

THE CITY OF SAN DIEGO TO THE PARKS AND RECREATION BOARD

DATE ISSUED:	January 9, 2019 RE	PORT NO. 102
ATTENTION:	San Diego Regional Park Improvement Fund Oversigh Agenda of January 17, 2019	it Committee
SUBJECT:	Fiscal Year 2019 Regional Park Improvement Fu Recommendations	inds – Allocation

SUMMARY

<u>Issue</u> – Should the San Diego Regional Park Improvement Fund Oversight Committee approve the recommendation to allocate \$3.5 million of anticipated funding from Fiscal Year 2019 Mission Bay lease revenue to the following seven (7) regional park improvement projects:

- Museum of Man Seismic Retrofit, L-12003
- Balboa Park Palisades Parking Lot Resurfacing, new project
- Bud Kearns Aquatic Center Improvements, S-17000
- Coastal Access Improvements, AGF-00006
- Cowles Mountain Comfort Station Improvements, MTRP, new project
- Mohnike Adobe and Hay Barn Restoration, S-13008
- Balboa Park West Mesa Water Infrastructure Upgrades, new project

<u>Director's Recommendation</u> – Approve the recommendation to allocate \$3.5 million of anticipated funding from Fiscal Year 2019 Mission Bay lease revenue to the following seven (7) regional park improvement projects:

- Museum of Man Seismic Retrofit, L-12003
- Balboa Park Palisades Parking Lot Resurfacing, new project
- Bud Kearns Aquatic Center Improvements, S-17000
- Coastal Access Improvements, AGF-00006
- Cowles Mountain Comfort Station Improvements, MTRP, new Project
- Mohnike Adobe and Hay Barn Restoration, S-13008
- Balboa Park West Mesa Water Infrastructure Upgrades, new project

<u>Fiscal Impact</u> – It is anticipated the RPIF will receive \$3.5 million from the lease revenue generated in Mission Bay Park during Fiscal Year 2019. The Fiscal Year 2019 allocations will be budgeted to specific projects in the Mayor's Proposed Fiscal Year 2020 Budget.

Water and Energy Conservation Status – Not applicable.

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Environmental – This activity will not result in a direct or reasonably foreseeable indirect physical change in the environment and is therefore not subject to CEQA pursuant to State CEQA Guidelines Section 15060(c)(2). The individual projects recommended to be funded will comply with CEQA requirements.

BACKGROUND

The San Diego Regional Park Improvement Fund (RPIF) is one of two capital improvement project funds to receive Mission Bay Park lease revenues from leaseholds in Mission Bay Park. The other fund is the Mission Bay Park Improvement Fund. The two funds were established by voter approval of revisions to the City Charter, Article V, Section 55.2 (Charter) and became effective July 1, 2009, Fiscal Year (FY) 2010. On November 8, 2016 the San Diego voters approved amendments to the Charter language with those amendments going into effect on December 19, 2016.

Per the 2016 amended Charter, RPIF is derived from the first \$3.5 million available or 35%, whichever is greater, of the excess revenue received over a threshold amount of \$20 million in Mission Bay leasehold revenues. The first \$20 million of Mission Bay leasehold revenues goes into the City's General Fund and may be used for any municipal purpose. In FY 2019 the RPIF is anticipated to receive \$3.5 million per the Charter distribution thresholds.

The purpose of the RPIF is to support capital improvement projects within the City's Capital Improvement Program (CIP) for San Diego Regional Parks, as identified in the City Charter or by City Council Ordinance. San Diego Regional Parks include Chollas Lake Park, Balboa Park, Mission Trails Regional Park (MTRP), Otay Valley Regional Park, Presidio Park, San Diego River Park, Torrey Pines City Park, open space parks, and coastal beaches along with contiguous coastal parks. Chicano Park in Barrio Logan was designated as a Regional Park by the City Council in 2013, thus making it eligible for RPIF. The San Diego Regional Parks Improvement Fund Oversight Committee (Oversight Committee) is responsible for reviewing proposals for the use of RPIF. The Parks and Recreation Board serves as the Oversight Committee.

