### Subject: Opposition to All Peoples Church Project - Comprehensive Concerns

### RE: PTS No. 636444, All Peoples Church

Dear Members of the San Diego Planning Commission,

We are writing on behalf of Save Del Cerro, a community group comprised of 500+ members who have actively opposed this project for the past 5+ years. Our opposition to this project is rooted in several substantial concerns that have arisen from our comprehensive review of the submitted documents, analysis of past City of San Diego reports and actions, and consultation with subject matter experts.

We hereby formally request that the San Diego Planning Commission **DENY** the All Peoples Church project's requested actions including: a General Plan/Community Plan Amendment (CPA) to modify the Navajo Community Plan; a Planned Development Permit (PDP) to allow a non permitted use in the underlying Base Zone; a Site Development Permit (SDP) to allow a Commercial Development and Use per SDMC 131.0110 and 131.0111(d) on environmentally sensitive land; the Revestment of Access Rights from College Ave due to insufficient site frontage and the intensive Land Use proposed; and various easement vacations not in the Public Interest.

We also request the Planning Commission determine that a reopening of the Environmental Impact Report to more thoroughly review the Traffic, Land Use and Project Alternatives that are currently deemed to cause No Significant Impacts, would be in the public interest.

### Our request for DENIAL is based upon the following main discussion points:

- 1. Project Does Not Meet Community Plan Objectives and Comply With the Municipal Code
- 2. Neglect of Housing Crisis
- 3. Non-Compliance with the Navajo Community Plan
- 4. Disproportionate Scale and Visual Disruption
- 5. Traffic Study Accuracy and Overwhelming Intensity of Uses
- 6. Project Alternatives That Ignore CEQA Guidelines
- 7. Sequencing Violation

## 1. Project Does Not Meet Community Plan Objectives and Comply With the Municipal Code

The Environmental Impact Report (EIR) No. 636444/SCH NO. 20211100394 and Mitigation Monitoring and Reporting have not established that the deviations requested from the applicable land use plan are preferable and would not adversely affect the applicable land use plan. It has failed to adhere to the Community Plan Objectives as shown by the strike through text in Table 5.1-2 on Page 400-402 of the EIR.

NAVAJO COMMUNITY PLAN GOALS AN	Table 5.1-2 D RECOMMENDATIONS CONSISTENCY EVALUATION		() for 2014 and 1000 (000) processed type face.	
Applicable Elements, Goals, and Recommendations	Consistency Evaluation	Consistent (Yes/No)	MANUTO COMMONITY FLAN COALE AND RECOMMENDATIONE CONSISTENCY COMMENDATION	-
Principal Objective		(Tes/No)	story the happen sit they prove the statement of any second se	5
Maintain and Enhance the Quality of Esisting Residences and Encourage the Development of a Variety of New Housing Types with Dowling Unit Exercise Primarily in the Low to Low-Medium Density Range as shown.	The project would involve the construction of a non-residential use on a residentially designated site. It does not propose new housing. The site and architectural design incorpurate careful planning and unsitive development. features which create a well-defined, balanced and visually coherent design that would maintain the quality of the surrounding residential neighborhood. The project would be consistent with this objective from the Community Plan.	Yes	And a set of the set o	
Residential Element	and the second sec	1	vehicular acception their project problems parking classes in one via a flur accept three by converting to a new signalizant	un les
Promote a healthy environment by careful planning and sensitive development of well-defined, balanced and distinct communities which encompasses a variety of residential density patterns and housing types.	The project would involve the construction of a non-residential use on a residentially designated site. The site and architectural design incorporate a self-apanning and leasibles devolutionnel features which create a self-apanning and useling of the surrounding residential neighborhood. Since the proposed church would not be inconsistent with the character and the neighborhood Character, the project would be consistent with the spotial of the surrounding the project would be consistent with the spotial of the feature of the project would be consistent with the spotial of the Carmonity Flan.	Yes	Why are these important principal	-
Soldet Echniques of Land development that will encourage magination and variety in building site Layouts, houring types, and costs, and that will capitalize on the unique topographic assets of the community. Alt housing developments within the study are a should ealer to existing topography in order to mainting exading and preserve the natural terrain of the area. The use of retaining walls, preserve the natural terrain of the area. The use of retaining walls, tractes, split level or cantilevered houses should be considered in steep terrain.	The proposed church/santuary structure would be situated in the topographic hope points of the situate mass the College Ammen off-amme from 1-8 and setback from the adjacent, lower stature residential and commercial structures to the east and hoth, as shown in cools - accions contained in Chapter 3, hyped Description, and Section 5.5, Namel Effects and Neghburhmod Character. The parking tructure would be acreased in the terrans used that its upper parking deck would be signity below College Avenue and the turdace parking to would mest surrounding grades. The building plazament and setback defined in the project site plan wuld tupprase the proposed structure. Landcaraging, touch as trees and vining species in raised planter bedie. Would be installed throughout the property. Including the upper situal decimal and vining species in raised planter bedie. Would be installed throughout the property. Including the upper situal decimal decimal and the situated and the property. Including the upper situation deck and throughout the poperty. Including the upper situation deck and throughout the situated and the total setback would be installed throughout the property. Including the upper situation deck and throughout the situated beam of the upper source and the situated throughout the situated beam of the upper source and the situated throughout the property. Including the upper source and the situated throughout the situated beam of the upper source and the situated throughout the situated beam of the upper source and the situated throughout the situated beam of the upper source and the situated throughout the situated beam of the situated throughout the situated beam of the situated throughout the situated the situated	¥as.	objectives of the Navajo Communi Plan simply stricken from the Final EIR?	10.0

Additionally, the project does not meet the findings and the requirements of the following San Diego Municipal Codes:

### SDMC Section 126.0601 Purpose of the Planned Development Permit Procedures

The purpose of these procedures is to establish a review process for development that allows an applicant to request greater flexibility from the strict application of the regulations than would be allowed through a deviation process. The intent is to encourage imaginative and innovative planning and to **assure that the development achieves the purpose and intent of the applicable land use plan and that it would be preferable to what would be achieved by strict conformance with the regulations**.

### SDMC Section 126.0505 Findings for Site Development Permit Approval

A Site Development Permit may be approved or conditionally approved only if the decision maker makes all of the findings in Section 126.0505(a):

(1) The proposed development will not adversely affect the applicable land use plan;

(2) The proposed development will not be detrimental to the public health, safety, and welfare; and

(3) The proposed development will comply with the regulations of the Land Development Code including any allowable deviations pursuant to the Land Development Code.

As well, the supplemental findings in Section 126.0505(b) through (m) Supplemental Findings–Environmentally Sensitive Lands that are applicable to the proposed development as specified in this section.

Moreover, the project ignores the specific criteria established in the City's 2015 Land Use and Community Planning Element, contravening crucial directives.

## LU-C.3. Maintain or increase the City's supply of land designated for various residential densities as community plans are prepared, updated, or amended.

The project will not increase the supply of land for residential densities, despite the underlying RS 1-7 zoning. The enormity of the development ensures that the land will never be utilized for residential purposes, should this project be granted approval.

### LU-D.10. Criteria for Initiation of Amendments

Require that the recommendation of approval or denial to the Planning Commission be based upon compliance with all of the three initiation criteria as follows:

a) the amendment request appears to be consistent with the goals and policies of the General Plan and community plan and any community plan specific amendment criteria;

b) the proposed amendment provides additional public benefit to the community as compared to the existing land use designation, density/intensity range, plan policy or site design; and

c) public facilities appear to be available to serve the proposed increase in density/intensity, or their provision will be addressed as a component of the amendment process.

The Planning Commission's approval of the Initiation of Amendment in 2018 appears to have been an offer toward flexibility to the applicant to prove their

case. We believe today that following the study of impacts through City Staff work and the production of an EIR, that the evidence is clear, they have not. The project's objectives require a use and facility that is too intense for the both site and the Community, and in contradiction to the EIR, it does indeed create Significant Impacts in the Traffic and Land Use areas that are completely avoided by the currently entitled 24 unit housing project approved with mitigations by the City Council in December of 2017.

### 2. Neglect of Housing Crisis

In a time when California and the San Diego region grapple with an acute housing crisis, the proposed project stands as a testament to misguided priorities. Housing development has woefully lagged behind population growth, causing housing costs to skyrocket beyond the reach of ordinary citizens. In December 2017, the City Council had granted approval for the construction of 24 homes on this property, a decision that was both prudent and commensurate with the community's needs. The applicant has already twice been granted an Extension of Time (EOT) for this housing development. This Reduced Residential Development Alternative aligns perfectly with the City's unmet housing and greenhouse gas emission objectives.



