DATE: January 31, 2017

TO: Honorable Members of the Committee on Public Safety and Livable Neighborhoods

FROM: Councilmember Chris Cate, Chair, Committee on Public Safety and Livable Neighborhoods

SUBJECT: Public Safety and Livable Neighborhoods Committee Work Plan

As Chair of this important committee, I appreciate the opportunity to share my 2017 Work Plan for the Committee on Public Safety and Livable Neighborhoods. This Work Plan is created to reflect my priorities as well as many of the priorities outlined in the priority memos of fellow Committee members.

The Committee on Public Safety and Livable Neighborhoods covers a wide range of important topics, including police, fire, neighborhood parks, recreation programs, youth services, senior services, maintenance assessment districts, community development block grants, code enforcement, graffiti abatement, lifeguards, veteran’s services, libraries, homeless services, consumer protection, homeland security, volunteerism, special event permits, emergency medical services, gang prevention and intervention, and citizens review board on police practices. My goal is to have the items below covered by the Committee over the course of the next year as time permits. We have important work to accomplish this year and I look forward to working with my colleagues to improve public safety and ensure livable neighborhoods for all San Diegans.

POLICE:

Police Officer Recruitment and Retention Plan
The Committee will receive an updated report on SDPD recruitment efforts and attrition rate, as well as request that further evaluation be done to identify additional ways to address officer staffing issues. In addition, the Committee will evaluate ways to enhance the efforts of the SDPD Recruitment Unit to ensure they have all the tools and resources they need to effectively recruit police officers for our City.

Update on the Implementation of the Police Department’s Five-Year Plan
The Committee will request an update on the Police Department’s Five-Year Plan and assess the progress of those priorities. Last year, the San Diego Police Department updated its Five-Year Plan, which placed an
emphasis not only on restored officer staffing levels but also on critical facility, equipment, and Information Technology needs. Some of those priorities include funding for police facility upgrades, body worn cameras, the replacement of our Computer Aided Dispatch (CAD) system, and many others.

Prioritizing San Diego’s Community Policing Programs and Improving Police/Community Relations
Any successful police department relies on strong relationships with the community and prioritizes community involvement. The Committee will receive an update from SDPD detailing their current community policing programs and strategies and then find new ways to further expand current efforts to promote better relationships between the community and SDPD. In addition, the Committee will receive an update from the following Boards and Commissions in regards to the important work they do to improve and foster those relationships:

- Newly formed Community Advisory Board on Police/Community Relations,
- Community Review Board on Police Practices (CRB).

Implementation of AB 953
AB 953 is legislation that was introduced and passed by the State Legislature requiring local law enforcement to collect specific information regarding police stops. The Committee will work to track when the State will adopt a final version of their reporting policies and requirements, and work with SDPD to ensure AB 953 is appropriately implemented. The Committee will also work with SDPD to ensure they have the tools and resources necessary to implement the legislation.

Implementation of AB 2298
AB 2298 is legislation that was introduced and passed by the State Legislature outlining reforms to the gang member documentation process. The Committee will track and receive updates on how San Diego Police Department will be implementing AB 2298 and the development of best practices.

Increase the Number of Police Investigative Service Officers (PISO) and Update on Neighborhood Parking Protection Ordinance (OVO)
The City should prioritize funding to hire additional PISO officers and ensure that each SDPD division is assigned the appropriate number of PISO officers based on where the need is greatest to ensure the proper enforcement of the Neighborhood Protection Ordinance. In addition, the Committee will receive an update from SDPD regarding the Neighborhood Parking Protection Ordinance and evaluate whether changes need to be made in order to ensure the ordinance is as effective as possible.

Marijuana Dispensary Enforcement and Proposition 64 Implementation
With the recent passage of Proposition 64, the need to improve the enforcement of illegal marijuana dispensaries must be a priority. While the City has made progress in shutting down illegal marijuana dispensaries, more must be done to ensure the City Attorney’s office and SDPD have all the tools and resources necessary to reduce the lengthy process of shutting down illegal dispensaries. In addition, the Committee will receive a report on how SDPD and the City Attorney’s office plans to enforce the various new marijuana laws and regulations outlined in Proposition 64. The Committee will also pursue the designation of marijuana businesses as a Vice-regulated business and institute a fee to cover the costs associated with enforcement and monitoring of regulated businesses, and the closure of illegal businesses. Bringing marijuana storefronts under the purview of Vice Operations will bolster compliance actions and mitigate potential negative impact to the surrounding communities.
ADDITONAL REPORTS TO COMMITTEE

- Report from San Diego Police Department regarding updates on the implementation of the PERF Recommendations.
- Receive reports from the San Diego Police Department regarding the impact of AB 109, Proposition 47, and Proposition 57.
- Receive updates from San Diego Communications Department regarding Dispatch call wait times.

FIRE-RESCUE/LIFEGUARDS:

San Diego Fire-Rescue Department Citygate Standard of Response Coverage Study
The Committee will receive a presentation from the San Diego Fire-Rescue Department and Citygate Associates on the new, updated Standard of Response Coverage Study. The last time a similar study was conducted and released was in 2011. This new study will provide us with the newest and most up-to-date information on San Diego’s response coverage and where potential service gaps exist in the City. It will provide us with information to determine where new fire facilities or programs are needed to provide the best services to our residents.