DISCUSSION

In Fiscal Year 2013 the Department introduced a proposed five-year plan for future fund allocations. Allocating RPIF over a five-year period identified a number of advantages over a year to year allocation approach by:

- Allowing higher dollar projects to be initiated while still leaving funds for smaller projects with shorter timelines.
- Providing stability and openness on the proposed future year RPIF allocations.
- Providing clarity on project priorities and sound reasons for allocation recommendations.
- Allow funding to be reallocated as necessary to promote project progress and manage the fund balance while being cognizant of overall project goals during the 5-year period.

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The RPIF cannot be expected to address all the needs within the regional parks identified in the Charter. It can be used to move high priority projects forward and will most certainly be used to leverage funding from other sources such as grants.

RECOMMENDED ALLOCATIONS

The Parks and Recreation Department staff is recommending \$3,500,000 of the FY19 RPIF be allocated to existing CIP projects and to allow the initiation of new CIP projects in the FY20 CIP. The projects listed below are initial recommendations based on current needs, the fiveyear plan objectives, and our understanding of project costs. The Parks and Recreation Department may suggest adjustments to future year allocation recommendations depending on the successful completion of projects that were previously funded by RPIF. The recommended allocations will be added to the City's CIP through the annual City budget process which will begin in early 2019.

In a letter to the Parks and Recreation Departments Regional Park and Open Space advisory groups dated November 9, 2018, \$300,000 of the FY19 RPIF was proposed to be allocated to the replacement of the fire alarm system in the Casa de Balboa building within Balboa Park. Since that letter was sent out, funding from another source was able to fill the funding gap, allowing the \$300,000 originally allocated to be used for the resurfacing of the Palisades parking lot in Balboa Park as described below.

Museum of Man Seismic Retrofit, CIP# L12003 \$300,000 for the FY19 CIP Budget

The California Tower and California Building, together known as the Museum of Man today, were originally constructed for the 1915 Panama–California Exposition. Both are iconic San Diego structures that form the west gateway into cultural center of Balboa Park from the Cabrillo Bridge. The seismic retrofit of the California Tower is an existing project expected to begin construction in 2019. As identified in a 2009 seismic report on the two structures, the California Building is seismically interlinked with the Tower. Therefore, it is important to expand the Tower seismic retrofit to the California Building as soon as practical. A previous allocation of \$400,000 of RPIF was made to the project in FY19. The FY20 recommended allocation of \$300,000 to the Museum of Man Seismic Retrofit project will continue the design and engineering phase of the project based on the findings made in 2009. The five-year RPIF plan currently anticipates continued funding of this project in the FY23 CIP with hopes of completing the project by FY25.

• Balboa Park Palisades Parking Lot Resurfacing, new project \$300,000 for the FY20 CIP Budget

The Palisades area of Balboa Park lies south of the International Cottages, north of the Air and Space Museum, west of the future Comic Con Museum, and east of the Recital Hall. In the middle of these institutions lies a parking lot of about 120,000 square feet. This parking lot has not been resurfaced in many years and is now in poor condition with numerous potholes and failing paving. In addition, the parking lot does not meet current accessibility requirements. The recommended FY20 allocation of \$300,000 would be combined with other infrastructure funding to fully fund the resurfacing of this heavily used parking lot.

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• Bud Kearns Aquatic Center Improvements, CIP# S17000 \$700,000 for the FY20 CIP Budget

The Bud Kearns aquatic complex located within the Morley Field area of Balboa Park needed a main drain and some mechanical equipment replaced in 2014. During the process of replacing the main drain, the San Diego County Department of Environmental Health identified several other improvements which need to be completed as soon as possible to bring the complex into conformance with State health code requirements. The City has committed to making these improvements as soon as funding can be identified. The design plans for the project are nearing completion and the project will be ready for bid and award in the near future. A previous allocation of \$500,000 of RPIF was made to the project in FY16. The FY20 recommended allocation of \$700,000 of RPIF will move this project to the construction phase once a contractor is selected.