## 3. Non-Compliance with the Navajo Community Plan

The 2015 Navajo Community Plan (NCP) stands as a principal document, a guiding beacon for the community's future development. It emphasizes the preservation of the community's residential character. The proposed project, however, departs from the NCP's guiding principles. It dismisses the need for sensitive development, inviting incompatible uses and disregarding the imperative to minimize conflicts with more intensive non-residential activities.

The applicant's disregard for the land's topography and its failure to integrate terracing into the design represent a direct contradiction of the Navajo Community Plan's directives, including promoting a healthy environment through sensitive development, preventing the encroachment of incompatible uses, and minimizing conflicts with more intensive non-residential uses. The project site's location and intended use contradict these objectives.

## Quoted directly from the Navajo Community Plan:

- The principal or overriding residential objective to guide the long-range development of Navajo is to: maintain and enhance the quality of existing residences and encourage the development of a variety of new housing types with dwelling unit densities primarily in the low to low-medium density range.
- Encourage the design of residential areas so as to prevent the encroachment of incompatible uses and minimize conflict (e.g., traffic noise) with more intensive non-residential uses.
- Foster techniques of land development that will encourage imagination and variety in building site layouts, housing types, and costs, and that will capitalize on the unique topographic assets of the community. All housing developments within the study area should relate to existing topography in order to minimize grading and preserve the natural terrain of the area. The use of retaining walls, terraces, split level or cantilevered houses should be considered in steep terrain.
- Prevent and/or limit development in proposed open space areas which serve to enhance community identity--steep slopes and canyons, floodplains, and areas with unique views and vistas.

If approved, the massive scope of the project prohibits a future residential developer from using the land for housing, thereby contradicting the underlying residential zoning. Retaining the underlying RS 1-7 zoning, while simply allowing a "cross" to be added to the map on Figure 24 of the Navajo Community Plan is a de facto rezoning of the property, bereft of any legitimacy. In reality this project intends to create a Commercial Assembly Use into a Low-Density Residential Zone.

## 4. Disproportionate Scale and Visual Disruption

The project's deviation from Del Cerro's community identity is a source of concern. Rather than embracing the unique architectural diversity that defines the community, the project seeks to impose a uniformity connection to San Diego State University. A cursory review of the topographic site map shows the project pad is built on top of a 14-foot retaining wall, which appears to contradict claims about the structure being nestled into the topographic low point.<sup>1</sup>

This incongruity could be seen as a redefinition of the charter of Del Cerro.

Furthermore, the excessive infrastructure improvements (examples below) demanded by this project are unwarranted for what is ostensibly a "small project." These demands point to a complete lack of alignment with the community's needs and an unnecessary burden on the existing infrastructure.

- A new dedicated traffic signal just 750 feet from the WB I-8 on/off-ramps and traffic signal.
- Two new dedicated turn lanes
- NB on College Ave. a second turn lane just 1,600 feet from the College Ave and Del Cerro Blvd traffic light
- Reducing lane widths to 11 feet
- Installing a Guardrail of 42"
- Remove 8.5' shoulder for use as right turn lane
- Reduce the existing lanes and make the Right turn lane 11' wide.
- Dedicate 5.5' ft additional R/W to provide a 6' bike lane and 6' Ped path.
- Widening will require filling up the slope behind the existing sidewalk

- $\cdot$   $\;$  What is the finished grade that the building starts at?
- · Why does the retaining wall and finished grade pad start so high above grade line?
- · What is the overall finished grade and finished grade to the top of the building and the top of the cross.

<sup>&</sup>lt;sup>1</sup> The applicant has made public representations to the community that the proposed structure would be built below street-level and hardly visible to the passerby. The original EIR calls for a 6 ft perimeter wall above grade, but Table 3-1 Proposed Development Deviation (New EIR) requests a 20 ft retaining wall variance above grade. The proposed project is unclear regarding the following:

It looks like the building pad elevation is 390. This would put the bulk of the building (80 percent) at a elevation of 420 and higher, which is above the grade of 418.5 of the house located directly behind the proposed project (6301 Glenmont Street). According to the map at Figure 3-2, the bulk of the building would be 30 feet with the highest being 52'.25" plus the height of the cross.

## **Rendering vs. Reality**

Proposed left turn lane rendering shows no slope. In reality there is still quite a bit of slope, forcing the traffic signal closer to the 8 Freeway.



Top row of images is from applicant's renderings Bottom row are actual photos take from Google Street View

"As recommended in the Community Plan Residential Element policies, the project design is sensitive to the existing neighborhood as the church/sanctuary structure has been situated in the topographic low point" - Final EIR RTC-10

"By placing the church/sanctuary building at the topographically lowest portion of the site, the project has been designed to minimize its intrusion into the nearby public vantage points, such as College Avenue." - Final EIR RTC-14

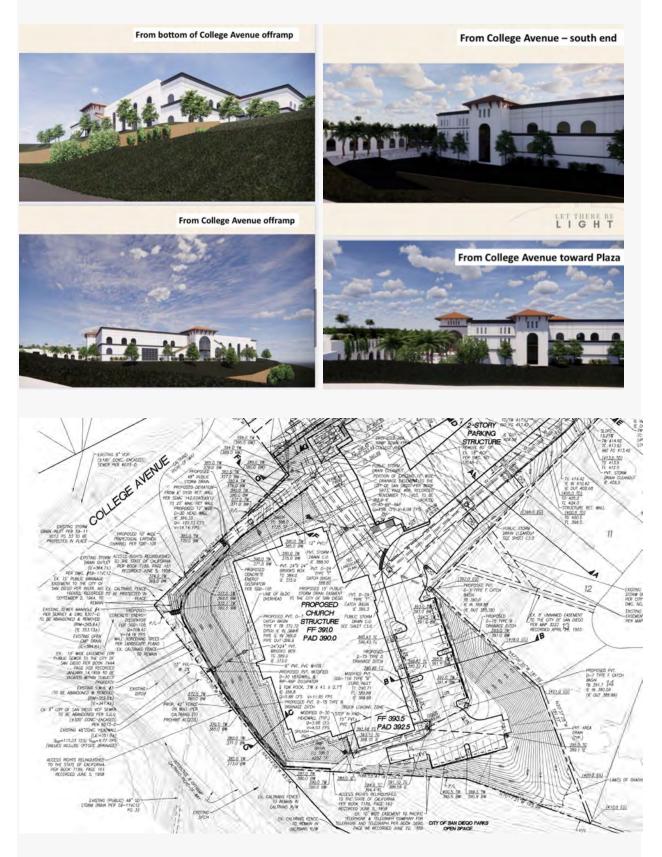
"Nevertheless, the project's height, bulk, signage, or architectural projections would not result in a negative visual appearance due to its topographically-sensitive site layout, cohesive architectural styling, and below grade placement of retaining walls" - Final EIR RTC-14

"Design the structures and site improvements to be sensitive to the existing topography and surrounding neighborhoods." - Final EIR RTC-18

"Topographically, the project site is generally lower in elevation than College Avenue, the I-8 westbound off-ramp, and the surrounding neighborhoods and community" - Final EIR 2-1

None of these claims from the Final EIR are supported in the below images provided by the applicant. In some areas the building pad is set 20-30' above the topographic low

point of the lot, and is <u>above</u> the I-8 West off ramp and parts of College Ave. adjacent to the project. By their own admission (via images submitted to the community group), this project is hardly "nestled into the topographic low point".



Development Regulations	Required	Proposed		
Maximum Building Height Limits [San Diego Municipal Code (SDMC) §131.0431(b)]	30 feet above grade	53 feet above grade (limited to architectural projections only)		
Maximum Wall Height Limits [SDMC §142.0340(d)(1)]	6 feet above grade	20 feet above grade		
Minimum Building Side Yard Setbacks [SDMC §131.0431(b)]	84 feet, 2 inches	14 feet		
Long-Term Bicycle Parking	16 spaces	3 spaces		

### Table 3-1 PROPOSED DEVELOPMENT DEVIATIONS

### 5. Traffic Study Accuracy and Overwhelming Intensity of Uses

The credibility of the traffic study is weak, as it was completed several years ago and omits the growth experienced over the past few years within the applicant's programming and the surrounding community. Acknowledging the Commissioners are not able to speculate on future use, we submit the following. Crucial applicant activities, programming, and events have been inexplicably omitted, leading to a gross underestimation of potential traffic consequences.

