

# Development Review Process: Discretionary Permits and CEQA

May 20, 2017

**Presenters:** 

Travis Cleveland, Development Project Manager, <a href="mailto:tcleveland@sandiego.gov">tcleveland@sandiego.gov</a>

Chris Tracy, Associate Planner, <a href="mailto:CRTracy@sandiego.gov">CRTracy@sandiego.gov</a>

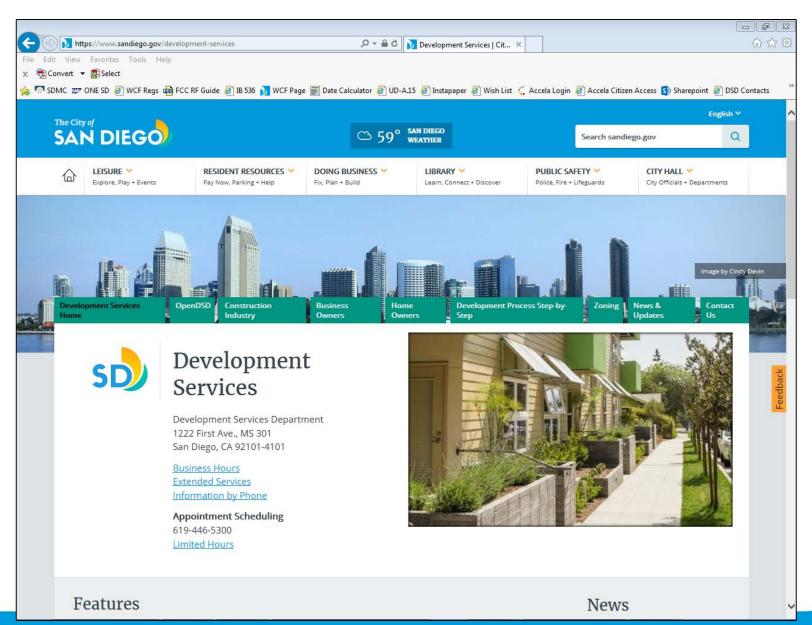


### **Presentation Overview**

- Types of Approvals & Permits
- Permit Review Process
- Noticing
- Tips for Successful CPG Review
- CEQA (California Environmental Quality Act)
- Questions



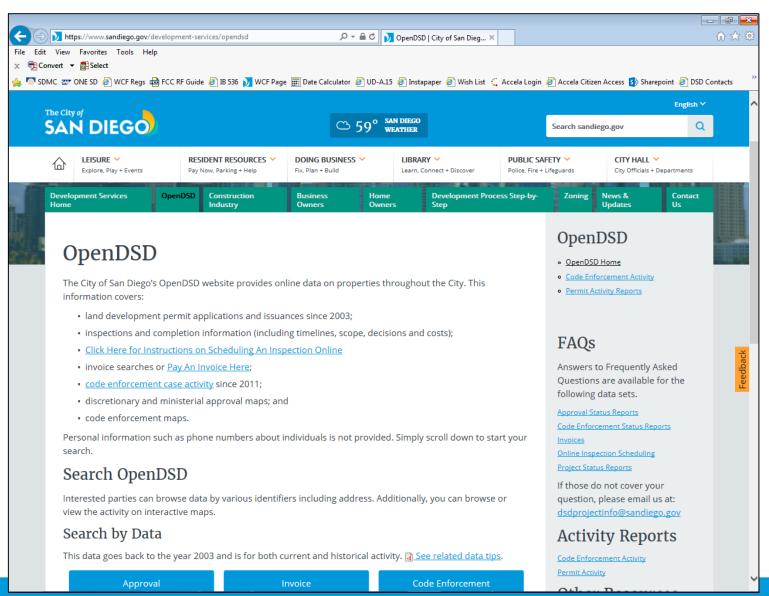
# Development Services Main Webpage <a href="http://www.sandiego.gov/development-services">http://www.sandiego.gov/development-services</a>





