

THE CITY OF SAN DIEGO TO THE PARKS AND RECREATION BOARD

DATE ISSUED: April 20, 2023 REPORT NO.: 104

ATTENTION: Parks and Recreation Board Agenda of April 20, 2023

SUBJECT: ALLIED GARDENS COMMUNITY PARK PROPOSED GENERAL

DEVELOPMENT PLAN AMENDMENT FOR DOG OFF-LEASH AREA

SUMMARY

<u>Issue</u> – Should the Parks and Recreation Board recommend approval of the Proposed General Development Plan (GDP) Amendment for Allied Gardens Community Park to incorporate a new Dog Off-Leash Area (DOLA)?

<u>Department Recommendation</u> – Recommend approval of the proposed GDP Amendment for Allied Gardens Community Park.

<u>Other Recommendations</u> – The Community Recreation Group has reviewed and considered the proposed project as detailed below:

On November 14, 2022, the Allied Gardens Community Recreation Group voted unanimously (9-0-0) to recommend approval of the proposed GDP amendment to incorporate the new DOLA.

On March 12, 2020, Navajo Community Planners, Inc. provided a letter of support for this project.

<u>Fiscal Impact</u> – Funding in the amount of \$187,456 has been identified for the implementation of this project. A request for operations and maintenance funding for this facility for 0.50 Grounds Maintenance Worker II in anticipation of increased use was requested for the Fiscal Year 2024 department budget.

<u>Water and Energy Conservation Status</u> – The proposed project complies with all water and energy conservation guidelines contained in Council Policy 200-14.

<u>Climate Action Plan (CAP) Impact</u> – The proposed project complies with the Climate Action Plan (CAP).

<u>Strategic/Tactical Equity Plan Impact</u> – The proposed project complies with the Strategic/Tactical Equity Plan.

<u>Environmental</u> - The City of San Diego conducted an environmental review that determined the project would not have the potential for causing a significant effect on the environment pursuant to State CEQA Guidelines Section 15301 (Existing Facilities)

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which consists of the operation, repair, maintenance, permitting, leasing, licensing, or minor alteration of existing public or private structures, facilities, mechanical equipment, or topographical features, involving negligible or no expansion of existing or former use; Section 15303 (New Construction or Conversion of Small Structures) which consists of the construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure; Section 15304 (Minor Alterations to Land) which consists of minor public or private alterations in the condition of land, water, and/or vegetation which do not involve removal of healthy, mature, scenic trees except for forestry or agricultural purposes; and Section 15311 (Accessory Structures) which consists of the construction, or placement of minor structures accessory to (appurtenant to) existing commercial, industrial, or institutional facilities. The exceptions listed in CEQA Guidelines Section 15300.2 would not apply in that no cumulative impacts were identified; no significant effects on the environment were identified; the project is not adjacent to a scenic highway; no historical resources would be affected by the action; and the project was not identified on a list of hazardous waste sites pursuant to Section 65962.5 of the Government Code.

BACKGROUND

Allied Gardens Community Park is located in the Allied Gardens community planning area on Glenroy Street in Council District 7. The park contains a recreation center, aquatics complex, sports courts, playgrounds, open turf areas and on-site parking. The site of the aquatics complex is separated from the main park by Glenroy Street. The total site is approximately 13.35 acres.

Allied Gardens was initially developed in 1961 with the aquatics complex being added in 1982. Both portions of the park are on dedicated park land.

With the assistance of Council Office 7 and the group 'Beyond Leashes' (a community group founded by Gerhard Oertelt), the community has been actively searching for a suitable location for a DOLA within the Navajo community since 2019. They explored the possibility of both Rancho Mission Canyon Neighborhood Park and Lake Murray Community Park. However, both were deemed unsuitable due to various site constraints.

The City conducted two public workshops with the Allied Gardens Community Recreation Group. Prior to the public workshops, Council Office 7 and 'Beyond Leashes' conducted a comprehensive study to identify a suitable location for a DOLA within the Navajo community, eventually selecting Allied Gardens CP. Council Office 7 conducted a survey in 2022 in which 88% responded that they would use a DOLA at Allied Gardens CP.

The primary issues raised during the community input meetings were issues with turf condition and dust control, pedestrian circulation, optimal sizing, and surfacing and shade options. A primary community goal in implementing a DOLA was to alleviate the impacts of unauthorized unleashed dogs throughout the park as well as within the adjacent joint use field at Lewis Middle School.

