



# **SOUTH BAY OCEAN OUTFALL ANNUAL INSPECTION REPORT 2025**

## **South Bay Water Reclamation Plant**

Order No. R9-2021-0011 as amended by Order No. R9-2026-0006  
(NPDES No. CA0109045)

## **USIBWC South Bay International Wastewater Treatment Plant**

Order R9-2021-0001 as amended by Order No. R9-2023-0009 and R9-2026-0005  
(NPDES No. CA0108928)

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THE CITY OF SAN DIEGO

## MEMORANDUM

DATE: June 30, 2026

TO: Peter Vroom, Deputy Director, Public Utilities Department/EMTS

FROM: Stephen Cann, Senior Civil Engineer, Public Utilities Department/WWTD

SUBJECT: South Bay Ocean Outfall 2025 Annual Inspection Report

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Transmitted herewith is a copy of the report entitled "2025 South Bay Ocean Outfall Annual Inspection Report". This report presents the results from the annual outfall external inspection conducted by staff of the City of San Diego on April 7, 2026.

In general, the findings of this survey agree with the conclusions of earlier outfall inspections: the ballast, the diffusers and the exterior of the outfall system are in good condition, with isolated areas along the North Diffuser Leg showing reduced rock levels.

The upgrade to secondary treatment at the South Bay International Wastewater Treatment Plant that occurred in January 2011 has continued to improve the visible quality of discharged effluent and is likely responsible for the subsequent elimination of the white bacterial mats observed near the points of discharge in earlier inspections.

All active diffuser ports appear to be flowing without obstruction. City of San Diego contracted divers removed the encrusting animals and any associated marine growth from the active risers to ensure that they will not impede future effluent flows.

I conclude for the 2025 external inspection period the South Bay Ocean Outfall appeared to be in overall good condition. Should you have any questions or require additional information, I can be reached at (619) 221-8741.

Stephen G. Cann, P.E.  
Senior Civil Engineer, PUD/WWTD  
SC/sgc



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Peter Vroom, Deputy Director Public Utilities

June 30, 2026

cc: Ryan Kempster, Senior Environmental Scientist, PUD/EMTS

Adriano Feit, Environmental Scientist III, PUD/EMTS

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Attachment: 2025 South Bay Ocean Outfall Annual Inspection Report

This report summarizes the results of the 2025 South Bay Ocean Outfall (SBOO) annual inspection. The inspection began and was completed on April 7, 2026, by City of San Diego (City) Ocean Monitoring Program personnel (Public Utilities Department). This report was completed to ensure compliance with the following:

- (1) Lease No. PRC 7888.9 issued by the California State Lands Commission.
- (2) Order No. R9-2021-0011 (as amended by Order No. R9-2026-0006) for the City's South Bay Water Reclamation Plant (NPDES No. CA0109045).
- (3) Order R9-2021-0001 (as amended by Order No. R9-2023-0009 and R9-2026-0005) for the United States Section of the International Boundary and Water Commission's South Bay International Wastewater Treatment Plant (NPDES No. CA0108928).

## **DESCRIPTION AND BACKGROUND**

### **Historical Background**

The SBOO discharges commingled effluent from the City's South Bay Water Reclamation Plant (SBWRP) and the South Bay International Wastewater Treatment Plant (SBIWTP), which is owned and operated by the U.S. Section of the International Boundary and Water Commission (USIBWC). The areas served by these facilities include eastern Tijuana, tributary to Tijuana Pump Station Number One, San Ysidro, tributary to the Grove Avenue Pump Station, and other local South Bay communities.

Construction of the South Bay Land Outfall (SBLO) began in 1991 and was finished in 1994. Building the offshore portion of the SBOO commenced during the fourth quarter of 1995 and the onset of SBIWTP effluent discharge from the SBOO was January 13, 1999. The SBWRP went online and began discharging effluent via the SBOO on May 6, 2002.

The SBOO discharges combined effluent from the SBWRP and the SBIWTP at approximately 3.5 statute miles offshore of Imperial Beach, CA, at an approximate depth of 90 ft below mean sea level, at a minimum initial dilution of 100:1 (see Appendix A.1). The partial tunnel/conventional seafloor configuration was chosen because overall construction and environmental mitigation costs were lower, and more efficient, than other available options. It is important to note that the tunnel does not extend all the way to the diffusers, due to the westerly drop off of the San Diego Formation (SDF), a favorable tunneling geology. Lowering the tunnel to remain within the SDF would have exceeded the capability of tunneling technology at the time of construction. Therefore, the decision was made to construct a riser assembly conduit at one of the offshore boring locations, and to also build a conventional seafloor configuration in order to achieve the desired depth and location for effluent discharge.

The functions and capabilities of the SBOO are multifaceted, and include: effluent distribution; emergency and controlled Tijuana River channel effluent discharge; return of effluent to Mexico; excess potential energy dissipation; back-flow prevention and conduit isolation for energy dissipation baffle and conduit maintenance; enhanced entrained air and gas removal; SBOO back-flow prevention during high- tide and low-flow conditions; maintenance access, corrosion monitoring and reduction measures; outfall back pressure detection, monitoring and recordation capabilities; conduit flushing; and outfall extension.

### **Outfall Description**

The SBOO starts from a drop shaft on land, approximately 1 mile inland from the ocean. The shaft drops vertically to a depth of 159 ft below sea level and proceeds offshore in an underground tunnel. The tunnel is 132 inches in diameter and follows the seabed grade at a slope of -0.3522% to a depth of approximately 214 ft below sea level. The tunnel ends approximately 19,000 ft from the drop shaft, where the riser structure begins and heads to the seafloor.

The seafloor portion of the SBOO was constructed by excavating a trench, then simultaneously placing the bedding stone and the pipe. Once completed, ballast and armor rock were added to the structure. The only visible features of the outfall include the armor rock, the riser assembly shield,

the six hatches along the Main Barrel, the gate covers of the Wye structure, the Diffuser Riser assemblies, and the Diffuser Leg Termination structures.