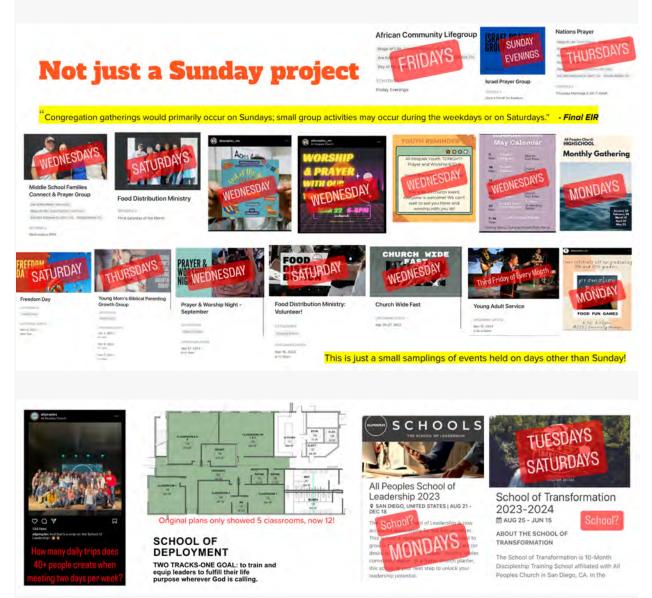
This is significant, as the project may exceed the threshold for a small project category and instead should require a more comprehensive Vehicle Miles Traveled (VMT) analysis. The applicant has submitted via their traffic study and published in the EIR (page 7-28) "project would result in 280 weekday ADT, with 31 a.m. peak hour trips and 107 p.m. peak hour trips."

WEEKDAY	Rate, Size & Units		ADT	Weekday AM Peak Hr			Weekday PM Peak Hr		
(Mon-Thur, Pastoral offices closed Friday)				% &	Split		% &	Split	
				Total	IN	OUT	Total	IN C	OUT
City of San Diego Trip Rate								1210	1.1.5
House of Worship	5	/KSF		4%	0.8	0.2	8%	0.5	0.5
	52.585	KSF	263	10	8	2	22	11	11
Applicant Forcasted Uses									
Staff 9am-6pm (up to 30)			120		30	0		0	30
Highest weekday bible study (avg. 75)			150		0	0		75	0
Basketball gym (avg. 5 users)			10		1	<u>0</u>		1	1
	and the		280	31	31	0	107	76	31
Highest volumes used for analysis:			280	31	31	0	107	76	31

### **Table 1: Weekday Project Trip Generation**

Source: City of San Diego Trip Generation for weekday and site specific data for forecasted use. ADT - Average Daily Traffic; Split-percent inbound & outbound. Excel rounding may cause values to be slightly higher or lower than whole number.

A review of the applicant's website and social media pages reveals an extended list of weekday (and Saturday) gatherings. This includes their "Schools" (School of Transformation, School of Leadership, and School of Deployment), which in one example shown portrays 38 "graduates" of their 10-month long program which meets twice per week. Taken from the applicant's website is a small sampling of their events, showing at least 20 ongoing weekday events (from all groups to large school gatherings). The number of weekday activities would seem to exceed 280 weekday trips (and these figures do not include the necessary vendor trips and maintenance crews that are consistently required to service and maintain a building with landscaping of this magnitude. Think cleaning, garbage, recycling, landscaping.)



The estimation of 0-10 weekday trips for the proposed 7,000 square foot basketball court/gymnasium is what stands out to us as one of the most concerning underestimations of Average Daily Trips in the traffic study. The applicant has consistently promoted the basketball gym as being for "youth/community sport" (see

image below from one of the community presentations). As basketball is a team sport that requires many players per team, two teams to play (just a single game). Both Allied Gardens Recreation Center and San Carlos Recreation Center basketball leagues have been incredibly popular over the years. We are concerned the usage of 0-10 ADT for the gymnasium was chosen as an attempt to keep ADT for the project under 300, and thus retaining the "small project" status.

## **Basketball Gym with No Use?**

LIGHT

<sup>11</sup>The basketball gym is proposed to be open during Pastoral office hours anticipated to have between 0 and 10 users (with an average of 5 gym users assigned for the trip generation resulting in 10 ADT with 1 AM trip and 2 PM trips)." - Final EIR Traffic Study

**THE LIGHT PROJECT – FEATURES** 

 • 900-seat sanctuary

 • 12 classrooms for Sunday School and church programs

 • 363 parking spaces (structured and surface parking)

 • Basketball gym for youth/community sports

 • Prayer room

 • Outside space for fellowship and coffee

Office/administrative space



7,000 sf multi-purpose gym with expected 0-10 ADT?



Slide from community presentation

## **Closed on Friday improves ADT calculation**

"The site-specific trip generation is based on the existing and forecasted weekday use of the Church facilities. Existing Pastoral offices located at 5555 University Avenue are open Monday-Thursday from 9AM to 6PM and closed on Fridays with a current staff of 8 to 25 persons. The proposed Pastoral offices are to be open Monday-Thursday from 9AM to 6PM and closed on Fridays with 25 to 30 anticipated staff." - LOS Traffic Analysis (April 2021)

- Should they ever choose to open on Fridays, which makes sense for a growing congregation with a goal of attracting thousands of students from SDSU, undoubtedly the Average Daily Trips assumptions are massively understated.
- Adding Friday increases these assumptions by a minimum of 17% and brings ADT >300, thus no longer qualifying
  as a Small Project.
- If approved, will the applicant agree to the condition of remaining closed on Fridays going forward?

Additionally, during the August 2023 Navajo Community Planners meeting, Pastor Herber admitted that they do not have any idea of how many congregants they currently have. They "do not keep count." How can the traffic study be accurate if they admittedly do not have any idea of their congregation size?

The Reduced Residential Alternative (RRA), with an estimated 260 Average Daily Trips (ADT), is similar to the current applicant's projections of 280 (ADT). The approval of the RRA by a Process 5 City Council vote in December 2017 <u>rejected the installation of a traffic signal across College Ave</u>. The request for a traffic signal by the applicant, with only a slightly higher projected ADT than the RRA, raises serious questions about the project's intentions.

Project applicant's traffic engineer (LOS Engineering) presented in a community meeting that 95 percent of their daily trips will head south, away from the community.

## Project Trip Assignment

- 95% of project
- traffic travels
- to/from the south
- 5% of project
- traffic travels

• to/from the north.



The traffic study's fixation on daily driveway trips as the sole metric for assessing transportation impact is flawed. It overlooks the broader transportation network, fails to account for trip length, ignores trip purpose, and lacks sensitivity to variations in assumptions or inputs. It is an inadequate measure of the project's true impact and fails to consider the environmental and mitigation aspects adequately.

Here's why:

## Inadequate for Network Effects:

Traffic doesn't exist in isolation. It's part of a larger transportation network where interactions between different roads and routes can influence congestion, travel times, and overall efficiency. The focus on driveway trips doesn't account for how these trips interact with the existing road network.

## Doesn't Consider Trip Length:

A focus on driveway trips doesn't provide insight into the distance covered by vehicles. It's possible for a development to generate a relatively small number of trips but with longer distances, resulting in higher cumulative vehicle miles

traveled (VMT). This is especially true when 95% of the applicant's members reside outside of the community.

### Ignored Trip Purpose:

The study might not differentiate between trips made for different purposes, such as commuting, shopping, or recreational activities. Different trip purposes can have varying impacts on traffic patterns and congestion.

### Limited Use of SANDAG Model:

The study mentions that a SANDAG travel demand model is not available for Sunday analysis. However, this limits the study's ability to comprehensively analyze traffic impacts during weekend services.

### Presumption of Lesser Impact:

While the study concludes that the project has a less than significant transportation impact, this conclusion relies on the project meeting certain criteria. The applicant's current weekday programming schedule illustrates data not captured by these criteria that warrant a more detailed analysis.

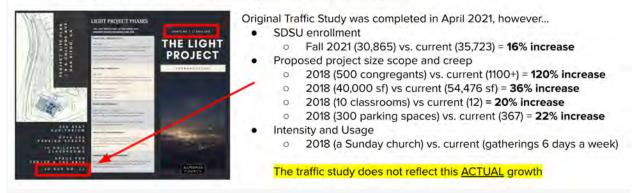
### Limited Future Projections:

The study focuses on the year 2022 for project opening. However, a more comprehensive analysis should consider longer-term effects, especially since the project goals and the area's characteristics might change over time. We understand that CEQA guidelines do not allow for speculation, however, with the benefit of hindsight, we can demonstrate a significant change in scale and scope of the project since the traffic study was completed. This does not require the Commissioners to speculate.

## **Benefit of hindsight, not speculation**

"Speculation on potential uses beyond what has been proposed by the applicant are hypothetical in nature and not reflective of the application, design and site plan submitted to the City and the project design analyzed in the DEIR. CEQA Guidelines Section 15145 prohibits speculation in an environmental analysis." - Final EIR

As the project applicant began this process in 2018, we have nearly 5 years of actual data for which the Planning Commission can evaluate the accuracy of the applicant's plan assumptions. No speculation is required.