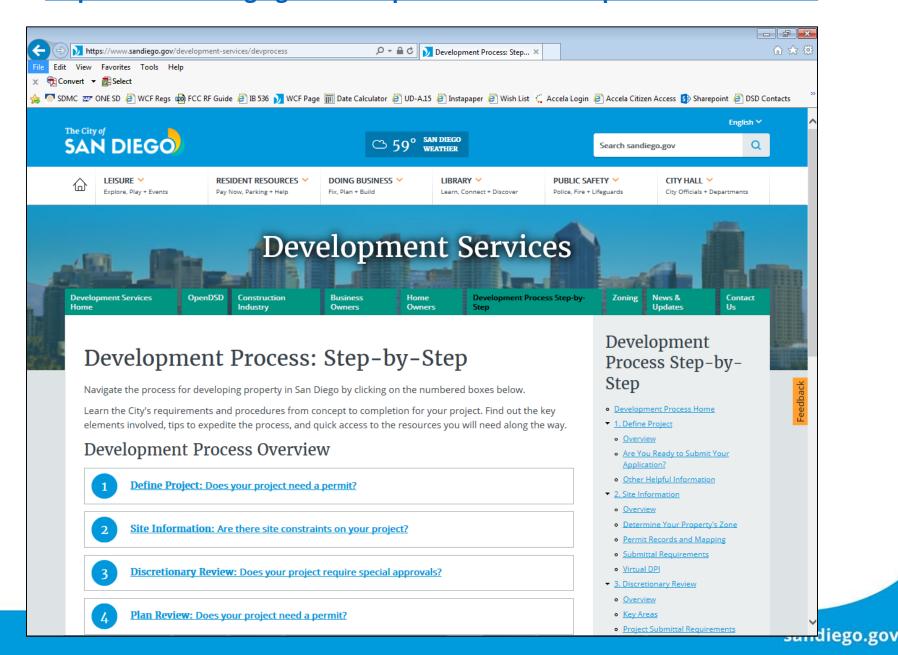
### **OpenDSD Webpage**

http://www.sandiego.gov/development-services/opendsd





# Development Process Webpage <a href="http://www.sandiego.gov/development-services/devprocess/index.shtml">http://www.sandiego.gov/development-services/devprocess/index.shtml</a>





# Two Types of Approvals

Ministerial: Administrative decisions by staff (building permits, right-of-way permits, etc.)

<u>Discretionary</u>: Approval or Denial by a Decision Maker after public notice and/or public hearing (subdivisions, Coastal & Site Development Permits, etc.)



## "Entitlement" Definition

- Process of obtaining legal approvals required to develop land for a desired use
- Can describe Ministerial and Discretionary processes but most typically Discretionary



# Ministerial Approvals

- Staff-level decision
- Little or no personal/subjective judgment
- Use of fixed standards or objective measurements
- No public notice, appeal process or CPG input
- Construction permits issued based on Code
- "By Right" permits



# **Discretionary Approvals**

- Exercise of judgment/deliberation
- Decision Maker uses discretion to approve or deny
- Findings must be made to support the decision
- Requires public notice, decision may be appealed
- CPG recommendation required
- Not a Building Permit; plans are conceptual
- Type of approvals required based on project scope and location



## <u>Samples of Discretionary Approvals</u>

### <u>Approval Basis</u>

Coastal Development Permit: Coastal Zone development

Tentative Map: To subdivide property

Rezone/Plan Amendment: To change allowed land uses

Planned Development Permit: Allow zone flexibility/deviations

Conditional Use Permit: To allow uses conditionally

Variance: Relief from regulations when warranted

Site Development Permit: Impacts to environmentally lands, or

surrounding areas, CPIOZ's



### **FINDINGS**

Findings means determinations based upon a statement or set of statements of factual evidence that are used as the criteria for making a decision on a discretionary action.

(Land Development Code)

The result of a judicial examination or inquiry - the results of an investigation

(Merriam Webster)



### **BASIC FINDINGS**

- The proposed development will not adversely affect the applicable land use plan;
- The proposed development will not be detrimental to the public health, safety, and welfare; and
- The proposed development will comply with the applicable regulations of the Land Development Code, including any allowable deviations pursuant to the Land Development Code.



### IMPORTANCE OF FINDINGS

- Findings are located in the permit Resolution(s)
- Legal basis for decision makers approval or denial
- Findings are subjective (discretionary)
- Relating your recommendations/conditions to the Findings give your issues weight

