



THE CITY OF SAN DIEGO

M E M O R A N D U M

DATE: October 11, 2011

TO: Cecilia Gallardo, Assistant Deputy Director, Development Services Department

FROM: John Minhas, Assistant Engineer, Public Utilities Department

SUBJECT: Water Supply Assessment Report (WSA) for the Otay Mesa Community Plan Update (Project No. 30330)

In response to your request, please find attached the approved WSA for the Otay Mesa Community Plan Update.

The Public Utilities Department prepared this WSA to assess whether sufficient water supplies are or will be available to meet the projected water demands of the project. The findings verify that there is sufficient water supply to serve existing demands, projected demands of the project, and future water demands within the Department's service area in normal and dry year forecasts during a 20-year projection.

Should there be any comments on the WSA at the conclusion of the public review process of the EIR, please forward them for our review and comment.

If you have any questions, please call me at (619) 533-5454.

A handwritten signature in cursive script that reads "John Minhas".

John Minhas

JM

Attachment: Water Supply Assessment Report

cc: Ray Palmucci, Deputy City Attorney
Myra Herrmann, Senior Planner, Development Services Department
George Adrian, Principal Water Resources Specialist, Public Utilities Department
RMS 6.8.4



WATER SUPPLY ASSESSMENT REPORT

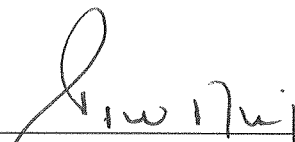
Otay Mesa Community Plan Update (Project # 30330)

Prepared by:

City of San Diego Public Utilities Department

Approved by:

ABE
MAS
9/28/11



Roger Bailey, Director of Public Utilities

10-05-11

Date

Prepared: September 2011

**City of San Diego Public Utilities Department
Water Supply Assessment Report**

Otay Mesa Community Plan Update

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Section 1 - Purpose

On January 1, 2002, Senate Bill 610 (SB 610) and Senate Bill 221 (SB 221) took effect. The intent of SB 610 and SB 221 was to improve the link between information on water supply availability and certain land-use decisions made by cities and counties. Under SB 610 (codified in the Water Code beginning at Section 10910), a water supply assessment (WSA) must be furnished to cities and counties for inclusion in any environmental documentation of projects (defined in the Water Code) that propose to construct 500 or more residential units, or that will use an amount of water equivalent to what would be used by 500 residential units, and are subject to the California Environmental Quality Act (CEQA). Under SB 221, approval by a city or county of certain residential subdivisions requires an affirmative written verification of sufficient water supply or water supply verification (WSV).

Not every project that is subject to the requirements of SB 610 is also subject to the mandatory water verification of SB 221 (e.g., if there is no subdivision map approval). Conversely, not every project that is subject to the requirements of SB 221 must also obtain a SB 610 water supply assessment.

A foundational document for compliance for both SB 610 and SB 221 is the Urban Water Management Plan (UWMP) of the relevant water agency. Both of these statutes repeatedly identify the UWMP as a planning document that can be used by a water supplier to meet the standards set forth in both statutes. Thorough and complete UWMPs will allow water suppliers to use UWMPs as a foundation to fulfill the specific requirements of these two statutes. Cities, counties, water districts, property owners and developers will all be able to utilize this document when planning for and proposing new projects. It is crucial that cities, counties and water suppliers work closely when developing and updating these planning documents. The City of San Diego's 2010 UWMP, which is used as the basis for this Report (WSA), was adopted by the San Diego City Council in June 2011.

The City of San Diego Development Services Department (DSD) requested that the City of San Diego Public Utilities Department (Public Utilities Department) prepare the Report as part of the environmental review of the Otay Mesa Community Plan Update (Plan Update). A more detailed description of the Plan Update is provided in Section 2 of this Report. This Report evaluates water supplies that are or will be available during normal, single-dry year, and multiple-dry water years during a 20-year projection to meet the projected demands of the Plan Update, in addition to existing and planned future water demands of the Public Utilities Department. This Report provides an assessment of the availability of sufficient water supplies for the Plan Update only and does not constitute approval of the Plan Update.

This Report includes, among other information, identification of existing water supply entitlements, water rights, water service contracts, or agreements relevant to the identified water supply for the Plan Update and quantities of water received in prior years pursuant to those entitlements, rights, contracts and agreements.

*City of San Diego Public Utilities Department
Water Supply Assessment Report
Otay Mesa Community Plan Update*

This Report has been prepared in compliance with the requirements under SB 610 by the Public Utilities Department in consultation with DSD, the San Diego County Water Authority (Water Authority) and the Metropolitan Water District of Southern California (MWD).

Section 2 - Project Description

The proposed Project is a comprehensive update of the City's Otay Mesa Community Plan (OMCP) as adopted in 1981. The update includes modifications to the various elements of the plan to incorporate current planning policies and practices in the City of San Diego, as well as to make the plan reflective of the substantial land use changes that have occurred over the last 28 years.

The Otay Mesa community encompasses approximately 9,300 acres in the southeastern portion of the City of San Diego. The community is bordered by San Ysidro and Otay Mesa-Nestor communities on the west, the City of Chula Vista and the Otay Valley Regional Park on the north, the County of San Diego on the east and the US/Mexico border and the City of Tijuana on the south. Approximately 4,900 acres are served by the City's Public Utilities Department, with the remaining 4,400 acres served by Otay Water District. This Report provides analysis of the portions of the OMCP being served by the Public Utilities Department as required by SB 610.

**FIGURE 2-1
OTAY MESA COMMUNITY PLAN**



The updated OMCP would provide a long-range, comprehensive policy framework for growth and development in Otay Mesa over the next 20 to 30 years. Guided by citywide policy direction contained within the General Plan (adopted by the City Council on March 8, 2009), the updated community plan will identify a land use strategy with new land use designation proposals to create villages, activity centers and industrial/employment centers along major transportation corridors, while strengthening cultural and business linkages to Tijuana, Mexico via the Otay Mesa Port of

Entry, as well as other enhancements to the existing planning area. The Plan Update would anticipate land use designations that support a fully integrated circulation system which includes, but is not limited to, high frequency transit and/or public transportation. The Plan Update will be consistent with and implement the City's General Plan.

DSD has requested the Public Utilities Department to evaluate land use Scenario 3B of the Plan Update for this Report:

Land Use Scenario 3B

Scenario 3B would re-designate land uses to increase the number of allowed residential units and reduce the acreage for industrial uses. New land use designations are proposed to allow the establishment of industrial centers, mixed commercial and residential uses, and, where appropriate, residential uses near industrial uses. Modified industrial and commercial land use designations also are included that are similar to the industrial intensity found in the adopted community plan. This alternative proposes 4,273 single-family units, 9,255 multi-family units and 13,758 employees within the portion served by the City's Public Utilities Department.

Section 3 - Findings

Water Assessment

This Report identifies that the water demand projections for the Plan Update, as proposed, are included in the regional water resource planning documents of the Water Authority, and MWD. Current and future water supplies, as well as actions necessary to develop the future water supplies, have been identified. This Report demonstrates that there will be sufficient water supplies available during normal, single-dry year, and multiple-dry water years during a 20-year projection to meet the projected demands of the Plan Update, in addition to existing and planned future water demands of the Public Utilities Department. Although the Plan Update does not meet the definition of a project as defined in Water Code section 10912, the City of San Diego Office of the City Attorney has opined that where a community plan update includes a rezone of a parcel or parcels and will allow development to occur ministerially, and that development falls within the Water Code definition of a project, a WSA must be prepared for the Project.

Based on a normal water supply year, the estimated water supply projected in five-year increments for a 20-year projection will meet the City's projected water demand of 240,472 acre-feet¹ (AF) in 2015 to 298,860 AF in 2035 (**Table 6-5**). Based on a single-dry year forecast (**Table 6-7**), the estimated water supply will meet the projected water demand of 318,586 AF (2035). Based on a multiple-dry year, third year supply (**Table 6-8**), the estimated water supply will meet the projected demands of 281,466 AF (2015); 303,004 AF (2020); 322,166 AF (2025); 334,720 AF (2030); and 346,823 AF (2035).

The Water Authority's 2010 UWMP provides for a comprehensive planning analysis at a regional level and includes water use associated with accelerated forecasted residential development as part of its municipal and industrial sector demand projections. These housing units were identified by the San Diego Association of Government (SANDAG) in the course of its regional housing needs assessment, but are not yet included in existing general land use plans of local jurisdictions. The demand associated with accelerated forecasted growth is intended to account for SANDAG's land-use development currently projected to occur between 2035 and 2050, but has the likely potential to occur on an accelerated schedule. SANDAG estimates that this accelerated residential development could occur within the planning horizon of the Water Authority's 2010 UWMP update. These units are not yet included in local jurisdictions' general plans, so their projected demands are incorporated at a regional level. When necessary, this additional demand increment, termed Accelerated Forecasted Growth, can be used by member agencies to meet the demands of development projects not identified in the general land use plans.

