



THE CITY OF SAN DIEGO
REPORT TO THE CITY COUNCIL

DATE ISSUED: November 10, 2009 REPORT NO: 09-160
ATTENTION: Public Safety and Neighborhood Services Committee
Agenda of November 18, 2009
SUBJECT: Commission on Gang Prevention and Intervention Workplan Update

REQUESTED ACTION: Accept the Update

STAFF RECOMMENDATION: Accept the Update

BACKGROUND:

Since the beginning of the calendar year, the Commission on Gang Prevention has been implementing its 2009 Workplan approved by the Public Safety and Neighborhood Services Committee.

The City experienced a 16% decrease in gang related violence through September of this year compared to the same time period in 2008. This decrease can be attributed to the San Diego Police Department's aggressive efforts in responding to acts of violence in our communities. One such example is the recent culmination of operation "Red Sky" which targeted Skyline gang members involved in guns and narcotics trafficking. This investigation resulted in a total of 93 arrests, 47 of which were gang members. The decrease in gang violence can also be attributed to a myriad of intervention efforts that included: The extension of hours on Fridays at the following recreation centers: Mountain View, Southcrest and Memorial (all funded by the CALgrip grant), the Hire A Youth Summer program which provided 3,000 jobs for youth throughout the county, as well as the twice monthly community collaborative curfew sweeps in the Mid City and Southeastern Divisions.

The Commission continues to facilitate numerous grant collaboratives and coordinate several community initiatives involving local schools and churches. One of the Commission's initiatives with the San Diego Police Department (the collaborative curfew sweeps), has become a model for efforts in other communities. The Los Angeles County Probation Department has requested information about the efforts and the San Diego County Sheriff's Department, with the assistance of Supervisor Dianne Jacob, will be implementing a version of this effort in Spring Valley.

The Commission will be embarking on a Listening Tour in 2010 to assess what has worked in the communities and expectations of the Commission.

SUMMARY:

Collaborative curfew sweeps:

Southeastern Police Division and the Mid City Police Division initiated the first collaborative curfew sweep in 2008. The two divisions arrested over 600 youth during their joint efforts in the fall. Their effort diverted more than 400 of these youths. The repeat offender percentage for the curfew sweeps was 10%. The Commission recognized several of the community organizations for their efforts. County Health and Human Services provided Child Protective Service workers. Many volunteers provided assistance with managing paperwork involved with these activities and spoke with affected parents. Some of the faith based organizations also provided Police Department guided diversion programs. These services are provided at no cost to the City and allow officers to quickly process youth and keep many of them out of harms' way during the sweeps.

The Commission has received numerous inquiries about these services and are currently working with the San Diego Police Department and community partners in the Spring Valley area. The County of San Diego is using our model to establish their own process of a collaborative curfew sweep. The LA County Probation Department is currently using the model for the San Fernando Valley.

Safe Passage:

The Commission, with the help of a grant from California Wellness, is currently working with Southwest High School and Nestor Elementary School in the South Bay area on Safe Passage projects. Thanks to Southern Division we have been able to move forward with establishing Parent supervision at Nestor Elementary. Nestor Elementary has also conducted an orientation lead by their Principal and champion, Aliviz- Herrera. The Commission is in the process of establishing a Safe Passage program at Horace Mann High School with assistance from Commissioner Eugene Johnson. Commissioner Johnson has been instrumental in bringing families together, as well as, uniting more than 20 volunteers to support the effort.

San Diego Compassion Project:

In collaboration with Southeastern Police Division, five churches (Praise Chapel, New Harvest Christian Fellowship/FOCIS, New Harvest Christian Fellowship on El Cajon Blvd., The Rock Church and New Birth Kingdom Covenant Fellowship) and the Jacob's Family Foundation, Project Safe Way created a long term response team for families affected by homicides. To date the group has served 11 families. The churches have over 25 volunteers on call to respond to families and help them navigate through paper work and organizations in order to receive necessary services.