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DISCUSSION

The proposed General Development Plan Amendment (Attachment 1) would provide a 0.6-acre DOLA south of the Allied Gardens aquatics complex within Allied Gardens Community Park. The DOLA would provide a standard 4' high chain-link fence with entry vestibules, a pen for large dogs and a pen for small dogs. Pedestrian walkways, including an accessible path of travel, would be included. Vegetative screening adjacent to the aquatics complex and residences would be included. The DOLA would be closed from dusk to dawn year-round.

The proposed GDP amendment provides for a DOLA to be located at Allied Gardens Community Park. The approval of this GDP amendment would provide 10.5 additional Recreation Value Points of population-based recreational opportunities in a park deficient community per current City park standards for a total of 423.5 Recreation Value Points at this site.

The proposed GDP amendment has received strong community support, has minimal capital expense, minimal impact to maintenance and operations and increases recreation value points in the underserved community of Allied Gardens. Therefore, the Department recommends approval of the proposed GDP amendment.

ALTERNATIVES

- 1. Recommend approval of the proposed GDP amendment for Allied Gardens Community Park with conditions; or
- 2. Do not recommend approval of the proposed GDP amendment for Allied Gardens Community Park.

Respectfully submitted,

Michelle Abella-Shon

Michelle Abella-Shon Program Manager, Parks and Recreation Be Due

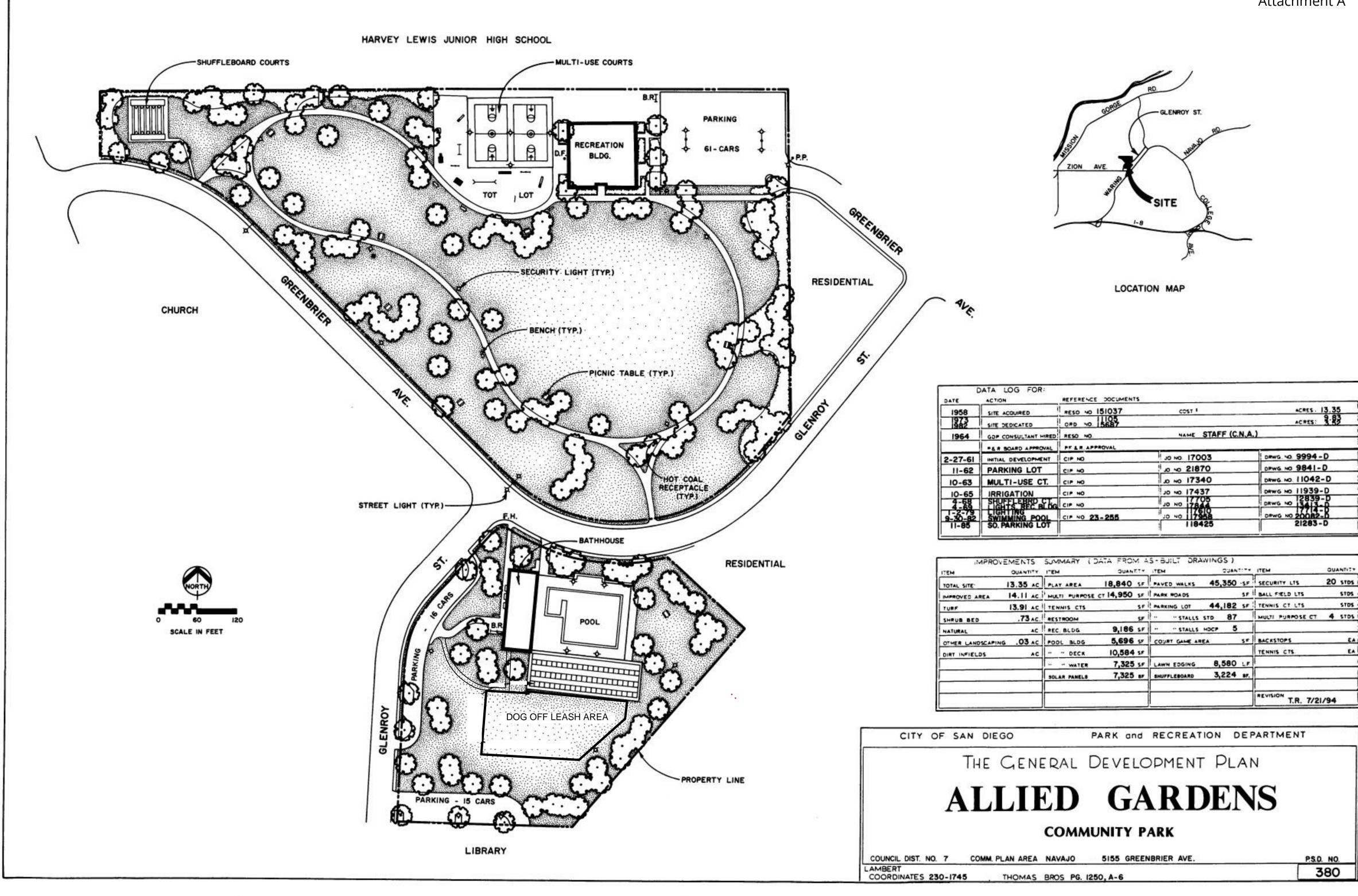
Prepared by: Shamli Tarbell
Park Designer, Parks and Recreation

