# TORREY PINES CITY PARK GENERAL DEVELOPMENT PLAN

APPROVED – by Torrey Pines City Park Advisory Board February 18, 2010 UPDATED Sept 20, 2010 – for clarification of the park program

City of San Diego
Park Planning
Urban Form Division
City Planning & Community Investment



HELIX Environmental
RBF Consulting
MJE Marketing Services, Inc.
Ninyo & Moore
Accessible San Diego
PCG Utility Consultants
Hunter Pacific Group
ASM Affiliates, Inc.
San Diego Natural History Museum, Paleontology
Vonn Marie May, Cultural Land Planning & Research



# <u>Acknowledgements</u>

# **Torrey Pines City Park Advisory Board**

- Ginny Barnes, Chair, Mayor's Appointment
- David Metzgar, Paragliding/San Diego Hang Gliding & Paragliding Association
- Ken Baier, Hang Gliding/Torrey Hawks Hang Gliding Club
- Edward Slater, Associated Glider Clubs of Southern California
- Michael Stepner, Park & Recreation Board Member
- Mary Coakley, Park & Recreation Board's Community Parks 1 Area Member
- Chris Schmidt, Sierra Club San Diego Chapter
- Brian Thompson, Torrey Pines Association
- Ronald Brown, Torrey Pines Gulls-Radio-Controlled Soaring Society & Torrey Pines Scale Soaring Society
- Douglas Williamson, University Community Planning Group
- Ken King, Council District 1 Representative
- Michelle Abella-Shon, Board Staff Liaison

# **City of San Diego Offices:**

**Mayor** Jerry Sanders

**Councilmember** Sherri Lightner, District 1

- Mayor's Office of Ethics and Integrity, Disability Services
- Golf Operations, Torrey Pines
- Fire-Rescue Department
- Engineering & Capital Projects Dept. Project
   Implementation & Technical Services Division
- Park and Recreation

# **Stakeholders**

- Associated Glider Clubs of Southern California
- California Coastal Commission
- Current Lessee
   — California Air Adventures
- Torrey Pines Gulls—Radio-Controlled Soaring Society
- Torrey Pines State Park
- La Jolla Historical Society
- Save Our Heritage Organization (SOHO)
- Kumeyaay Cultural Repatriation Committee
- The San Diego County Archaeological Society
- University Community Planning Group
- La Jolla Community Planning Group
- Hang Gliding/Torrey Hawks Hang Gliding club
- Paragliding/San Diego Hang Gliding and Paragliding Association
- Salk Institute
- San Diego Park and Recreation Board
- City of San Diego Historical Resources Board
- Sierra Club
- Surfrider Foundation, San Diego Chapter
- Torrey Pines Association
- University of California, San Diego

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# **EXECUTIVE SUMMARY**

Torrey Pines City Park is a unique and remarkable place. Despite its rich history and resources, the park is today disturbed and eroded, with unchecked vehicular access, as well as continuing and costly resource degradation.

- Archeological investigations have established that the Kumeyaay people utilized these bluffs and the ocean's bounty for thousands of years.
- In 1899, the City of San Diego dedicated a park of coastal bluffs and rare pine trees for the public use and enjoyment.
- In 1930 brave aeronautic pioneers found the persistent wind blowing up these cliffs was perfect for soaring. Currently, the park's flight community's active aeronautic research, development and recreation are recognized world-wide.
- During WWII the site supported Camp Callan the artillery-training base practices took its toll on the park's natural resources.
- In the 1960s the City deeded adjacent properties to scientific and educational institutions, and recreational and tourism destinations.
- Together with the motorless flight and environmental communities, these facilities now represent a large, diverse constituency of stakeholders.

As a public treasure, Torrey Pines City Park, needs to be carefully rehabilitated. This General Development Plan (GDP) is designed to enhance the quality and diverse character of the park through programmed park uses and the composition of forms and natural materials. Its intentional forms trace paths drawn on the land over many years of activity. Introduced elements will support historic uses, serve the public and protect the park.

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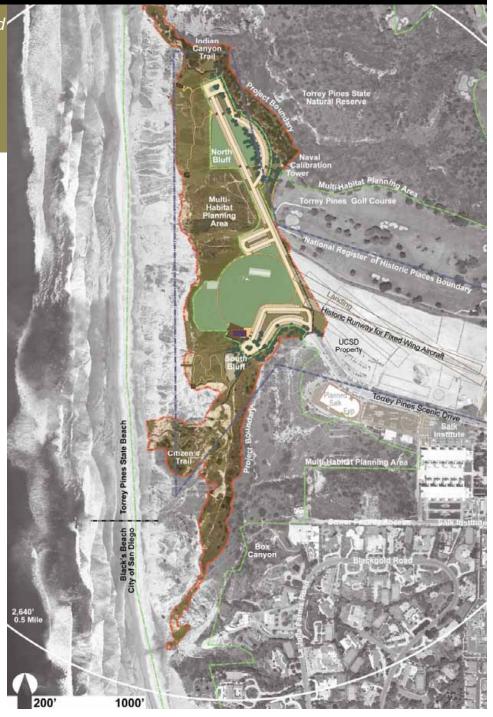
# **EXECUTIVE SUMMARY**

Mission Statement by the Torrey Pines City Park Advisory Board

To protect and preserve this world renowned soaring site and the park's unique natural, historical, cultural and recreational resources.

Consistent with this mission statement the Torrey Pines City Park General Development Plan accomplishes the following as a sustainable and versatile park site which meets the needs of all stakeholders:

- Preserves and interprets the park's 57 acres of cultural resources associated with the Kumeyaay, Camp Callan and the history of wind-powered flight
- Improves retention of stormwater runoff for slope protection
- Improves emergency landing runway for fixed-wing glider's historic use of the park
- Improves the take off/landing area for hang glider and paraglider aircraft use
- Improves the landing area and "Pit" for radio controlled aircraft use
- Improves the flight operations center
- Improves the 2 beach access trails
- Adds 19.6 acres to the Multi-Habitat Planning Area (MHPA) new native vegetation planting to restore the eroded bluffs
- Improves 2 miles of trails
- Provides picnic areas and viewing opportunities
- Improves the park entrance and perimeter security
- Improves restroom facilities with 2 new comfort stations
- Improves the public parking for 565 vehicles
- Improves access for emergency vehicles



Context

Torrey Pines City Park is a resource-based park located on the north coast of the City of San Diego.

This General Development Plan covers 57 acres within the larger 434+ acre city-owned parcels, including Torrey Pines Municipal Golf Course and generally consists of the top of the coastal bluffs and the two existing routes to the beach below.

The park is contiguous with Torrey Pines State Preserve, Torrey Pines Municipal Golf Course, University of California San Diego, and the Salk Institute.

Earlier master plans studied the site and recommended improvements but were not processed for approval. It is a regional resource within the University Community Plan Area and the North City Local Coastal Program. Implementation of this GDP will require development permits from the City of San Diego and the California Coastal Commission.



Existing Conditions INTRODUCTION

Project boundary 57 Acres —

"Indian Canyon Trail" to the State Beach

Parking for 565 vehicles (whole site) on unpaved buff top -

Vehicular barriers

Pedestrian barriers

Multi-Habitat Planning Area boundary – adjustment required

Gliderport lease limit (existing) -



Flight area no permanent obstacles taller than 12'-

National Historic Register Gliderport boundary -

Radio-controlled flight area

Take-off and landing area

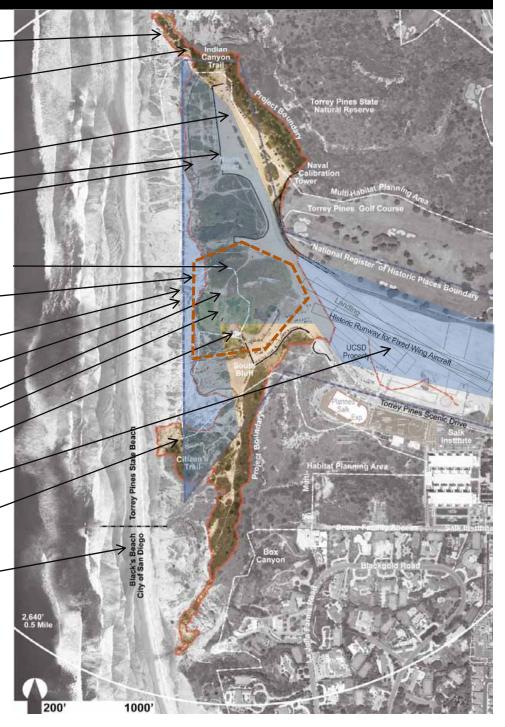
Flight operations center \_\_\_\_\_

Historic Runway on UCSD property -

"Citizen's Trail" to the State Beach

City Beach

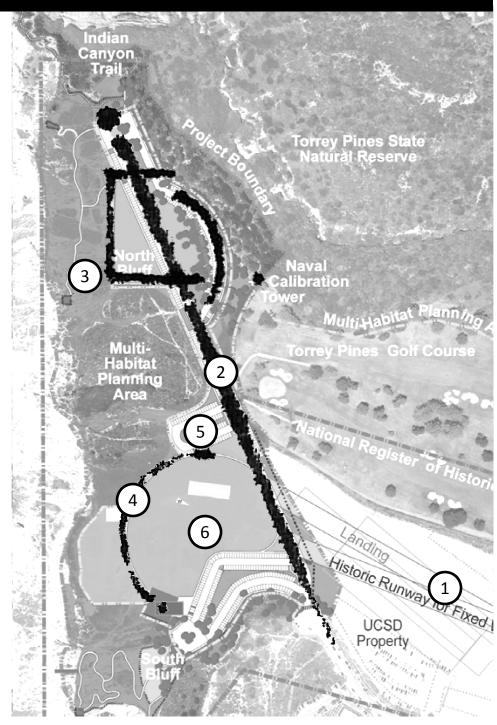
There is no water, sewer or electrical service to the site.



# **DESIGN INTENT**

Diagram of the composition of park elements

- The historic runway is set into the prevailing winds for fixed wing flight in the early spring.
- The emergency runway makes use of the landform and provides park and beach parking on non-flight days.
- The North Bluff is squared to the cardinal navigation points. It is designed to accommodate a variety of permitted events.
- 4 A pedestrian path encircles the mound connecting the radio controlled area to the flight center.
- Parking and vehicular circulation is disciplined to enhance park use and increase native habitat restoration.
- 6 Cultural resources are preserved throughout the park.



