# The Junipers Project Final Environmental Impact Report SCH No. 2018041032 - Project No. 586670

Appendix K4

Wildland Fire Evacuation Plan

January 2021

# CONCEPTUAL WILDLAND FIRE EVACUATION PLAN for THE GLENS WITH THE JUNIPERS



Prepared for:

# **Glens with Junipers Community**

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# **JULY 2019OCTOBER 2020**

This final Wildland Fire Evacuation Plan contains report textual edits as well as updates to Figures 1A, 1B, 4, 6, 7, 8, 9, 10, 10A, 14 and 16 call out text. These changes are for terminology and consistency with report text changes and are clarifying in nature and do not change any conclusions regarding the less than significant findings in the report. The report text has been shown in track changes and the figures have been annotated with "revised" to allow for ease of review and comparison with the Draft Environmental Impact Report Wildland Fire Evacuation Plan here: https://files.ceqanet.opr.ca.gov/142262-2/attachment/xG9suNs5MHINFkqkXe6GC4ruyFnu-WkVrbOGa02IjETjtXc\_NDiBwZ6OsIBN5di\_9RPNJKIrF8oFVgsn0.

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### 1 QUICK REFERENCE - WILDLAND FIRE PREPAREDNESS

The Quick Reference Guide provides helpful tips and educational resources so residents are prepared in the event of a wildland fire evacuation.

**Figures 1 and 1A** highlight the combined Glens and Junipers communities' interior roads along with primary ingress/egress points and primary evacuation roads and major traffic corridors leading to off-site areas. The Junipers also plans to improve evacuation from the area by enhancing a currently unreliable fire access route at the north of the Glens community. Proposed for this road is bollard removal, enhanced brush managementvegetation management, resurfaced pavement and installation of an automatic gate with required Knox key switch and Opticom, which can be remotely opened by the fire department to improve its availability and reliability for fire department access or during emergency evacuations. Figure 1B illustrates the primary ingress/egress route (Peñasquitos Drive), the Junipers' provided ingress and emergency egress to Carmel Mountain Road, the emergency ingress/egress to-from Del Diablo Street, and the Fire-fire Department\_department\_controlled emergency Fire\_fire apparatus access (which can also be dedicated to resident egress by fire and law enforcement) between Andorra Way and Corte Raposo.

The available and potential evacuation routes for the residents and guests of the combined Glens and Junipers communities are detailed in Section  $4^1$ . Know your available routes, stay informed and follow directions provided by credible sources. Do not rely on navigation apps that may inadvertently lead you toward an approaching fire.

### 1.1 Nearest Medical Facilities

Palomar Medical Center Poway	
15615 Pomerado Road	
Poway, California 92064	

Directions: Carmel Mountain Road east Right on Bernardo Heights Parkway Right on Pomerado Road Hospital on left

#### **Palomar Medical Center Escondido** 2185 Citracado Parkway Escondido, California 92029

Directions: Carmel Mountain Road east I-15 North Exit SR 78 West Exit Nordahl Road/Auto Park Way Right on Citracado Parkway Hospital on right

<sup>&</sup>lt;sup>1</sup> Directions of travel and use of routes noted here will be controlled by Emergency Personnel in the event of a wildfire based upon location of emergency and conditions such as weather, fire movement, and evacuation conditions.

See also Local Urgent Care facilities:

**Sharp Rees-Stealy Urgent Care** 16889 West Bernardo Drive San Diego, California 92127 **Scripps Clinic Rancho Bernardo** 15004 Innovation Drive

San Diego, California 92128



DUDEK & <u>1,250</u> 2,500 Feet

The Junipers Community Fire Evacuation Map

Wildland Fire Evacuation Plan for The Glens with The Junipers

4



SOURCE: AERIAL- BING MAPPING SERVICE

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275

550 Beet

Project Site Plan Wildland Fire Evacuation Plan for the Junipers Project



#### SOURCE: BASEMAP-SANGIS, 2020; DEVELOPMENT-HUNSAKER & ASSOCIATES, INC. 2019

#### REVISED FIGURE 1B



The Glens and Junipers Ingress and Egress Routes

Wildland Fire Evacuation Plan for The Glens with The Junipers

## 1.2 Register to Receive Emergency Alerts

The City of San Diego (City) utilizes AlertSanDiego for its Community Emergency Notification System. AlertSanDiego is a countywide standard system that is managed as a regional asset by the County of San Diego Office of Emergency Services. In the event of a wildfire within the City limits, the Incident Command (IC) or other City departments will contact the Police Department Communications Division. The police department's communications center has the responsibility to request activation of the AlertSanDiego system and release an emergency notification (San Diego 2010) to affected population. Therefore, the Glens community residents are strongly advised to register their land lines, mobile phone numbers and email addresses with Reverse 9-1-1, AlertSanDiego system (http://www.readysandiego.org/AlertSanDiego/) in order to receive emergency evacuation instructions. The Glens community is part of the greater San Diego media market and the media outlets will also be a good source of information, via television and radio, on overall emergency situations and how residents should respond. In addition, the San Diego Emergency Alert System (EAS) is county-wide and broadcasts emergency information via two radio stations: KOGO AM 600 and KLSD AM 1360. Social media provides another outlet for news:

- https://twitter.com/cityofsandiego
- CityTV is another news sources available during an emergency and can be found online (http://granicus.sandiego.gov/MediaPlayer.php?publish\_id=1648)
- Channel 24 Cox Communications
- Channel 24 Time Warner Cable
- Channel 99 AT&T

### 1.3 Get Involved in Community Readiness

Glens' residents are encouraged to form a volunteer Neighborhood Emergency Response Team with Community Emergency Response Team (CERT) experience (https://www.sandiego.gov/fire/ services/cert). The Junipers community <u>Homeowner's Association (HOA)</u> will organize annual evacuation public outreach for anyone interested in the Glens community, engage directly with organizations such as Fire Safe Council of San Diego County, as well as maintain a fire safe page on the community Web page, including this Emergency Evacuation Plan and links to important citizen preparedness information. This information will be made available to all Glens residents.

This evacuation plan is prepared specifically for the Glens Community with the addition of the Junipers Project and focuses on wildland fire evacuations, although many of the concepts and protocols will be applicable to other emergency situations. Ultimately, this plan should be used by the Glens and Junipers residents for awareness of evacuation approaches during wildfires and other

similar emergencies. It is important for the residents to understand the importance of being prepared, so if/when the time comes where evacuation is necessary, they will be able to calmly implement their evacuation plan. Some actions the community residents can do in advance include:

- Follow the "Ready, Set, Go!" model developed for wildfire evacuations.
  - Create an escape plan from the residence, as well as an escape route once outside of the home.
  - Know your available routes, stay informed and follow directions provided by credible sources.
  - Do not rely on navigation apps that may inadvertently lead you toward an approaching fire.
  - Create a car emergency kit, including cell phone charger, flashlight, jumper cables, water, and food.
  - Gather important paperwork, including birth and marriage certificates, account documents, passports, Social Security cards, and any other important family photos or irreplaceable items and documents.
  - As time allows, make sure to secure your home by locking all doors and windows, and unplugging electrical equipment, such as appliances and electronics.

Sample emergency preparedness resources available to the Glens and Junipers residents are provided in Appendix A (Resident "Ready, Set, Go!" Wildland Fire Action Plan) and Appendices B-1 through B-4 (Family Disaster Checklists and Communications Plans), and residents are encouraged to become familiar with the concepts detailed at the following Websites:

1. "Ready, Set, Go!" Personal Action plan:

https://www.fire.lacounty.gov/wp-content/uploads/2014/02/RSG-Booklet.pdf

2. Red Cross Emergency Planning:

http://www.redcross.org/get-help/how-to-prepare-for-emergencies/make-a-plan

3. Hazardous Materials Emergency Preparedness:

https://www.ready.gov/hazardous-materials-incidents

4. Building a disaster kit:

http://www.redcross.org/get-help/prepare-for-emergencies/be-red-cross-ready/get-a-kit

5. Making a Plan Checklist:

https://www.ready.gov/make-a-plan

6. Family Communication Plan:

https://www.fema.gov/media-library-data/1440449346150-1ff18127345615d8b7e1effb4 752b668/Family\_Comm\_Plan\_508\_20150820.pdf

#### 1.4 Evacuation Plan Purpose and Limitations

Wildfire and other emergencies are often dynamic events and the need for evacuations are typically determined by on-scene first responders or by a collaboration between first responders and designated emergency response teams, including Office of Emergency Services and the Incident Command (IC established for larger emergency events. As such, and consistent with all emergency evacuation plans, this Emergency Evacuation Plan is to be considered a tool that supports existing pre-plans and provides for residents who are familiar with the evacuation protocol, but is subservient to emergency event-specific directives provided by agencies managing the event.

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## 2 BACKGROUND

This Glens (with the Junipers) Community Wildland Fire Evacuation Plan was prepared based on the City's Emergency Operations Procedures (San Diego 2010), County of San Diego Emergency Operations Procedures (EOP), the Unified San Diego County Emergency Services Organization and County of San Diego Operational Area Emergency Operations Plan (EOP) – Evacuation Annex.

To establish a framework for implementing well-coordinated evacuations, the City, like most California emergency operations agencies, has adopted evacuation procedures in accordance with the State of California's Standardized Emergency Management System (SEMS) and the National Incident Command System (NIMS). Large-scale evacuations are complex, multi-jurisdictional efforts that require coordination between many agencies and organizations. Emergency services and other public safety organizations play key roles in ensuring that an evacuation is effective, efficient, and safe.

Evacuation is a process by which people are moved from a place where there is immediate or anticipated danger, to a safer place, and offered temporary shelter facilities. When the threat passes, evacuees are able to return to their normal activities, or to make suitable alternative arrangements.

Evacuation during a wildfire is not necessarily directed by the fire agency, except in specific areas where fire personnel may enact evacuations on-scene. The City's Police Department or Fire-Rescue Department have primary responsibility for emergency evacuations. These agencies work closely within the Unified IC System, with the City's Emergency Operations Center (EOC) and County OES. To that end, the San Diego Fire-Rescue Department (SDFRD), Police Department, Public Works, Planning, Emergency Services Departments, and California Department of Transportation (Caltrans), amongst others, have worked as part of a Pre-Fire Mitigation Task Force to address wildland fire evacuation planning for City of San Diego.

Every evacuation scenario will include some level of unique challenges, constraints, and fluid conditions that require interpretation, fast decision making, and alternatives. For example, one roadway incident that results in blockage of evacuating vehicles may require short-term or long-term changes to the evacuation process. Risk is considered high when evacuees are evacuating late, and fire encroachment is imminent. This hypothetical scenario highlights the importance of continuing to train responding agencies, model various scenarios, educate the public, provide contingency plans, and take a very conservative approach to evacuation decision timelines.

Equally as important, the evacuation procedures should be regularly updated with lessons learned from actual evacuation events, as they were following the 2003, 2007, and 2014 San Diego County fires. The authors of this Emergency Evacuation Plan recommend that occasional updates are provided, especially following lessons learned from actual incidents, as new technologies become

available that would aid in the evacuation process, and as changing landscapes and development patterns occur within and adjacent to the Project Area that may impact how evacuation is accomplished. At the time of this plan's preparation, there is no encompassing emergency evacuation plan available for the northern San Diego region. This Glens Community Wildland Fire Evacuation Plan is consistent with the City evacuation planning standards and can be integrated into a regional evacuation plan and other pre-plans when and if the area officials and stakeholders (CAL FIRE, SDFRD, OES, San Diego Sheriff's Department, SDCFA, and others) complete one.

As demonstrated during large and localized evacuations occurring throughout San Diego County and the City over the last 15 years, an important component to successful evacuation is early assessment of the situation and early notification via managed evacuation declarations. The City utilizes early warning and informational programs to help meet these important factors. Among the methods available to citizens for emergency information are radio, television, social media/internet, neighborhood City patrol car and aerial public address notifications, and Reverse 9-1-1 or AlertSanDiego. The County of San Diego, in partnership with Blackboard Connect Inc., instituted this regional notification system that is able to send telephone notifications to residents and businesses within San Diego County impacted by, or in danger of being impacted by, an emergency or disaster. This system, called AlertSanDiego, is used by emergency response personnel to notify homes and businesses at risk with information on the event and/or actions (such as evacuation, shelter-in-place, gas leak, missing person, etc.) they are advised to implement. The system utilizes the region's 9-1-1 database, provided by the local telephone company(ies), and thus is able to contact landline telephones whether listed or unlisted. It is TTY/TDD capable.

Please also note that the major fire events that have occurred in San Diego County in the past 17 years (including the Cedar Creek and Witch fires) have also resulted in substantial change in the individual and united approaches between City, County and State agencies, as well as substantial investment in fire-fighting resources. For example, San Diego County Fire Agencies and related partners have developed a robust ability to rationally predict wildfire movement. This is accomplished through pre-fire planning and fire behavior modeling, working with UCSD's WIFIRE lab advanced wildfire behavior projection technology, and SDG&E's nationally renowned weather system network. In addition, more than 500 million dollars has been invested to enhance the county's fire prevention, detection, response, suppression and recovery capabilities since the 2003 Cedar Fire. These efforts have proven effective in managing and responding to wildfire events, such as was accomplished during the successfully managed 2018 Lilac Fire.

Because the system uses the 9-1-1 database, only landline numbers are in the system. If you have a Voice over IP (VoIP) or cellular telephone and would like to be notified over that device, or if you would like an email notification, you must register those telephone numbers and/or email address for use by the system to receive voice, text, and email messages.

## 3 SAN DIEGO CITY EVACUATION PLANNING SUMMARY

This Wildland Fire Evacuation Plan incorporates concepts and protocols practiced throughout the City and San Diego County. The City's Emergency Operations ProceduresEOP follows basic protocols set forth in the City's Operation Area Emergency Operations Plan and the California Master Mutual Aid Agreement, which dictate who is responsible for an evacuation effort and how regional resources will be requested and coordinated.

First responders are responsible for determining initial protective actions before Emergency Operations Centers (EOCs and emergency management personnel have an opportunity to convene and gain situational awareness. Initial protective actions are shared/communicated to local EOCs and necessary support agencies as soon as possible to ensure an effective, coordinated evacuation. Figure 2 summarizes the functional interactions of local government EOCs under the Incident Command System.

Figure 2. Incident Command System Local Government EOC Functional Interactions



Incident Command System-Local Government EOC Functional Interactions

 $\leftrightarrow$   $\leftrightarrow$  Primary Field - EOC Coordination and Information Flow

 $\leftrightarrow$   $\leftrightarrow$  Lines of secondary communications and coordination

\_\_\_\_\_ Lines of Management Authority

During an evacuation effort, the designated City Evacuation Coordinator is the Police Chief, who is also the Law Enforcement Coordinator, although several official City positions are allowed to declare evacuations. The Evacuation Coordinator will be assisted by other law enforcement and support agencies. Law enforcement agencies, highway/road/street departments, and public and private transportation providers will conduct evacuation operations. Procurement, regulation, and allocation of resources will be accomplished by those designated. Evacuation operations will be conducted by the following agencies:

- City Police Department
- San Diego Fire and Rescue Department
- American Red Cross
- San Diego Humane Society
- San Diego County Department of Animal Services
- Department of Planning and Development Services
- Department of Environmental Services
- Department of Public Works
- Other City, County and state agencies, as needed
- The following overview contains information from the San Diego County Evacuation Annex and is consistent with the City's Emergency Operations Plan (EOPEOP. A complete copy of the EOC can be downloaded here: https://www.sandiegocounty.gov/content/sdc/oes/emergency\_management/oes\_jl\_oparea.html.