• Coastal Access Improvements, CIP# AGF00006 \$950,000 for the FY20 CIP Budget

San Diego beaches are a regional asset and significant tourist attractions. Ensuring the public has safe access to the beaches and lifeguards have direct access to address emergencies is a high priority for the City. From 2010 through 2018, approximately \$2,800,000 of RPIF has been allocated to replacing and repairing coastal access at seven locations from Ocean Beach to La Jolla. These allocations have made significant progress in addressing the City's highest priority sites. Of the seven locations, only the now closed Bermuda Ave. project is not yet fully funded through construction. Assessment of Bermuda Ave. coastal access has been completed and the project is now in the design phase. Based on the Parks and Recreation Department's visual assessment of the remaining beach access locations needing improvements, Santa Cruz Avenue and Narragansett Street in Ocean Beach are the next two priority locations. While these two locations do allow coastal access, the deterioration of the walls, hand rails, and stairs is significant. Winter storms could cause further damage and ultimately access closure. The recommended FY20 funding allocation of \$950,000 of RPIF for will move the Bermuda Ave. beach access to construction.

• Cowles Mountain Comfort Station Improvements, New Project \$450,000 for the FY20 CIP Budget

The Cowles Mountain trail is one of the most popular hikes in San Diego county with thousands of hikers and trail runners using the trail on any given weekend. The comfort station at the trail head off Golfcrest Drive was originally constructed in 1991 and although it received an overall "good" rating in a 2014 condition assessment, it is not compliant with current accessibility requirements and several of the major components of the structure were rated poor in the conditions report. Due to its high use and limited capacity, this comfort station should be replaced, most likely with a prefabricated type building. The new building will be fully compliant with current accessibility regulations and provide increased capacity for this highly popular hiking destination. The FY20 recommended \$400,000 funding allocation will initiate the design of the new structure which will be based on standard comfort station designs recently adopted by the city.

• Mohnike Adobe and Hay Barn Restoration, CIP S-13008 \$500,000 for the FY20 CIP Budget

The Mohnike adobe home, hay barn, and spring reservoir are located at the Rancho Peñasquitos stables within Peñasquitos Canyon Preserve in Rancho Peñasquitos. They are part

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of the historically designated Mohnike Adobe Cultural Landscape which was placed in the national register of historic places in 2002. The site is located at the eastern end of the Los Peñasquitos Canyon Preserve. The City is required to protect historic resources per the San Diego Municipal Code, section 143.0250, General Development Regulations for Historical Resources. The design and environmental phase of the project are anticipated to be completed in early FY20. This recommended allocation of \$500,000 will allow the project to move to the construction phase of the highest priority renovations.

Balboa Park West Mesa Water Infrastructure Upgrades, New Project \$300,000 for the FY20 CIP Budget

The West Mesa of Balboa Park is currently serviced by an old cast iron water pipe attached to a single water meter near Upas St. and 6th Ave. The City's Public Utilities Department has agreed to abandon the existing cast iron pipe and water meter and install a new PVC pipe within Balboa Drive to service the buildings and landscape within the West Mesa. The Public Utilities Department will maintain this new pipeline as a city service line. In return, the Parks and Recreation Department will connect to the new water line and install new water meters as well as modify the existing irrigation systems. This will allow the Parks and Recreation Department to more closely manage water use and increase efficiency of the existing irrigation systems. The recommended allocation of \$300,000 will initiate coordination with the Public Utilities Department and begin design on the West Mesa irrigation and potable water systems overhaul.

Attachment A lists many of the RPIF eligible projects within our regional facilities along with the projects that are proposed to receive RPIF funds over the next five years. This list of projects is by no means exhaustive, and the plan is revised to meet the changing needs within regional parks. Some projects such as "Trail Improvements" are very generic in nature and need to be fleshed out to identify the specific improvements needed. Other projects such as the Sunset Cliffs Natural Park Drainage Improvements have had technical studies completed with clearly defined scopes of work.

ALTERNATIVES

- 1. Approve the recommended allocations for the \$3.5 million of Fiscal Year 2019 Regional Park Improvement Funds with modifications.
- 2 Do not approve the recommended allocations for the \$2.5 million of Ficeal 3
- 2. Do not approve the recommended allocations for the \$3.5 million of Fiscal Year 2019 Regional Park Improvement Funds.

