#### City of San Diego Park and Recreation Board Minutes **Thursday, January 18, 2018**

### "TO PROVIDE HEALTHY, SUSTAINABLE, AND ENRICHING ENVIRONMENTS FOR ALL"

#### Meeting Held at:

Balboa Park Club Ballroom 2150 Pan American Road West San Diego, CA 92101

#### <u>Members Absent</u>

Members Present David Kinney, Chair Dennis Otsuji, Vice Chair Nick Anastasopoulos David Baron Jon Becker Raymond Bernal Marcella Bothwell Ron Cho Bobby Hughes Katherine Johnston (arrived 2:45) Noli Zosa Mailing Address is: City of San Diego 202 C Street, MS 37C San Diego, CA 92101

City Staff Present Andrew Field, Assistant Director Mike Armenta Ryan Barbrick Frank Herbst Barry Kelleher Jesse Luke Georgette Manela Alyssa Muto Shannon Scoggins Robin Shifflet Jeff Van Deerlin Vickie White Jim Winter Nancy Zamora-Hudson

CALL TO ORDER – The meeting was called to order by Chair Kinney at 2:22 p.m.

Chair Kinney thanked and welcomed everyone. He called the meeting to order at the conclusion of the Regional Park Improvement Fund Oversight Committee Meeting in order to accommodate the large number of Park and Recreation Board items.

APPROVAL OF THE MINUTES OF NOVEMBER 16, 2017.

#### MOTION: MOVED/SECONDED Mr. Otsuji/Mr. Hughes

A motion was made by Mr. Otsuji and seconded by Mr. Hughes to approve the November 16, 2017 meeting minutes. The motion was approved (8-0) with Mr. Bernal and Mr. Anastasopoulos abstaining.

#### NON-ADOPTION AGENDA PUBLIC COMMENT - None

This portion of the agenda provides an opportunity for members of the public to address the Board on items of interest within the jurisdiction of the Board. (Comments relating to items on today's Agenda are to be taken at the time the item is heard.) Comments will be limited to three (3) minutes and is not debatable.

**REQUEST FOR ITEMS TO BE PLACED ON CONSENT AGENDA** - None

The Chair may entertain a motion by any Board member to approve any agenda item as consent when no speaker slips have been submitted in favor or in opposition to the item. Items approved on consent are approved in accordance with staff's recommendation as reflected on the agenda and described in the Staff Report to the Park and Recreation Board, unless otherwise noted in the motion. At this time the Board may consider adoption of one or more items on the adoption agenda as "Consent" items.

APPROVAL OF THE CONSENT AGENDA - None

**REQUEST FOR CONTINUANCE** – None

<u>COMMUNICATIONS</u> – None.

(Limited to items not on the agenda. Each one will be limited to three minutes and is not debatable.)

#### COMMITTEE REPORTS

#### Community Parks I Area Committee

 Mr. Otsuji reported that a project previously approved for the renaming of a park would be coming before the Board again. The Board would be able to hear the logic behind the request.

Community Parks II Area Committee

 Mr. Hughes reported that they had met to discuss funding. The Committee had also held the 8<sup>th</sup> Annual Martin Luther King Jr. Celebration where they had been presented with a declaration by City Council.

Balboa Park Committee – None

Mission Trails Regional Park Citizens' Advisory Committee – No Representative/No Report

#### CHAIRPERSON'S REPORT - None

#### DIRECTOR'S REPORT

- Assistant Director Andrew Field introduced himself and welcomed everyone. He announced that Director Herman Parker would not be in attendance and would be returning next week. He reported that City Council had passed an ordinance late last year that renamed the Department by making "Park" plural. The Department is now the "Parks and Recreation Department". However the Board would remain as the Park and Recreation Board for the time being. At some point in the future there could be a change to make it consistent with the Department name.
- Assistant Director Field reported that City Council approved the resolution to make changes to the recreation councils at its meeting of December 13, 2017. The approved resolution R-311478, is attached to these minutes. A facilitator would head the Working Group which would commence meeting by the beginning of February after the Board had selected its representatives.

- The Assistant Director announced that the Park System Master Plan was being headed by Robin Shifflet and Shannon Scoggins. AECOM was hired as the consultants for the master plan. He also noted that there would be public outreach soon which would include public meetings and surveys.
- Assistant Director Field commented that the 50 Parks in 5 Years initiative is well underway. There have been 15 parks opened since the Mayor's announcement in January 2016. Most recently Torrey Meadows Neighborhood Park had opened on December 14, 2017; Linda Vista Skate Park had opened on January 16, 2018; and Park de la Cruz Skate Park had opened on January 17, 2018.
- The Assistant Director gave Mr. Hughes Kudos on a well-attended and uplifting MLK Jr. Celebration which had been organized by the Martin Luther King Jr. Recreation Council.
- He announced that the Civic Dance Collage at Balboa Park was entitled "Be Bold" and was put on by Civic Dance Arts. He expressed that it was a great show and announced the performance dates and invited all to attend. Schedule is attached to these minutes.
- Chair Kinney seconded the Assistant Director's endorsement of Civic Dance Art and mentioned the program had received a number of Bravo Awards and had been recognized by the state.
- Chair Kinney requested that future Park Opening invitations be forwarded to the Board members so that they may attend. Assistant Director Field confirmed that invitations would be forwarded by Ms. Zamora-Hudson.

#### **ACTION ITEMS**

# 101.Old Town San Diego Community Plan Update – Recreation ElementPresenters:Robin Shifflet, Development Project Manager III,<br/>Planning Department<br/>Vickie White, Senior Planner, Planning Department

The presentation outlined the following:

- Background
- Discussion
- Project Description
- Requested Action
- Mr. Zosa asked what the timeline was to improve the present conditions of the Presidio Recreation Center because it was in need of a paint job and other general improvements. Ms. Shifflet noted that these requests are part of the maintenance and operations budget. However, the project was in the financing stage which made it a priority for the public.