The outfall is approximately 4,691 ft long from the center of the riser shaft to the center of the Diffuser Wye (see Appendix A.2). The 120-inch inner diameter seabed pipe was constructed by excavating a trench, then simultaneously placing the bedding stone and the pipe sections. The pipe sections are constructed of reinforced concrete, bell and spigot pipe of the raised bell type, with two gaskets at each joint. The bells of the pipe face offshore. The pipe sits on a bedding of class 3 stone, which is covered with a minimum of 1-foot of class 2 ballast/filter stone, followed by a 3.5-foot armor layer of class 1 stone (see Appendix A.3). The alignment of the Main Barrel of the outfall is approximately 210° - 215° (south south-west facing), starts at a depth of 71 ft below sea level and ends approximately 90 ft below sea level.

The Main Barrel is completely covered in ballast rock, with the exception of the Inshore Riser Cover, the six maintenance access hatches (manholes), the Diffuser Risers, and the Diffuser Termination structures. The first manhole (station 190+30) is located in the center of the first pipe section next to the riser shaft (see Appendix A.4). There is a 2-foot diameter opening with a lid in the center of the riser. Armor stone is piled over the outfall pipe to just below the riser cover. Inside the riser is an air relief assembly that bleeds off excess air from the outfall pipe. There is a maintenance access hatch inside the riser that opens to the seabed pipe. The rest of the manholes are built in the same manner and accessed through risers (see Appendix A.5). A 10-inch thick reinforced concrete cover seals the 7 ft 6-inch outer diameter riser. Three lifting hooks are used to open the cover. The maintenance access hatch is located inside the riser. Approximately 5 ft of stone covers the seabed pipe around the riser cover.

The distance between each manhole is approximately 926 ft ( $\pm 10$  ft) (see locations in Table 1). The last manhole is located on the first pipe section inshore of the Diffuser Wye.

**Table 1**

Manhole locations along the SBOO.

| Manhole* | Latitude    | Longitude    |
|----------|-------------|--------------|
| 1        | 32° 32.3439 | 117° 10.0918 |
| 2        | 32° 32.3255 | 117° 10.2855 |
| 3        | 32° 32.3089 | 117° 10.4636 |
| 4        | 32° 32.2930 | 117° 10.6414 |
| 5        | 32° 32.2760 | 117° 10.8197 |
| 6        | 32° 32.2591 | 117° 10.9988 |

\*Manhole No. 1 is offshore of the Inshore Riser Cover and Manhole No. 6 is immediately inshore of the diffuser at the Wye.

### ***Diffusers***

The Diffuser Legs branch off from the main seabed pipe at the Diffuser Wye (station 236+98.67) (see Appendix A.6). The length of the Diffuser Wye section from bell end to bell end is 52 ft along the main axis of the seabed pipe. The angles between the north and south diffuser leg centerlines on the offshore ends and the Wye structure centerline are 77° and 74° respectively. The approximate alignments of the north and south Diffuser Legs are 340° (north facing) and 185° (south facing) respectively.

A 40-foot long offshore extension is connected to the Diffuser Wye and is completely buried under rock armor. A concrete pipe end plug seals the end of the pipe at station 237 + 63.54. If the outfall were ever to be extended, it would begin at this section.

There are three gates that can be used to stop flow between the main seabed pipe and Diffuser Legs and pipe end. The north Diffuser Leg and Offshore Extension gates are currently in place. Two Monel lifting hooks (1.5-inch diameter, 6-inch radius) are provided on each gate for their removal.

The length of each Diffuser Leg is 1,981 ft from the end of the Termination structure to the Wye centerline. The Diffuser sections have an 84-inch inner diameter where they connect to the Diffuser Wye (station 0+00). At station 6+00 a 24-foot transition section reduces the pipe inner diameter to

72 inches. Another 24-foot transition section at station 12+24 further reduces the pipe inner diameter to 52-inch. The north and south Diffuser Legs end at station 19+81.00 and station 19+80.98, respectively. A 30-foot termination structure seals the end of each Diffuser Leg (see Appendix A.7) and a flap-gate seals the 42-inch inner diameter pipe section of the termination structure. Rock ballast covers all of the termination structure, except for the flap gate and concrete support for the termination pipe.

Since the Diffuser Legs are buried, effluent from the outfall enters the ocean through diffuser riser assemblies which are bolted to the top of the Diffuser Leg conduits and to the Wye structure. The effluent rises vertically through the high-density polyethylene Diffuser Risers and transitions to horizontal discharge from a 1 ft 7.5-inch Diffuser Head with four ports. Each Diffuser Riser assembly is provided with a surrounding canister which protects it from the adjacent rock, and vessel anchors (see Appendix A.8).

There are 165 Diffuser Riser assemblies on the outfall; 82 on each Diffuser Leg and one at the intersection of the Wye structure. The risers are numbered sequentially, beginning at the Wye structure and referred with either “N” or “S” prefixes to indicate placement on the north or south Diffuser Legs. Thus, N1 is located adjacent to the Wye structure and N82 is located at the far end of the north Diffuser Leg. The Diffuser Riser at the Wye structure is simply designated as “W”. The Riser assemblies can be open (a head with four open and free-flowing ports), capped (a head with four temporarily - closed ports), or blind flanged (no head with a blind flange bolted to the upper flange of the riser assembly) (Table 2).

In anticipation of increased effluent discharge, in 2025 sixteen capped diffuser risers (closed ports) on the south leg (S51 and S53-S67) had their riser heads replaced with “open port” style heads. This work was performed on August 19, 2025, through August 22, 2025, by the contractor J.F. Brennan Company

**Table 2**

Current Diffuser Riser configuration (A); maximum flowrate allocation (in million gallons per day - mgd) and ownership (B).

| <b>A</b>                  | <b>Open<br/>(Flow)</b>            | <b>Blind Flanged<br/>(No Flow)</b> |
|---------------------------|-----------------------------------|------------------------------------|
| <b>North Diffuser Leg</b> |                                   | N1 - N82                           |
| <b>South Diffuser Leg</b> | S26, S51 - S82                    | S1 - S25, S27 - S50                |
| <b>Wye Structure</b>      | W                                 |                                    |
| <b>Number</b>             | 34 Diffuser Risers<br>(136 ports) | 131 Diffuser Risers<br>(no ports)  |
| <b>Percentage</b>         | 20.61 %                           | 79.39 %                            |

| <b>B</b>                | <b>USIBWC</b> | <b>City of San Diego</b> | <b>Total</b> |
|-------------------------|---------------|--------------------------|--------------|
| <b>Average Flowrate</b> | 100 mgd       | 74 mgd                   | 174 mgd      |
| <b>Peak Flowrate</b>    | 200 mgd       | 133 mgd                  | 333 mgd †    |
| <b>Ownership *</b>      | 60.06 %       | 39.94 %                  | 100 %        |

\*Ownership of the South Bay Ocean Outfall is as shown, and is based upon the peak flowrates, however, ownership of the South Bay Land Outfall is shared equally.

