

DATE ISSUED:	April 10, 2013	REPORT NO. 101
ATTENTION:	Park and Recreation Board Agenda of April 18, 2013	
SUBJECT:	BARRIO LOGAN COMMUNITY PLAN UI ELEMENT AND DESIGNATION OF CHIC REGIONAL PARK	

# SUMMARY

Issue -

- 1. Should the Park and Recreation Board approve the recommendation to adopt the Recreation Element of the Barrio Logan Community Plan Update?
- 2. Should the Park and Recreation Board approve the recommendation to designate Chicano Park as a Regional Park?

Director's Recommendation -

- 1. Approve the recommendation to adopt the Recreation Element of the Barrio Logan Community Plan Update.
- 2. Approve the recommendation to designate Chicano Park as a Regional Park.

Other Recommendations -

Barrio Logan Community Plan Update

- On September 14, 2011 the Community Forestry Advisory Boardunanimously approved the Urban Forestry Element of the Barrio Logan Community Plan Update
- On February 13, 2013 the Code Monitoring Team recommended approval of the Community Plan Update.

Designation of Chicano Park as a Regional Park

- On November 9<sup>th</sup>, 2012 the State Historical Resources Board approved the designation of the Park as a State Historical Landmark
- On March 24, 2013 the Chicano Park Steering Committee approved designation of Chicano Park as a Regional Park

Fiscal Impact - Not Applicable

Water and Energy Conservation Status - Not applicable.

# Environmental -

Barrio Logan Community Plan Update – A Draft Programmatic Environmental Impact Report (Project No. 240982/SCH No. 2009091021) has been prepared for the Community Plan Update. (Available on the City's website: http://www.sandiego.gov/planning/community/cpu/barriologan/pdf/barriologan\_draft\_eir .pdf)

Chicano Park Regional Park Designation - This activity will not result in a direct or reasonably foreseeable indirect physical change in the environment, and is therefore not subject to CEQA pursuant to State CEQA Guidelines Section 15060(c)(2).

# BACKGROUND

In April of 2008, the City of San Diego commenced the update to the 1978 Barrio Logan/Harbor 101 Community Plan and Local Coastal Program. As part of the plan update effort, a 33-member Barrio Logan Plan Update Stakeholder Committee (BLSC) was created to provide guidance and community input. The BLSC, broader community, City staff and consultants met on a regular basis to create the land use scenarios and infrastructure proposals that were used to develop the draft Barrio Logan Community Plan and Local Coastal Program (Community Plan) and draft zoning program.

Out of the community meetings, two land use alternatives for the Barrio Logan Community Plan Update emerged that were studied at equal levels as part of the draft Environmental Impact Report (EIR) and are the basis of the draft Community Plan. The proposed Land Use Element provides a distribution of land uses to achieve Community Plan goals. The proposed plan significantly reduces the issues associated with collocation of industrial and sensitive receptor uses that currently exist within much of the Barrio Logan Community. It further refines the residential density ranges and commercial intensities, designates a Community Village center, provides direction for the designation of Prime Industrial Lands, and identifies specific policies for the development of commercial, industrial, and institutional uses.

The Recreation Element of the draft Community Plan Update includes specific goals and policy recommendations for addressing population-based park and recreation facilities, preservation, protection and enhancement of those facilities, accessibility to the facilities, and open space lands needed for the proposed increase in density. These recommendations, along with goals and policies of the General Plan, provide a comprehensive parks strategy intended to serve the recreational needs of the community through the next twenty years.

Due to the scarcity of park amenities in Barrio Logan, the Recreation Element includes park equivalencies, such as expanded facilities and intensified uses within existing public spaces, joint use, and development of under-utilized public land.

# DISCUSSION

At the Park and Recreation Board meeting of June 16, 2011, board members participated in a Workshop for the Barrio Logan Community Plan Update (Attachment "A").

Noting the uniqueness of Chicano Park and its extraordinary display of cultural identity as expressed in the art murals painted on the freeway structures, the park is a of regional significance that brings both residents of the region and tourist to the Park to experience it. Since the Park and Recreation Board Workshop, the State Historical Resources Board has approved the Park as a State Historical Landmark and the Chicano Park Steering Committee approved designation of Chicano Park as a Regional Park. As such, the Recreation Element was revised to note its Historical Landmark Designation as well as recommend designation of Chicano Park. The revised language is as follows:

Page RE-4, incorporated the following after the sentence "Art murals painted on the freeway structural supports add vibrancy and cultural identity to the park and the community. <u>On</u> November 9<sup>th</sup>, 2012 the State Historical Resources Board approved the designation of the Park as a State Historical Landmark." This unique park is a regional draw and asset for the City, and merits the reclassification to a Regional Park. As a Regional Park, Chicano Park would receive full population-based credit as an equivalency.

Page RE-5 Table 7-3, added an asterisk to Existing Population-based Parks and at the bottom of the table state: "As a Regional Park, Chicano Park would be reclassified as an equivalency receiving full population-based park credit."

Page RE-8, created a Policy 7.1.20 Ensure that Chicano Park is designated as a Regional Park per City Charter Section 55.2(c) that defines San Diego Regional Parks as: "those parks that serve regional residents and/or visitor populations as determined by ordinance of the City Council.

Page RE-8, created a Policy 7.1.21 As a Regional Park, pursue the use of San Diego Regional Park Funds for improvements and expansion of Chicano Park.

The minutes of June 16, 2011(Attachment "B"), contained the following comments and questions of Board Members, that staff did not have the opportunity to address, or fully address at that time, and are restated below followed by staff's response:

1. Important we find ways to provide recreational opportunities in places like Barrio Logan where there is no available land to build a park. Park opportunities map show where we can start doing these things. Mr. Stepner voiced his concern to stay away from "bean counting" and throw away formulas for equivalencies. Equivalencies don't tell what is equivalent and is a "bean counting" exercise. Equivalencies and formulas do equations, but don't have any bearing on real life. Instead we should be looking at opportunities and designing those spaces rather than creating formulas. We need to avoid creating formulas in order to accomplish the goals set forth in the plan.

The City's General Plan Park Standard RE-A.8 sets a ratio of 2.8 useable acres per 1,000 residents, Development Impact fees for population based park requirements are based on construction costs to provide parks at this ratio. However knowing that development of population-based park acreage for recreational purposes is infeasible due to land constraints in older built out communities, Park Standard RE-A.9 allows the use of "equivalencies" that have been identified either through a Parks Master Plan, or community plan update/amendment

process. It is also through this process the planning process that a community can either supports or deny the use of equivalencies to satisfy the population-based park requirements. Also, Park Standard RE-A9 b. requires a clear demonstration and documentation of acceptability of an equivalency through findings made and approved by the City. For these reasons, a "bean counting" exercise of some form is required to assure the City that population-based park standards are being strived for.

# 2. Park is too far for children to walk to and parents do not want children going to Logan Avenue due to gang activity.

A Park Goal identified within the Community Plan Update (Page RE-2) is to provide "Comprehensive pedestrian and bikeway connections between parks and open space lands within the Barrio Logan Community, as well as to surrounding communities."

SDPD, Police Officer II, Susan De La Pena reported to staff that there is little to no gang activity in the surrounding area, especially with the new Mercado development.

3. Need safe, practical park within the community.

A Park Goal identified within the Community Plan Update (Page RE-2) is to provide "A sustainable park and recreation system that meets the needs of a variety of users such as children, the elderly, persons of disabilities, and the underserved teenage population."

The City's "Consultant's Guide to Park Design and Development" has design standard to address safety concerns.

4. Consider working with traffic division to plan a safe route to park. (Currently working with the Port to make it much more pleasurable to walk down the street.) See response to comment #2.

5. Should examine what services it provides to the community. Do not use math equation to solve deficiencies.

See response to comment #1 and #3

6. Should be doing things that are above and beyond of what is expected.

This is being strived for as a part of the community input process for identification of park equivalencies.

7. Leave park deficiencies as an unfunded liability. Concern that it is "off the books" and no longer required to do what should be done.

