# LAND USE

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# Introduction

The Land Use Element guides the future growth and development of Uptown through the appropriate distribution of land uses. The Community Plan applies a range of land use designations within the context of Uptown. Uptown has an established land use pattern that is expected to remain, and with some refinements as a result of this plan, continue to evolve incrementally. The community has a unique level of complexity due to its long-standing and diverse development history, varied geography and proximity to prominent regional destinations such as Balboa Park, Downtown, and San Diego International Airport (SDIA).

The land use framework is a function of long-standing development patterns as well as previous planning efforts to redistribute density in order to protect the character of certain single-family and lower density neighborhoods as well as preserve open space canyon areas. The multiple land use and density components established by the 1988 Community Plan (often with subtle variations) reflect the community's complexity. Generally, higher intensity development is located along main transit corridors providing opportunities for mixed-use commercial and employment districts.

Lower residential densities are located within existing single-family neighborhoods near the system of canyons intended for open space preservation. This land use plan was considered innovative at the time the 1988 community plan was adopted and is still relevant today. The opportunity for the community to continue to grow within this existing planning framework is considered 'smart growth' by promoting compact development within walkable areas served by transit. The 1988 Community Plan proposed some of the highest development intensities in the City outside of Downtown within commercial corridors that today still have many low-scale older buildings. However, the rate of new development since 1988 has been modest and uneven so that a grander vision of unified, prominent buildings along major corridors has oftentimes resulted in a mosaic of awkward scale transitions (a key issue of this plan).

# **GENERAL PLAN CROSS-REFERENCE**

The General Plan establishes citywide policies to be cited in conjunction with a community plan. Policies may also be further referenced, emphasized or detailed in a community plan to provide community-specific direction. General Plan Land Use Element policies particularly significant to Uptown Land Use Element are listed by topic in the cross reference table below and should be referenced in conjunction with the land use policies in the community plan.

General Plan-related Topics	Policies		
Community Planning	LU-C.4		
Airport Compatibility	LU-D.1 – LU-D.3, LU-D.6, LU-D.7,		
	LU-D.8 – LU-D.11, LU-D.12 – LU-D.14		
Balanced Communities	LU-6.1 – LU-6.10		
Environmental Justice	LU-H.1 – LU-H.7		

Mixed-Use and Commercial Areas	LU-I.1 – LU-I.16	
Office and Business Park Development	UD-C.1 – UD-C.3, UD-C.5	
Public Spaces and Civic Architecture	UD-C.1, UD-C.5 and UD-E.1	
Non-Base Sector Employment Uses	EP-E.1	
Commercial Land Use	EP-A.6 – EP-A.9	
Business Development	EP-B.1 – EP-B.16	
Visitor Industries	EP-F.1 – EP-F.4, EP-I.1 – EP-I.4	
Land Use Noise Attenuation	NE-E.1-5	

## LAND USE ELEMENT GOALS

The Land Use Element Goals developed during the community plan update process were formed with the community and stakeholders through a process of re-evaluating and refining goals from the 1988 community plan and creating new goals to address a desired land use conditions in Uptown.

- A distribution of land uses that provides for a range of goods and services, facilities, and activities that meets the needs of the community
- Residential densities appropriate to each Uptown neighborhood
- A variety of housing types for all age, income, and social groups
- Multi-family development that does not detract from its surrounding neighborhood
- Opportunities for new medical and professional office development
- Active commercial districts that benefit from a sustainable level of residential density and multiple mobility options
- Adequate transitions between new and existing development
- Preservation of natural hillsides and canyons as Open space
- Compatibility of uses within established neighborhoods
- Preservation of structures with potential historic significance
- Continued revitalization of commercial districts
- Active pedestrian-oriented commercial areas
- Retention of residential neighborhood character

# 2.1 Land Use Context

#### **EXISTING LAND USE**

Uptown contains a balance of residential, commercial and employment uses. While residential is the predominant land use, there are also several large concentrations of retail, medical office, and mixed use—which includes retail, residential, and office uses. These generally are located along the major transportation corridors where convenient access better supports commercial uses. The additional emphasis of retail and employment uses in a predominantly residential community also provides a land use balance not often found in other communities. Accommodating additional residential growth while preserving the existing land use balance is fundamentally important as most of the residential growth opportunities are within the mixed-use commercial corridors.