### 3.1 Evacuation Objectives

The overall objectives of emergency evacuation operations and notifications for the City of San Diego are to:

- Expedite the movement of persons from hazardous areas;
- Institute access control measures to prevent unauthorized persons from entering vacated, or partially vacated areas;
- Provide for evacuation to appropriate transportation points, evacuation points, and shelters;
- Provide adequate means of transportation for persons with disabilities, the elderly, other persons with access and functional needs, and persons without vehicles;
- Provide for the procurement, allocation, and use of necessary transportation and law enforcement resources by means of mutual aid or other agreements;



- Control evacuation traffic;
- Account for the needs of individuals with household pets and service animals prior to, during, and following a major disaster or emergency;
- Provide initial notification, ongoing, and re-entry communications to the public through the EOC; and
- Assure the safe re-entry of the evacuated persons.

The San Diego Police Department (SDPD) is the lead agency for evacuations of areas within the City, including the Glens and The Junipers community. The SDPD, as part of a Unified Command, assesses and evaluates the need for evacuations, and orders evacuations according to established procedures. Additionally, as part of the Unified Command, the SDPD identifies available and appropriate evacuation routes and coordinate evacuation traffic management with the California Department of Transportation (Caltrans, the California Highway Patrol (CHP), the San Diego County Sheriff's Department (SDSD), other supporting agencies, and jurisdictions.

The decision to evacuate an area is not made lightly and there is a significant impact to public safety and the economy. The following process describes how emergency evacuation decisions are coordinated, allowing emergency managers and other supporting response organizations to make collaborative decisions.

### 3.2 Evacuation Coordination Process

- 1. If the emergency only impacts the City, the decision to evacuate will be made at the local jurisdiction level with regional collaboration considerations.
  - a. Based on the information gathered, local jurisdictions will generally make the determination on whether to evacuate communities as the need arises, on a case-by-case scenario basis.
  - b. The decision to evacuate will depend entirely upon the nature, scope, and severity of the emergency; the number of people affected; and what actions are necessary to protect the public.
  - c. Local jurisdictions may activate their <del>Emergency Operations Center (</del>EOC and conduct evacuations according to procedures outline in their <del>Emergency Operations Plan (</del>EOP.
  - d. The EOC may make recommendations on whether a community should evacuate and may help coordinate the evacuation effort.
  - e. The Evacuation Annex is automatically activated when an incident occurs requiring an evacuation effort that impacts two or more jurisdictions.



- f. The EOC will coordinate with fire, law enforcement, public health, and other relevant support agencies to obtain recommendations on protective actions.
- g. The EOC will coordinate with jurisdictional emergency management personnel and other public safety personnel. The Policy Group within the EOC will coordinate with other officials from jurisdictions within the City's Operational Area (OA) to identify command decisions, including:
  - i. Gaining regional situational awareness
  - ii. Determining response status
  - iii. Reviewing status of initial protective actions
  - iv. Considering additional protective actions
  - v. Evaluating public information needs
  - vi. Determining next steps
  - vii. Establishing a regular time to share updates
- h. The EOC will coordinate emergency public information to citizens in accordance with established procedures.
- i. The EOC may support coordinating the evacuation response according to the EOP, including:
  - i. Providing transportation for those who need assistance
  - ii. Providing support for people with disabilities and other access and functional needs
  - iii. Coordinating and communicating with the private sector, community groups, and faith based organizations to utilize their services and resources available to support the response
  - iv. Providing shelter for evacuees

### 3.3 Evacuation Response Operations

An evacuation of any area requires significant coordination among numerous public, private, and community/non-profit organizations. Wildfire evacuations will typically allow time for responders to conduct evacuation notification in advance of an immediate threat to life safety; giving residents time to gather belongings and make arrangements for evacuation. On the other hand, other threats, including wildfires igniting nearby, may occur with little or no notice and certain evacuation response operations will not be feasible (for example, establishing contra flow requires between

24 to 72 hours to be implemented; a no-notice event will not allow for contra flow to be established). Evacuation assistance of specific segments of the population may also not be feasible.

#### 3.3.1 Evacuation Points and Shelters

When the SDPD or Incident Command (IC) implements an evacuation order, they coordinate with the responding fire and rescue agency, the EOC, and others, to decide on locations to use as a Temporary Evacuation Point (TEP). The City's Police Department Communications Division will utilize the AlertSanDiego system to direct evacuees to the established TEPs or shelters. These evacuation points will serve as temporary safe zones for evacuees and will provide basic needs such as food, water, and restrooms. Possible shelters and assembly areas that can provide at least short-term refuge and that would be designated by emergency managers during an evacuation include (Figure 3):

- Rancho Bernardo High School
- San Diego Fire and Rescue Department<u>SDFRD</u> Fire Station 42
- Carmel Mountain Plaza

Other refuge sites are available within urbanized areas of Poway, Rancho Bernardo, Carmel Mountain Ranch, Mira Mesa, and developed communities primarily to the north, south, and east of The Glens and Junipers Communities.

If there are residents unable to evacuate or in need of transportation assistance to get to a TEP or shelter, the SDPD or IC may establish transportation points to collect and transport people without transportation resources to evacuation points. These transportation points should be large, well-known sites such as shopping centers, libraries, and schools. Transportation should be accessible to all populations, including people with disabilities and other access and functional needs.

#### 3.3.2 Pet Evacuations

The Pets Evacuation and Transportation Standards Act of 2006 amends the Stafford Act, and requires evacuation plans to take into account the needs of individuals with household pets and service animals, prior to, during, and following a major disaster or emergency.

The San Diego County Department of Animal Services (DAS) has plans in place to transport and shelter pets in a disaster under Annex O of the OA EOP, including the Animal Control Mutual Aid Agreement. Animal Control Officers, the San Diego Humane Society, and private animal care shelters will assist in the rescue, transport, and sheltering of small and large animals. In addition, potential volunteer resources and private groups are identified and tracked in WebEOC by the County. Only non-emergency resources and personnel, such as public and private animal services agencies, will be used to rescue and transport animals during an evacuation effort.

In most cases, DAS and the OA EOC will coordinate and attempt to co-locate animal shelters with people shelters.

#### 3.3.3 Shelter-in-Place (County EOC Discussion)

As stated in the County EOC, sheltering-in-place is the practice of going or remaining indoors during or following an emergency event. This procedure is recommended if there is little time for the public to react to an incident and it is safer for the public to stay indoors for a short time rather than travel outdoors. Sheltering-in-place also has many advantages because it can be implemented immediately, allowing people to remain in their familiar surroundings, and providing individuals with everyday necessities such as telephone, radio, television, food, and clothing. However, the amount of time people can stay sheltered-in-place is dependent upon availability of food, water, medical care, utilities, and access to accurate and reliable information.

The decision on whether to evacuate or shelter-in-place is carefully considered with the timing and nature of the incident (San Diego County 2014). Sheltering-in-place is the preferred method of protection for people that are not directly impacted or in the direct path of a hazard. This will reduce congestion and transportation demand on the major transportation routes for those that have been directed to evacuate by police or fire personnel. The Glens includes homes built in the 1970s and are in varying states of ignition resistance. Unlike most new master planned communities that incorporate ignition-resistant construction and provide defensibility throughout (like the Junipers will), responding fire and law enforcement personnel may not be able to direct residents to temporarily refuge in their homes at The Glens Community except for residents of the Junipers. Homes that are not built to the ignition-resistant standards can be retrofitted to increase their ability to withstand wildfire and ember storms by focusing on roofs, windows, walls, vents, appendages and landscapes. Attention to these components of a home's fire protection system is recommended for existing Glens homeowners.

Options when evacuation is not considered feasible that may be available to responding fire and law enforcement personnel may include temporary refuge/sheltering on site where residents are instructed to remain in their homes while firefighters perform their structure protection function if it is considered unsafe to evacuate. This approach is consistent with San Diego County's (San Diego County 2014) evacuation approach which states "*Due to the nature of the threats requiring an evacuation, there may be insufficient time to perform an early evacuation of the area and shelter-in-place instructions may need to be provided.*" The greater Glens community does not currently include attributes that would allow a community-wide sheltering in place option, due primarily to the older construction methods and codes that guided construction at the time the homes were built. The structures in The Junipers Community, including the proposed homes and the proposed community building, would conform to the ignition-resistant building codes codified in Chapter 7A of the California Building Code, would be ignition-resistant and designed to require minimal firefighting resources for protection, which enables this contingency option when it is considered safer than evacuation

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# Examples of Potential Evacuee Shelters during a Wildfire Evacuation

Wildland Fire Evacuation Plan for The Glens with The Junipers

#### 4 THE GLENS WITH THE JUNIPERS COMMUNITY EVACUATION ROAD NETWORK

As evidenced by mass evacuations during the 2007 Witch Fire along with other San Diego County evacuations, even with roadways that are designed to the code requirements, it may not be possible, or even the best response, to move large numbers of persons at the same time as part of a mass-evacuation. Road infrastructure throughout the United States, and including San Diego County, is not designed to accommodate a short-notice, mass evacuation. The need for evacuation plans, pre-planning, and tiered or targeted and staggered evacuations becomes very important for improving evacuation effectiveness. Among the most important factors for successful evacuations in urban settings is control of intersections downstream of the evacuation area. If intersections are controlled by law enforcement, barricades, signal control, and other means, potential backups and slowed evacuations can be minimized. Multiple evacuation points enable more evacuees the ability to evacuate with less impact on roadways.

#### **Fire Conditions**

Wildfire emergencies that would be most likely to include an evacuation of the Glens with the Junipers community would be either a large wildfire approaching from the Black Mountain Open Space Park, which is west, northwest, and southwest of the Glens Community or a large wildfire approaching from the north/northeast with potential to spot into the Glens or the adjacent Black Mountain Open Space Park. Large wildfires are often wind-driven and occur during declared Red Flag Warning days where low humidity and high winds facilitate fire ignition and spread.

If a fire starts in the Black Mountain Open Space Park and is fanned by Santa Ana winds out of the northeast, the fire would likely tend to blow away from the Glens toward the southwest, west or south (Figure 4), potentially encroaching on Glens' residences that directly abut the open space. Local winds may result in fire that burns toward the Glens, but terrain (hillsides that slope down toward the Glens) does not support aggressive runs at the community, much of which is separated from the open space by developed areas. An early evacuation of the area may occur several or more hours prior to actual threatening conditions at the Glens, depending on conditions and fire spread projections.

Fires occurring on typical (non-extreme) fire weather days, when humidity is higher and winds are not as high or gusty, have been very successfully controlled at small sizes within minutes of ignition and would not typically trigger a need to evacuate the Glens Community. Partial evacuation of some neighborhoods could be an option in these cases, particularly those homes that are closest to the native fuels in the Black Mountain Open Space Park, such as homes west of Peñasquitos Drive and those north and west of Almazon Street.

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Santa Ana Winds The Glens Community Junipers Project Buildout

REVISED FIGURE 4 Potential Wildfire Spread in Black Mountain Open Space Preserve Wildland Fire Evacuation Plan for The Glens with The Junipers

#### **Road Network and Evacuation Routes<sup>2</sup>**

The current Glens community without the Junipers Project follows the evacuation route identified below.

- Currently, the only viable evacuation route is Peñasquitos Drive to the south. Peñasquitos Drive, the Glens' primary ingress/egress, provides access to other primary evacuation routes (i.e., Carmel Mountain Road) that intersect with I-15 and <u>State Route 56 (SR-56)</u> on-ramps.
- In the northeast portion of the Glens, Andorra Way connects to Corte Raposo via an emergency fire access route.
- According to SDFRD (meeting with Chief Doug Perry on June 28, 2019), this route is a dedicated emergency vehicle access which would be available for fire apparatus ingress OR for resident evacuation/egress during an emergency, as directed by the SDFRD. However, the Andorra Way connection to Corte Raposo is currently inaccessible and unreliable as confirmed by SDFRD. Access to Camino Del Norte and I-15 would be facilitated via this route.

**Figure 5, Evacuation to the south (and west) and Emergency Vehicle Ingress via Peñasquitos Drive** – This is the primary Glens ingress/egress road and connects with Carmel Mountain Road, which offers travel options to the east into Carmel Mountain Ranch and Poway, as well as connecting to Interstate 15 (I-15. I-15 provides multiple travel options to the north towards Rancho Bernardo and Escondido or to the south towards Mira Mesa. Additionally, Carmel Mountain Road offers travel options to the south/southwest into Rancho Peñasquitos, eventually connecting to State Route (SR)SR-56 (Ted Williams Parkway). SR-56 also provides travel options to the west/northwest towards the Torrey Highlands, eventually connecting to I-5. Figure 5A illustrates the Junipers entrance connection with Peñasquitos Drive.

# Likely neighborhoods using this evacuation route include: Glens single-family homes, Hills Apartments, portion of Cresta Bella project, Rolling Hills Elementary, and the Karlan Hotel.

**Figures 6 and 7, Southeast Junipers Project Evacuation Route and Emergency Vehicle Ingress** (**proposed Private Driveway "V") to the south onto Carmel Mountain Road** – This secondary evacuation route provides direct access from the Junipers to Carmel Mountain Road which travels to the east into Poway or south/southwest into Rancho Peñasquitos, eventually connecting to SR-56. Emergency personnel would be required to manage the intersection to move vehicles onto the eastbound lanes. Responding emergency personnel could utilize this route for ingress into the Junipers in some emergency scenarios. SR-56 provides travel options to the west/northwest towards the Torrey Highlands, eventually connecting to I-5. This additional evacuation route would be available to

<sup>&</sup>lt;sup>2</sup> Figure 13 provides a map of the evacuation plan study area, which includes the Glens (all single family detached units, Hills Apartments, Peñasquitos Townhomes, Rolling Hills Elementary, The Karlan Hotel, Cresta Bella Apartments and the Lutheran Church, along with the Junipers community.

residents from the Glens community during an emergency and would include a rolled curb median with flexible (drivable) bollards, enabling law enforcement-controlled evacuation to the east or west along Carmel Mountain Road (see Figure 7). This additional emergency evacuation route and emergency vehicle ingress provides an important alternative to the entire Glens community should Peñasquitos Drive become congested or impassable during a wildfire (refer to Table 4 in Section 4.2.1). The gate on the egress lane would be openable by the SDFRD during an emergency and the HOA.