- Ms. Bothwell commented that she was happy that the Planning Department was making proactive five year plans instead of year-to-year plans. She asked whether a metric had been used to arrive at the population estimates. Ms. White responded that the general plan was population based targets at 2.8 acres per 1000 population. Estimates of how many dwellings could be developed plus people per household, were multiplied for future estimated population. This times 2.8 acres per 1000 people is used to arrive at target based park acreage for the community.
- Ms. Bothwell asked if the various types of development were being taken into account. Ms. White responded that the estimates were based on the maximum allowable population density. Ms. Shifflet noted that the aquatic center calculation was based on 50 thousand people.
- Mr. Otsuji asked whether there had been any input from the community as it related to the golf course and what was proposed there. Ms. White stated that it was not part of the Presidio lease hold. However, the community would like to see it enhanced. Ms. White noted that it had not been specifically addressed, because it was not a typical park but rather a golf course. Assistant Director Field confirmed that the golf course was a lease hold owned by the City but not part of the City's golf operations.
- Mr. Otsuji noted that it was important not to forget the historic value of the area.
   Ms. White explained that retaining and enhancing the historic value of the area had been a guiding principle in all that had been done.

#### MOTION: MOVED/SECONDED Mr. Baron/Mr. Anastasopoulos

A motion was made by Mr. Baron and seconded by Mr. Anastasopoulos to approve Item 101, the Old Town San Diego Community Plan Update – Recreation Element. The motion was approved (9–0) with Ms. Johnston and Chair Kinney abstaining.

#### 102. Midway-Pacific Highway Community Plan Update – Recreation Element

Presenters: Robin Shifflet, Development Project Manager III, Planning Department Vickie White, Senior Planner, Planning Department

The presentation outlined the following:

- Background
- Discussion
- Project Description
- Requested Action
- Mr. Zosa asked what the Master Plan was for parks on the Sports Arena location and whether the Sports Arena would still be there. Ms. White responded that they had tried to set-up a frame to work around the existing Sports Arena. The plan was viable regardless of what happened to the Sports Arena. Based on planning exercises all could be reconfigured to fit the needs.

- Mr. Zosa asked about traffic coming in and out of Rosecrans Street and whether there were plans to mitigate the traffic situation. Ms. White explained that the plan addressed mobility in the area. There would be sidewalks to accommodate both pedestrians and bicyclist as well as connections to transit services. In addition, they were proposing five new road connections through some of the larger sites to help alleviate some of the local traffic. They were also proposing intersection improvements.
- Mr. Zosa asked if the current Sports Arena lease holders had been included in the planning. Ms. White noted that the facilities were being proposed to be built over time and impact fees needed to be collected. Stakeholders had been included in community meetings. Future planning would be needed as it is a long term plan.
- Mr. Becker commented that it had been a nice, concise report and very thorough. He asked from where the deficit of 45 acres would come. Ms. White responded that they had not identified and specific location that met those needs due to the compact size of the community.
- Mr. Becker asked if redevelopment did occur would there be a procedure by which redevelopment had to foster this. Ms. White noted that they would be able to ask developers seeking a Discretionary Permit how they would meet the recreation needs of their residents.
- Mr. Anastasopoulos asked whether the Robb Field area had been included in the acreage. Ms. Shifflet answered that Robb Field was part of Mission Bay Park. Parts of Mission Bay Park, such as Robb Field and Dusty Rhodes had been counted for park needs in the Ocean Beach and Midway-Pacific Highway community planning area.
- Mr. Otsuji commented that he hoped the redevelopment could be combined to include the old post office site and the SPAWAR site. He noted redevelopment should combine the elements which already existed such as Sunset Cliffs, Mission Bay Park and San Diego River.
- Mr. Zosa inquired regarding the 35 foot Coastal Overlay Zone limit as it related to the building of future Recreation Centers. Ms. White stated that they had not yet made specific plans for these facilities, but believed it all feasible within the height limit.
- Chair Kinney, commented that he was continually impressed with the Planning Department's efforts to come up with pocket parks and linear parks in order to make them feasible.

#### MOTION: MOVED/SECONDED Ms. Bothwell/Mr. Bernal

A motion was made by Ms. Bothwell and seconded by Mr. Bernal to approve Item 102, the Midway-Pacific Highway Community Plan Update – Recreation Element. The motion was approved (9–1) with Mr. Becker opposed and Chair Kinney abstaining.

#### 103. Innovation Middle School Joint Use Facility General Development Plan

Presenters: Robin Shifflet, Development Project Manager III, Planning Department Shannon Scoggins, Park Designer, Planning Department Lee Dulgeroff, Chief Facilities Planning and Construction Officer, San Diego Unified School District (SDUSD)

The presentation outlined the following:

- Background
- Discussion
- Project Description
- Requested Action
- Mr. Baron expressed concern over the off-leash dog signs. He stated that he had called Animal Control with the County of San Diego and had been told that unless there was eminent danger an officer could not be dispatched across town. He asked if Parks and Recreation could work with the City and SDUSD to get better results with response time. Mr. Field responded that the City is working to obtain a new service provider as of June 2018. There is no municipal code that prohibits dogs from being within a Joint Use Facility. The coming year the City would be in transition.
- Chair Kinney asked whether they could provide more trees in addition to those planned for, on the north side. Ms. Scoggins shared that there had not been any future trees identified yet, as this was only the schematic use plan. Ms. Shifflet also added that the length and width of the trees needed to be such that would allow trees to grow.
- Mr. Otsuji commented that it was important to integrate planning along with the new Climate Action Plan and to make sure that someone maintained the trees.
   Mr. Dulgeroff added that the school district was very much in favor of adding more trees as the design process continued.
- Mr. Becker recommended that as they moved through the Joint Use Facility approval process, the ability be made to allow for space for trees rather than push the decomposed track all the way to the fence.

#### Speaker (1)

- Gary Cannon spoke and asked why a simple project needed to go through the General Development Plan. He felt there were too many required public workshops which delayed the item from coming before the Board sooner. Mr. Cannon asked who within the City decided which projects required a GDP.
- Ms. Scoggins explained that per Council Policy all significant projects required a General Development Plan (GDP). A joint Use Facility was considered a significant project and thus required a GDP. She further added that it was required to go before the Recreation Council first as an Information Item and then again as an Action Item. The third meeting was required by San Diego Unified School District (SDUSD) as part of their process. The scope of work required by a new facility, such as Joint Use Facilities was considered a significant project.