The largest retail concentration is in the Hillcrest core where several major corridors intersect. Retail also extends in a more linear orientation along Washington Street west of the core, and University Avenue east of the core. Smaller, neighborhood-scale retail nodes also exist in Uptown's residential neighborhoods, such as on Park Boulevard in University Heights and on West Lewis Street in Mission Hills. Within these mixed use areas, pedestrian-oriented streets and building frontages create a vibrant public realm.

The concentration of hospitals and medical support uses in the Medical Complex neighborhood have their own distinct physical form, and the distribution of office uses along Fourth and Fifth Avenues contributes a distinct individuality to these north-south corridors. Office uses also serve as an appropriate transition to residential uses to the west.

The negative effects on existing urban neighborhoods from the mid-twentieth century federal and state freeway construction era have also factored into the land use and social evolvement of Uptown. Interstate-5 separates the community from Downtown as well as dividing the historic Five Points neighborhood. State Route 163 separates the core of Hillcrest from the eastern portions. While the community has evolved around these effects, the freeways will continue to function as fixed barriers with limited permeability. The freeways are also a source of air and noise pollution that are diminished with distance from the source. Portions of the community are also affected by aircraft noise arriving and departing at San Diego International Airport.

# LAND USE DISTRIBUTION

The overall land use distribution within the community consists of Community-Commercial, Neighborhood-Commercial, and Office-Commercial with medium to high residential density located along the major community commercial corridors such as Washington Street, University Avenue, Park Boulevard, Fourth Avenue, Fifth Avenue, and India Street. Multi-family residential uses generally distributed throughout the community adjacent to the commercial land uses along the major corridors. Single-family land uses are focused around the central, eastern and western ends of the community and to the north where they are adjacent to open space. Institutional uses consisting of schools, hospitals and government institutions are also located in the northern end of the community.

The land uses and residential intensities in the Uptown Community Plan are summarized and illustrated on the Community Plan Land Use Map (Figure 2-1) and separated into three sectors for more detail (Figures 2-2, 2-3 and 2-4). The Community Plan Land Use Map is intended to guide development and represent a diagrammatic illustration of land use policies. Designation of a site for a certain use and intensity does not necessarily mean that the site will be built out within the horizon of this plan.

These three maps together provide a general guide to land use distribution and diagrammatic illustration of land use policies, including allocation of residential density. These maps are also intended to guide development. Designation of a site for a certain use and intensity does not necessarily mean that the site will be built out within the horizon of this plan.

# POLICIES

- LU-1.1 Provide a variety of land use types to accommodate housing and commercial opportunities within the community.
- LU-1.2 Encourage mixed-use infill development along commercial corridors and in the core village centers.
- LU-1.3 Protect public health by evaluating the effects of noise and air pollution from airport operations and freeway traffic on community land uses and reduce, or eliminate where feasible, negative effects on sensitive land uses (including housing, schools and outdoor athletic areas) through appropriate buffers, barriers and construction measures.

# LAND USE INTENSITY

Land use intensity is related to the extent of which land is developed in accordance with adopted policies and regulations. A generalized description of land use categories is provided in Table 2-2. Each land use designation also contains quantifiable standards of development intensity.