The SANDAG Series 12 2050 Regional Growth Forecast (SANDAG Series 12 Forecast) did not include the level of development of the proposed Project for the 20-year planning horizon required by SB 610 and SB 221. The difference between the planned and proposed water demands of the Project can be accounted for in the Water Authority's 2010 UWMP accelerated forecasted growth

¹ An acre-foot of water equals 325,851 gallons, which is enough water for two average families of four for one year.

demand increment. As documented in the Water Authority's 2010 UWMP, the Water Authority is planning to meet future and existing demands which include the demand increment associated with the accelerated forecasted growth. The Water Authority will also assist its member agencies in tracking the certified EIRs provided by the agencies that include water supply assessments that utilize the accelerated forecasted growth demand increment, to demonstrate adequate supplies for the development. In addition, the next update of the demand forecast for the Water Authority's 2015 UWMP will be based on SANDAG's most recently updated forecast, which will include the Project.

As demonstrated in **Table 3-1** of this Report, which has been prepared by the Public Utilities Department in compliance with the requirements of SB 610 and using the City's and Water Authority's 2010 UWMP, which are based on SANDAG Series 12 Forecast, there is sufficient water planned to supply the Plan Update's estimated annual average usage. The estimated annual water usage for the Plan Update was calculated using the demand numbers from land use Scenario 3B. The projected water demands of the Plan Update are estimated at 5,563 acre feet per year (AFY). Per the City of San Diego 2010 UWMP, the planned water demand of the Otay Mesa Community Plan is 5,393 AFY. The remaining portion of the estimated 170 AFY is accounted for through the Accelerated Forecasted Growth demand increment of the Water Authority's 2010 UWMP. Therefore, based on the findings from the City's 2010 UWMP and the Water Authority's 2010 UWMP, this Plan Update will result in no unanticipated demands.

TABLE 3-1
OTAY MESA COMMUNITY PLAN WATER DEMAND ANALYSIS

Planned Water Demands for OMCP per the 2010 UWMP		
<i>Single-family</i> ¹	<i>4,040 units</i>	<i>1,767 Acre Feet per Year (AFY)</i>
<i>Multi-family</i> ²	<i>8,487 units</i>	<i>2,540 AFY</i>
<i>Employees</i> ³	<i>16,149</i>	<i>1,086 AFY</i>
Total Planned		5,393 AFY
Projected Water Demands for the Plan Update		
Land Use Scenario 3B		
<i>Single-family</i>	<i>4,273 units</i>	<i>1,869 AFY</i>
<i>Multi-family</i>	<i>9,255 units</i>	<i>2,769 AFY</i>
<i>Employees</i>	<i>13,758</i>	<i>925 AFY</i>
Total Projected		5,563 AFY
Net Water Demands		
Projected		5,563 AFY
Planned – City of San Diego 2010 UWMP		5,393 AFY
Planned from Water Authority's Accelerated Forecasted Growth		170 AFY
Net Unanticipated Demands		0

Table 3-1 Notes:

1. 116 gallons per person per day is the City's acceptable standard for single-family water consumption. The SANDAG Series 12 forecast projects a residential occupancy of 3.42 persons per household and a vacancy rate of 1.6 % for single-family units in 2035.
2. 80 gallons per person per day is the City's acceptable standard for multi-family water consumption. The SANDAG Series 12 forecast projects a residential occupancy of 3.42 persons per household and a vacancy rate of 2.3 % for multi-family units in 2035.
3. The utilization of 60 gallons per person per day is the City's acceptable standard for employment water use.

Conclusion

In summary, these findings substantiate that there is sufficient water supply planned to serve this Plan Update's future water demands within the Public Utilities Department service area in normal, single-dry year, and multiple-dry water year forecasts.

Therefore, this Report concludes that the proposed level of water use for this Plan Update is within the regional water resource planning documents of the Water Authority and MWD. Current and future water supplies, as well as the actions necessary to develop these supplies, have been identified in the water resources planning documents of the Public Utilities Department, the Water Authority, and MWD to serve the projected demands of the Plan Update, in addition to existing and planned future water demands of the Public Utilities Department.

Section 4 - City of San Diego Public Utilities Department

The City of San Diego (City) purchased its initial water system in 1901 from the privately owned San Diego Water & Telephone Company. Since then, continual expansion of the water system has been required to meet the demands of the growing population of the City. To meet the demand, the Public Utilities Department purchased a number of reservoirs between 1913 and 1935 to supplement local water supplies. Despite low annual precipitation for the area (approximately 10 inches per year), these reservoirs supplied the City's growing demands until 1940.

The need to import water emerged with the increased demand generated by the presence of the United States Navy before and up to World War II, and the ensuing population boom. As a result, the Public Utilities Department and other local retail water distributors formed the Water Authority in 1944 for the purpose of purchasing Colorado River water from MWD. The Public Utilities Department and other local retail water distributors began receiving imported water from the Colorado River in 1947.

Today, the Public Utilities Department treats and delivers more than 200,000 AFY of water to more than 1.3 million residents. The water system extends over 404 square miles, including 342 square miles in the City. The Public Utilities Department potable water system serves the City of San Diego and certain surrounding areas, including both retail and wholesale customers. The Plan Update is located within the Public Utilities Department service area.

In addition to delivering potable water the City has a recycled water program. Its objectives are to optimize the use of local water supplies, lessen the reliance on imported water and free up capacity in the potable system. Recycled water provides the City a dependable, year-round, locally produced and controlled water resource.

4.1 Overview of Potable System Facilities

The water system consists primarily of nine raw water storage facilities with over 408,000 AF of storage capacity, three water treatment plants, 31 treated water storage facilities, and more than 3,213 miles of transmission and distribution lines.

The Public Utilities Department maintains and operates nine local surface raw water storage facilities, which are connected directly or indirectly to the City's water treatment operations. The Lower Otay, Barrett, and Morena Reservoirs (135,349 AF total capacity) service the Otay Water Treatment Plant in south San Diego; the El Capitan, San Vicente, Sutherland, and Lake Murray Reservoirs (236,311 AF total capacity) service the Alvarado Water Treatment Plant in central San Diego; and the Miramar Reservoir (6,682 AF total capacity) services the Miramar Water Treatment Plant in north San Diego. Lake Hodges Reservoir has a total capacity of 30,251 AF and is connected to Olivenhain Reservoir, which is owned by Water Authority and Olivenhain Municipal Water District. The connection provides the City the ability to access 20,000 AF of water in Hodges Reservoir via the Water Authority's delivery system.

The Public Utilities Department maintains and operates three water treatment plants with a combined total rated capacity of 294.4 million gallons per day (MGD). The Miramar Water

Treatment Plant (Miramar WTP), originally constructed in 1962, has a rated capacity of 140 MGD with the ability to increase to 215 MGD in the future with further approval from the State of California Department of Public Health (CDHP) based upon a future treatment process study (High Filtration Rate Study) that is yet to be performed. Current and short term (5 years) forecasted demands indicate no current need to increase the plants rated capacity from 140 MGD to 215 MGD. The required study to increase the rated capacity to 215 MGD will be performed in anticipation and as required to ensure future demands are met. The Miramar WTP generally serves the City's geographical area north of the San Diego River (north San Diego). The Alvarado Water Treatment Plant (Alvarado WTP), operational since 1951, had an initial capacity rating of 66 MGD. Several hydraulic improvements to the Alvarado WTP were constructed in the mid-1970s to increase the plant's capacity to 120 MGD. Upon completion of ongoing upgrades and improvements and approval of the operations plan by the CDHP, the rated capacity of the Alvarado WTP is anticipated to increase to 200 MGD. The Alvarado WTP generally serves the geographical area from National City to the San Diego River (central San Diego). The Otay Water Treatment Plant (Otay WTP) was originally constructed in 1940, and has a current rated capacity of 34.4 MGD, which meets current and short term forecasted demands. The Otay WTP has hydraulic capacity to increase to 40 MGD in the future. In order to do so, approval is required, similar to the process mentioned above for the Miramar WTP. The Otay WTP generally serves the geographical area bordering Mexico (south San Diego) and parts of the southeastern portion of central San Diego. Currently, the Otay WTP is in the process of being upgraded to include a third set of flocculation and sedimentation basins, filter piping and media improvements.

The Public Utilities Department maintains and operates 31 treated water storage facilities including steel tanks, standpipes, concrete tanks and rectangular concrete reservoirs, with capacities varying from less than one to 35 million gallons.

The water system consists of more than 3,213 miles of pipelines, including transmission lines up to 84 inches in diameter and distribution lines as small as four inches in diameter. Transmission lines are pipelines with larger diameters that convey raw water to the water treatment plants and convey treated water from the water treatment plants to the treated water storage facilities. Distribution lines are pipelines with smaller diameters that directly service the retail users connected to a meter. In addition, the Public Utilities Department maintains and operates 49 water pump stations that deliver treated water from the water treatment plants to approximately 274,000 metered service connections in over 127 different pressure zones. The Public Utilities Department also maintains several emergency connections to and from neighboring water agencies, including the Santa Fe Irrigation District (Miramar WTP), the City of Poway, Olivenhain Municipal Water District (Miramar WTP), the Cal-American Water Company (Alvarado and Otay WTP's), the Sweetwater Authority (Otay WTP) and the Otay Water District (Otay WTP).