#### MOTION: MOVED/SECONDED Mr. Anastasopoulos/Mr. Becker

A motion was made by Mr. Anastasopoulos and seconded by Mr. Becker to approve Item 103, the Innovation Middle School Joint Use Facility General Development Plan. The motion was approved (10–0) with Chair Kinney abstaining.

#### 104. Audubon K-8 School Joint Use Facility General Development Plan

Presenters: Robin Shifflet, Development Project Manager III, Planning Department Shannon Scoggins, Park Designer, Planning Department Lee Dulgeroff, Chief Facilities Planning and Construction Officer, San Diego Unified School District (SDUSD)

The presentation outlined the following:

- Background
- Discussion
- Project Description
- Requested Action
- Mr. Otsuji commented that he had the same recommendation for adding more trees and keeping them maintained.

#### MOTION: MOVED/SECONDED Mr. Hughes/Ms. Bothwell

A motion was made by Mr. Hughes and seconded by Ms. Bothwell to approve Item 104, the Audubon K-8 School Joint Use Facility General Development Plan. The motion was approved (10-0) with Chair Kinney abstaining.

#### **105.** <u>Rolando Park Elementary School General Development Plan</u> Presenter: Barry Kelleher, Park Designer, Public Works Department

The presentation outlined the following:

- Background
- Discussion
- Project Description
- Requested Action
- Mr. Otsuji asked what the program was for the two fields. Mr. Keller explained that they had not developed the Joint Use yet. It was more for Intramural use. Mr. Keller noted that the backstops were existing and could be easily moved.
- Mr. Otsuji pointed out that there was room for more trees and hoped that they would take it into consideration.

- Mr. Becker pointed out that in the future as Joint Use Facilities were brought to the Board for consideration there would be more natural considerations for the park.
- Mr. Zosa made a general statement regarding the projects seeming having very limited graphics in relation to how the final projects would actually look. Chair Kinney explained that complete graphics were usually part of park plans that were not Joint Use because they did not feature mostly fields.
- Mr. Bernal asked how permits would be enforced on Joint Use sites. He noted that permits affected them because those were recreation council funds. Assistant Director Field explained that Parks and Recreation Staff at the Centers were there to inform users that they needed to have a permit in order to use the fields. However, there is no Park Ranger or specific enforcement present. Mr. Bernal felt that there was a need to plan for a way to enforce this as City facilities grew.
- Mr. Otsuji commented that the working group would give a stronger foundation for the Recreation Councils to work with the City.
- Mr. Otsuji asked if Joint Use Facilities were under the purview of DSA as to the final program with which they ended up or was it a state mandated check. Mr. Kelleher confirmed that it was.

#### MOTION: MOVED/SECONDED Mr. Anastasopoulos/Mr. Becker

A motion was made by Mr. Anastasopoulos and seconded by Mr. Becker to approve Item 105, the Rolando Park Elementary School General Development Plan. The motion was approved (10-0) with Chair Kinney abstaining.

The Board requested and Chair Kinney granted a 15 minute break.

#### 106. <u>Redevelopment of the Bahia Hotel in Mission Bay</u>

Presenter: Bill Evans, Executive Board Member, Evans Hotels - Applicant

The presentation outlined the following:

- Background
- Discussion
- Project Description
- Requested Action
- Mr. Otsuji requested that the Board hear from the speakers first.

#### Speakers: In Favor (6)

- Felix Goodson spoke in favor
- Steve Pinard spoke in favor
- Julia Tobias spoke in favor
- Lucas Beddows spoke in favor
- Gretchen Glazener spoke in favor
- Ron Oliver spoke in favor

In Opposition (18)

- Jim Baross spoke in opposition
- Peggy Peattie spoke in opposition
- Salvatore D'Anna spoke in opposition.
- Paul Jacob spoke in opposition
- Clarke Graves spoke in opposition
- Gary Cannon spoke in opposition
- Greg Knight spoke in opposition
- C. Kokes spoke in opposition
- Frank Cavanah spoke in opposition
- Miriam Kirshner in opposition (ceded time to group speaker)
- Jessica Fris in opposition (ceded time to group speaker)
- Julie Brossy in opposition (ceded time to group speaker)
- Cheance Adair in opposition (ceded time to group speaker)
- Christine King in opposition (ceded time to group speaker)
- Mike Waters in opposition (ceded time to group speaker)
- Karen Click requested to have name read in opposition
- Tony Kendall requested to have name read in opposition
- Robin MacLean requested to have name read in opposition
- Chair Kinney thanked the public for their polite and articulate presentations.
- Chair Kinney expressed his frustration at not having received a staff report regarding Item 106. He further noted that the Mission Bay Park Master Plan might need to be revised but that it was beyond the Board's scope. He explained that the current Bahia Hotel redevelopment plan had to comply with the Mission Bay Park Master Plan. Furthermore, the redevelopment plan would go to both the City Council and the Coastal Commission, where there would be opportunities to make changes. He also noted that the Mission Bay Park Committee had determined that the plan was in compliance with the Mission Bay Park Master Plan.
- Mr. Otsuji requested that Assistant Director Field comment on the item. Assistant Director Field in turn invited Planning Department Deputy Director Alyssa Muto to speak.
- Ms. Muto noted that the Planning Department had reviewed the Bahia Hotel leasehold expansion plan in October 2016, and determined the plan would be consistent with the Mission Bay Park Master Plan amended language for the Bahia property as approved by City Council in 1997. All requirements were consistent, and Ms. Muto noted that among those issues noted as consistent with the plan were the additional parking in the leasehold and within nearby areas of Mission Bay Park, employee and guest parking would be within the leasehold, and maintenance of unrestricted public access to Mission Bay within the lease hold with an improved ADA compliant 10-foot-wide walk way and 20 foot wide grass strip.
- Mr. Becker asked why a report had not been provided. Ms. Muto explained that an application had been submitted to the Development Services Department (DSD).