Respectfully submitted,

Approved by: Herman D. Parker Director Parks and Recreation Department

Prepared by: Jim Winter Project Officer II Parks and Recreation Department

Regional Park Improvement Fund Five-Year Recommended Allocations

Parks and Recreation Department

	CP 800-14 Priority Score			REGIONAL PARK IMPROVEMENT FUND PROPOSED ALLOCATIONS											
Project			Est. Cost**	FY 19 Revenue to FY 20 CIP	% of FY19	FY 20 Revenue to FY 21 CIP	% of FY20	FY 21 Revenue to FY 22 CIP	% of FY21	FY 22 Revenue to FY 23 CIP	% of FY22	FY 23 Revenue to FY 24 CIP	% of FY23	Current FY Subtotal by Category	% of Total By
Balboa Park													, , , , , , , , , , , , , , , , , , ,	\$1,600,000	46%
California Tower Seismic Retrofit	68	L12003	\$2,500,000	Other funding	sourc	es included in p	projec	t							
West Mesa Comfort Stations Replacement	63	\$15036	\$1,500,000	00 Project in bid and award phase.					-		-				
Bud Kearns Aquatic Improvements	57	S17000	\$1,500,000	\$700,000	20%						-	-			
Museum of Man Seismic Retrofit	47	L12003	\$3,500,000	\$300,000	9%	-				\$2,800,000	80%		-		-
Museum of Art Seismic Retrofit	TBD	TBD	TBD									\$500,000	14%		
Thompson Medical Library Rehabilitation	38	B17036	\$3,500,000	00 Other funding sources currently identified							1 170				
Botanical Building Restoration	TBD	TBD	\$3,000,000			1		1					+		
Palm Canyon Arboretum and Nature Trail Improvements	TBD	TBD	\$150,000								-				
Park Admin. Bldg. Improvements	TBD	TBD	\$6,400,000									\$500,000	14%		-
Park Admin. Bldg. Frontispiece	28	TBD	\$1,500,000								-	\$500,000	1470		
Plaza de Panama	67	L17001	\$79,000,000	Other funding	sourc	es currently ide	ntifie	d	-		-				
Park Lighting Improvements - Central Mesa	TBD	TBD	\$600,000					1							-
West Arcade Moorish Arch Ornamentation	28	TBD	\$1,500,000									1	-		
Auto Museum Historic Restoration	28	TBD	\$1,000,000									-			
Municipal Gymnasium Historic Restoration	28	TBD	\$1,500,000				-		-				-		
Federal Bldg. Entry Historic Restoration	28	TBD	\$100,000	-					-				-		
Palm Canyon (Honeymoon) Bridge Construction	TBD	TBD	\$2,000,000						-						
Alcazar Garden Arbor Reconstruction	28	TBD	\$600,000				-		-						
Plaza de Balboa East Entry Historic Restoration	28	TBD	\$400,000	1	-						_		-		
Sixth Avenue Playground Phase 2	44	TBD	\$1,300,000		-		-								
Golf Course Drive Multi-Purpose Pathway	50	S15040	\$1,500,000	Other funding	sourc	es included in p	roiec	#			-		-		
Balboa Park Parking Lot Improvements	TBD	TBD	\$3,000,000	\$300,000		(Palisades Par									
Balboa Park Sidewalk Improvements inc. accessibility	TBD	TBD	\$1,500,000				the L	1				ļ	-		
Casa De Balboa Fire Alarm	70	B17181	\$1,000,000												
West Mesa Water Infrastructure Upgrades	61	TBD	\$300,000	\$300,000	9%				-		-				-
Chicano Park									_						
	700													\$0	0%
Bay Bridge Community Center Improve.	TBD	S18008	\$4,100,000	Other funding	sourc	es currently ide	ntifie	d							
Chollas Lake Park														\$ 0	0%
Chollas Lake Playground Phase 2	65	514002	\$1,500,000	Other funding	source	es included in p	roiect	. Project near	comp	letion.					070
Chollas Lake Improvements	64	L18001	\$3,000,000			\$600,000									
Coastal Parks & Beaches											_				
Sunset Cliffs Park Hillside Improvements	61	L16001	¢2.000.000	Other C. P.							_			\$950,000	27%
Sunset Cliffs Park Drainage Phase 2	66	L16001	\$4,000,000	Other Junaing	source	es included in p	roject	. Project near							
Sunset Cliffs Park Drainage Future phases	64	TBD						\$1,000,000	29%	\$600,000	17%	\$1,000,000	29%		
Sunset Cliffs Park Master Plan Implement.	46	TBD	\$4,000,000				-								
Coastal Access Improvements	54	AGF00006	TBD	4050 000			_		_						
Ocean Beach Fishing Pier (Assessment pending)	TBD	P18006	\$2,400,000 TBD	\$950,000	27%		_	\$500,000	14%	\$100,000	3%	\$1,500,000	43%		
OB Park Comfort Station Replace at Santa Monica Ave.	TBD	TBD					-								
Whaleview Point Master Plan Implement.	TBD	TBD	\$1,500,000												
Repair and resurface beach parking lots	46	TBD	\$2,200,000												
South Mission Beach Comfort Station	46	TBD	TBD												
Coast Blvd. Walkway Improvements	43	S15001	\$1,500,000	Oralast	- 41		200		_						
EB Scripps Park Pavilion and Comfort Station	42	\$15001 \$15035	\$1,000,000	Project compl	etion (inticipated Dec	. 2018	8							-
La Jolla Shores Boardwalk & Seawall	43 TBD	515035 TBD		Other funding	source	es included in p	roject	Project in bid	and a	ward phase.					
Easting Shores Doardwark & Seawait		IBU	\$500,000										1		