Barrio Logan Draft Public Facilities Financing Plan, Project P-3, "Barrio Logan Land Acquisition and Development", has the following description:

This project provides for acquisition and development of a maximum of 11.26 acres (*acreage will vary for each alternative*) of public parkland or the application of park equivalencies to

achieve the General Plan Population-based Standards. Park acreage and equivalencies would be pursued as opportunities present themselves and could be obtained through urban infill and redevelopment proposals, reclamation of brownfield sites, vacations of unutilized alleys and street rights-of-way, opportunity purchases focusing on land that provides connectivity to schools, residences, rooftop recreation on public or private parking structures, and other recreational areas and facilities to serve future residents within the Barrio Logan Community at full community development in 2030. The maximum acreage should be adjusted as acquisition of parkland and/or park equivalencies are realized. New parkland to serve future residents should be located in close proximity to the residents to be served in accordance with the land use proposals outlined in the community plan. Park amenities could include a multi-purpose turf areas, community gardens, playgrounds, multi-purpose courts, picnic facilities, fitness/exercise facilities, comfort stations, walkways, security lighting and landscaping, etc.

# 8. Do equivalencies achieve what they are meant to accomplish?

Equivalencies are a new concept for the City and as such, none have been implemented to date to address this question.

9. What are the proposed Development Impact Fees (DIF) fees? Equivalencies allowed using DIF where they were not allowed to use in the past.

Please refer to the proposed park element of the draft Public Facilities Financing Plan (Attachment "C").

# ALTERNATIVES:

- 1. Recommend approval of the Draft Barrio Logan Community Plan Update.
- 2. Recommend approval of the Draft Barrio Logan Community Plan Update with modifications.
- 3. Do not recommend approval of the Draft Barrio Logan Community Plan Update.
- 4. Recommend the designation of Chicano Park as a Regional Park.
- 5. Do not recommend the designation of Chicano Park as a Regional Park

Kelly Broughton Director, Development Services Dept.

Jeff Harkness

JH/jch

- Attachments: A June 16, 2011, Park & Recreation Board Report, Barrio Logan Community Plan Update Workshop Item # 301
  - B June 16, 2011, Park & Recreation Board Minutes

C - Barrio Logan Draft Public Facilities Financing Plan, Recreation Facilities
 D - Barrio Logan Community Plan Update – Recreation Element

# ATTACHMENT 'A'



THE CITY OF SAN DIEGO TO THE PARK AND RECREATION BOARD

**REPORT NO. 301** 

DATE ISSUED:	June 9, 2011 REPO
ATTENTION:	Park & Recreation Board Agenda of June 16, 2011
SUBJECT:	Barrio Logan Community Plan Recreation Element

#### SUMMARY

# THIS IS A WORKSHOP ITEM ONLY. NO ACTION IS REQUIRED ON THE PART OF THE BOARD.

#### BACKGROUND

In April of 2008, the City of San Diego commenced the update to the 1978 Barrio Logan/Harbor 101 Community Plan and Local Coastal Program. As part of the plan update effort, the 33member Barrio Logan Plan Update Stakeholder Committee (BLSC) was created to provide guidance and community input. The BLSC, broader community, City staff and consultants have met on a regular basis to create the land use scenarios and infrastructure proposals that were used to develop the draft Barrio Logan Community Plan and Local Coastal Program (Community Plan) and draft zoning program.

Out of the community meetings, two land use alternatives have emerged that are being studied at equal levels as part of the Environmental Impact Report (EIR) and are the basis of the draft Community Plan. The proposed Land Use Element provides a distribution of land uses to achieve Community Plan goals. The proposed plan significantly reduces the issues associated with collocation of industrial and sensitive receptor uses that currently exist within much of the Barrio Logan Community. It further refines the residential density ranges and commercial intensities, designates a Community Village center, provides direction for the designation of Prime Industrial Lands, and identifies specific policies for the development of commercial, industrial, and institutional uses.

The areas where the two proposed land use alternatives differ include the area designated as the "Transition Zone" along Main Street, south of Evans Street. In Alternative 1, the area is proposed for Community Commercial uses. In Alternative 2, the area is proposed for Light Industrial uses. The site at the southeast corner of 32<sup>nd</sup> Street and Main Street is proposed as Heavy Commercial under Alternative 1 and Heavy Industrial under Alternative 2. Once the

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environmental technical reports are completed, including air quality, noise and hazardous materials studies, City staff will work with the community to understand the potential impacts and work collaboratively toward developing a single preferred land use scenario and associated infrastructure for consideration by the decision-making bodies.

The proposed Recreation Element of the Community Plan includes specific goals and policy recommendations for addressing population-based park and recreation facilities, preservation, protection and enhancement of those facilities, accessibility to the facilities, and open space lands. These recommendations, along with goals and policies of the General Plan, provide a comprehensive parks strategy intended to serve the recreational needs of the community through the next twenty years. Due to the scarcity of park amenities in Barrio Logan, the Recreation Element includes park equivalencies, such as expanded facilities and intensified uses within existing public spaces, joint use, and development of under-utilized public land as shown in Table R-2, Park Equivalency Credits, in the draft Community Plan (Attachment 1).

#### DISCUSSION

While the City's primary goal is to obtain land for population-based parks, in some communities where vacant land is not available or is cost-prohibitive, the General Plan allows for the use of park equivalencies to be determined by the community and City staff through a set of guidelines. The Barrio Logan Community is an urban community where park equivalencies would be appropriate for satisfying some population-based park needs.

The proposed Recreation Element contains goals and policy recommendations that are intended to result in increased and enhanced public recreation opportunities and facilities throughout Barrio Logan for all users. As such, opportunities for additional parkland and recreation facilities within the Barrio Logan Community are anticipated to come primarily through the redevelopment of private and public properties, and through the application of park equivalencies.

The draft Community Plan provides the potential for approximately 27 acres of park facilities (including park equivalencies), of which approximately 12 acres already exist as parks and open space within the community or within the San Diego Unified Port District's jurisdiction. Strict application of the General Plan standard of 2.8 usable acres per 1,000 residents would result in potential 2030 demand for 38.1 acres for Alternative 1 or 32.3 acres for Alternative 2, resulting in a potential 2030 deficit of 11.3 acres for Alternative 1 and 5.4 acres for Alternative 2 if future development exercised their full zoning capacity under the Plan. It has been the City's experience that development, for a variety of reasons, often does not utilize 100% of the full zoning capacity, which would result in less demand for new park facilities.

These potential deficits would be difficult to rectify in Barrio Logan since it is an older community without many land opportunities for providing new facilities. The 27 acres, including the park equivalencies provided in the draft Community Plan already takes advantage of the opportunities that do exist. Therefore, the unmet demand would most likely have to be met by unidentified new park opportunities within or outside Barrio Logan that could serve

Barrio Logan Community Plan Recreation Element June 9, 2011 Page 4 of 4

the Community Plan, zoning program and PFFP. The proposed Community Plan Update will then return to the Park and Recreation Board for a recommendation regarding the Recreation Element policies, and will then be subject to review and recommendation by the Planning Commission and the City Council regarding all proposed Community Plan goals and policies. After the City Council receives the Planning Commission and Park and Recreation Board recommendations, the City Council will vote on the following items: 1) certification of the programmatic environmental impact report; 2) revised/updated community plan; 3) revised local coastal program; 4) removal of the existing planned district ordinance which mandates zoning regulations; 5) adoption of city-wide zoning; 6) revised redevelopment plan; and 7) revised public facilities financing plan which establishes the per-unit DIF. Once the City Council has acted upon the above-mentioned items, the Community Plan Update package will be sent to the California Coastal Commission for certification.

#### **CONCLUSION**

The Barrio Logan Community Plan Update is significant and precedent-setting in that it is the first community plan update to specifically recommend the inclusion of park equivalencies which will be counted towards meeting population-based park and recreation standards, and tracked in the community's park inventory in accordance with General Plan guidelines. Currently, there are 10 community plan updates underway which could also propose park equivalencies. In order to assist staff in addressing the outstanding policy issues associated with the draft Community Plan for Barrio Logan and associated PFFP, input from the Park and Recreation Board, and the public, is requested and welcomed. The Draft Recreation Element goals and policies will be presented to the Board members for discussion and feedback at the June 16 meeting.

