



**City of San Diego  
Redevelopment Agency**



**Expenditure of  
Low and Moderate Income Housing Fund  
Transaction Guidelines**

Rental		For-Sale
with Low Income Housing Tax Credits	without Low Income Housing Tax Credits	

**I. Development Costs**

A. Acquisition Costs	Purchase price of property not to exceed independent appraised value, subject to review and approval by Agency		
B. Labor Costs	If Low-Mod Housing Funds are the only source of public funds, do not assume payment of prevailing wages, unless otherwise required by Labor Code Section 1720		
C. Commercial Components	Development costs attributed to commercial components of mixed-use projects should be funded by equity or other non-Low Mod Housing Fund source		
D. Development Costs	Requires evaluation of development costs by Agency third-party consultant for reasonableness		
E. Financing Costs	<u>9% LIHTC</u> : 1%-3% of loan amount <u>4% LIHTC</u> : 4%-8% of loan amount	1%-3% of loan amount	N/A

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F. Project Contingency	Direct costs: 5% - 10% of direct costs / Indirect costs: 3% - 5% of indirect costs		

## II. Developer Fee and Developer Profit

A. Developer Fee	Maximum fee permitted by California TCAC that can be included in eligible basis, as follows: 9% LIHTC: lesser of 15% of eligible basis or \$1.4 million 4% LIHTC: lesser of 15% of eligible basis or \$2.5 million	2%-5% of direct costs	(see developer profit)
B. Developer Fee Deferral	Up to 20% of Developer Fee First draw on cash flow Subject to repayment with interest within 10 years from date in service	None	None
C. Target Developer Profit	None	Return on Investment (ROI) @ 1%-3% over industry standard cap rates	10%-15% of total development costs excluding land
D. Minimum Cash Equity	N/A	10% of total costs	10% of total costs
E. Target Leveraged IRR (on developer Equity)	N/A	15%-20%	N/A
F. Target Developer Return on Commercial Component	None	Return on Investment (ROI) @ 1%-3% over industry standard cap rates	Return on Investment (ROI) @ 1%-3% over industry standard cap rates

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### III. Cash Flow Projection

A. Rent Increases	2.5% annually ( <i>adjusted to industry standard annually</i> )	N/A
B. Vacancy Rates	Not less than vacancy rate identified in appraisal; or Residential @ Year 1: 10-20%; Year 2+ @ 5.0% Special needs and SRO proposals @ Year 1: 20%; Year 2+: 10%; or Commercial varied by location	Commercial varied by location
C. Property Tax Increases	2% annually (except for tax-exempt organizations) Payment In-Lieu of Taxes (PILOT) fee to be considered on a case-by-case basis	N/A
D. Operating Expenses (per unit/per year)	<u>Minimum - TCAC standard *</u> Non-Elevator: \$4,000 (SRO); \$3,900 (Family); \$3,100 (Senior) Elevator: \$4,200 (SRO); \$4,100 (Family); \$3,300 (Senior) <u>Maximum - Industry Standard</u> Current database : \$3,200 - \$4,800 Includes <u>Maximum Management Fee:</u> \$35-\$50/unit/month ( <i>depends upon nature of fee and size of project</i> ) * 2009 TCAC Regulations subject to change. Excludes taxes, replacement reserves, services, and monitoring fees	N/A
E. Operating Expense Increases	3.5% annually [excluding taxes and replacement reserves]	N/A

### IV. Annual Reserves, Services and Fees

A. Replacement Reserves	<b>Minimum:</b> Rehabilitation at \$300/unit/year New Construction and Senior Housing at \$250/unit/year May vary by lender/investor requirements	N/A
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B. Operating Reserves	Evaluated on a case-by-case basis / Primary lender may determine		N/A
C. SDHC Monitoring Fee	Set-up fee @ \$500 Base monitoring fee is \$65 per unit for the first 40 units, \$55 per unit for each additional unit up to 80 units, and \$45 per unit for each additional unit more than 80 units, as illustrated below: 1-40 units/beds @ \$65/unit 41-80 units/beds @ \$55/unit 81+ units/beds @\$45/unit (Subject to annual increase based on CPI)		Determined on a project-by-project basis.
D. Service Amenities Annual Budget	Evaluated on a case-by-case basis.		N/A
E. Limited Partner Asset Management Fee	Paid during years 1-15 from project cash flow after debt service prior to payment of a deferred developer fee or distribution of residual receipts. Potential range at Year 1: \$2,500 - \$5,000	N/A	N/A
F. General Partner Asset Management Fee	Paid during years 1-55 from project cash flow after debt service and payment of deferred developer fee before distribution of residual receipts. Potential range at Year 1: \$10,000 - \$12,500 (Limited Partner and General Partner Asset Management Fees combined not to exceed \$17,500 in Year 1)	N/A	N/A