†The total peak flowrate is based upon the addition of a future pump station. At present, the maximum gravity flowrate through the outfall is 258 mgd.

### ***Operation and Maintenance Responsibilities***

A Memorandum of Understanding (and two subsequent Amendments) between the USIBWC and the City was drafted, which summarizes the outfall-related operation and maintenance responsibilities. Briefly, the USIBWC is responsible for the land outfall east of the drop shaft, including the anti-intrusion structure and two valves, which are located on top of the drop shaft hatch cover; the City is responsible for the drop shaft and everything west of it, including all of the offshore components.

***Post Start-up Corrective Work***

Since the initial use of the outfall in early 1999, the City has administered two offshore corrective work sessions and one onshore corrective work session. The offshore work sessions involved: (1) the installation of two Monel plugs in each of the maintenance access hatch covers 2, 3, and 4 to halt effluent leakage; (2) the temporary closure of 64 ports along the south Diffuser Leg. Corrective work onshore involved: (1) sealing the hatch covers on the anti-intrusion structure and the drop shaft; (2) sealing the concrete at the anti-intrusion structure; (3) improving overall structural anti-corrosion measures; (4) conducting minor induced pressure testing.

A contract to inspect and clean the active diffuser heads (18 total) occurred in April and May of 2024 which increased the service life and improved the functionality of the diffusers. A summary of the South Bay Ocean Outfall Diffuser Cleaning and Inspection Report was included with the 2023 SBOO outfall inspection report.

In anticipation of increased effluent discharges, in 2025 sixteen capped diffuser risers (closed ports) on the south leg (S51 and S53-S67) had their riser heads replaced with “open port” style heads. This work was performed on August 19, 2025 through August 22, 2025 by the contractor J.F. Brennan Company.

The South Bay International Wastewater Treatment Plant (SBIWTP) increased its flow capacity from 25 mgd to 35 mgd on August 28, 2025. The South Bay Water Reclamation Plant (SBWRP) has a flow capacity of 15 mgd. The maximum flow of effluent from both plants into the SBOO is 50 mgd.

***Administrative Details***

The SBOO Mylar drawings are located on the Fifth Floor of the City of San Diego Development Services Department - Engineering Maps and Records Office, which is located at 1222 First Avenue; Mail Station 501; San Diego, CA 92101. Access can be arranged for reproduction capabilities, as required.

## METHODS

### Survey Equipment

#### *City Monitoring Vessel*

The City's *M/V Oceanus* is a 48-foot, twin diesel engine-powered, aluminum hull, modified crew boat, with a rear-mounted hydraulic A-frame and a bow winch and fixed bow A-frame from which the clump weight is deployed. The vessel is used by the Public Utilities Department's Environmental Monitoring and Technical Services Division primarily as an ocean monitoring and outfall inspection platform.

#### *Remotely Operated Vehicle (ROV)*

The external inspection of the SBOO was carried out using the City's SAAB Seaeye Falcon Remotely Operated Vehicle (ROV). This ROV is equipped with high sensitivity, and high resolution, color and low-light black and white video cameras for recording high-quality footage of the outfall (inspection video footage is available upon request). It is also equipped with a digital sonar, and an ultra-short baseline tracking system, which uses acoustic telemetry to locate the position of the ROV relative to the support vessel in real-time. In addition, the ROV is equipped with a precision navigation and positioning system composed of a doppler velocity log (DVL).

### Outfall Survey

The ROV is deployed on designated outfall sites from the City's monitoring vessel, from which City staff can remotely orient the ROV to the designated survey area, based on Global Positioning System (GPS) coordinates. Once in the water, the ROV is kept on the surface and moved a distance of 150 ft from the bow of the ship. The umbilical is then attached to a 300 lb clump weight, which is slowly lowered through the water column. As the weight is lowered, the umbilical is attached to the winch line at standard increments. The ROV descends to the seafloor and the clump weight is deployed to a depth that is approximately 20 ft above the ROV. The outfall is located using the ROV's sonar system, and then the support vessel, and the ROV, are simultaneously moved into position to begin the inspection.

During the inspection process, the outfall Diffuser Risers were counted to determine progress. The north and south Diffuser Legs each have 82 risers between the terminus structure and Wye structure. In between risers, ballast rock covers the sea bottom. It is critical that the boat maintain similar progress to the ROV, which is accomplished using the tracking system. If the boat were to fall behind the ROV, it would pull the ROV off the bottom, which would require the inspection to start over from the beginning, or trace back the risers from the Wye, or terminus structure, to the last inspected riser.

The inspection began on April 7, 2026, at the south Diffuser Leg terminus at a depth of 90 ft (27 m) and proceeded north as the ROV was flown over the south Diffuser Leg, it was paused briefly to inspect each of the 82 riser assemblies. At the Wye, the three gate covers were inspected, then the ROV was flown offshore to the end of the rock pile covering the short three-pipe section terminal extension of the outfall. The survey continued at the north Diffuser Leg terminus at a depth of 90 ft (27 m), the condition of the terminus was inspected and then proceeded south as the ROV was flown over the north Diffuser Leg, pausing over each of the diffusers to inspect the structural condition on the riser assemblies. At the center Wye after the completion of the north leg the survey was directed inshore, ballast rock, manhole covers, and access hatches spaced at uniform intervals along the Main Barrel were surveyed.

Inspection involved surveying the visible and buried underwater, exterior portions of the outfall, the south Diffuser Leg termination structure (terminus), the south Diffuser Leg, the Wye, the north Diffuser Leg and termination, the Main Barrel and the manhole covers and maintenance access hatches (numbered 6 to 1 proceeding inshore), and the riser assembly shield (see Appendix A.1).