San Diego Fire-Rescue Department Lifeguard Services Division Dispatch and Operations Study
The Committee will receive a presentation from the San Diego Fire-Rescue Department Lifeguard Services Division and Citygate Associates on the new, updated Lifeguard Services Division Dispatch and Operations Study. This report should give the City a better understanding of recommendations that can improve the effectiveness and efficiency of the Lifeguard Division and identify resource needs to ensure quality lifeguard services.

HOMELESSNESS:
Reducing homelessness throughout the City of San Diego should be one of our top priorities for 2017. Homelessness is no longer an issue that is specific to downtown as it continues to affect beach communities as well as other neighborhoods throughout the City. This year, the Mayor announced a slate of new proposals to further tackle homelessness head-on. Working in concert with the Mayor’s office, the Committee will make it a priority to work diligently and expeditiously to support the implementation of these and other homelessness initiatives. In addition, the Committee will receive the following reports and updates:

- Update on the “Housing Our Heroes” initiative that set the goal of securing housing for 1,000 homeless veterans.
- Update from the merging of the San Diego Regional Continuum of Care Council and the Regional Task Force on the Homeless and receive information on the upcoming Homeless Management Information system (HMIS).
- Update from the Homeless Outreach Team (HOT), Psychiatric Emergency Response Team (PERT), and the Serial Inebriate Program (SIP).
- Update from the City Attorney’s office regarding the San Diego Misdemeanants At-Risk Track (SMART) pilot program.
- The Committee will also receive updates from various organizations, providers, and stakeholders engaged in the topic of homelessness to ensure effective cooperation between all those involved with combating homelessness.
OFFICE OF HOMELAND SECURITY:

Unmanned Aircraft System (Drone) Policy
Unmanned Aircraft System (Drones) is an exciting new technology that has many important and legitimate uses. It is an emerging technology that San Diego should embrace and foster as an important part of the innovation economy. In order to protect drone users, the drone industry, as well as ensure public safety, clear and enforceable regulations need to be adopted by the City. The Committee will review a drone public safety policy crafted jointly by the Mayor, the Office of Homeland Security, and my office.

ADDITIONAL REPORTS TO COMMITTEE
- Receive updates on continued enhancement of the City’s emergency shelter capabilities.
- Receive updates on efforts from OHS in the development of community-level evacuation guides and references.

YOUTH ISSUES:

Commission on Gang Prevention and Intervention
The Commission plays a crucial role in the development of a strategic, coordinated, and collaborative effort between various community stakeholders to curtail and prevent gang involvement among our youth and community-at-large. The Committee will receive bi-annual updates to the Gang Commission’s Five-Year Strategic Collaborative Approach and identify ways the Council can support the efforts and initiatives led by the Commission. The Committee will also hold a special joint meeting of the PS&LN Committee and the Commission on Gang Prevention and Intervention, in order to help facilitate additional cooperation.

Trauma-Informed Approach to Address and Prevent Gang Violence
The Committee will continue to advocate for city-wide training on a trauma-informed approach to address and prevent gang violence. The City of San Diego passed a resolution in July of 2015 in support of a trauma-informed approach and the committee will continue to do its part in ensuring its implementation as comprehensively as possible.

Restorative Justice
The Committee will advocate for greater emphasis and use of restorative justice programs by collaborating with local and regional organizations leading the charge on this approach. The Committee will also receive an update from the City Attorney’s office regarding their Community Justice Initiative (Community Courts) and identify ways to strengthen the program.

ADDITIONAL REPORTS TO COMMITTEE
- Update from the Workforce Partnership Program.

SAFE AND LIVABLE NEIGHBORHOODS AND QUALITY OF LIFE ISSUES:

Prostitution Impact Panel (PIP) Program
The Committee will receive a report from the City Attorney’s office regarding its Prostitution Impact Panel Program. Prostitution remains a significant issue within the City of San Diego and the Committee will work to identify ways to help reduce the number of customer-side prostitution offenders and businesses that exploit women.
Human Trafficking
The issue of human trafficking continues to be an issue throughout the country, particularly right here in San Diego. The FBI identified San Diego as one of 13 cities in the Country designated as a “high intensity child prostitution area.” The Committee will receive regular reports on how the City of San Diego is partnering and collaborating with other organizations and governmental agencies to protect victims of human trafficking and hold those supporting trafficking accountable. In addition, the Committee will be requesting direction from the City Attorney’s office on what additional steps are necessary to increase the enforcement of illegal prostitution operations in massage-type businesses.

Expand the City’s Traffic Signal Optimization Program
As San Diego’s population continues to expand in dense neighborhoods, traffic congestion and commuting times will continue to be heavily impacted. Traversing through key transit corridors in and throughout the City has proven difficult, especially during peak hours. The City successfully implemented traffic signal optimization on the western part of Mira Mesa Boulevard and has seen significant improvement. The Committee will continue to advocate for the funding of signal optimization for traffic-impacted areas throughout San Diego.

Prioritize Funding for Street Lights
Well-lit streets play a critical role in promoting safe and livable neighborhoods as well as in helping deter crime. Currently, there is a long list of locations throughout the City identified by the Transportation and Storm Water Department as candidates for street light installation. Given that many of these locations have been identified by police as high-crime areas, the Committee will advocate for the prioritization of additional funding toward the installation of these street lights to promote public safety and livable neighborhoods.