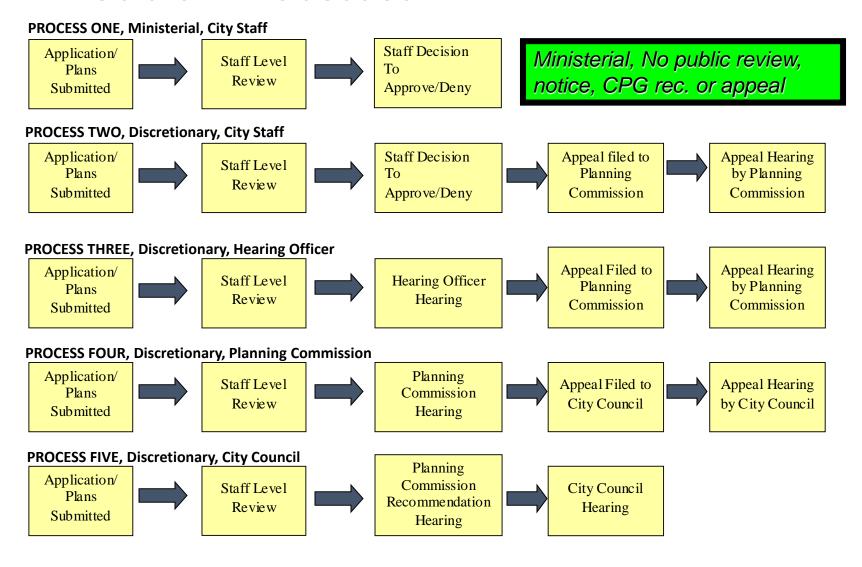


#### **Decision Process Levels**

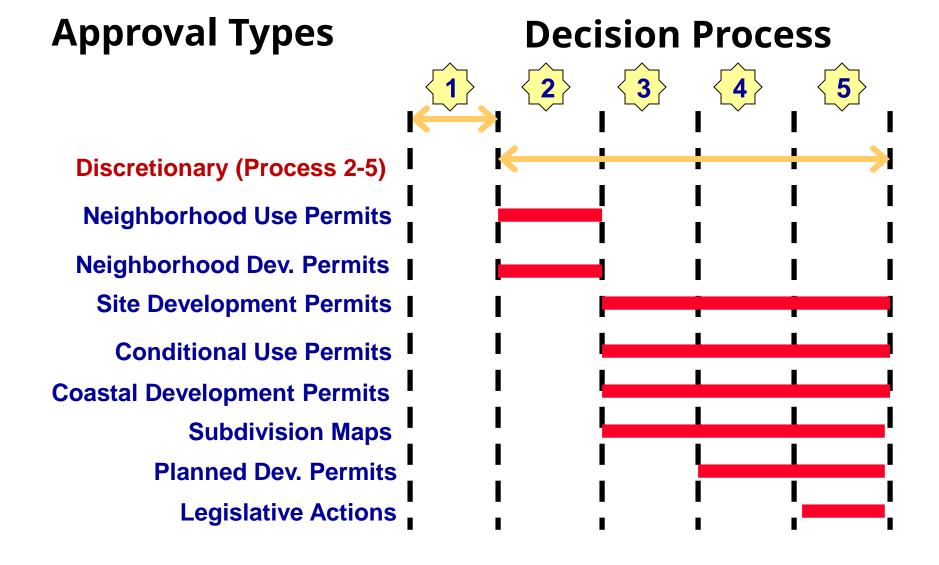
- Process 1 City Staff Decision
  - Ministerial, no appeal process (i.e. Building Permits)
- Process 2 City Staff Decision
  - Appealable to Planning Commission
- Process 3 Hearing Officer Decision
  - Appealable to Planning Commission
- Process 4 Planning Commission Decision
  - Appealable to City Council
- Process 5 City Council Decision
  - No Appeal Process, Final Decision
    - \* Processes 2-5 are Discretionary \*



#### **Decision Processes**

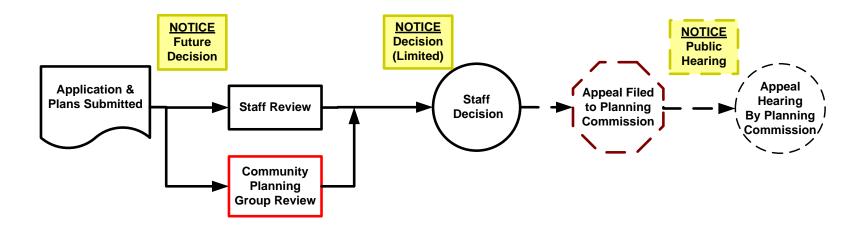








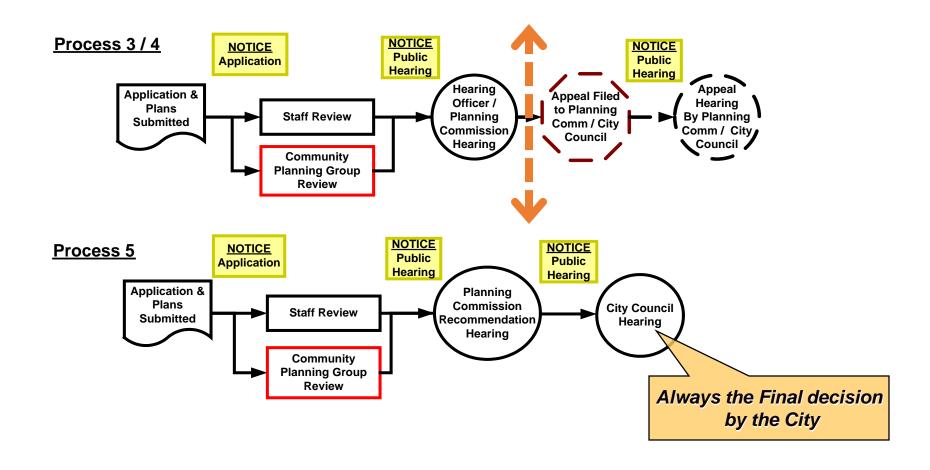
### **Process 2**



Notice of Future Decision – CPG has right to request 20 business day extension. Per SDMC Section, 112.0503(b)