Regional Park Improvement Fund Five-Year Recommended Allocations

Parks and Recreation Department

REGIONAL PARK IMPROVEMENT FUND PROPOSED ALLOCATIONS										
to 🛓 Reven	Y 21 Enue to 22 CIP	FY 22 Revenue to FY 23 CIP	CZ FY 2 Revent	ue to	Current FY Subtotal by Category	% of Total By				
			~		\$450.000	13%				
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					\$500,000	14%				
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\$3,500,000 \$3,500,000 \$3,500,000 \$3,500,000 \$3,500,000 Total over 5 years \$17,500,000 \$17,500,000 \$17,500,000										

* Denotes existing CIP Projects

** Cost estimates indicated come from a variety of sources and are to provide a general guide for planning purposes only. All estimates are subject to change as project scope is more clearly defined.

Priority Score TBD indicates score will be determined when project scope is more clearly defined.

Color Key:

Parks identified in Charter as eligible for

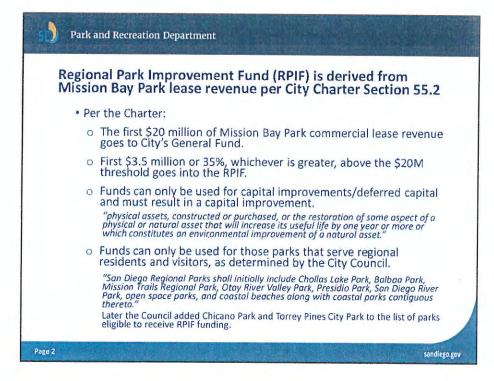
funds

Funding to initiate design

Funding for construction

Funding for design and construction





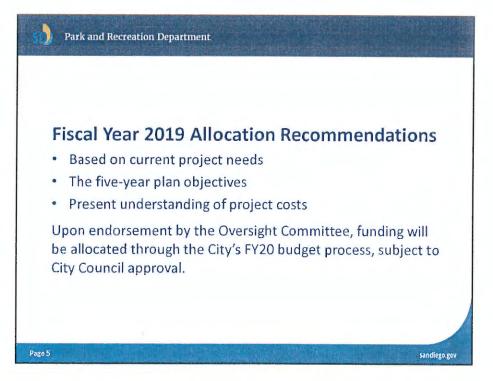
Five-Year Plan Advantages

- Initiated in FY13, the 5-year plan allows design to begin on higher dollar projects while leaving funds for smaller projects with shorter timelines.
 - Average 3 to 4 years for project initiation, design, and environmental documentation.
 - Provides flexibility to adjust five-year plan to accommodate project changes and needs.
- Provides stability and openness on RPIF allocations.
 - Guiding document for the Oversight Committee, assists in CIP planning, and informs Park Advisory Groups.
- Provides clarity on project priorities.

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- o Long-range funding needs and recommendations.
- o Overview of where RPIF funding will be allocated over time.