Office of Juvenile Justice and Delinquency Prevention (OJJDP) Coordinating Grant:

Project Coordinator, Rahsaan Brown is working with 50 youths in the target area of Encanto and is making sure they are referred to the appropriate services. Over the past year, Mr. Brown has worked with over 90 youth using assessment tools and making connections with organizations within target areas. The following organizations have been involved in either providing services or working on the assessment process:

- Tariq Khamisa Foundation
- Overcoming Gangs & Beyond
- S.D. Workforce Partnership
- Big Brothers and Big Sisters
- Able Disabled Advocacy
- YOJ Program

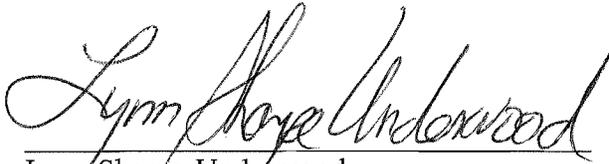
- San Diego City Schools
- County Health and Human Services
- San Diego County Office of Education
- My Community Huddle
- Inner City Youth
- District Attorney's Office

This collaboration of organizations has been working with the Boys and Girls Club on reaching out to young girls between the ages of 10-14. Lieutenant Debbie Farrar is the chair of the collaboration and the lead on this project. She has been instrumental in the continuation and development of the outreach to these young girls.

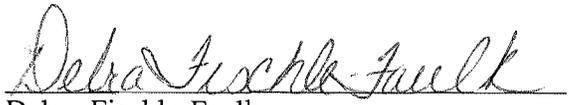
Grants:

Working with County Health and Human Services staff, the Commission reached out to a variety of community and faith-based organizations. These organizations were chosen in order to provide technical assistance on the preparation and submittal of a Request for Proposal (RFP) that would enable them to provide services such as: (1) Direct Service to Children and Their Families At Risk; (2) Create a Community Violence Response Team Service that addresses the needs of siblings of identified gang members exposed to or at risk to violence. Union of Pan Asian Communities was awarded the contract to provide the services.

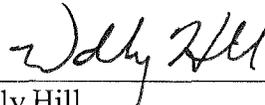
The Commission also supported the San Diego City School's efforts to fund a Ten to Succeed program in all of the Title II high schools which include Morse, Crawford, and Lincoln High Schools. The San Diego Unified School Board allocated \$600,000 of Federal Stimulus funds for this effort.



Lynn Sharpe-Underwood
Executive Director
Commission on Gang Prevention and
Intervention



Debra Fischle-Faulk
Director, Administration Department



Wally Hill
Assistant Chief Operating Officer

**2009 San Diego Commission on
Gang Prevention and Intervention
Workplan**

Introduction

In 2006, the Commission on Gang Prevention and Intervention was established by the San Diego City Council to develop a strategic collaborative effort between the various agencies who work with gang related issues.

Completing its Strategic Action Plan in 2007-08, the Commission implemented many initiatives based on the goals in the Action Plan and has facilitated collaboration and instituted the coordination of services and initiatives in some communities. Though gang violence has decreased as of this writing (According to the San Diego Police Department Gang Statistics, in 2008 in there were 21 gang homicides in 2008, as opposed to 28 gang homicides in 2007), the Commission believes that continued sustained efforts are needed to nurture the seeds (i.e. programs, collaborations, strategic efforts) that will continue to impact gang activity (gang recruitment and violence). This workplan fine tunes its goals, the direction and initiatives for 2009.

The Mission and Vision of the San Diego Commission on Gang Prevention and Intervention are as follows:

Mission

Develop a more strategic, coordinated, and collaborative effort between the City, law enforcement agencies, social service providers, and the general public with the objective of significantly curtailing gang involvement, and its negative impact, in the City of San Diego.

Make recommendations concerning gang prevention, intervention, diversion, and suppression methods; identify local, state, and federal funding sources; and address other gang-related policy matters. (*San Diego Municipal Code Article 6, Division 19*)

Vision for 2009

Reduce Gang Violence and empower Communities through collaboration with city and county agencies.