# Likely neighborhoods using this evacuation route are the Junipers and east-central portions of the Glens.

**Figure 8, Evacuation Via Del Diablo Street** – This is an emergency ingress/egress only road that will have bollards at the Del Diablo Street end and connect The Junipers with Del Diablo Street within the existing Glens community. Del Diablo Street connects to Del Diablo Way then to Peñasquitos Drive which offers evacuation to the south. This route could also be available to Glens residents to evacuate through the Junipers. Evacuation to the north via Andorra Way's enhanced emergency evacuation point (see 3 below) could also be available from this Junipers evacuation route. The bollards on this route would be removable by the SDFRD <u>during an emergency and the HOA</u>.

Likely neighborhoods using this evacuation route are the extreme northwestern portions of The Junipers <del>Community</del> and potentially northerly Glens residents evacuating to the south.

**Figures 9, 10 and 10A, Northerly Evacuation Point <u>Route</u> Enhancement Provided by Junipers <b>Project (Details discussed in Section 4.2) -** Evacuation to the north on Andorra Way to Camino Del Norte or Bernardo Center Drive – As depicted in Figures 9, 10 and 10A, this emergency access road would be available if SDFRD determined evacuation via this route was necessary. It is also available for emergency vehicle ingress. The existing road is proposed for enhancement in the Junipers EIR by removal of inoperable bollards, replacement with a Knox key switch and Opticom, enabling an automatic, remotely opening gate to SDFRD requirements, resurfacing this road to carry the imposed load of fire apparatus (75,000 pounds), and ongoing vegetation management. The road will be 20 feet wide and capable of supporting two 10-foot travel lanes. Del Diablo Street connects to Del Diablo Way/Andorra Way to the north, which connects to Corte Raposo, which connects to Paseo Montanoso and then to Camino Del Norte. Use and control of said facility shall be determined by the City of San Diego Fire Department or Police Department. The facility could be used for emergency vehicular ingress or community vehicular egress. This will be determined by the emergency response personnel at the time. The improvements to said facility will facilitate either option and will be determined on a case-by-case basis.

Likely neighborhoods using this evacuation route could be the northerly half of the Glens, all of the Glens, or none of the Glens, depending on the wildfire/emergency scenario. Currently, there is no northern evacuation route. All Glens residents are forced to evacuate to the south.



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#### Existing Condition Southerly Evacuation via Penasquitos Drive Fire Evacuation Map

Wildland Fire Evacuation Plan for The Glens with The Junipers


SOURCE: BASEMAP-SANGIS, 2017

FIGURE 5A Junipers Entrance Connection with Penasquitos Drive Wildland Fire Evacuation Plan for The Glens with The Junipers



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Glens with the Junipers Southerly Evacuation via Penasquitos Drive and Emergency Evacuation Route to Carmel Mountain Road Fire Evacutaion Map



Daily Ingress (Private Street 'V' from Carmel Mountain Rd.) Available for emergency fire apparatus Ingress and Egress.

Emergency Egress Direction ۲ Bollard Daily Ingress Direction Glens Community Boundary Junipers Project Buildout

Mountable Median with Flexible Bollards Ingress/Egress. Mountable Section for Emergencies. This intersection would require law enforcement or emergency responder intersection control.

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SOURCE: BASEMAP-SANGIS, 2017; DEVELOPMENT-HUNSAKER AND ASSOCIATES, INC. 2019



REVISED FIGURE 7 Street "V" Connection with Carmel Mountain Road



#### SOURCE: BASEMAP-SANGIS, 2017



REVISED FIGURE 8 Del Diablo Street Ingress/Egress from the Junipers





#### Northerly Emergency Evacuation Route Fire Evacuation Map



#### REVISED FIGURE 10

#### Proposed Emergency Access Road

Wildland Fire Evacuation Plan for the Junipers Project



REVISED Figure 10A

Andorra Way Detail

Wildland Fire Evacuation Plan for the Junipers Project

#### **Evacuation Alternatives**

If a wildfire ignited closer to the Glens Community during weather that facilitates fire spread, where multiple hours are not available for evacuation and placing residents on the roads could expose them to wildfire, an alternative evacuation approach would need to be explored. It is preferred to evacuate long before a wildfire is near, and in fact, history indicates that most human fatalities from wildfires are due to late evacuations when they are overtaken on roads. Therefore, it is prudent to consider a contingency option. For example, if a wildfire is anticipated to encroach upon the community or Peñasquitos Drive in a timeframe that is shorter than would be required to evacuate all residents, then evacuations could be significantly impacted. The Junipers Project creates this contingency option in two ways:

- 1. The Junipers establishes a new emergency evacuation route through the project to the southeast (Private Driveway "V"), providing direct access to Carmel Mountain Road. This improves the existing condition where evacuees from the Glens would have to rely solely on Peñasquitos Drive (previously referenced Figure 5).
- 2. The Junipers is proposing an off-site project "feature" which offers a significant Glens evacuation improvement by enhancing the northerly emergency fire access road between Andorra Way and Paseo Corte Raposo to allow for reliable fire apparatus ingress or fire department controlled emergency resident evacuation. EIR Proposed enhancements include: removing the inoperable bollards, providing a Knox key switch and Opticom, enabling an automatic, remote opening gate meeting SDFRD requirements, and resurfacing the road (previously referenced Figures 9 and 10 and 10A) and providing ongoing fuel modification vegetation maintenance and gate maintenance. Figure 11 provides a comparison between the existing condition and the proposed enhancements. These off-site enhancements as part of the Junipers Project will benefit all current and future residents. This road, with the proposed upgrades and enhancements, would enable managed evacuation to the north for Glens and Junipers residents as an augmenting or alternative to Peñasquitos Drive and the Junipers' new emergency evacuation route (Street "V") to Carmel Mountain Road (refer to Tables 2 through 4 in Section 4.2.1). Use and control of said facility shall be determined by the City of San Diego Fire Department or Police Department. The facility could be used for emergency vehicular ingress or community vehicular egress. This will be determined by the emergency response personnel at the time. The improvements to said facility will facilitate either option and will be determined on a case-by-case basis.

- 3. Another important aspect of successful evacuation is a managed and phased evacuation declaration. Evacuating in phases, based on vulnerability, location, or other factors, enables the subsequent traffic surges on major roadway to be smoothed over a longer time frame and can be planned to result in traffic levels that flow better than when mass evacuations include large evacuation areas at the same time. This plan defers to Law Enforcement and OES to appropriately phase evacuations and to consider the vulnerability of communities when making decisions.
- 4. The community's primary evacuation routes are accessed through a series of internal neighborhood roadways. Based on the existing road network once off site, the community can evacuate to the north, south, east and west depending on the nature of the emergency, as depicted in previously referenced Figures 5 through 10.
- 5. During an emergency evacuation from The Glens community, the primary and secondary roadways throughout the Glens and proposed Junipers communities-may be providing citizen evacuation while responding emergency vehicles are inbound. Because the roadways are all designed to meet or exceed San Diego Fire Code and City Public Works requirements, unobstructed travel lanes consistent with code requirements, adequate parking, 26-foot inside radius, grade maximums, signals at intersections, and roadside fuel-modification-zonesvegetation maintenance, potential conflicts that reduce the roadway efficiency for smooth evacuations are minimized.





#### FIGURE 11 Comparison of Fire Access Road between Andorra Way and Corte Reposo Existing Condition vs Proposed Enhancements Wildland Fire Evacuation Plan for the Junipers Project



#### 4.1 Evacuation Route Determination

Fire and law enforcement officials will typically identify evacuation points before evacuation routes are announced to the public. Evacuation routes are determined based on the location and extent of the incident and include as many pre-designated transportation routes as possible.

#### 4.1.1 Northern Fire Access Road

The existing condition (pre-Junipers Project) includes an aged, bollarded access between the Andorra Way and Corte Raposo cul-de-sacs. SDFRD indicated (June 28, 2019 meeting) that this road was legally provided as a dedicated fire access road, which allows for fire apparatus ingress into the Glens OR for resident evacuation from the Glens, however the route is currently NOT reliable access due to cemented bollards, an aged road surface, and overgrown vegetation. With the Junipers Project, the road would be resurfaced and tested to support 75,000-pound fire apparatus. Bollards would be removed and replaced with reliable, automatic gates to SDFRD specifications (Knox key switch and Opticom) to enable manual opening by the Fire Department or Law Enforcement in case of unanticipated gate motor failure, one removable bollard would be placed to prohibit automobiles while allowing for pedestrian access, and maintenance would be provided for roadside vegetation fuels.-would be provided brush managementmaintenance. As previously mentioned, use and control of this fire access road will be determined by City of San Diego Fire Department or Police Department. The fire access road could be used for emergency vehicular ingress or community vehicular egress. This will be determined by the emergency response personnel at the time. The improvements to said facility will facilitate either option and will be determined on a case-by-case basis. The automatic gates would be equipped to be manually opened by the Fire Department or Law Enforcement in case of unanticipated gate motor failure.

#### Northern Fire Access Maintenance

Maintenance is an important component for the long term reliability of the northern fire access route. Appendix C includes Emergency Fire Access Road details including property ownership, which facilitates ongoing Junipers HOA vegetation maintenance activities along the emergency Fire Access Road. Maintenance obligations will be as follows:

#### **City of San Diego:**

- Maintenance of access road and brushlandscape vegetation
- Maintenance of gate

#### Junipers HOA:

• Financial reserve for repair of access road and gate

• Quarterly brush landscape vegetation management

#### 4.2 Roadway Capacities and Evacuation Time Estimates

Roadway capacity represents the calculated number of vehicles that can reasonably be accommodated on a road. Roadway capacity is typically measured in vehicles per hour and can fluctuate based on the number of available lanes, demand surges, number of traffic signals, construction activity, accidents, and obstructions as well as positively by traffic control measures. The conditions for existing and planned roads are provided in Table 1. These response time estimates consider the incorporation of <u>SDFRD-approved</u> roundabouts along Peñasquitos Drive at the Project entrance (Janal) and within the Junipers Project. Per Federal Highway Administration Publication No. FHWA-14-098:

- Roundabouts are designed for safety and efficiency of all users and can actually improve response times by eliminating/minimizing stops and delays.
- Roundabouts are safer than intersections, even when signals are fitted with preemption devices.
- Emergency vehicles slow down to pass through intersections similarly to slowing down to proceed through a roundabout.
- Roundabouts accommodate larger vehicles and often include rolled curbs and truck aprons for rear wheels

Each roadway classification has a different capacity based on level of service, with freeways and highways having the highest capacities. Based on traffic engineer estimates (City of San Diego Circulation Element) and using the City's Average Daily Traffic data as the baseline, and a conservative discounting of capacity, roads that would be the most likely available to the Glen's residents and their hourly capacities are presented in Table 1.

 Table 1

 The Existing Glens Community Roadway and Freeway Estimated Vehicle Capacities

		Estimated Roadway and Freeway Capacity <sup>1</sup>				
Roadway	Segment	East	West	North	South	Total
Interstate I-15 <sup>2</sup>	North and south of Carmel Mountain Road			10,000	10,000	20,000
State Route 56	West of I-15	4,000	4,000			8,000
Carmel Mountain Road	East of I-15	3,000	3,000			6,000
Carmel Mountain Road	West of I-15	3,000	2,000			5,000
Peñasquitos Drive	Almazon Road to Carmel Mountain Road			1,000	1,000	2,000
Black Mountain Road	Carmel Mountain Road South or north to Carmel Valley Road			2,000	2,000	4,000

#### Wildland Fire Evacuation Plan The Glens with the Junipers

## Table 1 The Existing Glens Community Roadway and Freeway Estimated Vehicle Capacities

		Estimated Roadway and Freeway Capacity <sup>1</sup>				apacity <sup>1</sup>
Roadway	Segment	East	West	North	South	Total
Carmel Valley Road/Bernardo Center Drive	Black Mountain Road to Camino Del Norte			2,000	2,000	4,000
Camino Del Norte	Bernardo Center Drive to I-15	3,000	3,000			6,000
Paseo Montanoso <sup>3</sup>	Corte Raposo to Camino Del Norte			500	500	1,000
Almazon Street <sup>3</sup>	Andorra Way to Peñasquitos Dr.			500	500	1,000
Del Diablo Street <sup>3</sup>	Del Diablo Way to PeñasquitosDr.			500	500	1,000
Del Diablo Way/Andorra Way <sup>3</sup>	Peñasquitos Dr to Paseo Montanoso (with connection)			500	500	1,000

Estimated vehicle traffic per hour estimates are based on City of San Diego's Circulation Element capacity table (Circulation Element Table 2-Roadway Classifications, Levels of Service and Average Daily Traffic. The City's capacity table indicates the daily capacities for Circulation Element roadways. The max capacity is measured based on these numbers. For example, a 4-lane road at 40,000 daily capacity, 10,000 capacity per lane per day, assumes 10% occurs at peak time = 1,000 per lane per direction = 2,000 hourly max capacity in each direction at Level C service, without traffic signals.

<sup>2</sup> Does not include HOV lanes (based on 5 travel lanes in each direction at 10% during peak time).

<sup>3</sup> The residential collector roads that are calculated as having lower capacity are assumed to be capable of relocating more than the calculated vehicles per hour during an emergency. For example, two-lane collectors such as Peñasquitos Drive, Paseo Monanoso, Almazon, and Del Diablo are assumed to be capable of flowing at least 8 vehicles per minute, or 500 vehicles per hour with traffic controls.

**Note:** The vehicle capacity estimates utilized for this evacuation plan are based on available information and are discounted for various assumed traffic-related slowing. This evacuation plan assumes that law enforcement personnel are controlling downstream intersections to maintain traffic flow out of the area. If traffic flow is not maintained, then the estimated evacuation times would be expected to increase, potentially substantially, as is the case in any urban area.

Using these averages, the length of time it will take for an area to evacuate can be estimated by dividing the population by the average vehicle occupancy and then dividing by the roadway capacity (Figure 12). Table 2 provides a summary of the calculated number of evacuating vehicles and assumptions for the Glens with the Junipers populations. The populations include:

- Single family residences 1,214
- Hills Apt units 224
- Peñasquitos Townhomes 67
- Cresta Bella Apt units 360
- Rolling Hills Elementary 460 students and staff
- Karlan Hotel 174 rooms and staff
- Lutheran Church up to 400 service attendees

Figure 13 provides a color coordinated land use map depicting the locations of each population included in the evacuation calculations.

Figure 12 Evacuation Time Calculation

Evacuation Population Evacuation Time =

Roadway Capacity

The <u>existing</u> Glens community is estimated to include 3.05 persons per dwelling unit (Point2 Homes/Onboard Informatics 2018), which equals approximately 4,590 persons. The Junipers is projected to include 1.7 persons per dwelling unit, which totals 911 persons<sup>3</sup>. The combined population for the Glens with the Junipers would be 5,501 persons. During an evacuation, it is calculated that an average of 2 persons per vehicle would evacuate, resulting in up to 2,750 vehicles potentially evacuating in a major incident that required full evacuation of the Glens (with the Junipers). However, to continue this plan's conservative approach, the evacuation travel time calculation is based on every residence evacuating two vehicles. This results in up to 3,010 vehicles generated from the Glens' residential units and 1,072 vehicles from the Junipers', totaling up to 4,082 vehicles.

