# Housing Action Package 2.0



https://www.sandiego.gov/housingactionpackage

# What is the Housing Action Package 2.0?

#### Amendments to the Land Development Code

- Build upon the first Housing Action Package
  - Allow / incentivize diverse range of home products & affordable homes
  - Affirmatively further fair housing







# Why are Land Development Code amendments needed?

#### Adequate supply of homes to meet present and future demands

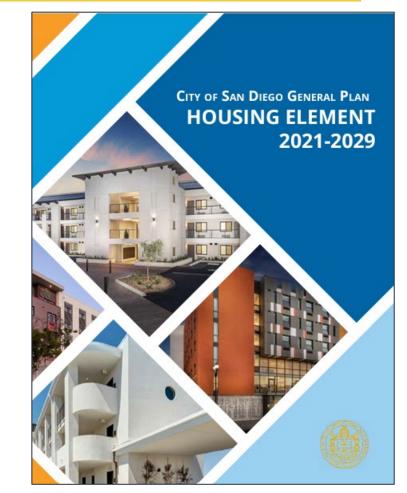
- Makes it easier to build more homes at all income levels and for all people
  - Does not displace residents
  - Implements goals and policies in:
    - General Plan Housing Element
    - Community Plans
    - Climate Action Plan



## Housing Element Consistency

#### **Housing Element Goals:**

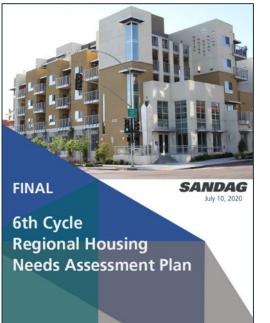
- Goal 1: Facilitate the Construction of Quality Housing
- Goal 2: Improve the existing Housing Stock
- Goal 3: Provide New Affordable Housing
- Goal 5: Exemplify Sustainable
   Development and Growth





# 2021-2029 City Regional Housing Needs Allocation

Income Type (% of AMI*)	6 <sup>th</sup> Cycle RHNA Allocation		
Very Low (<40%)	27,549		
Low (40% to 80%)	17,331		
Moderate (80% to 120%)	19,319		
Above Moderate (>120%)	43,837		
Total	108,036		



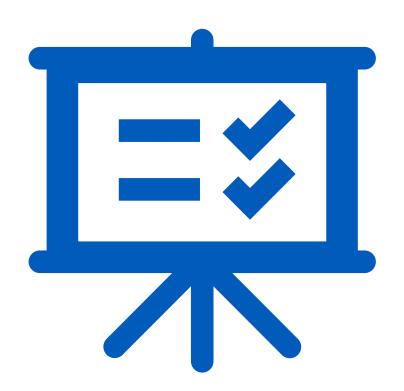
\*2022 San Diego Area Median Income: \$106,900

https://www.sdhc.org/wp-content/uploads/2022/AMIIncomeRentChart-2022.pdf



# **Housing Action Package 2.0 is:**

- Part 1: Encourage the Development of New Homes
- Part 2: Strengthen Fair Housing
- Part 3: Missing Middle Housing
- Part 4: Thriving Neighborhoods





# Housing Action Package

#### **Changes from Planning Commission Workshop**

- > Attachment
- ✓ Memo
- <u>Missing Middle Housing Amended</u>
  - > On-site affordable housing incentives
  - Affordable housing In Lieu Fees
  - ✓ ADUs do not count toward unit count
  - $\checkmark$  ADUs not required to be affordable
- Complete Communities Amended
  - DIF Waiver for homes with more than three bedrooms
  - ➤ 3 and 2 bedroom FAR bonus
  - Geographic location of off-site affordable homes



## Housing Action Package

#### **Changes from Planning Commission Workshop**

- <u>Homes on Publicly Owned Sites Amended</u> → Removed FAR Bonus in Mobility Zone 4
- Anti-Displacement Measures Amended
   Removed Priority Preference for Affordable ADUs
   Priority Preference take effect as part of a future action of the Housing Authority/City Council
- <u>Previously Conforming Harmful Uses Amended</u>
   Set 15-year time frame for ending previously conforming uses