Park Planning only provided a recommendation to the DSD. The protocol for applicants is that they may request docket with the Park and Recreation Board.

- Mr. Otsuji requested confirmation that they had met all the plan requirements.
   Ms. Muto responded that yes, they had met all amended requirements as expressly written within the Mission Bay Park Master Plan.
- Chair Kinney asked whether it was a Discretionary Permit for which they did not have to come to the Board for approval. Ms. Muto responded that it was a Discretionary Permit through DSD.
- Mr. Cho asked if this was related to City Council Policy 600-33, such as the applicant triggered that process. Assistant Director Field responded that this was not a General Development Plan (GDP) or a Park Development Project. This redevelopment project is consistent with the Mission Bay Park Master Plan.
- Mr. Otsuji referenced a similar past item whereby the Board had been asked by Sea World to review that the required stipulations had been met in order to make a recommendation to City Council.
- Mr. Bernal also commented that it would have been nice to have received a
  Department report. He further asked whether the Parks and Recreation
  Department or applicant had considered mitigating public concerns, by giving
  more access points in such a way as to reach a compromise.
- Assistant Director Field noted that as Ms. Muto had stated, that the intent was for this to be a recommendation on a lease amendment for City Council approval. As an advisory body the Board would be making an advisory recommendation to City Council.
- Mr. Bernal noted that the Mission Beach Town Council should have made a recommendation to the Board. He would have liked to have seen the e-mail outlining the Town Council's concerns with the Bahia redevelopment project. Assistant Director Field confirmed that the Mission Beach Town Council had taken a vote and the e-mail would be forwarded to the Board. A copy of the email is attached to these minutes.
- Ms. Johnston asked Mr. Evans if he could please reiterate some of the improvements that would be made to the property that would be available to the public. Mr. Evans explained that these recommendations had been added by Parks and Recreation Department, City Council and the Coastal Commission during the process. Mr. Evans listed the following public improvements: walk-way; picnic area; lawn area; 400 ft. lawn area on Ventura cove; storage for personal water craft; accessible walkway; and bocce ball court.
- Ms. Johnston asked what the associated costs were. Mr. Evans answered that they
  would be in the millions of dollars. He pointed out that the determination by the
  Coastal Commission regarding sea level rise would make the estimate even more
  substantial.

- Ms. Johnston expressed that there were extreme limitations on City funds. She thanked Ms. Muto for confirming that the City had reviewed the plan and confirmed that it was consistent with the existing Master Plan. Ms. Johnston pointed out that the 1994 Amendment to the plan had been quite extensive.
- Ms. Johnston stated that they had mitigated public parking but there was still an additional parking structure to accommodate hotel employees and guests. Mr. Evans confirmed that a parking structure would free up 100 parking spots. He stated that whatever they were required to build they would build. Mr. Evans estimated that the project may bring a net increase of \$5 million of lease revenue per year to the City.
- Chair Kinney requested confirmation that the other two parking structures would be paid for by the applicant even though they were not on their leasehold. Mr. Evans confirmed that they would be paying for the additional parking.
- Ms. Johnston stated that no plan was perfect and no plan could accommodate all users. However, in balance it provided a great public benefit.
- Mr. Zosa asked if the plan had gone before the Coastal Commission. Mr. Evans responded that it had not. Mr. Evans explained that it had been presented to commission staff only. But the Coastal Commission could request modifications to the project during its formal review process.
- Mr. Zosa addressed the concern that paddle boarders would have to walk further. He asked if it was possible for an unloading area for water craft to be added. Mr. Evans stated that it had been brought up at the Mission Beach Town Council and he would discuss it with active users.
- Mr. Zosa thought the project would be a big win for the region. He noted that
  public access would be maintained and enhanced for public use, and water craft
  would still have access, which may benefit the City with increased lease revenues.
- Mr. Otsuji inquired as to the existing docks. Mr. Evans stated that the docks were
  not being worked on right now. Mr. Otsuji recommended the docks as a possible
  location for kayakers to have access. Mr. Evans noted that it depended on
  demand, as he did not intend to compete with current lessees.
- Mr. Otsuji commented that it would have helped the Board to have had a staff report. However, the Mission Bay Park Committee had made their recommendation for approval. Having sat on another committee for Mission Bay, he felt that Mission Bay was a large aquatic park which provided for the majority of activities that people were looking for. He would trade off parking for activities on any piece of land. He felt that parking should be minimized in order to provide for walking and other activities. He emphasized that facilities in the future would be accessed via public transportation if more people would use public transportation. He noted that the Coastal Commission would be looking at public accessibility to the site.

- Mr. Otsuji asked if the hotel was available to the public. Mr. Evans responded that their facilities were open to the general public except for the pool which was for hotel guests.
- Mr. Otsuji pointed out that the Mission Bay Park Master Plan was originally approved in 1994, but had been amended in 1995, 1997, and 2002. He noted that it had been reviewed and would probably be reviewed again soon.
- Ms. Bothwell thanked Mr. Evans, and expressed that it was an excellent plan which had promoted a lot of good discussion. She stated that the revenue potential for the City and parks in general was great. She asked Mr. Evans if hotel staff could assist someone with accessibility restrictions if needed. Mr. Evans expressed that his organization is willing to work with the community and is open to suggestions.
- Mr. Anastasopoulos asked Mr. Evans if Gleason Road would not allow for bikes to cut across. Mr. Evans noted that bike lanes existed on west Mission Bay Drive and that it was illegal to ride on the sidewalk. He confirmed that all the existing bike lanes would remain.
- Mr. Otsuji commented that he would like Mr. Evans to use his green thumb and listen to all the public concerns. Mr. Evans explained that they had enlisted Bill Burton to put his efforts behind this project.

#### MOTION: MOVED/SECONDED Mr. Zosa/Ms. Bothwell

A motion was made by Mr. Zosa and seconded by Ms. Bothwell to approve Item 106, the Redevelopment of the Bahia Hotel in Mission Bay. The motion was approved (10–0) with Chair Kinney abstaining.