Prioritize Funding for V-Calm Signs
One of the most frequent requests received from residents throughout San Diego is for traffic calming measures to help address neighborhood speeding issues. Streets that are prone to excessive vehicular speeding pose a significant public safety issue and negatively impacts to the quality of life of our neighborhoods. V-Calm signs are common tools frequently recommended by the City’s Traffic Engineering Division as a traffic calming solution. As such, the City should prioritize additional funding in order to install V-Calm signs for streets and neighborhoods identified as candidates for traffic calming.

ADDITIONAL REPORTS TO COMMITTEE:
- Update on the implementation status of recommendations from the 2015 audit on the City of San Diego Code Enforcement Division.
- Update on the implementation status of recommendations outlined in the 2014 audit on the City of San Diego’s Graffiti Program.

CC: ay

cc: Honorable Mayor Kevin L. Faulconer
    Honorable Councilmembers
    Honorable City Attorney Mara Elliot
    Andrea Tevlin, Independent Budget Analyst
Thank you for seeking my input on the 2017 priorities for the Committee on Public Safety and Livable Neighborhoods (PS&LN). Public safety is the most important responsibility of local government, and I am honored to serve as vice chair of this committee. I look forward to working with the committee and the community to address the public safety needs of our City.

I’ve outlined below several priorities for the PS&LN committee to consider this year:

**Addressing police recruitment and retention**

One of the most pressing public safety concerns we face as a city is a lack of police protection due to unfilled vacancies. As of December 2016, there were 180 budgeted vacancies on the San Diego Police force (1,859 filled positions out of 2,039 budgeted positions). Over the previous three fiscal years, an average of 13 officers per month have left the department. We need to redouble our efforts to build a strong police department to protect all of San Diego’s neighborhoods. Here are the strategies I suggest the committee employ to improve officer recruitment and retention:

- Many SDPD officers live outside of the City, and I would like to explore options such as special vouchers, affordable housing units, and low-cost housing loans to encourage officers to live in the communities that they serve.
- PS&LN should identify resources to fund additional recruitment and retention efforts by SDPD in FY2018 (the City allocated $4.0 million in FY2017).
- PS&LN should also explore new and effective ways of attracting candidates from diverse backgrounds to apply for police positions.
• The committee should also examine civilian staffing deficiencies and consider changing the hiring process to fill vacancies in those roles more quickly.

**Identifying areas for improvements to public safety technology**
PS&LN should investigate whether there are improvements or upgrades in technology that can be made to help Police, Fire-Rescue and Lifeguards respond to residents more efficiently and ensure that the rights and privacy of residents are protected.

I would like to work with the members of PS&LN to identify resources to support the 9-1-1 Computer-Aided Dispatch replacement program so that it can be fully deployed by the projected October 2017 date.

PS&LN should also focus on making sure that SDPD has the technology it needs to adhere to AB 953, a bill that requires police officers to collect and report demographic data on the individuals that they stop. In addition to the required reporting at the state level, PS&LN should consider developing a policy that requires SDPD to report stop data at the local level.

**Ensuring the timely completion of fire stations and preparing for updated Citygate and CIP recommendations**
The committee should carefully monitor the budget and timeline for construction of Fire Station 50 (at Nobel Drive) and the proposed station at UCSD to ensure that they are built on time and adhere to their respective budgets. I’ve received positive feedback from the residents of University City about the “fast-response squad” stationed on Governor Drive, and I propose that PS&LN support the continuation of this important emergency service to South University City.

The City should be prepared for the updated Citygate and CIP fire station recommendations, and PS&LN should identify resources for the proposed priority fire stations and “fast-response squads.” PS&LN should conduct an annual progress review of the implementation of these recommendations.

A review of Police, Fire-Rescue and Lifeguard response times and false alarm rates should also be conducted.

**Expanding community oriented policing and empowering Neighborhood Watch programs**
Fostering an amicable, cooperative relationship between the community and the police is critical to advancing our public safety goals as a city. PS&LN should continue to explore opportunities to work with non-profit organizations, faith communities, and schools to build relationships of trust and respect between police officers and community residents.

PS&LN should develop a plan for the Mayor’s Office to conduct a nationwide Police Chief search upon the retirement of the current Police Chief. This search should include community workshops, online input, and reports from the Mayor’s office to PS&LN to collect valuable input from all communities and encourage transparency throughout the process. The Mayor’s Office should also take input and recommendations from the Citizen’s Advisory Board on Police/Community Relations to make the best possible decision regarding the future leader of SDPD.
Additionally, the committee should discuss youth programming that promotes careers in public safety. The City could expand its existing Cadet Program, which currently accepts people aged 16-21, to include younger children. In addition, the City could adopt its own version of the youth-focused Explorer Program, which is a partnership between the County Sheriff’s Department and the Boy Scouts of America. The City’s program could include partnerships with San Diego Unified School District, Girl Scouts, and other youth-serving organizations. Introducing young people to public safety careers early on can inspire them to pursue a career in law enforcement.