Respectfully submitted,

Mary P. Wright, Deputy Director, Planning Division Prepared by: Deborah Sharpe, Project Officer II & Lara Gates, Community Development Specialist IV

(LG/DS)

Attachments: 1. Draft Barrio Logan Community Plan, Recreation Element

- 2. General Plan Recreation Element, Table RE-2, Parks Guidelines
- 3. General Plan Recreation Element, Table RE-3 Recreation Facilities Guidelines

4. General Plan Recreation Element, Table RE-4, Eligible Population-based Park Equivalencies

The full draft plan can be accessed at this website: http://www.sandiego.gov/planning//barriologanupdate/index.shtml

cc: Council District # 8 Office Stacey LoMedico, Park & Recreation Director Barrio Logan Community Plan Recreation Element June 9, 2011 Page 3 of 4

Barrio Logan residents, such as a larger community park in an adjacent community plan area that is within a reasonable service area that includes Barrio Logan, to which development impact fees collected in Barrio Logan could contribute proportionately.

Collection of fees based on the General Plan standard for potential opportunistic parkland acquisition and/or development during the next twenty years would be directly related to the projected park and recreation needs for the population densities generated by the two land use alternatives. It is important to note that the per unit DIF amount is determined based on the infrastructure needs of the entire community; however the DIF is collected only through future building permits to satisfy the infrastructure requirements for the new residents generated by the new development. Therefore, funding to implement the proposed parks and recreation facilities specified in the Community Plan and companion Barrio Logan Public Facilities Financing Plan (PFFP) -would need to be supplemented by different funding sources other than DIF, such as Redevelopment tax increment, CDBG, grants and donations, other jurisdictions, a future voter-approved bond measure, etc.

Given the expressed Community Plan policy goal to provide affordable workforce housing, it is critical to balance park and recreation with other infrastructure needs to keep development impact fees within a range that promotes this type of housing. In view of these competing needs, the Planning Commission was presented with policy issues for consideration and discussion at their workshop on May 19, 2011, and the five commissioners present provided the following feedback:

- Generally, commissioners supported trying to achieve the General Plan population-based park standards through the use of traditional and non-traditional means (e.g., park equivalencies). The need to "be real" when proposing park opportunity acquisitions was expressed.
- It was expressed that we need to take advantage of the Navy/Port resources and share, and to look at the whole picture when discussing park and recreation opportunities.
- Two policy questions were asked: 1) Could we get some type of payment for use of the piers from the Navy that could go toward paying for infrastructure, and 2) Could an impact fee be assessed on commercial and industrial businesses to contribute to the park and recreation facilities used by employees? (This policy would require a nexus study be conducted to justify an assessment. An example of this type of impact fee exists within the Downtown Community Plan area and is assessed on commercial businesses at a rate determined through a nexus study.)
- None of the commissioners supported establishing a cap on development impact fees.

#### NEXT STEPS

Over the next six months, staff will work with the BLSC on incorporating their comments, as well as Planning Commission and Park and Recreation Board comments, into the draft Community Plan and make refinements to a draft land use alternative and zoning program, and the Recreation Element. Staff and the BLSC will also work together on developing the PFFP and reviewing the EIR. The environmental consultant team is currently preparing the first screen check EIR and staff anticipates the draft EIR being released in Fall 2011 with the final draft of

# ATTACHMENT 'B'

# City of San Diego Park and Recreation Board

## June 16, 2011

## "WE ENRICH LIVES THROUGH QUALITY PARKS AND PROGRAMS"

#### **Meeting Held at:**

Balboa Park Club, Santa Fe Room 2150 Pan American Road West San Diego, California 92101

#### Mailing Address is:

City of San Diego 202 C Street, MS 37C San Diego, California 92101

#### **Members Present**

Wilbur Smith, Chair Bruce Brown Rick Bussell William Diehl Vicki Granowitz Norman Greene Roz King Olivia Puentes-Reynolds Michael Stepner <u>Members Absent</u> Claudia Dunaway David Kinney City Staff Present Stacey LoMedico Laura Ball Lara Gates Darren Greenhalgh Jeff Harkness Christy Haupt Jo-Ann Novak Deborah Sharpe Lynn Sharpe Underwood Shannon Thomas Chris Zirkle

CALL TO ORDER –Chair, Mr. Smith called the meeting to order at 2:00 p.m.

## APPROVAL OF THE MAY 19, 2011 MINUTES

#### MOTION: MOVED/SECONDED Ms. Granowitz /Mr. Brown

A motion was made by Ms. Granowitz and seconded by Mr. Brown to approve the revised May 19, 2011 meeting minutes. Vote was unanimously approved (8-0-2).

## **REQUEST FOR CONTINUANCE** - None

#### ADOPTION OF AGENDA - None

<u>Consent</u> At this time the Board may consider adoption of one or more items on the adoption agenda as "Consent" items.

<u>COMMUNICATIONS</u> (Limited to items not on the agenda. Each one will be limited to three minutes and is not debatable.)

- Ms. King acknowledges Mike Morrow, District Manager in Community Parks II retirement. He is an excellent staff person and has contributed greatly to Ms. King chairing the Committee.
- Ms. Granowitz pointed out the Memorandum Of Understanding (MOU) for Plaza de Panama is project specific and is different from the Balboa Park Conservancy MOU which is about a process.

- Ms. King stated the International Tennis Federation has chosen San Diego to host its World Cup event and individual championship next year February 3<sup>rd</sup> to the 12<sup>th</sup>. Balboa Park is the only public park chosen; all other locations will be private tennis venue.
- COMMITTEE REPORTS

Community Parks I Area Committee - No Report

Community Parks II Area Committee – No Report

Balboa Park Committee – No Report

Design Review Committee – No Report

Los Peñasquitos Canyon Preserve Citizens' Advisory Committee

- Mr. Diehl reported the Committee reviewed the reclaim water line that is going through the preserve and Canyonside Community Park.
- The Committee is currently working on Bylaws.
- Mr. Diehl would like to know if the canyon is a park, reserve, or open space area.

Mission Bay Park Committee

- The District Manager reported the summer maintenance staff started on May 31, 2011 and will work until mid September.
- Lieutenant Filley, San Diego Police Department provided an overview of July 4<sup>th</sup> plan. The main problem is traffic control and officers will be on duty Friday night and working all week-end focusing on traffic control.
- The Committee received a report from Mr. Ed Harris of the Lifeguard Association who reported that 70% of the boat operators are eligible for retirement.

Mission Trails Regional Park Citizens' Advisory Committee - No Report

Tecolote Canyon Citizens' Advisory Committee – No Report

Torrey Pines City Park Advisory Committee - No Report

#### CHAIRPERSONS REPORT

- Mr. Smith stated we survived another difficult budget year. He thanked the staff and elected officials who managed to hold things together for another year.
- Mr. Smith was disappointed to read in the paper that the Jacob's funding for Balboa Park has been placed on hold. He knows Save Our Heritage Organisation (SOHO) has some valid concerns to work out and hopes the two sides can get together to get the project back on track.
- He commended City staff for all they have done this past year and holding up due to negative media comments.
- Mr. Smith wished the best for those retiring like Mike Morrow with 38 years of service and Diane Brittingham with 36 years of service. He commented this will leave a void in the Department.

#### DIRECTOR'S REPORT

- Ms. LoMedico provided the Board with a schedule for the free summer lunches offered at City recreation centers this summer. The program partnership with San Diego Unified School District kick-off is on June 22, 2011 at Skyline Community Park.
- Staff is gearing up for summer by sprucing up parks by planting annuals in Founders Plaza, Alcazar Garden and other parks throughout the park system.
- Ms. LoMedico will be issuing the information in a memorandum that was sent to Council about the additional staff and services provided during the Fourth of July. Department can expend close to \$100,000 in overtime over the 3-4 day period in beaches, parks, and Mission Bay.
- Department Instruction on Community Gardens will come to the Board this summer.
- Park and Recreation Board may be dark in July or August depending on items submitted.
- Balboa Park and Torrey Pines Golf Courses are gearing up for Junior World in July.
- In Golf Week an annual grade of nominations for the top 50 municipal golf courses in the nation with South Torrey Pine received a 5 and North Torrey Pines a 17. Kudos to staff.
- Ms. LoMedico thanked the Board Members for their letter and action to support the Department during the Fiscal Year 2012 Budget. Ms. LoMedico will send memorandum to staff tomorrow outlining all the reductions that were taken. Ms. LoMedico will provide the Board Members with a copy of the memorandum.
- Nine retirements in the last three weeks due to Park and Recreation Department employees having 25 years of service and changes to the retirement health care.
- On a sad note Belinda Bencomo, who worked for the Department for 24 years passed away from cancer this week.