**107.** <u>Board Selection of Representatives to Recreation Council Working-Group</u> Presenter: Andrew Field, Assistant Director, Parks and Recreation Department

The presentation outlined the following:

- Discussion
- Requested Action
- Assistant Director Field requested that the Board elect two members to serve on the Working Group that would look at council Policy 700-42 as it related to Recreation Councils. He explained that two applicants had been selected from each Council District to participate on the Working Group. The selected Board members would serve as Co-Chairs along with a facilitator whom would be heading the group. It would require roughly a bi-weekly commitment from the members through June, which is when the group is expected to make a recommendation to the City Council. Mr. Bernal had been selected to serve as one of the representatives for Council District 8. There were two Board positions still open.
- Chair Kinney asked if any Board members were willing and available to serve on the committee.

- Mr. Baron asked what time the meetings would take place. Mr. Field responded that they would be either from 3:00 p.m. to 5:00 p.m. or 4:00 p.m. to 6:00 p.m.
- Ms. Bothwell and Ms. Johnston indicated interest in serving.

MOTION: MOVED/SECONDED Mr. Becker/Mr. Baron

A motion was made by Mr. Becker and seconded by Mr. Baron to approve the appointment in Item 107, the Board Selection of Representatives to Recreation Council Working-Group. The motion was approved unanimously (11–0).

**INFORMATION ITEMS** - None

WORKSHOP – None

ADJOURNMENT - The meeting was adjourned at 5:35 p.m.

<u>Details of the reports and PowerPoint presentations can be found on the Parks and</u> <u>Recreation Department website at: http://www.sandiego.gov/parkandrecboard/reports</u>

> Next Meeting: February 15, 2018 Balboa Park Club Ballroom 2150 Pan American Road West San Diego, CA 92101

> > Submitted by,

Andrew Field Assistant Director Parks and Recreation Department

#### Office of The City Attorney City of San Diego

#### MEMORANDUM MS 59

#### (619) 533-5800

DATE: December 20, 2017

TO: City Clerk

FROM: City Attorney

SUBJECT: Docket Item S500 on December 13, 2017, revised resolution R-2018-241

Attached to this memorandum is Resolution Number R-2018-241 REV. This item was heard at council meeting December 13, 2017 has been updated.

MARA W. ELLIOTT, CITY ATTORNEY By

Heather M. Ferbert Deputy City Attorney

HMF:nja Doc. No.: 1653130

3500 12/13/17

(R-2018-241 REV.)

#### RESOLUTION NUMBER R- 311478

DATE OF FINAL PASSAGE DEC 2 0 2017

A RESOLUTION OF THE COUNCIL OF THE CITY OF SAN DIEGO AMENDING THE PARK AND RECREATION DEPARTMENT FEE SCHEDULE, AUTHORIZING THE APPROPRIATION AND EXPENDITURE OF REVENUE COLLECTED BY THE RECREATION COUNCILS, AND RELATED ACTIONS.

WHEREAS, Council Policy 700-42 recognizes recreation councils and states the purpose of recreation councils is "to promote the recreation programs in the community through planning, administering, publicizing, coordination, and interpretation;" and

WHEREAS, pursuant to Council Policy 700-42, the City issued special use permits to fifty-two recreation councils to plan, administer, promote, and develop community recreation programs; and

WHEREAS, Council Policy 700-42 and the special use permits authorized recreation councils to conduct certain administrative responsibilities, including collecting and expending funds paid pursuant to the Park and Recreation Department (Department) Fee Schedule and participation fees paid by the public for community recreation programs and classes offered at City facilities; and

WHEREAS, on September 8, 2017, the Office of the City Attorney issued a memorandum opining that all funds collected by recreation councils are City funds subject to San Diego Charter (Charter) and San Diego Municipal Code requirements governing the use of City funds; and

WHEREAS, as a result of this legal conclusion and in accordance with the Charter, the Department is proposing amendments to the Department Fee Schedule to cause fees currently paid to recreation councils to be paid to the City and deposited in the City Treasury; and

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WHEREAS, the City is seeking authority to appropriate and expend funds received through these actions to continue recreation programming at City facilities either directly or in partnership with the recreation councils; and

WHEREAS, the City desires to allow those recreation councils with current nonprofit status to retain funds received from grants, donations, and fundraising efforts with proper documentation upon expiration of their special use permits; and

WHEREAS, to provide for continuity of services to the community, the City desires to enter into assumption agreements with independent contractors currently providing services at City facilities through contracts with the recreation councils; NOW, THEREFORE,

BE IT RESOLVED, by the City Council of the City of San Diego, as follows:

1. That the Park and Recreation Department Fee Schedule is amended to remove all references to "Recreation Council" and any reference to specifically named recreation councils and to replace all of those references with "City of San Diego".

2. That the Park and Recreation Department Fee Schedule is amended to authorize the Director of the Park and Recreation Department to establish a category for and set programming fees for individual recreation programs provided at City facilities.

3. That the City Clerk is hereby directed to amend the Ratebook of City Fees and Charges maintained in the Office of the City Clerk to include the amendments described above.

4. That the Chief Financial Officer is authorized to appropriate and expend all recreation center area funds, including recreational program and permit revenue.

5. That all such funds shall be expended only in the geographical area in which the funds were collected and shall be used exclusively for the continued provision and administration of recreational programming and activities, including City administrative costs.

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6. That Mayor or his designee is authorized to execute, for and on behalf of the City, assumption agreements with independent contractors currently providing recreation classes and programs at City recreation facilities under contract with the recreation councils.

7. That upon expiration of the Special Use Permits with recreation councils, the City Treasurer is authorized to allow those recreation councils with current non-profit status to retain funds received from grants, donations, and fundraising, if documented appropriately.

8. Recommend proposed Interim Standard Operating Procedures and Responsibilities for recreation councils be adopted.

9. That a working group be established to recommend changes to related documents such as a permanent Standard Operating Procedures, any Special Use Permit and Council Policy; and to provide a proposal to the City Council and that the working group include two members from each City Council District, selected by the Councilmember representing the District.