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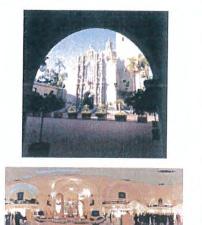


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Museum of Man Seismic Retrofit Recommended allocation \$300,000

- The California Building and California Tower, now referred to as the Museum of Man, were built for the 1915 California-Panama Exposition.
- · The two buildings are linked structurally.
- Construction for the seismic retrofit of the California Tower is expected to begin in 2019.
- The recommended funding of \$300,000 will continue the seismic retrofit design for the California Building.
- The 5-year plan currently shows additional funding from the FY22 revenues being allocated to this project to move it into the construction phase.



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Balboa Park Palisades Parking Lot Resurfacing

Recommended allocation \$300,000

- This 120,000 square foot parking lot lies within the Palisades area of Balboa Park
- The existing asphalt paving is in poor condition with numerous potholes and failing asphalt.
- The parking lot needs accessibility upgrades as well.
- The recommended allocation of \$300,000 will be combined with other infrastructure funding to move the project to construction with completion anticipated by summer 2020.



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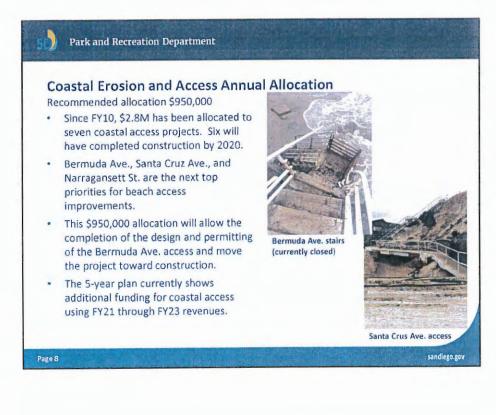
Balboa Park Bud Kearns Aquatic Complex Improvements

Recommended allocation \$700,000

- Pool reopened after main drain replacement in 2016
- San Diego County Department of Environmental Health identified other necessary improvements
- Previous funding of \$500,000 initiated the design which is nearing completion.
- The recommended allocation of \$700,000 will move this project into the construction phase with completion anticipated in spring 2020.



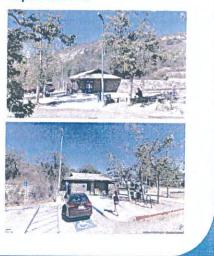
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Cowles Mountain Comfort Station Replacement

Recommended allocation \$450,000

- The Cowles Mountain comfort station was originally constructed in 1991 and does not meet today's accessibility standards.
- The capacity of the comfort station at this very popular trail head also needs to be increased.
- This \$450,000 allocation will initiate the design of a new comfort station and associated site accessibility needs.
- The 5-year plan currently shows additional funding for this project using FY21 revenues.



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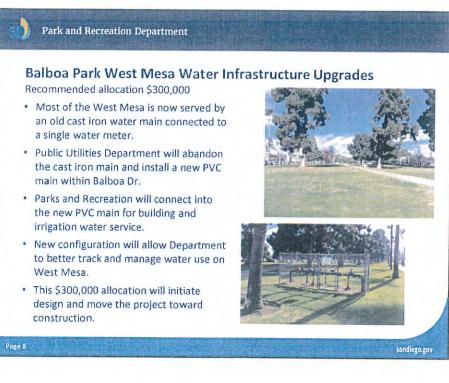
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Mohnike Adobe and Hay Barn Restoration

Recommended allocation \$500,000

- Mohnike Adobe Cultural Landscape on national register of historic places
- Municipal Code requires City to protect historic places
- Update to the 1999 Historic Structures Report and preparation of construction documents is nearing completion
- This \$500,000 allocation will move the project toward construction of the higher priority restoration improvements.
- The current 5-year funding plan includes an additional from the FY20 revenues.







- Bud Kearns Aquatic Center Improvements, S-17000 Recommending \$700,000 to move the project to construction.
- Coastal Access Improvements, AGF-00006
 Recommending \$950,000 to complete the design and permitting for Bermuda Ave.
- Cowles Mountain Comfort Station Improvements, New Project Recommending \$450,000 to initiate design.
- Mohnike Adobe and Hay Barn Restoration, S-13008 Recommending \$500,000 to move project to construction.
- Balboa Park West Mesa Water Infrastructure Upgrades, New Project Recommending \$300,000 to initiate design and move toward construction.

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