#### ACTION ITEMS - None

#### **INFORMATION ITEMS**

201. <u>Update California Gang Reduction, Intervention and Prevention (CALGrip)</u> <u>Program</u>

Ms. Sharpe Underwood, Executive Director of the City of San Diego's Commission on Gang Prevention and Intervention described the purpose of the 21 member Commission which is advisory to the Mayor and City Council: The purpose of the Commission on Gang Prevention and Intervention is to:

- 1. Develop a strategic collaborative effort between various agencies who work with gang related issues.
- 2. Make policy recommendations to the Mayor and City Council on issues of gang prevention, intervention, diversion and suppression methods, identify local, state and federal funding sources, and identify best practice efforts
- 3. Advocate, formulate, and recommend for adoption proactive gang policies, ordinances and guidelines

She stated that the Commission has been working on three initiatives city-wide:

1. Safe Passage. This community involved safety initiative is at Montgomery Middle School, Horace Mann, and Bell Middle School.

- 10 to Succeed: an effort by San Diego City Schools to address the most at risk youth just getting into high school. The Commission is supporting the Madison High School 10 to Succeed Program.
- CALGrip grant which funds a Police/Park and Recreation Departments collaboration to support extended hours at the following Park and Recreation Centers:
  - a. Encanto
  - b. Southcrest
  - c. Memorial
  - d. City Heights

She then turned it over to David Monroe and Christy Haupt so they could give specifics about the CALGrip funded program.

David Monroe, Deputy Director and Christy Haupt, District Manager of Community Parks II provided the following information: A new grant was approved in February 2011. Because of state cuts, the final amount was \$369,300. Each partner shared in the reduction and the Park and Recreation Department received \$150,852 to be used for 20 weeks during 2011 (May to September) and a second, 20 week program during the same months in 2012. Four neighborhoods prone to gang activity were selected - Mid City/City Heights Recreation Center, Encanto Recreation Center, Dolores Magdaleno Memorial Recreation Center and Southcrest Recreation Center. As in the case of the grant's original prevention outline, park managers directed staff to not turn away pre-teen participants. Research has shown children residing in "gang-entrenched neighborhoods are especially unguarded and open to the exciting and dangerous illusion of being in a gang. Using the department's sports philosophy of recruiting children at a young age, this alternative program welcomes them while they are still open to the positive influence of pro-social activities. Everyone is welcome including parents and guardians.

Board Members Comments and Questions:

Crime rates have dramatically dropped in Linda Vista.

Commend the partnerships and staff for the wonderful work.

Kudos for this valuable program.

No worries about the CALGrip funding? (The money is secure for two years.)

Martin Luther King was not identified. (Martin Luther King crime statistics are fine.)

#### 202. Review of Parkland Dedication Efforts and Public Vetting Process

Eric Bowlby, Executive Director, San Diego Canyonlands provided a PowerPoint presentation on Review of Parkland Dedication Efforts and Public Vetting Process.

Ms. LoMedico provided the Board Members with a letter of support from Pam Slater-Price, District 3 Supervisor of San Diego County Board of Supervisors in dedicating thousands of acres of city-owned property as permanent open space.

The purpose of dedicating City land as open space is to provide for reliable preservation of open space and recreational opportunities within our communities. Although lands "designated: as open space are set aside for park, recreation, or cemetery purposes, they are done so without the formality of an ordinance or statute dedicating the land for those purposes, and they may still be transferred, sold, exchanged, or developed for non-park use.

Public Comment: Karin Zirk and Alan Marshall in favor of Item 202

#### **Board Members Comments and Questions:**

Support goal to ride bike from University City to Mission Bay along Rose Creek.

Suggest taking advantage of meetings with the Community Parks I and II and with the Recreation Council.

Support preserving Open Space areas.

Will information be on website? (Yes, goal is to have information on-line in July once they speak to Mayor, Council Members and managing departments.)

Recommend to have information provided to Community groups well in advance of presentation to them.

Find some way to connect end of Tecolote Canyon to Marian Bear Memorial Park. (Mr. Zirkle stated they were working with Ann Van Leer who is looking at this specific connection.)

The Canyonlands' staff will return to the Board after staff evaluates parcels for the final advisory vote before they move forward to City Council.

#### WORKSHOP

#### 301. Barrio Logan Community Plan Workshop

Deborah Sharpe, Project Officer II, City Planning and Community Investments and Lara Gates, Community Development Specialist IV, Community Development Services Department presented the Barrio Logan Community Plan Workshop and provided a PowerPoint presentation.

The Barrio Logan Community Plan Update is significant and precedent-setting in that it is the first community plan update to specifically recommend the inclusion of park equivalencies which will be counted towards meeting population-based park and recreation standards, and tracked in the community's park inventory in accordance with General Plan guidelines. Currently, there are 10 community plan updates underway which could also propose park equivalencies. In order to assist staff in addressing the outstanding policy issues associated with the draft Community Plan for Barrio Logan and associated PFFP, input from the Park and Recreation Board, and the public, is requested and welcomed.

#### Board Members Comments and Questions:

Important we find ways to provide recreational opportunities in places like Barrio Logan where there is no available land to build a park. Park opportunities map show where we can start doing these things. Mr. Stepner voiced his concern to stay away from "bean counting" and throw away formulas for equivalencies. Equivalencies don't tell what is equivalent and is a "bean counting" exercise. Equivalencies and formulas do equations, but don't have any bearing on real life. Instead we should be looking at opportunities and designing those spaces rather than creating formulas. We need to avoid creating formulas in order to accomplish the goals set forth in the plan.

How wide is the Boston Avenue Linear Park and could it accommodate active recreational uses like soccer fields? (Ms. Gates stated they reduce the width of the Boston Avenue from 60 feet to 40 feet and added this back into the park. The width varies with the widest 200 feet and narrows down to 75 feet. Looked at air quality and noise from Interstate 5 for this type of used. Linear park was recommended to be used as a passive park. Not sure how an active use park would impact single family residents across the street.)

How many miles to Cesar Chavez and National? (1 to 1 1/2 miles.)

Elementary School is not a joint use. What capacity does it have for active sports? (Zero capacity.) The school acquired three more grades in the past three years and is actively looking to acquire land in Barrio Logan in close proximity to the school to provide those types of activities.

Will Cesar Chavez have additional fields added? (Don't anticipate any expansion to this Port of San Diego Park.)

Does the Boston belong to Caltrans? (Yes)

Park is too far for children to walk to and parents do not want children going to Logan Avenue due to gang activity.

Need safe, practical park within the community.

Consider working with traffic division to plan a safe route to park. (Currently working with the Port to make it much more pleasurable to walk down the street.)

Should examine what services it provides to the community. Do not use math equation to solve deficiencies.

Should be doing things that are above and beyond of what is expected.

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Leave park deficiencies as an unfunded liability. Concern that it is "off the books" and no longer required to do what should be done.

Do equivalencies achieve what they are meant to accomplish?

What are the proposed Development Impact Fees (DIF) fees? (Would prefer not to discuss fees at this time where it is premature. Equivalencies allowed using DIF where they were not allowed to use in the past.)

ADJOURNMENT The meeting was adjourned at 3:55 p.m.

Next Regular Meeting:

Thursday, August 18, 2011, 2:00 P.M.

City Administration Building Committee Room, 12<sup>th</sup> Floor San Diego, CA 92101

Submitted by,

Stacey LoMedico Park and Recreation Director



#### TITLE: ADA/TITLE 24 IMPROVEMENTS & EXPANSION OF CHICANO PARK

DEPARTMENT: PARK AND RECREATION

CIP NO .:

 PROJECT:
 P1

 COUNCIL DISTRICT:
 8

 COMMUNITY PLAN:
 BARRIO LOGAN

DESCRIPTION: THIS PROJECT PROVIDES FOR ACCESSIBILITY UPGRADES AT CHICANO PARK TO ACCOMMODATE PERSONS WITH DISABILITIES PURSUANT TO STATE AND FEDERAL ACCESSIBILITY GUIDELINES AND REGULATIONS, WHILE RESPECTING THE PARK'S CULTURAL SIGNIFICANCE AND ATTRIBUTES, AND FOR THE EXPANSION OF CHICANO PARK BY APPROXIMATELY 2.0 ACRES THROUGH ACQUISITION OR GROUND LEASE, AND DEVELOPMENT OF ADJACENT AND CONTIGUOUS PARCELS AS THEY BECOME AVAILABLE OR FEASIBLE, TO SERVE FUTURE RESIDENTS. ACCESSIBILITY UPGRADES FOR EXISTING PARK LAND MAY INCLUDE PARKING AREAS, WALKWAYS, CHILDREN'S PLAY AREAS, COMFORT STATION UPGRADES, DRINKING FOUNTAINS, PARK FURNITURE, A SKATEBOARD PLAZA, PARK LIGHTING, SPORTFIELD LIGHTING ETC.