Goals for 2009

- Goal 1** Establish an effective coordinated collaboration process to impact gang activity citywide
- Goal 2** Develop joint partnerships to help address the gang issues within the City of San Diego
- Goal 3** Establish a data and research analysis process to keep the Mayor, City Council and Commission aware of key gang trends and anti-gang research on an ongoing basis
- Goal 4** Identify funding sources for agencies and organizations to apply to build capacity in existing, effective and promising gang prevention and intervention programs/strategies on a neighborhood basis
- Goal 5** Make policy recommendations to the Mayor and City Council on issues of gang prevention, intervention, diversion and suppression methods, *identify* local, state and federal funding sources, and *identify* best practice efforts.
- Goal 6** Develop a sustainable funding strategy for the Strategic Action plan

Pastor Harry Cooper
Chair
Southeast Presbyterian Church

Benny Benavidez
Chief District Administrator
Dept. of Corrections Division of Adult Parole
Operations

Mark Cafferty
CEO
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SANDAG

Sheriff William D. Gore
Sheriff of San Diego County
San Diego Sheriff's Department

Kevin Henderson
Outreach Specialist
Metro United Methodist Urban Ministries

Mack Jenkins
Chief Probation Officer
San Diego County Probation Department

Eugene Johnson
Professor
Unity Tech Fitness Center

Bill Kowba
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San Diego Unified School District

Chief William Lansdowne
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Rosa Ana Lozada
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Fred Sotelo
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Victor Manuel Torres
Attorney/VP Board Member
La Raza Lawyers Association

Danny Villarreal
Program Coordinator
Gang Prevention and Intervention
Occupational Training Services

Dr. Randolph Ward
Superintendent
County Office of Education

Christopher Yanov
Executive Director
Reality Changers

Below are the Commission's goals for 2009, and the steps outlined to achieve those goals:

Goal 1 Establish an effective coordinated collaboration process to impact gang activity citywide 2009 Focus: Working with Multiagency teams across the City (Mira Mesa, Linda Vista, South Bay and Southeastern) continues to facilitate initiatives:

	Activity		Outcome	Indicators	Team	UPDATE
1.1	Partner with San Diego Police Department in developing collaborative Truancy/Curfew sweeps; In June 2008 the Commission recommended that collaborative Truancy/Curfew sweeps be implemented.		Collaborative Truancy/Curfew Sweeps are Citywide. Southeastern and Mid City are currently working together with community based organizations on this strategy within their Divisions.	Staff to support Police Department by working with Community Based organizations to increase the number of divisions participating in collaborative curfew sweeps citywide by 2 divisions.	San Diego Police Department, San Diego County Probation, San Diego City Schools, Commissioners Eugene Johnson, Christopher Yanov, Daniel Villarreal, Kevin Henderson	<i>Southern is scheduled to have another meeting with community organizations. Stats on existing collaborative curfew sweeps is attached*</i>
1.2	Support City School's effort to impact at risk youth through attendance initiatives such as 10 to Succeed and a more effective truancy/attendance procedure.		Provide coaches through Commissioners involvement in 10 to Succeed; participate on Truancy Task Force	100% of Commissioners and/or their representative participate in varying degrees with 10 to Succeed	All Commissioners	<i>Commission staff sits as Advisory for 10 to Succeed. The 8 commissioners who indicated interest will be invited to work with schools later this month.</i>

1.3	Partner with the San Diego Police Department on the CALGrip Grant . San Diego Police Department is the lead and the project includes prevention, intervention and suppression components.	Involve 270 Youth through the following: a. Prevention: Extended hours at targeted City Recreation Centers, and/or community resources such as gyms, athletic programs, etc. b. Intervention: A Coordinator to work with the Commission, Police Department, and community to identify, organize and maximize resources. c. Suppression: A Criminal Intelligence Analyst to provide link analysis and other sophisticated interpretation to enable police resources to be allocated most effectively.	The Commission is the Advisory board to this CALgrip grant and will review and comment on efforts to attain the targeted goals and provide recommendations to ensure successful accomplishment of its goals during the monthly meetings.	San Diego Police Department, SANDAG, San Diego Workforce Partnership, San Diego Probation, San Diego City Schools partnering with Metro United, City Park and Recreation Department.	24 Youth have been served by Metro. 525 Youth have participated at the extended hours with the average age of youth being 13 years old. Challenge has been getting partners to participate after hours at the Centers.
	<u>Activity</u>	<u>Outcome</u>	<u>Indicators</u>	<u>Team</u>	<u>Update</u>
1.4	Continue working with communities across the city on community initiated efforts.	a. Safe Passage at Morse/Bell and Mann/Crawford and South San Diego schools b. Work with San Diego Organizing Projects Youth Focused effort in collaboration with San Diego Police Department. c. Continue work and activities in the following communities: Mira Mesa, Mid City, South San Diego, Linda Vista, Encanto Areas	Community reports by staff and leads will be made twice a year to the commission.	San Diego Police Department, District Attorney's Office, San Diego City Schools and over 20 community partners with interns funded by OJJDP and California Wellness.	<i>Nestor Elementary is set up for Parent Supervision. Commissioner Johnson is facilitating Horace Mann Montgomery Middle highlighted during Rotterdam Mayors visit.</i>
1.5	<i>Support partnerships between San Diego Unified School District, community sports organizations, Star Pal and other Community Based organizations.</i>	Publicize and share age appropriate after school activities for youth through these collaborations.	List Activities on the Gang Commission website and staff research the number of youth involved.	San Diego Police Department, StarPal San Diego City Schools, San Diego Probation and community partners	<i>Commission staff involved in Bayside Soccer event on Oct. 3rd.</i>