General	Community Plan Designation	Specific Use Considerations			Intensity
Plan Land Use			Description	Residential Density (dwelling units/acre)	Development Intensity
Park, Open Space, and Recreation	Open Space	None	Provides for the preservation of land that has distinctive scenic, natural or cultural features; that contributes to community character and form; or that contains environmentally sensitive resources. Applies to land or water areas that are undeveloped, generally free from development, or developed with very low-intensity uses that respect natural environmental characteristics and are compatible with the open space use. Open Space may have utility for: primarily passive park and recreation use; conservation of land, water, or other natural resources; historic or scenic purposes; visual relief; or landform preservation.	1	OR-1-1 zone
	Population-based Parks	None	Provides for areas designated for passive and/or active recreational uses, such as community parks and neighborhood parks. It will allow for facilities and services to meet the recreational needs of the community as defined by the community plan.	N/A	OP-1-1 zone
Residential	Residential - Low	None	Provides for single-family housing within a low residential density range and limited accessory uses.	0 - 9	RS-1-7 zone 0.60 FAR
	Residential - Low Medium	None	Provides for both single-family and multifamily housing within a low- medium residential density range.	10 - 15 <sup>1</sup>	RM-1-1 zone 0.75 FAR
	Residential - Medium	None	Provides for both single-family and multifamily housing within a medium residential density range.	16 - 29 <sup>1</sup>	RM-2-4 and RM-2-5 zones 1.20 to 1.35 FAR

# Table 2-4 - Uptown Community Plan Land Use Designations

General	Community Plan Designation	Specific Use Considerations	Description	Intensity	
Plan Land Use				Residential Density (dwelling units/acre)	Development Form
Residential	Residential – Medium High	None	Provides for multifamily housing within a medium-high residential density range.	30 - 44 <sup>1</sup>	RM-3-7 zone 1.80 FAR
	Residential – High	None	Provides for multi-family housing with a high density range.	45-73	RM-3-9 zone 2.25 FAR
	Residential – Very High	None	Provides for multi-family housing with a very high density range.	74-109	RM-4-10 zone 3.60 FAR
Commercial Employment, Retail & Services	Office-Commercial	Residential Permitted	Provides local convenience shopping, civic uses, and services serving an approximate three mile radius. Permits office uses. Housing may be allowed up to a medium residential density within a mixed-use setting	0-29 <sup>1</sup>	CN-1-3 zone 1.5 FAR
			Provides local convenience shopping, civic uses, and services serving an approximate three mile radius. Permits office uses. Housing may be allowed up to a medium-high residential density within a mixed-use setting.	0-44 <sup>1</sup>	CN-1-4 zone 1.0 FAR
			Provides local convenience shopping, civic uses, and services serving an approximate three mile radius. Permits office uses. Housing may be allowed up to a high residential density within a mixed-use setting.	0-73	CC-3-8 zone 2.5 FAR

General Plan Land Use	Community Plan Designation	Specific Use Considerations	Description	Intensity	
				Residential Density (dwelling units/acre	Development Form
Commercial Employment, Retail & Services	Neighborhood Commercial	Residential Permitted	Provides local convenience shopping, civic uses, and services serving an approximate three mile radius. Housing may be allowed up to a medium residential density within a mixed-use setting.	0-29 <sup>1</sup>	CN-1-3 zone 1.5 FAR
			Provides local convenience shopping, civic uses, and services serving an approximate three mile radius. Housing may be allowed up to a medium-high residential density within a mixed-use setting	0-44 <sup>1</sup>	CN-1-4 zone 1.0 FAR
	Community Commercial	Residential Permitted	Provides for shopping areas with retail, service, civic, and office uses for the community at-large within three to six miles. Housing may be allowed up to a high residential density within a mixed-use setting.	0-73	CC-3-8 zone 2.5 FAR
			Provides for shopping areas with retail, service, civic, and office uses for the community at-large within three to six miles. Housing may be allowed up to a very high residential density within a mixed-use setting	0-109	CC-3-9 zone 2.0-3.0 FAR
Institutional, Public and Semi-Public Facilities	Institutional	None	Provides a designation for uses that are identified as public or semi-public facilities in the community plan and which offer public and semi-public services to the community. Uses may include but are not limited to: military facilities, community colleges, communication and utilities, transit centers, schools, libraries, police and fire facilities, post offices, hospitals, park-and-ride lots, government offices and civic centers.	N/A	To be determined based on abutting zones.