Engaging community members in the protection of their own neighborhoods through Neighborhood Watch programs has been effective at reducing crime and strengthening police-community relations. PS&LN should develop strategies for expanding Neighborhood Watch programs throughout the City, and providing education, training, and signage for both newly formed and existing groups.

**Monitoring emergency response times**

Last spring, the City took action to address 9-1-1 call delays by filling dispatcher vacancies, substantially increasing salaries, and implementing operational changes. As a result of these changes, 93% of emergency calls were answered within 10 seconds in November, an improvement over the rate of 67% answered within 10 seconds in April. I propose that we continue to evaluate 9-1-1 response times on a monthly basis to ensure that San Diego is continuing to meet or surpass the national standard of 90% of calls answered within 10 seconds. There should also be a consistent review by PS&LN of wait times for non-emergency calls.

I propose that we continue to evaluate the operations of American Medical Response (AMR) to ensure that they are adequately serving residents.

**Addressing homelessness**

PS&LN should request a briefing from Stacie Spector, Senior Advisor for Housing Solutions, as well as SDPD’s Homeless Outreach Team, to ensure that it has the most up-to-date information on this issue.

The committee should also request an update from the merging Regional Task Force on the Homeless and Regional Continuum of Care Council to learn about forthcoming data from the local Homeless Management Information System (HMIS) and Point In Time Count. These organizations could also provide an update on the status of the implementation of the Coordinated Access and Housing Placement System (CAHP).

Continuing to monitor the progress of City-related homeless services to make sure that they are meeting benchmarks and are adhering to the Housing First model should be another priority of our committee.

**Expanding traffic signal optimization**

PS&LN should recognize the areas that have experienced the positive effects of traffic signal optimization and continue to implement well-engineered signal optimization in the most heavily
congested roadways. PS&LN should explore the feasibility of signal optimization on major thoroughfares, such as Genessee Avenue, El Camino Real and La Jolla Village Drive.

**Combating human trafficking**

Human trafficking is a thriving industry in San Diego. A recent study done by the University of San Diego and Point Loma Nazarene University estimated that the total trafficking industry in San Diego generated $810 million in revenue in 2013 and stated that the average age of a trafficked victim is just 16 years old. PS&LN should work to promote collaboration between City Council, SDPD, the City Attorney, District Attorney and federal agencies to strengthen efforts to protect victims and hold perpetrators accountable for their crimes.

**Preparing for potential impacts of Proposition 64**

PS&LN should receive a full briefing from SDPD on its plans for responding to the implementation of Proposition 64. The committee should work to ensure that the safety provisions of Proposition 64 are enforced, including upholding protections for children, requiring purchasers to be 21, banning advertising directed toward minors, prohibiting marijuana businesses next to schools, and requiring clear labeling and independent product safety testing. PS&LN should also consider ways to curtail the potential emergence of illegal operations while industry regulations are being established. Finally, PS&LN should take input from state and local law enforcement, as well as research entities, to proactively address the issues surrounding the prevention, enforcement, and prosecution of driving under the influence of marijuana.

**Additional programs for review:**

- SDPD 5-year plan implementation
- Lifeguard 5-year plan
- Graffiti Tracker Program
- Commission on Gang Prevention and Intervention
- Police body-worn cameras
- Citizens’ Review Board on Police Practices
- SDPD Beach Team
- Parking District Advisory Board
- Youth Commission
- Citizen Emergency Response Team (CERT)
- Retired Senior Volunteer Patrol (RSVP)

Thank you for your consideration of the priorities I've outlined here. If you have questions, please reach out to my Chief of Staff, Jamie Fox, at jfox@sandiego.gov or (619) 236-6611.
DATE: January 16, 2017

TO: Councilmember Chris Cate, Chair, Public Safety and Livable Neighborhoods Committee

FROM: Councilmember Christopher Ward, Third Council District

SUBJECT: Public Safety & Livable Neighborhoods Committee Priorities for 2017

In response to your request for priorities for the Public Safety & Livable Neighborhoods Committee, I offer the following suggestions as we develop our work plan:

San Diego Police Department

- Despite the Memorandum of Understanding entered into between the City and the Police Officers Association last year, recruitment and retention of SDPD sworn officers remains a concern. Staffing levels need to be regularly examined at the committee in order to keep the public aware of these challenges and provide the committee an opportunity to make recommendations and adjustments.

- The committee should be provided updates on progress towards the five-year plan for the Police Department, which calls for staffing levels of 2124 officers, to ensure that while we address retention, we remain committed to recruitment and the growth of the department to meet the needs of our neighborhoods.

- Like many City facilities, SDPD buildings have suffered from deferred maintenance and lack of capital improvements. I ask the committee to review the building assessments of SDPD facilities included in the report to the Infrastructure Committee, specifically facilities for Traffic Division, K9 and SWAT teams.

- AB 953 requires law enforcement agencies to collect basic information on police stops in responses to growing concerns about racial profiling and police misconduct. I ask the committee to provide an update, cost estimate and status of implementation.

- While planning occurs for the future of the Qualcomm Stadium parking lot, the committee should consider SDPD’s use of that property for its Emergency Vehicle Operations Course (EVOC). Redevelopment of that site may require relocation or an alternative plan for EVOC training for our police officers.