## **OBSERVATIONS**

After careful review of the video recordings for the 2025 inspection, and a side-by-side comparison of the 2024 survey video, it appears that the only major changes in the overall condition of the outfall are the opening of the historically capped risers S51, S53 - S67. Otherwise, few if any

changes have occurred over the past year. Water clarity was very good this year. It varied between 20-25 ft of horizontal visibility in the offshore area and continued while moving inshore. The type and extent of algal and invertebrate growth varied considerably on the ballast rock, riser assemblies, and the other exposed features of the outfall. However, the distribution of ballast rock along the outfall and indeed the placement of individual stones surrounding each Riser assembly seemed very similar to prior surveys. As in previous surveys, blind flanged riser N69 may still be leaking as there was no sand in can and bacterial mat on south side of the Riser head attachment point. The canting or leaning of certain riser heads on the north Diffuser Leg observed in 2024 also seemed unchanged (N4, N9, N12, N15 N33, N45, and N61) with the addition of Riser N16 in 2025. Overall, the outfall was generally found to be in good condition, exhibiting few if any detectable differences from that observed in earlier inspections.

### **Main Barrel**

The ballast coverage was complete and seemed no different from earlier surveys. The condition of all seven concrete access covers and their lifting eyes, although cosmetically damaged, also appeared unchanged. There is a large crack on the edge of manhole 4 access cover. It does not appear to be leaking or impacting the structural integrity of the cover.

### **Wye**

The condition of the Wye was nearly identical to the previous surveys: the gate covers were in good condition, and all were sealed properly except a slight leak on eastern edge of north gate cover. The West edge of offshore gate cover has a gap or crack on it. The offshore rock pile was generally free of algal coverage, and the ballast coverage was complete with no visible bacterial mat. The single riser located on the WYE; Riser “W” was flowing well.

### **South Diffuser Leg**

As observed in last year’s survey, the Termination structure and the Flap Gate remained overgrown by algae and invertebrates, but overall, it appeared to be in good condition. The Flap Gate did not exhibit any visible signs of leaking. The anode on the crossbar could not be evaluated because it

continues to be obscured by encrusting marine growth. All the “historical” active risers (S26, S52, S68 - S82), are flowing freely and unobstructed. The newly opened historically “capped” Risers (S51, S53 - S67) are also now flowing freely and unobstructed. The inactive blind-flanged Risers (S1 - S25, S27 - S50) were all in good condition and appeared to be sealed properly. The ballast coverage along this structure was unchanged. Some of the Risers are not centered on their shields.

### **North Diffuser Leg**

The ballast covering this structure has not visibly changed since the last survey. The Risers were all in good condition and sealed properly except for Riser N69. This structure continued to exhibit the telltale signs of leaking, a white patina of bacteria and the absence of sediment in the Riser Can, but it otherwise looked to be structurally sound. The persistent intrusion of sand along the northern half of the Diffuser Leg seemed no different from past years. The Termination structure remained in good condition and was properly sealed. The anode on the crossbar was difficult to see due to encrusting organisms, thus its condition could not be evaluated. As observed in prior years the canting, or leaning of certain Riser Heads was observed (N4, N9, N12, N15, N16, N33, N45, and N61). As in the past few surveys, Riser N6 still had rope from a lobster trap entangled on it but did not seem to be impacting the riser negatively.

## **CONCLUSIONS**

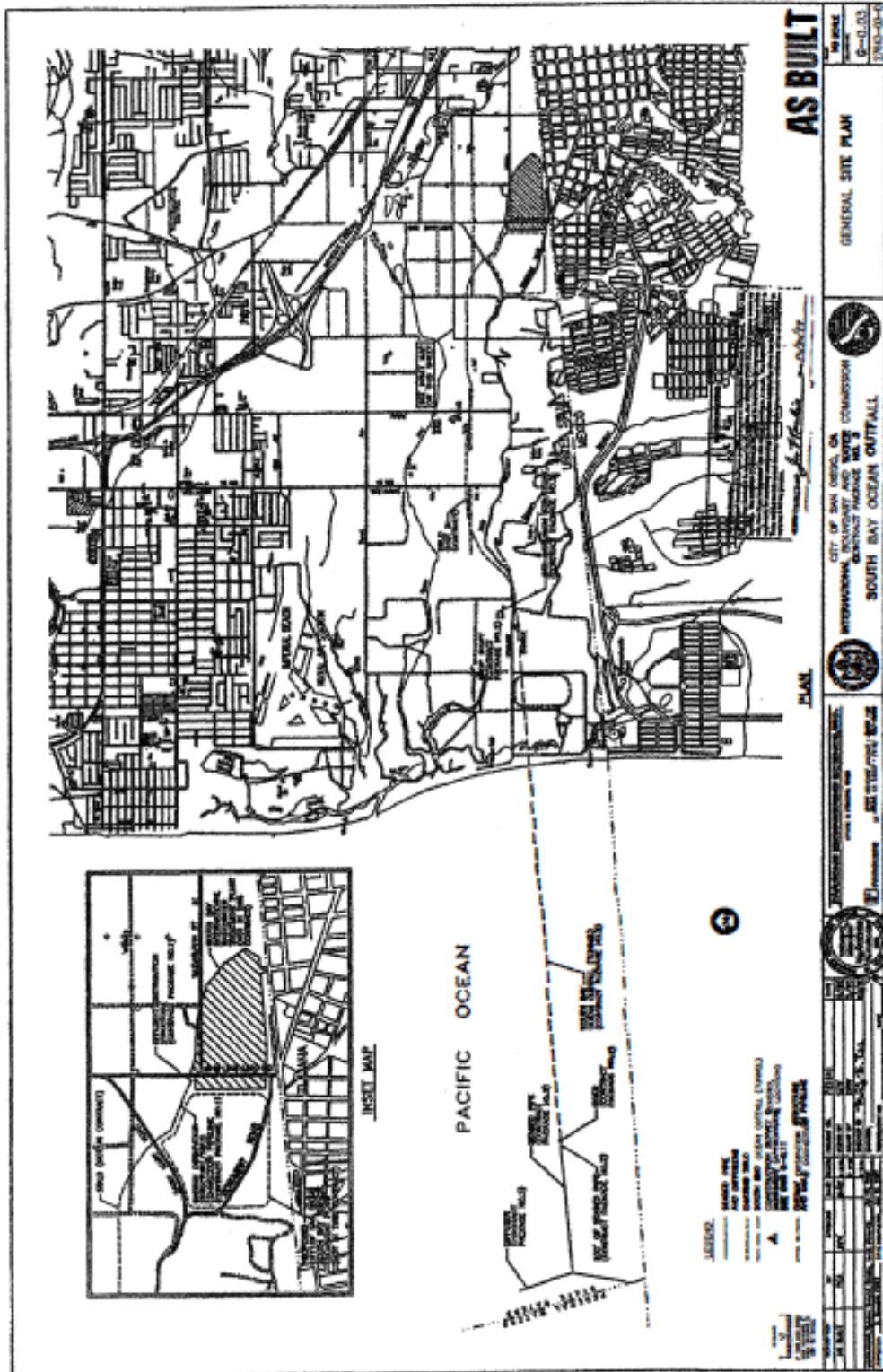
Comparison of videos between the 2025 and 2024 surveys show that the SBOO remains in overall good condition and continues to be structurally and functionally sound, with adequate, and unchanged, ballast coverage.