1.6	<i>Continue to Celebrate youth by participating with organizations sponsoring creative events that empower and invite youth input into strategies that promote positive activities—like a week of community education about services to help youth succeed in life.</i>		Support School events being organized and others that celebrates youth in positive ways.	Staff and Commissioners and/ or their representatives will participate in at least 3 events by October 2009.	Community Partners and Commissioners	<i>Commissioners scheduled to speak at Adolescent Health Summit on November 6th</i>
1.7	<i>Support and facilitate places of worship's congregations being involved in a voluntary response team to support families who are victims of gang violence. Continue Project Compassion's work that was initiated in December 2008.</i>		Facilitate with community organizations a process and structure for the operations of Project Compassion.	Staff will work with Commission members and community groups to accomplish by Oct. 2009	District Attorney's Office, San Diego Police Department, Community Partners	<i>Five church collaboration had group dinner in September and to date has served 11 families.</i>
1.8	Work with San Diego Workforce Partnership on employment for youth in the City of San Diego and special programs like the Summer program		Work with committees focusing on youth employment	Staff and other Commissioners will work with Commissioner Cafferty present at least 2 reports to the Commission by October	All Commissioners	<i>Hire A Youth successful. Reports done to the Commission</i>

Goal 2 Develop joint partnerships to help address the gang issues within the City of San Diego

2009 Focus: Develop within the City organization a multi- department partnership to focus on information sharing and training regarding gang issues within the community.

	Activity		Outcome	Indicators	Team	Update
2.1	The Commission will expand its invitations to the following City Departments to be part of the City Team: City Planning and Community Investment, Fire-Rescue Department, Neighborhood Code Compliance, Commission for Arts and Culture		Currently Park and Recreation, Library Services, City Attorney's office and the Police Department meet regularly. Training and information sharing are the efforts.	Convene quarterly meetings and expand participation of 2 members by October 2009	San Diego Police Department and the City Attorney's Department	<ul style="list-style-type: none"> The City Team met several times this year. Will be meeting after November to assess training needs.

2.2	Discuss with Park and Recreation, Police Department and other appropriate departments how the Commission can identify and support additional opportunities to incorporate positive youth development (effective prevention and intervention strategies) within departmental youth initiatives and make policy recommendations to the Mayor and City Council.	Upon conclusion of briefings, consider creation of a subcommittee to explore potential policy recommendations if follow up action is recommended.	Schedule departmental briefings for the Commission by Summer 2009.	All Commissioners	On Hold due to budget considerations
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Goal 3 Establish a data and research analysis process to keep the Mayor, City Council and Commission aware of key gang trends and anti-gang research on an ongoing basis

2009 Focus: In Spring 2008, the Gang Commission created an Ad Hoc committee to examine and address data/research issues and constraints. The committee included representatives from the Commission (San Diego Police Department, San Diego County Probation Department, and San Diego Association of Governments (SANDAG)) and community partner, The Children's Initiative, and the project research consultant, Dr. Dana Nurge.