# 2.2 Land Use Framework

#### **1988 UPTOWN COMMUNITY PLAN**

The previous community plan provided various land use recommendations that are carried forward with this plan with added refinement or emphasis. Several of these recommendations relate specifically to residential neighborhoods such as preserving and enhancing the special character of well-defined neighborhoods; providing adequate housing for a broad spectrum housing opportunities, promoting mixed use development along transit corridors as well as higher density residential development to activate commercial centers and districts; and ensuring adequate transitions and buffering between potentially incompatible uses. Recommendations for the viability of commercial center and districts included enhancing pedestrian orientation and walkability and the preserving and encouraging pedestrian-oriented businesses especially those that would general pedestrian activity after typical business hours.

The overall distribution of land uses generally follows that of the 1988 Community Plan with several revisions. These generally fall into three categories: land use refinements that reflect existing conditions, conversions to General Plan land uses, and input from the community. These also include various changes that have resulted in a reduction in residential densities to address preservation of neighborhood character within older, historic neighborhoods, a lack of public facilities, and changes in the development vision for certain neighborhoods within the community. During this process areas that could support increased residential density were also identified. These areas were primarily located adjacent to already existing very-high density, mixed-use corridors in the Bankers Hill/Park West neighborhood and along University Avenue in the Hillcrest neighborhood where high residential density could support the business core and from an urban design perspective, taller buildings in proportion to the wide nature of the street could be accepted.

#### RESIDENTIAL

The age, type and tenure of the community's housing stock allows for a wide range of income and housing choices. There is a wide variety of housing types largely due to the relatively long pre-World War II building period as well as a sustained period of apartment construction during the latter half of the 20th century reflecting various trends in building densities, unit configurations and provision of amenities. Pre-war housing often features a higher level of craftsmanship and includes single-family homes with a broad range of sizes, and duplexes and apartments at an appropriate scale for their neighborhood or where they can feature prominently on corner lots. Post-war housing is largely multi-family and reflects modernist principles of efficient use of space, minimal ornamentation and greater accommodation of the automobile. Versions that did not involve lot assembly give an illusory sense of single-family scale although this is often overshadowed by the loss of landscaping and sidewalk comfort due to wide driveways and parking previously allowed within front yards. More recent post-modern style buildings often use ornamentation and design features to better establish neighborhood context.

Uptown contains a variety of residential forms and neighborhoods based upon historical development patterns as well as community plan land use typologies. These include neighborhoods where single-family housing predominates such as Mission Hills, neighborhoods with a mix of single-family and multi-family housing such as University Heights, and those with a mix of commercial and residential uses such as Park West/Bankers Hill.

Each of the six Uptown neighborhoods contains a variety of residential forms. These can range from low-scale single-family homes to hi-rise apartments and condominiums. The intensity and mix of uses allowed within the commercial designations along the major corridors can also result in a broad range of development types and sizes. This can often contribute to awkward scale transitions and a need for buffering between residential and certain commercial uses.

Uptown has been an attractive area for senior housing given the availability of bus service, neighborhood markets, and shopping. More notably medical offices and facilities in the Bankers Hill/Park West and the presence of UCSD Medical Center and Scripps-Mercy Hospital within the community provide essential medical services in close proximity and create an ideal and convenient draw for senior Uptown Community Plan REVISED PUBLIC DRAFT Land Use Element – JANUARY 2016 MS Word Version – Edited without tables and graphics housing development. Multi-family housing as part of mixed-use developments will continue to provide opportunities for senior housing in the community.

## POLICIES

- LU-2.1 Provide a diverse mix of housing types consistent with allowable densities.
- LU-2.2 Enable rental and ownership opportunities in all types of housing including alternative housing units such as companion units, live/work studios and shopkeeper units.
- LU-2.3 Develop adequate housing for those with special needs such as the elderly, handicapped persons, those who need nursing care, low income, and homeless persons.
- LU-2.4 Preserve existing single-family homes and neighborhoods as a distinct housing choice as well as for their contribution to the historic character of the community.
- LU-2.5 Preserve and enhance the special character of specific, well-defined, low-density neighborhoods from encroachment by incompatible, higher density residential or commercial development.
- LU-2.6 Locate medium and high density residential development in selected areas with adequate design controls provided to ensure compatibility with existing lower density development.
- LU-2.7 Concentrate medium and high density housing:
  - On upper floors as part of mixed use development in commercial areas;
  - Adjacent to commercial areas;

- Near transit and higher volume traffic corridors.