## **Process 3,4 & 5**





#### **CIP Decision Processes**

#### **PROCESS TWO - CIP**



#### **PROCESS FIVE - CIP**

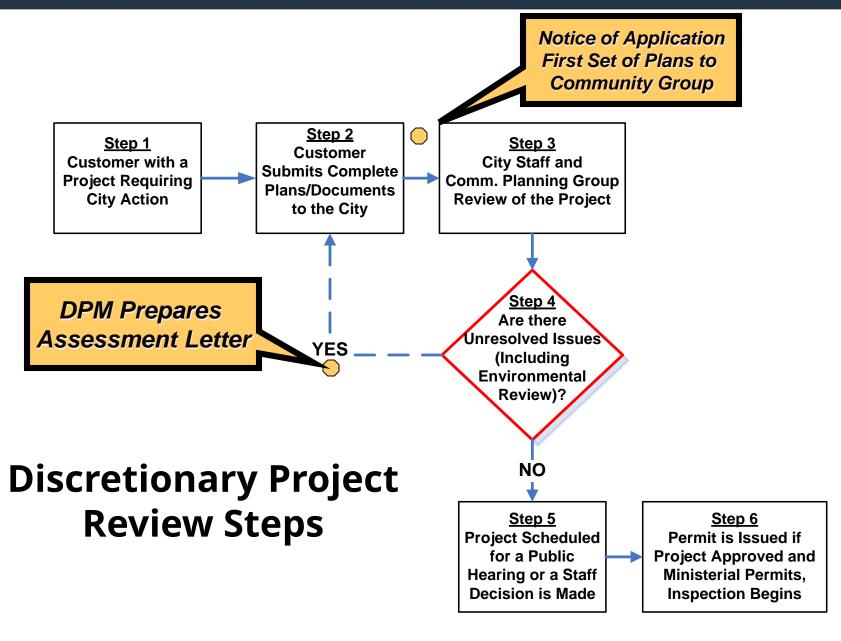




## **Development Project Managers**

- All Discretionary projects require a DPM
- DPM manages the multi-discipline project review
- Serves as the project's single point of contact
- Prepares assessment letters, staff reports, permits, findings & required approval documents
- Presents the project at public hearings
- Advocates for the process not the project







## **Project Submittals**

- Project plans & application routed to CPG by City
- CPG is a reviewer in City's Project Tracking System
- DPM enters CPG comments into system
- Additional submittals with significant changes sent to CPG along with Assessment Letters



#### **Assessment Letters**

- AL prepared by City Project Manager
- Valuable tool for applicant and CPG
- Outlines project issues, required permits, process level, next steps, resubmittal instructions
- CPG Chair receives copies of all AL's
- AL available approx. 5 weeks after 1<sup>st</sup> submittal
- AL prepared for each subsequent review
- Most CPGs won't hear projects before 1<sup>st</sup> AL



## **Permit Noticing**

- Types of Notices:
  - Notice of Future Decision Process 2
  - Notice of Decision Process 2
  - Notice of Application Process 3, 4 & 5
  - Notice of Public Hearing Process 2, 3, 4, 5
- Notices mailed to Chairperson of CPG
- Owners/Occupants in 300' of project site

### **Notices – Process 2**



THE CITY OF SAN DIESO

DATE OF NOTICE: February 27, 2017

#### NOTICE OF FUTURE DECISION

#### DEVELOPMENT SERVICES DEPARTMENT

As a property owner, tenant, or person who has requested notice, you should know that the Development Services Department Staff will make a decision to approve, conditionally approve, modify or deny an application for a (Process 2) Extension of Time for Planned Development Permit #1220671/Neighborhood Use Permit #1220670 (PTS#331379) for a wireless facility with 12 panel antennas located within 2 rooftop screen enclosures. The project is located at 3006 Upas Street within the North Park Community Plan and Council District 3.

PROJECT NO: 536369

PROJECT NAME: AT&T NORTH PARKER EOT

PROJECT TYPE: EXTENSION OF TIME FOR PLANNED DEVELOPMENT PERMIT AND

NEIGHBORHOOD USE PERMIT, PROCESS TWO

APPLICANT: MORGAN NORVILLE

COMMUNITY PLAN AREA: NORTH PARK

COUNCIL DISTRICT: 3

CITY PROJECT MANAGER: Travis Cleveland, Development Project Manager PHONE NUMBER/E-MAIL: (619) 446-5407/ TCleveland@sandiego.gov

The decision by City staff will be made without a public hearing no less than thirty (30) calendar days after the date of mailing the Notice of Future Decision. If you want to receive a "Notice of Decision", you must submit a written request to the City Project Manager listed above no later than ten (10) business days from the mailing date of this Notice. This project is undergoing environmental review.

The decision of the Development Services Department Staff can be appealed to the **City Council**. An appeal must be made within twelve (12) business days after the decision date. Appeal Applications are located at the office of the City Clerk, 202 "C" Street, 2<sup>nd</sup> Floor, San Diego, CA 92101.

Please note that Community Planning Groups provide citizens with an opportunity for involvement in advising the City on land use matters. Community Planning Group recommendations are integral components of the project review process. You may contact Vicki Granowitz, Chair of the North Park Planning Committee, at (619) 584-1203 to inquire about the community planning group meeting dates, times, and location for community review of this project.

If you have any questions about the project after reviewing this information, you may contact the City Project Manager listed above. This information will be made available in alternative formats upon request.