Lack of Sensitivity Analysis

The study doesn't discuss how variations in assumptions or inputs might affect the outcomes. A sensitivity analysis could provide a more robust understanding of potential uncertainties.

### 6. Project Alternatives That Ignore CEQA Guidelines

Per the Environmental Impact Report, "According to CEQA Guidelines Section 15126.6, "An EIR shall describe a range of reasonable alternatives to the project, or to the location of the project, which would feasibly attain most of the basic objectives of the project but would avoid or substantially lessen any of the significant effects of the project ..."

The Project Alternatives discussion in Section 8 is insufficient, misleading and stretches the letter of the law to the breaking point. For example, the required No Project Alternative at Section 8.4.1 is titled in a misleading way, "No Project/No Development Alternative". The applicant also states within it "No Institutional development would be constructed on site" when none is allowed or proposed. Due to the fact that the site has an "Approved with Mitigations" entitlement approved by the City Council in 2017, CEQA requires discussion of this project under the No Project Alternative section, but it is not.

Additionally, Section 8.3.3 "No Project/Existing Community Plan", speculates on what type of project could be built on this site and continues to speculate as to the number of vehicle trips that this project might generate and the impacts it might have. Again, this should be part of the discussion under Section 8.4.1 No Project Alternative.

The applicant has chosen to provide discussion of the 2017 Approved Project under the misleading title of "Reduced Residential Development Alternative". Significantly, a

Community Plan Amendment is not required as the Approved Project is consistent with the existing Zoning and Land Use designations and adheres to the objectives of the Navajo Community Plan by having proposed a project that is sensitive to the characteristics of the site while building a low density neighborhood that blends into the adjacent single family homes.

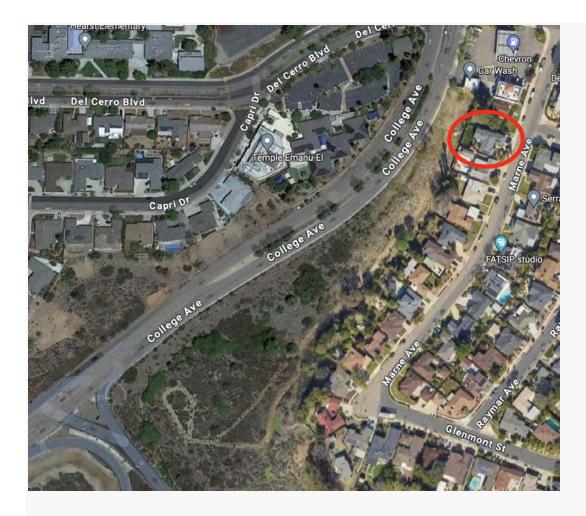
The applicant's project requires a dedicated new traffic signal and major infrastructure improvements under the Local Mobility Analysis in spite of its attempt to qualify for an exception as a Small Project using ADTs. More speculation is proffered within Section 8.4.2.1 Land Use, where the applicant discusses Land Use-Noise Compatibility Criteria for the Approved with Mitigations Project. Equating the applicant's height and bulk deviations with the approved project's consistency with the LDC regulations and Community Plan objectives in terms of Less than Significant impacts to Neighborhood character is false and misleading.

The Reduced Project Alternative which only offers a reduction of 37 parking spaces, without any further substantial changes to the project, cannot pass as a reasonable alternative. The standard for determining whether an alternative should be analyzed in an EIR is whether the alternative is *potentially* feasible and should then undertake the comparison of the environmental effects of the project and alternatives.

A reduction in the number of classrooms and elimination of the gym would appear to be two possibilities worthy of further analysis. Replacing the two level parking garage with surface parking and encouraging carpooling and mass transit use would be another option worth considering.

## 7. Sequencing Violation

We respectfully ask the Planning Commissioners to scrutinize whether a gross violation of sequencing has occurred concerning the applicant's acquisition of a single-family home on Marne Ave., situated in immediate proximity to the project site. This acquisition, ostensibly for sewer easements, raises troubling questions about the integrity of the project's intentions. This single family home was strategically purchased by the applicant's developer out of necessity to gain sewer rights (rather than request them from Caltrans).



In light of these concerns, Save Del Cerro appreciates the San Diego Planning Commissioners meticulous evaluation of the All Peoples Church project. **We implore you to DENY the requested actions.** <u>We firmly believe that a development more</u> <u>harmonious with the city and community's needs should be pursued</u>.

Thank you for your consideration of our concerns.

Sincerely,

Michael Livingston Mardine Davis Josh & Ricki Billauer Nate & Lisa Stein Barbara Blakely Eduardo & Geraldine Luna Pam Cotta Joe Colloca & 500+ other members of the Save Del Cerro group



# **Save Del Cerro**

All Peoples Church Project No: 636444

## **City of San Diego Municipal Code & Crisis**

SAN DIEGO Business Portal

Generated May 18, 2021 Project# 603227

#### Unfortunately, your project is prohibited at this location.



ZONING DETAILS

#### **Zoning Clearance**

#### Prohibited

Prohibited means that your planned use is either specifically disallowed in this zoning district, or that the code is "silent." The best next step is to submit an inquiry below.

#### **Zoning District**

#### Residential - Single Unit (RS-1-7)

313.0403.a. The purpose of the RS zones is to provide appropriate regulations for the development of single dwelling unset that accommodate a variety of or tisse and residential dwelling types and which promote neighborhood quality, character, and flwakliny. It is intended that these zones provide for flexibility in development regulations that allow reasonable use of property while minimizing adverse impacts to adjacent properties.

131,0403.b.1 - RS-1-7 requires minimum 5,000-square-foot lots

#### Land Use Code

#### Assembly and Entertainment Uses, Including Places of Religious Assembly

141.0602 - This use category applies to facilities designed to accommodate at least 25 people at a time for recreation, physical fitness, entertainment, or other assembly including places of religious assembly. Assembly and entertainment uses are permitted as a limited use in accordance with Process One in 2 nones indicated with an "L" in the Use Regulations Tables in Chapter 13, Article 1 (Base Zones) and are subject to the regulations in Sections 141.0602(a) and (b). Assembly and entertainment uses may be permitted with a Conditional Use Permit decided in accordance with Process Three in zones.



Housing should be the highest and best use of these 6 prime acres. San Diego 'significantly undersupplied' in land for housing, report shows



Research firm Zonda said San Diego is one of the most undersupplied markets for new housing lots. Pictured: A Father Joe's subsidized housing project under construction in East Village. (Jarrod Valliere / The San Diego Union-Tribune)

## **Benefit of hindsight, not speculation**

"Speculation on potential uses beyond what has been proposed by the applicant are hypothetical in nature and not reflective of the application, design and site plan submitted to the City and the project design analyzed in the DEIR. CEQA Guidelines Section 15145 prohibits speculation in an environmental analysis." - Final EIR

As the project applicant began this process in 2018, we have nearly 5 years of actual data for which the Planning Commission can evaluate the accuracy of the applicant's plan assumptions. No speculation is required.



Original Traffic Study was completed in April 2021, however...

- SDSU enrollment
  - Fall 2021 (30,865) vs. current (35,723) = **16% increase**
- Proposed project size scope and creep
  - 2018 (500 congregants) vs. current (1100+) = **120% increase**
  - 2018 (40,000 sf) vs current (54,476 sf) = **36% increase**
  - 2018 (10 classrooms) vs current (12) = 20% increase
  - 2018 (300 parking spaces) vs. current (367) = 22% increase
- Intensity and Usage
  - 2018 (a Sunday church) vs. current (gatherings 6 days a week)

The traffic study does not reflect this <u>ACTUAL</u> growth

## **Current average weekday traffic Sept. 2023**







## Not just a Sunday project

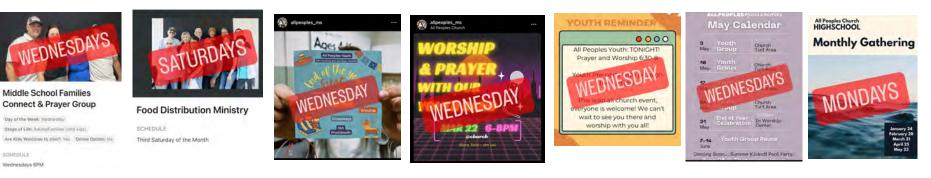






SCHEDULE Thursday Morninos 6:30-7:30AM

#### Congregation gatherings would primarily occur on Sundays; small group activities may occur during the weekdays or on Saturdays." - Final EIR





#### Freedom Day

SWENI EWM

Nov 4, 2023

Gam-Spm



Young Mom's Biblical Parenting Growth Group

Dec 7, 2023

CATEGORIES Special Every UPCOMING DATES

Oct 5, 2023 -ttam Nov 9, 2023 9-11am

CATEGORIES

**UPCOMING DATES** Sep 27, 2023 6:30-8pm

Prayer & Worship Night -

September



Food Distribution Ministry: Volunteer!