												PF	ROJ	ECT	SC	HE	DUI	E
	June, 2009	July	August	September	October	November	December	January, 2010	Feburary	March	April	May	June	July	August	September	October	November
1 Project Inventory Analysis and Outreach 1.1 Initiation Meeting, preparation and follow through 1.2 PAB Meeting # 1—Introduction 1.3 Document Collection and Review 1.4 Resource-Data Map Assembly 1.5 Stakeholder Interviews, preparation and follow through 1.6 Site Analysis	<b>V</b> _	PAB	June	18, N	IR&C	June	24											
1.7 City Staff Meeting, preparation and follow through 1.8 PAB Meeting # 2—Review of Base Information  2 Site & Facilities Evaluation		•	PAB	July 1	16		,											
2.1 Evaluation Criteria 2.2 Park Program 2.3 Opportunities and Constraints 2.4 PAB Meeting # 3—Review of Evaluation 2.5 City Staff Meeting, preparation and follow through			¥	PAB	Augu	ist 20												140
3 Preliminary General Development Plan Recommendations 3.1 Draft Park Development Options 3.2 Assessment of Park Development Options 3.3 PAB Meeting #4 – Draft Park Development Options 3.4 City Staff Meeting, preparation and follow through							Octo C Oct				1							
3.5 Preparation of Preliminary GDP 3.6 PAB Meeting #5 – Assessment of Park Development Options 3.7 City Staff Meeting, preparation and follow through							PAB			19						4	,	
4 General Development Plan 4.1 Prepare a Draft General Development Plan 4.2 City Staff Meeting, preparation and follow through 4.3 PAB Meeting #6 – Draft GDP				10				NR&	© Dec		er 9 Febu	rary '	18, 20	010				
5 Environmental Review 5.1 Scoping Discussion with Development Services Department 5.2 Technical Studies, assembly and refinement to GDP 5.3 Draft Initial Study & Mitigated Negative Declaration Public Review Period										•								
5.4 Responses to Comments 5.5 Mitigation Monitoring and Reporting Program 5.6 CEQA Processing Support 5.7 Site Development/Coastal Development Permit Applications																		
6 Approval Process 6.1 City Staff Meeting, preparation and follow through 6.2 Area Committee Meeting, preparation and follow through 6.3 Design Review Committee Meeting, prep. & follow-up 6.4 Park & Recreation Board Meeting, prep. & follow-up 6.5 City Council Presentation Meeting														•	<b>■</b> 8/4/20	10	8/11/2	010

Meeting with City project management Torrey Pines City Park Advisory Board Meeting City Council Natural Resources & Culture Committee Other Committes or City Council presentations

- ▼ June 18, July 16, August 20, October 15, November 19, February 18
  □ June 24, October 28, December 9,

# **PROJECT GOALS**

Torrey Pines City Park is important to the City of San Diego and the region for its history, unique recreational opportunities, and natural and cultural resources. The intent of this planning and design effort is to develop a sustainable park that meets the needs of all existing and future park users.

The park program and goals were assembled through a public process consisting of public meetings and stakeholder questionnaires and interviews, consistent with the Mission Statement. The meetings were facilitated by the Torrey Pines City Park Advisory Board. The Advisory Board was created to consider and provide input through the GDP process. It included representatives from many user groups. A schedule of evening meetings was advertised and open to the public for a period of over nine months.

# Goals:

Flight-provide access to wind powered soaring

**Beach Access** – provide a physical link from the bluff to the ocean

**Conservation** – preserve and enhance the natural & cultural resources

**Education** – provide interpretation of resources – natural & cultural

**Passive Recreation** – provide for the enjoyment of natural open space

**Support Facilities** – components to be shared by all users

To protect and preserve this world renowned soaring site and the park's unique natural, historical, cultural and recreational resources.

Mission Statement by the Torrey Pines City Park Advisory Board



Illustrative summary of public desires for the park

The following park program lists elements recommended for implementation. The park GDP illustrates the location of the elements. Many of the elements are interrelated, overlapping in their function and value.

Park Program	Existing	Proposed	Notes						
Flight			Goal: to provide access to wind-powered soaring						
Take-off/landing set-up area, hang glider tie downs, radio-control flight pit and landing area	2 acres	2 acres	Airfield planted with native grasses, no permanent irrigation. Radio control flight pit (work area and launch) is sheltered by a low berm, landing area is						
Flight operations center; flight retail, meeting/classroom, food service (café) (500-1,000	3,200 SF	3,000 SF - 6,000 SF	50' x 200' smooth, soft surface  Located to minimize flight/wind disturbance, access to all, meet codes, shelter, inspire and educate						
square feet), flight storage (1,200 SF)  Exterior storage  Flight observation area	1,070 SF 8,250 SF	7,600 SF	Integrated into flight operations center  Defined for outdoor public walking and seating						
Dedicated pilot parking  Emergency landing strip for fixed-wing aircraft	30 vehicles	30 spaces daily, with up to 50 for special events  75' width clear of obstacles							
Web camera Weather station		Integrated into flight operations center Integrated into flight operations center							
Beach Access			Goal: to provide a physical link from the bluff to the beach & ocean						
Indian Canyon Trail	1,000 LF	1,000 LF	Minimal wood steps and rail as needed, retreat with erosion						
Citizen's Trail	1,500 LF	1,500 LF	Minimal wood steps and rail as needed, retreat with erosion						
Conservation			Goal: to preserve and enhance the natural and cultural resources						
Erosion control with stormwater detention-reuse			Accommodate 100 year/24 hour storm event						
Preserve archaeological resources			Integrated use of imported gap-graded structural soil for stormwater detention - Lithwick						
Enhance the historical functions of the site			Modifications are required to be consistent with the Secretary of the Interior's Standards and Guidelines for the Treatment of Historic Propert in particular the Standards for Rehabilitation						
Minimize disturbance of soil and plants			Limit excavation, fill to achieve needed grade						
Multi-Habitat Planning Area (net increase	19.2 acres	38.8 acres	Including Southern Coastal Bluff Scrub, Scrub Oak Chaparral, Diegan Coastal						
approximately 19.6 acres)		approx.	Sage Scrub						
Planting of native plants in recreational areas		Airfield and North Bluff planted with native grasses, no permanent irrigation							
Fencing			To protect cultural resources and for vegetation establishment						
Irrigation			Temporary - to establish native vegetation, above ground with safeguards & monitoring						

Park Program	Existing	Proposed	Notes
Education			Goal: to provide interpretation of resources – natural &
			cultural
Interpretive Program and Signage			Integrated program for orientation, regulatory and interpretive for soaring,
			cultural & natural resources
Park Ranger			When approved by the City of San Diego
Museum (not an independent building)			Integrate interpretive and displays within the flight operation center and
			throughout park site
Gathering areas for programs, schools			Open grass areas of the north and or south bluffs
Website for Torrey Pines City Park			City of San Diego
Passive Recreation			Goal: to provide for the enjoyment of natural open space
Nature trails		2 miles	ADA accessible
Seating			As appropriate, out of flight zones
Picnic tables			As appropriate, out of flight zones
Observation decks - at North Bluff and South Bluff,			3 platforms (each less than 1,200 sf) safely above natural grade to provide
out of flight area			an experience above the coastal bluff that are ADA compliant
Multiple places to host a variety of gatherings			North bluff native grass area
Fire ring			When approved by the City of San Diego, away from MHPA
Support Facilities			Goal: to provide components to be shared by all users
Parking	565	565	including ADA spaces, and pilot's spaces
Bicycle racks	4 bikes	36 bikes	at north and south parking areas
Restrooms - at North Bluff and South Bluff (shared		2	2 units each structure, pre-manufactured with holding tanks, located for
with flight lease) parking areas			truck access and regular maintenance (no sewer or water service). If feasible
76 ST ST			water and sewer may be introduced to the park.
Life Guard Observation Platform "Perch"	9 SF	18 SF	For summer season use, allow public use in off-season
Life Guard storage	0 SF	100 SF	Integrated into the south bluff restroom building
Emergency lighting			Solar powered
Emergency vehicle access			Meets City of San Diego Fire Dept. standards

Emergency runway for fixed wing aircraft use in spring flying season. General public parking other days.

North flag of flight window

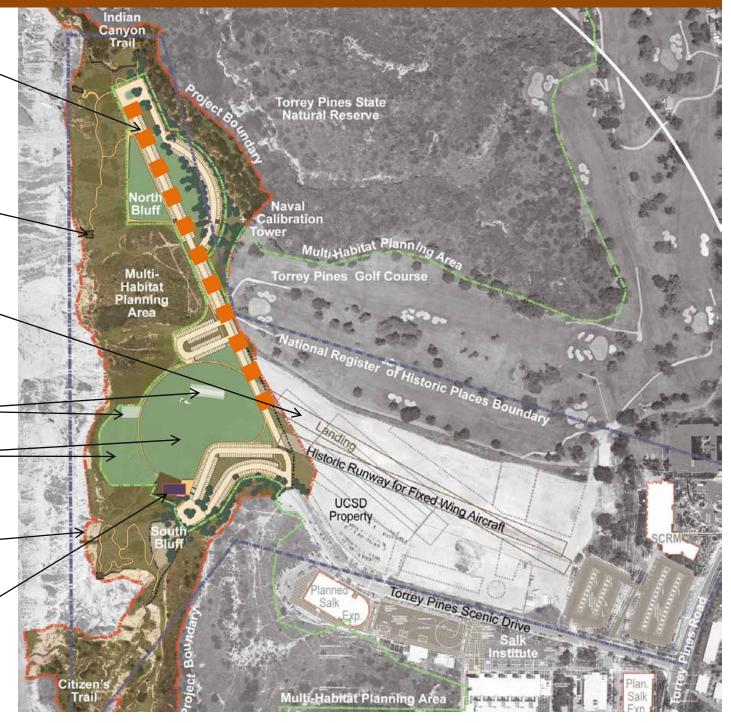
Takeoff and Landing strips for fixed-wing aircraft. Work with UCSD for continued use.