Internal Order No.: 11003679



THE CITY OF SAN DIESE

DATE OF NOTICE: April 5, 2017

#### NOTICE OF DECISION

#### DEVELOPMENT SERVICES DEPARTMENT

PROJECT NO: 5363

PROJECT NAME: AT&T NORTH PARKER EOT

PROJECT TYPE: EXTENSION OF TIME FOR PLANNED DEVELOPMENT PERMIT AND

NEIGHBORHOOD USE PERMIT, PROCESS TWO

APPLICANT: MORGAN NORVILLE

COMMUNITY PLAN AREA: NORTH PARK

COUNCIL DISTRICT:

CITY PROJECT MANAGER: Travis Cleveland, Development Project Manager PHONE NUMBER/E-MAIL: (619) 446-5407/ TCleveland@sandiego.gov

On April 5, 2017, Development Services Department APPROVED an application for a Process Two Extension of Time for Planned Development Permit #1220671/Neighborhood Use Permit #1220670 (PT\$#331379) for a wireless facility with 12 panel antennas located within 2 rooftop screen enclosures. The project is located at 3006 Upas Street within the North Park Community Plan and Council District 3.

If you have any questions about this project, the decision, or wish to receive a copy of the resolution approving or denying the project, contact the City Project Manager above.

The decision by staff can be appealed to the City Council no later than twelve (12) business days of the decision date. See Information Bulletin 505 "Appeal Procedure", available at <a href="www.sandlego.gov/development-services">www.sandlego.gov/development-services</a> or in person at the City Clerk's office, located at 202 "C" Street, 2nd Floor, San Diego, CA 92101. Please <a href="do-not e-mail">do-not e-mail</a> vour <a href="mailto:appeal">appeal</a> as it will not be accepted. The decision of the City Council is final.

This information will be made available in alternative formats upon request.

Internal Order No.: 11003679

cc: Chair of CPG

HMD 1-25-17



### **Notices – Process 3-5**



THE CITY OF SAN DIEGO

DATE OF NOTICE: March 6, 2017

#### NOTICE OF APPLICATION

#### DEVELOPMENT SERVICES DEPARTMENT

As a property owner, tenant, or person who has requested notice, you should know that an application has been filled with the City of San Diego for a Process 4 Planned Development Permit to allow continued use of previously permitted lattice tower Wireless Communication Facility with twelve antennas, 24 Remote Radio Units (RRUs), and associated equipment. The project is located at 7480 Convoy Court, IL-2-1, FAA Part 77 Noticing Area, Airport (Miramar, Montgomery Field).

PROJECT NO: 522120
PROJECT NAME: AT&T RUFFNER

PROJECT TYPE: PLANNED DEVELOPMENT PERMIT, PROCESS 4

APPLICANT: JAMO STEPHENSON
COMMUNITY PLAN AREA: KEARNY MESA

COMMUNITY PLAN AREA: KEARNY
COUNCIL DISTRICT: 6

CITY PROJECT MANAGER: Travis Cleveland, Development Project Manager
PHONE NUMBER/E-MAIL: (619) 446-5407 / Tcleveland@sandlego.gov

The decision to approve or deny this application will be made at a public hearing. You will receive another notice informing you of the date, time, and location of the public hearing. This project is undergoing environmental review.

Please note that Community Planning Groups provide citizens with an opportunity for involvement in advising the City on land use matters. Community Planning Group recommendations are integral components of the project review process. You may contact Jeffrey Sallen, Chair of the Kearny Mesa Planning Group at (858) 546-5443 to inquire about the community planning group meeting dates, times, and location for community review of this project.

If you have any questions about the project after reviewing this information, you may contact the City Project Manager listed above.

This information will be made available in alternative formats upon request.

Internal Order No.: 11003679



THE CITY OF SAN DIEGO

DATE OF NOTICE: May 17, 2017

#### NOTICE OF PUBLIC HEARING

#### PLANNING COMMISSION

DATE OF HEARING: June 1, 2017 TIME OF HEARING: 9:00 A.M.

LOCATION OF HEARING: Council Chambers, 12th Floor, City Administration Building,

202 C Street, San Diego, California 92101

PROJECT NO: 522120

PROJECT TYPE: Planned Development Permit and CEQA Exemption, Process Four

PROJECT NAME: AT&T Ruffner

APPLICANT: Jamo Stephenson, Depratti, Inc.

COMMUNITY PLAN AREA: Kearny Mesa

COUNCIL DISTRICT: 6

CITY PROJECT MANAGER: Travis Cleveland, Development Project Manager PHONE NUMBER/E-MAIL: (619) 446-5407 / TCleveland@sandlego.gov

As a property owner, tenant, or person who has requested notice, you should know that an application has been filed with the City of San Diego for a Process 4 Planned Development Permit to allow continued use of previously permitted lattice tower Wireless Communication Facility with twelve antennas, 24 Remote Radio Units (RRUs), and associated equipment. The project is located at 7480 Convoy Court, IL-2-1, FAA Part 77 Noticing Area, Airport (Miramar, Montgomery Field).

The decision of the Planning Commission is final unless appealed to the City Council. In order to appeal the decision of the Planning Commission you must be present at the public hearing and file a speaker slip concerning the application or have expressed interest by writing to the Planning Commission before the close of the public hearing. Please do not e-mail appeals as they will not be accepted. See Information Bulletin 505 "Appeal Procedure", available at <a href="https://www.sandlego.gov/development-services">www.sandlego.gov/development-services</a> or in person at the Development Services Department, located at 1222 First Avenue, 3rd Floor, San Diego, CA 92101. The appeal must be made within 10 business days of the Planning Commission decision. If you wish to challenge the City's action on the above proceedings in court, you may be limited to addressing only those issues you or someone else have raised at the public hearing described in this notice, or written in correspondence to the City at or before the public hearing.