4.2 Overview of Recycled System Facilities

The City of San Diego built the North City Water Reclamation Plant (NCWRP) and the South Bay Water Reclamation Plant (SBWRP) to treat wastewater to a level approved for irrigation, manufacturing, and other non-potable purposes.

The NCWRP provides recycled water to businesses, golf courses, homeowner associations, and other users in the northern service area of the City; as well as the City of Poway and the

Olivenhain Municipal Water District. The NCWRP currently treats 22.5 MGD of wastewater, although the Plant has an ultimate treatment capability of 30 MGD. In CY 2010, an average of 6.2 MGD of the wastewater flows were treated to a tertiary level and beneficially reused. During dry months, the beneficial reuse of recycled water has peaked at 11.6 MGD. The Public Utilities Department maintains and operates the North City recycled water distribution system which consists of 83 miles of recycled water pipeline, two reservoirs, and two pump stations.

In July 2006 SBWRP began production of recycled water with service to the International Boundary and Water Commission (IBWC). Recycled water production at South Bay expanded in May 2007 when the Otay Water District began taking deliveries. The SBWRP currently treats approximately 10 MGD of wastewater, although the Plant has an ultimate treatment capability of 15 MGD. In CY 2010, an average of 3.9 MGD of the wastewater flows were treated to a tertiary level and beneficially reused. During dry months, the beneficial reuse of recycled water has peaked at 7.92 MGD. Winter beneficial reuse from SBWRP is approximately 3 MGD. The Public Utilities Department maintains and operates the South Bay recycled water distribution system which consists of 3000 feet of recycled water pipeline, one storage tank, and one pump station.

Section 5 - Existing and Projected Supplies

The Public Utilities Department relies on imported water as its major water supply source, and is a member public agency of the Water Authority. The Water Authority is a member agency of MWD. The statutory relationships between the Water Authority and its member agencies, and MWD and its member agencies, respectively, establish the scope of the Public Utilities Department's entitlements to water from these two agencies. Due to the Public Utilities Department's reliance on these two agencies, this Report relies and includes information on the existing and projected supplies, supply programs, and related projects of the Water Authority and MWD.

The City of San Diego relies on the long-term water resources planning documents of the Water Authority and MWD to support the work on this Report. These documents are available at the following websites and contacts:

San Diego County Water Authority

<http://www.sdcwa.org/2010-urban-water-management-plan>

Dana Frieauf, Principal Water Resources Specialist (858) 522-6749

Metropolitan Water District of Southern California

<http://www.mwdh2o.com/mwdh2o/pages/yourwater/ywater01.html#RUWMP>

MWD staff, (213) 217-6000

The Water Authority and MWD are actively pursuing programs and projects to diversify their water supply resources. A description of these efforts as well as the challenges facing the Water Authority and MWD can be found in the San Diego County Water Authority Official Statement, dated January 21, 2010, relating to Water Revenue Bonds 2010B, and MWD's Official Statement, dated June 8, 2011, relating to Water Revenue Refunding Bonds, 2011 Series B. These Official Statements are available at the following websites¹:

<http://www.sdcwa.org/sites/default/files/files/finance-investor/2010Bond.pdf>

<http://www.mwdh2o.com/mwdh2o/pages/finance/statement.html>

A brief overview of MWD and the Water Authority, including the Public Utilities Department relationship to these agencies, is included below.

A description of local surface and local recycled water supplies available to the Public Utilities Department can be found in Section 5.4 of this Report.

¹ This information is current at the time this document was prepared.

5.1 Metropolitan Water District of Southern California

MWD was created in 1928, under authority of the Metropolitan Water District Act (California Statutes 1927, Chapter 429, as reenacted in 1969 as Chapter 209, as amended) (the “MWD Act”). MWD’s primary purpose is to provide a supplemental supply of wholesale water for domestic and municipal uses to its constituent agencies. The MWD service area comprises approximately 5,200 square miles and includes portions of the six counties of Los Angeles, Orange, Riverside, San Bernardino, San Diego and Ventura. There are 26 member agencies of MWD, consisting of 14 cities, 11 municipal water districts and the Water Authority. A Board of Directors, currently numbering 37 members, governs MWD. Each constituent agency has at least one representative on the MWD Board. Representation and voting rights are based upon the assessed valuation of property within each constituent agency. The Water Authority has four members on the MWD Board. The total population of the MWD service area is currently estimated at approximately 19 million.

MWD’s existing water supplies have been historically sufficient to meet demands within the service area of MWD during years of normal precipitation. Although MWD plans and manages reserve supplies to account for normal occurrences of drought conditions, regulatory restrictions, including but not limited to restrictions under the Federal and California Endangered Species Acts, have placed limitations on MWD’s ability to provide water to its member agencies. In the future, population growth, regulatory restrictions, increased competition for low-cost water supplies, and other factors such as climate change could impact MWD’s ability to supply its member agencies even in normal years.

MWD Water Supply

MWD’s two major sources of water are from the Colorado River and the State Water Project (SWP).

Colorado River Water: The Colorado River was MWD’s original source of water after MWD’s establishment in 1928. The Colorado River Aqueduct, which is owned and operated by MWD, is 242 miles long, starting at Lake Havasu and terminating at Lake Mathews in Riverside County.

Under applicable laws, agreements and treaties governing the use of water from the Colorado River, California is entitled to use 4.4 million acre-feet of Colorado River water annually, plus one-half of any surplus that may be available for use collectively in Arizona, California and Nevada as declared on an annual basis by the United States Secretary of the Interior. Under the priority system that governs the distribution of Colorado River water made available to California, MWD holds the fourth priority right of 550,000 acre-feet per year and a fifth priority right of 662,000 acre-feet per year. MWD’s fourth priority right is within California’s basic annual apportionment of 4.4 million acre-feet; however, the fifth priority right is outside of this entitlement and therefore is not considered a firm supply of water.

Several fish species and other wildlife species either directly or indirectly have the potential to affect Colorado River operations, thus changing the amount of water deliveries to the Colorado River Aqueduct. A number of species that are on either “endangered” or “threatened” lists under

the federal and/or California endangered species acts (“ESAs”) are present in the area of the Lower Colorado River. MWD and other stakeholder agencies have developed a multi-species conservation program that allows MWD to obtain federal and state permits for any incidental take of protected species resulting from current and future water and power operations of its Colorado River facilities and to minimize any uncertainty from additional listings of endangered species.

State Water Project: The SWP is owned by the State of California and operated by the State Department of Water Resources (“DWR”). The SWP transports Feather River water stored in and released from Oroville Dam and unregulated flows diverted directly from the San Francisco Bay/Sacramento-San Joaquin Delta Estuary (“Bay-Delta”) south via the California Aqueduct to four delivery points near the northern and eastern boundaries of MWD. The total length of the California Aqueduct is 444 miles. MWD is one of 29 agencies that have long-term contracts for water service from DWR, but is the largest agency in terms of the number of people it serves, the share of SWP water to which it is entitled, and the total amount of annual payments made to DWR. MWD’s contract with DWR provides for the ultimate delivery of 1,911,400 acre-feet per year (46 percent of the total SWP entitlement). MWD also retains a “call” on 100,000 acre-feet per year on water transferred to the Coachella Valley Water District and the Desert Water Agency, if needed, so long as it pays for the financial obligations associated with the water during the call period. The SWP was originally intended to meet demands of 4.2 million acre-feet per year. Initial SWP facilities were completed in the early 1970s, and it was envisioned that additional facilities would be constructed as contractor demands increased. Several factors, including public opposition, increased costs, and increased non-SWP demands for limited water supplies, combined to delay the construction of additional facilities.

The quantity of SWP water available for delivery each year is controlled by hydrology, environmental and operational considerations. In addition to its importance to urban and agricultural water users, the Bay-Delta is of critical ecological importance. The Bay-Delta is the largest estuary on the West Coast of the United States and provides habitat for more than 750 plant and animal species. One hundred fifty years of human activity have contributed to the destruction of habitat, the decline of several estuarine and anadromous fish species, and the deterioration of water quality. These activities include increasing water demands from urban and agricultural uses, the dredging and filling of tidal marshes, the construction of levees, urban runoff, agricultural drainage, runoff from abandoned mines, and the introduction of non-native species, thus affecting the supply and reliability of this source. Since 2008, layers of new pumping restrictions have been put in place to address the migration pattern of various fish species. Delta pumping restrictions now exist in nine out of twelve months of the year. The result is a loss of supply of approximately 30 percent in an average year.

5.2 San Diego County Water Authority

The Water Authority’s service area lies within the foothill and coastal areas of the westerly third of San Diego County, encompassing 952,208 acres (1,488 square miles). When the Water Authority was established in 1944, its service area consisted of 94,707 acres. Growth has primarily resulted from the addition and annexation of additional service areas by member agencies. The City of San Diego, with 210,726 acres, is the largest service area within the Water Authority’s total service area. Of the total population of San Diego County, 97 percent live within the Water Authority’s

service area. The City of San Diego represents approximately 43 percent of the total population of the Water Authority's service area.