Radio Control Areas

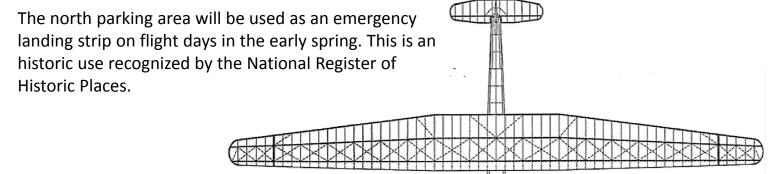
Hang-Glider and — Paraglider Take-off Landing Areas

South flag of flight window

Flight Operations Center (diagrammatic size & form)



# Bowlus Sailplane #18 Model A

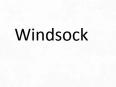


Vehicular traffic will be controlled on flight days at the gate south of the runway.

# 75' clear width for emergency runway for fixed-wing glider 26' emergency roadway Low vegetation, see plant palette Parking Walkway Standard rolled curb of permeable concrete Class II Road Base Undisturbed soil

Radio Control Landing Strip — Surface material should be a soft artificial fabric, permeable to water.

Radio Control Flight Pit
Raised berm to block wind for aircraft set-up



MHPA

Boundary

Surface material secured in aggregate base

Class II Road Base

Picnic table

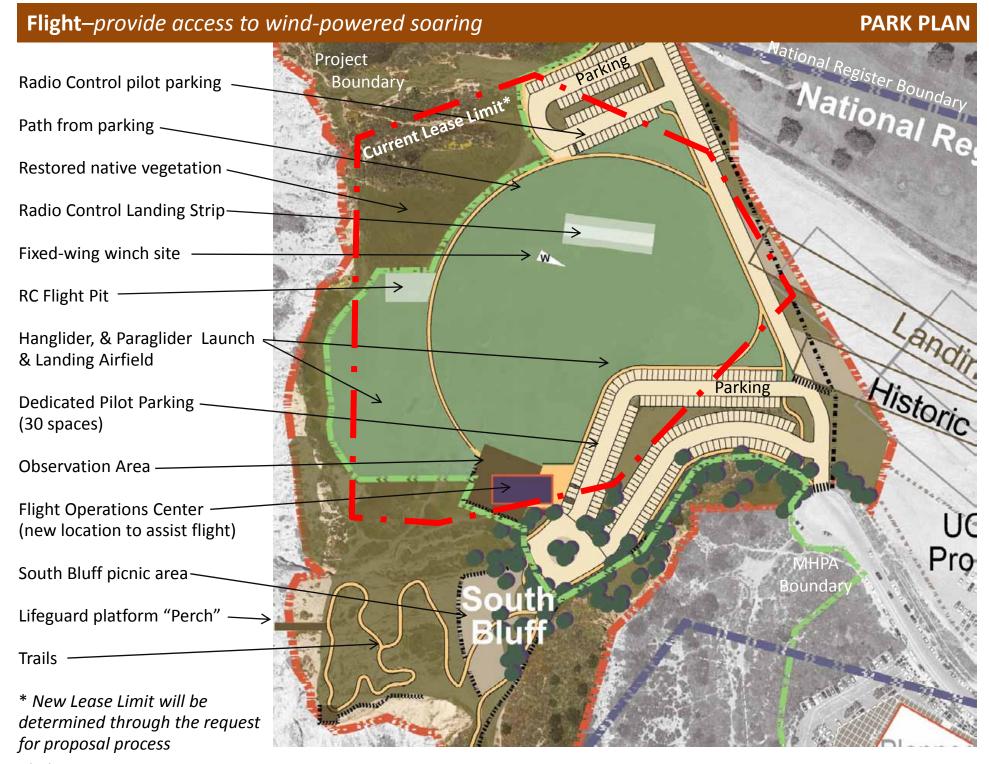
Undisturbed soil

Section

Pin-board

**Project** 

Boundary



# Flight-provide access to wind-powered soaring

**PARK PLAN** 

**Existing Flight Operations Center** 

Building Area = 3,200 square feet

Observation Area = 8,250 sf. Including roof deck

Outdoor Storage Area = 1,070 sf -

Areas are approximate

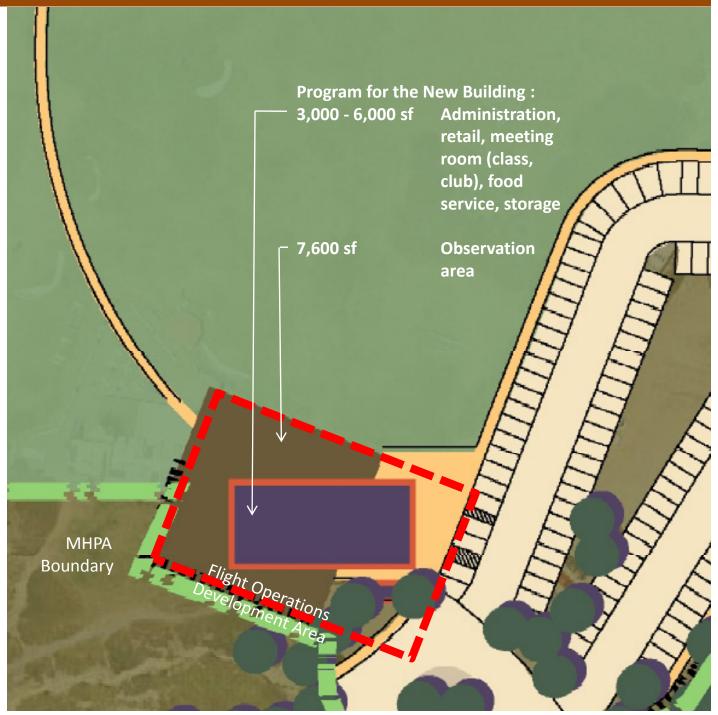


# **Flight Operations Center**

# Requirements

- Minimize wind disturbance to the airfield;
- Limit excavation protect cultural resources and minimize geological impact;
- Solar powered- electrical system, including emergency lighting;
- No water, sewer or electric service;
- Incorporate interpretive & educational displays;
- Incorporate the multiple official site monuments;
- Set back (eastward) from the bluff – minimum 50';
- The design of the public building should consider the contextual architectural styles of the original Salk Institute as well as materials used in wind-powered aircraft.

If feasible water and sewer service may brought to the building.

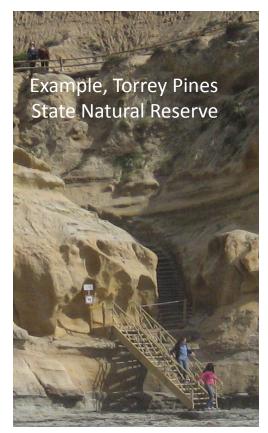


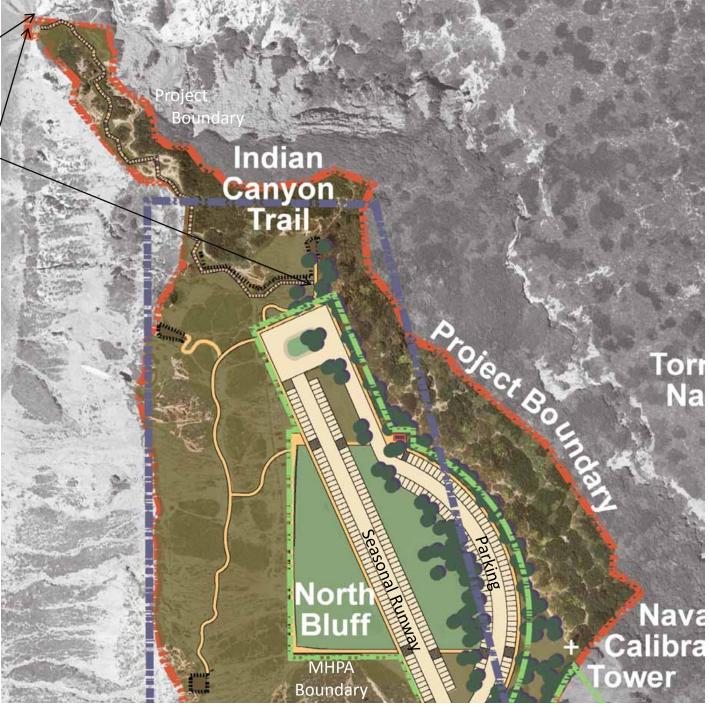
# **Beach Access** – provide a physical link from the bluff to the ocean

**PARK PLAN** 

Indian Canyon Trail to the beach following the existing route — improve with segments of wooden steps and handrails.

Add signage at the top and base of the trail





# **Beach Access** – provide a physical link from the bluff to the ocean

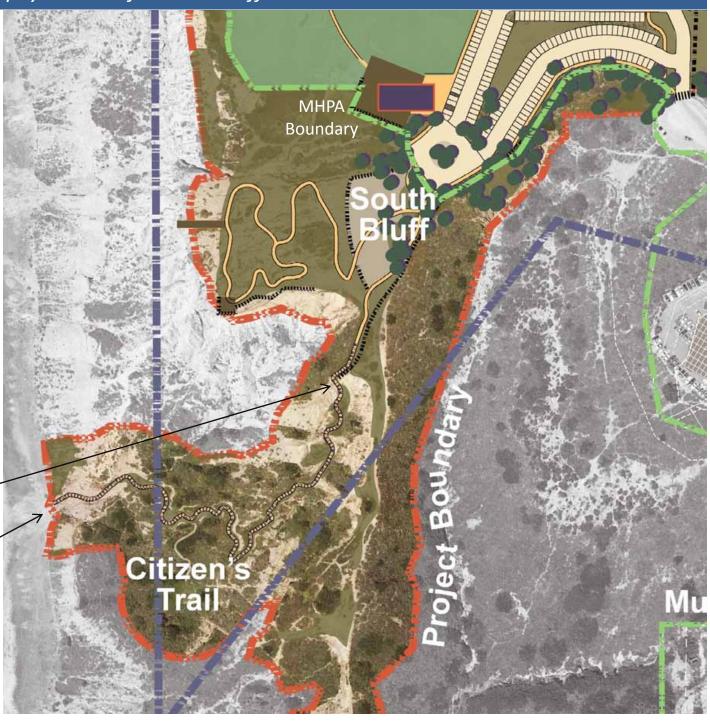
**PARK PLAN** 





Add signage at the top of the trail

Citizen's Trail to the beach—improve with segments of wooden steps and handrails following existing route



July 12, 1993 the Gliderport was listed on the *National Register of Historic Places* under Criterion A:
Property is associated with events that have made a significant contribution to the broad patterns of our history.