The population calculation includes the Cresta Bella Apartments (360 units and 720 vehicles) as well as non-residential land uses of the Karlan Hotel (174 rooms 200 vehicles), the Rolling Hills Elementary School (10 busses and 20 vehicles), and the Lutheran Church (200 vehicles). This increases the worst case population to 6,599 persons and number of evacuating vehicles (including the Glens and the Junipers) to 5,232, as depicted in Table 2.

The number would likely be lower, as some families would likely drive in one vehicle versus in multiple vehicles and, depending on the time of day, many of these vehicles may already be offsite, such as if a fire occurred during typical work hours.

<sup>&</sup>lt;sup>3</sup> Pursuant to the density factor of 3.0 persons per household unit based on the Demographic and Socio Economic Estimates for the RPCP from SANDAG (SANDAG 2018a), the project would increase the area's population by up to 1,608 persons. The project is a multi-family, age-restricted development, however, and therefore a factor of 1.7 persons per household is more appropriate, based on the American Housing Survey (American Association of Retired Persons [AARP], 2011). Therefore, the population for the project's 536 housing units is estimated to be 911 persons.



SOURCE: BASEMAP-SANGIS, 2017

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#### **FIGURE 13** Study Area Land Use and Evacuation Population Map

#### Wildland Fire Evacuation Plan The Glens with the Junipers

# Table 2 Evacuation Vehicle Estimates and Anticipated Distribution Assuming 100 Percent Occupancy (Worst Case Condition)

	Existing Glens Community <sup>1</sup>	Junipers Community	Cresta Bella Apartments	Rolling Hills Elem	Hotel Karlan	Peñasquitos Lutheran Church	Combined
Dwelling Units (residences)	1,505	536	360 units	N/A	174 rooms	N/A	2,575
Persons per Unit	3.05	1.7	3.05	N/A	2	N/A	N/A
Calculated Population	4,590	911	1,098	475	400	400	7,874
Vehicles per Unit	2	2	2	10 Busses and 20 staff vehicles	1	2 persons per vehicle	Varies
Worst Case Number of Vehicles Evacuating	3,010	1,072	720	30	200	200	5,232

<sup>1</sup> Existing Glens Community includes all single-family dwellings, Hills Apartments, and Peñasquitos Townhomes

<sup>2</sup> The population/unit assumption for senior communities is 1.7. However, the assumption that 2 vehicles/unit would evacuate is used consistent with this study's conservative approach.

<sup>3</sup> Rolling Hills Elementary Disaster Plan 2018-2019 indicates no students will be released on site and all will be bussed to Rancho Bernardo High School. Parents are instructed to not drive to the elementary campus. Busses will be allowed in to pick up the students.

<sup>4</sup> Hotel Karlan total vehicles includes full occupancy with one vehicle per room and staff vehicles.

Therefore, the potential amount of time needed to evacuate the Glens (expanded population including Hills and Cresta Bella Apartments, Peñasquitos Townhomes, Rolling Hills Elementary, Hotel Karlan, and Lutheran Church), with The Junipers based on the existing and planned roadway improvements, was calculated based on the following factors: (1) the internal roadway capacities, (2) available evacuation routes on Peñasquitos Drive and its connector roads, the new southeastern Junipers Community evacuation road to Carmel Mountain Road, and the enhanced northerly emergency evacuation point between Andorra way and Corte Raposo. Depending on the scenario, it is estimated that (1) the existing condition would require all traffic to utilize Peñasquitos Drive, (2) with the Junipers and its emergency evacuation route to Carmel Mountain Road, up to 50% of the traffic from the Glens and Junipers could be directed to use this route while approximately 50% could utilize Peñasquitos Drive, and (3) when the northerly emergency evacuation route is updated with gates and enhanced surface, roughly 1/3 of the Glens' and Junipers' communities could be directed by emergency managers to use each of the three available routes. These roads are assumed in an emergency to be able to flow up to 500 vehicles per hour, which is approximately 8 vehicles per minute.

Understanding the speed vehicles would travel to support 500 vehicles per hour provides additional supporting context. If the average vehicle is approximately 16 feet long, and allowing

approximately 5 feet between vehicles (21 total feet per vehicle), an average travel speed of approximately 2 mph would enable 500 vehicles to pass a given point every hour. This is calculated by the following:

- 500 vehicles per hour = 8 vehicles per minute = 1 vehicle every 7.2 seconds
- 2 mph = 2.94 feet per second (1 mph = 1.47 feet per second)

Therefore, at 2.94 feet/second x 7.2 seconds = 21.2 feet. Each vehicle (16 feet + 5 feet = 21 feet) is allotted 7.2 seconds to pass a given point. In order for 500 vehicles to pass that given point, a speed of 2 mph is necessary. The average human walking speed is around 3 mph.

Therefore, the following travel time and evacuation estimates are not reliant on unrealistic vehicle speeds in order to achieve the use of 500 vehicles per hour capacity. It is likely that more than 500 vehicles per hour would be possible with law enforcement traffic control. A commonly used capacity is 1,330 vehicles per lane, but this study evaluates the estimated travel time in a very conservative manner at 500 vehicles per hour.

Based on the factors and assumptions previously detailed regarding neighborhood evacuation routes, and incorporating standard pre-evacuation timeframes and the evacuation route estimates detailed in Table 3, it is estimated that the existing condition would see all evacuating traffic evacuate via Peñasquitos Drive, consistent with the 2007 Witch Creek Fire evacuation. With the construction of Private Street "V" to Carmel Mountain Road, this analysis considers that all of the Junipers and a portion of the existing Glens community utilize this new egress route, reducing the reliance on Peñasquitos Drive alone by one-half. With the Andorra Way enhancement to the north, and assuming the emergency allows evacuation in that direction and emergency managers direct residents to evacuate via this route, it would allow a portion of the Glens' northerly neighborhoods to evacuate via this option, further reducing reliance on Peñasquitos Drive and reducing overall evacuation times.

	Existing ( (Peñasqui	Condition itos Drive)	With Ju (emergency of Carmel Mou	unipers evacuation to intain Road)	With Junipers and enhanced northerly emergency evacuatior point via Andorra Way	
	Percent of Vehicles	Total Vehicles	Percent of Vehicles	Total Vehicles	Percent of Vehicles	Total Vehicles
Peñasquitos Drive	100%	4,160	50%	2,616	33%	1,744
Emergency Evacuation Route to Carmel Mountain Road	Not Available	0	50%	2,616	33%	1,744

Table 3Evacuation Route Usage and Time Estimates

	Existing ( (Peñasqui	Condition itos Drive)	With Junipers (emergency evacuation to Carmel Mountain Road)		With Junipers and enhanced northerly emergency evacuation point via Andorra Way		
	Percent of Vehicles	Total Vehicles	Percent of Vehicles	Total Vehicles	Percent of Vehicles	Total Vehicles	
Andorra Way to Corte Raposo via Enhanced Emergency Evac Route	Not Available	0	Not Available	0	33%	1,744	
Total	100%	4,160*	100%	5,232	100%	5,232	

## Table 3Evacuation Route Usage and Time Estimates

#### 4.2.1 Evacuation Time Discussion

Based on the preceding assumptions and the travel time formula, the evacuation travel time estimates for the existing condition and the Junipers scenario are summarized in Table 4. The Glens Community refers to all single-family homes and Peñasquitos Townhomes along with the Hills and Cresta Bella Apartments, Rolling Hills Elementary, Hotel Karlan and the Lutheran Church.

Table 4
The Glens and Junipers Evacuation Travel Timeframes

Scenario	Exits	Vehicles/Exit	Minimum Road Capacity (vehicles per hour)	Estimated Evacuation Travel Timeframe*
Existing Glens Community with Peñasquitos Drive (Figure 14)	1	4,160	500	8.3 hours**
Glens Community with Junipers and new emergency evacuation road onto CMR (Figure 15)	2	2,616	500	5.2 hours
Glens Community with Junipers and northerly emergency evacuation route (Figure 16)	3	1,744	500	3.5 hours

\* Includes "wheels rolling" where all persons have left their home. Does not include notification, mobilization and travel out of the area. <u>Estimated evacuation travel timeframe is calculated by dividing the number of vehicles at 100% occupancy using each evacuation route by</u> <u>the route's lowest vehicle capacity</u>)

\*\* Scenario 1 (Existing Glens Community) includes all residential, Peñasquitos Townhomes plus Cresta Bella Apartments, Rolling Hills Elementary, The Hotel Karlan and the Lutheran Church. Scenarios 2 and 3 include all of these plus the Junipers' vehicles.

\*\*\* Estimated evacuation travel timeframe is calculated by dividing the number of vehicles at 100% occupancy using each evacuation route by the route's lowest vehicle capacity) This evacuation scenario results in a worst-case calculated 8.3 hours travel time to fully evacuate the existing Glens population. With the Junipers Project, adding the southerly ingress/emergency egress

onto Carmel Mountain Road results in a significant travel time reduction to 5.2 hours. With the enhanced emergency fire access between Andorra Way and Corte Raposo for fire department controlled evacuation, another significant reduction in calculated travel time to 3.5 hours is realized.

Despite increasing the number of vehicles evacuating the community, the inclusion of the Junipers offers a potential reduction in the overall evacuation time for the greater Glens Community due to the additional exit provided to Carmel Mountain Road. Additionally, with an enhanced northerly emergency fire access route from Andorra Way to Corte Raposo, the evacuation travel time is further reduced significantly should this route be utilized by SDFRD.

Figures 14 through 16 illustrate the evacuation scenarios in Tables 3 and 4.

This travel time calculation is very conservative in both the number of vehicles evacuating and the number of vehicles per hour that can be accommodated. However, the evaluation is provided to indicate that additional means of egress have significant positive impacts on overall Glens evacuations. The Junipers Project plans to provide one additional ingress/egress route to the south as well as fund the improvements to the emergency access between Andorra Way and Corte Raposo to make it a reliable route that can provide fire department ingress and/or resident egress should it be determined necessary by SDRFD.



SOURCE: BASEMAP-SANGIS, 2020; DEVELOPMENT-HUNSAKER AND ASSOCIATES, INC. 2019



#### **REVISED FIGURE 14**

Evacuation Time for The Existing Glens via Penasquitos Drive



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Evacuation Time for The Glens with the Junipers Emergency Evacuation Route to Carmel Mountain Road



DUDEK & 1,250 2,500

Evacuation Time for the Glens with the Junipers Emergency Evacuation Road to Carmel Mountain Road and Enhanced Northerly Fire Access/Evacuation Route

#### 4.3 Evacuation Triggers

As identified in this evacuation plan, in case of wildfire, the preferred plan is early evacuation following the principles of "Ready, Set, Go." A conservative approach to evacuations off site and out of the area is prudent if wildfire may threaten the Glens. As indicated in the 2003, 2007, 2010, 2014, and 2017 fires in San Diego County, along with numerous other large wildfires in Southern California over the last decade, early notification and evacuation of residents is an effective means of limiting loss of life. Evacuation planning for wildfires in north San Diego is incident based, but uses Reverse 911 evacuation zones and is executed by law enforcement agencies. Evacuations of specific areas are based on fire behavior (spread rates), area vulnerability, and road conditions.

The status of evacuation decision making, i.e., trigger thresholds, methods, and management, has been fine-tuned over the last decade from real-world implementation and evaluation of successes and failures. It is reasonable to assume, based on past examples, that the wildfire evacuation triggers in San Diego are conservative in nature and would typically enable evacuation of threatened areas well before a fire encroaches. However, this evacuation plan provides a contingency plan for the Glens in the rare event that there is not enough time for an off-site evacuation. This contingency plan is discussed in greater detail in the following sections.

#### 4.3.1 Evacuation Trigger Thresholds

Based on Dudek's review of fire behavior, fire spread rates, fire progression and spotting occurrence during the 2007 Witch Fire (Figure 17) and confirmed by BehavePlus and FlamMap fire behavior modeling, and given the estimated timing required to evacuate the Glens, the recommended trigger for considering an evacuation at the Glens follows.

1. **Red Flag Warning Period** (low humidity and high wind): whenever there is an "active wildfire" burning within the open space areas inside the "GREEN" threshold perimeter on Figure 18, or when ordered to evacuate by fire or law officials, whichever occurs first, the Glens residents will be considered for evacuation by Incident managers and law enforcement. If wildfire burns into the area bounded by the "RED" threshold perimeter on Figure 18, evacuations will be re-evaluated and may include a decision to cease evacuations if already occurring in favor of temporary sheltering in properly fitted structures (Junipers). *NOTE: Green perimeter is up to 15 miles from project site and based on 2007 Witch Fire progression, enables up to several hours until fire arrival in the Glens vicinity.*
2. Non-Red Flag Warning Period (higher humidity and typical winds): whenever there is an active wildfire burning within the "GREEN" threshold perimeter on Figure 19, or when ordered to evacuate by fire or law enforcement officials, the Glens residents will be considered for evacuation by Incident managers. If wildfire burns into the area bounded by the "RED" threshold perimeter on Figure 19, evacuations will be re-evaluated and may include a decision to cease evacuations if already occurring in favor of temporary sheltering in site structures. *NOTE: Green perimeter is up to <u>3-8</u> miles from project site and based on fire behavior modeling, enables up to several hours until fire arrival in the Glens vicinity.* 

Winds associated with extreme weather can carry airborne embers miles ahead of the active fire front, igniting new fires that exponentially accelerate the fire spread rate and proportionally cut down the available time for evacuation. Conversely, fires occurring during the low fire season, when fuel moisture is higher and it is less likely to experience Santa Ana conditions are not present, wildfires are less frequent and typically burn fewer acres (CAL FIRE 2013).



SOURCE: CALFIRE 2016; SANGIS 2016

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FIGURE 17 Combined Witch and Guejito Fire Progression Wildland Fire Evacuation Plan for The Glens with The Junipers

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#### SOURCE: AERIAL-SANDAG IMAGERY 2014



FIGURE 18 Extreme Fire Weather Potential Evacuation Decision Trigger Threshold Wildland Fire Evacuation Plan for The Glens with The Junipers

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SOURCE: AERIAL-SANDAG IMAGERY 2014



3 Miles

Fire burning within green area triggers evacuation decision with up to several hours until fire arrival. (3 mile radius)

Fire burning within red area triggers evaluation of evacuation or on-site sheltering. (Approximately 1.5 - 2 mile radius)

FIGURE 19 Non-Extreme Fire Weather Potential Evacuation Decision Trigger Threshold Wildland Fire Evacuation Plan for The Glens with The Junipers

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#### 5 THE GLENS WITH THE JUNIPERS RESIDENT WILDFIRE/ EVACUATION AWARENESS

The Junipers HOA should be active in its outreach to its residents regarding fire safety and general evacuation procedures. There are aspects of fire safety and evacuation that require a significant level of awareness by the residents and emergency services in order to reduce and/or avoid problems with an effective evacuation. Mitigating potential impediments to successful evacuations requires focused and repeated information through a strong educational outreach program. The Junipers HOA should engage residents and coordinate with local fire agencies for fire safety awareness through a variety of methods and provide opportunities for the Glens residents to opt in to this outreach.