### **Noteworthy Observations**

- 1 The side-by-side comparison of the 2025 and the 2024 ROV inspection videos confirms that there has been no detectable change in the rock distribution over the north Diffuser Leg and supports the notion that the localized areas of low rock distribution observed on

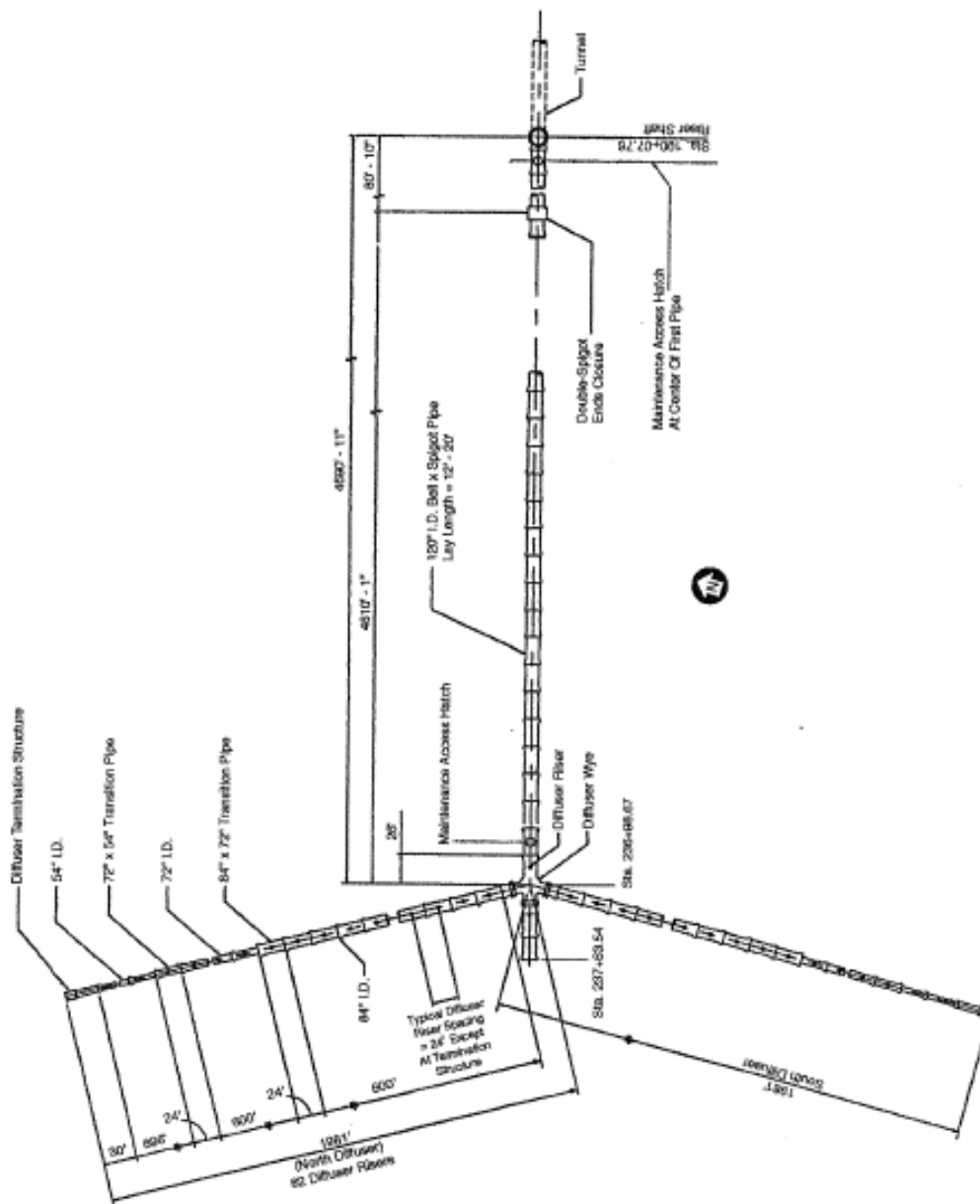
this structure was likely an artifact of the construction process and not the result of external oceanographic forces.

- 2 Sand intrusion from offshore along the northern half of the north Diffuser Leg has persisted throughout the inspection period and continues to not pose a functional impairment to the outfall structure.
- 3 All 18 historically active diffuser heads were inspected and cleaned in April and May of 2024 by contractors hired by City engineers. As expected after two years they have accumulated some encrusting marine invertebrate and algal growth. Despite this all the active risers, are flowing freely and unobstructed.
- 4 The 16 historically capped riser assemblies have been opened to accommodate an increase in effluent discharge. All newly activated risers were observed to be in good condition.
- 5 The blind flanged riser assemblies on the north and south Legs were observed to be in good condition and appear unchanged.
- 6 The cosmetic damage to some of the concrete cover structures or manholes on the main barrel noted in earlier surveys had not changed and the structures appear fundamentally sound.
- 7 The upgrade to secondary treatment at the SBIWTP in January 2011 has continued to markedly improve the visible quality of discharged effluent and may have also been responsible for the virtual elimination of the bacterial mats seen near all points of discharge in the years predating the current review period. The change in effluent color observed in the 2022 survey has not been observed since the 2023 survey. The effluent color appears to have returned to the quality observed from 2011 to 2021 surveys.