- LU-2.8 Preserve and provide incentives for mixed residential/commercial development at appropriate locations.
- LU-2.9 Locate higher density residential development in appropriate areas that are situated to promote safer and livelier commercial districts.
- LU-2.10 Ensure adequate transition and buffering between potentially incompatible uses.
- LU-2.11 Design and enforce stricter controls and location criteria on Conditional Use Permits in residential neighborhoods to minimize nuisances generated by nonresidential uses, such as offices in historic structures.
- LU-2.12 Maintain the low-scale, intensity multi-family residential designations for parcels and the end of blocks facing the east-west running streets such Meade Avenue, Monroe Avenue, and Madison Avenue to maintain the traditional development pattern.

# COMMERCIAL AND EMPLOYMENT

Uptown consists of a wide variety of commercial uses ranging from neighborhood commercial facilities, community shopping facilities, specialized commercial centers, and medical facilities. Generally, existing commercial development within the community is distributed along major transit corridors, commercial nodes, and the community's urban villages. Commercial land uses typically serve to support residential and other land uses by providing needed or desired goods and services, or function independently as employment generators. Uptown's commercial land is unique as employment is a relatively large contributor, including three major hospitals and numerous small-scale professional offices.

It is anticipated that the community will see an increase in medical office use as most of the substantial growth in jobs in Uptown is expected to be in health services which also includes professional and business services, and personal services (See discussion in the Economic Prosperity Element). These uses over time have located along the north-south running streets, within commercial areas or adaptively reused residential structures, in Bankers Hill/Park West, Hillcrest, and in the Medical Complex neighborhood which are anchored by UCSD Medical Center and Scripps-Mercy Hospital to the north and Sharp Rees-Stealy Urgent Care Center to the south.

#### NEIGHBORHOOD COMMERCIAL DISTRICTS

Uptown Community Plan REVISED PUBLIC DRAFT Land Use Element – **JANUARY 2016** MS Word Version – Edited without tables and graphics There are five neighborhood-oriented commercial areas in Uptown:

- 1. The Mission Hills Business Area This area provides a variety of convenience goods and services to meet the daily needs of the adjacent residential neighborhood.
- 2. Reynard Way this area provides convenience goods and services that are conveniently located and easily reached by the residents along Reynard Way.
- 3. University Heights this area has a cluster of services on Park Boulevard south of Adams Avenue.
- 4. Bankers Hill/Park West consists of readily identifiable shopping areas providing goods and services to nearby residents and workers.
- 5. Five Points Area The western gateway into Uptown, this area also provides a mixture of goods and services primarily focusing on local restaurants and eating establishments.

#### COMMUNITY COMMERCIAL DISTRICT

The Hillcrest Business District is the primary commercial area for Uptown and also the community's major entertainment center that attracts visitors not only community-wide, but from all over the City. The Hillcrest Business District provides shopping, dining, convenience and specialized retail goods including personal, professional, repair, business, and financial services. The Hillcrest Business District contains the Uptown District shopping center.

The commercial core at Fifth and University Avenue has served as the heart of Hillcrest. The east end of Hillcrest along University Avenue, between State Route 163 and Park Boulevard has grown in importance as another heart of the neighborhood and is considered the "second core" of Hillcrest. The presence of the Uptown District shopping center, the LGBT Community Center, the Hillcrest Farmers Market, the Hillcrest Pride Flag, and many of new businesses have made the east end the this area another focal point of the Hillcrest.

#### SPECIALIZED COMMERCIAL

Specialized Commercial areas in Uptown offer retail activity such as locally run and freestanding stores not typically found in shopping centers. These uses include photography studios, furniture stores, bicycle shops, automobile repair stores, secondhand merchandise stores, local food markets, boutiques, restaurants, bars, etc.