This evacuation plan will be accessible on the HOA website. Annual reminder notices will be provided to each homeowner encouraging them to review the plan and be familiar with community evacuation protocols. The HOA will coordinate with local fire agencies to hold an annual fire safety and evacuation preparedness informational meeting. The meeting will be attended by representatives of appropriate fire agencies and important fire and evacuation information <u>will be</u> reviewed. One focus of these meetings and of the HOA's annual message will be on the importance of each resident to prepare and be familiar with their own "Ready, Set, Go!" evacuation plan. The "Ready, Set, Go!" program is defined at http://www.readysandiego.org/Resources/wildfire\_preparedness\_guide.pdf, and information about preparing an individual Action Plan is provided in Appendix A of this document.

The focus of the "Ready, Set, Go!" program is on public awareness and preparedness, especially for those living in the wildland-urban interface (WUI) <u>influenced</u> areas. The program is designed to incorporate the local fire protection agency as part of the training and education process in order to ensure that evacuation preparedness information is disseminated to those subject to the potential impact from a wildfire. There are three components to the program:

 "READY" – Preparing for the Fire Threat: Take personal responsibility and prepare long before the threat of a wildfire so you and your home are ready when a wildfire occurs. Create defensible spaceignition-resistant landscapes by clearing planting and maintaining ignition-resistant brush vegetation away from near your home as detailed in The Junipers FPP (Dudek 2018). Use only fire-resistant landscaping and maintain the ignition resistance of your home. Assemble emergency supplies and belongings in a safe spot. Confirm you are registered for Reverse 911, AlertSanDiego, and Community alert system. Make sure all residents residing within the home understand the plan, procedures and escape routes.

- "SET" Situational Awareness When a Fire Starts: If a wildfire occurs and there is potential for it to threaten The Glens with the Junipers Community, pack your vehicle with your emergency items. Stay aware of the latest news from local media and your local fire department for updated information on the fire. If you are uncomfortable, leave the area.
- "GO!" Leave Early! Following your Action Plan provides you with knowledge of the situation and how you will approach evacuation. Leaving early, well before a wildfire is threatening your community, provides you with the least delay and results in a situation where, if a majority of neighbors also leave early, firefighters are now able to better maneuver, protect and defend structures, evacuate other residents who couldn't leave early, and focus on citizen safety.

"READY SET GO!" is predicated on the fact that being unprepared and attempting to flee an impending fire late (such as when the fire is physically close to your community) is dangerous and exacerbates an already confusing situation. This Glens Wildland Fire Evacuation Plan provides key information that can be integrated into the individual Action Plans, including the best available routes for them to use in the event of an emergency evacuation.

Situation awareness requires a reliable information source. One of the most effective public notification methods is Reverse 911. The San Diego OES operates the reverse-Reverse 911 notification system that provides a recorded message over land line telephone systems relating to evacuation notices. In addition, OES operates a program known as "AlertSanDiego" that has the capability to send emergency notifications over both land lines as well as to cell phones and via text messages. It is up to individual residents to register their cell phones for "AlertSanDiego." The registration of cell phones can be done on line at www.ReadySanDiego.com. In addition, the San Diego Emergency Alert System (EAS) is county-wide and broadcasts emergency information via two radio stations: KOGO AM 600 and KLSD AM 1360.

As part of The Junipers resident fire awareness and evacuation readiness program, which will be available to Glens residents who opt in, information will be delivered in a variety of methods. The HOA will be responsible for providing access to the Junipers' Fire Protection Plan and this Wildland Fire Evacuation Plan, including materials from the "Ready, Set, Go!" Program.

As part of the approval of The Junipers, it shall be binding on the HOA to actively participate as a partner with the SDFRD to assist with the coordination and distribution of fire safety information they develop to the greater Glens with the Junipers Community.

#### 6 THE GLENS WITH THE JUNIPERS COMMUNITY EVACUATION PROCEDURES

#### 6.1 Relocation/Evacuation

It is estimated that the minimum amount of time needed to move The Glens population to urbanized and/or designated evacuation areas may require up to 3.5 hours or more under varying constraints that may occur during an evacuation. This does not include additional allowances for the time needed to detect and report a fire, for fire response and on-site intelligence, for phone, patrols, and aerial based notifications, and for notifying special needs citizens.

Wolshon and Marchive (2007) simulated traffic flow conditions in the wildland urban interface (WUI under a range of evacuation notice lead times and housing densities. To safely evacuate more people, they recommended that emergency managers (1) provide more lead time to evacuees and (2) control traffic levels during evacuations so that fewer vehicles are trying to exit at the same time.

Wildfire emergency response procedures will vary depending on the type of wildfire and the available time in which decision makers (IC, SDFRD, CAL FIRE, SDSD, and/or County Office of Emergency Management) can assess the situation and determine the best course of action. Based on the Glens with the Junipers, its road network, and the related fire environment, the first and primary type of evacuation envisioned is an orderly, pre-planned evacuation process where people are evacuated from The Glens with the Junipers community to more urban areas further from an encroaching wildfire (likely to urban areas south [and west] or north) well before fire threatens. This type of evacuation must include a conservative approach to evacuating; i.e., when ignitions occur and weather is such that fires may spread rapidly, evacuations should be triggered on a conservative threshold that includes time allowances for unforeseen, but possible, events that would slow the evacuation process.

The second type of evacuation is considered by many to offer the highest level of life protection to the public, but it can result in evacuees being placed in harm's way if the time available for evacuation is insufficient (Cova et al. 2011). An example of this type of evacuation, which is highly undesirable from a public safety perspective, is an evacuation that occurs when fire ignites close to vulnerable communities. This type of situation is inherently dangerous because there is generally a higher threat to persons who are in a vehicle on a road when fire is burning in the immediate area than in a well-defended, ignition-resistant home. Conditions may become so poor that the vehicle drives off the road or crashes into another vehicle, and flames and heat overcome the occupants. A vehicle offers little shelter from a wildfire if the vehicle is situated near burning vegetation or catches fire itself. This type of evacuation must be considered a very undesirable situation by law and fire officials in all but the rarest situations where late evacuation may be safer

than seeking temporary refuge in a structure (such as when there are no nearby structures, the structure[s] is/are already on fire, or when there is no other form of refuge). <u>Temporary refuge</u> would be possible within the Junipers structures, but the greater Glens structures, as previously discussed, are less desirable due to their higher vulnerability to ignition.

The third potential type of evacuation is a hybrid of the first two. In cases where evacuation is in process and changing conditions result in a situation that is considered unsafe to continue evacuation, it may be advisable to direct evacuees to pre-planned temporary refuge locations, including their own home if it is ignition-resistant-and defensible, such as those at The Junipers. As with the second type of evacuation discussed above, this situation is considered highly undesirable, but the evacuation pre-planning must consider these potential scenarios and prepare decision makers at the IC level and at the field level for enacting a contingency to evacuation when conditions dictate.

Indications from past fires and related evacuations, in San Diego County and throughout SouthernCalifornia, which have experienced increasingly more frequent and larger fires, are that evacuations are largely successful, even with a generally unprepared populace. It then stands to reason that an informed and prepared populace would minimize the potential evacuation issues and related risk to levels considered acceptable from a community perspective.

Evacuation orders or notifications are often triggered based on established and pre-determined model buffers, which are based on topography, fuel, moisture content of the fuels and wind direction. Evacuations are initiated when a wildfire reaches or crosses one of these pre-determined buffers. Evacuations can also be very fluid. The IC, law enforcement and OES would jointly enact evacuations based on fire behavior.

#### 6.2 The Glens with the Junipers Community Evacuation Baseline

For purposes of this Wildland Fire Evacuation Plan, the first and most logical choice for all of the residents and guests within the boundaries of The Glens with the Junipers' Community is to adhere to the principles and practices of the "Ready, Set, Go!" Program previously mentioned in this document. As part of this program, it is important that each household develop a plan that is clearly understood by all family members and participates in the educational and training programs sponsored by The Junipers HOA and the SDFRD. In addition, it is imperative that the "Ready, Set, Go!" program information be reviewed on a routine basis along with the accompanying maps illustrating evacuation routes, temporary evacuation points and pre-identified evacuation route than the normal roads used on a daily basis.

Residents are urged to evacuate as soon as they are notified to do so or earlier if they feel uncomfortable. Directions on evacuation routes will be provided in most cases, but when not provided, The Glens and Junipers community residents will proceed according to known available routes away from the encroaching fire as detailed in Section 1 of this report. Residents are cautioned not to rely on navigation aid apps which may inadvertently lead them toward an oncoming fire. Depending on the type of emergency and the resulting evacuation, it could take as long as three hours or more to complete a Glens with the Junipers community-wide evacuation, based on road capacities and competing use of the roads by residents from other areas.

**Note**: this evacuation plan will require adjustment and continued coordination by The Junipers HOA and/or developer and fire/law enforcement agencies during each of the construction phases. With each phase, the evacuation routes may be subject to changes with the addition of both primary and secondary evacuation routes.

#### 6.3 Civilian and Firefighter Evacuation Contingency

As of this document's preparation, no community in California has been directed to shelter-inplace during a wildland fire. Even the communities in Rancho Santa Fe, California, which are designed and touted as shelter-in-place communities, were evacuated during the 2007 Witch Creek Fire. This is not to say that people have not successfully sheltered-in-place during wildfire, where there are numerous examples of people sheltering in their homes, in hardened structures, in community buildings, in swimming pools, and in cleared or ignition-resistant landscape open air areas. The preference will always be early evacuation following the "Ready, Set, Go!" model, but there exists the potential for unforeseen civilian evacuation issues, and having a contingency plan will provide direction in these situations that may result in saved lives.

Potential problems during wildfire evacuation from The Glens Community include:

- Fires that prevent safe passage along planned evacuation routes (Peñasquitos Drive) improved by the Junipers Project which allows portal onto Carmel Mountain Road through the Junipers Project and opens up a northerly route of discharge via Andorra way improvements (previously referenced Figures 9, 10 and 10A)
- Inadequate time to safely evacuate
- Fire evacuations during rush hour traffic or when large events are occurring
- Blocked traffic due to accidents or fallen tree(s) or power pole(s)
- The need to move individuals who are unable to evacuate

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It is recommended that local law enforcement and fire agencies conduct concerted pre-planning efforts focusing on evacuation contingency planning for civilian populations when it is considered safer to temporary seek a safer refuge than evacuation. The Junipers' structures would allow for the possibility of temporary sheltering while the Glens' structures would not typically be considered ignition-resistant and therefore, not appropriate for temporary refuge.

#### 6.3.1 Safety Zones

The International Fire Service Training Association (IFTSA; Fundamentals of Wildland Fire Fighting, 3rd Edition) defines "safety zones" as areas mostly devoid of fuel, which are large enough to assure that flames and/or dangerous levels of radiant heat will not reach the personnel occupying them. Areas of bare ground, burned over areas, paved areas, and bodies of water can all be used as safety zones. The size of the area needed for a safety zone is determined by fuel types, its location on slopes and its relation to topographic features (chutes and saddles) as well as observed fire behavior. Safety zones should never be located in topographic saddles, chutes or gullies. High winds, steep slopes or heavy fuel loads may increase the area needed for a safety zone.

The National Wildland Fire Coordinating Groups (NWFCG), Glossary of Wildland Fire Terminology provides the following definitions for safety zones<del>and Escape routes</del>:

*Safety Zone*. An area cleared of flammable materials used for escape in the event the line is outflanked or in case a spot fire causes fuels outside the control line to render the line unsafe. In firing operations, crews progress so as to maintain a safety zone close at hand allowing the fuels inside the control line to be consumed before going ahead. Safety zones may also be constructed as integral parts of fuelbreaks; they are greatly enlarged areas, which can be used with relative safety by firefighters and their equipment in the event of blowup in the vicinity.

According to NWFCG, safety zone(s):

- Must be survivable without a fire shelter
- Can include moving back into a clean burn
- May take advantage of natural features (rock areas, water, meadows)
- Can include constructed sites (clear-cuts, roads, helispots)
- Are scouted for size and hazards
- Consider the topographic location (larger if upslope)
- Should be larger if downwind

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- Should not include heavy fuels
- May need to be adjusted based on site-specific fire behavior

The definition for a safety zone includes provisions for separation distance between the firefighter and the flames of at least four times the maximum continuous flame height. Distance separation is the radius from the center of the safety zone to the nearest fuels. For example, considering worstcase 34-foot tall flame lengths that may be possible in open space near this site (Dudek 2017), then a 136-foot separation would be required, and potentially more could be needed if there were sitespecific features that would result in more aggressive fire behavior. The calculated 34-foot-tall flame lengths are not directly adjacent to this site and are longer than the fire behavior modeling results for fuels on and directly adjacent to the Project's developed area.

Safety zones are not readily available within the Glens Community, but the Rolling Hills Elementary School offers the best possibility for a safety zone for firefighter use. The Junipers Community will include the ability for firefighters to seek safety zones within the ignition-resistant landscapes, but identification of other potential safety zones will require additional focused study by SDFRD and other fire and law enforcement agencies.

#### 6.3.2 Temporary Firefighter Refuge Areas

Firescope California (Firefighting Resources of Southern California Organized for Potential Emergencies) was formed by legislative action to form a partnership between all facets of local, rural, and metropolitan fire departments, CAL FIRE and federal fire agencies. Firescope defines a contingency plan when it is not possible to retreat to a safety zone. This contingency includes establishment of firefighter temporary refuge areas (TRAs), which are defined as:

A preplanned area where firefighters can immediately take refuge for temporary shelter and short-term relief without using a fire shelter in the event that emergency egress to an established safety zone is compromised.

Examples of a TRA may include the lee side of a structure, inside of a structure, large lawn or parking areas, or cab of a fire engine, amongst others. Differences between a TRA and a Safety Zone is that TRAs are closer to the immediate firefighting area, are considered a contingency to being able to get to a safety zone, do not include a requirement for a large area set back four times the flame lengths of adjacent fuels, and cannot be feasibly pre-planned until firefighters arrive on-scene and size up the situation.

Although the project is in an area influenced by WUI, it does not have direct wildland exposure. For areas within WUI and those that are potentially influenced by wildland fires, Firescope appropriately notes that although safety zones and viable escape routes shall always be identified in the WUI environment, they may not be immediately available should the fire behavior increase unexpectedly. Often a TRA is more accessible in the WUI environment. A TRA will provide temporary shelter and short-term relief from an approaching fire without the use of a fire shelter and allow the responders to develop an alternate plan to safely survive the increase in fire behavior.