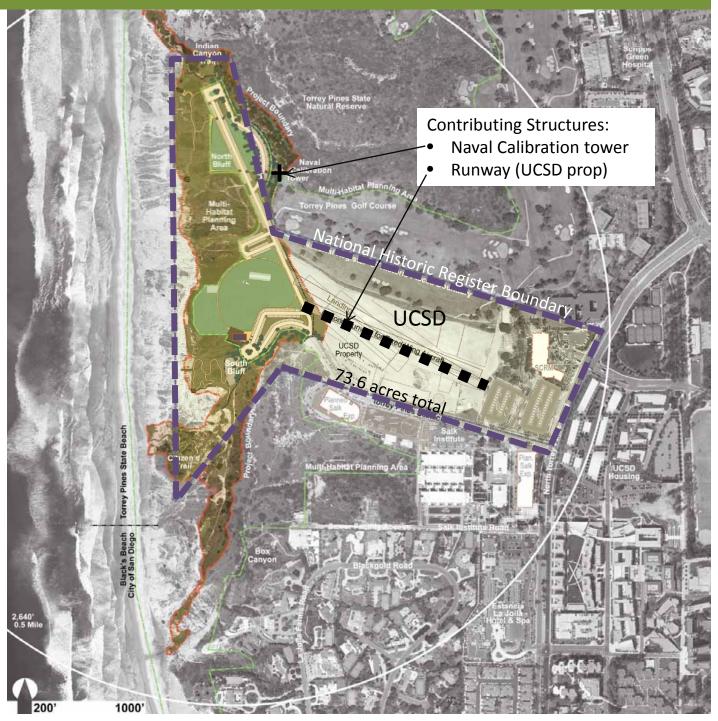
# Historical functions:

- recreation & culture
- education
- transportation, and
- landscape

# Historical significance:

- Associated with Southern California's history and aviation industry
- Used for advancement of aviation technology and recreation since the 1930s

Period of Significance is from 1928 to 1942.



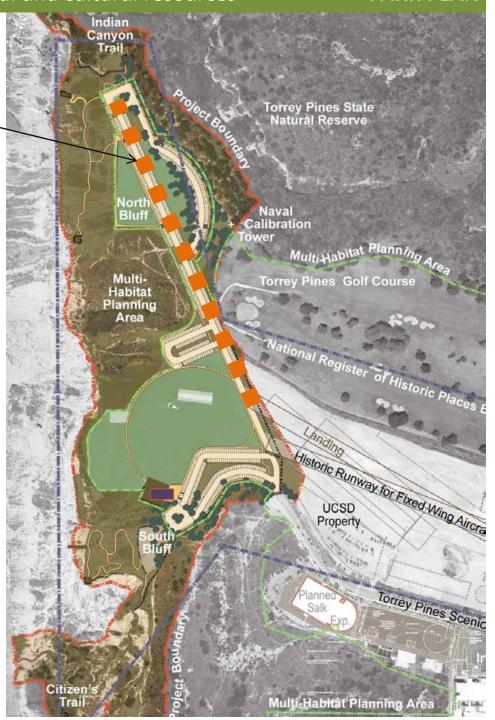
Modifications to historical features within the National Register boundary would be:

- Improvement of the emergency landing strip -
- Improved access to the gliderport
- Improved beach access
- Adds 19.6 acres to the Multi-Habitat Planning Area (MHPA) new native vegetation planting
- New pedestrian trails, picnic areas and observation areas
- Interpretive program

These modifications are required to be consistent with the Secretary of the Interior's Standards and Guidelines for the Treatment of Historic Properties, in particular the Standards for Rehabilitation.

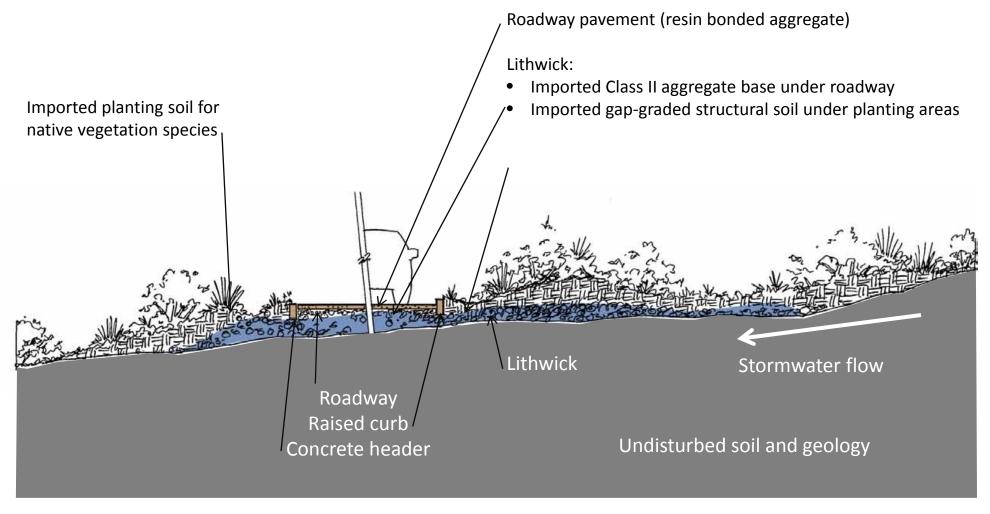
The City of San Diego's list of historic resources should be amended to include significant archaeological resources.

All future development requires Native American consultation related to impacts and mitigation to archaeologically and culturally significant resources and values.



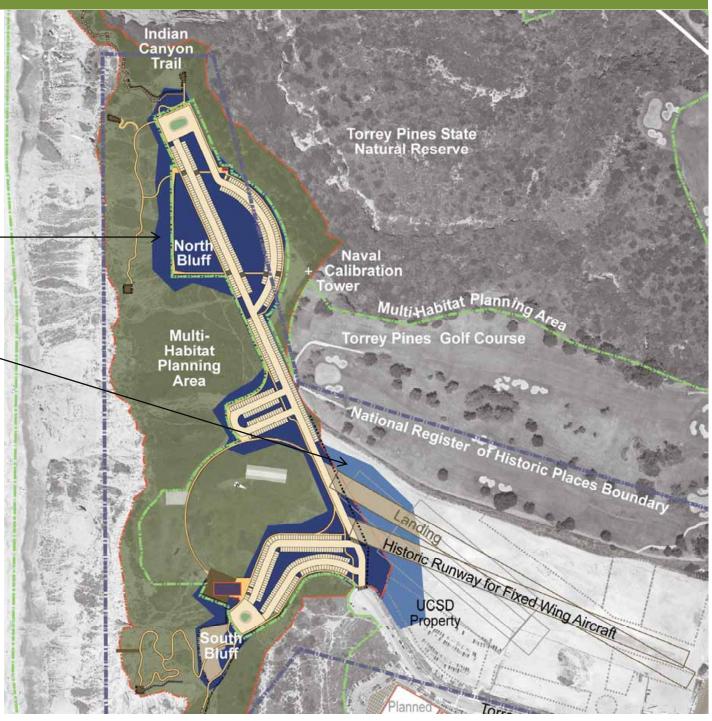
Add new soil horizons to preserve the potential cultural resources, geological structure and to detain stormwater runoff and direct it to the establishment and long term viability of native vegetation.

Stormwater will be captured in new planting areas. Excess water (calculated to accommodate a 100-year storm event) will be detained in the 'lithwick' and slowly dispersed through planting.



Area of lithwick - fill and planting required within city property to accommodate stormwater.

A significant amount of stormwater in the southern portion of park drains off UCSD property. UCSD should contribute to the character of the park entry and eastern boundary as well as mitigate the problems of erosion by extending the lithwick of stormwater detaining fill, raising the grade to smooth out the fixed-wing runway and planting.



# **Conservation** – preserve and enhance the natural and cultural resources

# **PARK PLAN**

# Multiple Habitat Planning Area (MHPA) Boundary Line Adjustment Scenario

Proposed MHPA addition — area
Approximately 19.6 Acres
net increase into the MHPA
within the project area for
existing and enhanced:

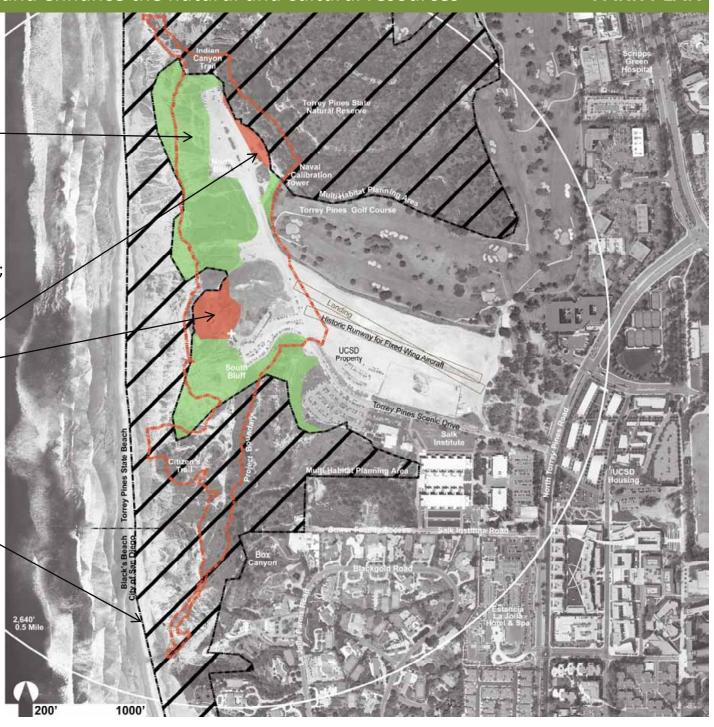
- Southern Coastal Bluff Scrub;
- Diegan Coastal Sage Scrub;

Proposed MHPA subtraction and correction area to be removed to allow continued gliderport use and parking in the north.