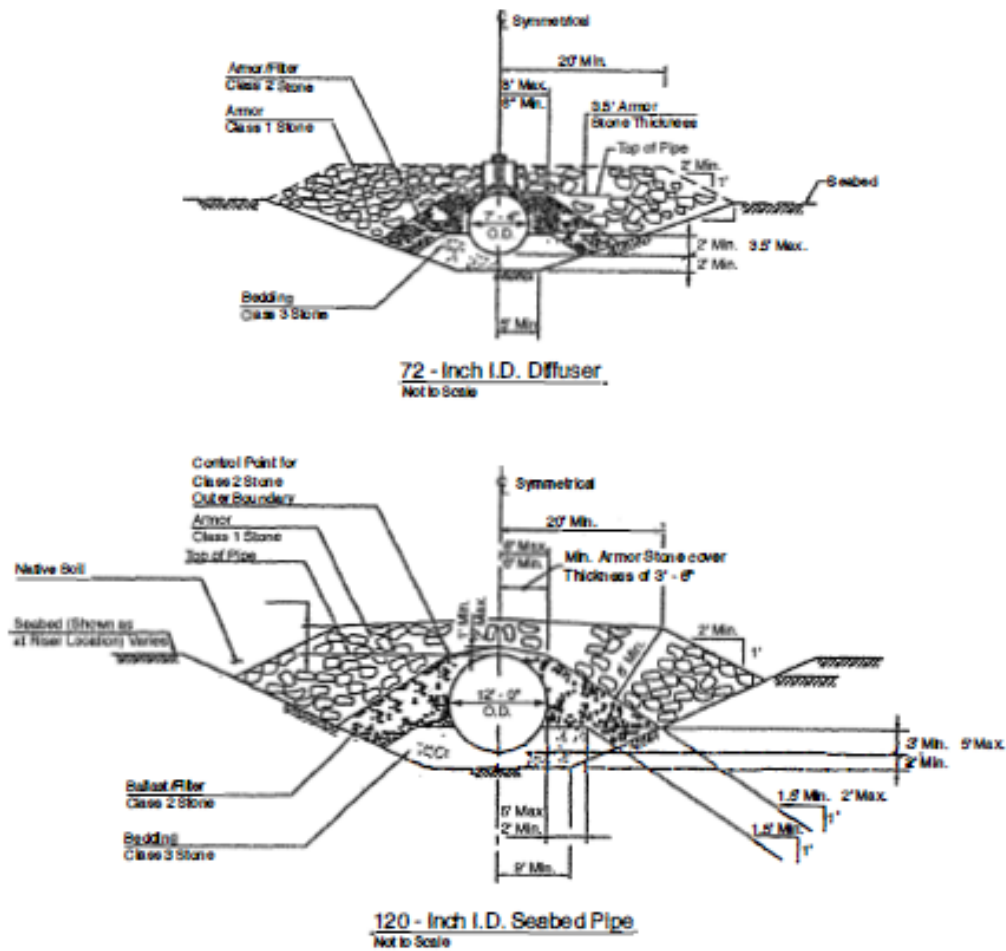
## Appendix A.1

Map of the land and Ocean based portions of the SBOO.



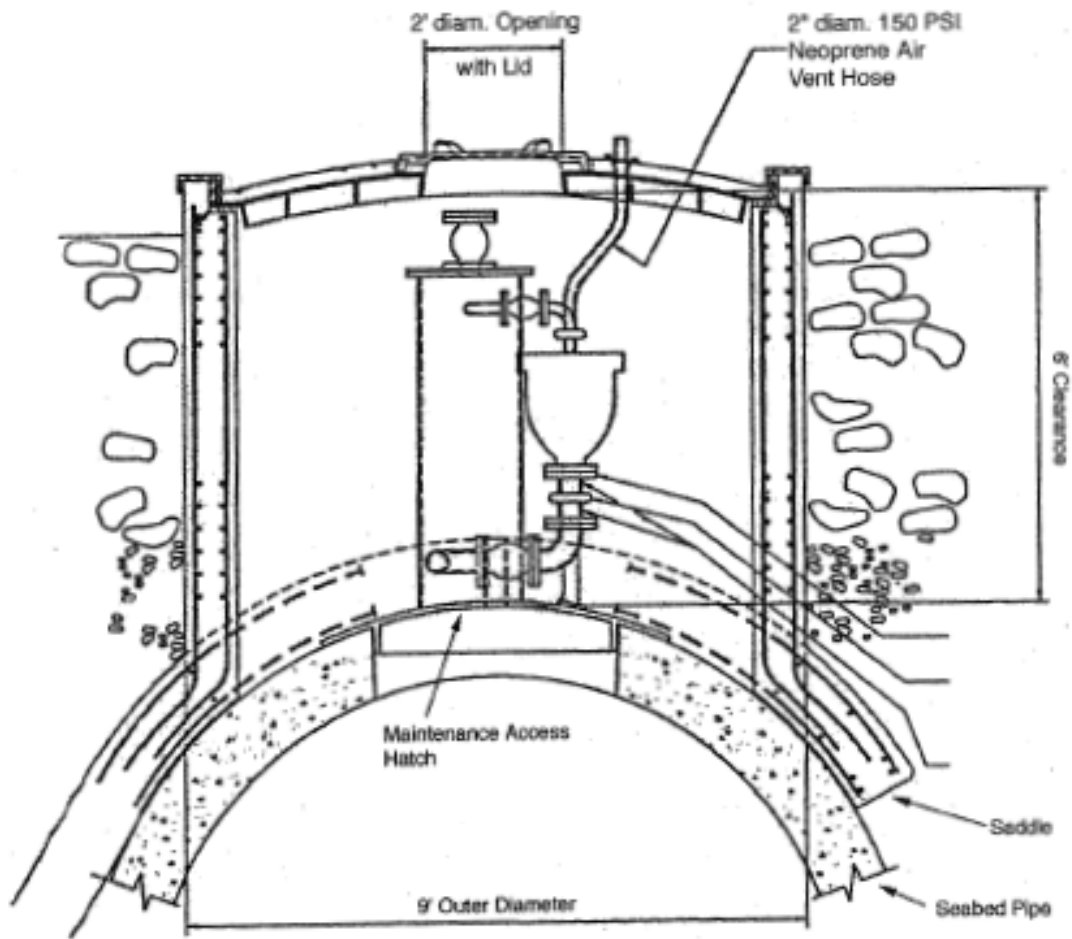
## Appendix A.2

The SBOO seabed pipe and diffusers.