- Propositions 47 and 57 impact our officers interaction related due to reclassification of criminal offenses. I request you docket an update on both Propositions’ impact from SDPD and the City Attorney to ensure we remain aware of all public safety trends. Additionally, I request the committee works with the Mayor’s Director of State
Government Affairs so we are positioned to secure our share of expected State budget savings.

- Thanks to increased compensation approved in 2016, wait times for 911 are meeting stated goals and vacancies are being filled. However, wait times for the police non-emergency lines continue to be problematic. The committee should request analysis on potential changes to automate and improve (619)531-2000 and explore how these may better integrate under a 311 system.

- AB 2298 requires notice before designating someone as a suspected gang member. I ask that the committee work with the Commission on Gang Prevention and Intervention to work on implementation and development of best practices.

- The committee should receive periodic updates on the implementation of the new Computer Assisted Dispatch System to ensure it remains on track and service is uninterrupted.

- The committee should be briefed on the purchase, use policy, and deployment of technological law enforcement tools by SDPD including body-worn cameras, shot-spotters, license plate readers, etc. to ensure proper and responsible implementation.

- With the passage of Measure G in November 2016, the committee should receive regular updates from the Community Review Board on Police Practices to demonstrate transparency and ensure independence of the Board.

**San Diego-Fire Rescue**

- While the San Diego Fire-Rescue Department has not seen the same decrease and attrition in staff as the SDPD, we have only see the department grow from 858 individuals in 2004 to 863 individuals in 2017. I request the committee study what appropriate staffing levels are to meet our increased population and calls for service in our neighborhoods.

- The committee should be provided an update on the implementation of the Citygate report, particularly planned facilities and future operational costs. Additionally, the committee should update the report and needs-list accordingly.

- Update the committee on plans for the San Diego Fire-Rescue Department to run a paramedic training program, specifically related to budget and projected number of recruits in FY 2018.

- The committee should provide oversight of emergency medical services-related contracts and services to ensure compliance, improve response times, and to ensure the best delivery of services.

**San Diego Lifeguards**

- Update the committee on annual rescue numbers – including ocean, river, and cliff teams.

**Homelessness Programs and Services**

- The committee should urge the Mayor and City Council to declare a State of Emergency on Homelessness. Similar efforts across the nation have enabled localities to fast-track and create streamlined processes for the construction of affordable housing, have provided cities with more administrative authority and flexibility in contracting for services and allocating resources in response to the homelessness crisis. Such declarations also made it
easier for nonprofits and faith-based institutions to operate shelters and safe parking programs, and has also opened up the possibility for the use of city facilities for the same purpose. In doing so, the City will also call on state and federal partners to intervene and provide additional investments in the support systems that have been defunded or simply underfunded to meet the growing level of need.

- The committee should develop a work plan for a five-year commitment to reduce homelessness with measurable objectives and ongoing assessment of efforts.
- The committee should receive regular updates and provide oversight over the Housing our Heroes: The 1,000 Homeless Veterans Initiative in addition to the San Diego Housing Commission’s Homelessness Action Plan.
- In partnership with the Smart Growth and Land Use Committee, the Office of the City Attorney, and the San Diego Housing Commission, identify long-standing nuisance properties such as run-down motels and/or dilapidated or abandoned residential buildings. Cities have compelled the owners of nuisance properties to correct those conditions. If the owner fails to do so, the municipality can use its powers to correct, or abate, the conditions itself. Nuisance abatements have presented unique opportunities to convert property to affordable housing or supportive housing, and have helped to restore the quality of life in neighborhoods.
- The committee should review and update policies related to inclement weather shelter for the homeless. Discussion should include the criteria for and definition of inclement weather, the notification process, and the process for siting/placement of temporary shelter(s).
- The committee should undergo a comprehensive review of its homeless services providers and associated Conditional Use Permits to ensure the best and most efficient use of resources. The ongoing monitoring will ensure that services are achieving desired results and are in line with best practices.
- The committee should request a status update regarding the timeline for the relocation of the Neil Good Day Center.
- The committee should monitor the City’s Serial Inebriate Program and Homeless Outreach Team to review efficacies, ensure they have adequate resources to fulfill their purpose, and identify necessary expansion opportunities.
- The committee should review policies and procedures that address the environmental conditions of our streets where homeless individuals congregate and aim to provide clean and safe conditions (i.e. provide trash bins, sanitary facilities, public restrooms; restrict street food or amenity provisions; etc.).

**Human Trafficking**

- The committee should receive updates from those involved in increasing awareness and combatting human trafficking and look for additional collaboration between SDPD, the City Attorney, the District Attorney, and federal agencies.

**Implementation of the Adult Use of Marijuana Act**

- The committee should ensure that the City is responsibly regulating use, business license requirements, and other requirements outside the purview of the Smart Growth and Land Use Committee to reduce potential impacts and maintain public safety and neighborhood quality of life.
Thank you for your consideration of these priorities. If you have any questions please contact my office at (619) 236-6633.

cc:
Honorable Mayor Kevin Faulconer
Honorable City Attorney Mara Elliot
Andrea Tevlin, Independent Budget Analyst
Liz Maland, City Clerk
Allen Young, Public Safety and Livable Neighborhoods Committee Consultant
DATE: January 19, 2017
TO: Councilmember Chris Cate
Chair, Public Safety and Livable Neighborhood Committee
FROM: Councilmember Lorie Zapf
SUBJECT: Public Safety and Livable Neighborhood Committee Priorities for 2017

I am pleased to join the Public Safety and Livable Neighborhoods Committee once again and I look forward to collaborating with my committee colleagues. In response to your memo requesting for this year’s priorities for the PS&LN Committee, I would like to suggest the following recommendations to be discussed:

- **Human Trafficking Awareness**
  - San Diego is a hotspot for international sex trafficking and is listed as a top 13 “High Intensity Child Prostitution Area.” I ask that the committee work together along with stakeholders to combat human labor and sex trafficking, raise awareness, and connect victims to services.