Multiple Habitat Planning \
Area

19.2 Existing MHPA acres

- + 19.6 net increase
  - 38.8 total MHPA
- + 18.5 non-MHPA acres in the
- = 57.3 acre project area

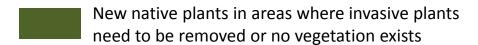


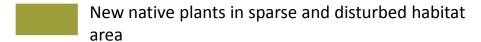
# **Vegetation Criteria**

- Water-efficient: temporary, above ground irrigation for establishment, dry-season irrigation by hand (minimizes erosion and slope stability concerns)
- Native to region
- Adapted to site conditions (wind, salt spray, coastal fog)
- Minimal maintenance needs
- Compatible with naturally occurring vegetation
- Interpretive opportunities: cultural and biological resources
- Appropriate for the use, i.e. no trees in the flight path

# Legend:

Active-use groundcover



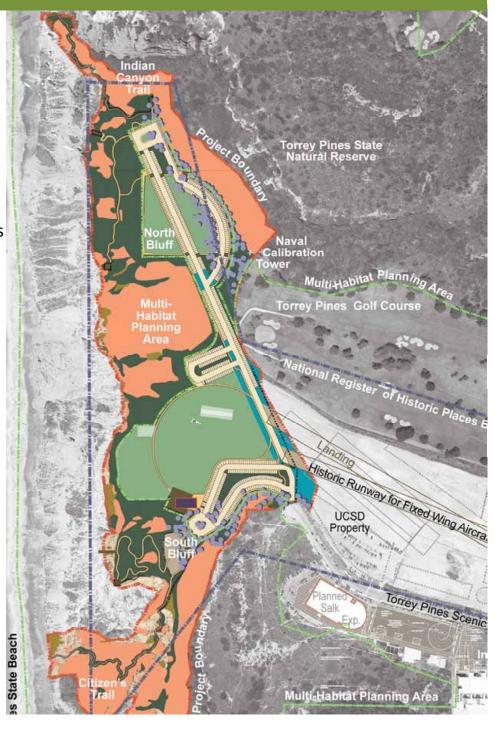








"The most commonly used definition of a native plant is one that is considered to have been present in a specific region of the country prior to European settlement." USDA



# **Vegetation Criteria**

# **Active Use Groundcover:**

- Airfield takeoff & landing area
- North Bluff area

# Characteristics:

- Drought-tolerant (occasional hand irrigation)
- Primarily grasses and sedges
- Non-invasive
- Durable (for foot traffic)
- Low spreading growth form

# **New Plants:**

- Revegetation in eroded and degraded areas
- Focus on native scrub plant communities

# Characteristics:

- Compatible with MHPA (Multi-Habitat Planning Area) where applicable
- Prevent further erosion
- Restored areas supplement existing scrub habitats:
   Diegan Coastal Sage Scrub, Maritime Succulent Scrub,
   and Coastal Bluff Scrub

# **Accent & Transition:**

- Vegetation associated with structures and non-soaring activity areas
- Provides transition between activity areas and natural habitat

### Characteristics:

 Palette has variety to accommodate different functions: screening, backdrop planting, shade, frame views, provide focal point, define gathering areas

# Meadow:

- Areas to minimize risk of damage to fixed-wing gliders near runways
- To help retain and treat stormwater
- Associated with areas that generate relatively large runoff volumes (parking lots, rooftops, other impervious areas)

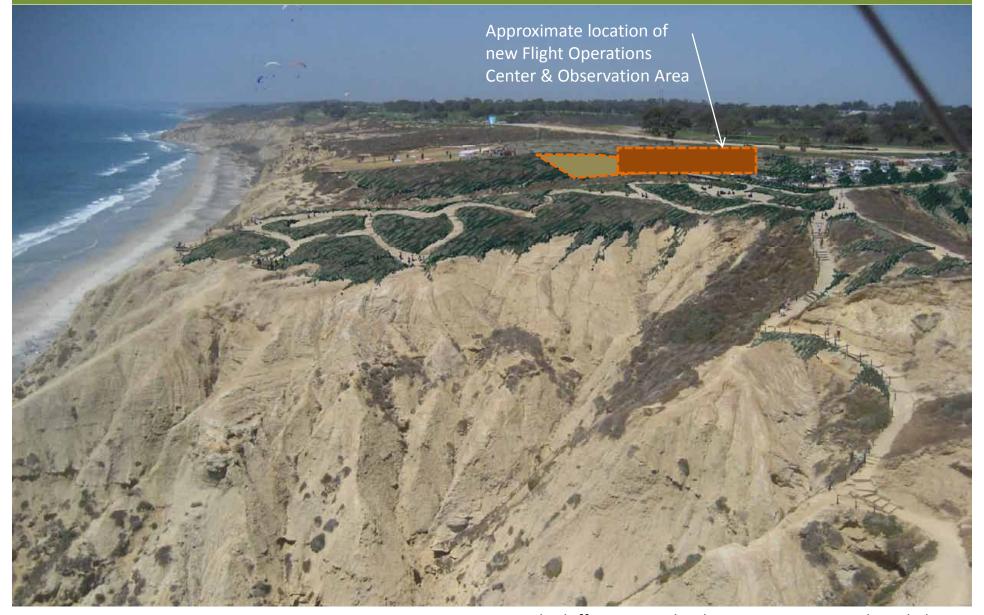
# Characteristics:

- Low-growing grasses and forbs
- Good for erosion control
- Occasional color for seasonal interest
- Tolerates pollutants of concern that may be found in stormwater
- Compatible with gap-graded structural soil and any underdrains

### **Conservation** – preserve and enhance the natural and cultural resources **PARK PLAN** Maritime Succulent Scrub Maritime Succulent Scrub **Plant Palette** Active Use Groundcover eadow egan Coastal Sage Accent & Transition Accent & Transition Latin name Common name Growth form Latin name Common name Growth form Achillea millefolium Yarrow X X X X herb Heteromeles arbutifolia Tovon shrub X Shaw's Agave Agave shawii Menzies' Goldenbush X succulent Isocoma menziesii X X X shrub San Diego Bent Grass Agrostis pallens Bladderpod X grass (spreading) Isomeris arborea X shrub Armeria maritima Thrift Seapink herb California Gray Rush Juncus patens X rush Artemisia californica California Sagebrush x x x shrub Lavatera assurgentiflora Tree Mallow; Malva Rosa shrub X **Fourwing Saltbush** shrub Atriplex canescens Layia platyglossa Tidy Tips herb Baccharis pilularis Covote Bush shrub Lessingia filaginifolia California Aster herb X X **Island Morning Glory** herb/vine Calystegia macrostegia Levmus condensatus Giant Wild Rve X X grass California Meadow Sedge Carex pansa Leymus triticoides 'Gray Dawn' grass (spreading) X X sedge (spreading) Gray Dawn Creeping Rye X Carex praegracilis Clustered Field Sedge X sedge (spreading) Linum lewisii Blue Flax X herb Castilleja affinis Coast Indian Paintbrush X herb Lotus scoparius Deerweed X shrub Ceanothus hearstiorum Hearst's Ceanothus groundcover Lupinus bicolor Miniature Lupine herb Ceanothus maritimus Maritime Ceanothus Malacothrix saxatilis Cliff Aster X groundcover herb Cylindropuntia prolifera Coastal Cholla x x succulent Malosma laurina Laurel Sumac shrub Deinandra fasciculata Clustered Tarweed x x x herb Wild Cucumber X herb Marah macrocarpus **Salt Grass** Distichlis spicata X grass (spreading) Mimulus aurantiacus **Bush Monkeyflower** shrub X X X Dudleya edulis San Diego Dudleya succulent Nassella lepida **Foothill Needlegrass** x x x x x bunchgrass X Dudleya pulverulenta Chalk Dudleva succulent Nassella pulchra x x x x x X **Purple Needlegrass** bunchgrass **Coast Sunflower** Encelia californica x x x shrub x x x Opuntia littoralis Coastal Prickly Pear succulent Eriogonum arborescens Santa Cruz Island Buckwheat X X shrub Pinus torrevana Torrey Pine tree X X Eriogonum cinereum Ashy Leaf Buckwheat x x shrub Quercus dumosa Nuttall's Scrub Oak shrub X X X X Eriogonum fasciculatum California Buckwheat х х shrub Lemonadeberry shrub Rhus integrifolia X X X X X Red Buckwheat Eriogonum grande var. rubescens X X shrub Salvia apiana White Sage shrub X Eriophyllum confertiflorum x x x Golden Yarrow herb Salvia brandeaei Brandegee's Sage shrub X Eschscholzia californica California Poppy herb X Salvia mellifera Black Sage X shrub Euphorbia misera shrub Checkerbloom **Cliff Spurge** X Sidalcea malviflora herb X X **Blue-eyed Grass** Ferocactus viridescens Coast Barrel Cactus X succulent Sisyrinchium bellum x x herb Festuca rubra Red Fescue (Molate) X X X X grass (spreading) Yucca schidigera Mohave Yucca succulent Grindelia stricta var. platyphylla Spreading Gum Plant X X herb