This project was determined to be categorically exempt from CEQA per Article 19, Section 15301 (Existing Facilities) of the CEQA State Guidelines (Attachment 8). The environmental exemption determination for this project was made on April 10, 2017, and the opportunity to appeal that determination ended April 24, 2017.



## **Permit Noticing**

- Notices are available on the City's website: <a href="http://www.sandiego.gov/city-clerk/officialdocs/notices/index.shtml">http://www.sandiego.gov/city-clerk/officialdocs/notices/index.shtml</a>
- Notices published in the San Diego Daily Transcript:

http://www.sddt.com/PublicNotices/

- Public Hearing Notices



## **Tips for Successful CPG Review**

- Focus on conformity with the Community Plan
- Frame issues within the permit findings
- Take formal action (avoid continuances)
- Project review should be timely
- Communicate with City Project Manager
- Approve meeting minutes as soon as possible

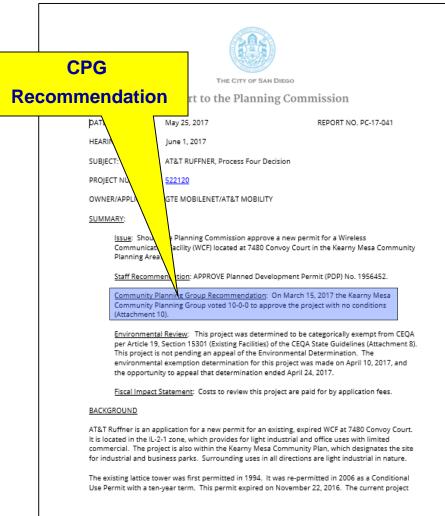


### **CPG Recommendations**

- Include actual vote count
- Provide enforceable conditions that have a nexus and a trigger (i.e. prior to Building Permit)
- If denied, provide backup documentation
- State why project would adversely effect the community plan, relate to findings
- Relate to community plan elements & goals
- Email recommendation to DPM
- Written recommendation is your primary tool



# **Hearing Staff Reports**



- CPG vote a critical component of the process
- CPG vote included prominently in all staff reports
- CPG's concerns addressed in Report
- CPG's minutes included as report attachment



## **Hearing Staff Reports**

- Hearing Staff Reports available on-line
- Hearing Officer:

<a href="http://www.sandiego.gov/development-services/industry/hearingofficer/reports/index.shtml">http://www.sandiego.gov/development-services/industry/hearingofficer/reports/index.shtml</a>

Planning Commission:

http://www.sandiego.gov/planningcommission/documents/pcreports/index.shtml

City Council:

http://www.sandiego.gov/city-clerk/index.shtml



## **Appealing Project Decisions**

- Information Bulletin No. 505, "Appeal Procedure"
   http://www.sandiego.gov/development-services/pdf/industry/infobulletin/ib505.pdf
- If appealing a project as CPG chairperson, appeal basis must be consistent with community group vote and the \$100 appeal fee will be waived.
- Appeal application must be complete and submitted in a timely manner.
- Be as specific as possible, individually list appeal points to provide a clear basis. Use Findings!



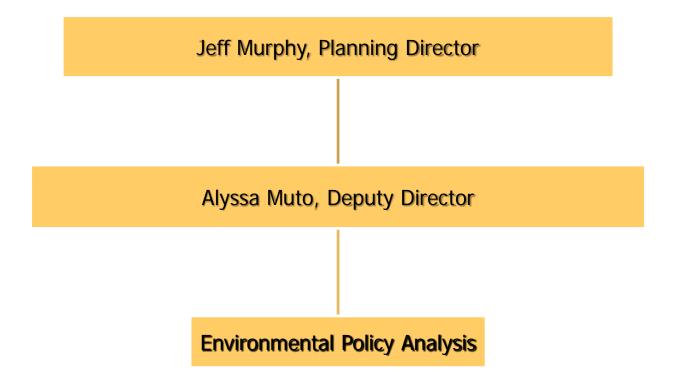
# The City of San Diego California Environmental Quality Act (CEQA)