10. Request the Park and Recreation Department return to Committee/Council with an update on the status of the working group by June 30, 2018.

11. Recommend that until amendments to Council Policy 700-42 are adopted, the Park and Recreation Department work closely with the recreation councils to maintain programs and events consistent with the status quo, to establish fees charged by the City for programs, and to adopt a budget for the expenditure of funds in each City account assigned to a recreation council, all in accordance with the requirements of the San Diego Charter and San Diego Municipal Code.

12. That from January 1, 2018, until amendments to Council Policy 700-42 are adopted, each City account assigned to a recreation council will be allocated the revenue

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collected by the City from City park facilities and programs, which were previously collected by the recreation councils.

13. Recommend City staff work with the recreation councils on the expenditure and collection of City funds currently held by the recreation councils in accordance with the requirements of the San Diego Charter and Shan Diego Municipal Code.

APPROVED: MABA W. ELLIOTT, City Attorney By Heather M. Ferbert

Deputy City Attorney

HMF:nja 12/01/17 12/20/17 Revised Or.Dept: Park & Recreation Doc. No.: 1637642\_2

I certify that the foregoing Resolution was passed by the Council of the City of San Diego, at this meeting of \_\_\_\_\_\_.



See attached memo and signature page

6. That Mayor or his designee is authorized to execute, for and on behalf of the City, assumption agreements with independent contractors currently providing recreation classes and programs at City recreation facilities under contract with the recreation councils.

7. That upon expiration of the Special Use Permits with recreation councils, the City Treasurer is authorized to allow those recreation councils with current non-profit status to retain funds received from grants, donations, and fundraising, if documented appropriately.

APPROVED: MARA W-ELLIOTT. City Attorney By Heather M. Ferbert Deputy City Attorney

HMF:nja 12/01/17 Or.Dept:Park & Recreation Doc. No.: 1637642

I certify that the foregoing Resolution was passed by the Council of the City of San Diego, at this meeting of \_\_\_\_\_\_\_\_\_\_.

ELIZABETH S. MALAND City Clerk

L. FAULCONER, Mayor

Approved: 12/20/17 (date)

Vetoed:

(date)

KEVIN L. FAULCONER, Mayor

Passed by the Council of The City of San Diego on		DEC 1 3 2017		, by the following vote
Councilmembers	Yeas	Nays	Not Present	Recused
Barbara Bry	Z			
Lorie Zapf		Z		
Chris Ward	Z			
Myrtle Cole	Z			
Mark Kersey	Z			
Chris Cate		Ź		
Scott Sherman				Π
David Alvarez		Ø		
Georgette Gomez		Z		
	÷			
Date of final passage, DEC 2	0 2017			

(Please note: When a resolution is approved by the Mayor, the date of final passage is the date the approved resolution was returned to the Office of the City Clerk.)

AUTHENTICATED BY:

A. L. S.

KEVIN L. FAULCONER Mayor of The City of San Diego, California.

(Seal)

ELIZABETH S. MALAND City Clerk of The City of San Diego, California.

By Ay Mary , Deputy

Office of the City Clerk, San Diego, California

Resolution Number R-\_\_\_\_

311478

FitzGerald, PJ

From: Sent: To: Cc: Subject: Fitzgerald, PJ Thursday, August 04, 2016 5 11 PM Teasley, Sandra, Blake, Martha Santoro, Kerry, Vacchi, Robert, Lowe, Elyse Fw: Mission Bay Meeting Notes

FYI - Coastal Commission's comments on the Bahia Hotel/Lease Amendment Project. Deborah Lee will be sending info under separate cover to David Watson and Bill Evans. Martha, Sandra and I will be meeting with Robin and Alyssa on Monday to discuss next steps/timelines.

From: Lee, Deborah@Coastal <Deborah.Lee@coastal.ca.gov> Sent: Thursday, August 4, 2016 4:13 PM To: Muto, Alyssa; Llerandi, Alexander@Coastal Cc: Shifflet, Robin; Fitzgerald, PJ Subject: RE: Mission Bay Meeting Notes

Good afternoon Alyssa and Robin, thank you both for your time and briefings on the Bahia Hotel redevelopment proposal, as well as many other Mission Bay planning efforts. I'm sorry that we couldn't respond earlier but I hope this feedback will still be timely and useful. As a courtesy and to keep all parties informed, I will separately be forwarding this e-mail to both Bill Evans and David Watson--

As we discussed, it has been over a year and a half since we received a briefing on the Bahia Hotel redevelopment from the project proponents and there are various proposals underway all around Mission Bay, including De Anza redevelopment; Campland/Re-Wild; Fiesta Island Master Plan; Sea World hotel and South Shores development options to name a few. When our staff previously met with Bill Evans and David Watson, they specifically requested Commission staff's opinion on whether or not a Mission Bay Master Plan amendment would be required. Given that Gleason Road was being retained in part and there was no loss of public parking in the area, our office indicated that no formal plan amendment was required. Nonetheless, we also stated that if the City determined a plan amendment was appropriate, from a planning perspective, we would certainly support the City's direction to complete one.