Ongoing Events

8-11:30am

UPCOMING DATES

Sep 16, 2023



**Church Wide Fast** 

Sep 25-27, 2023





oromotio FOOD FUN GAMES 6:30 8:30 pm \$5555 University Avenue

ome celebrale all our gradualing

8th and 12th graders

allpieoples\_hs

This is just a small samplings of events held on days other than Sunday!

Sep 15, 2023

6:30-8:30pm

## **Closed on Friday improves ADT calculation**

"The site-specific trip generation is based on the existing and forecasted weekday use of the Church facilities. Existing Pastoral offices located at 5555 University Avenue are open Monday-Thursday from 9AM to 6PM and closed on Fridays with a current staff of 8 to 25 persons. The proposed Pastoral offices are to be open Monday-Thursday from 9AM to 6PM and closed on Fridays with 25 to 30 anticipated staff." - LOS Traffic Analysis (April 2021)

- Should they ever choose to open on Fridays, which makes sense for a growing congregation with a goal of attracting thousands of students from SDSU, undoubtedly the Average Daily Trips assumptions are massively understated.
- Adding Friday increases these assumptions by a minimum of 17% and brings ADT >300, thus no longer qualifying as a Small Project.
- If approved, will the applicant agree to the condition of remaining closed on Fridays going forward?

Additionally, during the August 2023 Navajo Community Planners meeting, applicant admitted that they do not have any idea of how many congregants they currently have. They "do not keep count." How can the traffic study be accurate if they admittedly do not have any idea of their congregation size?

## What about Volunteers?

All Peoples Church May 26 at 1:34 PM · @

Did you know it takes more than 50 volunteers to run one of our Sunday worship services? In this video, Jason takes us around campus to meet some of the people who serve us every weekend.



Admittedly they require "more than 50 volunteers" per Sunday service. How are these numbers factored into the ADT projections?

### ALLPEOPLESCHURCH

#### Preferred Volunteer Area \*

Parking Lot Team (directing traffic) "We out here are saving people's lives... literally."

Greeting Team (meeting and welcoming members and guests) "BONJOUR, HOLA, GUTEN TAG, CIAO, OLÀ, NAMASTE, SALAAM, ZDRAS-TVUY-TE, JAMBO, SHALOM"

Usher Team (warmly greeting, seating, and assisting our members and guests) "How many in your Holy Ghost Party?"

Safety Team (create and maintain a safe atmosphere for our members and guests) "Unlike at Buckingham Palace, these guys can smile"

Connect Team (helping people connect to all peoples church) "I hadn't made that connection before!"

Facilities Team (preparing and polishing our space for people to encounter Jesus) "If Jesus was an All Peoples Church volunteer, He'd probably serve here."

## 95% of projected traffic leaves Del Cerro

Project Trip Assignment

- 95% of project
- traffic travels
- to/from the south
- 5% of project
- traffic travels
- to/from the north.



- This is not a community project.
- These projected numbers run counter to the City's Climate Action Plan
- Adjacent Bus Route 14 does not run on Sundays
- Questionable "small project" designation and these projected trip assignments would warrant a full VMT Analysis

## When is a school not a school?

Applicant is proposing 12 classrooms, already has "schools" promoted on website, hosts several 10 month long programs with dozens of "students". "No primary educational school spaces are proposed as part of the project." - Final EIR

"The proposed Church will not offer a day care or a children's school during weekdays, thus the City's House of Worship without school or daycare trip rate was applied for this comparison." - Final EIR Traffic Study



OOV 134 likes allpeoples And that's a wrap on the School of



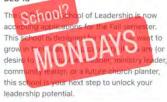
Original plans only showed 5 classrooms, now 12!

### SCHOOL OF DEPLOYMENT

TWO TRACKS-ONE GOAL: to train and equip leaders to fulfill their life purpose wherever God is calling.



All Peoples School of Leadership 2023 9 SAN DIEGO, UNITED STATES | AUG 21 -**DEC 18** 





School of Transformation 2023-2024 AUG 25 - JUN 15

School?

ABOUT THE SCHOOL OF TRANSFORMATION

The School of Transformation is 10-Month Discipleship Training School affiliated with All Peoples Church in San Diego, CA. In the

## **Basketball Gym with No Use?**

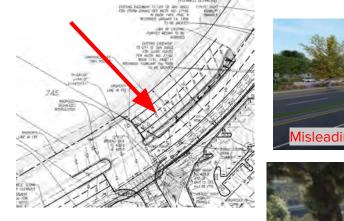
<sup>\*\*</sup>The basketball gym is proposed to be open during Pastoral office hours anticipated to have between 0 and 10 users (with an average of 5 gym users assigned for the trip generation resulting in 10 ADT with 1 AM trip and 2 PM trips)." - *Final EIR Traffic Study* 



How can the applicant propose youth/community sports, yet suggest the ADT for this would be 0-10? This low estimate allows the project to come in <300 ADT and qualify as a **"Small Project"** 

## **Rendering vs. Reality**

Proposed left turn lane rendering shows no slope. In reality there is still quite a bit of slope, forcing the traffic signal closer to the 8 Freeway.





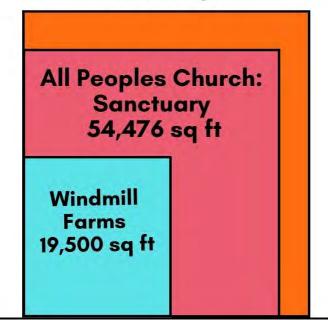
Misleading Rendering: Median slope missing

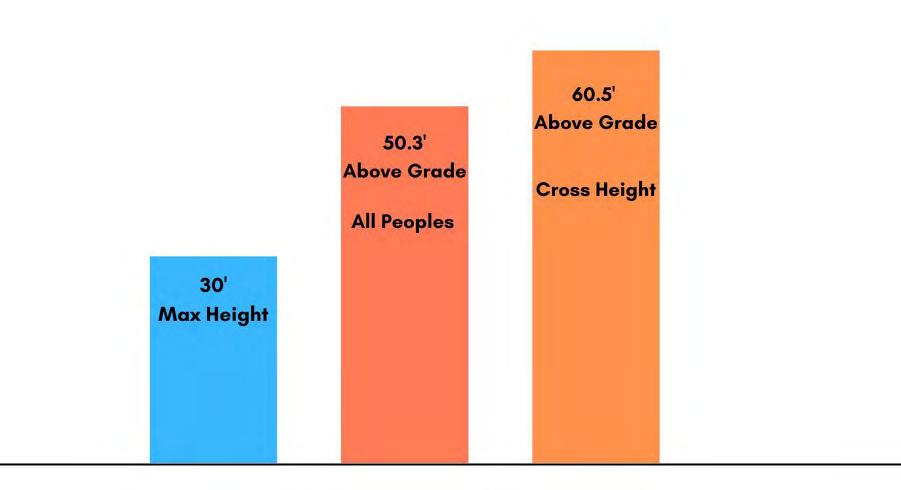






All Peoples Church: Parking Structure 71,010 sq ft





## **Community Plan**

Table 5.1-2 NAVAJO COMMUNITY PLAN GOALS AND RECOMMENDATIONS CONSISTENCY EVALUATION

Applicable Elements, Goals, and Recommendations	Consistency Evaluation	Consistent (Yes/No)
Principal Objective		
Maintain and Enhance the Quality of Existing Residences and Encourage the Development of a Variety of New Housing Types with Dwelling Unit Densities Primarily in the Low to Low-Medium Density Range as shown.	The project would involve the construction of a non-residential use on a residentially designated site. It does not propose new housing. The site and architectural design incorporate careful planning and sensitive development features which create a well-defined, balanced and visually coherent design that would maintain the quality of the surrounding residential neighborhood. The project would be consistent with this objective from the Community Plan.	¥es
Residential Element		
Promote a healthy environment by careful planning and sensitive development of well-defined, balanced and distinct communities which encompass a variety of residential density patterns and housing types.	The project would involve the construction of a non-residential use on a residentially designated site. The site and architectural design incorporate careful planning and sensitive development features which create a well-defined, balanced and visually compatible design that would maintain the quality of the surrounding residential neighborhood. Since the proposed church would not be inconsistent with the character of the neighborhood, as described in Section 5-5, Visual Effects and Neighborhood Character, the project would be consistent with this goal of the Community Plan.	¥es
Foster techniques of land development that will encourage imagination and variety in building site layouts, housing types, and costs, and that will capitalize on the unique topographic assets of the community. All housing developments within the study area should relate to existing topography in order to minimize grading and preserve the natural terrain of the area. The use of retaining walls, terraces, split level or cantilevered houses should be considered in steep terrain.	The proposed church/sanctuary structure would be situated in the topographic low point of the site near the College Avenue off-ramp from I-8 and setback from the adjacent, lower stature residential and commercial structures to the east and north, as shown in cross-sections contained in Chapter 3, Project Description, and Section 5.5, Visual Effects and Neighborhood Character. The parking structure would be recessed into the terrain such that its upper parking deck would be slightly below College Avenue and the surface parking lock would meet surrounding grades. The building placement and setbacks defined in the project site plan would suppress the proposed structure. Landscaping, such as trees and throughout the property, including the upper parking deck and	¥es