#### Planning Department Organizational Chart

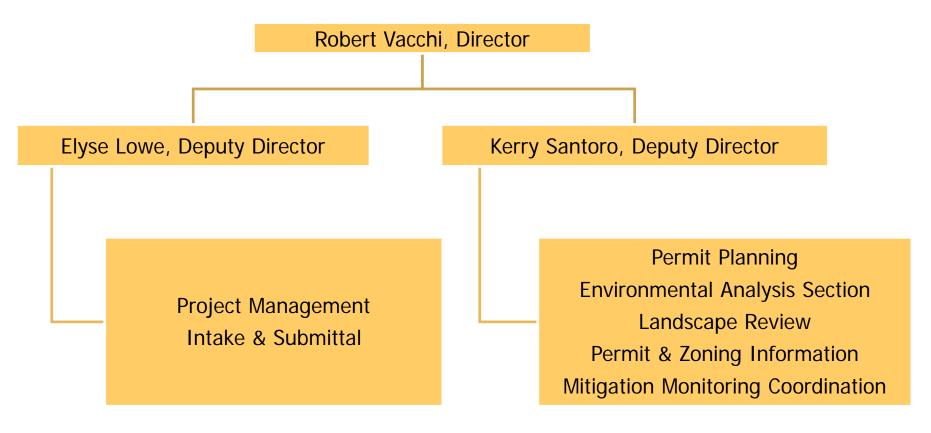
The Planning Director is now authorized to implement CEQA per the San Diego Municipal Code





#### Development Services Organizational Chart

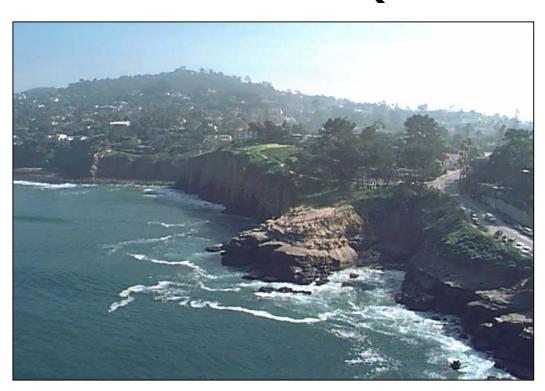
DSD is authorized by MOU to implement CEQA for private projects on behalf of the City of San Diego Planning Director





- "California Environmental Quality Act", a State law passed in 1970
- It is a **process** triggered by a discretionary action to disclose to the public and decision makers the environmental impacts of development projects.
- Requires identification and adoption of feasible mitigation measures and/or alternatives for the significant environmental effects of project

## What is CEQA?





## Purpose of CEQA

- Inform decision makers and the public about the possible environmental effects of projects
- Identify ways environmental damage can be avoided or reduced
- Prevent or avoid damage to the environment through alternatives or mitigation
- Disclose to the public reasons a project is approved even if it leads to environmental impacts



Produce a legally defensible document and, pursuant to Section 128.0103(b) of the Land Development Code, an <u>unbiased</u> impact analysis.

Unlike other members of the reviewing team, the Environmental Analysis Section (EAS) does not make any recommendation to approve or deny a project.

Maintain <u>independence</u> and <u>objectivity</u> while conducting the environmental review. This mandate is emphasized in City Attorney's Opinion Number 95-2.



#### Pre-Public Review CEQA Process

- Preliminary Review for Completeness of Application
  - Determine if action is "Discretionary"
  - Determine whether action is a "Project"
- Review for Exemption
  - General Rule
  - Statutory Exemption
  - Categorical Exemption
- Commence Initial Study and complete within 30 days.
  - Based on results, conclude if previously addressed, or prepare ND, MND, Addendum, EIR, or other document.



## Significance Thresholds

- Adoption not required by CEQA
- Thresholds provide staff with guidance on determining the significance of an impact
- If an impact is determined to be significant, mitigation or an Environmental Impact Report is required.
- Lower thresholds result in more significant impacts and preparation of more Environmental Impact Reports when impacts cannot be mitigated.



## Significance Thresholds

 Used for evaluating significance on <u>all</u> discretionary projects submitted to the City



#### **Evaluation Guidelines**

- CEQA Statutes and Guidelines
- Biology Guidelines
- Historical Resources Guidelines
- Community Plans
- Land Development Code
- Technical Reports
- Significance Thresholds



#### **EAS Coordinates With**

#### Within the City (Regulator)

- Historic Resources Board staff
- Multiple Species Conservation Program staff
- Fire Prevention Officer
- Transportation Engineers
- Hydrology/Water Quality Engineers
- Geologists
- Biologists
- Historical Resources Specialists
- Noise Experts
- Permit Planners
- Landscape Planners
- Long Range planners



#### **EAS Coordinates With**

#### Other Regulators

- California Department of Transportation (CALTRANS)
- U.S. Fish and Wildlife Service
- Army Corps of Engineers
- Regional Water Quality Control Board
- County Environmental Health
- County Air Pollution Control District
- California Department of Fish and Wildlife



#### Exemptions

- Statutory Exemptions
  - Used to exempt ministerial (e.g., building permits and Substantial Conformance Review) and certain types of discretionary projects (e.g., emergency projects, pipelines less than a mile) regardless of impacts.
- Categorical Exemptions
  - Used to exempt certain types of discretionary projects where there is no "reasonable possibility" for a significant impact.