Moving to our 7/22 meeting, Robin captured the key elements and project concerns we discussed but I would like to clarify and emphasize some points as follows:

- Continuous Public access along the perimeter of Bahia as well as the Bahia Point, particularly for all recreational uses (bike, ped and watercraft users) and addressing the need for launch facilities
- · Potential Require public access of the restaurants or cafes in the Bahia leasehold to activate public use
- The best location for any public parking that is removed and could this be provided in the future Bahia parking structure instead of using green public parkland
- ADA and non-motorized access to Bahia Point
- · Buffers and setbacks to diminish the potential privatization of public parkland
- Identify how the private site would be programmed vs. the public park land to address potential use conflicts and privatization
- Consideration for providing a vehicular turnaround or drop-off point at the Point to accommodate public users, including recreational watercraft

- Need for lower cost overnight accommodations
- Need for City/lessees to work on alternate transit options

While we all acknowledged that the standard of review for the Bahia Hotel redevelopment coastal development permit at this time would be Chapter 3, the Mission Bay Master Plan would still be used for guidance and we discussed the benefits of a Master Plan amendment to really provide the specific policy direction and details for the resort's redevelopment. Through a master plan amendment process, both the City's goals and objectives, along with the lessee's plans, could be considered with the Commission's mandates and result in a more comprehensive planning effort that also streamlines the regulatory review. Providing policy direction on the key development standards and public access components early in the project review will result in a better process. In particular, we noted that given the many proposals underway around Mission Bay, absent a more comprehensive effort to address competing priority uses and public access/circulation/alternate transit needs as a whole, it suggests a piecemeal approach is being taken. Responding to such questions at the permitting phase could ultimately result in further delays. Therefore, we agree that a master plan amendment effort would benefit not only the Bahia Hotel redevelopment; and, upon further consideration of all the Mission Bay proposals underway, a more comprehensive, unified planning effort and Mission Bay Master Plan update would be appropriate.

Again, my apology for not being able to meet your tight turnaround for our comments but we hope this is still helpful. Please let me or Alex know if you have any further questions and thanks again for your time and consideration-- Deborah

Deborah N. Lee District Manager California Coastal Commission San Diego Coast District 7575 Metropolitan Drive, Suite 103 San Diego, CA 92108 (619) 767-2370 (619) 767-2384 Fax Deborah.Lee@coastal.ca.gov

From: Muto, Alyssa [<u>mailto:AMuto:@sandregs:.tox</u>] Sent: Thursday, July 28, 2016 6:21 PM To: Lee, Deborah@Coastal; Llerandi, Alexander@Coastal Cc: Shifflet, Robin; Fitzgerald, PJ Subject: RE: Mission Bay Meeting Notes

Deporan,

Thank you again for meeting with Room and Hast week up the Sahia project, as well as a number of other chastal projects and matters.

It wanted to follow up to Poblin's email and induine as to your availability and timing for response and up rourrence to the enalliprovided below. We are preparing comments on the Babia project proposaand have a pending deathine of comprow for our roumments. As weld'scussed, we would like to have a copildinated updenstanding and process to ensure that the City's review is not in conflict with any our side woll events on those has that duestal Court standard and are on the proposal of the proposal out is the comments of the court classe of ensure that the City's review is not in conflict with any our side woll when the court classe of the court standard and the proposal of the proposal court of the court of the proposal of the court classes of the classes. Understanding that workloads on poth of our endpare in geland complex, we would appreciate your feedback on our meeting at your soonest available opportunity. Please feel free to contact me thretty if you wish to discuss this email or have follow up questions.

Regards, Alyssa

#### Alyssa M. Muto

Deputy Onertol of Francostruencians for by a guid City of Sam Diego Claaning Departmens In The Winvisjandlego.gov

#### CONFIDENTIAL COMMUNICATION

This electronic mall message and any attachments are intended only for the use of the addressee(s) named above and may contain information that is privileged, confidential and exempt from disclosure under applicable law. If you are not an intended recipient, or the employee or agent responsible for delivering this e mail to the intended recipient, you are nereby notified that any dissemination, distribution or cooping of this communication is strictly prohibited. If you received this e-mail message in error, please immediately notify the sender by replying to this message or by telephone.

From: Shifflet, Robin Sent: Tuesday, July 26, 2016 12:21 PM To: Deborah Lee (<u>dee@coastal.ca.gov</u>) <<u>dee@coastal.ca.gov</u>) <<u>aleerandi@coastal.ca.gov</u>> <<u>aleerandi@coastal.ca.gov</u>> Cc: Muto, Aiyssa <<u>ANULO Osmanastal.ca.gov</u> < Subject: Mission Bay Meeting Notes

Hi Deborah and Alex thanks for the meeting on Friday, July 22, 2016, on Mission Bay Park Projects.

In our discussion with the two of you on the Bahia Redevelopment, we understand that the project would be reviewed per Chapter Three of the Coastal Act and that the project would need to address:

- Public access along the perimeter of Bahia as well as the Bahia Point
- Potential public access of the restaurants or cafes in the Bahia leasehold
- The best location for any parking that is removed and could this be provided in the future Bahia parking structure instead of using green public parkland
- ADA and non-motorized access to Bahia Point
- Buffers and setbacks
- identify how the private site would be programed vs. the public park land

Many of these items are not in the current Master Plan and such refinements to the project would need to be added through a Master Plan Amendment to fully describe the project for the coastal permit. Can you please provide coastal staff input on those areas either noted above or otherwise noted during our meeting that the city should address this in the Master Plan Amendment to assist the applicant for a coordinated process for the Coastal Commission permit and City development permits. We are wrapping up our comments by Wednesday this week, and would greatly appreciate your input on this matter prior to issuance of City comments on the project. Thank you.

Robin Shifflet Development Project Manager III City of Sac Olego

#### Llerandi, Alexander@Coastal

 From:
 Lee, Deborah@Coastal

 Sent:
 Wednesday, December 03, 2014 11:50 AM

 To:
 Watson, David E. (DEWatson@duanemorris.com); William Evans (wle@evanshotels.com)

 Cc:
 Lilly, Diana@Coastal; Llerandi, Alexander@Coastal; Shifflet, Robin (RShifflet@sandiego.gov)

 Subject:
 Bahia Hotel redevelopment

Good morning David and Bill, first, thanks once again for your patience. I completed the verification that I wanted to do on our actions with the Mission Bay Master Plan; thanks in large part to the identification and retrieval of key documents by David's office. The salient points of that review confirmed that the Commission's 1997 action did <u>not</u> require the retention of Gleason Road. Alternatively, the Commission adopted a provision that stated "[n]othing in this plan shall be construed to allow development or the closure of public rights-of-way in a manner inconsistent with statutory or constitutional law." This revision essentially deferred any decision on the retention of Gleason Road, as a whole or as it presently exists, to a later date to be reviewed on its merits at that time. A second key point that you sought clarification about dealt with public parking. In its action, the Commission found that the removal of any public parking had to be fully mitigated prior to, or at the time of any redevelopment, again deferring the specific questions of relocation to a later date. I believe those were the most critical issues that you and the City were wanting to confirm.