The Water Authority's service area is a semi-arid region where historically the natural occurrence of water from rainfall and groundwater provides a firm water supply for only a small portion of the water needs of the current population. Since 1990, the Water Authority has provided an average of 85 percent of the water supply within its service area. As a wholesaling entity, the Water Authority has no retail customers, but serves only its member agencies.

The Water Authority's mission is to provide its service area a safe and reliable water supply. Historically, the principal source of supply for the Water Authority's service area has been water purchased by the Water Authority from MWD for sale to the Water Authority's member agencies. However, drought conditions and population growth in the Water Authority's service area have highlighted the need for diversification of the Water Authority's water supply. Therefore, consistent with its mission statement, the Water Authority has actively pursued a strategy of supply diversification that includes the acquisition and importation of additional water supplies, the development of additional local water supply projects and augmentation of its water supply via local and regional water storage capacity. Water supplies utilized within the Water Authority service area originate from two sources: (1) water imported by the Water Authority and (2) local supplies (such as local runoff, groundwater, recycled water and, prospectively seawater desalination). Since 1990, local supplies have grown to constitute 15 percent of the Water Authority's water supply, and the Water Authority has implemented programs and supported new technologies in order to assist its member agencies in increasing this percentage. Although MWD remains the Water Authority's largest source of imported water, recent years have also seen the diversification of the Water Authority's sources of imported water through core and spot water transfers with other agencies.

The Quantification Settlement Agreement (QSA) for the Colorado River was completed in October 2003. This historic agreement was enacted to provide California the means to implement water transfers and supply programs that will allow California to live within the state's 4.4 million acre-foot basic annual apportionment of Colorado River water. The QSA also commits the state to a restoration path for the environmentally sensitive Salton Sea and provides full mitigation for these water supply programs.

Specific programs under the QSA that directly benefits the Water Authority include the San Diego County Water Authority-Imperial Irrigation District water transfer agreement, which will provide up to 200,000 acre-feet of water a year through water conservation measures in Imperial Valley. The QSA also allows for the transfer of water conserved from the concrete lining of portions of the previously earthen All-American and Coachella Canals from the Imperial Irrigation District. The canal lining projects reduce the loss of water that occurs through seepage. The Water Authority will annually receive 77,700 acre-feet of this conserved water.

The QSA intended to assure California up to 75 years of stability in its Colorado River water supplies. In February 2010, Sacramento County Superior Court Judge Roland Candee invalidated the QSA on grounds that a provision in the contract failed to cap the State of California's Salton Sea environmental mitigation fees. The MWD, IID, Water Authority, the State and others have

appealed various aspects of the court's ruling, which has been stayed pending outcome of the appeal. If the ruling stands, it could delay the implementation of programs authorized under the QSA or result in increased costs or other adverse impacts. The impact, if any, which the ruling might have on water supplies, cannot be adequately determined at this time.

The Water Authority has encouraged development of additional local water supply projects such as water recycling and groundwater projects through the award of Local Water Supply Development ("LWSD") incentives of up to \$200 per acre-foot for recycled water and groundwater produced and beneficially reused within the Water Authority's service area. The purpose of the Water Authority's LWSD program is to promote the development of cost-effective water recycling and groundwater projects that prevent or reduce a demand for imported water and improve regional water supply reliability. The LWSD Program reimburses member agencies for all, or a portion of the difference between the actual per acre-foot cost of producing recycled water, and the revenue generated by the LWSD participant through the sale of that acre-foot of recycled water (not to exceed \$200 per acre-foot). In February 2008, the program was expanded to include funding for local brackish and seawater desalination projects.

5.3 2009 Comprehensive Water Package

On November 4, 2009, the California State Legislature passed a comprehensive package of water legislation (the "2009 State Water Legislation") that included five bills (four of which were subsequently signed by Governor Schwarzenegger) addressing California's statewide water situation, with particular emphasis on the Bay-Delta. The 2009 State Water Legislation includes, among other things, a 20 percent water conservation mandate for most localities in the State by 2020, new regulations regarding voluntary monitoring of groundwater levels by localities, and an \$11.1 billion State general obligation bond measure. The 2009 State Water Legislation also created two new governmental agencies – the Delta Stewardship Council and the Sacramento-San Joaquin Delta Conservancy. The Delta Stewardship Council is charged with developing and implementing a Delta Plan, which would include the Bay Delta Conservation Plan, upon meeting certain conditions. The Sacramento-San Joaquin Delta Conservancy will implement ecosystem restoration activities in the Bay-Delta. In addition, the 2009 State Water Legislation includes legislation addressing unauthorized Bay-Delta water diversions. At this time, it is not known what effect the 2009 State Water Legislation will have on future water supplies.

The \$11.1 billion State general obligation bond measure originally set to be presented to the voters for their approval in 2010 would provide funding for projects and programs throughout the State and in the Bay-Delta. Major categories of bond funding would include statewide water system operational improvements, Bay-Delta sustainability, water supply reliability, conservation and watershed protection, groundwater protection, water quality improvements, and water recycling and water conservation.

On August 9, 2010, the California Legislature voted to postpone the water bond to the 2012 general elections. The decision was made since the state was facing a massive budget deficit and the chances of the bond passing by a general vote were slim. Postponing the bond required amendment of the water bond legislation. Governor Schwarzenegger affirmed that delaying the bond will not impact other parts of the 2009 water legislation. Supporters of the bond say that the delay will help lawmakers eliminate any imperfections in the bond.

Additional information regarding the 2009 Comprehensive Water Package can be found at the following website: <http://www.sdcwa.org/>

5.4 Public Utilities Department

The Public Utilities Department currently purchases approximately 85 to 90 % of its water from the Water Authority, which supplies the water (raw and treated) through two aqueducts consisting of five pipelines. While the Public Utilities Department imports a majority of its water, it uses three local supply sources to meet or offset potable demands: local surface water, conservation, and recycled water.

The availability of sufficient imported and regional water supplies to serve existing and planned uses within the Public Utilities Department service area is demonstrated in the prior discussion on the water supply reliability of MWD and the Water Authority. The City has been receiving water from the Water Authority since 1947 and during the last 20 years the City has purchased between 100,000 and 228,000 AFY. For Calendar Year 2010, water purchases totaled approximately 180,488 AF. Depending upon demands, growth and the success of local water supply initiatives, this could remain somewhat constant or increase up to a projected maximum of 298,860 AFY in 2035 during normal years. For the purpose of this analysis the maximum is used.

5.4.1 Demonstrating the Availability of Sufficient Supplies

Imported Supplies

Section 5, subdivision 11 of the County Water Authority Act states that the Water Authority “as far as practicable, shall provide each of its member agencies with adequate supplies of water to meet their expanding and increasing needs.” Depending on local weather and supply conditions, the Water Authority provides between 75 to 95 percent of the total supplies used by its 24 member agencies. As mentioned in Section 4, the Public Utilities Department and other local retail water distributors formed the Water Authority in 1944 for the purpose of purchasing Colorado River water from the MWD.

Local Surface Water Supplies

The Public Utilities Department maintains and operates nine local surface raw water storage facilities which are connected directly or indirectly to water treatment operations. In the San Diego region approximately 13 percent of the local precipitation produces surface runoff to streams that supply Public Utilities Department reservoirs. Approximately half of this run-off is used for the municipal water supply, while the remainder evaporates during reservoir storage. In very wet years, the run-off remainder may spill over the reservoir dams and return to the Pacific Ocean. Average rainfall produces less than half of the average runoff in San Diego. The local climate requires about average rainfall to saturate the soils sufficiently for significant surface run-off to occur. Therefore, most of the run-off to reservoirs is produced in years with much greater than average rainfall. Some flooding may occur even during average or below average rainfall years if the annual rainfall is concentrated in a few intense storms.

The use of local water is affected by availability and water resource management policies. The Public Utilities Department's policy is to use local water first to reduce imported water purchases and costs. The Public Utilities Department also operates emergency and seasonal storage programs in conjunction with its policy.

The purpose of emergency storage is to increase the reliability of the imported water aqueduct system. This is accomplished by maintaining an accessible amount of stored water that could provide an uninterrupted supply of water to the City's water treatment facilities should an interruption to the supply of imported water occur. The management of reservoirs is guided by Council Policy 400-04, which outlines the City's Emergency Water Storage Program. The policy mandates that the Public Utilities Department store sufficient water in active, available storage to meet six-tenths of the normal annual (7.2 months) City water demand requirements (conservation is not included). Active, available storage is that portion of the water that is above the lowest usable outlet of each reservoir.

The monthly emergency storage requirement changes from month to month and is based on the upcoming seven months water demand. This results in a seasonally fluctuating emergency storage requirement, generally peaking in May and reaching its minimum in October. This seasonally fluctuating requirement makes a portion of the required emergency storage capacity available for impounding or seasonal storage.

The purpose of seasonal storage is to increase imported water supply. This is done by storing surplus imported water in the wet winter season for use during the dry summer season. This may also be accomplished by increased use of imported water in lieu of local water in the winter when local water may be saved in reservoirs or groundwater basins for summer use. In addition to increased water yield, this type of seasonal operation also reduces summer peaking on the imported water delivery system.