- **Homeless & Housing Solutions**
  - With the passage of Propositions 47 and 57, there has been an exponential increase in aggressive transients throughout the City affecting the well-being and safety of our neighborhoods. I request on-going discussion and continued updates on homeless and housing solutions and advocacy for funding from the State to implement programs related to Propositions 47 and 57.

- **Lifeguard Division Five Year Needs Assessment Report**
  - Receive regular status reports to determine staffing, equipment facility and support needs.

- **Increased Minority Recruitment within the San Diego Public Safety Departments**
  - Continued updates on the Police, Fire-Rescue and Lifeguard Services efforts to outreach and recruit men and women of color.
• **Expansion on Youth Literacy Programs and continued Library Hours**
  o Continue to work with our communities to maximize usage of our libraries and support youth literacy and reading programs to ensure that our students are proficient in reading by the 3rd grade.

• **Improve efficiency efforts for Code Enforcement Officers**
  o Explore ways to improve efficiencies and processes for code enforcement officers when responding to property improvement, permitting and noise violations and re-establish the Volunteer Code Enforcement Program to assist with insufficient staffing levels.
  o Consider contracting with private Code Enforcement services as done in other California cities.
  o Increasing code enforcement staff under City Attorney’s jurisdiction.

• **Increase the use of volunteers in certain City operations.**
  o There are countless people throughout the City who are willing to volunteer their time to help with neighborhood improvements, and take care of other City functions. I think the committee should explore how barriers might be removed to allow volunteers to take on some of these duties, which will not only decrease costs, but will potentially allow City Departments to utilize the time and talent of willing volunteers and increase civic pride and a sense of community.

• **Expansion of Senior Services**
  o I would like to advocate for continued services for our senior population which includes accessibility, transportation and meals as well as soliciting advice from non-profits and stakeholders and apply for more grant funding through SANDAG and the County.

• **Emergency Services**
  o Receive regular updates on the response times of citywide Emergency Services and consider measures for improvement.

• **Community Courts and Restorative Justice**
  o Seek ways to strengthen the Community Court program and implement nationwide restorative justice best practices to discourage young or first-time offenders from becoming violent felons.
Thank you for inviting the members of the City Council to submit their recommendations to the Public Safety and Livable Neighborhoods Committee for the upcoming year. The following are my priorities for the upcoming year:

- In 2015, the Office of the City Auditor released an audit on the Code Enforcement Division. Many of the recommendations, including streamlining efforts, are supposed to be completed by June. I recommend a report on the status of the implementations and the positive impact of the solutions.

- Police recruitment and retention continues to be a top priority of the Council. The Committee should continue to receive updates on the current efforts, as well as work to add new ways to assist the Police Department with this issue.

- Homelessness has increased dramatically in San Diego over the last year. The City has consistently dealt with higher levels of homelessness than other municipalities for a variety of reasons. As the Mayor and Council have indicated over the past several months, solving this issue is a top priority for 2017. This Committee should work with the Mayor to ensure that homeless service providers are operating efficiently and effectively.

- The City of San Diego currently does not receive its fair share of federal and state homelessness funding. This Committee should work with the City’s lobbyists and other elected officials to prioritize areas where the City can increase its funding allocation for homelessness. In addition, the Committee should work with the San Diego Housing Commission to ensure the dollars currently being received are being spent effectively.

- As part of the Mayor’s proposed infrastructure streamlining efforts, Fire & Lifeguard Stations are receiving standardization of their designs for use on multiple stations. I would
recommend a review of these designs in conjunction with the respective departments and the Infrastructure Committee.

• In 2014, the Office of the City Auditor released an audit on the City’s Graffiti Program. As a result of the audit, several large changes were undertaken to centralize the graffiti hotline and streamline the process. I would recommend the Committee review these changes and receive a report on potential next steps and update on the implementation of previous changes.

• California voters passed Proposition 57 in November 2016. This proposition is likely to have similar effects to the City’s crime rate and policing efforts as Proposition 47. In an attempt to monitor these effects, the Committee should work with the Police Department and SANDAG to establish metrics relating to Prop 57.

• The City of San Diego has consistently experienced non-compliant emergency response times under the current contract with Rural Metro/AMR. The Committee should review the current contract and take appropriate measures to incentivize compliance. In addition, the Committee should work with Management to explore the option of putting a new contract out for RFP, in conjunction with the County of San Diego if necessary.