SCH No. 2021100394; Project No. 636444 Environmental Impact Report Section 5.1 Land Use

Table 5.1-2 NAVAJO COMMUNITY PLAN GOALS AND RECOMMENDATIONS CONSISTENCY EVALUATION

Applicable Elements, Goals, and Recommendations	Consistency Evaluation	
	along the facule of the parking structure, to colten and screen views. In addition, planting arraw, which densely spaced trees and shrubs would be provided between parking areas and cite periometers to further soften views of the project. Therefore, the proposed grading, esting, landssaping, building articulation, rood treatments and other architectural design features would collectively provide visual interest and break up the massing of the structures such that the project would be consistent with this goal from the Community Plan.	
Incourage the design of residential areas so as to prevent the noncoachment of the compatible uses and minimize conflict (e.g., traffic noise) with more intensive nonresidential uses.	The proposed churchVanctury and associated parking facilities have been sted to take advarage of the topographic differences that currently exist on site by placing the most intensive activities associated with the daily operations in the southwestern correr of the property in the lowest topographic area of the site below the adjuent residences to minimize traditional potential for noise. Primary adjuent residences to minimize traditional potential for noise via a full access driveney oronected to a new signalized intersection along College Avenue to minimize traditic conflicts. Architectural articulation and features (i.e., arches) have been integrated in the designs to provide visual interest. Extensive landscapping, including screening along the common property line with the nearby residential ayads, to propoed to conceal and soften views of facilities, walk and routings. Concence he project designs is consistent with this bootly.	Yes

Why are these important principal objectives of the Navajo Community Plan simply stricken from the Final EIR?

## Navajo Community Plan

## Street Widening & Medians

Widening and realignment frequently destroys the visual character and identity of streets by the removal of mature trees, other landscaping, and median strips. The approach to street widening and realignment should be more sensitive to the character of the street and the quality of adjacent development.

### Navajo Community Plan

"Prevent and/or limit development in proposed open space areas which serve to enhance community identity--steep slopes and canyons, floodplains, and areas with unique views and vistas."

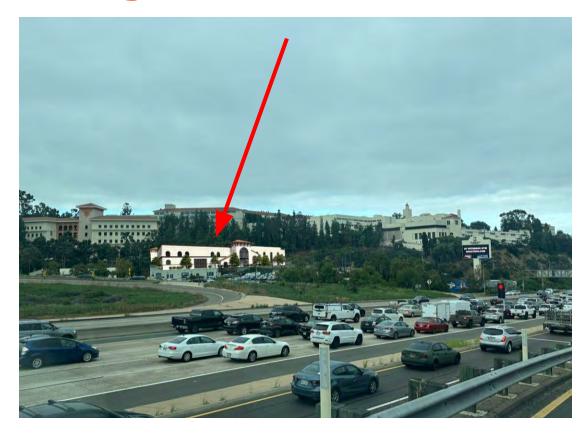
## Objective

"TO PRESERVE AND ENHANCE THE NATURAL BEAUTY AND AMENITIES OF THE NAVAJO COMMUNITY"

## Proposal

Protect distinct areas and communities from intrusion and encroachment of incompatible uses.

## **Project is designed to mimic SDSU**



## **Signalized Driveway Challenges**



Existing slope between NB and SB College Ave. would make a left turn lane into the project more challenging than illustrated in the traffic study, potentially forcing it closer to the I-8 Freeway and removal of even more mature pine trees.

## **Signalized Driveway Concerns**



The proposed signalized intersection and dedicated turn lanes are dangerously close to this sweeping blind curve on S/B College Ave. Shown previously, this stretch is regularly backed up from I-8 to Del Cerro Blvd, which creates a potentially hazardous blind approach to the new signal.

## **Cumulative Impact**



The proposed signalized intersection would be the 6th traffic signal between Del Cerro Blvd. and Canyon Crest Dr., a span of 0.50 miles.

## **Potential Conditions**

- No lighted cross
- Install cross below highest point of building
- Decrease size of building
- Deny setback variance
- Reduce finished top grade to below existing houses on Marne and Glenmont
- No school (of any type)
- No monetization of parking lot for any events (e.g. SDSU, Snapdragon, etc.)
- No sports leagues on rec court (since VMT is 0-10)
- No exterior amplified sound
- Gates to be locked during all non-operational hours
- Traffic management plan required for all large events (holidays)
- No construction activity on College Ave or Del Cerro Blvd during rush hour traffic (7am-9am and 4pm-6pm) Monday Friday
- Require installation of fully mature trees for screening purposes.
- What else???

Tyler Sickmeyer 333 C Street, Suite 202 San Diego, CA 92101

Re: Support for All Peoples Church: The Light Project - September 28, 2023 Agenda

Dear Members of the San Diego Planning Commission:

My name is Tyler Sickmeyer, a small business owner in San Diego, and I'm writing to share my support for The Light Project, a new permanent home for All Peoples Church. Their presence in our community reach far beyond their church walls. They have been serving the community at-large, offering teen programs, offering food drives, crisis counseling, support local businesses, as well as provide many volunteer hours to better those around them.

This decision isn't about whether you share All Peoples Church beliefs or not, it is a decision about approving land use. The diversity of religious beliefs in our country and county is what makes the US and San Diego so special. We are grateful for religious freedom and there is room in Del Cerro for people to gather, worship, and provide resources to our local community.

I urge you to support this project. Thank you for your cooperation and understanding that this support means much to many.

Sincerely,

Tyler Sickmeyer

San Diego Planning Commission,

As a resident of the city of San Diego, I strongly support the Light Project. Churches such as All Peoples have benefited our communities through their outreach programs. Social events to keep teens out of crime, food and clothing drives, teen programs, teen pregnancy support, crisis counseling, drug rehab, supporting local businesses, and creating programs to benefit the homeless, refugees, and welfare recipients are all benefits to the Navajo community that will come from All Peoples Church having a place at this property.

This land-use issue is a benefit to San Diego city and unfortunately it is often those who religiously or theologically disagree with a church's belief that try to stand in the way of a church benefiting its community. There is room in San Diego to support all faiths and diversity is our strength. All Peoples Church has a great mission to serve the Navajo community and I urge you to support this project to help benefit our communities.

Thank you for your support,

Stacie Crenshaw UIM

San Diego City Resident

RE: Support for All Peoples Church: The Light Project - September 28, 2023 Agenda

Dear Members of the San Diego Planning Commission,

I am writing to share my support for The Light Project, a new permanent home for All Peoples Church.

All Peoples Church is a community church, both in its size and its actions. Its congregation and the proposed church building are similar in size to hundreds of other houses of worship throughout the city that have successfully served their communities for decades. Churches are important elements of our neighborhoods and they provide benefits to both their congregants and the community-at-large, including teen programs, food drives, crisis counseling, support for local business, and serving as a place for people to gather and socialize. All Peoples Church is committed to community service, volunteering thousands of hours to many causes in the community and beyond.

It's important to note that the decision about whether to approve the church project is a land use matter, not one decided by whether you share the church's beliefs. The diversity of religious beliefs in our country is one of its greatest strengths and we all believe strongly in our right to religious freedom. There is room in our communities for all faiths to have space of worship.

I urge you to support this project.

Sincerely,

Diana Borja Ferreira

8724 Washington Ave La Mesa, CA 91942 (619) 755-6067 RE: Support for All Peoples Church: The Light Project – September 28, 2023 Agenda

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I urge you to support this project.

Sincerely,

Jeremy Ferreira 8724 Washington Ave La Mesa, CA 91942 (619) 857-6701 Dear Members of the San Diego Planning Commission,

Hello! I hope this letter finds you all well, my name is Evima Schroeder, I am a 22-year old college student, and I wanted to write your committee to express my support for the All Peoples Church: The Light Project on behalf of other college students, ranging from Point Loma Nazarene University, UCSD, and SDSU.