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Attachments:

- 1. Proposed GDP Amendment
- 2. Recreational Value Scoring
- 3. Notice of Right to Appeal Environmental Determination Allied Gardens Community Park General Development Plan Amendment Dog Off-Leash Area
- 4. Notice of Exemption Allied Gardens Community Park General Development Plan Amendment - Dog Off-Leash Area

cc: Council District 7 Office



Attachment B

Recreational Value Scoring - Allied Gardens CP Dog off Leash Area

Park Size Category	Points	Existing Facility Score	Proposed Improvements/ expansion	Notes
Scoring: Based on overall park acreage (population-serving only)			скриплоп	
Park Acreage: Points are awarded to parks based on	7 point per acre	91		
their overall acreage.	7 point per acre	91		
Parks under an acre will receive 0.875 points for each	0.875 points for each 1/8 acre	0	0	
1/8 acre.	olo, o político es cuelt i o del c	,	,	
Does not apply to MHPA or MSCP lands				
AMENITIES/RECREATION OPPORTUNITIES			Proposed Improvements/	
Health/Fitness/Sports Category	Points	Existing Facility Score	expansion	Notes
Play Area	7 pt. per 750 sf of play area ¹	133	0	
Nature Exploration Playground ¹¹	7 pt. per 1/2-acre	0	0	
Multi-Purpose Turf Area - point per each 1/2 acre	7 pt. per 1/2 acre	126	0	
Active Recreation Fields	56 points for an active recreation field module (1 soccer field and 2 softball fields) or 28 points for a single softball or soccer field ⁶		0	
Basketball/Tennis/Pickleball/Sand Volley Ball	7 pt. per each full court (3.5 point for half- court) ⁶	14	0	
Small Hardcourt Areas: with pavement-coating markouts	3.5 pt. per hardcourt area; 7 pts. maximum ⁵	7	0	
Sports Lighting - pickleball, volleyball, basketball full- court - or equivalent to basketball full-court	3.5 pt. per court ¹²	7	0	
Sports Lighting - single softball field, full-size	7 pt. for ea. full size field ¹²		0	
Sports Lighting - each pair of softball fields or full-size soccer field	14 pts. ¹²	0	0	
Splash Pad (water playground)	14; 14 pts. maximum	0	0	
Multi-use Pathways: (Route Type 6, per SD Pedestrian Master Plan)	7 pt. per 1/2 mile	7	0	
Decomposed Granite or Dirt Trails: 4 ft. min. width, (Route Type 7, SD Pedestrian Master Plan)	7 pt. per 1 mile	0	0	
Fitness Circuit	7 pt. for ea. 3 pieces of equip. w/ signage; 21 pts. maximum per 5 acres	0	0	
Specialty Recreation (hard-surface) pump tracks, skate plaza or similar	7 pt. per 5,000 sf each	0	0	
Specialty Recreation (soft-surface)	3.5 pt. each; 7 pts. Maximum	7	0	
Specialty Recreation: disc golf or similar (min. 1/2 acre) ²	7 pt. each; 14 pts. maximum	0	0	

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Recreational Value Scoring - Allied Gardens CP Dog off Leash Area