JUSTIFICATION: THIS PROJECT IS IN CONFORMANCE WITH THE CITY'S GENERAL PLAN GUIDELINES FOR POPULATION-BASED PARKS AND RECREATION FACILITIES AND IMPLEMENTS THE BARRIO LOGAN COMMUNITY PLANS RECOMMENDATIONS.

#### SCHEDULE:

THIS PROJECT WILL BE SCHEDULED AS FUNDING IS IDENTIFIED.



FUNDING:	SOURCE	EXPEN/ENCUM	CONT APPR	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
\$3,290,554	UNIDEN	and the second second second							
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						λ			
\$3,290,554	TOTAL	\$0	\$0	SO	SO	\$0	SO	\$0	Here and the

#### TITLE: ADA/TITLE 24 & BUILDING IMPROVEMENTS TO THE EXISTING SENIOR CENTER

DEPARTMENT: PARK AND RECREATION

CIP NO .:

PROJECT:P2COUNCIL DISTRICT:8COMMUNITY PLAN:BARRIO LOGAN

DESCRIPTION: THIS PROJECT PROVIDES FOR ACCESSIBILITY UPGRADES TO THE PARADISE SENIOR CENTER AT (1880 LOGAN AVENUE) NEAR CHICANO PARK, TO ACCOMMODATE PERSONS WITH DISABILITIES WHILE RESPECTING THE COMMUNITY'S CULTURAL SIGNIFICANCE AND ATTRIBUTES. UPGRADES WILL MEET STATE AND FEDERAL ACCESSIBILITY GUIDELINES AND REGULATIONS, AND MAY INCLUDE PATH OF TRAVEL IMPROVEMENTS, SUCH AS PARKING AREAS AND WALKWAYS, KITCHEN, RESTROOM AND MULTI-PURPOSE ROOM EXPANSION ON APPROXIMATELY .5 ACRES OF CITY FEE-OWNED PROPERTY.

 
 JUSTIFICATION:
 THIS PROJECT IS IN CONFORMANCE WITH THE CITY'S GENERAL PLAN GUIDELINES FOR POPULATION-BASED PARKS AND RECREATION FACILITIES AND IMPLEMENTS THE BARRIO LOGAN COMMUNITY PLANS RECOMMENDATIONS.

#### SCHEDULE: THIS PROJECT WILL BE SCHEDULED WHEN FUNDING IS IDENTIFIED.



FUNDING:	SOURCE	EXPEN/ENCUM	CONT APPR	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
\$2,791,489	UNIDEN				and the second se				
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						20			
\$2,791,489	TOTAL	\$0	\$0	\$0	\$0	\$0	\$0	\$0	

#### **BARRIO LOGAN PARKLAND ACQUISITION & DEVELOPMENT (ALT 1)**

DEPARTMENT: PARK AND RECREATION

CIP NO .:

TITLE:

#### **DESCRIPTION:**

This project provides for acquisition and development of a maximum of 11.26 acres of public parkland or the application of park equivalencies to achieve the General Plan Population-based Standards. Park acreage and equivalencies would be pursued as opportunities present themselves and could be otained through urban infill and redevelopment proposals, reclamation of brownfield sites, vacations of unutilized alleys and street rights-of-way, opportunity purchases focusing on land that provides connectivity to schools, residences, rooftop recreation on public or private parking structures, and other recreational areas and facilities to serve future residents within the Barrio Logan Community at full community development in 2030. The maximum acreage should be adjusted as acquisition of parkland and/or park equivalencies are realized. New parkland to serve future residents should be located in close proximity to the residents to be served in accordance with the land use proposals outlined in the community plan. Park amenities could include a multi-purpose turf areas, community gardens, playgrounds, multi-purpose courts, picnic facilities, fitness/exercise facilities, comfort stations, walkways, security lighting and landscaping, etc.

PROJECT:

COUNCIL DISTRICT:

COMMUNITY PLAN:

P3

BARRIO LOGAN

JUSTIFICATION: THIS PROJECT IS IN CONFORMANCE WITH THE CITY'S GENERAL PLAN GUIDELINES FOR POPULATION-BASED PARKS AND RECREATION FACILITIES AND IMPLEMENTS THE BARRIO LOGAN COMMUNITY PLANS RECOMMENDATIONS.

SCHEDULE:

THIS PROJECT WILL BE SCHEDULED WHEN FUNDING IS IDENTIFIED.



FUNDING:	SOURCE	EXPEN/ENCUM	CONT APPR	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
\$23,223,943	UNIDEN								
\$23,223,943	TOTAL	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0

#### TITLE: BARRIO LOGAN PARKLAND ACQUISITION & DEVELOPMENT (ALT 2)

DEPARTMENT: PARK AND RECREATION

CIP NO .:

#### **DESCRIPTION:**

This project provides for acquisition and development of a maximum of 5.43 acres of public parkland or the application of park equivalencies to achieve the General Plan Population-based Standards. Park acreage and equivalencies would be pursued as opportunities present themselves and could be otained through urban infill and redevelopment proposals, reclamation of brownfield sites, vacations of unutilized alleys and street rights-of-way, opportunity purchases focusing on land that provides connectivity to schools, residences, rooftop recreation on public or private parking structures, and other recreational areas and facilities to serve future residents within the Barrio Logan Community at full community development in 2030. The maximum acreage should be adjusted as acquisition of parkland and/or park equivalencies are realized. New parkland to serve future residents should be located in close proximity to the residents to be served in accordance with the land use proposals outlined in the community plan. Park amenities could include a multi-purpose turf areas, community gardens, playgrounds, multi-purpose courts, picnic facilities, fitness/exercise facilities, comfort stations, walkways, security lighting and landscaping, etc.

**PROJECT:** 

COUNCIL DISTRICT:

COMMUNITY PLAN:

P3

8

**BARRIO LOGAN** 

JUSTIFICATION: THIS PROJECT IS IN CONFORMANCE WITH THE CITY'S GENERAL PLAN GUIDELINES FOR POPULATION-BASED PARKS AND RECREATION FACILITIES AND IMPLEMENTS THE BARRIO LOGAN COMMUNITY PLANS RECOMMENDATIONS.

#### SCHEDULE:

THIS PROJECT WILL BE SCHEDULED WHEN FUNDING IS IDENTIFIED.



FUNDING:	SOURCE	EXPEN/ENCUM	CONT APPR	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
\$11,250,851	UNIDEN								
		2							
\$11,250,851	TOTAL	\$0	\$0	\$0	\$0	\$0	\$0	\$0	

#### TITLE: PERKINS ELEMENTARY JOINT USE IMPROVEMENTS

DEPARTMENT:	PARK AND RECREATION

CIP NO .:

PROJECT:P4COUNCIL DISTRICT:8COMMUNITY PLAN:BARRIO LOGAN

DESCRIPTION: THIS PROJECT PROVIDES FOR THE DESIGN AND CONSTRUCTION OF APPROXIMATELY 2.0 ACRES OF JOINT USE FACILITIES, INCLUDING SYNTHETIC AND NATURAL TURF PLAYFIELDS, HARDCOURTS, INDOOR/OUTDOOR SOCCER ARENA, GYMNASIUM BUILDING AND CHILDREN'S PLAY AREA, AS APPROPRIATE, TO BE LOCATED AT THE EXISTING PERKINS ELEMENTARY SCHOOL OR ON FUTURE SAN DIEGO UNIFIED SCHOOL DISTRICT OWNED PROPERTY ELSEWHERE WITHIN THE COMMUNITY.

JUSTIFICATION: THIS PROJECT IS IN CONFORMANCE WITH THE CITY'S GENERAL PLAN GUIDELINES FOR POPULATION-BASED PARKS AND RECREATION FACILITIES AND IMPLEMENTS THE BARRIO LOGAN COMMUNITY PLANS RECOMMENDATIONS.