## Housing Action Package

#### **Changes from Planning Commission Workshop**

- Accessory Dwelling Units Amended
   Minor ADUs removed
- <u>Off-Campus Student Housing Amended</u>
   Separated requirements for Student Housing from Fraternities and Sororities
- <u>Building Permit Extension New</u>
- <u>Neighborhood Enhancement Fee Resolution New</u>



# **Housing Action Package 2.0**

## Encouraging New Homes

- New homes on public land
- New homes for students
- Limiting Oversupply of parking / Allowing efficient use of land





## 1. Implementation of Assembly Bill 2097

#### AB 2097 is presently in effect and mandatory

- Limits *oversupply of parking* to allow for most productive uses of lands that bring more jobs, homes, and public spaces.
- In Transit Priority Areas, allows development to provide needed parking while also providing other land uses.
- Expands parking oversupply protections from current Parking Standards Transit Priority Area to Transit Priority Areas, as required by state law.





### 2. Revisions to the Junior Accessory Dwelling Unit Regulations

- Better aligns the JADU regulations with guidelines recommended by the state
- No longer allow JADUs inside detached garages and other ADUs (State law requirement)



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#### 3. Providing an Incentive to Build ADA Accessible ADU Homes

- Expands housing opportunities for people with disabilities, mobility limitations and special needs including veterans
  - Incentivizes accessible ADU homes
  - Allows up to one accessible ADU home in development in the ADU Home Density Bonus Program
  - Minimum two affordable ADU homes





### 4. Providing Additional Floor Area to Develop Homes on Publicly-Owned Land

#### Provides greater flexibility for homes on publicly-owned land zoned as commercial or residential

- Increases building Floor Area Ratio (FAR) bonuses
- FAR bonus based on mobility zone and percent of total units set aside as deed-restricted affordable





### 4. Providing Additional Floor Area to Develop Homes on Publicly-Owned Land

# Floor Area Ratios by Mobility Zone, Income Level and Percent of Homes that are Affordable

Mobility Zone	Affordable Income Level	Floor Area Ratio by Percent of Homes that are Affordable		
		25-34%	35-49%	50-100%
1	Very Low, Low and Moderate	-	-	-
2	Very Low, Low	6.0	7.0	8.0
	Moderate	5.0	6.0	7.0
3	Very Low, Low	4.0	5.0	6.0
	Moderate	3.0	4.0	5.0



#### 5. Incentivizing Homes on Underutilized Commercial Sites

# Incentivizes the production of homes as part of mixed-used developments

- Provides a 0.5 FAR bonus for residential or mixed-use development on sites:
  - In Sustainable Development Areas
  - Have a commercial zone that allows for residential or mixed-use
  - Have a current use that is non-residential
- May be used in addition to other incentives





## 6. Off Campus Student Housing

#### Provides additional opportunities for additional student homes including affordable

- Flexibility for student housing
- Any multifamily zone within SDA and 1 mile of a campus
- Removes potential for oversupply of parking for cars
- Increase bicycle parking for people





## 7. Building Permit Extension

- Provides more flexibility for developments that face delays due to unforeseen circumstances beyond their control.
- Allows City Building Official to extend a building permit an additional 180 days for a total of two times



# **Housing Action Package 2.0**

#### **Furthering Fair Housing**

- Strengthen Fair Housing
- New homes for families
- New homes for very low income community members
- New homes for moderate income community members





#### 8. Incentivizing Single Room Occupancy (SRO) Homes

# Incentivizes the production of new SRO Homes particularly at the very low-income level

- Provides low-cost home option for community members, especially seniors and people with disabilities
- Allows SRO homes under Affordable Housing in All Communities
- Allows for ministerial approval for SRO homes in areas near transit





### 9. Complete Communities: Housing Solutions A. Development Regulations

- Certain development requirements can discourage the production of new homes under the CCHS programs
  - Adjusts development regulations that can disincentivize family homes
  - Waiver of the private exterior open space requirement for a development
    - If at least 10 percent of all homes have 3 or more bedrooms



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### 9. Complete Communities: Housing Solutions B. Development Impact Fees (DIF)