There are five primary areas in Uptown that provide specialized commercial uses:

- 1. University Avenue this area east of State Route 163 and west of Park Boulevard is primarily an entertainment-artisan district consisting of entertainment establishments such as restaurants and bars.
- 2. India Street This area is primarily an automobile-oriented, specialized commercial center focusing on restaurants along with rental vehicles, small scale manufactures, warehousing, and light industry-associated uses.
- 3. State Street This commercial strip south of Laurel Street includes a variety of small scale offices and other specialized uses.
- 4. Washington Street this major automobile-oriented commercial thoroughfare offers a range of goods and services
- 5. West Lewis Street This one-block area caters to the needs of nearby residents and contains a number of specialty shops.

#### POLICIES

- LU-2.13 Encourage new mixed-use development and active commercial uses on Fourth and Fifth Avenue, especially south of Fir Street to create pedestrian activity along these corridors and establish connections between Uptown and Downtown.
- LU-2.14 Use retail and office uses as a means of creating a buffer between active evening uses such as bars, restaurants, breweries, etc. and single-family neighborhoods.

Uptown Community Plan REVISED PUBLIC DRAFT Land Use Element – **JANUARY 2016** MS Word Version – Edited without tables and graphics LU-2.15 Support the intensification on existing hospital designated areas rather than expanding into residential or commercial areas. Expansion should not occur beyond institutional and office designations of the land use map.

## INSTITUTIONAL

Institutional uses provide either public or private facilities that serve a public benefit. These uses may serve the community or a broader area. Typically, the larger or more significant public uses such as schools and fire stations are identified on the land use map. However, the policies in this element apply to institutional uses as a category, including religious facilities, charter schools and social service providers. In addition to municipal services, a range of institutional uses including State, Federal, and private facilities are located in Uptown.

#### MEDICAL FACILITIES

There are two major hospitals and various medical offices located in Uptown offering urgent care and a wide range of medical services. These two main hospitals are primarily located at the northern portion of the community, located primarily in the Medical Complex neighborhood. Other medical facilities extend south from the Medical Center Complex neighborhood through Hillcrest and to the southern end of Bankers Hill/Park West anchored by the Sharp Rees-Stealy Urgent Care Center.

- 1. Scripps-Mercy Hospital This facility is located in the southeast quadrant of the medical complex areas just north of the Washington Street and just west of 6th Avenue
- 2. UCSD Medical Center this facility is located in the northwest portion of the medical complex area at Dickinson Street and Front Street
- 3. Sharp Rees-Stealy Medical Center This facility and associated medical offices occupies over two city blocks located at the Fourth Avenue and Grape Street.

## POLICIES

- LU-2.16 Evaluate proposed institutional uses for appropriate development intensity and effects on visual quality and neighborhood character. Additional factors, such as those related to mobility, noise and parking demand should also be evaluated as needed.
- LU-2.17 Consider the reuse of the San Diego Unified School District Education Center at Park Boulevard and Normal Street which could include medium-high residential development, the potential for mixed-use development, public space, the rehabilitation and reuse of buildings such as the Teachers Training Annex.

#### PARKS

Parks and open space fulfill a variety of important purposes in the community including active and passive recreation, conservation of resources, protection of views and visual relief from urbanization. Designated open space within Uptown consists of natural open space areas concentrated in undeveloped canyon areas interspersed throughout the community.

# OPEN SPACE

Open space is to be generally free from development or may be developed with limited, low-intensity uses in a manner that respects the natural environment and conserves sensitive environmental resources. The planned land use map identifies the open space system recommended for conservation. The description of the purpose and attributes for preservation of Parks and Open Space is shown in Table 2-2.

Protection of resources within lands designated as Open Space affects multiple property owners (including the City of San Diego) and is accomplished primarily through application of various development regulations of the Municipal Code, particularly the

Environmentally Sensitive Lands Regulations. The City also pursues acquisition of private parcels or acquisition of easements as a means of conserving open space resources and protecting property from development.