#### SCHEDULE: THIS PROJECT WILL BE SCHEDULED AS FUNDING IS IDENTIFIED.



FUNDING:	SOURCE	EXPEN/ENCUM	CONT APPR	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
\$2,130,119	UNIDEN								2952200
			3		1		1		
\$2,130,119	TOTAL	\$0	\$0	\$0	\$0	. SO	\$0	\$0	

#### TITLE: BOSTON AVENUE LINEAR PARK DEVELOPMENT

DEPARTMENT: PARK AND RECREATION

CIP NO .:

PROJECT:P5COUNCIL DISTRICT:8COMMUNITY PLAN:BARRIO LOGAN

DESCRIPTION: THIS PROJECT PROVIDES FOR THE DESIGN AND CONSTRUCTION OF APPROXIMATELY 3.0 ACRES OF LINEAR PARK ALONG BOSTON AVENUE BETWEEN 29TH AND 32ND STREETS WITHIN THE CALTRANS AND CITY RIGHTS-OF-WAY. THE WIDTH OF THE STREET WILL BE DECREASED AND RESTRIPED CREATING THE PASSIVE PARK ON ONE SIDE. AMENITIES MAY INCLUDE WALKWAYS, BIKEPATH, SECURITY LIGHTING, SEATING AND LANDSCAPING.

JUSTIFICATION: THIS PROJECT IS IN CONFORMANCE WITH THE CITY'S GENERAL PLAN GUIDELINES FOR POPULATION-BASED PARKS AND RECREATION FACILITIES AND IMPLEMENTS THE BARRIO LOGAN COMMUNITY PLANS RECOMMENDATIONS.

SCHEDULE: THIS PROJECT WILL BE SCHEDULED AS FUNDING IS IDENTIFIED.



FUNDING:	SOURCE	EXPEN/ENCUM	CONT APPR	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
\$2,054,224	UNIDEN							5	
		1							
									<i>2</i> 0,
\$2,054,224	TOTAL	\$0	\$0	\$0	\$0	\$0	\$0	\$0	A DEALER AND

#### TITLE: CESAR CHAVEZ CENTER DEVELOPMENT

DEPARTMENT: PARK AND RECREATION

CIP NO .:

 PROJECT:
 P6

 COUNCIL DISTRICT:
 8

 COMMUNITY PLAN:
 BARRIO LOGAN

DESCRIPTION: THIS PROJECT PROVIDES FOR THE RENOVATION AND EXPANSION OF THE CESAR CHAVEZ CENTER TO ACCOMMODATE COMMUNITY RECREATION PROGRAMS FOR FUTURE RESIDENTS, INCLUDING ACCESSIBILITY UPGRADES TO ACCOMMODATE PERSONS WITH DISABILITIES PURSUANT TO STATE AND FEDERAL ACCESSIBILITY GUIDELINES AND REGULATIONS. UPGRADES MAY INCLUDE PATH OF TRAVEL IMPROVEMENTS, SUCH AS PARKING AREAS AND WALKWAYS.

JUSTIFICATION: THIS PROJECT IS IN CONFORMANCE WITH THE CITY'S GENERAL PLAN GUIDELINES FOR POPULATION-BASED PARKS AND RECREATION FACILITIES AND IMPLEMENTS THE BARRIO LOGAN COMMUNITY PLANS RECOMMENDATIONS.

#### SCHEDULE:

THIS PROJECT WILL BE SCHEDULED AS FUNDING IS IDENTIFIED.



FUNDING:	SOURCE	EXPEN/ENCUM	CONT APPR	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
\$7,631,467	UNIDEN								
				75				C.	
								30	
\$7,631,467	TOTAL	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0

#### TITLE: LAS CHOLLAS CREEK DEVELOPMENT

DEPARTMENT: PARK AND RECREATION

CIP NO .:

PROJECT:P7COUNCIL DISTRICT:8COMMUNITY PLAN:BARRIO LOGAN

DESCRIPTION: THIS PROJECT PROVIDES FOR THE DEVELOPMENT OF APPROXIMATELY 2.0 ACRES OF LAND ALONG LAS CHOLLAS CREEK WITH LOW INTENSITY PUBLIC RECREATION USES, SUCH AS TRAILS, INTERPRETIVE AND EDUCATIONAL AREAS, OVERLOOKS, SEATING, TRASH RECEPTACLES AND PUBLIC ART, CONSISTENT WITH THE CHOLLAS CREEK ENHANCEMENT PROGRAM AND PARK EQUIVALENCY POLICY CRITERIA.

JUSTIFICATION: THIS PROJECT IS IN CONFORMANCE WITH THE CITY'S GENERAL PLAN GUIDELINES FOR POPULATION-BASED PARKS AND RECREATION FACILITIES AND IMPLEMENTS THE BARRIO LOGAN COMMUNITY PLANS RECOMMENDATIONS.

SCHEDULE:

THIS PROJECT WILL BE SCHEDULED AS FUNDING IS IDENTIFIED.



FUNDING:	SOURCE	EXPEN/ENCUM	CONT APPR	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018
\$1,371,149	UNIDEN						11. - 11.		
								1	
\$1,371,149	TOTAL	\$0	SO	\$0	SO	SO	\$0	\$0	

# ATTACHMENT 'D'



# recreation element

# IN THIS CHAPTER Goals Parks and Recreation Facilities Preservation, Protection and Enhancement Accessibility Open Space Lands

The Barrio Logan Community Plan Recreation Element includes specific policies and recommendations addressing the following topic areas: Parks and Recreation Facilities, Preservation, Accessibility and Open Space Lands. These policies and recommendations, along with the broader goals and policies of the General Plan, provide a comprehensive parks strategy intended to accommodate the community throughout the next twenty years. Because of the scarcity of park amenities in Barrio Logan, the Recreation Element includes intensification strategies to expand facilities and programming within existing public spaces.

# GOALS

- A sustainable park and recreation system that meets the needs of a variety of users such as children, the elderly, persons with disabilities, and the underserved teenage population.
- Protected and enhanced integrity and quality of existing parks, open space, and recreational programs in the Barrio Logan Community.
- Protected and preserved natural, cultural, and historic resources that serve as recreational facilities in Barrio Logan.
- Comprehensive pedestrian and bikeway connections between parks and open space lands within the Barrio Logan Community, as well as to surrounding communities.
- An open space system for the preservation and management of Las Chollas Creek and the San Diego Bay.

# 7.1 PARKS AND RECREATION FACILITIES

## POPULATION-BASED PARK AND RECREATION FACILITIES

The General Plan park standard is to provide a minimum of 2.8 usable acres of population-based parks per 1,000 residents, or a combination of usable acreage and park equivalencies. See the General Plan, Table RE-2, "Park Guidelines," for specific guidelines for parks, and Table RE-4 for guidance on equivalencies.

Population-based park requirements for the community are calculated based on community buildout population for the year 2030. The projected population for Barrio Logan at full community development is 13,534 residents under Scenario 1 and 11,493 residents under Scenario 2. According to General Plan Guidelines, Table 7-1 illustrates the parks and recreation needs of the Barrio Logan Community.

Currently, the park system in Barrio Logan is comprised of a neighborhood park and a San Diego Unified Port District-owned and operated park as shown in Figure 7-1.

## TABLE 7-1 EXISTING (2011) AND FUTURE (2030) POPULATION-BASED PARKS AND FACILITIES

Existing Usable Population-Based Park Acreage	YEAR 2030 USABLE ACREAGE REQUIREMENTS	Year 2030 Usable Acreage Deficit			
	37.90 Acres, comprised of 10.89 acres of community parks and 27.23 acres of neighborhood parks.*	29.90 Acres			
8.00 Acre Chicano Neighborhood Park	32.18 Acres, comprised of 9.06 acres of community parks and 23.06 acres of neighborhood parks.**	24.18 Acres			
Existing Recreation Centers and Aquatic Complexes	YEAR 2030 REQUIREMENT	YEAR 2030 DEFICIT			
Recreation Centers – None	9,257 Square Feet Total	9,257 Square Feet			
Recreation Centers – INONE	7,841 Square Feet Total	7,841 Square Feet			
Aquatic Complexes – None	11.5% of an Aquatic Complex	27.2% of an Aquatic Complex			
Aquatic Complexes - None	11.5% of an Aquatic Complex	23.1% of an Aquatic Complex			

\*Scenario #1. General Plan Guideline: 13,534 people divided by 1,000 = 13.534 x 2.8 acres = 37.90 acres.