- Implements Citywide DIF scaling for all homes, with incentives for larger homes for families
- Since CCHS was adopted in 2020, DIF has been scaled based on home size, with smaller homes generally subject to payment of lower fees than larger homes
- Need for scaling/incentives as a benefit has become obsolete
- Replaces fee waiver for homes under 500 square feet with a fee waiver for homes with more than three bedrooms



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### 9. Complete Communities: Housing Solutions C. 100 Percent Moderate Income Option

- Provides an alternative pathway to providing deedrestricted affordable homes under CCHS
  - Creates an alternative to 40% affordable homes requirement
  - Require that 100% of base units be deed-restricted as affordable for moderate income households
    - 50% to households at up to 80% AMI
    - Remaining at up to 120% AMI



### 9. Complete Communities: Housing Solutions D. Incentivizing Family Housing

- Incentivizes the production of family homes by providing a 1.5 Floor Area Ratio (FAR) bonus
- 10% of total homes must have at least 2 bedrooms and
- 10% of total homes must have at least 3 bedrooms
- Limits one lease agreement per home
- Additional 1.5 FAR bonus

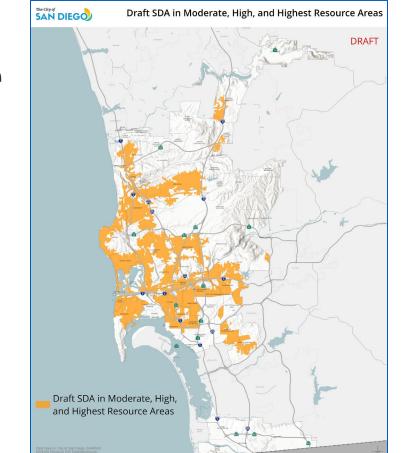


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### 9. Complete Communities: Housing Solutions E. Off-Site Affordable Option

#### Provides option to develop CCHS required affordable homes off-site within:

- Sustainable Development Area; and
- Moderate, High or Highest Resource Area; <u>and</u>
- Subject to Neighborhood Enhancement Fee





# **Housing Action Package 2.0**

#### **Thriving Communities**

- Reduce displacement of residents
- Make home protection regulations permanent
- Provide rental preference to existing community members
- Replace harmful uses





Department

# 10. Introduces Anti-displacement Measuresa. Dwelling Unit Protections

- Introduces measures to reduce displacement by new market rate development
- Removes citywide expiration date of January 1, 2025
- Makes dwelling unit protection regulations permanent
- Removes exemption from housing unit replacement for commercial and mixed-use developments
- Clarifies that dwelling unit protections only apply to previously renter-occupied units



# 10. Introduces Anti-displacement Measures b. Coastal Overlay Zone Affordable Housing Replacement

# Introduces measures to reduce displacement by new market rate development

- Replacement of affordable dwelling units to very low-income units
- Expands to apply to premises with 2 or more structures containing a total of 5 or more units
- Eliminates 3-mile allowance for replacement of affordable units/disallows replacement affordable units in low or very low resource areas
- Relocates off-site replacement affordable units in high/highest resource communities in areas that is also high/highest resource community
- Clarifies affordable housing replacement requirements do not apply to previously owner-occupied units



# 10. Introduces Anti-displacement Measuresd. Priority Rental Preference for Affordable Units

# Reduce displacement by new market rate development

- Provides existing residents
  - In Low or Lowest Resource Areas
  - Priority preference to rent new deedrestricted affordable units.





# 10. Introduces Anti-displacement Measurese. Condo Conversion Regulations

#### Reduce displacement by new market rate development

• Allows tenants of rental units proposed for conversion into a condominium to have first opportunity to buy before seller accepts other offers