Social Spaces Category		Existing Facility Score	Proposed Improvements/ expansion	Notes
Off-Leash Dog Area - 1/8 acre minimum fenced area	10.5 pts. for ea. area less than 3 acres	0	10.5	
Off-Leash Dog Area - 3 acres minimum fenced area	21 pts. for ea. area 3 acres and larger; 42 pts. Maximum	0	0	
Food Area/Concessions or Clubhouse Building (if separate from Rec Center), 250 s.f. minimum size	7 pt, 7 pt. maximum	0	0	
Community Garden ³	7 pt for ea. 10 plots; 14 pts. maximum	0	0	
Interactive/Technology Element	7 pt. maximum	0	0	
Performance/Event Space: 5,000 s.f. minimum size paved area with seating, lighting and utilities (power, data, sound) ⁸	21; 21 pts. maximum	0	0	
Site Amenities Category		Existing Facility Score	Proposed Improvements/ expansion	Notes
All-weather shade cover/pavilion with tables/seating	7 pt. for ea. 400 sq. ft roof area (min. size)	0	0	
Restroom building	21 pt. per building	0	0	
Ranger Station Facilities: with public educational/interpretive display areas(s)	7 pt. per 1,000 sf	0	0	
Amphitheater: with hardscape seating and universal access ⁸	7 pt. per 40-person capacity; 14 pts. maximum	0	0	
Wayfinding Signage System ⁹	3.5 pt per system; 7 pts. maximum	0	0	
Public Art/Placemaking Elements (only 1 element per space)	3.5 pt. for each element; 7 pts. maximum	0	0	
Creation of wetlands area(s) or native planting restoration area(s) ⁷	10.5 pt per acre	0	0	
ACCESS/CONNECTIVITY		Existing Facility Score	Proposed Improvements/ expansion	Notes
Definition : Measures ability of park to increase overall connectiv an existing recreational asset	ity in the Citywide parks network or improve access to			
Scoring : 0 (no component present) or 7-21 (component present)				
L' L CIARIL C. L.T. L	Points			
Linkages: connection to a Cl 1 Bike or Cycle Track	21; 21 pts maximum	0	0	
Linkages: connection to a trail system in open space Integrated with transit: within 500 ft. walking distance	14; 14 pts maximum 14; 14 pts maximum	14	0	
to a transit stop or closer Integrated with transit: within 1/4-mile walking distance to a transit stop	7; 7 pt. maximum	0	0	
Connection to Active Public Realm (less than 50 feet to café, restaurants, gym/fitness, retail)	7; 7 pt. maximum	0	0	
Connection to Public/Civic Use (co-location with school, library, non-profit)	7; 7 pts maximum	7	0	
Connection to Natural Area/Scenic View Corridor (must have physical structure to connect or provide view access)	7; 7 pts maximum	0	0	

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Recreational Value Scoring - Allied Gardens CP Dog off Leash Area

ACTIVATION & ENGAGEMENT		Existing Facility Score	Proposed Improvements/ expansion	Notes
Definition : Measures ability of space or facility to spark social inte	raction and learning-based recreation and bring			
diverse users together				
Scoring : 0 (no component present) or 7-21 (component present)				
	Points			
Interpretive/Education/Cultural Elements, such as Tribal				
cultural elements: minimum of 10 square feet of sign	7; 7 pt. maximum	0	0	
art/copy display area				
Space dedicated to programmed activities, weekly				
minimum occurrences: 7 pt. for 5,000-10,000 s.f.; 14	14; 14 pts maximum	0		
pts. for 10,000 or more s.f.				
Recreational Features for the Disabled ⁴	21; 21 pts maximum	0	0	
Trails or Multi-use Pathways contiguous with wetland				
area(s), or significant water body, or native planting	7 pt per 1/2 mile	0	0	
restoration area(s) ⁷	, ,			
Urban Forestry: at 5-year growth 50% of all site				
hardscape (roads, sidewalks, parking lots) have greater	14; 14 pts maximum	0	0	
than 60% tree canopy ¹⁰	·			
	TOTAL VALUE POINTS PER PARK	413	10.5	

Recreation Value Points Tabulation Summary:	
Total Existing Facility Value Points	413
Total Proposed Facility Value Points	10.5
Total Recreation Value Points	423.5
Population Served	4235 Residents

^{*} See PMP Appendix D for Notes

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Date of Notice: March 6, 2023

NOTICE OF RIGHT TO APPEAL ENVIRONMENTAL DETERMINATION

PLANNING DEPARTMENT

PROJECT NAME/NUMBER: Allied Gardens Community Park General Development Plan Amendment - Dog Off-Leash Area

COMMUNITY PLAN AREA: Navajo **COUNCIL DISTRICT:** District 7

LOCATION: Allied Gardens Community Park

PROJECT DESCRIPTION: The Proposed Project includes approval of a General Development Plan (GDP) Amendment for the design and construction of a dog off-leash area (DOLA) of approximately 0.6 acres within the Allied Gardens Community Park. The DOLA includes a standard 4-foot high chain-link fence with entry vestibules, and a large and small dog pen. The DOLA will also include pedestrian walkways, vehicular access areas for maintenance purposes, and vegetative screening along the south portion of the Allied Gardens Aquatic Complex, adjacent to the Project.