# Result of the Analysis: the Draft Environmental Document

- Negative Declaration (ND)
  - No significant effect
- Mitigated Negative Declaration (MND)
  - Significant effects are mitigated
- Environmental Impact Report (EIR) If there is substantial evidence, that a project may have a significant effect that cannot be mitigated



### Subsequent Documents

- 15162 Subsequent Documents
  - Addendum
  - Supplemental EIR
  - Subsequent EIR



#### **Environmental Impact Report**

- Analyzes significant effects and discusses ways to mitigate
- Project alternatives are analyzed
- Cumulative impacts are analyzed separately
- Projects may be approved with significant unmitigated impacts
- Findings and Statement of Overriding Considerations must be adopted



#### Role of the Consultant

- Hired by the applicant
- Helps in the preparation of technical studies
- <u>All</u> work is subject to review and approval by City staff



#### **CEQA EIR Alternatives**

- Lead agency [City] shall consider a reasonable range of alternatives that would foster informed decision-making and public participation
- CEQA Alternatives must:
  - > Avoid or substantially lessen any significant environmental effect of the project
  - Feasibly attain most of the basic goals and objectives of the project



#### **CEQA Alternatives**

- No Project Alternative
- Alternatives Considered but Rejected
- Environmentally Superior Alternative





#### **Public Review**

- 45 calendar-days
- Staff responds to public comments. Environmental document is revised if necessary.
- Final document typically distributed 14 days before first public hearing



# Project Decision



- Certify/Adopt environmental document
- Approve project
- Notice of
   Determination
   (NOD) filed; sets
   limits on legal
   challenges



# Environmental Appeals Regulations



# **Environmental Appeals Regulations - Why?**

CEQA and the City's Municipal Code require appeals to Council of:

- Exemptions
- Negative Declarations
- Mitigated Negative Declarations
- Environmental Impact Reports

NOT Required:

- "Not a Project"
- Consistency (15162) Determinations



#### Environmental Notice of Right to Appeal



THE CITY OF SAN DIEGO

DATE OF NOTICE: April 3, 2017

#### NOTICE OF RIGHT TO APPEAL ENVIRONMENTAL DETERMINATION

DEVELOPMENT SERVICES DEPARTMENT SAP No. 24006369

PROJECT NO: 43275

PROJECT NAME: WASHINGTON PLACE NDP

COMMUNITY PLAN AREA: Uptown
COUNCIL DISTRICT: 3

LOCATION: 1826 & 1836 Washington Place (APN: 431-631-01 and -02) San Diego,

CA 92103

#### PROJECT DESCRIPTION:

NEIGHBORHOOD DEVELOPMENT PERMIT (PROCESS 2) for the construction of a 7,231 sq. ft., twostory over basement single family residence, inclusive of a four car garage, patio, and retaining walls, on a 13,504 sq. ft. site parcel. The site is located at on the western side of Washington Place, between Portola Place and Pringle Street, specifically at 1826 & 1836 Washington Place (APN: 431-631-01 and -02) San Diego, CA 92103.

The parcel is designated Low Density Residential (5 – 9 dwelling units per acre) and Open-Space, and Recreation, Zoned - Residential Single-Family (RS-1-1 & RS-1-7), within the Uptown Community Plan. Additionally, the project site is within Airport Influence Area (AIA) Review Area 2 for the San Diego International Airport (SDIA) as depicted in the adopted 2014 Airport Land Use Compatibility Plan (ALUCP) and the Federal Aviation Administration (FAA) Part 77 Notification Area, Brush Management Zones 1 and 2, Environmentally Sensitive Lands (ESL), and Council District 3. The parcel is situated in a neighborhood setting of similar uses (residential development). The site is bounded by Washington Street to the east, Banker's Hill Open Space Trail Park to the west, an existing residence to the south, and an existing residence co the north. In addition, the project site is located in a developed area currently served by existing public services and utilities. (LEGAL DESCRIPTION: Lots 95 and 96 of Mission Hills, City of San Diego, County of San Diego, State of California, According to Map thereof Mo. 1115, filed in the Office of the County Recorder of San Diego County) The site is not included on any Government Code listing of hazardous waste sites.

ENTITY CONSIDERING PROJECT APPROVAL: City of San Diego, Development Services Department (Process 2)

ENVIRONMENTAL DETERMINATION: The City of San Diego conducted an Initial Study which determined that the proposed project could have a significant environmental effect in the following



# Environmental Appeals Regulations **Appeal Hearings**

- City Council Hearing
- By a majority vote, the Council may:
  - Deny the appeal and uphold the determination
  - Grant the appeal and make superseding environmental determination or CEQA findings
  - Grant the appeal, set aside the determination, and remand for reconsideration



#### **CEQA Statutes, Guidelines and Cases**

http://resources.ca.gov/ceqa/

#### **City CEQA Implementation Ordinances**

http://clerkdoc.sannet.gov/legtrain/mc/MuniCodeChapter 12/Ch12Art08Division01

http://clerkdoc.sannet.gov/legtrain/mc/MuniCodeChapter 12/Ch12Art08Division02

#### **City Significance Thresholds**

https://www.sandiego.gov/sites/default/files/legacy/development-services/pdf/news/sdtceqa.pdf



# Contacting Us

- Project Management (619) 446-5220
- Community Planning (619) 235-5200
- Development & Permit Information (619) 446-5000
- Code Enforcement (619) 236-5500
- General Information (619) 446-5000
- Internet: <u>www.sandiego.gov</u>



# Thank you for your participation!

# **ANY QUESTIONS?**