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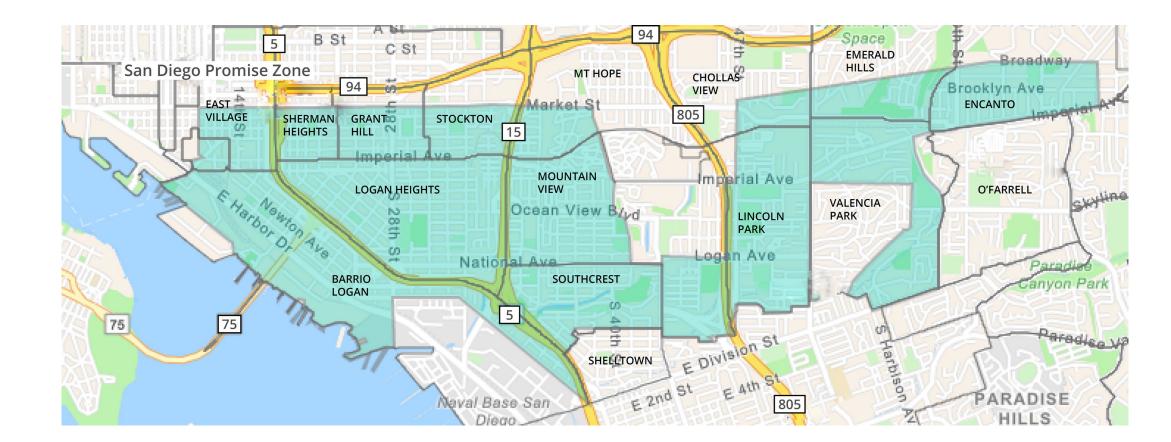
## 11. Discontinuing Previously Conforming Harmful Uses

- Advances environmental justice and allows for more homes in Promise Zone
  - Applies to harmful uses not consistent with existing zoning
  - Applies in the Promise Zone only
  - Provides FAR bonus for new homes which would need to be used within a defined period
  - No longer allows the continuation if the use is ended for any reason other than building maintenance and repair or safety
  - No longer allows the harmful use after a defined period



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## 11. Discontinuing Previously Conforming Harmful Uses





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## 12. Amendments to Neighborhood Enhancement In Lieu Fee (R-313282)

- Amends NEF Resolution to implement policies introduced in Land Development Code Updates Housing Action Packages
- Amends NEF resolution to replace Transit Priority Area with Sustainable Development Area
- Provides clarifications regarding distribution of funds
- Includes provisions regarding Missing Middle Housing Regulations



# **Housing Action Package 2.0**

## Missing Middle Homes

- Implement Senate Bill 10
- Provide homes near transit
- Allow for missing middle homes in all communities





## 13. Missing Middle Homes (SB 10)

#### Creates new opportunities to build Missing Middle homes near jobs, schools, transit, and other amenities

- Allows option to adopt an ordinance to allow up to 10 homes per parcel
- Must be within 0.5 miles of a major transit stop <u>or</u> on urban infill sites
- Allows for implementing regulations to be tailored





# 13. Missing Middle Homes (SB 10)

#### Applicability

# **Would apply to parcels within:** Sustainable Development Areas

#### Would not apply to parcels that are:

- More than 0.5 miles from a major transit stop and are not 75 percent surrounded by urban uses
- With existing deed-restricted affordable homes or SROs
- That front streets that do not meet certain City standards such as without sidewalks