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**V. Supportable Debt (Permanent Loan)**

A. Debt Service Coverage Ratio	<u>Minimum:</u> 4% LIHTC: 1.10 - 1.20 9% LIHTC: 1.10 - 1.20 <u>Maximum:</u> Industry Standard	<u>Minimum:</u> 1.10 <u>Maximum:</u> Industry Standard	N/A
B. Loan Term	30-40 years (shorter loan terms may apply subject to constraints imposed by State and Federal financing sources)		N/A
C. Interest Rate	4% LIHTC: 100-300 basis points below conventional industry lending rates 9% LIHTC: Conventional industry lending rates	Conventional Industry Lending Rates	N/A
D. Other Outside Funding Sources	Requirements to pursue other funding sources evaluated on a case-by-case basis.		

**VI. Agency Loan Terms**

A. Method of Agency Assistance	Land Acquisition / Construction Loan / Permanent Loan / Public Improvements	Land Acquisition / Construction Loan / Public Improvements / Homebuyer Assistance
B. Interest Rate	Applicable Federal Rate depending on source of funds. If not applicable, then: <u>3.0% simple interest</u> when developer has ability to repay Agency Loan or <u>0%</u> if proposed use/operation has no income source for repayment - homeless/special needs developments	Terms defined on a case-by case basis.

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C. Disbursement of Funds	To be determined on a case-by-case basis. Consider timing of developer fee disbursement as well as total contribution to the project. Common recommendation: Funds for property acquisition will be disbursed at closing, prior to construction. After land acquisition, a 50-50 distribution pari passu with construction lender and 10% withheld until project is completed (Certificate of Occupancy)		
D. Term of Loan	55 years		Case-by-case base
E. Repayment of Loan	<p>Determined on a project-by-project basis. Usual recommendation:            Years 1-40: Agency/Developer 50/50 split of residual receipts            Years 41-55: Agency/Developer 80/20 split of residual receipts            Balance due at Year 56            Agency portion of residual receipts may be shared with other public agencies in proportion to the respective loan amounts committed by each public agency.</p>		<p>Determined on a project-by-project basis.  <i>Usual recommendation for land acquisition, public improvements and construction loans: Loan repaid upon sale of each unit.</i>  <i>Homebuyer Assistance Loans: No repayment as long as restrictions remain in effect. Repayment required if homeowner in default of affordability covenant. Agency right to cure in case of default depends upon financing position.</i></p>
F. Refinance Proceeds	Agency/Developer 50/50 split of net refinancing proceeds ( <i>net refinancing proceeds = proceeds after repayment of outstanding debt, refinancing costs, any funds reinvested in project, and takeout of other third-part funding sources, subject to Agency approval</i> )		N/A
G. Draw Request	Provided on a monthly basis or as needed.		
H. Performance Bonds	Performance bonds may be suggested.		Performance bonds may be required.
I. Reporting	Developer to provide Agency with copies of construction inspection reports.		

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**VII. Affordable Housing Provisions**

A. Term of Restrictions	Deed restriction for not less than 55 years; or Development reverts to Agency at end of a ground lease not less than 55 years, subject to the provisions of CRL	Unit shall remain restricted for a period of not less than 45 years from the date of initial escrow closing, subject to provisions of CRL	
B. Occupancy Requirements	N/A	Residence must remain owner-occupied for the term of the Agency Restriction. No primary residence owned in past three years and no other real estate owned.	
C. Land Disposition (in cases where the Agency owns land)	Fee conveyance or ground lease, to be determined on a case-by-case basis.		
D. Eligible Households	Households at or below 120% AMI - determined on a case-by-case basis. Very-low and Low-Income figures based on HUD figures for San Diego County, Moderate Income figures based on figures from State of California Department of Housing and Community Development (HCD) for San Diego County.		
E. Calculation of Rents/Sales Prices	Based upon applicable law and most restrictive of revenue source requirements. Using 2008 income limits/regs for example: TCAC rents allowable for units below 50% AMI (even though they weren't the most restrictive).	Based upon applicable law and most restrictive of revenue source requirements.	Based upon applicable law and most restrictive of revenue source requirements.