ENTITY CONSIDERING PROJECT APPROVAL: City of San Diego

ENVIRONMENTAL DETERMINATION: This activity is categorically exempt from CEQA pursuant to State CEQA Guidelines Sections 15301 (Existing Facilities), 15303 (New Construction or Conversion of Small Structures), 15304 (Minor Alterations to Land), and 15311 (Accessory Structures).

ENTITY MAKING ENVIRONMENTAL DETERMINATION: City of San Diego Mayor-Appointed Designee.

STATEMENT SUPPORTING REASON FOR ENVIRONMENTAL DETERMINATION:

The City of San Diego conducted an environmental review that determined the project would not have the potential for causing a significant effect on the environment pursuant to State CEQA Guidelines Section 15301 (Existing Facilities) which consists of the operation, repair, maintenance, permitting, leasing, licensing, or minor alteration of existing public or private structures, facilities, mechanical equipment, or topographical features, involving negligible or no expansion of existing or former use; Section 15303 (New Construction or Conversion of Small Structures) which consists of consists of construction and location of limited numbers of new, small facilities or structures; installation of small new equipment and facilities in small structures; and the conversion of existing small structures from one use to another where only minor modifications are made in the exterior of the structure; Section 15304 (Minor Alterations to Land) which consists of minor public or private alterations in the condition of land, water, and/or vegetation which do not involve removal of healthy, mature, scenic trees except for forestry or agricultural purposes; and Section 15311 (Accessory Structures) which consists of the construction, or placement of minor structures accessory to (appurtenant to) existing commercial, industrial, or institutional facilities. The exceptions

listed in CEQA Guidelines Section 15300.2 would not apply in that no cumulative impacts were identified; no significant effects on the environment were identified; the project is not adjacent to a scenic highway; no historical resources would be affected by the action; and the project was not identified on a list of hazardous waste sites pursuant to Section 65962.5 of the Government Code.

CITY CONTACT: Shamli Tarbell, Park Designer, City of San Diego Parks and Recreation Department

MAILING ADDRESS: 202 C Street, MS 35, San Diego, CA 92101

PHONE NUMBER/E-MAIL: (619) 602-9016 / STarbell@sandiego.gov

On March 6, 2023, the City of San Diego made the above-referenced environmental determination pursuant to CEQA. This determination is appealable to the City Council. If you have any questions about this determination, contact the City Contact listed above.

Applications to appeal the CEQA determination to the City Council must be filed with the Office of the Clerk within 5 business days from the date of the posting of this Notice (March 13, 2023). Appeals to the City Clerk must be filed via e-mail or in-person as follows:

- 1. Appeals filed via Email: The Environmental Determination Appeal Application Form <u>DS-3031</u>can be obtained at https://www.sandiego.gov/sites/default/files/legacy/developmentservices/pdf/industry/forms/ds3 031. Send the completed appeal form (including grounds for appeal and supporting documentation in pdf format) by email to Hearings1@sandiego.gov by 5:00p.m. on the last day of the appeal period; your email appeal will be acknowledged within 24 business hours. You must separately mail the appeal fee by check payable to the City Treasurer to: City Clerk/Appeal, MS 2A, 202 C Street, San Diego, CA 92101. The appeal filing fee must be United States Postal Service (USPS) postmarked before or on the final date of the appeal.
- 2. Appeals filed In-Person: The Environmental Determination Appeal Application Form DS-3031 can be obtained at: https://www.sandiego.gov/sites/default/files/legacy/developmentservices/pdf/industry/forms/ds3 https://www.sandiego.gov/sites/default/files/legacy/developmentservices/pdf/industry/forms/ds3 https://www.sandiego.gov/sites/default/files/legacy/developmentservices/pdf/industry/forms/ds3 <a href="https://www.sandiego.gov/sites/default/files/legacy/developmentservices/pdf/industry/forms/ds3 <a href="https://www.sa

The appeal application can also be obtained from the City Clerk, 202 'C' Street, Second Floor, San Diego, CA 92101.

This information will be made available in alternative formats upon request.