Conservation

The Public Utilities Department's Water Conservation Program is effective in promoting permanent water savings. Established by the City Council in 1985, the Water Conservation Program now accounts for over 34,000 AF of potable water savings per year. This savings has been achieved by creating a water conservation ethic, adopting programs, policies and ordinances designed to promote water conservation practices, and implementing comprehensive public information and education campaigns.

The City offers a broad range of conservation methods to help meet the needs of our residential and commercial water customers. These include:

- Rebate programs for high efficiency toilets, washing machines and commercial water saving devices
- Survey programs
- Regulations
- Landscape and irrigation efficiency
- Public Education and Outreach

Research conducted by the City, the Water Authority, and the Water Research Foundation has shown that more than half of residential water-use is outdoors. Therefore, the City has added outdoor conservation programs to focus on water efficient landscaping and irrigation management which provide the best opportunity to achieve significant water savings.

Tools and services available and being developed for customers include:

- Commercial and Residential Water-Use Survey Programs — account for all water-use, determine leaks, and check irrigation systems for proper function and uniform coverage. Residential surveys average 15% water savings, while commercial surveys, depending on type of facility, can achieve 15% to 25% water savings. The current focus is on multi-family surveys.
- Nationally recognized Landscape Watering Calculator — an on-line tool that creates watering schedules based on landscaping features, soil type, and weather data. The Calculator is very popular and those who have used it are impressed with its ease of use. MWD has adapted this tool and it is available throughout Southern California.
- Water Resources Landscape Database — another tool used to create water budgets and manage irrigation using aerial photographs, GIS maps, weather data, etc. This service has generated significant water savings in City parks, freeway landscapes, schools, and homeowner associations.
- New programs in place include incentives to install water efficient irrigation equipment and evapo-transpiration controllers (smart irrigation clocks that use weather data to set watering schedules); as well as incentives to replace turf with sustainable landscapes.

In addition to offering landscape water conservation programs to existing customers, the Public Utilities Department is also working closely with the City's Planning and Development Services Departments to incorporate water conservation requirements in the City's General Plan and permitting process. This will ensure that new communities and properties will also have water efficient landscapes.

Planning to increase water conservation is an ongoing process. The aforementioned water conservation programs undergo periodic reevaluation to ensure the realization of forecasted savings. Additionally, changes in water conservation technologies may require reassessment of long-range plans. The Public Utilities Department continues to work with proven water conservation programs, while including irrigation management programs to maximize water savings. The Public Utilities Department regularly examines new technologies and annually checks progress towards conservation goals. The Public Utilities Department continues to work collaboratively with MWD and the Water Authority to formulate new conservation initiatives.

Drought Management

In response to the Governor's Executive Order in 2008, the Mayor declared a water shortage emergency for the City of San Diego under Municipal Code and implemented a "Level 1 – Voluntary Compliance – Water Watch" and called for redoubling of efforts aimed to achieve

voluntary water reduction. Also in 2008, the Mayor directed the Public Utilities Department to review the City's existing Emergency Water Regulations and propose amendments with the goal of improving the City's response to water shortage conditions. The review resulted in a series of amendments to the existing Municipal Code which established year-round water waste prohibitions, provided clear water shortage "triggers" for moving from one drought response level to another, provided clear targets for achieving water use reductions, and provided an updated penalty and hardship variance process which governs the application and enforcement of the emergency water restrictions. These amendments became effective January 14, 2009. On April 27, 2009 the City Council adopted a "Level 2 – Drought Alert". Level 2 consists of additional mandatory water use restrictions. These restrictions became effective on June 1, 2009. In FY 2011, an unusually heavy snow and rainfall season brought California's water storage levels way up after three drought years. Following the footsteps of DWR, MWD and the Water Authority, the San Diego City Council decided to end mandatory water-use restrictions in May 2011. The move did not affect several water-waste restrictions that remain permanent year-round.

Recycled Water Supplies

Recycled water is produced from wastewater processed at two water reclamation plants owned and operated by the City of San Diego: North City and South Bay. In CY 2010, financial incentives from the sale of recycled water resulted in nearly \$2.3 million in savings towards imported water purchases. The financial incentives are a result of local water resources development agreements with MWD and Water Authority.

In 2010, the beneficial reuse of the recycled water was 11,317 AF: 6,948 AF from the North City Water Reclamation Plant and 4,369 AF from the South Bay Plant. Proactive marketing activities targeting existing irrigation customers, to encourage them to convert their cooling systems to recycled water, coupled with outreach efforts to connect new customers have been successful, as recycled water meter connections have increased over 25% (2007 figures compared to 2010). On December 31, 2007, 406 retail meters were connected to the distribution system and as of December 31, 2010, 511 retail meters are connected. Major retail customers include the City of San Diego Park & Recreation Department, CalTrans, University of California at San Diego, Black Mountain Ranch HOA, Santa Luz Golf Course, the City of San Diego Metro Biosolids Center, Miramar Marine Corps Air Station Golf Course, and the IBWC. The City also provides recycled water to 4 wholesale connections. The majority of customers use the recycled water for irrigation purposes.

By the end of CY 2011, the Public Utilities Department, in cooperation with the Park & Recreation Department, will have completed thirteen parkland/street median irrigation system conversions to recycled water. The retrofits are funded in part by reimbursement grants from the Bureau of Reclamation, MWD and San Diego Gas & Electric.

Public Utilities Department's Capital Improvement Program

The Public Utilities Department reevaluates the projects contained in the Capital Improvements Program (CIP) and the timing thereof periodically. Changes to the CIP are made to reflect changing priorities within the water system and occur as a result of project scope changes, date

revisions, project sequencing, and operational considerations. The Public Utilities Department expended approximately \$1.1 billion from July 1, 1998 through June 30, 2010 on CIP projects. Improvements included projects to upgrade and expand water treatment plants, rehabilitate raw and treated water storage facilities, construct major transmission pipelines, replace and/or upgrade existing pump stations, replace cast iron water mains citywide, expand the recycled water system, and other new supply initiatives. In February 2007, the City Council adopted increases for the next four fiscal years of 6% per year. These rate increases will provide needed revenue to continue funding the upgrade and expansion of the water system through the CIP in order to ensure a reliable water supply for all City residents. For the Fiscal Years ending June 30, 2008 through June 30, 2011, the Public Utilities Department plans to expend approximately \$585 million on such improvements.

With the above program coming to a close, the Public Utilities Department initiated a facilities master plan in 2009 to identify long-term facility needs. Over 80 projects were identified through this master planning effort and will comprise the 2012-2032 CIP. Project scopes were based on findings primarily from facility condition assessments and system evaluations that identified areas in which hydraulic performance criteria cannot all be met. Council Policy 800-14 (CP 800-14) establishes a framework for prioritizing CIP projects, and it has been refined to reflect water-specific needs. The refined framework has provided a mechanism for objectively and consistently prioritizing over 80 recently-identified projects. CP 800-14 refinements were made with significant input from staff throughout the department as well as IROC (Independent Rates Oversight Committee). The list of prioritized projects, along with cost estimates and durations, will be the basis for 2012-2032 CIP.

Summary of Supplies

Historic imported water deliveries from the Water Authority to the Public Utilities Department and local surface water, conservation savings and recycled water deliveries are shown in **Table 5-1**.

Table 5-1
Historic Imported, Local and Recycled Water Demands*
Public Utilities Department

Fiscal Year	Imported Water (acre-feet)	Local Surface Water (acre-feet)	Conservation¹ (acre-feet)	Recycled Water (acre-feet)	Total² (acre-feet)
1990	233,158	22,500	-	-	255,658
1995	162,404	59,024	8,914	-	230,342
2000	207,874	39,098	17,410	3,250	267,632
2005	204,144	26,584	29,410	4,294	264,432
2010	188,337	13,117	34,317	12,173	247,944

¹Conserved water results in savings and is not a direct supply.

²Total includes water supplied and conserved.

*Includes retail and wholesale demands

5.4.2 Plans for Acquiring Additional Supplies

Future Supplies

In 2002, the City of San Diego City Council adopted the Long-Range Water Resources Plan 2002-2030 (Long-Range Plan). This plan provides a decision-making framework for evaluating water supply options. The Long-Range Plan identifies water conservation, water recycling, groundwater desalination, groundwater storage, ocean desalination, marine transport, water transfers, and imported supply from the Water Authority and MWD as potential near-term and long-term supplies. The Long-Range Plan concluded that no single supply source would be sufficient to meet the City's future water demands, but a portfolio of supply options would reduce the dependence upon imported water over time.

The Public Utilities Department has begun work on updating the Long-Range Plan and will have the update complete in 2012. The 2012 Long-Range Plan will evaluate supply options such as water conservation, recycled water, groundwater storage, brackish groundwater desalination and indirect potable reuse. Conservation and water recycling have been implemented and will be increased. The Public Utilities Department is currently investigating the development of groundwater. Once these supplies are developed, and contracts, permits, and approvals obtained, these new supplies will be included in the UWMP.