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**VIII. Evaluation of Development Team**

A. Experience	Development experience in providing affordable housing for low- and moderate-income households of comparable size, scale, and complexity. This will include the physical and financial size and scope of comparable projects.
B. Funding Ability	Demonstrated ability to provide project funding (debt and equity), including current relationship with major lenders, various financial institutions and past funding experiences.
C. Community / Design	Demonstrated ability to determine community concerns and desires before design of a project and/or in project design and implementation.
D. Community / Use	Demonstrated ability to determine community concerns and desires regarding the proposed residential use of a project, specifically, how the development team has handled adverse community responses to proposed affordable housing projects.
E. Marketing Strategy	Effective strategy for marketing (selling or leasing) the proposed units.
F. Collaboration	Effective strategy for collaboration with local non-profit organizations for the provision of tenant support services, when appropriate.
G. Completion of Projects	Demonstrated ability to complete affordable housing projects on time and on budget.
H. Qualifications	Qualifications of the development team and the key individuals proposed for involvement in the development.
I. Neighborhood Improvement	Demonstrated experience in neighborhood improvement and elimination of blight conditions through new construction and/or rehabilitation.

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J. Public Sector Experience	Experience in working with the public sector in public/private real estate development projects.		

**IX. Evaluation of Planning and Urban Form Elements**

A. General Design	Project maximizes project density, including the utilization of incentives/bonuses/etc., where feasible.
	Project concept meets or exceeds all development requirements specified for the Site within the Community Plan and/or PDO.
	Project incorporates sustainable development principles. For example, the use of eco-roofs on Type I, II and III construction projects or LEED certification, where feasible.
	Project incorporates Crime Prevention through Environmental Design (“CPTED”) principles.
	Project demonstrates superior architectural, landscaping and urban design.
	Project incorporates Universal Design components into the project and complies with the Agency’s Universal Design Features - FY 2009 Update memo dated September 4, 2008.
B. Parking	In addition to providing the number of parking spaces required for the project by ordinance, special consideration should be given to security issues and safety elements for parking, including, but not limited to, pedestrian entrance and exits, lighting, open stairwells with clear visibility on each floor landing, and other design elements to ensure the tenant’s/public’s safety and well-being.
C. Residential	Residential amenities, including but not limited to, common outdoor open space, common indoor space, private outdoor space (balconies, patios, etc.) should be incorporated into project concepts.
	Innovative project designs, construction types/methods that result in reduced construction costs and/or owner association fees (when applicable) are encouraged.

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D. Commercial	Commercial spaces should be flexibly-designed to accommodate larger or sub-dividable uses/tenants.		
	Commercial spaces should accommodate retailers and services that serve the essential needs of residents living in the project and surrounding neighborhoods.		
	Ground-floor uses should provide a link to social services where appropriate.		

**X. Additional Considerations**

A. Priority - Notice	Case-by-case consideration should be given to the priority of each tax credit project in relation to timing and competitiveness of each 9% LIHTC round. At least six months advance notice for projects intending to submit tax credit applications is requested.
B. # of Projects	The number of projects a developer has and the status of those projects (performance before multiple subsidies).
C. # of Subsidies	The number of times subsidies are provided to the same developer.
D. Monitoring	Developer agrees to enter into an Agreement with the Agency and the San Diego Housing Commission to monitor the long-term affordability restrictions of the project.
E. Site Control	The extent to which the developer has site control or is seeking Agency assistance with property acquisition.
F. Questions to Consider	Does the project "fit in" with the current community needs (snapshot), as well as those that may develop in the future (big picture)?
	Will the project serve as a catalyst for other development(s) in the project area?
	Is there marketability for non-residential uses?
	Is there a concentration of affordable housing in the surrounding community and/or a lack of other supporting development?
	Have comments from the City Planning, Urban Form, Economic Development Divisions, Development Services, been received and considered?
	Is there a balance between the cost of the project and the benefit to the community?
	What is the extent to which the developer is making infrastructure improvements to benefit the development and/or surrounding community
Due diligence checklist complete	

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