Policies for the protection and conservation of environmentally sensitive resources within open space lands are also contained within the Conservation Element; policies related to views and hillside development are contained in the Urban Design Element.

# 2.3 Villages

# VILLAGE/NEIGHBORHOOD CENTERS

The General Plan City of Villages strategy calls for focusing growth into mixed-use activity centers that are pedestrian-friendly, centers of community life and linked to the regional transit system. Since the previous 1988 community plan, Uptown has supported "village-like" development. Its neighborhoods are urban, dynamic, and attractive areas full of unique character and village characteristics. Uptown represents the City of Villages Strategy by focusing growth into mixed-use activity areas that are pedestrian friendly, centers of the community, and linked to the regional transit system along the main corridors. Growth and development in Uptown has taken place within these areas – primarily in Hillcrest and Bankers Hill/Park West, and along the commercial corridors of University Heights and Mission Hills. The mixed-use areas have been the focus of new growth, development, and revitalization as a result of the growing concentration of goods, services, and entertainment uses plus the access offered by the corridors and their surrounding grid network of streets.

The community plan advocates medium-high to very high residential densities that are focused along major commercial corridors, multi-modal connectivity within the community and region, and policies for improving the pedestrian environment by enhancing pedestrian activity in business districts and neighborhoods. Linear corridors provide commercial activity and transit access to their adjacent residential neighborhoods. Improving walkability and providing public space within these areas will strengthen their village characteristics.

Villages within Uptown have established themselves as neighborhood-oriented areas with local commercial, office, and multi-family residential uses, including some structures with office or residential space above commercial space. Within these neighborhood and community village areas, horizontal mixed-use developments along with stand-alone office and village supportive commercial uses contribute to the overall "village characteristics" already exemplified in Uptown. Community and neighborhood village locations are shown on Figure 2-4.

The implementation of the City of Villages strategy is dependent on the close coordination of land use and transportation planning. Uptown is expected to see an improved level of walkability, bicycling, and transit use through the implementation of future transportation-related projects and infrastructure improvements that are focused within the Villages and along associated transit corridors. It is within these areas where transportation and land use planning complement each other and have the potential of being highly effective in bringing residents closer to local and regional destinations in a manner that is safe, efficient, convenient, and healthy for residents and employees meanwhile being beneficial to the environment.

# POLICIES

- LU-3.1 Expand mixed-use and commercial development at the Neighborhood Center/Node at Washington and Goldfinch Streets.
- LU-3.2 Permit high intensity pedestrian-oriented commercial and mixed-use development in the Hillcrest Neighborhood Center/Node surrounding University and Fifth Avenues.

- LU-3.3 Encourage "active" commercial business on the ground floor level in the Hillcrest Center/Node, especially those that generate pedestrian-oriented activity into the evening.
- LU-3.4 Consider mixed-use options for the redevelopment of the Department of Motor Vehicles (DMV) site.
- LU-3.5 Encourage new development in the vicinity of the North Park/Hillcrest gateway on University Avenue and Park Boulevard to incorporate neighborhood identity signs, distinctive architecture, public art, right-of-way improvements that signify entry into the neighborhood.
- LU-3.6 Concentrate office uses on Fourth Avenue north of Maple Street, Third Avenue south of Laurel Street, and First Avenue in the vicinity of Laurel Street. Encourage re-use of historically-oriented residential structures for office use.

# 2.4 Community Plan Implementation Overlay Zone

The Community Plan Implementation Overlay Zone (CPIOZ) is applied within the community (see Section 12, Implementation Section). The purpose of the overlay zone is to supplement the Municipal Code by providing development regulations that are tailored to specific circumstances and/or sites within the community and has been adopted as part of this community plan. The CPIOZ Type A (ministerial review) and Type B (discretionary review) are applied where supplemental development regulations are desired to better implement community plan recommendations, particularly those related to urban design – building height, setbacks, upper-story stepbacks, building transitions, etc.