TRAs are pre planned areas (planned shortly after firefighters arrive on scene) where firefighters may take refuge and temporary shelter for short term thermal relief, without using a fire shelter in the event that escape routes to an established safety zone are compromised. The major difference between a TRA and a safety zone is that a TRA requires another planned tactical action; i.e., TRAs cannot be considered the final action, but must include self-defense and a move out of the area when the fire threat subsides. A TRA should be available and identified on site at a defended structure. TRAs are NOT a substitute for a safety zone. TRA pre-planning is difficult, at best because they are very site- and fire behavior-specific. For The Glens Community, TRAs would likely include navigating into any of the Juniper neighborhoods within the more densely developed areas where firefighters would be separated from the unmaintained wildland fuels by wide areas including site-wide fuel modification zones-maintained landscapes, ignition-resistant residences, and wide roads that offer numerous opportunities for TRA.

The entire developed portions of The Junipers neighborhoods, but especially the interior areas of neighborhoods, are considered TRAs. This is an important concept because it offers last-resort, temporary refuge of firefighters, and in a worst-case condition, residents. This approach would be consistent with Firescope California (2013), which indicates that firefighters must determine if a safe evacuation is appropriate and if not, to identify safe refuge for those who cannot be evacuated, including civilians.

Each of the site's residences that can be considered for TRA include the following features:

- Ignition-resistant construction
- Annual landscape inspections by 3rd party inspectors
- Wide roadways with fire hydrants
- Maintained landscapes and roadside vegetation maintenance
- Ember-resistant vents
- Interior fire sprinklers

Because there is the possibility that evacuation of the Glens and Junipers may be less safe than temporarily refuging on site, such as during a fast-moving, wind-driven fire that ignites nearby, including temporary refuge within some properly designed, constructed and maintained

residences on site is considered a contingency plan for The Glens Community. This concept is considered a component of the "Ready, Set, Go!" model as it provides a broader level of "readiness" should the ability to execute an early evacuation be negated by fire, road congestion, or other unforeseen issues.

Note: this approach would be considered a last-resort contingency during wildfire with the primary focus being on early evacuation. The decision for evacuation or temporarily refuging on site will be made by responding law enforcement and/or fire personnel.

#### 6.4 Social Aspects of Wildfire Evacuation

Orderly movement of people is the result of planning, training, education, and awareness, all of which are promoted in San Diego-County. Evacuation has been the standard term used for emergency movement of people and implies imminent or threatening danger. The term in this Wildland Fire Evacuation Plan, and under the "Ready, Set, Go!" concept, indicates that there is a perceived threat to persons and movement out of the area is necessary, but will occur according to a pre-planned and practiced protocol, reducing the potential for panic.

Citizen reactions may vary during an evacuation event, although several studies indicate that orderly movement during wildfire and other emergencies is not typically unmanageable. Evacuation can be made even less problematic through diligent public education and emergency personnel training and familiarity. Social science research literature indicates that reactions to warnings follow certain behavior patterns that are defined by people's perceptions (Aguirre 1994; Drabek 1991; Fitzpatrick and Mileti 1994; Gordon 2006; Collins 2004) and are not unpredictable. In summary, warnings received from credible sources by people who are aware (or have been made aware) of the potential risk, have the effect of an orderly decision process that typically results in successful evacuation. This success is heightened when evacuations are not foreign to residents (Quarantelli and Dynes 1977; Lindell and Perry 2004) as will occur within the Glens and Junipers area. Further, in all but the rarest circumstances, evacuees will be receiving information from credible sources during an evacuation. It would be anticipated that law enforcement and/or fire personnel would be on site to help direct traffic and would be viewed by evacuees as knowledgeable and credible. The importance of training these personnel cannot be overstated and annual education and training regarding fire safety and evacuation events will be essential for successful future evacuations.

#### 6.4.1 Evacuation of Special Populations

Vogt (1990 and 1991) defines special populations as those groups of people who, because of their special situations or needs, require different planning strategies from those of the

general population. Special needs populations include those in institutions or special facilities, those with disabilities in homes, those who need care, children, and others who cannot provide for their own evacuation if necessitated. The special needs population is concentrated in facilities, but is also widespread in terms of facility locations and those who live in residences. Special needs populations in The Glens with the Junipers Community include the hearing or visually impaired, foreign speaking, visitors passing through the area, temporary visitors such as day workers, and the non-ambulatory confined to residences either temporarily or permanently.

Tourists and temporary visitors may not have knowledge of the area's fire hazard, they may not know how to react in a fire emergency, and they may not understand what they are being told to do. Conversely, this segment of the population would typically be easier to evacuate quickly as they have no possessions or pets they would need to prepare. They can get in their cars and be directed out of the area.

#### 6.4.2 Animal Evacuations

Animal evacuations present a host of challenges that may affect the overall successful movement of people and their possessions out of harm's way. For example, livestock owners do not always have the means to load and trailer their livestock out of the area. Further, most wildfire evacuation relief shelters or commercial lodging facilities do not allow people to bring in pets or other animals. Sorensen and Vogt (2006) indicate that an issue receiving increasing attention is what evacuees do with pets or other animals such as livestock when they leave their homes and whether having pets or animals impacts their decision to evacuate.

Neither the Glens nor the Junipers accommodate livestock on site. Household pets are a common occurrence.

#### 6.4.3 Re-Entry Procedures

An important component of evacuations is the citizen re-entry process. Guidance and procedures to ensure a coordinated, safe, and orderly re-entry into impacted communities following an incident is provided in the County of San Diego Re-Entry Protocol.

Re-entry will be initiated by the IC/Unified Command of the Incident Management Team, with the support of the Director of Emergency Services, the OA EOC Director, and the Operations Section Chief at the OA EOC. In most cases, the OA EOC will remain activated until full re-entry is complete. In the event that the OA EOC has been deactivated, the IC or the Liaison Officer of the Incident Management Team will initiate re-entry procedures.

The IC will designate a Re-Entry Coordinator and the Operations Section Chief of the OA EOC will coordinate with and support the Re-Entry Coordinator. The Re-Entry Coordinator is responsible for coordinating the re-entry procedures with all involved agencies and ensuring effective communication.

The impacted areas must be thoroughly investigated to ensure it is safe for residents to return and normal operations have been restored.

The public will be notified of the re-entry status through the notification measures previously mentioned in this annex, including SDCountyEmergency.com, SDEmergency App for smart phones, emergency broadcast radio, television, press releases, informational phone lines such as 2-1-1, community briefings, and informational updates at shelters.

Once evacuees are permitted to return, it is important that procedures are established to properly identify residents and critical support personnel, as well as ensure the legitimacy of contractors, insurance adjustors, and other personnel. Re-entry points should be staffed by law enforcement personnel.

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#### 7 LIMITATIONS

This Wildland Fire Evacuation Plan has been developed based on City of San Diego wildfire and evacuation standards and the San Diego City and County Evacuation Annexes and is specifically intended as a guide for evacuations for The Glens with the Junipers Community. This plan provides basic evacuation information that will familiarize The Glens with the Junipers Community residents with the evacuation route options that may be available to them during an emergency. However, because emergencies requiring evacuation have many variables and must be evaluated on a case-by-case basis, real-time law enforcement and fire personnel/agencies' decision-making and direction during an emergency requiring evacuation would supersede this plan.

This plan analyzes the Glens' evacuation times currently and with the Junipers, including with the enhanced fire department controlled emergency fire access to the north improved and made reliably available during emergencies requiring evacuation. The estimated evacuation times are based on several assumptions as detailed in this plan. However, actual evacuation times may be faster or slower than the estimates, depending on the type of emergency, the extent of the evacuation, the time of day, and other factors. A Glens and Junipers collective, community–wide evacuation would include congested roads in its existing condition that are improved, but still congested, with the Junipers Project. Congested roads are normal in any urban setting when a mass evacuation is declared unless it is managed and evacuations. Therefore, even though the additional evacuation road to the southeast through the Junipers Project <u>and the northern route enhancement</u> improves the evacuation process substantially from the existing Glens configuration, there would likely still be congestion and delays.

This Wildland Fire Evacuation Plan promotes the "Ready, Set, Go!" model, adopted by County OES, CAL FIRE, and many fire agencies statewide, including SDCFA. The goal is to raise agency and citizen awareness of potential evacuation issues and get a majority of the public "Ready" by taking a proactive stance on preparedness, training drills, visitor education, and evacuation planning efforts. The Glens and Juniper Community populace will be "Set" by closely monitoring the situation whenever fire weather occurs and/or when wildland fire occurs, and elevating preplanned protocol activities and situation awareness. Lastly, officials will implement the plan and mandate that populations "Go" by executing pre-planned evacuation procedures in a conservative manner, i.e., evacuation will occur based on conservative decision points, as proposed in this evacuation plan or when directed by fire and law enforcement personnel, whichever is more conservative. The preferred alternative will always be early evacuation. However, there may be instances when evacuation is not possible, is not considered safe, or is not an option based on changing conditions. For example, should a fire occur and make evacuation from the Project area

ill advised, a contingency plan for residents should be available. This contingency would include moving people to pre-designated TRAs until it is safe to evacuate or the threat has been mitigated.

Ultimately, it is the intent of this Wildland Fire Evacuation Plan to guide the implementation of evacuation procedures such that the process of evacuating people from the Glens and Junipers is facilitated in an efficient manner and according to a pre-defined evacuation protocol as well as providing a contingency option of temporarily refuging (for the Junipers), if evacuation is considered less safe. The Glens and Junipers Community residents will be aware of this evacuation plan as the Junipers' HOA will post it on its Website and provide reminders to residents on at least an annual basis. This educational outreach will result in a populace that understands the potential for evacuations and the routes and options that may be presented to them.

During extreme fire weather conditions, there are no guarantees that a given structure will not burn or that evacuations will be successful all of the time. Wildfires may occur in the area that could damage property or harm persons. However, successful implementation of the procedures outlined in this Wildland Fire Evacuation Plan will provide for an informed populace regarding evacuations.

This Wildland Fire Evacuation Plan does not provide a guarantee that all persons will be safe at all times because of the procedures discussed. There are many variables that may influence overall safety. This Plan provides a summary for implementation of standard evacuation protocols, suggested roadway enhancements, and public outreach, which should result in reduced wildfire related risk and hazard. Even then, fire can compromise the procedures through various, unpredictable ways. The goal is to reduce the likelihood that the system is compromised through implementation of the elements of this Plan and regular occurring program maintenance and updates.

It is recommended that the evacuation process is carried out with a conservative approach to fire safety. This approach must include establishing and maintaining The Glens Community <del>fuel</del> <del>modification</del>-landscapes on a property by property basis, infrastructural, and <del>ignition</del>-ignition-resistant construction components (retrofitting as possible) according to the appropriate standards and embracing a "Ready, Set, Go!" stance on evacuation. Accordingly, evacuation of the wildfire areas should occur according to pre-established evacuation decision points, or as soon as they receive notice to evacuate, which may vary depending on many environmental and other factors. Fire is a dynamic and somewhat unpredictable occurrence and it is important for anyone living at the wildland-urban interface to educate themselves on practices that will improve safety.

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## **APPENDIX A**

*"Ready, Set, Go!" Resident Wildland Fire Action Guide* 

# READY, SET, GO!

#### YOUR PERSONAL WILDLAND FIRE ACTION GUIDE



# READY, SET, GO!

## **Wildland Fire Action Guide**



Saving Lives and Property through Advance Planning



ire seaon is a year-round reality in our region,
requiring firefighters and residents to be on heightened alert for the threat of wildland fire.

With our many canyons, San Diego has hundreds of linear miles of Wildland Urban Interface (WUI). Each year, wildland fires consume hundreds of homes in the WUI. Studies show that as many as 80 percent of those homes could have been saved if their owners had followed a few simple fire-safe practices. In addition, wildland firerelated deaths occur because people wait too long to leave their home.

The San Diego Fire-Rescue Department takes every precaution to help protect you and your property from wildland fire. However, the reality is that in a major wildland fire event, there will simply not be enough fire resources or firefighters to defend every home.

Successfully preparing for a wildland fire enables you to take personal responsibility for protecting yourself, your family and your property. In this Action Guide, we hope to provide the tips and tools you need to prepare; to know what to do when a fire starts; and to leave early.

The Ready, Set, Go! Program works in complementary and collaborative fashion with the Firewise<sup>®</sup> Communities Program and other wildland fire public education efforts.

Fire has always been a natural occurrence in Southern California. Our hills and canyons burned periodically long before we built homes here. Wildland fire, fueled by a build-up of dry vegetation and driven by seasonal Santa Ana winds, are extremely dangerous and difficult to control. Many homes have been built and landscaped without fully understanding what a



fire can do and few families are adequately prepared for a quick evacuation.

It is not a question of **if** but **when** the next major wildland fire will occur. Advance planning and preparation are our best defense. We hope you find the tips in the following pages helpful and take them to heart.

Brian Fennessy, Fire Chier San Diego Fire-Rescue Department

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## Living in the Wildland Urban Interface and the Ember Zone

Ready, Set, Go! begins with a house that firefighters can defend

### **Defensible Space Works!**

If you live next to a naturally vegetated area, often called the Wildland Urban Interface, provide firefighters with 100 feet of defensible space to protect your home. The buffer zone you create by removing weeds, brush and thinning vegetation helps keep the fire away from your home and reduces the risk from flying embers. Firewise Communities and the Fire-Rescue Department's brush management guidelines provide valuable guidance on property enhancements.





A home within one mile of a natural area is in the Ember Zone. Wind-driven embers can attack your home. You and your home must be prepared well before a fire occurs. Ember fires can destroy homes or neighborhoods far from the actual flame front of the wildland fire.





## What is Defensible Space?



Defensible space is the required space between a structure and the wildland area that, under normal conditions, creates a sufficient buffer to slow or halt the spread of wildland fire to a structure. It protects the home from igniting due to direct flame or radiant heat. Defensible space is essential for structure survivability during wildland fire conditions. For more information about defensible space zones and preparedness techniques within each, visit the San Diego Fire-Rescue website at http://www.sandiego.gov/fire/ services/brush

#### **ZONE ONE**

#### Zone One typically extends 35 feet from your home.

- Must be permanently irrigated to maintain succulent growth.
- Is primarily low-growing plant material, with the exception of trees. Plants shall be low-fuel and fire-resistive.
- Trim tree canopies regularly to remove dead wood and keep branches a minimum of 10 feet from structures, chimney outlets and other trees.
- Remove leaf litter (dry leaves/pine needles) from yard, roof and rain gutters.
- Relocate woodpiles and other combustible materials into Zone Two.
- Remove combustible material and vegetation from around and under decks.
- Remove or prune vegetation near windows.
- Remove "ladder fuels" (low-level vegetation that would allow the fire to spread from the ground to the tree canopy). Create a separation between low-level vegetation and tree branches by reducing the height of the vegetation and/or trimming low branches.

#### **ZONE TWO**

#### Zone Two typically extends 35 to 100 feet from your home.

- Minimize the chance of fire jumping from plant to plant by removing dead material and removing or thinning vegetation seasonally. The minimum spacing between vegetation is three times the dimension of the plant.
- There should be no permanent irrigation in Zone Two.
- Remove "ladder fuels."
- Cut or mow annual grass down to a maximum height of 2 inches.
- Trim tree canopies regularly to keep branches a minimum of 10 feet from other trees.
- Retain a canopy coverage of 50%.