As discussed in our 10/22 meeting, the redevelopment plans currently drafted show the retention of the existing Gleason Road alignment in part and it would continue to be utilized to access both resort and public parking facilities. In addition, as presented, you have acknowledged that all public parking facilities must be replaced. Therefore, relative to the two issues, the current redevelopment proposal would retain Gleason Road in part and while there may be some reconfiguration or relocation of public parking facilities, there will be no loss of public parking spaces in the area. Based on this discussion, our preliminary determination was that no Master Plan or LCP amendment would be necessary. It is also important to note again that given the Mission Bay segment is not fully certified, the standard of review will still be Chapter 3 but the Master Plan will be used for guidance.

At our meeting, other important points in the discussion included the need to support the recreational access needs, including support facilities, for water craft users, the provision of a continuous shoreline public pedestrian and bicycle accessway around the Point and the need to provide and enhance public access and activating visitor uses throughout the resort. Relative to these public access elements, we emphasized that a comprehensive public access plan should be developed for the entire resort and Point that would address physical access, public parking, public amenities in the resort and other elements.

Subsequently, based on the file documentation and our meeting, I was able to sit down and review our meeting discussion with Sherilyn. Based on the file record and our discussions, our office now confirms our preliminary determination and believes that you can proceed without a formal Master Plan/Land Use Plan amendment. Nonetheless, if the City decides that a plan amendment is appropriate, we would certainly support their decision. Although we appreciate the financial concerns and time demands of such an approach, it would also provide you, along with the City, public and the Commission, the ability to refine the proposed redevelopment and Master Plan provisions. Once again, thank you for your assistance and patience. If you have any further questions, please let me know. Have a wonderful holiday season; regards-- Deborah

Deborah N. Lee District Manager California Coastal Commission San Diego Coast District 7575 Metropolitan Drive, Suite 103 San Diego, CA 92108 (619) 767-2370

From: Gary Wonacott <gwonacott@hotmail.com<mailto:gwonacott@hotmail.com>>> Date: January 18, 2018 at 12:45:38 PM PST

Subject: Bahia Project Interaction - MBTC Board Meeting, January 17, 2018

Bill and Greg,

First, we appreciate both of you coming by and talking with our Board. We understand that you are under no obligation to do this, but we also believe that both of you had the opportunity to see the benefit of face to face interactions.

I believe the Board was able to gain a good understanding of the issues on the planned Bahia project. After a good discussion of these issues, the Board has decided not to take a position on the project. We have decided that we will not entertain an agenda item at this time on this subject. Nor do we see a need for a resolution.

The Board was split between those who saw no benefit in the MBTC engaging in this issue and those who saw more, or at least as many benefits of the project to our community as liabilities. It is clear that access will be limited to the extent that cars from the public are prohibited from the point. We do see the decreased automobile access as more of a convenience issue for boaters and those who want to use the point for entertainment.

At the same time, we do believe the new path will substantially open up the area to the public as long as the project conforms to the Park Master Plan. And we would hope that dialog can continue to identify options for increasing automobile access to the point.

We look forward to future updates on the project from Bill and his team. Of course, all are welcome to attend our town council meetings and speak under public comments.

Please let me know if you have questions.

Regards,

Gary Wonacott President MBTC 17 January 2018

Mr. David Kinney, Chair City of San Diego Park and Recreation Board 202 C Street San Diego, CA 92101

RE: Bahia Renovation

Dear Chairman Kinney and Members of the Board:

As a former member of the City of San Diego Park and Recreation Board and former Chair of the Mission Bay Park Committee, and as Chair of the specially-appointed and assembled Mission Bay Planners, I am pleased to address you regarding the proposed renovation of the Bahia Resort. One of my proudest achievements during more than eight years of volunteer public service in these roles, where I was appointed by three mayors from both political parties, has been the creation of the Mission Bay Park Master Plan, approved unanimously by every San Diego City Council Committee, the San Diego City Council and, as well unanimously, by the California Coastal Commission in 1994. The adoption of this master plan completed the City of San Diego's local coastal plan (LCP) for the first time in City history.

The approved Mission Bay Park Master Plan achieved the artful balance of public priorities and necessary compromise, which resulted from an unprecedented dialogue among a vast array of stakeholders with wide-ranging interests and concerns. The process took several years and involved thousands of hours of City staff time and public input, including radio, TV, newspaper and other coverage. As a result, the process captured regional attention and earned a first-ever Orchid Award from the San Diego Architectural Foundation for its public outreach success.

One of the most contested issues in the conversation was public access to Bahia Point. This was ultimately resolved by moving the boundaries of the Bahia leasehold, allowing for a wide walkway to connect Bahia Point to adjacent public access points. The goal of access for <u>all</u> users never wavered or waned and was one of the guiding principles used in overall plan development.

After reviewing the vision for the Bahia Renovation, I support the plan and confirm that it meets and exceeds the requirements set forth in the Master Plan, and is fully consistent with the spirit and intent of that process. Moreover, it creates public access to the coastline for all users without giving priority to any one group or interest.

While I realize public/private projects are inherently controversial (or can be), what was accomplished through the collaborative effort of citizens, leaseholders and servant-volunteers was remarkable. I, and I'm sure, the consultants, Mission Bay Park Planner members and the wide range of staff and consultants who dedicated their time, energy, creative spirit and work and

## the steve alexander group "strategic thinking... creative minds"

passion for Mission Bay Park, am proud of the outcome we achieved, and encourage the committee today to honor those years of dedication and their result.

I know your job is tough, and I appreciate your public service and thank you for your consideration of my input.

Sincerely,

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Steve Alexander Past Chairman, Mission Bay Park Committee and **Mission Bay Planners** Past Commissioner, City of San Diego Park and Recreation Board - Civic Dance Arts "Collage" 2018