Conservation

Future conservation supply development programs and technologies that may be pursued include:

- 1) Hot water circulating pump: This emerging water-savings technology reduces "warm-up" time for showers and other fixtures throughout the home. This system can save the average family approximately 2 gallons per use at the fixture.
- 2) "ShowerStart™": ShowerStart™ is an innovative device designed to be installed at the shower. This device has an internal temperature sensor and valve that works to stop the flow of water to a trickle once hot water has arrived at the fixture.
- 3) Flow restrictors: Flow restrictions for hospital sinks can reduce water waste during medical "scrubbing".

"Other" potential programs

- Special programs for dedicated landscape meters
- Landscape requirements and water budgets
- Tiered water rates to encourage water savings
- Retrofit multi-family meters with sub meters
- Retrofit mixed use commercial meters with separate irrigation meters

For the purposes of this Report, these enhanced conservation programs are not included as a resource to meet demands.

Recycled Water Study

The City of San Diego is currently conducting a Recycled Water Study. The purpose of this study is to identify opportunities to increase the usage of recycled water for potable and non-potable uses, the potential costs of implementing such opportunities, and to what extent such recycling could feasibly offload wastewater flows to the Point Loma Wastewater Treatment Plant (PLWTP).

The United States Environmental Protection Agency (USEPA) recently made a decision to grant the City San Diego a waiver to its National Pollutant Discharge Elimination System Permit. The waiver allows the City to continue to operate the PLWTP as an Advanced-Primary Treatment facility rather than requiring an upgrade to secondary treatment. Members of the environmental community (San Diego Coastkeeper and Surfrider Foundation) have traditionally opposed past permit waiver issuance in favor of urging higher level of water recycling. However, during the 2009 permit waiver process and in lieu of such opposition, San Diego Coastkeeper and the San Diego Chapter of Surfrider Foundation entered into a Cooperative Agreement with the City to conduct a Recycled Water Study. In accordance with the Agreement, both of these organizations will provide their support of the USEPA's decision to grant the waiver. The City's responsibility per the Agreement is to execute this study.

Additional goals of the study include identification and evaluation of recycling alternatives that would result in:

- The upgrade of the existing PLWTP to secondary treatment at the lowest possible cost.
- Maximizing water reclamation and to use recycled water to the fullest extent possible, including indirect potable reuse, non potable reuse and direct potable reuse.
- Evaluating opportunities to increase recycled water reuse via satellite facilities or via existing water reclamation plants. Evaluation will include detailed economic analysis that will consider potential capital and operation and maintenance savings on both the water and wastewater systems.

Groundwater

The City has several groundwater basins within its jurisdiction, including San Pasqual in the north; San Diego River System in the center of the City comprising the Mission Valley Basin and the El Monte/Santee Basin; the Tijuana River Valley Basin in the south; and the San Diego Formation, a large geological water bearing formation, underlying the southwestern portion of San Diego County along the coast, roughly from the Mexican border to Mission Valley.

The groundwater from these basins is predominantly brackish. Improved technologies provide consideration of affordable water supply sources, such as brackish groundwater, that were not available a few decades ago. This supply source is a viable alternative and is part of the City's planning efforts. Local water supply projects, particularly groundwater exploration, benefit city rate payers, offer drought protection, and are locally controlled. The City is presently pursuing groundwater feasibility projects in San Pasqual, Mission Valley Basin, El Monte/Santee Basin, Tijuana River Valley Basin, and the San Diego Formation.

In the San Pasqual Basin, the San Pasqual Brackish Groundwater Desalination Project, which included a small scale demonstration project and looked at the feasibility of building a full-scale desalination facility in the lower western end of the San Pasqual basin, is complete. In addition, a planning study for San Pasqual Conjunctive Use that investigates the feasibility of storing and recovering raw water in the upper eastern portion of the San Pasqual basin has been completed. Identified in the report are percolation basins alternatives and project costs. The project team is focused on investigating the synergies between the potential full scale desalination facility and conjunctive use studies completed. Finally, efforts are in progress to implement basin recommendations and actions from the Council adopted 2007 San Pasqual Groundwater Management Plan (GMP).

The City is executing a feasibility study in the Mission Valley Basin, El Monte/Santee Basin, and the San Diego Formation known as the Pilot Production Wells Investigation. The goal of this investigation is to install a single production well in each of the basins to test the performance of the basin, evaluate potential environmental impacts, and assess appropriate treatment technologies for approximate two year duration while delivering the groundwater for beneficial use. At the end of the testing period, the City will decide whether to keep the wells in operation, expand the facilities, or shut down operations depending on the outcome of the investigation in each basin.

Separately, the City is examining the feasibility of using the Tijuana River Valley alluvial basin for aquifer storage and recovery (ASR) to seasonally store recycled water during the wet season, and extraction during the dry season to meet the service area peak demands for recycled water. A number of concerns will be addressed including: useable storage capacity of the alluvial aquifer, the injection or spreading of tertiary treated wastewater into a groundwater basin, potential lowering or mounding of the groundwater table near environmentally sensitive lands, potential of contributing to sea water intrusion, the mixing of native groundwater with recycled water when extracted for distribution, compliance with Basin Plan objectives, and potential impacts to neighboring Tijuana municipal supply wells.

Water Purification Demonstration Project

The City has implemented a Water Purification Demonstration Project to evaluate the feasibility of using advanced water purification (AWP) on recycled wastewater for eventual augmentation of supplies in a local reservoir. Reservoir water would undergo further treatment before being distributed as drinking water. The AWP Demonstration Facility will operate for 18 months. During the first 12 months of operation the advanced purified water will be frequently tested to determine the effectiveness of the treatment equipment in removing contaminants; the equipment will be monitored for flow-and overall performance; operating data will be gathered and analyzed to refine operation and maintenance estimates for a full-scale system; tours are being conducted as part of the public outreach effort; a study of the San Vicente Reservoir will be conducted to establish residence time and short circuiting conditions of the AWP water in the reservoir and all necessary steps will be taken to ensure that the treatment process meets the requirements set by the CDHP. A Final Project Report for the Demonstration Project will be prepared and serve as a single document describing the results of the Demonstration Project for elected officials, regulators, and the public. The Demonstration Project is an essential step towards full implementation of the Indirect Potable Reuse/Reservoir Augmentation program. On November

18, 2008, the City Council approved a rate increase to fund the \$11.8 million Demonstration Project. The rate increase went into effect on January 1, 2009 and ended in September 2010.

Water Transfers

Water transfers are agreements in which water supplies are transferred from the original point of origin or control to a new place of use. Transfers can offer flexibility and help ensure that the state's water resources are used effectively. While a myriad of rules surround transfers in California, water transfers are not currently considered as a supply resource as defined in SB 610 to meet projected demands. The Public Utilities Department is relying upon the Water Authority and MWD to pursue water transfers.

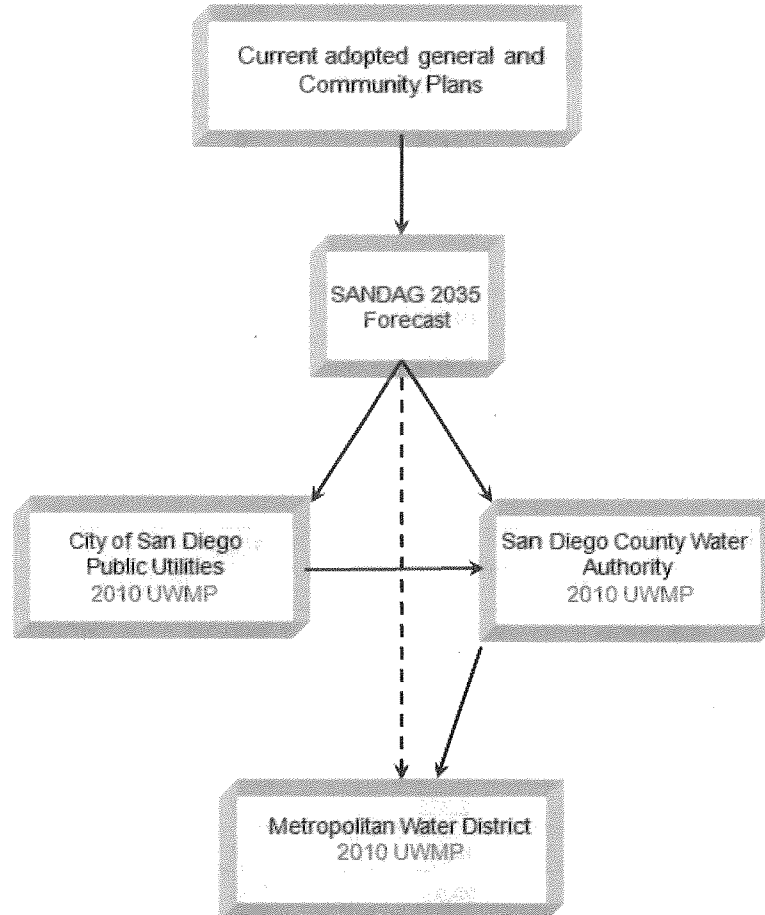
Section 6 - Projected Demands

Approximately every three years the Public Utilities Department calculates projected water demands within its service area for planning purposes. A computer model is used (IWR-MAIN) to break down water-use by major water-use sectors: Commercial, Industrial, Residential and Public uses. Using past water-use data from the Public Utilities Department and demographic data provided by SANDAG, the model is able to correlate the data to determine sector water demands. Using this correlated data, future demographic data is used to project water demands. The model also accounts for water conservation, weather and water rate changes.