## Appendix A.3

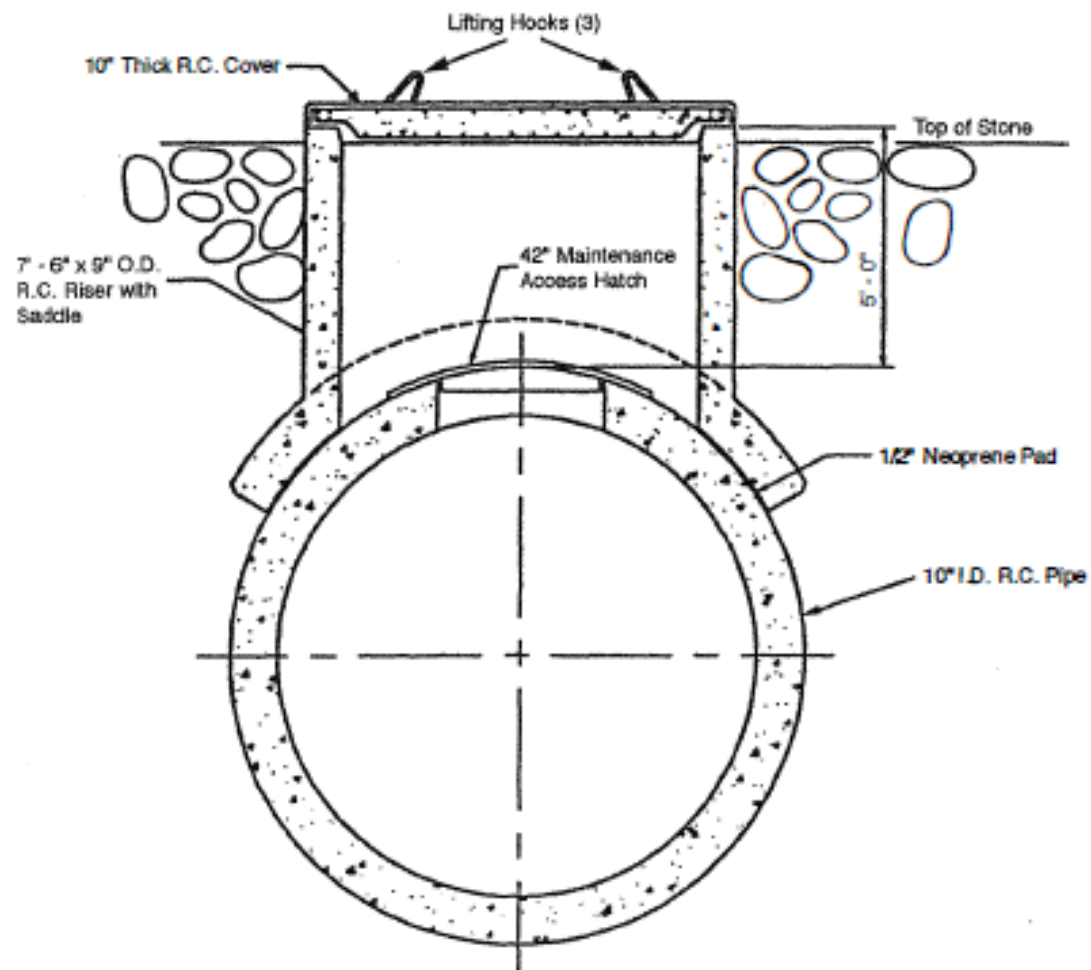
Cross section of the SBOO and ballast rock.



## Appendix A.4

Air relief assembly and maintenance hatch.

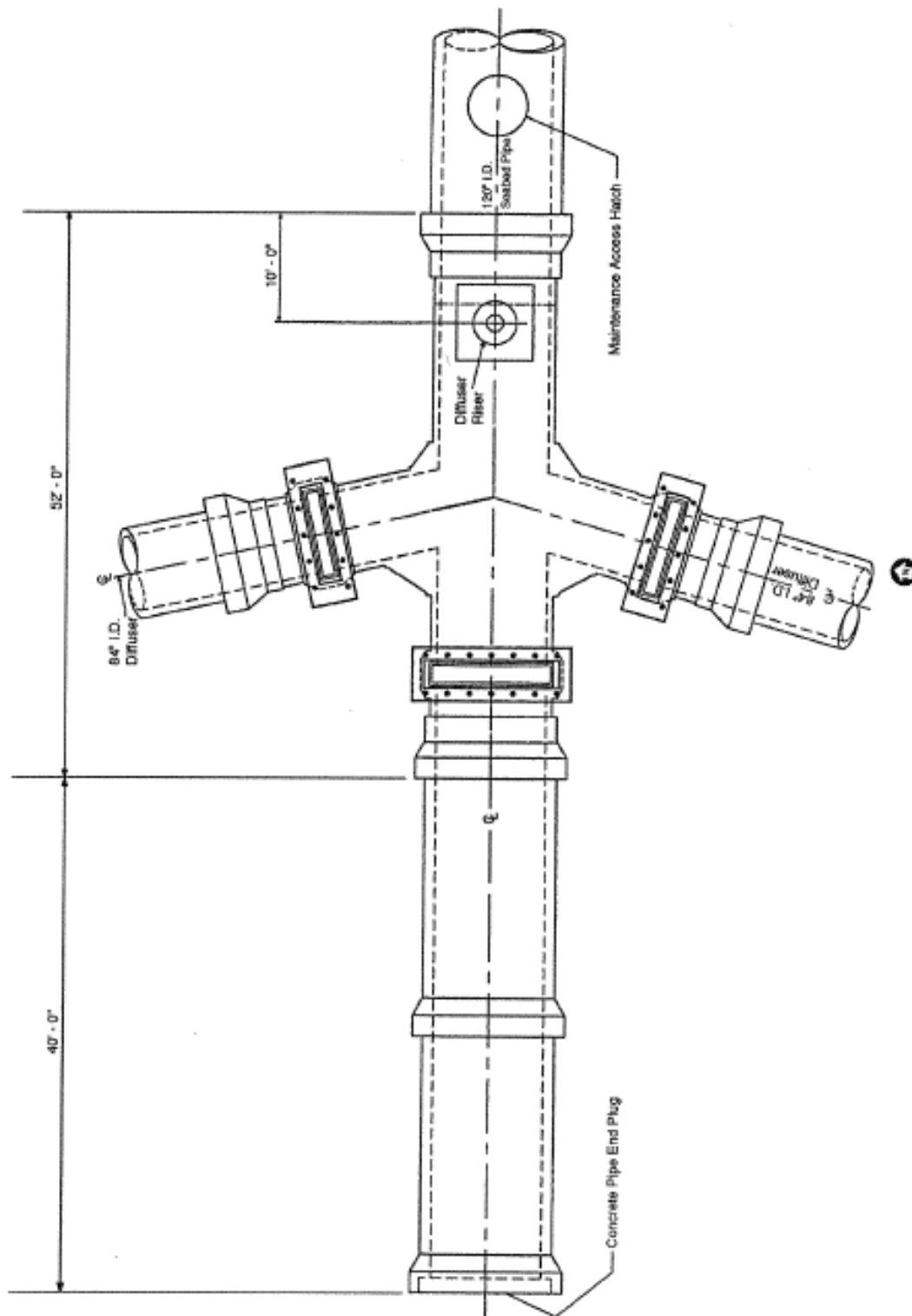
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## Appendix A.5

