

Community Review Board on Police Practices

Rules Committee Meeting Minutes

Tuesday, December 22, 2020

12 p.m.

Zoom Online Teleconference

**This recording of this meeting is available online on the City of San Diego
YouTube page**

Committee Members Present: Committee Chair Doug Case, Chair Brandon Hilpert, Diana Dent, Nancy Vaughn, Marty Workman, and Executive Director Sharmaine Moseley

Committee Members Absent: Joe Craver

Community Member Present: Kate Yavenditti, Esq.

- I. Welcome/Call to Order: Committee Chair Doug Case called the meeting to order at 12:02 p.m.
- II. Roll Call
- III. Approval of the Minutes from the June 2, 2020 Rules Committee Meeting
Member Nancy Vaughn moved to approve the June 2, 2020 Rules Committee Meeting Minutes. The motion was seconded by member Marty Workman. The motion passed with a vote of 4-0-1.

Yays: Chair Brandon Hilpert, Diana Dent, Nancy Vaughn, and Marty Workman

Nays: None

Abstentions: Committee Chair Doug Case

Absent: Chair Joe Craver

- IV. Public Comment: None

- V. New Business (Discussion/Action Item) (Committee Chair Doug Case)

- 1) Review of Interim Standard Operating Procedures (SOP) for the Commission on Police Practices – Committee Chair Case explained that the interim standard operating procedures would allow the Board to

continue to operate on an interim basis. It is not clear if the Board can continue to review incidents that occurred prior to the chartering of the Commission, so the Council will have to determine this. The draft of the interim SOP was developed by Committee Chair Case and included feedback from Andrea St. Julian and Kate Yavenditti.

The revised interim SOP will be sent to the CRB's outside counsel and city attorney for feedback.

Member Nancy Vaughn moved to approve the interim SOP with revisions as discussed & forward to outside counsel and city attorney for feedback. The motion was seconded by member Diana Dent. The motion passed with a vote of 4-0-1.

Yays: Chair Brandon Hilpert, Diana Dent, Nancy Vaughn, and Marty Workman

Nays: None

Abstentions: Committee Chair Doug Case

Absent: Chair Joe Craver

- 2) Discussion of Interim Bylaws for the Commission on Police Practices
The Committee reviewed the existing bylaws of the CRB and identified the sections of the bylaws that need to be changed/revised to be consistent with Measure B.

- Change name of Board to Commission on Police Practices in Section 1
- Change authority & refer to it by number in Section 2. All references to CRB will be changed to CPP
- Expand purpose to include new duties of CPP in Section 3
- In next article section 2, add investigation section & create a separate section on OIS & ICD cases
- Add performance audits to the policy recommendations
- Membership will become interim membership
- City Council will decide on removal for cause section
- Remove reappointments, officers, and article 7
- Meetings will remain the same
- Add City Council appointment of the Executive Director and revise the role of the Executive Director
- Remove section on Mayor
- Change city attorney section to Commission attorney

- VI. Next Steps - Committee Chair Case and member Nancy Vaughn will work on bylaws. Committee Chair Case has a draft of interim bylaws ready for the

next joint meeting of the Rules Committee and the Ad Hoc Transition

Committee on January 8th. Send proposed interim SOP in tracked changes format and clean copy to outside counsel and city attorney for feedback.

- VII. Date of Next Meeting – There will be a joint meeting of the Rules Committee and the Ad Hoc Transition Committee on January 8, 2021 at 10 a.m. The intent of this joint meeting is to discuss the draft interim Standard Operating Procedures based on feedback from the CRB’s outside counsel and city attorney.
- VIII. Other Items
- IX. Adjourn: The meeting adjourned at 1:16 p.m.

DRAFT

SAN DIEGO COMMISSION

ON POLICE PRACTICES

**INTERIM STANDARD OPERATING
PROCEDURES**

4th Draft – 12/22/2020

Effective Date:

Adopted:

San Diego City Council

Approved as to form:

Office of City Attorney

Date

Commission on Police Practices

Interim Standard Operating Procedures

The Commission on Police Practices (CPP) has several functions, including conducting independent investigations, beyond those of its predecessor, the Community Review Board on Police Practices (CRB). The purpose of these Interim Standard Operating Procedures is to allow the case review and policy recommendation functions of the CPP to continue uninterrupted while new Standard Operating Procedures are being developed and adopted.

The responsibility of responding to complaints against the San Diego Police Department (SDPD) is shared between SDPD, primarily the Internal Affairs (IA) Department, and the CPP. The collaborative relationship between the two is important for a fair and objective process that gives serious consideration to community members and SDPD officers equally. The process is improved by both organizations working together. While cooperation is key, independence of each organization is crucial.

1. Complaint Process

Complaints are submitted either through CPP or at multiple locations with SDPD. The CPP must receive, register, review and evaluate all complaints. Complaints submitted via the SDPD shall be transmitted to the CPP in a timely manner. SDPD Role

Coordination between SDPD and CPP is required throughout the process, starting with complaint intake, through preparation of the case file, discussion during CPP review (including any Team requests for additional allegations or additional investigation as well as any disagreement), and, finally, preparation for presentation at a Closed Meeting of the full Commission. SDPD Complaint Investigations

Each complaint regarding an officer, whether generated through the CPP or an alternate process, is investigated by SDPD. Complaints involving any allegations of unlawful arrest or detention, excessive force, discrimination, slur, search and seizure violations, or criminal conduct are investigated by Internal Affairs (IA). Less serious complaints that involve only allegations of courtesy, procedure, conduct and service are investigated by the subject officer's SDPD Division. The investigating officer is responsible for completing a thorough investigation and writing an investigative report that is fair to both the complainant(s) and subject officer(s). Results of investigations are documented in the Investigator's Report. A complaint may contain more than one allegation. At the conclusion of the investigation IA makes one of the following findings for each allegation:

- I. Sustained – the Department member committed all or part of the alleged acts of misconduct;
- II. Not Sustained – the investigation produced insufficient information to clearly prove or disprove the allegations;
- III. Exonerated – the alleged act occurred was justified, legal and proper, or was within policy

IV. Unfounded – the alleged act did not occur.

The Investigator's Report, including the finding(s), and all related material in the SDPD investigation file are forwarded to the CPP, via the Executive Director, for their review. The Executive Director shall implement procedures to ensure compliance with all legal confidentiality requirements.