	<u>Activity</u>	<u>Outcome</u>	<u>Indicator</u>	<u>Team</u>
3.1	Expand on the work that began by the Commission's Data Ad Hoc Committee in the spring of 2008	Reach Consensus on data that reflects ongoing gang trends.	A uniform consistent scanning report from Probation and PD.	San Diego Probation, San Diego Police Department, San Diego City Schools, SANDAG

Goal 4 Identify funding sources for agencies and organizations to apply to build capacity in existing, effective and promising gang prevention and intervention programs/strategies on a neighborhood basis

2009 Focus: The Commission is working with SANDAG and Clark Consultants on building capacity of small community based organizations. The project needs funds. The project requires that organizations be contacted, interviewed and a strategy be developed that will meet their needs. The project will also communicate with local funders about the effort and the information learned from the planning process.

	<u>Activity</u>	<u>Outcome</u>	<u>Indicator</u>	<u>Team</u>
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4.1	Identify funding sources for agencies and organizations in order to build capacity of grass roots organizations.	Promote national indices of best practices that local organizations can implement to serve youth	Currently researching options to fulfill this goal, staff routinely facilitates collaborations and highlights grant opportunities for community organizations	Commission Staff, Clark Consultants and SANDAG
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Goal 5 Make policy recommendations to the Mayor and City Council on issues of gang prevention, intervention, diversion and suppression methods, *identify* local, state and federal funding sources, and *identify* best practice efforts.

	Activity	Outcome	Indicator	Team
5.1	Recommend review of legislation, funding, and best practices for the Mayor and Council to consider	Commissioners will identify relevant legislative, funding sources, and best practices	Track legislation, funding and best practices discussed during Commission meetings	Commission recommended that the Mayor support SB 151 which would to develop a pilot program for up to 10 parole reentry courts based on the highly structured drug court model, as specified; provide that these reentry courts would supervise parolees who would benefit from drug, alcohol or mental health treatment, and would otherwise be subject to parole revocation;

Goal 6 Develop a sustainable funding strategy for the Strategic Action plan

2009 Focus: An effort that is ongoing.



Commission
on
Gang Prevention and Intervention
Report

***Submitted to the
Public Safety & Neighborhood Services Committee
November 18, 2009***



Workplan 2009

The Commission on Gang Prevention has spent the past 8 months on implementing its 2009 Workplan which the Public Safety and Neighborhood Services Committee accepted in March 2009.



Vision for 2009

*Reduce Gang Violence and empower Communities through collaboration
with city and county agencies.*

Goals

- **Goal 1** Establish an effective coordinated collaboration process to impact gang activity citywide *2009 Focus: Working with Multiagency teams across the City (Mira Mesa, Linda Vista, South Bay and Southeastern) continue to facilitate initiatives:*
 - Collaborative Curfew Sweeps
 - Ten to Succeed
 - CALgrip Grant (extends Friday evening hours at three recreation centers)
 - Safe Passage (establish at Nestor Elementary and Horace Mann)
 - Linda Vista's new Soccer Team
 - Facilitated establishment of Voluntary Faith based *Response Team* (five churches are involved).
 - Work on Youth Summits organized by partners

- **Goal 2** Develop joint partnerships to help address the gang issues within the City of San Diego
 - The City Team met several times this year. Will be meeting after November to assess training needs.
- **Goal 3** Establish a data and research analysis process to keep the Mayor, City Council and Commission aware of key gang trends and anti-gang research on an ongoing basis.
 - The Commission now has A uniform consistent scanning report from Probation and PD. San Diego Probation, San Diego Police Department, San Diego City Schools, SANDAG were involved.
- **Goal 4** Identify funding sources for agencies and organizations to apply to build capacity in existing, effective and promising gang prevention and intervention programs/strategies on a neighborhood basis.
 - Currently researching options to fulfill this goal, staff routinely facilitates collaborations and highlights grant opportunities for community organizations.

- Goal 5 Make policy recommendations to the Mayor and City Council on issues of gang prevention, intervention, diversion and suppression methods, *identify* local, state and federal funding sources, and *identify* best practice efforts.
 - Commission recommended that the Mayor support SB 151 authored by State Senator Ducheny which would to develop a pilot program for up to 10 parole reentry courts based on the highly structured drug court model, as specified; provide that these reentry courts would supervise parolees who would benefit from drug, alcohol or mental health treatment, and would otherwise be subject to parole revocation.. The bill is in suspension.

- Goal 6 Develop a sustainable funding strategy for the Strategic Action plan
 - An ongoing effort