• The City Council funded the implementation of a new CAD system in FY16. The committee should receive a status update on the implementation and review any additional needs that may have arisen in relation to the program since its original funding.

cc: Honorable Mayor Kevin Faulconer
MEMORANDUM

DATE: January 20, 2017

TO: Councilmember Chris Cate, Chair of Public Safety and Livable Neighborhoods Committee

FROM: Councilmember Georgette Gómez, District 9

SUBJECT: 2017 Public Safety and Livable Neighborhoods Priorities

In response to your memo dated January 4, 2017, I am pleased to submit my Public Safety and Livable Neighborhoods Committee priorities for consideration.

PUBLIC SAFETY

Fire, Police and Lifeguards

• Continued monitoring of the 2011 Fire Service Standard of Response Coverage Study (Citygate Report) for the City of San Diego Fire-Rescue Department. In addition, identify funding sources and locations as well as establish timelines for the completion of fire stations listed in the 2011 Citygate report with special attention given to new and future facilities in Council District 9 including the future College Avenue Station and the Home Avenue Station.
• Request a report on the Citizens Review Board on Police Practices as well as the Citizen Advisory Board.
• Request multicultural staffing support to serve the Karen and Arabic communities.
• Examine staffing levels of San Diego Police Department (SDPD) so the City Council can recommend additional adjustments to retain officers.
• The committee should spearhead an in depth analysis of SDPD attrition both before and after the current contract's approval to better understand and address the reasons officers leave SDPD. A similar effort should be pursued to understand why recruiting of new officers is significantly down in recent years.
• Request a review of the SDPD Five-Year Plan to ensure all progress and remaining challenges are documented.
• Initiate the process to seek a new Police Chief by conducting a national search with an outside consultant and include a robust and strong public input.
• Request an update on the local implementation and cost of AB 953, which requires law enforcement agencies to collect basic information on police stops in response to growing concerns about racial profiling and police misconduct.
• Implement AB 953 ahead of the 2018 schedule required under the law.
• Request an update on the San Diego Police Department's community oriented policing efforts, including presentations on the SDPD Quarterly Community Policing Report before this committee.
• Implement the Lifeguard’s 5-year plan.

Code Enforcement
• Request a report to identify improvements in Code Enforcement operational efficiencies and improve response times in order to address substandard housing conditions.

Inmate Population, Gang Prevention, Human Trafficking and Prostitution
• Request a report on implementation strategies for AB 109 and Proposition 47.
• Request a report on implementation of AB 2792 (Truth Act).
• Engage the Commission on Gang Prevention and Intervention in an effort to seek new proactive gang intervention strategies by requesting biannual progress updates to the Committee and also report on implementation of the goals set forth in the 2015–2017 Strategic Action Plan.
• Request direct reporting from the Gang Suppression Unit to the committee on a regular basis.
• Advocate for citywide training on the resolution supporting a trauma-informed approach to address and prevent gang violence.
• Hold a special meeting of the PS&LN and the Commission on Gang Prevention and Intervention to discuss proactive strategies in addressing gang crime and providing services to our youth. This meeting should be help in a community space and at an accessible time in the evening.
• Receive reports from the City Attorney's Office, Criminal Division related to its Prostitution Impact Panel (PIP) program.
• Receive regular reports on how the City’s is collaborating with other offices and governmental agencies to address human trafficking.

Homeless Programs
• Request an update from SDPD's Homeless Outreach Team as early in the year as feasible to review its efficacy and ensure it has adequate resources to fulfill its purpose.
• Request a report from the San Diego Housing Commission regarding “Housing First” efforts and the goal of housing 1000 homeless veterans.

LIVABLE NEIGHBORHOODS

Street Lights
• Ensure that areas of the City that do not have sufficient street lighting or have lighting that is not functioning properly, especially in Council District 9, are prioritized to promote safe and livable neighborhoods and to deter crime.
Youth Services/Youth Workforce Development:

- Request a report from the San Diego Youth Commission regarding the effect of the curfew ordinance.
- Create additional training programs that specifically target youth in underserved areas and provide more workforce opportunities through paid and unpaid internships.
- Request regular updates on the progress of the newly implemented after school programs at City libraries.
- Engage local universities and other non-profit entities in creating additional youth workforce programs.
- Partner with restorative justice programs and other alternatives to SRO officers on campuses.

Public Facilities

- Request an update on libraries hours to ensure all libraries are open 60 hours per week.
- Request a report on the Play All Day Joint-Use Parks Initiative.
- Request a report on implementation of the Pedestrian and Bicycle Master Plans.
- Request and review a report on the implementation of the Chollas Creek Master Plan as well as the status of the Chollas Creek Regional Park.
- Request and review a report on park equivalencies including increasing the availability of Parklets throughout San Diego.
- Request and review a report on the Urban Forestry Five-Year Plan.

cc: Honorable Kevin Faulconer, Mayor
Honorable Mara Elliot, City Attorney
Andrea Tevlin, Independent Budget Analyst
DATE: January 19, 2017

TO: Councilmember Chris Cate, Chair, Public Safety and Livable Neighborhoods Committee

FROM: Councilmember David Alvarez

SUBJECT: 2017 Public Safety and Livable Neighborhoods Committee Priorities

In response to your memorandum the following is a list of issues that the Public Safety and Livable Neighborhoods (PS&LN) Committee should consider this coming year:

- **Implementation of Police Department Five Year Plan and Increasing Civilian Staffing Levels**: The City must continue to implement the Police Department’s Five Year Plan. To support our sworn officers, it is critical that the City have adequate staffing of civilian positions. The elimination of these positions over the years has resulted in slower police non-emergency response times, additional overtime costs, decreased revenues from permit and fee collections, case backlogs and other impacts. The restoration of civilian staff will allow existing sworn officers to return to patrol duties. The Committee should review staffing levels of civilian positions, including 911 and non-emergency dispatch positions that have received much attention, in the Police Department and recommend a strategy to continue to ramp up staffing levels.

