



## The City of San Diego

### Staff Report

DATE ISSUED: November 4, 2022

TO: City Council

FROM: Engineering & Capital Projects and Planning Departments

SUBJECT: Proposed Updates to City Council Policy 800-14 Prioritizing CIP Projects and Council Policy 000-32 for Neighborhood Input on Infrastructure Needs and Priorities.

Primary Contact: Ryan Greek, Senior Engineer Phone: (619) 533-3767

Secondary Contact: Nevien Antoun, Deputy Director Phone: (619) 533-4852

Council District(s): Citywide

#### OVERVIEW:

This action item provides City Council with recommended updates to Council Policy 800-14 for Prioritizing Capital Improvement Program (CIP) Projects and Council Policy 000-32 for Neighborhood Input on Infrastructure Needs and Priorities.

#### PROPOSED ACTIONS:

##### ITEM A:

Adopt a resolution to amend Council Policy 800-14 to update CIP project priority rankings for the equitable and efficient delivery of infrastructure that is aligned with the City's climate goals.

##### ITEM B:

Adopt a resolution to amend Council Policy 000-32 to ensure that neighborhood input on infrastructure priorities is equitable and efficient, and that it is truly representative of the people who live in the City.

#### DISCUSSION OF ITEMS:

Recently adopted initiatives, including Parks for All of Us and Build Better SD, called for a need to change the way the City prioritizes infrastructure projects to ensure faster and more equitable delivery of needed community investments. The desired outcome is to ensure that equity, public safety and quality of life, as well as effectiveness and efficiency, are achieved through each identified project in the City's infrastructure needs and investment. Together these City Council-adopted policies call for the equitable delivery of infrastructure by:

1. Prioritizing parks investments in park-deficient communities and communities of concern.
2. Prioritizing infrastructure investments generally in areas with the greatest needs and areas that serve the most people.

Policy updates are needed to implement these changes to ensure that the City's infrastructure investments are delivered efficiently, equitably and in a manner that best serves the needs of San Diego's

residents. Updates to two council policies are now proposed to align infrastructure prioritization with the City's goals for the equitable and efficient delivery of infrastructure and to improve outreach and engagement with communities to gather information about infrastructure needs in the City. These updates will directly inform the infrastructure projects included in the Fiscal Year 2024 budget.

If approved, the City will prioritize infrastructure projects in accordance with the newly adopted policies, which will be seen in future CIP budgets. Regular monitoring will be critical to ensuring that infrastructure projects are prioritized in a manner consistent with these new policies. A summary of projects and project budgets included in the CIP Budget by community planning area will be provided to the City Council at least once every two years. If additional refinements to these policies are needed, these policies can be updated by the City Council.

#### ITEM A:

This item proposes updates to Council Policy 800-14 Prioritizing CIP Projects (Attachment 1) which sets the guidelines for how CIP projects are prioritized and funded. The updates include amendments to the factors that must be considered when adding needs to the Five-Year Capital Infrastructure Planning Outlook as well as Annual Capital Improvements Program Budgets. These amendments ensure that the guiding principles of the City's recently adopted policies, like the Parks Master Plan, Climate Action Plan and Build Better SD initiative, are incorporated into the City's delivery of needed neighborhood developments and infrastructure investments. The overall goal is to establish an infrastructure prioritization process that can be used as a factor to deliver infrastructure efficiently and equitably across the City.

Each of these new documents set forth clear policies to prioritize infrastructure investments in the areas with the greatest needs and areas that serve the most people. Stakeholders submit capital needs to Asset Managing Departments through yearly Council Submittals and public input. Asset Management Departments also identify capital needs based on City strategic policies (i.e. Build Better SD and Climate Action Plan), master plans (i.e. Parks Master Plan, Mobility Master Plans), federal and local mandates as well as asset strategies driven by condition assessments and level of service targets. At the start of the budget process for the appropriate Fiscal Year, the proposed capital improvement projects are preliminarily scoped and then initially scored using Council Policy 800-14, which integrates adopted City policies and language from Build Better SD, Climate Action Plan, Parks Master Plan and Mobility Plans. The priority score is one of many factors used in determining projects to submit to the CIP Review and Advisory Committee (CIPRAC) for recommendation for Mayoral approval to be included in the proposed annual budget. Once the project is in the Mayor's proposed CIP Budget and the Proposed Budget has been adopted by City Council, the project will be funded and initiated accordingly.

The proposed updates to Council Policy 800-14, last Amended by Resolution R-308535 on November 13, 2013, will provide the CIPRAC with additional project ranking methodology that more closely aligns infrastructure prioritization with the City's goals for the equitable and efficient delivery of Capital Projects. Updates have been made after targeted community outreach and extensive coordination with Mayoral Staff, Program, and Asset Managing Departments. In addition to direct outreach on Council Policy 800-14, there was also extensive input on infrastructure investment priorities collected from multiple recent equity stakeholder working group meetings for input on the Climate Action Plan, as well as targeted outreach in Structurally Excluded Communities for Build Better San Diego, and 15 workshops, surveys and community events for Parks Master Plan. To gather additional public input on the updates to Council Policies 800-14 and 000-32, the Engineering and Capital Projects Department also hosted a series of eight virtual and in-person community meetings in spring 2022. The meetings were focused on the City's Capital Improvements Program, community infrastructure priorities, how to focus infrastructure investment where the need is the greatest and how to provide more equitable access to public spaces. Meeting materials and a survey were provided in both English and Spanish. Additionally, a dedicated web page has been active since October 18, 2022, publishing the proposed changes and seeking additional input.