In addition to the Public Utilities Department, the Water Authority and MWD use regional growth forecasts to calculate projected water demands within their respective service areas. This provides for consistency between the retail and wholesale agencies projected water demands, thereby ensuring that adequate supplies are being planned for the Public Utilities Department's existing and future water users. The SANDAG forecasts are based on adopted community plan land use, but not citywide zoning. SANDAG forecasts the number of residents, dwelling units, and employees in an area, but not square footage, hotel rooms, or visitors (non-residents or non-employees). For urban areas the smallest forecast geography is typically at the block level, but for suburban and less developed area the forecast geography can be larger. SANDAG typically updates the regional growth forecast every three to four years. The Public Utilities Department water demand projections, based on the SANDAG Series 12 Forecast, are incorporated in the City's 2010 UWMP. These projections are then forwarded to the Water Authority for use in the preparation of their UWMP, which is further incorporated into MWD's UWMP to calculate the ultimate water demands of the region (see **Figure 6-1**).

The Public Utilities Department updates its UWMP every five years. The 2010 UWMP, originally scheduled for completion in December 2010, was completed and adopted in June 2011. The time extension granted for the completion of the 2010 UWMP was due to the new SBX7-7 reporting requirement that needed to be incorporated into the 2010 UWMP. SBX7-7, which is part of the 2009 Water Legislation, requires urban water agencies to reduce statewide per capita water consumption 20 percent by 2020.

FIGURE 6-1
WATER DEMAND PROJECTIONS



The demands from the 2010 UWMP are used throughout this Report. The historical and projected water demands for a normal year are shown in **Table 6-1**.

As part of the requirements for complying with SB 610, **Table 6-7** and **Table 6-8** show the single dry year and consecutive multiple dry year demands. All tables in this section are based on data from the 2010 UWMP.

TABLE 6-1
PAST, CURRENT, AND PROJECTED WATER DELIVERIES
(AFY)

Water Use Sector	2005				
	Metered		Unmetered		Total Volume (AFY)
	# Accounts	Volume (AFY)	# Accounts	Volume (AFY)	
Single family	217,983	77,864	0	0	77,864
Multi-family	28,443	39,220	0	0	39,220
Commercial	14,468	33,099	0	0	33,099
Industrial	253	4,276	0	0	4,276
Institutional/Governmental	2,341	16,842	0	0	16,842
Landscape Irrigation	7,245	27,877	0	0	27,877
Total	270,733	199,178	0	0	199,178

Source: City of San Diego Public Utilities Report U02-P10715.

Water Use Sector	2010				
	Metered		Unmetered		Total Volume (AFY)
	# Accounts	Volume (AFY)	# Accounts	Volume (AFY)	
Single family	220,862	62,367	0	0	62,367
Multi-family	28,361	36,324	0	0	36,324
Commercial	14,542	27,244	0	0	27,244
Industrial	186	2,325	0	0	2,325
Institutional/Governmental	2,321	13,774	0	0	13,774
Landscape Irrigation	7,327	20,257	0	0	20,257
Total	273,599	162,291	0	0	162,291

Source: City of San Diego Public Utilities Report U02-P100715.

Table 6-1, Continued

Water Use Sector	2015				
	Metered		Unmetered		Total Volume (AFY)
	# Accounts	Volume (AFY)	# Accounts	Volume (AFY)	
Single family	231,346	75,922	0	0	75,922
Multi-family	32,082	47,266	0	0	47,266
Commercial	14,376	31,617	0	0	31,617
Industrial	186	2,071	0	0	2,071
Institutional/Governmental	2,302	13,359	0	0	13,359
Landscape Irrigation	7,583	25,452	0	0	25,452
Total	287,587	195,688	0	0	195,688

Water Use Sector	2020				
	Metered		Unmetered		Total Volume (AFY)
	# Accounts	Volume (AFY)	# Accounts	Volume (AFY)	
Single family	236,639	79,992	0	0	79,992
Multi-family	37,330	56,700	0	0	56,700
Commercial	14,783	33,541	0	0	33,541
Industrial	186	2157	0	0	2157
Institutional/Governmental	2,302	13,772	0	0	13,772
Landscape Irrigation	7,869	27,247	0	0	27,247
Total	298,582	213,409	0	0	213,409

Water Use Sector	2025		2030		2035	
	Metered		Metered		Metered	
	# Accounts	Volume (AFY)	# Accounts	Volume (AFY)	# Accounts	Volume (AFY)
Single family	241,491	83,370	244,138	85,633	245,682	86,471
Multi-family	42,662	66,070	47,910	75,328	52,420	82,781
Commercial	14,681	34,012	14,100	33,116	13,853	32,740
Industrial	176	2,077	166	1,995	166	1,967
Institutional/Governmental	2,247	13,639	2,172	13,399	2,154	13,329
Landscape irrigation	8,192	28,893	8,162	29,301	8,543	30,698
Total	308,505	228,061	315,534	238,772	321,337	247,986

Table 6-2 summarizes the current and planned water sources the City is relying on to meet future demands.

TABLE 6-2
PLANNED WATER SUPPLY SOURCES
(AFY)

Water Supply Sources	Wholesaler Supplied Volume (yes/no)	2015	2020	2025	2030	2035
San Diego County Water Authority	Yes	201,719	221,458	237,622	249,728	260,107
Supplier produced surface water ^(a)		29,000	29,000	29,000	29,000	29,000
Supplier produced groundwater		500	500	500	500	500
Transfers In		0	0	0	0	0
Exchanges In		0	0	0	0	0
Recycled Water ^(b)		9,253	9,253	9,253	9,253	9,253
Desalinated Water		0	0	0	0	0
Other		0	0	0	0	0
Total		240,472	260,211	276,375	288,481	298,860

Notes:

^(a) Local surface water estimates provided by City, 2011.

^(b) Recycled water excludes recycled water sold to other agencies and is from table entitled, "NCWRP and SBWRP Summary of Baseline Demands", provided by the City on April 22, 2011.

6.1 Sales to other Agencies

Potable

The City, through past agreements, sells treated water to the Cal-Am which provides water service to the cities of Coronado and Imperial Beach, City of Del Mar, and Naval Air Station North Island. The population of Naval Station North Island is located within the City of Coronado, whereas the other military bases that the City serves are within the City. The City also sells untreated water to Santa Fe Irrigation District and San Dieguito Water District. **Table 6-3** presents the water sales to other agencies.

Per the agreement between the City and Cal-Am, only local surface water is sold to Cal-Am to provide water to supply Cal-Am customers. A portion of City residents in the South Bay area are also served by Cal-Am and can be served by imported water as well. Per the agreement between the City and the City of Del Mar, the City takes deliveries of water, which the City of Del Mar purchases from the Water Authority, through the Second Aqueduct Connection at Miramar. This water is then treated at the City's Miramar WTP and transported to the City of Del Mar through several interconnections.

The City has agreements to provide surplus treated water to Otay Water District and untreated exchange water to Ramona Municipal Water District. These water deliveries occur infrequently and for short periods of time, and are therefore not shown in **Table 6-3**.

TABLE 6-3
SALES TO OTHER AGENCIES-POTABLE
(AFY)

Water Distributed	2005	2010	2015	2020	2025	2030	2035
California American Water Company	13,311	11,462	13,153	13,395	13,452	13,757	13,988
Santa Fe Irrigation District and San Dieguito Water District ^(a)	2,012	7,227	7,596	7,983	8,391	8,819	9,268
City of Del Mar ^(b)	1,324	1,058	1,112	1,168	1,228	1,290	1,356
Naval Air Station North Island	1,204	1,568	1,568	1,568	1,568	1,568	1,568
Total	14,515	13,030	14,721	14,963	15,020	15,325	15,556

Notes:

^(a) Through a joint agreement, the City supplies raw water from local surface water supplies to Santa Fe Irrigation District/San Dieguito Water District, and treated water to the other agencies. This water supply is not included in total since the supply is not included in the local surface water supply.

^(b) City of Del Mar not included in total as the City is treating water for Del Mar that is provided by Water Authority.

Recycled and Non-Revenue Water

The City has three separate agreements to sell recycled water. Olivenhain Municipal Water District and the City of Poway are provided recycled water from the City's North City Water Reclamation Plant while Otay Water District receives recycled water from the City's South Bay Water Reclamation Plant.

Non-Revenue Water (NRW) is water that is unaccounted for or unbilled water consumption. Unaccounted for water can be attributed to unauthorized consumption, meter inaccuracies, data errors, leakage on mains, leakage and overflow at storage and leakage at service connections. Using metered demand and total City delivered values, NRW was computed as 9.0 percent in 2008. Water use for firefighting, line flushing and other authorized, but unbilled use is classified in the computation of NRW as unbilled consumption.