**South Bluff - Existing Condition** 



South Bluff – Proposed Habitat Restoration, Trails and Places



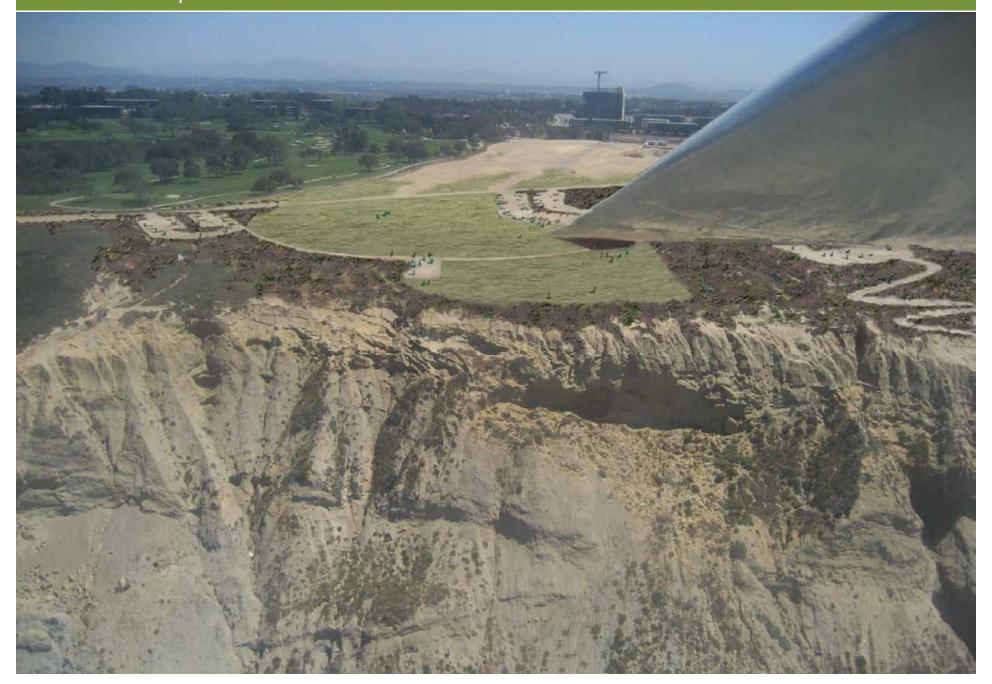
North Bluff – Existing Condition



North Bluff – Proposed Habitat Restoration, Trails, View Points



Airfield – Existing Condition



Airfield– Proposed Habitat Restoration, Trails, View Points

# **Interpretive Program**

Interpretive themes and subthemes will:

- Educate visitors about the site's history and unique character
- Compel a visitor to use the information after receiving it

Objectives must be developed with appropriate stakeholders.

A variety of media can support the interpretive program, including signage panels, icon-type graphics associated with trail or other experiential discovery sequence, special oral history and other programs, and displays that indicate where users can find web-based content. Audio as well as visual interpretative programs will reach the whole community.









Theme #1: Torrey Pines City Park has a rich history of human use that continues today. Subthemes - Possible Objectives for Visitor

# Native American use – understanding:

- this site in larger content of Kumeyaay use of the coast
- the many ways this site has been used
- appreciation that this and similar sites still have cultural significance and may have physical artifacts that should not be disturbed

# **Aviation use: A place of "Firsts"** – understanding:

- site association with early aviation
- the site's unique features that contribute to its use for gliding and soaring activities
- the differences among gliding and soaring activities currently conducted
- appreciation that sites for this type of activity are rare and should be preserved

# **Military history** – understanding:

- historic military activities in the immediate vicinity
- the relationship with other U.S. military installations in San Diego County and the Pacific rim
- the long-lasting effects of past military activities on current land uses and environmental conditions







Theme #2: Torrey Pines City Park showcases unique geological and biological elements of California's coastal bluffs.

Subthemes - Possible Objectives for Visitor

# **Bluff physical features**

- Understanding of how the site's physical features allow it to be used for gliding
- Understanding of bluff soils and beach evolution
- Understanding of things that affect bluff stability

# **Biological resources**

- Understanding of different coastal scrub habitats and why they are increasingly rare
- Understanding of importance of native habitats
- Understanding of traditional Native American use of local plant and animal resources



**Rufous Crowned Sparrow** 



Sea Dahlia



Peregrine Falcon

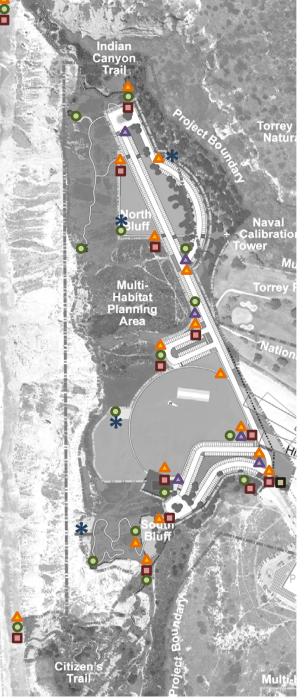


San Diego Barrel Cactus

### **Objectives for Signage**

- Create an image and sense of place through themed signage program
- Identify TPCP to entering visitors
- Direct vehicle circulation to parking and drop-off areas
- Facilitate pedestrian way-finding around park and direct visitors to facilities and points of interest
- Support interpretation as appropriate
- Group and integrate signage to minimize its impact to the site. Information will be designed into elements such as pavement, fencing, buildings, seating
- Make sign posts within the flight zone flexible, and carefully locate them to minimize hazard to pilots.
- Install removable signs within the emergency runway for fixed-wing aircraft for flight days.
- Show the variety of physical challenges, facilities, seating, seating and interpretive areas on trail maps.





Sign Locations:

Park identity

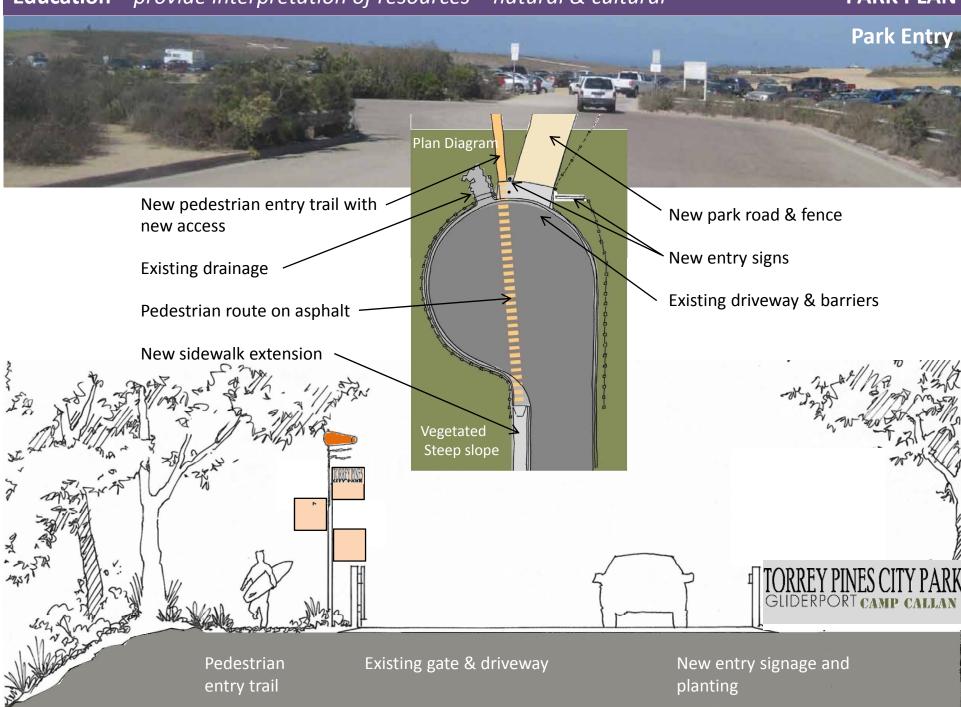
Park rules

Vehicle direction

Pedestrian direction

\* Facility marker

Interpretive exhibit



## **Passive Recreation** – provide for the enjoyment of natural open space

**PARK PLAN** 

Trail to the beach

Park trails –ADA accessible, linked to — parking and the park entry. Maps and signage will indentify the park features, trail routes and challenges.

Restroom building

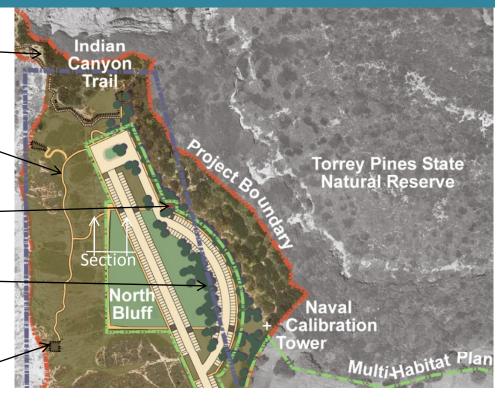
North Bluff picnic areas: -

- On the open grass rising above the coastal bluff
- In the trees along the canyon rim

View points may be further enhanced with deck structures set back from the cliff

New slope planting

Undisturbed soil/geology



Roadway surface material
Class II Road Base
concrete seat walls
Section

Cast-in-place concrete seat walls

Grass

## **Passive Recreation** – provide for the enjoyment of natural open space

**PARK PLAN** 

Park trails –ADA accessible, linked to parking and the park entry. Maps and signage will indentify the park features, trail routes and challenges.

Extend sidewalk along Torrey Pines Scenic Drive to the parkentrance

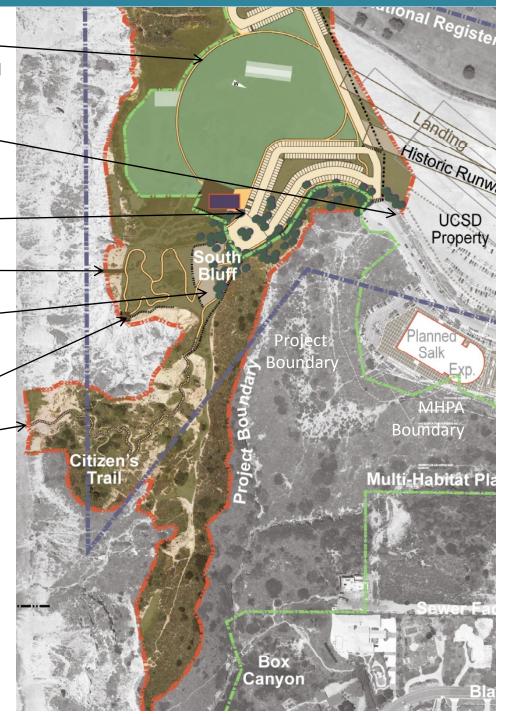
Restroom building

Lifeguard Platform "Perch" -

South Bluff picnic area on open area with tables on decomposed granite surface

View points may be further enhanced with deck structures set back from the cliff

Citizen's Trail to the beach



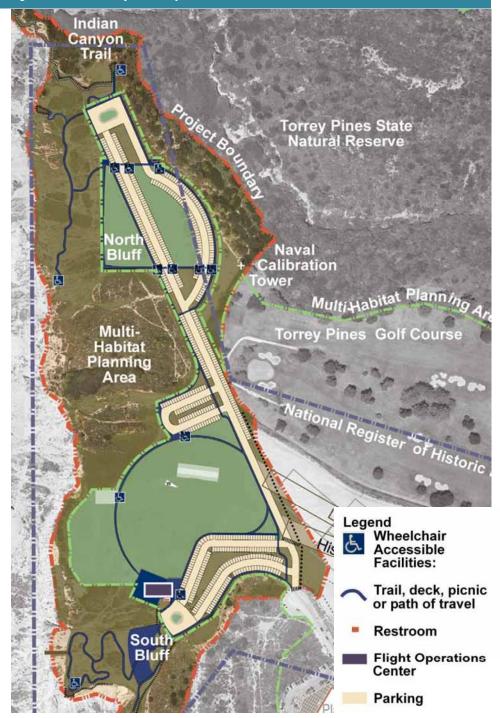
Park trails –ADA accessible, linked to parking and the park entry. Maps and signage will indentify the park features, trail routes and challenges.