POSTED ON THE CITY'S CEQA WEBSITE

POSTED: <u>3/6/2023</u>

REMOVED: 3/13/2023

POSTED: E. Ramírez Manriquez

NOTICE OF EXEMPTION

TO: X Recorder County Clerk
P.O. Box 1750, MS-A-33
1600 Pacific Hwy, Room 260
San Diego, CA 92101-2422

Office of Planning and Research 1400 Tenth Street, Room 121 Sacramento, CA 95814 FROM: City of San Diego Planning Department 9485 Aero Drive, MS 413 San Diego, CA 92123

<u>PROJECT TITLE</u>: Allied Gardens Community Park General Development Plan Amendment - Dog Off-Leash Area

<u>PROJECT LOCATION-SPECIFIC:</u> The project is located within Allied Gardens Community Park (5155 Greenbrier Ave, San Diego, CA 92120) in the Navajo Community Planning Area in Council District 7.

PROJECT LOCATION-CITY/COUNTY: San Diego/San Diego

DESCRIPTION OF NATURE AND PURPOSE OF THE PROJECT:

The Proposed Project includes approval of a General Development Plan (GDP) Amendment for the design and construction of a dog off-leash area (DOLA) of approximately 0.6 acres within the Allied Gardens Community Park. The DOLA includes a standard 4-foot high chain-link fence with entry vestibules, and a large and small dog pen. The DOLA will also include pedestrian walkways, vehicular access areas for maintenance purposes, and vegetative screening along the south portion of the Allied Gardens Aquatic Complex, adjacent to the Project.

NAME OF PUBLIC AGENCY APPROVING PROJECT: City of San Diego

NAME OF PERSON OR AGENCY CARRYING OUT PROJECT: City of San Diego Parks and Recreation Department, 202 C Street, MS 35, San Diego, CA 92101. Contact: Shamli Tarbell, Park Designer. E-mail: STarbell@sandiego.gov. Phone Number: (619) 602–9016

EXEMPT STATUS:

- () MINISTERIAL
- () DECLARED EMERGENCY
- () EMERGENCY PROJECT
- (X) CATEGORICAL EXEMPTION: <u>CEQA Guidelines Sections 15301 (Existing Facilities)</u>, <u>15303 (New Construction or Conversion of Small Structures)</u>, <u>15304 (Minor Alterations to Land)</u>, <u>and 15311 (Accessory Structures)</u>
- () STATUTORY EXEMPTION
- () COMMON SENSE EXEMPTION

REASONS WHY PROJECT IS EXEMPT:

The City of San Diego conducted an environmental review that determined the project would not have the potential for causing a significant effect on the environment pursuant to State CEQA Guidelines Section 15301 (Existing Facilities) which consists of the operation, repair, maintenance, permitting, leasing, licensing, or minor alteration of existing public or private structures, facilities, mechanical equipment, or topographical features, involving negligible or no expansion of existing or former use; Section 15303 (New Construction or Conversion of Small Structures) which consists of the construction and location of limited numbers of new, small facilities or structures;

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CONTACT PERSON: Edgar Ramirez Manriquez, Associate Planner

City of San Diego Planning Department

9485 Aero Drive, MS 413 San Diego, CA 92123

IF FILED BY APPLICANT:

1.ATTACH CERTIFIED DOCUMENT OF EXEMPTION FINDING
2.HAS A NOTICE OF EXEMPTION BEEN FILED BY THE PUBLIC AGENCY APPROVING THE PROJECT?
(X)YES ()NO

IT IS HEREBY CERTIFIED THAT THE CITY OF SAN DIEGO HAS DETERMINED THE ABOVE ACTIVITY TO BE EXEMPT FROM CEQA.

Elena Pascual, Senior Planner

City of San Diego Planning Department

3/14/2023 Date

CHECK ONE:

(X)SIGNED BY LEAD AGENCY

DATE RECEIVED FOR FILING WITH COUNTY CLERK OR OPR:

() SIGNED BY APPLICANT



Attachment B

Environmental Determination (NORA)		
Environmental Planner	Edgar Ramirez Manriquez (<u>EdgarR@sandiego.gov</u>)	
Project Name	Allied Gardens Community Park General Development Plan Amendment - Dog Off-Leash Area	
Environmental Determination	This activity is categorically exempt from CEQA pursuant to State CEQA Guidelines Sections 15301 (Existing Facilities), 15303 (New Construction or Conversion of Small Structures), 15304 (Minor Alterations to Land), and 15311 (Accessory Structures).	
Date NORA Posted	03/06/2023	
Date NORA Removed	03/13/2023	