Firstly, I would like to clarify any misconceptions and state that All Peoples Church is not a megachurch. The size of the light Project building proposal misin similar size/scale to other houses of worship in our community. With that said, All Peoples Church is akin to a community gathering place - a home. I first joined All Peoples Church my freshman year of college, now I am currently a serior, and looking back at all four years, it is this church community that has been the best part of college. There is a lot of pressure phone on college students, whether it is from acedemics, careers, finacials, etc. and it is easy for kids j young adults in this stage to feel isolated, overwhelmed and crack under all the pressure. This is why All Peoples Church has been such a blessing in my own, and my Friends' lives The Light Project will provide shelter to college students who are looking for community; it will be a gathering place where college students can engage in giving back and serving different communities of San Diego. I grew up relatively sheltered, but I found so much joy in serving at food drives or the homeless communities through All People's church with other college students who are passionate about giving back to the people of san biego. I belief that the Light Project will only give us a home to continue serving but of.

your nank you all for time, I really appreciate it. vest regards, . mma Schroeder ecschroeder 4@icloud.com 619-948-9949 3900 Lomaland Dr. San Diego, CA 92106 you have any questions on The Light Project from a ilege-student-perspective, I would love to answer any. restions.

Dear Members of the San Diego Planning Commission I am writing you, to let All Peoples Church: The Light Project - September 28, 2023 agenda. The Light Paged is well designed. It will have minimal Traffie inpact. The buildings are attractive ad the landscoping is sensitive to The community and will beautify The entrance to Del Cerro. This property has long been vacant and attracts homeless encomponents, litter and presents fire hazards. Building the church will remove those pagendo. The church will keep it well-maintained ad unerease neighborhood safety. Smeerely, Christine Powler 5428 Silbert Dr. San Diego 92115

### Custer, Sabrina

Subject: Attachments: FW: MIHWG update and housing opportunity Screenshot 2023-08-25 at 3.15.40 PM.png

Dear MIHWG, esteemed Council Members, and Mayor Gloria,

In an effort to help you with your stated mission to <u>identify housing opportunities</u> during this extreme housing crisis, we'd like to provide an update on 6 acres of prime RS 1-7 zoned land in the heart of San Diego (at the intersection of 8 Freeway & College Ave).

As one of your near term goals is to "Catalogue Publicly and Institutionally Owned Land," we submit to you the <u>6 acre</u> parcel at 5555 1/2 College Ave. This 6 acre RS 1-7 zoned parcel was approved by City Council for a housing development in December 2017, but less than a week later ownership was transferred to the All Peoples Church so they could pursue approval for the development of a 54,000 sq foot monolithic mega church (rather than build the approved housing). Believe it or not, one of your very own MIHWG members is actually the land-use and lobbying representative for this mega project.

Additionally, as one of the stated goals for MIHWG is to "Identify Additional Revenue for Housing," we submit that ensuring that housing is built on this lot will contribute significant revenue (\$300,000 to \$600,000+ annually and growing) to the City in the form of property taxes (while the project seeking approval on this parcel would pay \$0 in property tax in perpetuity).

Earlier this week, the Navajo Community Planners (CPG for this area), **unanimously voted to DENY** the proposed non-residential mega project. Attached you can read the full motion that was put to the board for vote.

The community of Del Cerro is **supportive of the approved housing development.** We encourage you all to continue to support (and deny) projects that help (or hinder) you all from attaining your stated objectives, especially those that involve continuing to make every available effort to build more housing.

You can read more about the originally approved project here: <u>https://www.sandiego.gov/sites/default/files/pc-17-066.pdf</u>

"Housing Impact Statement: The 5.99-acre project site can accommodate a maximum of 52 dwelling units based on the underlying RS-1-7 Zone. The project proposes to provide 24 market rate single dwelling units, where none currently exist, adding to the housing supply in the City. The applicant would pay the Inclusionary Affordable Housing Fee to support the San Diego Housing Commission's development of affordable unit in accordance with San Diego Municipal Code (SDMC) Section 142.1304."

Thank you for your continued volunteer efforts.

Save Del Cerro

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The Navajo Community Planners, Inc. as the representative of the residents of the Navajo Communities makes its recommendation on the application of All Peoples Church as follows:

The Navajo Community Planners, Inc. concludes that the applicant has not established the factual findings required by Municipal Code Section 126.0505(a) in that:

1. The development will adversely affect the Navajo Community Plan because the development will be detrimental to public health, safety, and welfare, and

2. The development will not result in a more desirable project than would be achieved if designed in strict conformance with the developmental regulations of the applicable zone.

3. The development is not consistent with the Community Plan.

The Navajo Community Planners, Inc. recommends denial of the permit.

#### Dear Mayor Gloria,

.

It is with enthusiasm that the 22 members of your Middle-Income Housing Working Group propose to you our recommended actions for consideration.

We are grateful to you for forming this ad-hoc working group and charging us with assisting you in moving ideas forward to alleviate San Diego's middle-income housing crisis and we sincerely hope that our recommendations – which represent the consensus view of a diverse range of community interests – will help move San Diego forward, i am personally grateful to my colleagues for their diligence and hard work throughout this process.

Given the work the San Diego Housing Commission is doing on preservation of affordable housing – both income-restricted and naturally occurring – our recommendations are focused on ideas we believe will help stimulate additional new production of middle-income housing for both owners and ronters.

We began with a sories of sessions that focused on recent policy changes at the state and local level as well as the role that private and philanthropic capital can play in alleviating the problem.

We then broke into four committees: policy, linance, land, and labor/building tochnology. These four committees met sevoral times and deliberated on the attached recommendations. At the end of the process, the committees reconvened and reached consensus on the proposed recommended actions.

Our recommended actions fall into three categories:

- Recommended actions for consideration
- Recommended Mayoral advocacy on items that are beyond the city's control
- Recommended Mayoral convenings of stakeholders to further discuss how to move certain items forward

I want to acknowledge the diligence, devotion, and timeliness of city stalf in helping the Working Group. Elyse Lowe, Director of the Dovelopment Services Department, and Mike Hansen, former Director of the Planning Department, were generous with their time and informed our policy discussions immeasurably. Emily Platanesi, a former intern in your office, provised significant logistical and note-taking support. And I cannot thank your Director of Policy, Jessica Lawrence, anough. Jessica worked with me and the Working Group overy step of the way to ensure a timely and meaningful set of recommendations.

On behalf of my colleagues, thank you again for the privilege of serving on this Working Group.

We look forward to determining next steps in collaboration with City staff to ensure the implementation of our recommendations.

Sincerely,

Bill Fulton Chair, Middle Income Housing Working Group

#### MIDDLE-INCOME HOUSING WORKING GROUP SUMMARY OF RECOMMENDATIONS

Charge: What can the city and other stakeholders in San Diego do to encourage the development of new housing affordable to middle-income residents?

Middle-income is defined as 80-150% of Area Median income. In San Diego, this means household incomes of between approximately \$75,000 and \$140,000, depending on household size.

Recommanded Actions for Consideration Near-Term (Less than 2 Years)

- Catalogue Publicly and Institutionally Owned Land | Housing developers cannot easily identify appropriate properties suitable for middle-income housing developments. The City should better catalogue all publicly and institutionally owned land that could be made available for middle-income housing, including opportunities to provide housing and air rights above existing public facilities.
- Revise Fee Structure { Existing City development fee structures result in delays, inequitable investments, and inefficient processes. The City should update various fees, including development impact fees, water and sewer fees, and the Regional Transportation Congestion Improvement Program, especially in TPAs.
- Expand Complete Communities | The existing Complete Communities requirements do not
  adequately incentivize middle-income housing. The City should consider a 100% Middleincome alternative to Complete Communities with a higher percentage of base density
  units dedicated towards middle-income households without very low- and low-income
  requirements.
- Reform Stormwater Compliance Programs | Existing stormwater regulations limit the amount of developable land that can be constructed because permits require a lot of land. The City should consider stormwater reform to focus on larger basins and mitigation to encourage small projects and prepare a robust alternative compliance program.
- Modernize Construction Materials and Technology Code | New construction materials and modern technology have the potential to reduce housing construction costs. The City should update local code to account for new construction materials and technology, such as panelization, mass timber, and full pre-fabrication. Additionally, streamlining for new construction materials should be considered, possibly in exchange for labor standards.
- Improve Historic Review Practices | Existing historic preservation criteria are generous and slow the pace of middle-income housing development. The City should provide a ministerial solution for historic review, allow ministerial mitigation for non-architectural historic resources, and consider other process improvements that balance historic preservation and housing development.

#### Medium-Term (Over 2 Years)

- Transform Development Services Department | The Development Services Department is
  in critical need of additional resources. Staff has made commitments to fill positions and
  address the backlog, but without priority attention and assistance on this department, San
  Diego cannot and will not deliver housing at the scale and impact levels we need.
- Implement Vacancy Tax | Many housing units across the City sit vacant. The City should consider a vacancy tax with revenue dedicated to funding for middle-income housing.
- Identify Additional Revenue for Housing | The City does not have an adequate revenue stream to subsidize middle-income housing development. The City should consider new funding sources, including trash fees, to subsidize deed restricted middle-income housing.