City staff deemed it reasonable to assume this percent system loss could be maintained in future years given the City's aggressive program of leak detection and repair. The City is going forward with an automated meter reading system that could improve billing accuracy, better quantify real versus apparent losses and identify customer leaks. Thus, NRW is held constant in the projections at 9.0 percent for forecast years. **Table 6-4** presents the City's additional water uses (recycled water) and NRW.

TABLE 6-4
ADDITIONAL WATER USES AND LOSSES
(AFY)

Water Use	2005	2010	2015	2020	2025	2030	2035
Recycled water	4,294	7,656	9,253	9,253	9,253	9,253	9,253
Non-revenue water	10,404	21,909	20,810	22,586	24,041	25,131	26,065
Total	14,698	29,565	30,063	31,839	33,294	34,384	35,318

Notes:

1. Source for recycled water: 2005 from Table 2-8 of the City's 2005 Urban Water Management Plan. 2010 from NCWRP and SBWRP beneficial reuse summary tables with wholesale deliveries excluded provided by the City on March 2, 2011. 2015 and later from table entitled, "NCWRP and SBWRP Summary of Baseline Demands", provided by the City on April 22, 2011.
2. Recycled water is City use only and excludes recycled water sold to other agencies.
3. Source for non-revenue water: For 2005, Table 2-8 of the City's 2005 Urban Water Management Plan with 4.3% assumption. For 2010 to 2035, City of San Diego Public Utilities, Update of Long-Term Water Demand Forecast, Table 6-5, Water Demand Forecast with Normal Weather, June 2010.

Table 6-5 is a summary of and displays City's past water use from 2005 and 2010 with projected water use shown for 2015 thru 2035.

TABLE 6-5
TOTAL WATER-USE
(AFY)

Water Distributed	Total Water Use (AFY)						
	2005	2010	2015	2020	2025	2030	2035
Total Water Deliveries (Table 6-1)	199,178	162,291	195,688	213,409	228,061	238,772	247,986
Sales to Other Water Agencies (Table 6-3)	14,515	13,030	14,721	14,963	15,020	15,325	15,556
Additional Water Uses and Losses (Table 6-4)	14,698	29,565	30,063	31,839	33,294	34,384	35,318
Total	228,391	204,886	240,472	260,211	276,375	288,481	298,860

The analysis in **Table 6-6** below compares the projected normal water supply and customer demands from 2010 to 2035, in five-year increments.

TABLE 6-6
PROJECTED NORMAL SUPPLY AND DEMAND COMPARISON
(AFY)

	2015	2020	2025	2030	2035
Supply totals	240,472	260,211	276,375	288,481	298,860
Demand totals	240,472	260,211	276,375	288,481	298,860
Difference (supply minus demand)	0	0	0	0	0

6.2 Projected Single-Dry-Year Water Supply and Demand

Table 6-7 provides a comparison of a single dry year water supply with projected total water use over the next 25 years, in five-year increments. The City's demands in single dry years are projected to be higher similar in proportion to the increase in regional water demands projected in the Water Authority's 2010 UWMP. An increase in use for landscape irrigation accounts for most of the increase in demands. It is assumed that recycled water demands would not increase in single dry years. The wholesale water supplies from the Water Authority are assumed to increase to meet the difference between the City's increased water demands and reduced local water supplies.

TABLE 6-7
PROJECTED SINGLE DRY YEAR SUPPLY AND DEMAND COMPARISON
(AFY)

	2015	2020	2025	2030	2035
Supply totals	255,040	276,526	293,895	307,230	318,586
Demand totals	255,040	276,526	293,895	307,230	318,586
Difference (supply minus demand)	0	0	0	0	0

6.3 Projected Multiple-Dry-Year Water Supply and Demand

Table 6-8 compares the total water supply available in multiple dry water years with projected total water use over the next 25 years. The City's demands in multiple dry years are projected to be higher similar in proportion to the increase in regional water demands projected in Water Authority's 2010 UWMP. It is assumed that recycled water demands would not increase in multiple dry years. The wholesale water supplies from Water Authority are assumed to increase to meet the difference between the City's increased water demands and reduced local water supplies. Multiple dry year scenarios represent hot, dry weather periods which may generate urban water demands that are greater than normal. No extraordinary conservation measures are reflected in the demand projections. The recycled water supplies are assumed to experience no reduction in a dry year.

TABLE 6-8
PROJECTED SUPPLY AND DEMAND COMPARISON DURING MULTIPLE
DRY YEAR PERIOD ENDING IN 2035
(AFY)

		Supply and Demand Comparison – Multiple Dry Year Events				
		2015	2020	2025	2030	2035
Multiple-dry year First year supply	Supply totals	257,587	278,451	296,319	309,230	320,382
	Demand totals	257,587	278,451	296,319	309,230	320,382
	Difference	0	0	0	0	0
Multiple-dry year Second year supply	Supply totals	267,323	288,723	306,726	320,467	332,038
	Demand totals	267,323	288,723	306,726	320,467	332,038
	Difference	0	0	0	0	0
Multiple-dry year Third year supply	Supply totals	281,466	303,004	322,166	334,720	346,823
	Demand totals	281,466	303,004	322,166	334,720	346,823
	Difference	0	0	0	0	0

Section 7 - Conclusion - Availability of Sufficient Supplies

The Plan Update is consistent with water demand assumptions in the regional water resource planning documents of MWD, and the Water Authority. The Public Utilities Department receives the majority of its water supply from MWD through the Water Authority. In addition, MWD and the Water Authority have developed water supply plans to improve reliability and reduce dependence upon existing imported supplies. MWD's Regional Urban Water Management Plan and Integrated Resources Plan, the Water Authority's 2010 UWMP and annual water supply report include projects that meet long-term supply needs through securing water from the State Water Project, Colorado River, local water supply development and recycled water.

The forecasted normal year water demands compared with projected supplies for the Public Utilities Department are shown in **Table 7-1**. This demonstrates that with existing supplies and implementation of the projects discussed in the three agencies's planning documents there will be adequate water supplies to serve all anticipated growth (existing and future planned uses) and development.

TABLE 7-1
PROJECTED SUPPLY AND DEMAND COMPARISON – NORMAL YEAR
(AFY)

	2015	2020	2025	2030	2035
Supply totals	240,472	260,211	276,375	288,481	298,860
Demand totals	240,472	260,211	276,375	288,481	298,860
Difference (supply minus demand)	0	0	0	0	0

Table 7-2 provides a comparison of a single dry year water supply with projected total water use over the next 25 years, in five-year increments.

TABLE 7-2
PROJECTED SINGLE DRY YEAR SUPPLY AND DEMAND COMPARISON
(AFY)

	2015	2020	2025	2030	2035
Supply totals	255,040	276,526	293,895	307,230	318,586
Demand totals	255,040	276,526	293,895	307,230	318,586
Difference (supply minus demand)	0	0	0	0	0

The multiple-dry year scenarios, within a 20-year projection, are shown in **Table 7-3**. This demonstrates that supplies will be adequate to meet all anticipated growth (existing and future planned uses) and development in multiple dry year periods.

TABLE 7-3
PROJECTED SUPPLY AND DEMAND COMPARISON DURING MULTIPLE
DRY YEAR PERIOD ENDING IN 2035
(AFY)

		Supply and Demand Comparison – Multiple Dry Year Events				
		2015	2020	2025	2030	2035
Multiple-dry year First year supply	Supply totals	257,587	278,451	296,319	309,230	320,382
	Demand totals	257,587	278,451	296,319	309,230	320,382
	Difference	0	0	0	0	0
Multiple-dry year Second year supply	Supply totals	267,323	288,723	306,726	320,467	332,038
	Demand totals	267,323	288,723	306,726	320,467	332,038
	Difference	0	0	0	0	0
Multiple-dry year Third year supply	Supply totals	281,466	303,004	322,166	334,720	346,823
	Demand totals	281,466	303,004	322,166	334,720	346,823
	Difference	0	0	0	0	0

This Report demonstrates that there are sufficient water supplies over a 20-year planning horizon to meet the projected demands of the Plan Update as well as the existing and other planned development projects within the Public Utilities Department service area in normal, dry year, and multiple dry year forecasts. This Plan Update is proposing water demands which are included in the regional water resource planning documents of the Water Authority, and MWD.

Source Documents

California Department of Water Resources (DWR), Progress on Incorporating Climate Change into Management of California's Water Resources, July 2006 Report
California Climate Change Center, 2006 Biennial Report: Our Changing Climate: Assessing the Risks to California, 2006
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DSD Memorandum - Request for assessment and project description, October 2010
MWD 2010 Regional Urban Water Management Plan
MWD Report on Metropolitan's Water Supplies, A Blueprint for Water Reliability, March 2003
MWD Integrated Resources Plan Update, Oct 2010
Water Authority 2010 Urban Water Management Plan
Water Authority Regional Water Facilities Master Plan, 2003
Water Department Long-Range Water Resources Plan (2002-2030), December 2002
Public Utilities Department 2010 Urban Water Management Plan
Water Department The City of San Diego Subordinated Water Revenue Bonds, Series 2002, October 2002