1. CPP Case Review

The CPP currently reviews the IA Investigator's Report and all related material including the finding(s) by IA and conducts its review. (In the future, if a case is referred for an independent investigator, the CPP will also review the CPP Investigator's Report.)

For less serious cases (allegations of courtesy, procedure, service or conduct), the CPP may elect to conduct an audit in lieu of a detailed review, utilizing the audit procedures adopted by the former CRB.

Cases are assigned to teams by the CPP. The Case Review Team (Team) reviews the Investigator's Report and all related materials and develops a Case Review Team report (Report). That Report includes a review of the finding(s) by IA with the Team making one of the following conclusions:

- I. Agree – The finding(s) by IA is correct;
- II. Agree with Comment – The finding(s) by IA is correct and additional information from the case review should be noted (comments may include but are not limited to the appropriateness of the tactics employed by the subject officer);
or
- III. Disagree with Comment – The finding(s) by IA is incorrect.
- IV. Refer for Investigation – If the complaint meets one or more of the criteria stipulated in the City Charter Article V, Section 41.2 for a discretionary investigation, the CPP may elect to keep its case open until an independent investigation can be conducted.

Upon conclusion of the case review, the Team presents the Report, including the conclusion, to the full CPP in Closed session. The CPP hears the case and takes action regarding the final disposition of the case. The results of the CPP action are provided to the complainant and the case is then closed.

A summary of each case, with personally identifiable information redacted as required by law, shall be included in the CPP's semiannual report to the Mayor and City Council. Within one month after a summary is completed and approved by CPP's legal counsel, it will be posted on the CPP website.

In the event that the Commission considers every possible finding and is unsuccessful in reaching the required majority vote to indicate a position on one or more findings, the Commission may close the case by vote of the Commission as a failure to achieve consensus.

The City Charter Article V, Section 41.2 states that CPP "is authorized to refer any matter before the Commission to the grand jury, district attorney, or any other governmental agency authorized by law to investigate the activities of a law enforcement agency. Other governmental agencies could include the Department of Justice or Federal Bureau of Investigation.

In all cases where there is disagreement with an IA finding, disagreements are recorded and highlighted in semiannual reports to the Mayor and City Council.

The City Charter Article V, Section 41.2 gives the Commission the discretion to independently investigate complaints that meet specified criteria. These Interim Standard Operating Procedures shall not restrict the CPP from conducting such investigations once procedures for conducting investigations have been adopted.

2. Shooting Review and In-Custody Death Cases

The City Charter, Article V, Section 41.2 states that the "Commission must independently investigate all deaths occurring while the person is in the custody of the Police Department, all deaths resulting from interaction with an officer of the Police Department and all City police officer related shootings. The Commission has this duty whether or not a complaint has been made against a police officer. These investigations must be conducted by Commission staff or contractors who are independent of the Police Department, and in accordance with the officer's federal and state law rights." While the Commission is developing procedures to conduct such investigations, it may continue to review the investigations of the Police Department as specified below; however an independent investigation by the CPP, as required by the City Charter, shall be subsequently conducted.

An Officer Involved Shooting (OIS) case is initiated automatically by an incident in which as SDPD officer fires a gun at a person. An In-Custody Death (ICD) case is initiated automatically by the death of a subject in the custody of SDPD.

There is extensive investigation into an OIS or an ICD by the SDPD Homicide Unit and by the District Attorney. Upon the conclusion of those investigations IA prepares a report that is reviewed by CPP. Generally speaking the OIS and ICD cases are handled by Teams in the same manner as complaints within the CPP jurisdiction.

For OIS and ICD incidents that occur after [add date that the charter amendment is chaptered], no determination of whether or not an officer-related shooting or in-custody death was within policy shall be made by the CPP until an independent investigation by the CPP has been concluded.

3. Review of SDPD Discipline by CPP

When disciplinary action is taken against an officer as a result of a sustained finding of misconduct, the Chief of Police or designee will notify the CPP. The original Case Review Team will be assigned to review the discipline. If any member of the original Case Review Team is no longer serving on the CPP, the CPP Chair will assign a replacement with priority

given to members who attended the original case presentation.

The Team will evaluate the disciplinary action and decide by majority vote whether to agree or disagree on the following:

- I. Agree or Disagree that the reported discipline is consistent with the SDPD Discipline Matrix; and
- II. Agree or Disagree that the discipline imposed was appropriate.

The City Charter Section V, Section 41.2 gives the CPP the discretion to make recommendations on individual officers related to sustained findings of violations of Police Department policies and procedures. These Interim Operating Procedures shall not restrict the CPP from making such recommendations once procedures for making discipline recommendations have been adopted.

4. Mayoral Review and Evaluation of Cases Referred by CPP

The Mayor or designee may be requested to review and evaluate a case or discipline by a majority vote of the CPP.

5. Policy Recommendation

It is the objective of the Commission to advocate for policies which promote fair and humane policing and also ensure the safety of both community members and police officers. The Commission may, by majority vote, make specific recommendations to the Police Department, the Mayor, and the City Council on any policies, procedures, practices or actions of the Police Department.