The updated policy also incorporates the availability of information from the Asset Management Planning system and Five-Year Capital Infrastructure Planning Outlook with input from City Asset Managing Departments, City Council and ongoing public input.

Significant updates include:

- a. Integration of City Policies and Plans such as Build Better SD, Climate Action Plan, Parks Master Plan, and Mobility Plans
- b. Updates to Factor 3, Equal and Equitable Community Investment with new language on Structurally Excluded Communities, Equity and Equality
- c. Updates to Factor 4, Sustainability and Conservation, reflecting the updated Climate Action Plan
- d. Separation of Asset Categories (1) Parks & Recreation, (2) Library and (6) Flood Resiliency and Water Quality

#### ITEM B:

This item proposes updates to Council Policy 000-32 Neighborhood Input on Infrastructure Needs and Priorities (Attachment 2). This policy sets the guidelines for the City to engage with San Diegans to collect input about neighborhood infrastructure needs. Updates to this policy set forth a framework for neighborhood input on infrastructure needs and priorities for consideration in the City's CIP. These updates will support delivering infrastructure to San Diegans where it is wanted and most needed based on today's community needs and the expected service level. Specifically, the proposed amendments are intended to ensure that the neighborhood input on the City's CIP budget is based on equitable community engagement that is truly representative of the people who live in the City. The policy calls for engaging San Diegans using best available equitable engagement practices at least once every two years, including engagement with community-based organizations, community planning groups, and other interested stakeholders and individuals, with focused engagement within the City's underserved communities. This outreach would also include education on the CIP budget process.

#### City of San Diego Strategic Plan:

Priority Area: Advance Mobility & Infrastructure

- San Diegans in all communities, of all ages and abilities, can efficiently get from point A to point B with mobility options that are safe, affordable, and sustainable.
- San Diegans travel on high-quality infrastructure that creates safe and comfortable spaces for people to walk, roll, ride, or drive.

Priority Area: Champion Sustainability

- San Diegans have equitable access to high-quality, healthy, preserved open spaces.
- The City of San Diego provides a built environment that best sustains our natural environment and public health.
- A resilient San Diego that can adapt to, recover from, and thrive under changing climate conditions.
- San Diegans benefit from diligent, innovative waste management.
- The City of San Diego leads by example with zero emission vehicles, net zero emission facilities, and resilient and efficient delivery of services.

Priority Area: Foster Regional Prosperity

- San Diegans benefit from a passionate, engaged City workforce that provides the highest level of customer service and represents the San Diego community.

#### Fiscal Considerations:

N/A

#### Environmental Impact:

This activity is not a project as defined by the California Environmental Quality Act (CEQA) Section 21065 and CEQA Guidelines Section 15378(b)(5), as it is an organizational or administrative activity of

government that will not result in direct or indirect physical changes in the environment. Therefore, this activity is not subject to CEQA pursuant to CEQA Guidelines Section 15060(c)(3).

Climate Action Plan Implementation:

This activity of amending Council Policy 800-14 will not directly implement specific Climate Action Plan strategies but new language within the policy is intended to require every Capital Improvement project have a weighted score based on the degree to which the individual project implements Climate Action Plan strategies.

Equal Opportunity Contracting Information (if applicable):

N/A

Charter Section 225 Disclosure of Business Interests:

N/A

Previous Council and/or Committee Actions:

This item was heard at the November 16, 2022 Active Transportation and Infrastructure Committee and feedback and proposed amendments have been incorporated.

Item A - Amended by Resolution R-308535 on November 13, 2013.

Item A was presented at Active Transportation Infrastructure Committee for input on September 15, 2021. As requested, further public outreach and additional coordination were completed to refine updates to Council Policy 800-14.

Item B - Resolution R-308287 on July 5, 2013

Planning Commission Action:

N/A

Key Stakeholders and Community Outreach Efforts:

The Key Stakeholders include members of the public, City Council, Engineering and Capital Projects Department, Planning Department and all Asset Managing Departments. In addition to direct outreach on Council Policy 800-14, there was also extensive input on infrastructure investment priorities collected from multiple recent equity stakeholder working group meetings for input on the Climate Action Plan, as well as targeted outreach in Structurally Excluded Communities for Build Better San Diego, 15 workshops, surveys and community events for Parks Master Plan. To gather additional public input on the updates to Council Policies 800-14 and 000-32, the Engineering and Capital Projects Department also hosted a series of eight virtual and in-person community meetings in spring 2022. The meetings were focused on the City's Capital Improvements Program, community infrastructure priorities, how to focus infrastructure investment where the need is the greatest and how to provide more equitable access to public spaces. Meeting materials and a survey were provided in both English and Spanish.

In addition, residents were given the opportunity to read the draft proposals and provide their input on the [Infrastructure Project Prioritization - Proposed Council Policy Updates webpage](#).

Rania Amen

Director  
Engineering and Capital Projects Department

Kris McFadden

Deputy Chief Operating Officer