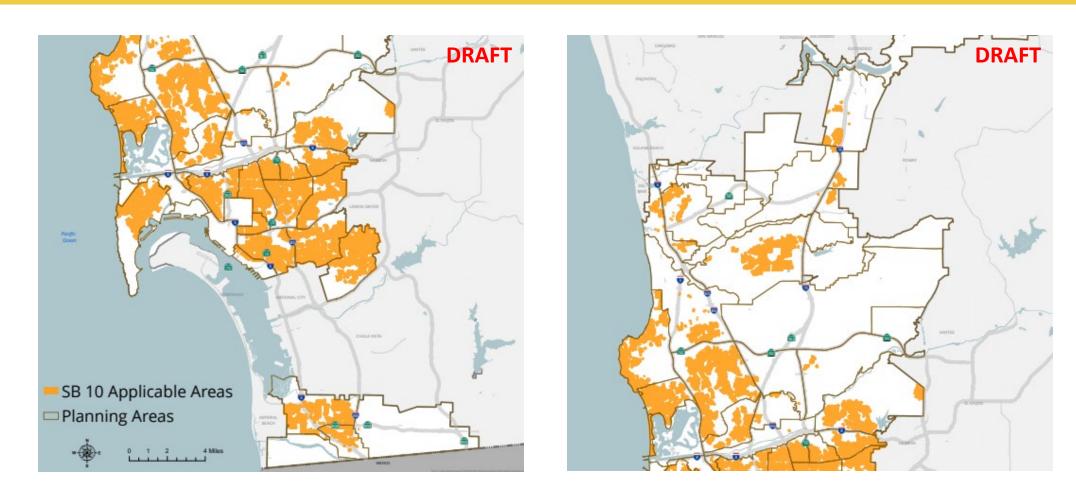


### Applicability

#### Would not apply to parcels that are in:

- Very High Fire Severity Zones, on hazardous waste sites, on earthquake fault zones, and floodways, unless mitigation measures are included to address the impact of these hazards
- Multi-Habitat Planning Areas and Environmentally sensitive lands
- Historic districts and designated historic resources designated before January 2023
- Designated or dedicated open space areas and parks







### Residential Maximums Would apply to parcels that are:

- <u>Zoned for multifamily:</u>
  - Up to a maximum of 10 homes
- Zoned for single family:
  - 1 home for every 1,000 square feet of lot area
  - Maximum of 10 homes

#### **Affordable Homes**

- Would apply to developments with more than 4 homes:
- 1 home affordable to very low, low, or moderate income households
- Additional home affordable to very low- or low income residents if located within High/Highest Resource Area



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### **Alternative Compliance to Affordable Housing Requirement**

California Tax Credit Allocation Committee Opportunity Area	Percent of Inclusionary In Lieu Fee
High Segregation and Poverty or Low Resource Area	100%
Moderate Resource Area	125%
High or Highest Resource Area	150%



#### **On Site Affordable Housing Incentives**

Development that provide on-site affordable homes may use one of the following incentives:

- Neighborhood Enhancement Fee Waiver
- Replacement of one required three-bedroom home with one additional two-bedroom home
- A deviation from development regulations



#### **Development Regulations:**

- Applies RM-1-1 Base Zone requirements except for:
  - Setbacks: 4 ft side/rear, 5-15 ft front
  - Max Height: 35 ft or base zone (whichever is greater)
  - Minimum lot size: 1,000 sq ft
  - Floor area ratio: 3.0 or base zone (whichever is greater)
- Requires access from street frontage
- Sets limits on driveway and parking coverage



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#### Bedrooms

#### For developments with more than four homes:

- At least 2 homes have 3+ bedrooms; and
- At least 1 home has 2+ bedrooms



### Parking

- Inside Transit Priority Area (TPA)
  - State parking allowances apply (AB 2097)
  - Development provides parking along with other uses
- Outside TPA
  - No additional parking required for first 2 homes
  - One parking space for each additional home after the first 2



#### Homeownership

 Require that parcel could be subdivided into individual ownership without the need for additional physical improvements

#### Fees

- Development Impact Fee at the multifamily rate
- Neighborhood Enhancement Fund Fees



### ADUs

- Single Family Zones
  - One ADU
  - One JADU
- Multi Family Zones
  - Two ADUs
  - Two JADUs



# Missing Middle Development Scenario

Scenario		Homes Requirements Breakdown
Lot Size: 5,000 Sq Ft Base Zone: RS-1-7 TCAC Area: High Resource	ADU	3 Bedroom Home Required
How many allowed homes?		3 Bedroom Home Required
<ul> <li>Five allowed homes</li> <li>Two 3-bedroom homes and one 2-bedroom home</li> </ul>	JADU	2 Bedroom Home Required
<ul> <li>Two deed-restricted affordable units</li> <li>One ADU/One JADU</li> </ul>		1 Home - No Bedroom Specifications
		1 Home - No Bedroom Specifications



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### Next Steps





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### **Community Planner's Committee**

- Recommend that SB 10 not be implemented in San Diego at the current time.
- Recommend to:
  - Increase SB 10 affordability requirement to 30 percent, with 15 percent being set aside for very low and low income households and 15 percent for moderate income households.
  - Amend SB 10 to direct Development Impact Fees generated under SB 10 to areas where projects are built.



### **Staff Recommendation**

# Recommend to the City Council approval of the proposed Housing Action Package 2.0.



# Housing Action Package 2.0

Planning Commission Workshop April 6, 2023



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