## What is a Hardened Home?

Construction materials and the quality of the defensible space surrounding a home are what gives it the best chance to survive a wildland fire. Embers from a wildland fire can find the weak link in your home's fire protection scheme and gain the upper hand because of a small, overlooked or seemingly inconsequential factor. However, there are measures you can take to safeguard your home from wildland fire. While you may not be able to accomplish all the measures listed below, each will increase your home's, and possibly your family's, safety and survival during a wildland fire.



#### ROOFS

Roofs are the most vulnerable surface where embers land because they can lodge and start a fire. Roof valleys, open ends of barrel tiles and rain gutters are all points of entry.

#### EAVES

Embers can gather under open eaves and ignite exposed wood or other combustible material.

#### VENTS

Embers can enter the attic or other concealed spaces through vents and ignite combustible materials. Vents in eaves and cornices are particularly vulnerable, as are any unscreened vents.

#### WALLS

Combustible siding or other combustible or overlapping materials provide surfaces or crevices for embers to nestle and ignite.

#### **WINDOWS and DOORS**

Embers can enter through open windows and gaps in doors, including garage doors. Plants or combustible storage near windows can ignite from embers and generate heat that can break windows and/or melt combustible frames.

#### **BALCONIES and DECKS**

Embers can collect in or on combustible surfaces or the undersides of decks and balconies, ignite the material and enter the home through walls or windows.

To harden your home further, consider protecting your home with a residential fire sprinkler system. In addition to extinguishing a fire started by an ember that enters your home, it also protects you and your family yearround from any fire that may start in your home.

### **Tour a Wildland Fire Prepared Home**

Home Site and Yard: Ensure you have at least a 100-foot radius of defensible space (thinned vegetation) around your home.

Cut and remove dry weeds and grass before noon when temperatures are cooler to reduce the chance of sparking a fire.

Landscape with fire-resistant plants that have a high moisture content and are low-growing.

Keep woodpiles, propane tanks and combustible materials away from your home and other structures such as garages, barns and sheds. **Inside:** Keep working fire extinguishers on hand. Install smoke alarms and carbon monoxide detectors on each level of your home and near bedrooms. Test them monthly and change the batteries as needed.

Address: Make sure your address is clearly visible from the road.

**Roof:** Your roof is the most vulnerable part of your home because it can easily catch fire from windblown embers. Homes with wood-shake or shingle roofs are at high risk of being destroyed during a wildland fire.

Build your roof or re-roof with fire-resistant materials such as composition, metal or tile. Block any spaces between roof decking and covering to prevent ember intrusion.

Clear pine needles, leaves and other debris from your roof and gutters.

Cut any tree branches within ten feet of your roof.

Vents: Vents on homes are particularly vulnerable to flying embers.

All vent openings should be covered with  $\frac{1}{8}$  inch metal mesh. Do not use fiberglass or plastic mesh because they can melt and burn.

Attic vents in eaves or cornices should be baffled or otherwise protected to prevent ember intrusion (mesh is not enough).

**Windows:** Heat from a wildland fire can cause windows to break even before the home ignites. This allows burning embers to enter and start internal fires. Single-paned and large windows are particularly vulnerable.

Install dual-paned windows with the exterior pane of tempered glass to reduce the chance of breakage in a fire.

Limit the size and number of windows in your home that face large areas of vegetation.

**Walls:** Wood products, such as boards, panels or shingles, are common siding materials. However, they are combustible and not good choices for fire-prone areas.

Build or remodel with fire-resistant building materials, such as brick, cement, masonry or stucco.

Be sure to extend materials from foundation to roof.

**Garage:** Have a fire extinguisher and tools such as a shovel, rake, bucket and hoe available for fire emergencies.

Install a solid door with self-closing hinges between living areas and the garage. Install weather stripping around and under door to prevent ember intrusion.

Store all combustibles and flammable liquids away from ignition sources.

**Driveways and Access Roads:** Driveways should be designed to allow fire and emergency vehicles and equipment to reach your house.

Access roads should have a minimum 10-foot clearance on either side of the traveled section of the roadway and should allow for two-way traffic.

Ensure that all gates open inward and are wide enough to accommodate emergency equipment.

Trim trees and shrubs overhanging the road to a minimum of  $15\frac{1}{2}$  feet to allow emergency vehicles to pass.

![](_page_103_Picture_7.jpeg)

**Non-Combustible Boxed In Eaves:** Box in eaves with non-combustible materials to prevent accumulation of embers.

**Raingutters:** Screen or enclose rain gutters to prevent accumulation of plant debris.

Water Supply: Have multiple garden hoses that are long enough to reach any area of your home and other structures on your property.

If you have a pool or well, consider a pump.

**Chimney:** Cover your chimney and stovepipe outlets with a non-flammable screen of  $\frac{1}{4}$  inch wire mesh or smaller to prevent embers from escaping and igniting a fire.

Make sure that your chimney is at least 10 feet away from any tree branches.

**Deck/Patio Cover:** Use heavy timber or non-flammable construction material for decks.

Enclose the underside of balconies and decks with fire-resistant materials to prevent embers from blowing underneath.

Keep your deck clear of combustible items, such as baskets, dried flower arrangements and other debris.

If built after 1989, the decking surface must be ignition resistant if it is within 10 feet of the home.

## **READY, SET, GO!**

## Create Your Own Action Guide

Now that you've done everything you can to protect your house, its time to prepare your family. Your **Wildland Fire Action Guide** must be prepared well in advance of a fire. Include *all* members of your household. Use these checklists to help you gain a situational awareness of the threat and to prepare your Wildland Fire Action Guide. For more information on property and home preparedness before a fire threat, review the preparedness checklist on the Firewise Communities website, www.firewise.org

## **Ready – Preparing for the Fire Threat**

![](_page_104_Picture_4.jpeg)

- Create a **Family Disaster Plan** that includes meeting locations and communication plans. Rehearse it regularly. Include in your plan the evacuation of pets and large animals such as horses.
- Have fire extinguishers on hand and train your family how to use them.
- Ensure that your family knows where your gas, electric and water main shut-off controls are located and how to use them.
- Plan and practice several different evacuation routes.
- Designate an emergency meeting location outside the fire hazard area.
- Assemble an emergency supply kit as recommended by the American Red Cross. Keep an extra kit in your vehicle.
- Appoint an out-of-area friend or relative as a point of contact so you can communicate with family members.
- Maintain a list of emergency contact numbers in your cell phone, posted near your landline phone and in your emergency supply kit.
- Have a portable radio or scanner so you can stay updated on the fire.

## Set – Situational Awareness when a Fire Starts

- Evacuate as soon as you are set!
- Alert family and neighbors.
- Dress in appropriate clothing (i.e. clothing made from natural fibers, such as cotton, and work boots). Have goggles and a dry bandana or particle mask handy.
- Ensure that you have your emergency supply kit on hand that includes all necessary items, such as a battery powered radio, spare batteries, emergency contact numbers, and ample drinking water.
- Stay tuned to your TV or local radio stations for updates, or check the Fire-Rescue Department web site www.sandiego.gov/fire, Facebook page and Twitter feed.
- Remain close to your house, drink plenty of water and keep an eye on your family and pets until you are ready to leave.

#### **INSIDE CHECKLIST, IF TIME ALLOWS**

- Close all windows and doors, but leave them unlocked.
- Remove flammable window shades and curtains and close metal shutters.
- Move furniture to the center of the room, away from windows and doors.
- Turn off pilot lights and air conditioning.
- Leave your lights on so firefighters can see your house and other structures under smoky conditions.

![](_page_105_Picture_13.jpeg)

#### **OUTSIDE CHECKLIST, IF TIME ALLOWS**

- Bring combustible items from the exterior of the house inside (items such as patio furniture, children's toys, door mats, etc.) or place them in the pool, if you have one.
- Turn off propane tanks and gas at the meter.
- Don't leave sprinklers on or water running they can waste critical water pressure.
- Leave exterior lights on.
- Back your car into the driveway to facilitate a quick departure. Shut doors and roll up windows.
- Have a ladder available.
- Cover attic and ground vents with pre-cut plywood or commercial covers.

#### **IF YOU ARE TRAPPED: SURVIVAL TIPS**

- Remain inside your home until the fire passes.
- Shelter away from outside walls.
- Bring garden hoses inside the house so embers don't destroy them.
- Patrol inside your home for spot fires and extinguish any you find.
- Wear long sleeves and long pants made of natural fibers such as cotton.
- Stay hydrated.
- Ensure you can exit the home if it catches fire (remember if it is hot inside the house, it is four to five times hotter outside).
- Fill sinks and tubs for an emergency water supply.
- Place wet towels under doors to keep smoke and embers out.
- After the fire has passed, check your home and roof. Extinguish any fires, sparks or embers.
- Check inside the attic for hidden embers.
- ☐ If there are fires that you cannot extinguish with a small amount of water or in a short period of time, call 9-1-1.

## Go – Leave Early

By leaving early, you give your family the best chance of surviving a wildland fire. You also help firefighters by keeping roads clear of congestion, enabling them to move more freely and do their job in a safer environment.

#### WHEN TO LEAVE

Leave early enough to avoid being caught in fire, smoke or road congestion. Don't wait to be told by authorities to leave. In an intense wildland fire, they may not have time to knock on every door. If you are advised to leave by local authorities, don't hesitate!

#### WHERE TO GO

Leave to a predetermined location. It should be a low-risk area, such as a well-prepared neighbor or relative's house, a Red Cross shelter or evacuation center, motel, etc.

#### **HOW TO GET THERE**

Have several travel routes in case one route is blocked by the fire or by emergency vehicles and equipment. Choose an escape route away from the fire.

#### WHAT TO TAKE

Take your prepared emergency supply kit containing your family and pet's necessary items.

![](_page_106_Picture_10.jpeg)

#### **EMERGENCY SUPPLIES**

The American Red Cross recommends every family have an emergency supply kit assembled long before a wildland fire or other emergency occurs. Use the checklist below to help assemble yours. For more information on emergency supplies, visit the American Red Cross Web site at www.redcross.org.

- Three-day supply of water (one gallon per person per day).
- Non-perishable food for all family members and pets (three-day supply).
- First aid kit.
- Flashlight, battery-powered radio, and extra batteries.
- An extra set of car keys, credit cards and cash or traveler's checks.
- Sanitation supplies.
- Extra eyeglasses or contact lenses.
- Important family documents and contact numbers.
- Map marked with evacuation routes.
- Prescriptions or special medications.
- Family photos, valuable and other irreplaceable items that are easy to carry.
- Personal computers, hard drives, disks and flash drivers.
- Chargers for electronic communication devices.

Note: Keep a pair of old shoes and a flashlight handy in case of a sudden evacuation at night.

## **My Personal Wildland Fire Action Guide**

During High Fire Danger days in your area, monitor your local media for information and be ready to implement your plan. Hot, dry and windy conditions create the perfect environment for a wildland fire.

Important Phone Numbers:	
Out-of-Area Contact:	Phone:
Work:	
School:	
Other:	
Evacuation Routes:	
Meeting Location:	
Location of Emergency Supply Kit:	
Notes:	

![](_page_107_Picture_4.jpeg)

www.sandiego.gov/fire


#### Safety Checklist

Tips To Improve Family and Property Survival During A Wildland Fire

	Home	Yes	No
1.	Does your home have a metal, composition, tile or other non-combustible roof with capped ends and covered fascia?		
2.	Are the rain gutters and roof free of leaves, needles and branches?		
3.	Are all vent openings screened with $^{1}/_{8}$ inch mesh metal screen?		
4.	Are approved spark arrestors on chimneys?		
5.	Does the house have non-combustible siding material?		
6.	Are the eaves "boxed in" and the decks enclosed?		
7.	Are the windows double-paned or tempered glass?		
8.	Are decks, porches and similar areas made of non-combustible material and are they free of easily combustible material?		
9.	Is all firewood at least 30 feet from the house?		
	Defensible Space	Yes	No
1.	Has dead vegetation been removed from the defensible space zones around your home? (Consider adding distance due to slope of property.)		
2.	Is the required separation between shrubs maintained?		
3.	Have ladder fuels been removed?		
4.	Is there a clean and green area extending at least 35 feet from the house?		
5.	Is there a non-combustible area within five feet of the house?		
6.	Is the required separation between trees and crowns maintained?		

	LINGLYGHUY AUUG55	109	NU
1.	Is the home address plainly legible and visible from the street?		
2.	Are trees and shrubs overhanging the street trimmed to $15\frac{1}{2}$ feet?		
3.	If your home has a long driveway, does it have a suitable turnaround area?		

Ready, Set, Go! www.wildlandfireRSG.org www.sandiego.gov/fire







**Emergency Supply List** 

### Additional Items to Consider Adding to an Emergency Supply Kit:

- Prescription medications and glasses
- Infant formula and diapers
- **Pet food and extra water for your pet**
- □ Important family documents such as copies of insurance policies, identification and bank account records in a waterproof, portable container
- Cash or traveler's checks and change
- □ Emergency reference material such as a first aid book or information from www.ready.gov
- □ Sleeping bag or warm blanket for each person. Consider additional bedding if you live in a cold-weather climate.
- □ Complete change of clothing including a long sleeved shirt, long pants and sturdy shoes. Consider additional clothing if you live in a cold-weather climate.
- Household chlorine bleach and medicine dropper When diluted nine parts water to one part bleach, bleach can be used as a disinfectant. Or in an emergency, you can use it to treat water by using 16 drops of regular household liquid bleach per gallon of water. Do not use scented, color safe or bleaches with added cleaners.
- **Fire Extinguisher**
- □ Matches in a waterproof container
- **General Problem** Feminine supplies and personal hygiene items
- Mess kits, paper cups, plates and plastic utensils, paper towels
- Paper and pencil
- Books, games, puzzles or other activities for children



Ready

Prepare. Plan. Stay Informed.®





#### Through its Ready Campaign,

the Federal Emergency Management Agency educates and empowers Americans to take some simple steps to prepare for and respond to potential emergencies, including natural disasters and terrorist attacks. *Ready* asks individuals to do three key things: get an emergency supply kit, make a family emergency plan, and be informed about the different types of emergencies that could occur and their appropriate responses.

All Americans should have some basic supplies on hand in order to survive for at least three days if an emergency occurs. Following is a listing of some basic items that every emergency supply kit should include. However, it is important that individuals review this list and consider where they live and the unique needs of their family in order to create an emergency supply kit that will meet these needs. Individuals should also consider having at least two emergency supply kits, one full kit at home and smaller portable kits in their workplace, vehicle or other places they spend time.



Federal Emergency Management Agency Washington, DC 20472

### Family Emergency Communication Plan Kit



# BE SMART. TAKE PART. CREATE YOUR FAMILY EMERGENCY COMMUNICATION PLAN

# Join with others to prepare for emergencies and participate in America's PrepareAthon! | ready.gov/prepare

Creating your Family Emergency Communication Plan starts with one simple question: "What if?"