All new parking, facilities and trails on the bluff top will meet the Barrier Free Trail Design and ADA Recommendations.

Individual picnic tables will be sited near trails in a variety of settings. Tables and seating should be vandal resistant and in keeping with the natural character of the park.

Seating along the trail and at gathering areas are designed to allow for wheelchair users to sit shoulder-to-shoulder with ambulatory companions.





# **Support Facilities** – components to be shared by all users

**PARK PLAN** 

Indian Canyon Trail

North Bluff Parking for 231 vehicles —————

Restroom

South Bluff Parking for 180 vehicles —

Restroom ~

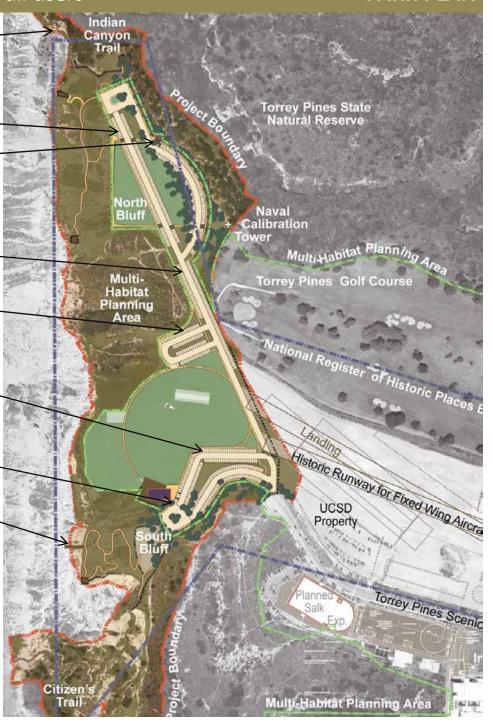
Lifeguard Platform "Perch" <

Receptacles for trash and recyclable materials with lids to minimize bird access.



**Bicycle Racks** 





# **Support Facilities** – components to be shared by all users

**PARK PLAN** 

The proposed roads, parking and trails are designed to minimize impact to existing native vegetation, soil, geology and cultural resources.

Restroom -

Parking for 85 vehicles —

Parking for 69 vehicles -

Removable bollards for seasonal fixed-wing sailplane runway

Gate for flight days —

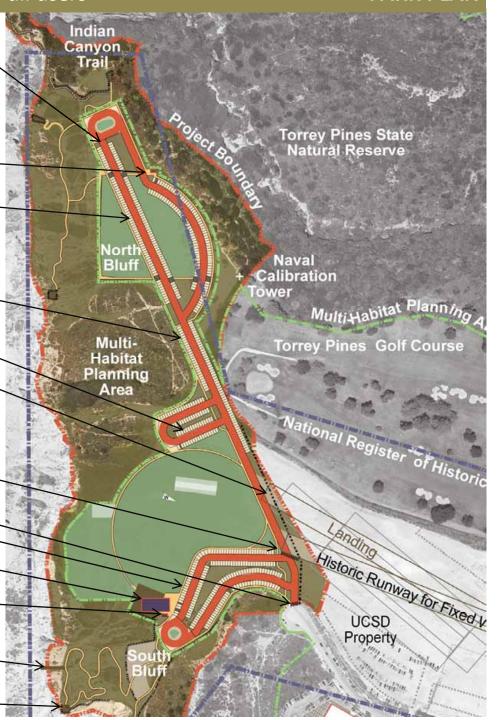
Existing vehicular gate —

South Bluff Parking for 180 vehicles
Flight Operations Center
Observation Area

Restroom

Lifeguard Platform "Perch" Lifeguard storage in new restroom building

South Bluff observation deck



# **Support Facilities** – components to be shared by all users

**PARK PLAN** 

Rail at stair segments as – necessary on Beach Trails

Railing at the north observation decks

Adjust existing chain link fence along the golf course to original alignment

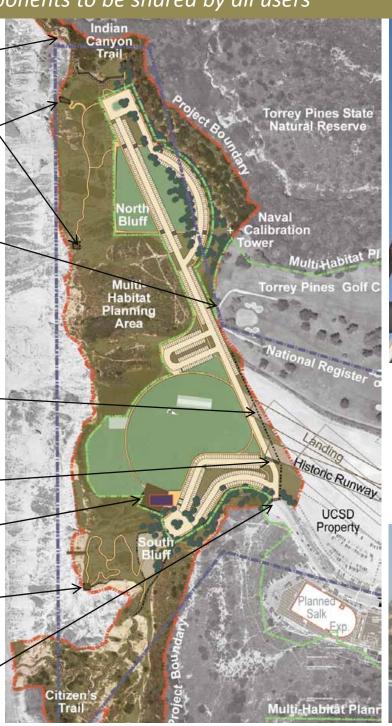
Removable bollards for ——seasonal fixed-wing sailplane runway

Gate for flight days

Seat rail on the observation area

Railing at the south observation deck

Existing vehicular gate





View Point Structures

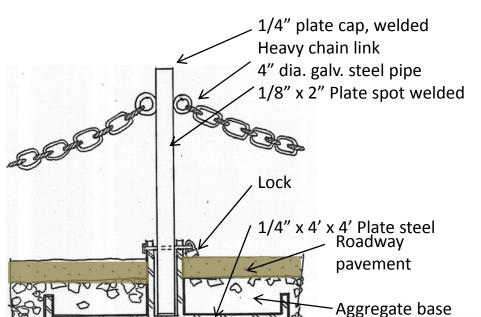
Luce et Studio



Seat rail on deck

of Historic Places Bound

Removable bollards for seasonal fixed-wing sailplane runway



Historic Runway for Fixed Wing Aircraft Existing park gate

Removable bollards <sup>\</sup>Flight-day gate

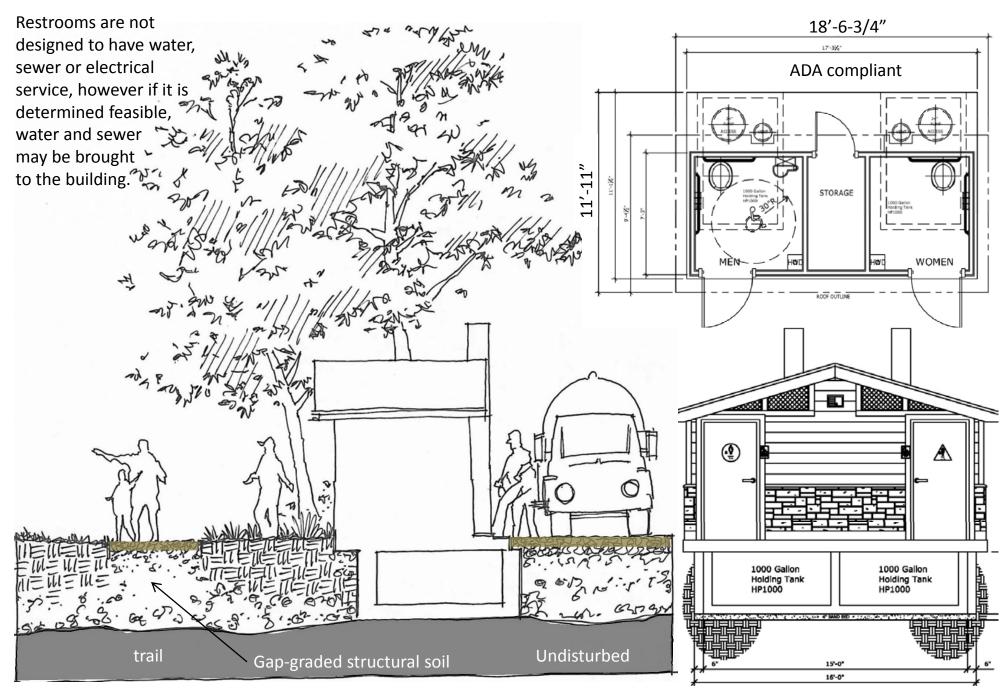
National Register

Roadway surface material Class II Road Base

Undisturbed soil/geology

The park restrooms are pre-manufactured and set onto the site.

Restrooms



# TORREY PINES CITY PARK GENERAL DEVELOPMENT PLAN



Appendices		page
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- UCSD Long Range Development Plan, 2004
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- UCSD, <u>CEQA Findings, Sanford (San Diego) Consortium for Regenerative Medicine Facility, San Diego Campus</u>, November 18, 2008
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## **Cultural Resources**

**BRIEF SITE HISTORY (DRAFT)** 

#### **Kumeyaay Period:**

In 1769 the Spanish documented the aboriginal territory of the Kumeyaay to reach from the San Luis Rey River south into Mexico, from the coast to the desert. This area is recognized by the state of California and the U.S. government to have been continuously occupied by the Kumeyaay, with particular concentrations within the San Dieguito River corridor and Torrey Pines Mesa.