\*\*Scenario #2. General Plan Guideline: 11,493 people divided by 1,000 = 11.493 x 2.8 acres = 32.18 acres.

RE-2





Memorial Community Park and Southcrest Community Park are located 1½ to 2 miles from Barrio Logan. These two community parks are located in the adjacent Southeastern San Diego Community Planning Area, and serve the population within that community. Territorial attitudes among some youth and teens create an unwelcome climate for park users who may come from outside the community, including Barrio Logan. Therefore, these two community parks do not adequately serve the community park needs of Barrio Logan residents.

There is currently one City-owned and operated neighborhood park, Chicano Park, serving the Barrio Logan Community (See Table 7-1) Chicano Park is constructed within the Caltrans Right-of-Way under the I-5 and San Diego-Coronado Bay Bridge. The park includes two handball courts, two basketball courts, comfort station, barbeque grills, lawn areas, concrete plazas and a children's play area.



Chicano Park



Cesar Chavez Park Soccer fields



Barrio Station



The Gateway Family Apartments play area



Chicano Park dance stage

RE-4



Cesar Chavez Park and San Diego Bay

Used heavily by residents as the "central park" within the neighborhood, the park serves as a community gathering space, a place for passive recreation, and a symbol of the neighborhood's struggle and achievements over many decades. Art murals painted on the freeway structural supports add vibrancy and cultural identity to the park and the community. Americans with Disabilities Act (ADA)/Title 24 accessibility upgrades and retrofits are required for the park, including the existing restrooms and children's play areas.

There are community organizations and services in Barrio Logan that provide recreational, social, and activity opportunities for residents. The approximately 2,500 sq. ft. Park and Recreation Paradise Senior Center provides numerous activities for seniors. The senior center's expansion of programs and hours of operation along with renovations could offset the need for populationbased parkland by 1.33 acres through a park equivalency application.



Barrio Station swimming pool

Barrio Station is a not-for-profit organization that provides counseling services and a variety of recreation programs and facilities for youth and young adults in Barrio Logan. Private recreation resources also add to the recreational opportunities in Barrio Logan. For instance, the Gateway Family Apartments on Logan Avenue has an indoor community meeting space and outdoor recreation facilities, including children's play equipment open to the public.

The General Plan establishes minimum guidelines for recreation centers and aquatic complexes, per Table RE-3, "Recreation Facility Guidelines." A full-size recreation center and an aquatic complex are not planned specifically for Barrio Logan because the projected population at full community development is below the requirements. However, the approximately 11,000 square foot City-owned Cesar Chavez Center, located adjacent to Chicano Park, could be renovated and utilized as a public recreation center by providing a full range of diverse recreation programs, and expanding hours of operation beyond typical hours, and the facility could effectively offset the need for 4.32 acres of population-based park land. In addition, the Barrio Station, provides a community pool, recreation center and gymnasium activities of an appropriate size for the community at anticipated full development.



#### TABLE 7-2 PARK EQUIVALENCY CREDITS\*

Park Equivalency	NET USABLE Acreage Credit	RECREATION COMPONENTS AND AMENITIES
San Diego Unified Port District Cesar Chavez Park **	4.21 Acres	An open multi-purpose turf area, concrete plazas, a children's play area, various site amenities and a pier extending into San Diego Bay.
Future Cesar Chavez Center	4.32 Acres ***	Diverse recreation programs.
Future Perkins Elementary Joint Use Improvements	2.00 Acres	Indoor and/or outdoor recreational amenities. such as soccer fields.
Paradise Senior Center	1.33 Acres ***	Activities and services oriented toward Barrio Logan seniors.
Las Chollas Creek Park	2.0 Acres	Passive recreational pedestrian and bicycle trails and open space.
Total Equivalencies Credit	13.86 Acres	

\*Represents park equivalency credits in place at the time of community plan adoption. A current inventory is maintained by the Development Services Department.

\*\*This park is considered an "equivalency" because it is owned and operated by another public agency.

\*\*\*The methodology used to determine the amount of acreage credit for intensification and expansion of existing facilities is as follows:  $X \div Y = Z$ .

X = cost of improvements

Y = cost of acquisition, design and construction of 1.0 acre of parkland in Barrio Logan Z = equivalency credit in acres

Note: The equivalency credit does not necessarily equate to the amount of acreage improved.

## TABLE 7-3 REVISED POPULATION-BASED PARK INVENTORY SUMMARY

PARK SPACE	Acres
Existing Population-based Parks	8.00 Acres
Existing/Future Park Equivalencies Credit	13.86 Acres
Future Chicano Park Expansion	2.00 Acres
Future Boston Avenue Linear Park	3.00 Acres
Population-based parks	Scenario 1 = 37.90 Acres
requirements for year 2030	Scenario 2 = 32.18 Acres
Population-based parks deficit for	Scenario 1 = 11.26 Acres
year 2030	Scenario 2 = 5.26 Acres

# RECREATION OPPORTUNITIES AND EQUIVALENCIES

Opportunities for additional parkland and recreation facilities within the Barrio Logan Community are anticipated to come through the redevelopment of private and public properties and through the application of park equivalencies. Some examples of future population-based park and recreation facilities to be considered as opportunities arise include: mini, pocket or linear parks; plazas; expansion of the existing Chicano Park; utilization of existing brownfield and other under utilized sites; freeway decks over the I-5 connecting to the Southeastern San Diego Community Planning Area; a multi-purpose joint use facility at Perkins Elementary, possible utilization of Caltrans and City Right-of-Way along Boston Avenue; and community gardens.



Example of linear park and trail



Los Vientos Apartments internal play area



Widened right-of-way with seating and cultural artwork



Public plazas make great space for outdoor markets



Public community gathering space

While the City's primary goal is to obtain land for population-based parks, in some communities where vacant land is not available or is costprohibitive, the General Plan allows for the use of park equivalencies to be determined by the community and City staff through a set of guidelines. See General Plan Table RE-4, "Eligible Population-Based Park Equivalencies" for further details. The Barrio Logan Community is an urban community where park equivalencies would be appropriate for satisfying some population-based park needs. Table 7-2, Park Equivalency Credits, summarizes the park equivalencies that have been selected by the Barrio Logan Community and City staff, at the time of the community plan update, to supplement their existing populationbased park inventory. Additional opportunities to increase park lands and equivalencies, in a manner consistent with the community plan goals and policies, may arise through the discretionary review process



Proposed public plaza at the Mercado

# RECREATION OPPORTUNITIES AND EQUIVALENCIES POLICIES

In addition to the General Plan "Park Planning Policies" noted on Pages RE-16, RE-17, RE-18 and RE-19, the following policies are Barrio Logan-specific. An up-to-date inventory of park lands, equivalencies, and population figures is maintained by City staff.

**Policy 7.1.1** Provide parkland that keeps pace with Barrio Logan's population growth, through timely acquisition and development of available land and new facilities.

**Policy 7.1.2** Pursue land acquisition for the creation of public parks through urban infill and redevelopment proposals, with a special effort to locate new parkland within the community that promotes connectivity, safety, public health and sustainability.

**Policy 7.1.3** Pursue expanded recreation programs and extended hours of operation at public and private park and recreation facilities to intensify and increase usage by Barrio Logan residents.

**Policy 7.1.4** Acquire and develop new park lands through street/alley rights-of-way vacations, where appropriate and legally defensible, to provide pocket or linear parks (such as the Caltrans and City Right-of-Way along Boston Avenue), focusing on land that provides connectivity to schools, residences, parks and other recreational areas within the community. **Policy 7.1.5** Retain and promote the safety of Barrio Logan parks by providing park designs that incorporate Crime Prevention through Environmental Design Measures (CPTED) measures. See General Plan UD-A-17 for further policy direction.

**Policy 7.1.6** Pursue development of under utilized and reclaimed brownfield sites for future parks within the community where economically feasible, through acquisitions or other agreements.

**Policy 7.1.7** Improve waterfront access, linkages and recreational opportunities via a system of public plazas, bike paths, and parks that increase connectivity and improve public access to existing parks and public facilities, some of which may be eligible for park equivalency credit.