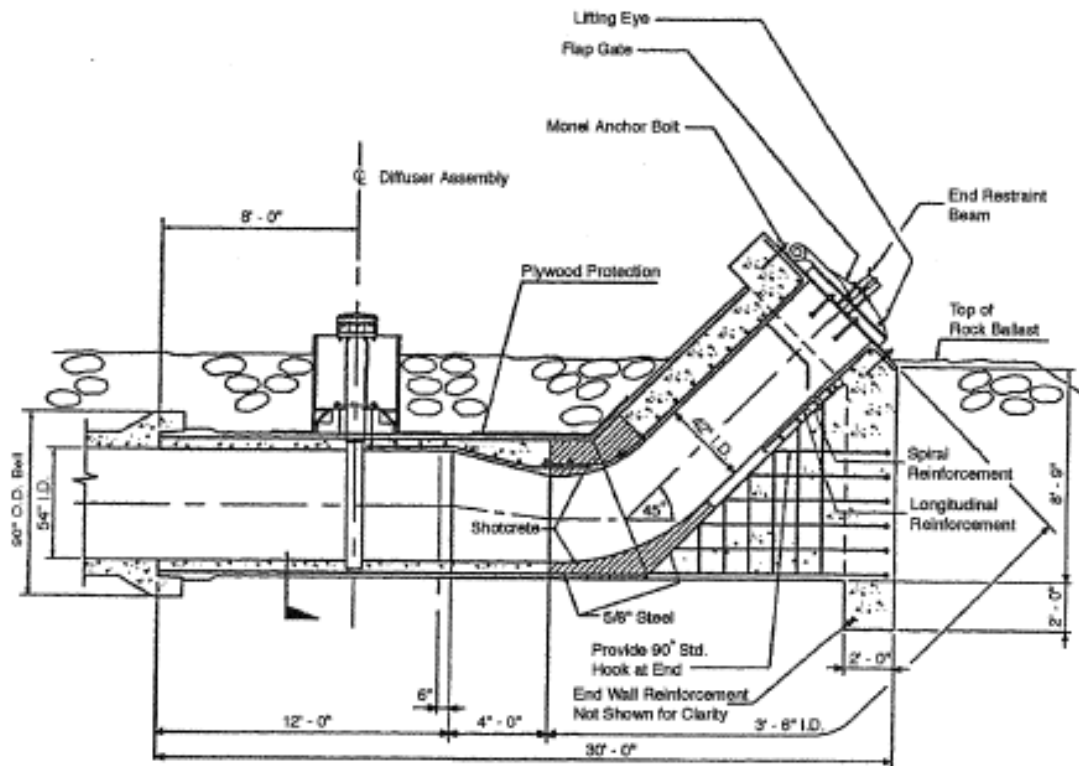
Maintenance access hatch and riser.

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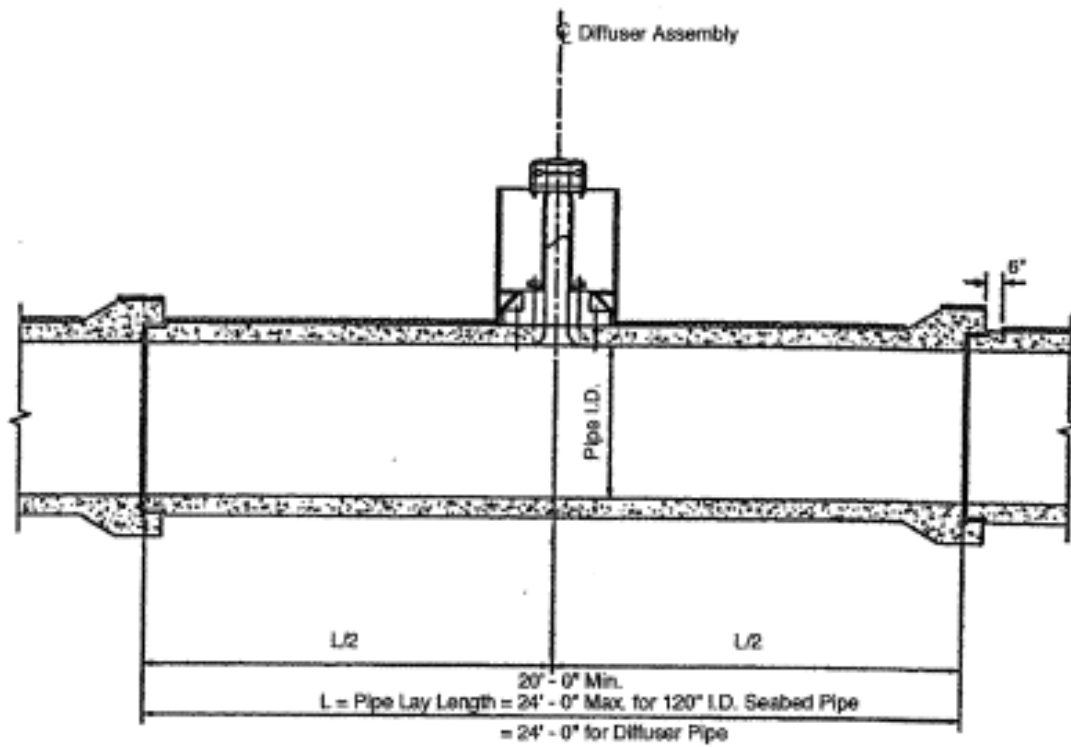
## Appendix A.6

The Diffuser Wye structure for the SBOO.



## Appendix A.7

Termination structure found at the end of the SBOO Diffuser Legs.



## Appendix A.8

Diffuser assembly on the SBOO Diffuser Legs.

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