"What if something happens and I'm not with my family?" "Will I be able to reach them?" "How will I know they are safe?" "How can I let them know I'm OK?" During a disaster, you will need to send and receive information from your family.

Communication networks, such as mobile phones and computers, could be unreliable during disasters, and electricity could be disrupted. Planning in advance will help ensure that all the members of your household—including children and people with disabilities and others with access and functional needs, as well as outside caregivers—know how to reach each other and where to meet up in an emergency. Planning starts with three easy steps:



### **1. COLLECT.**

Create a paper copy of the contact information for your family and other important people/offices, such as medical facilities, doctors, schools, or service providers.



## 2. SHARE.

Make sure everyone carries a copy in his or her backpack, purse, or wallet. If you complete your *Family Emergency Communication Plan* online at <u>ready.gov/make-a-plan</u>, you can print it onto a wallet-sized card. You should also post a copy in a central location in your home, such as your refrigerator or family bulletin board.



## **3. PRACTICE.**

Have regular household meetings to review and practice your plan.



If you are using a mobile phone, a text message may get through when a phone call will not. This is because a text message requires far less bandwidth than a phone call. Text messages may also save and then send automatically as soon as capacity becomes available.



#### **HOUSEHOLD INFORMATION**

Write down phone numbers and email addresses for everyone in your household. Having this important information written down will help you reconnect with others in case you don't have your mobile device or computer with you or if the battery runs down. If you have a household member(s) who is Deaf or hard of hearing, or who has a speech disability and uses traditional or video relay service (VRS), include information on how to connect through relay services on a landline phone, mobile device, or computer.

#### SCHOOL, CHILDCARE, CAREGIVER, AND WORKPLACE EMERGENCY PLANS

Because a disaster can strike during school or work hours, you need to know their emergency response plans and how to stay informed. Discuss these plans with children, and let them know who could pick them up in an emergency. Make sure your household members with phones are signed up for alerts and warnings from their school, workplace, and/or local government. To find out more about how to sign up, see *Be Smart. Know Your Alerts and Warnings* at http://1.usa.gov/1BDloze. For children without mobile phones, make sure they know to follow instructions from a responsible adult, such as a teacher or principal.

#### **OUT-OF-TOWN CONTACT**

It is also important to identify someone outside of your community or State who can act as a central point of contact to help your household reconnect. In a disaster, it may be easier to make a long-distance phone call than to call across town because local phone lines can be jammed.

#### **EMERGENCY MEETING PLACES**

Decide on safe, familiar places where your family can go for protection or to reunite. Make sure these locations are accessible for household members with disabilities or access and functional needs. If you have pets or service animals, think about animal-friendly locations. Identify the following places:

*Indoor*: If you live in an area where tornadoes, hurricanes, or other high-wind storms can happen, make sure everyone knows where to go for protection. This could be a small, interior, windowless room, such as a closet or bathroom, on the lowest level of a sturdy building, or a tornado safe room or storm shelter.

*In your neighborhood*: This is a place in your neighborhood where your household members will meet if there is a fire or other emergency and you need to leave your home. The meeting place could be a big tree, a mailbox at the end of the driveway, or a neighbor's house.

*Outside of your neighborhood*: This is a place where your family will meet if a disaster happens when you're not at home and you can't get back to your home. This could be a library, community center, house of worship, or family friend's home. *Outside of your town or city*: Having an out-of-town meeting place can help you reunite if a disaster happens and:

- You cannot get home or to your out-of-neighborhood meeting place; or
- Your family is not together and your community is instructed to evacuate the area.

This meeting place could be the home of a relative or family friend. Make sure everyone knows the address of the meeting place and discuss ways you would get there.

#### **OTHER IMPORTANT NUMBERS AND INFORMATION**

You should also write down phone numbers for emergency services, utilities, service providers, medical providers, veterinarians, insurance companies, and other services.



Discuss what information you should send by text. You will want to let others know you are safe and where you are. Short messages like "I'm OK. At library" are good.

	Talk about who will be the lead person to send out information about the designated meeting place for the household.
	Practice gathering all household members at your indoor and neighborhood emergency meeting places. Talk about how each person would get to the identified out-of-neighborhood and out-of-town meeting places. Discuss all modes of transportation, such as public transportation, rail, and para-transit for all family members, including people with disabilities and others with access and functional needs.
	Regularly have conversations with household members and friends about the plan, such as whom and how to text or call, and where to go.
	To show why it's important to keep phone numbers written down, challenge your household members to recite important phone numbers from memory— now ask them to think about doing this in the event of an emergency.
	Make sure everyone, including children, knows how and when to call 911 for help. You should only call 911 when there is a life-threatening emergency.
	Review, update, and practice your <i>Family Emergency Communication Plan</i> at least once a year, or whenever any of your information changes.
To he step: <i>It Sta</i> www icon	elp start the conversation or remind your family why you are taking s to prepare and practice, you may want to watch the 4-minute video, <i>arted Like Any Other Day</i> , about families who have experienced disaster, at w.youtube.com/watch?v=w_omgt3MEBs. Click on the closed captioning (CC) on the lower right to turn on the captioning.
After impr reme	r you practice, talk about how it went. What worked well? What can be oved? What information, if any, needs to be updated? If you make updates, ember to print new copies of the plan for everyone.
ОТН	IER IMPORTANT TIPS FOR COMMUNICATING IN DISASTERS <sup>1</sup>
	Text is best when using a mobile phone, but if you make a phone call, keep it brief and convey only vital information to emergency personnel and/or family or household members. This will minimize network congestion, free up space on the network for emergency communications, and conserve battery power. Wait 10 seconds before redialing a number. If you redial too quickly, the data from the handset to the cell sites do not have enough time to clear before you've re-sent the same data. This contributes to a clogged network.
	Conserve your mobile phone battery by reducing the brightness of your screen placing your phone in airplane mode, and closing apps you do not need. Limit watching videos and playing video games to help reduce network congestion.

Keep charged batteries, a car phone charger, and a solar charger available for backup power for your mobile phone, teletypewriters (TTYs), amplified phones, and caption phones. If you charge your phone in your car, be sure the car is in a well-ventilated area (e.g., not in a closed garage) to avoid life-threatening carbon monoxide poisoning.

If driving, do not text, read texts, or make a call without a hands-free device.
Maintain a household landline and analog phone (with battery backup if it has a cordless receiver) that can be used when mobile phone service is unavailable. Those who are Deaf or hard of hearing, or who have speech disabilities and use devices and services that depend on digital technology (e.g., VRS, Internet Protocol [IP] Relay, or captioning) should have an analog phone (e.g., TTY, amplified phone, or caption phone) with battery backup in case Internet or mobile service is down.
If you evacuate and have a call-forwarding feature on your home phone, forward your home phone number to your mobile phone number.
Use the Internet to communicate by email, Twitter, Facebook, and other social media networks. These communication channels allow you to share information quickly with a widespread audience or to find out if loved ones are OK. The Internet can also be used for telephone calls through Voice over Internet Protocol. For those who are Deaf or hard of hearing, or who have speech disabilities, you can make calls through your IP Relay provider.
If you do not have a mobile phone, keep a prepaid phone card to use if needed during or after a disaster.
Use a pay phone if available. It may have less congestion because these phones don't rely on electricity or mobile networks. In some public places, you may be able to find a TTY that can be used by those who are Deaf or hard of hearing, or who have speech disabilities.

#### America's PrepareAthon! is a grassroots campaign for action to get more people prepared for emergencies. Make your actions count at ready.gov/prepare.

The reader recognizes that the Federal Government provides links and informational data on various disaster preparedness resources and events and does not endorse any non-Federal events, entities, organizations, services, or products.



### FAMILY EMERGENCY COMMUNICATION PLAN

HOUSEHOLD INFORMATION

Home #: Address:
Name:
Name:
Name:
Name: Mobile #: Other # or social media: Email: Important medical or other information:
Name: Address: Emergency/Hotline #: Website: Emergency Plan/Pick-Up:

SCHOOL, CHILDCARE,

CAREGIVER, AND WORKPLACE

**EMERGENCY PLANS** 

SCHOOL, CHILDCARE, CAREGIVER, AND WORKPLACE EMERGENCY PLANS	Name: Address: Emergency/Hotline #: Website: Emergency Plan/Pick-Up:
	Name: Address: Emergency/Hotline #: Website: Emergency Plan/Pick-Up:
	Name: Address: Emergency/Hotline #: Website: Emergency Plan/Pick-Up:
IN CASE OF EMERGENCY (ICE) CONTACT	Name:
OUT-OF-TOWN Contact	Name:
EMERGENCY MEETING PLACES	Indoor: Instructions: Neighborhood: Instructions:
	Out-of-Neighborhood: Address: Instructions:
	Out-of-Town: Address: Instructions:

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### IMPORTANT NUMBERS OR INFORMATION

Police:	Dial 911 c	or #:	
Fire:	Dial 911 c	or #:	
Poison Control:		#:	
Doctor:		#:	
Doctor:		#:	
Pediatrician:		#:	
Dentist:		#:	
Hospital/Clinic:		#:	
Pharmacy:		#: .	
Medical Insurance:		#:	
Policy #:			
Medical Insurance:		#:	
Policy #:			
Homeowner/Rental	Insurance	9:	
#:			
Policy #:			
Flood Insurance:		#:	
Policy #:			
Veterinarian:		#:	
Kennel:		#:	
Electric Company: .		#:	
Gas Company:		#:	
Water Company:		#:	
Alternate/Accessible	e Transpor	rtatio	n:
#:			
Other:		#:	
Other:		#:	
Other:		#:	

### Family Emergency Communication Plan Cards

r — — — — — — — — — — — — — — — — — — —		IN CASE OF EMERGENCY (ICE) CONTACT	
	i i	Nama	
AMERICA'S	i i	Name	
PrepareAthon! Ready		Address:	
BE SMART. TAKE PART. PREPARE.			
	i i	OUT-OF-TOWN CONTACT	
	i i	Name:	
Write your family's name above		Home #:Email:	
Family Emergency Communication Plan		Address:	
		EMERGENCY MEETING PLACES	
I Home #:		Indoor:	
I Address:		Instructions	
Name:Mobile #:	1 1		
Other # or social media: Email:	1		
Important medical or other information:		Neighborhood:	
I Name:Mobile #:		Instructions:	
Other # or social media: Email:			
I Important medical or other information	1		
•	<pre>FOLD HERE</pre>		
		Out-of-Neighborhood:	
Name:Nobile #:	i i	Address:	
Other # or social media: Email:		Instructions:	
Important medical or other information:			
Name:Mobile #:		Out-of-Town:	
Other # or social media: Email:		Address:	
I Important medical or other information:		Instructions:	
1			
	<		
Name:	1 1	Police:Dial 911 or #:	
Address:		Fire:	
Fmergency/Hotline #:		Poison Control:#: Doctor: #:	
Emergency Plan/Pick-I In:		Doctor:	
		Pediatrician:#:	
I Name:		Medical Insurance:#:	
Address:		Policy #:	
Emergency/Hotline #: Website:	i - 1	Medical Insurance:#:	
I Emergency Plan/Pick-Up:		Hospital/Clinic:#:	
⊧	I <here></here>	Dharmoonu #1	
Name:		Homeowner/Rental Insurance:#:	
Address:		Policy #:	
Emergency/Hotline #:Website:		Flood Insurance:#:	
Emergency Plan/Pick-Up:		Veterinarian: #:	
I I Name:	1 1	Kennel:	
I Address:	1 1	Electric Company:#: Gas Company:	
Emergency/Hotline #:		Water Company:#:	
Emergency Plan/Pick-Up;	1	Alternate/Accessible Transportation:#:	
 		Other:	
	a		. – – .

### Sample Family Disaster Plan



### **Family Disaster Plan**

Family Last Name(s) or House	Date:					
Family Member/Household Co	ontact Info (If needed, a	dditional space is provid	led in #10 below):			
Name	Home Phone	<u>Cell Phone</u>	<u>Email</u> :			
Pet(s) Info:						
Name:	<u>Type:</u>	<u>Color:</u>	Registration #:			

#### **Plan of Action**

1. The disasters most likely to affect our household are:

2. What are the escape routes from our home?

3. If separated during an emergency, what is our meeting place near our home?

4. If we cannot return home or are asked to evacuate, what is our meeting place outside of our neighborhood?

5. In the event our household is separated or unable to communicate with each other, our emergency contact outside of our immediate area is:

<u>Name</u>	<u>Home Phone</u>	<u>Cell Phone</u>	<u>Email</u> :

After a disaster, let your friends and family know you are okay by registering at "Safe and Well" at <u>https://safeandwell.communityos.org/cms//</u> or by calling 1-800-733-2767. You can also give them a call, send a quick text or update your status on social networking sites.

6. If at school/daycare, our child(ren) will be evacuated to:

Child's Name:	Evacuation Site (address and contact info):				
7. Our plan for people in our household with a disability or special need is:					
Person's Name:	<u>Plan:</u>				

8. During certain emergencies local authorities may direct us to "shelter in place" in our home. An accessible, safe room where we can go, seal windows, vents and doors and listen to emergency broadcasts for instructions, is:

9. Family Member Responsibilities in the Event of a Disaster

Task	Description	Family Member Responsible
Disaster Kit*	Stock the disaster kit and take it if evacuation is necessary. Include	
	to include medications and eye glasses.	
Be informed	Maintain access to NOAA or local radio, TV, email or text alerts for	
	important and current information about disasters.	
Family	Make sure the household medical information is taken with us if	
Medical	evacuation is necessary.	
Information		
Financial	Obtain copies of bank statements and cash in the event ATMs and	
Information	credit cards do not work due to power outages. Bring copies of	
	utility bills as proof of residence in applying for assistance.	
Pet	Evacuate our pet(s), keep a phone list of pet-friendly motels and	
Information	animal shelters, and assemble and take the pet disaster kit.	
Sharing and	Share the completed plan with those who need to know. Meet	
Maintaining	with household members every 6 months or as needs change to	
the Plan	update household plan.	

\*What supplies and records should go in your disaster kit? Visit <u>www.redcross.org</u>

10. Other information, if not able to be included above.

Congratulations on completing your family disaster plan! Please tell others: "We've made a family disaster plan and you can, too, with help from the American Red Cross."

Get the facts about what you should do if an emergency or disaster occurs at <u>www.redcross.org</u>

# **APPENDIX C**

Emergency Fire Access Road between Andorra Way and Corte Raposo – Details and Land Ownership



NAMaa\Fxhihils\FX Andarra Way Detail.dea [] 2019-07-02 17:53:13[] W.O. 2167-0154

	IMPACTS (SQFT)	ITEMS TO BE REMOVED	NEW IMPROVEMENTS
,	4915	BOLLARDS, PROPOSED LANDSCAPE THINNING	15' AUTOMATIC GATE, PAVEMENT OVERLAY
	135	BOLLARDS	15' AUTOMATIC GATE
	0		
	1146	PROPOSED LANDSCAPE THINNING	