- **Community Oriented Policing**: Recent conflicts between law enforcement agencies and civilians across the nation have brought new focus on the need to improve police officers’ interaction with the public they serve. In San Diego, Community Oriented Policing efforts have proven to be effective. The Committee should explore ways to expand Community Oriented Policing in order to continue to build the trust and relationship between our residents and police officers.
• **Police Recruitment and Retention:** Since the beginning of FY 2016, 239 police officers have left the San Diego Police Department (that is about 13% of SDPD’s current strength). The City must prioritize the recruitment and retention of police officers in the next year and beyond. Recent actions taken by the City to curb attrition and increase recruitment have been largely ineffective. The Committee should discuss how the San Diego Police Department’s salary and benefits compare with other law enforcement agencies and recommend an effective strategy to prevent continued high attrition numbers in coming years.

• **Citygate Implementation Plan Monitoring:** Continuing to build the fire station facilities as identified in the Citygate report is critical to ensuring communities throughout San Diego have adequate fire and life safety services. The Committee should review updates from the Fire-Rescue Department on the Citygate plan implementation and make recommendations regarding continued fire station prioritization efforts for the next 5 years. In particular, the Committee should explore how to get the highest propriety stations built as soon as possible.

• **Policies and Procedures regarding Electronic Surveillance Equipment:** The San Diego Police Department utilizes electronic surveillance equipment, known as a Stingray, that collects data on criminals, but also collects data of phones carried by members of the public not involved in non-criminal activity. There are significant privacy issues to consider in the use of this type of surveillance equipment. The Committee should review the City’s usage and privacy policy on this matter and recommend any revisions to the City Council that would allow greater transparency in how the equipment is used and how private citizens are protected from inappropriate monitoring by the Police Department.

• **Authority in Release of Information in Future Police Officer Involved Incidents:** Last year’s, U.S. District Court ruling regarding the release of surveillance video of a police officer related incident showed that there is a lack of clarity in the City’s procedures in release of such information. In order to provide the greatest level of openness and transparency as possible to the public, it is critical that the City develop clear cut guidelines for the release of video and other information for future incidents. The Committee should consider revising the appropriate codes and policies that govern the release of video and other information related to police related incidents for Council consideration in 2017.

• **Thirty Party Contractor to Conduct San Diego Police Officers’ Exit Interviews:** During the FY 2017 budget, a motion was made to request the Mayor’s office return with a plan and cost estimate for a 3rd party contractor to conduct exit interviews in the Police Department. I have yet to be informed of any progress on this direction provided by the City Council. Given the continued issues with the retention of our police officers, this Committee should request for an update to be provided on the status of this request.

• **Review SDPD Performance Measures:** Last year, during approval of the FY 2017 Budget, the Council directed staff to include performance measures for the Police
Department as outlined on page 3 of the May 27, 2016, Joint Budget Memorandum by Councilmember Cole, Councilmember Alvarez and Council President Pro Tem Emerald. This Committee should review the implementation of those performance measures to ensure that SDPD is meeting its goals.

- **Implementation of AB 953 (Racial and Identity Profiling Act of 2015):** On October 3, 2015, Governor Brown signed Assembly Bill (AB) 953, known as the Racial and Identity Profiling Act of 2015. The Act includes requirements regarding a number of significant law enforcement issues, including: the collection of data regarding citizen complaints alleging racial and identity profiling, collection of data regarding law enforcement stops and detentions, and the creation of the Racial and Identity Profiling Advisory Board. The regulations are expected to be finalized in the next months. During the November 30, 2016, PS&LN Committee meeting, a motion was made requesting the Mayor and the San Diego Police Department to implement AB 953 once the regulations were completed (ahead of the 2018 schedule required under the law) and to bring information about what it would cost to do so, so that the money could be included in this year’s budget. I would advise for this Committee to request an update on the progress that has been made to ensure the timely implementation of AB 953.

- **Nationwide Search for New San Diego Police Chief for the San Diego Police Department:** Chief Zimmerman is enrolled in the Deferred Retirement Option Plan (DROP) and it is anticipated that she will retire in March 2018. It is important for the search for a new Police Chief to begin soon and we must ensure that it is an open and transparent process. The public input component should include townhalls/workshops in each district to allow the public to weigh in on what qualities are important in our next chief, as well as have a committee of community members involved in weighing in on the hiring decision. For example, in Seattle, community input was collected through community workshops that were held throughout the City as well as through the use of an online forum. Furthermore, community members were appointed to two committees related to the search for a new chief, the Community Advisory Committee and the Search Committee. The Search Committee was in charge of screening the applicants and presenting a list of finalists for consideration. While the Community Advisory Committee, composed of diverse community members, provided their feedback on the new chief. This Committee should assist in ensuring that there is an open process and that public input is taken into consideration when selecting the new police chief.