**Policy 7.1.8** Develop a public plaza suitable for outdoor markets, community fairs, farmers markets, or other community gatherings at the Mercado along Cesar E. Chavez Parkway. The



Community gardens can be developed on public or private vacant land

plaza should be in an area that is readily accessible, framed by buildings providing "eyes on the plaza", and linked to village retail and commercial areas.

**Policy 7.1.9** Pursue funding sources, including grant opportunities, for the development and improvement of park and recreation facilities within the Barrio Logan Community.

**Policy 7.1.10** Incorporate active, or passive, recreation into the structure, or the surrounding exterior, of public agency buildings, such as the future Fire Station #7, where space permits and safety can be assured.

**Policy 7.1.11** Develop and maintain community partnerships with private organizations, or governmental agencies (such as Caltrans, the San Diego Unified Port District, the San Diego Unified School District, the San Diego Community College District and Barrio Station), to create joint use and other park equivalency opportunities for increased recreational activities.



Passive linear park provides urban trails

**Policy 7.1.12** Establish joint use facilities between the City of San Diego and the San Diego Unified School District for community use of future school playfields and recreation facilities at, or adjacent to, Perkins Elementary School to increase recreational use for the community.

**Policy 7.1.13** Expand Chicano Park by acquiring and developing adjacent parcels as they become available or as feasible.

**Policy 7.1.14** Develop group picnic areas within Cesar Chavez Park or any new parks added to the community. These park picnic areas should be located as near as possible to restrooms, parking areas and public transit.

*Policy 7.1.15* Renovate and utilize Cesar Chavez Center near Chicano Park for future park and recreation center activities.

**Policy 7.1.16** Establish and develop community gardens for recreation. Work with SDG&E to

utilize their site at Newton Avenue and Sampson Street. (Also see Policy 8.2.33)

**Policy 7.1.17** Reduce freeway noise exposure when planning new facilities through site design or noise barriers as feasible, or by locating the most noise sensitive uses, such as children's play areas, in the quieter areas of the site.

**Policy 7.1.18** Pursue opportunities to provide open and recreational spaces, on freeway decks covering I-5, or expanded bridges spanning I-5, where feasible.

**Policy 7.1.19** Renovate and expand buildings hours of operation and programs at Paradise Senior Center and Cesar Chavez Center to intensify recreational uses and off-set the population-based park acreage deficit.

# 7.2 PRESERVATION, PROTECTION AND ENHANCEMENT

The demand for park and recreation opportunities will continue to grow as the population of the Barrio Logan Community increases. Finding undeveloped land for parks in the Barrio Logan Community has already become difficult, making protection from degradation caused by overuse of existing parks and identification of park equivalencies essential for providing recreational opportunities to meet the needs in this community. Improvements to existing facilities that increase their life span, or that expand, intensify and diversify their uses are a form of protection and enhancement. Chicano Park will continue to serve as the main cultural core for the community, but with increased demand and usage, combined with the existence of homeless residents, there will be a growing need for upgrades. Enhancement of open space that provides a balance between protecting natural resources and allowing for a certain level of compatible public recreation uses will ensure its protection and preservation. This would include improving access to Las Chollas Creek. For further direction, see the General Plan Recreation Element Policies RE-C.1 through RE-C.9.



Provide park and recreation space accessible to everyone



Accessible design provides equal access for all





Las Chollas Creek in need of restoration

## PRESERVATION, PROTECTION AND ENHANCEMENT POLICIES

**Policy 7.2.1** Design parkland and facilities using sustainable materials and techniques.

**Policy 7.2.2** Upgrade Chicano Park and Cesar Chavez Park by providing amenities in underused areas for recreational purposes.

*Policy 7.2.3* Protect and enhance Las Chollas Creek's resources while allowing for appropriate public recreational and educational use.

*Policy 7.2.4* Protect public parkland in perpetuity by dedication of all City-owned land's acquired for park and recreation purposes pursuant to City Charter Section 55.

# 7.3 ACCESSIBILITY

Accessibility within the Barrio Logan Community, as it relates to parks, has four main components: 1) Linkages between parks; 2) Accessibility for persons with disabilities within parks; 3) Access to the San Diego Bay, and 4) Equitable recreational opportunities and experiences for all community residents.

All parks within the Barrio Logan Community and the San Diego Bay are planned to be linked by a network of existing and proposed streets, complete streets and pedestrian paths. Complete streets are designed and operated to enable safe, attractive and comfortable access and travel for all users. Chicano Park, Cesar Chavez Park and San Diego Bay are linked to the community by public sidewalks and streets. Barrio Station is also linked to the community via sidewalks and streets. However, all of these recreational areas have limited access and visibility due to their location within the community, segmented by streets and rights-of-way that are not pedestrian-friendly.

The 1990 Americans with Disabilities Act (ADA) requires that newly constructed and/ or altered local government facilities be readily accessible and usable by individuals with physical disabilities. Therefore, all new and existing parks and recreation facilities and linkages within the Barrio Logan Community are required to meet ADA Guidelines when constructed or retrofitted for improvements. Accessibility also means the availability of active and passive recreation to all community residents. Future park and recreation areas should be designed to accommodate a variety of uses as determined by community desires consistent with General Plan Policies RE-D.1 through RE-D.9.

#### ACCESSIBILITY POLICIES

**Policy 7.3.1** Retrofit and upgrade all park and recreational facilities (including the existing restroom facilities and children's play area at Chicano Park) to accommodate persons with disabilities, while respecting the community's cultural significance and attributes.

**Policy 7.3.2** Provide bus stops or accessible parking at all park and recreation facilities within the Barrio Logan Community.

**Policy 7.3.3** Develop and increase access to senior and youth services, activities and facilities within the community's public park and recreation system.

*Policy 7.3.4* Provide barrier-free access to all parks and the San Diego Bay via pedestrian, bicycle, public transit, automobile, and alternative modes of travel.

**Policy 7.3.5** Design all new recreation facilities to effectuate an inter-connected parks and open space system that is integrated into and accessible to Barrio Logan Community residents.

**Policy 7.3.6** Provide a system of pedestrian paths and bikeways linking population-based parks with future open space lands, such as the Bayshore Bikeway.

#### 7.4 OPEN SPACE LANDS

Open space lands are typically land or water that are free from development and kept natural, or developed with very low intensity uses. There is no formally dedicated public open space in Barrio Logan. Las Chollas Creek offers the most significant opportunity to provide natural open space that is accessible to Barrio Logan residents as shown in Figure 7-2.

Las Chollas Creek is a 25-mile natural drainage system that originates in the City of Lemon Grove and contributes to improving water quality in the San Diego Bay through filtering. The main channel connects with the proposed future development of Las Chollas Creek Park (identified in the 2002 adopted Chollas Creek Enhancement Program) and flows southwest from communities in the northeast. The main and southern channels of Las Chollas Creek bisect Barrio Logan and connect with the bay in the 32nd Street Naval Station San Diego.

Efforts to clean up, restore, and protect Las Chollas Creek are being made by various community organizations and through policies contained in the City's Chollas Creek Enhancement Program. As Las Chollas Creek is restored and enhanced, areas improved for safe public use may be eligible for park equivalency credit if they include amenities that support passive recreational uses. See the Conservation Element for additional information on preservation of Las Chollas Creek. For further direction, see the General Plan Recreation Element Policies RE-F.1 through RE-C.7.



Restored Las Chollas Creek



#### **OPEN SPACE LANDS POLICIES**

**Policy 7.4.1** Protect and enhance natural resources of open space lands in Las Chollas Creek by revegetating and restoring the open space lands with native, drought tolerant plants.

**Policy 7.4.2** Preserve and protect Las Chollas Creek by allowing only low intensity public recreational use, such as; trails, overlooks, interpretive signage, seating and public art.

**Policy 7.4.3** Provide safe public access to Las Chollas Creek from Main Street via pedestrian, bicycle, public transit, automobile, and alternative modes of travel from other recreational facilities.

**Policy 7.4.4** Pursue grant opportunities for the restoration and improvement of Las Chollas Creek through Barrio Logan.

**Policy 7.4.5** Protect natural terrain and drainage systems of Barrio Logan's open space lands along Las Chollas Creek in order to preserve natural habitats and cultural resources and improve water quality.

#### - BARRIO LOGAN COMMUNITY PLAN