#### **Spanish Period:**

- 18<sup>th</sup> century Spanish sailors used the landmark of the Torrey Pines bluffs for navigation, naming it 'Punta de los Arboles'—Point of Trees. (Schaelchlin)
- 1850 *Pinus Torreyana* was identified by botanist Dr. Parry during an international boundary survey expedition. He named the genus after his noted botany professor at Columbia University, Dr. John Torrey. (Schaelchlin)
- The Coast Pilot publication referred to the same area as 'Pine Hill'. As this is the only pine-covered hillock for miles along this coastline, it is an important landmark to vessels that are running close along shore in foggy weather. (Schaelchlin)
- 1899 The first Torrey Pines City Park reservation consisted of 369 acres of Pueblo lands by city ordinance; subsequent ordinances added another 600 acres. (Marston)

Ordinance 648 declared Pueblo Lots 1332, 1333, 1336, and 1337: the same shall forever be held in trust by the municipal authorities as a free and public park. (Schaelchlin) (Note: Does not include current City Park Pueblo Lots 1325 and 1324.)

- 1908-12 A tract of 200 acres, Pueblo Lots 1338 and 1339, containing the choicest Torrey pines was purchased and bequeathed to the city in the will of Miss Ellen B. Scripps,1836-1932. (Marston) (Schaelchlin)
- 1921 Botanist, and naturalist, Guy Fleming was appointed by Miss Scripps and the City Park Commission as the first custodian of the park. (Marston)
- Noted Los Angeles landscape architect, Ralph D. Cornell, was commissioned by Miss Scripps to generate a master plan for the Torrey Pines City Park. His emphasis was: design "Restraint", respect for the natural landscape and open spaces, and great deference to the rare species, *Pinus Torreyana*. (Marston)
- 1922-23 Torrey Pines Lodge built, funded by Miss Scripps and designed by architects Requa & Jackson. (State Parks)
- Pueblo lot 1340 was added at the recommendation of the City Park Commission, bringing the total to approximately 1000+ acres. (Schaelchlin) The boundary covered the area from approximately the bluffs above the San Dieguito Lagoon to south of what is now Genesee Avenue.

Further to the south the City passed Ordinance #0-9549 that included Pueblo Lots 1324 and 1325 as City Park (current City Park land), "to reserve forever the said lands and the (unreadable) frontage thereof within said limits for the public use and enjoyment and to that end to have said lands reserved and dedicated forever to the public use as and for a public park as an addition to and extension of Torrey Pines Park. . . "

## **Cultural Resources**

- 1920-30 Lands along Highway #101 (Torrey Pines Road) were leased by various owners for agricultural interests in annual crops.
- 1930 Charles Lindbergh and his sailplane, the Good Ship Anne, launched off Mount Soledad, flew over La Jolla Shores and then flew north landing on the beach at Del Mar. He set a 'Western Regional Distance Record' and the flight was regarded as, 'the most spectacular glider flight ever made in this section'. "Most significantly, Lindbergh's flight represented the earliest recorded use of the lift along the cliffs at Torrey Pines by a pilot in a true sailplane." (Fogel)
- 1937 The City of San Diego issued the first lease of the gliderport to the Associated Glider Clubs of Southern California, AGCSC. (Fogel)
- 1938 The first annual glider meet of the Associated Glider Clubs of Southern California. At the three-day dedication event 2000 feet of dirt runways were graded. More than 1000 spectators were on scene. (Fogel)
- 1939 The gliderport land was dedicated by then City of San Diego Mayor Percy Benbough. (Fogel)
- 1940-45 WWII Camp Callan built for anti-aircraft artillery training. Named in honor of Major General Robert E. Callan (1864-1936), a distinguished Coast Artillery Officer who served during the Spanish American War. The camp was approximately 1200 acres located between Genesee Avenue and Torrey Pines Road adjacent to Highway 101. It consisted of 297 buildings, covering 23 blocks, with 5 post exchanges, 3 theatres, and 5 chapels serving about 15,000 personnel at one time. (Coast Defenses) Gliderport activities were suspended during this installation.

After the war the camp buildings and infrastructure were bought by the City and moved to various sites. All materials were recycled, sold, or salvaged. A few remnants can be found on site.

1949 Landscape Architect Ralph Cornell returns and authors a second plan that would concentrate of programmatic issues, which included; the formation of a Board of Counselors; the preparation of a master plan; establishment of a maintenance policy; a financial plan; and an enforcement plan.

Guy Fleming generates a map outlining areas of protection for the Torrey Pines tree clusters and areas of open space.

- 1950 The Torrey Pines Association (TPA) was founded by Guy Fleming for the conservation and protection of Torrey pines. (State Parks)
- The Regents of the University of California authorized a San Diego campus. By a vote of the citizens of San Diego 59 acres closest to the Scripps Institute was transferred to the Regents. The Regents subsequently requested an additional 550 acres of land northeast of Scripps and 500 acres of Camp Matthews, a U.S. Marine Corps rifle range adjacent to the site. (Stadtman)

Ballot measure Propositions 'I' and 'M' conveyed portions of Pueblo Lot 1324. Prop 'I' conveyed 1000 acres to the state for the Torrey Pines State Park. Prop 'M', a smaller portion went to UCSD without a requirement for park use, which included the gliderport, often referred to as the 'Torrey Flight Park'. Both measures passed with a 2/3 thirds vote. (City Attorney letter to Fogel 1992)

## **Cultural Resources**

- 1956-59 Guy Fleming becomes the new Torrey Pines state park's first superintendant. 100 acres to the south were retained by the city for the Torrey Pines Golf Course. (Stadtman)
- 1958-60 The election in 1958 secured the Regent's request for additional property. In 1960 the City of San Diego and UC Regents approved construction for the new campus. (Stadtman)
- 1981 A Park Master Plan was generated for the remaining acreage of Torrey Pines City Park south of the State Park encompassing the Torrey Pines Gliderport. The plan was never executed. (City of San Diego)
- 1992 Torrey Pines Gliderport was designated a National Landmark by the National Soaring Museum and Soaring Society of America. (Fogel)
- Torrey Pines Gliderport listed on the City of San Diego Historic Register, Site #315. (HRB)
- 1993 Torrey Pines Gliderport listed on the National Register of Historic Places. (NPS-NHRP)
- 1998 Torrey Pines Lodge listed on the National Register of Historic Places. (NPS-NRHP)
- 2007 Torrey Pines State Park name was changed to Torrey Pines State Natural Reserve. (State Parks)

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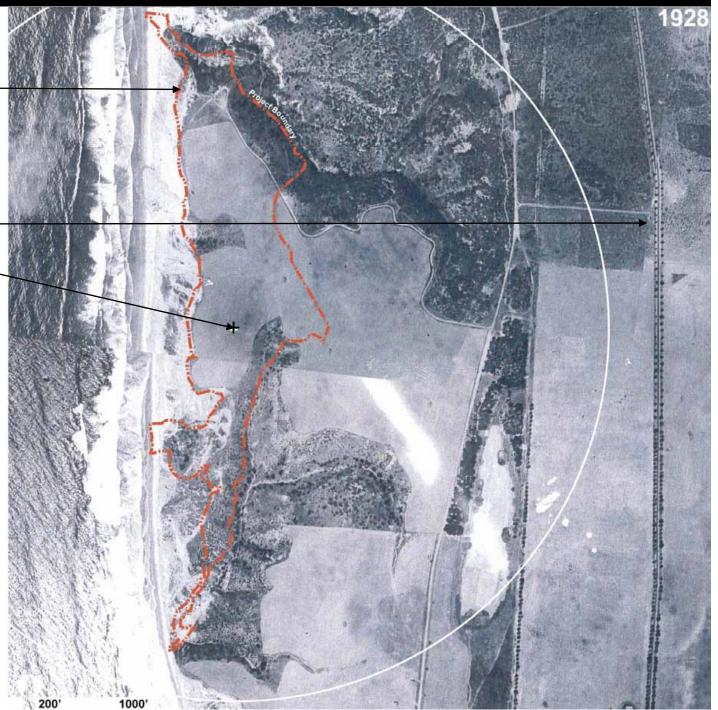
General Development Plan - boundary

Highway 101

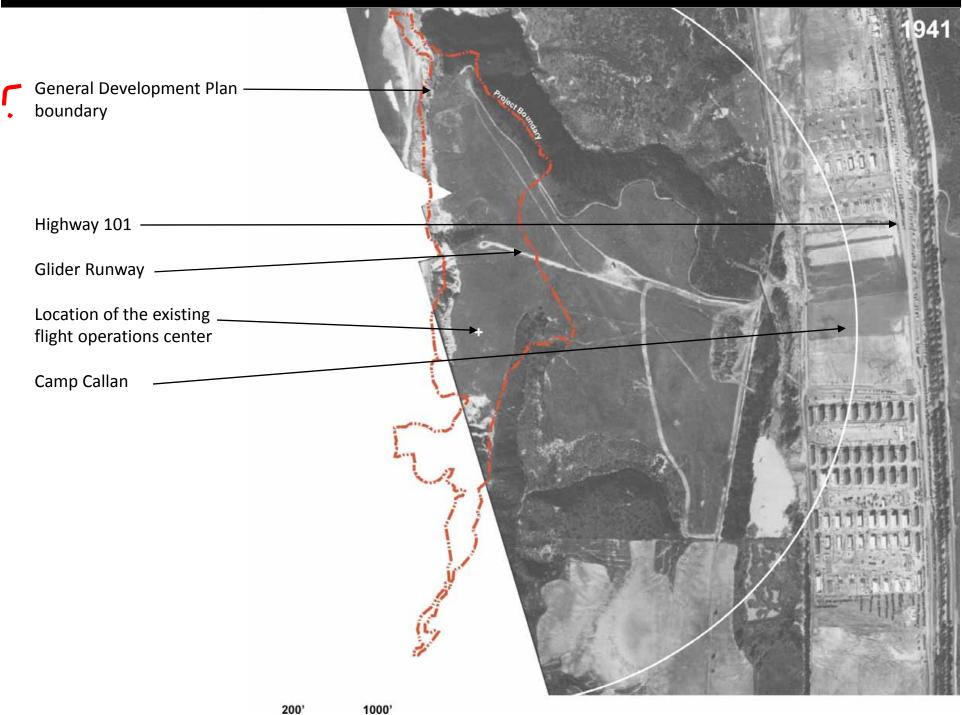
Location of the existing flight operations center



launched from Mt. Soledad Pines,



January 1930.



General Development Plan – boundary

Highway 101 -

Glider Runway -

Location of the existing \_ flight operations center

Camp Callan ————water tank, amphitheater

Military Secrets —— Camp Callan Artillery Battalion

