDHC, the Housing Authority and the City harmless against any and all claims alleged to be caused or caused by any act or omission of the worker or agency employee.

If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

SDHC does not have homeless or formerly homeless people on its Board of Commissioners nor does the City Council. However, the City and SDHC do consult with the Regional Continuum of Care which has formerly homeless individuals as members. Subcontractors who administer the shelters have formerly homeless individuals in their organizations who help shape policies and make decisions about services and programs that receive ESG funding. These organizations also provide opportunities and encourage homeless clients to give their input regarding homeless programs. SDHC also coordinates a quarterly stakeholder meeting with persons with lived experience to discuss policies and program design.

Describe performance standards for evaluating ESG.

The City evaluates ESG-funded programs through an extensive monitoring process involving desk audits of reports and supporting documentation; on-site monitoring reviews; frequent telephone contacts; written communications; and meetings. Through regular monitoring of subrecipients, City staff ensure subrecipients abide by all applicable federal, state and local standards. The City provides technical assistance to subrecipients to increase efficiencies and augment performance. As part of this process, City staff watches for the potential of fraud, waste, mismanagement, and/or other opportunities for potential abuse. Contract provisions are in place that provide for the suspension of funds, termination of the contract, and disallowance of reimbursement requests at any time during the program year based on performance deficiencies. On an individual basis, staff works with subrecipients to correct identified deficiencies through discussion and/or technical assistance, prior to imposing any sanctions.

As part of the year-end requirements, subrecipients are required to submit fiscal reports based on contract terms. Governmental units and nonprofit organizations expending more than \$750,000 in federal funds during the given fiscal year are required to submit a copy of a Single Audit to the City to adhere to OMB Circular A-133 requirements. A Single Audit is required for desk review by the CDBG program, regardless of whether there were findings noted in the audit pertaining to CDBG funds, since it serves as an additional monitoring tool used to evaluate the fiscal accountability of subrecipients. As part of the closeout process, subrecipients expending CDBG funds are required to submit an Audited Financial Statement for desk review, if submission of a Single Audit is not applicable.

For homelessness services program contracts administered by SDHC, the Compliance Business Unit within the Homelessness Housing Innovations Division performs data analysis and reporting, provides technical assistance and conducts monitoring reviews, including, if applicable, file reviews, site visits, desk audits, and interviews with program participants and program staff. Monitoring reports are issued to document contract compliance and any deficiencies requiring mitigation, which may also be addressed through non-compliance noticing procedures such as performance improvement plans. A financial audit is also performed annually by SDHC's Fiscal Team to determine if funds are used according to state and federal regulations and local policies. Monthly submissions of requests for reimbursement for program expenses submitted by subrecipients undergo two levels of review by SDHC staff to determine if the expenses are eligible and in alignment with the approved program budget. Contracts also include performance standards in alignment with the RTFH performance standards. SDHC staff monitor outcomes on a monthly or quarterly basis to ensure outcome measures are being met by subrecipients. Lastly, SDHC staff regularly contact subrecipients, including facilitating quarterly fiscal and performance reviews and site visits, to evaluate program performance and areas requiring technical assistance.