#### **Recommended Mayoral Advocacy**

#### Advocate for:

- Creation of a Construction Loan Guarantee Program
- Property tax abatements or reductions for middle-income housing, including a potential welfare real estate tax exemption for middle-income
- Robust Community Land Trusts
- Additional construction defect liability reform for condominiums
- Philanthropic funds to acquire middle-income housing
- Adapted State Density Bonus Laws to encourage more middle-income housing
- Training and apprenticeship programs focused on implementing new technologies
- San Diego Housing Commission to set aside and/or create funds for Middle Income Housing Loans through the Mayor's original AB 1637 program (expired January 1 – sunset extension in process)
- Deep financial analysis/case study to show effectiveness of MIHWG proposals

#### **Recommended Mayoral Convening**

#### Convene:

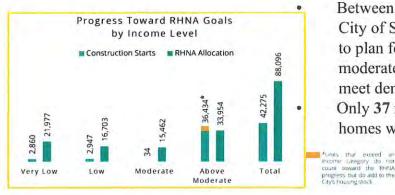
- Stormwater alternative compliance workshop
- Developers, designers, contractors, and labor regarding new construction materials and technology
- Philanthropy, business, and other stakeholders around middle-income housing fund
- Developers and SDG&E on expediting housing projects
- MIHWG quarterly to discuss implementation of MIHWG recommendations

#### 

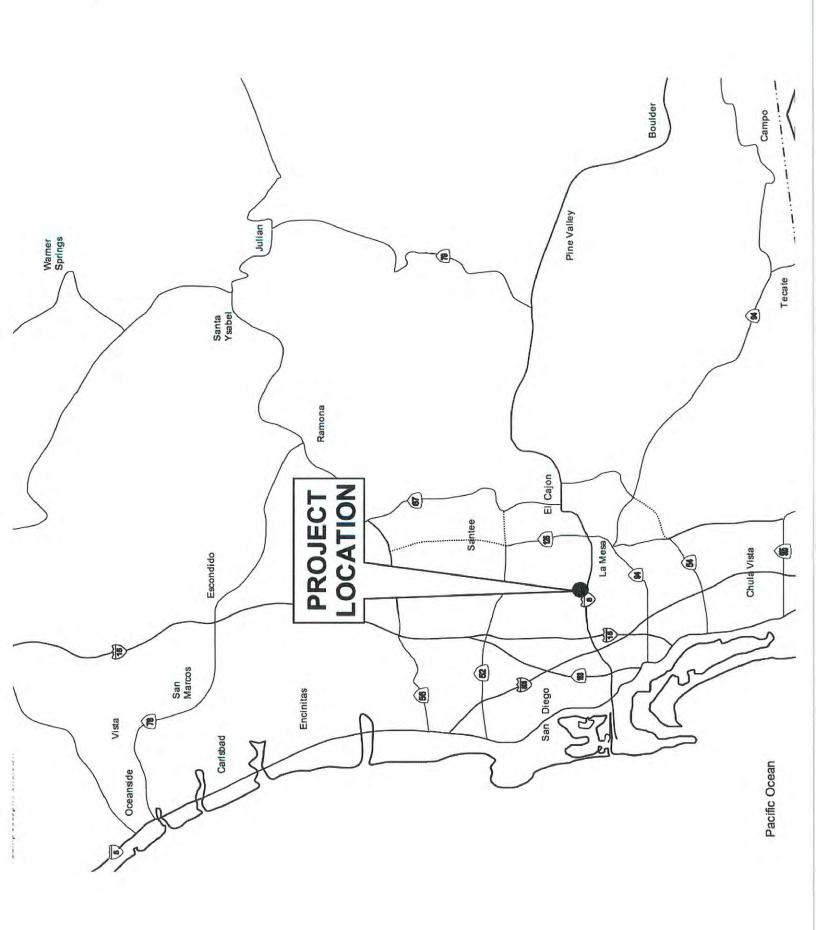
 Identify Additional Revenue for Housing | The City does not have an adequate revenue stream to subsidize middle-income housing development. The City should consider new funding sources, including trash fees, to subsidize deed restricted middle-income housing.

<u>Staff Response</u>: Staff agrees that additional funding would be pivotal in providing middle-income housing development in the City, and will work to identify funding, as well as priorities and actions for such a funding stream.

# Challenge



Between 2010 and 2020, the City of San Diego needed to plan for **15,462** moderate-income homes to meet demand. Only **37** moderate-income homes were constructed.



## ALL PEOPLES CHURCH Instructions for Planning Commission Letters

Thank you for your willingness to submit a letter of support for The Light Project, a new permanent church for All Peoples Church. The project will be heard by the San Diego Planning Commission on Thursday, September 28. Below are instructions for submitting your letter, along with some template letters of support for your use.

### How to Submit Your Letter

Letters can be submitted online via the city's website or by U.S. mail.

**Online form**: <u>https://www.sandiego.gov/planning-commission/agenda-comment-form</u> This link will take you to a form to fill out to share your comments. Here is a screenshot of what the form looks like:

indicates a required field Contact Info	
NORMA	Last Name MENDENHALL
CANANA LOAOL	00m 619-888-3967
6650 GLIDDEN	SAN DIEGO
state CA	Zip 92111
Meeting Info	
Meeting Date . Month 9 Day 28 Year 2023	
Comment Type Agenda Comment Non-Agenda Comment	
Comments 200 words remaining	this proporty 41/2 y good for Del Corro.

- Enter your name, email, phone number, and address
- Enter the meeting date of September 28, 2023
- Click "Agenda Comment"
- Enter your support message of no more than 200 words
- Online comments must be received by 7:00 a.m. on the day of the meeting

## ALL PEOPLES CHURCH Instructions for Planning Commission Letters

Thank you for your willingness to submit a letter of support for The Light Project, a new permanent church for All Peoples Church. The project will be heard by the San Diego Planning Commission on Thursday, September 28. Below are instructions for submitting your letter, along with some template letters of support for your use.

### How to Submit Your Letter

Letters can be submitted online via the city's website or by U.S. mail.

**Online form**: <u>https://www.sandiego.gov/planning-commission/agenda-comment-form</u> This link will take you to a form to fill out to share your comments. Here is a screenshot of what the form looks like:

Planning Commiss	sion Public Comment Form
=Indicates a required field Contact Info	
First Name -	MENDENHALL
RM PROGAS DGA	MENDENHAII MENDENHAII Phone (619)244-5816
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Meeting Info	
Month 9 Day 2.8 Year 20	023
Comment Type	
Non-Agenda Comment	
Comments 200 words remaining	

- Enter your name, email, phone number, and address
- Enter the meeting date of September 28, 2023
- Click "Agenda Comment"
- Enter your support message of no more than 200 words
- Online comments must be received by 7:00 a.m. on the day of the meeting

September 18, 2023

Support for All Peoples Church: The Light Project-September 28,2023 agenda

My name is Kathleen Botticelli I live at 7955 San Carlos Dr San Diego Ca 92119 Dear members of the San Diego Planning Commission,

I am a resident of the Navajo community and i support The Light Project proposed by All Peoples Church.

This property has long been vacant and attracts homeless encampments,

litter, and presents potential fire hazards Building the church will remove those hazards. The church will keep it well-maintained and increase neighborhood safety.

The Light Project is well-designed. It will have minimal traffic impact and the buildings have been carefully placed on the sight to minimal visual impacts on adjacent neighbors. The project's extensive landscaping is both sensitive to the community and will beautify the entrance to Del Cerro.

All Peoples Church is a community church, both in its size and actions. Its congregation and the proposed church building are similar in size to other houses of worship in our community, including St. Therese Gatholic Church and Temple Emanu-El, both of which have been successfully serving the community for decades. Churches are beneficial to this communities and All peoples Church is no exception. They are committed to community service, volunteering thousands of hours to many causes in the community and beyond.

I welcome them to the Navajo community and urge you to support the project.

Sincerely kathleen Botticelli.

### TO: City of San Diego Planning Commission

FROM: Rene Robinette, A resident of San Diego

I am writing to share my support for The Light Project, a new permanent home for All Peoples Church.

All Peoples Church is a community church, both in its size and its actions. Its congregation and the proposed church building are similar in size to hundreds of other houses of worship throughout the city that have successfully served their communities for decades.

Churches are important elements of our neighborhoods and they provide benefits to both their congregants and the community-at-large, including teen programs, food drives, crisis counseling, support for local businesses, and serving as a place for people to gather and socialize. All Peoples Church is committed to community service, and volunteers thousands of hours to many causes in the community and beyond.

It's important to note that the decision about whether to approve the church project is a land use matter, not one decided by whether you share the church's beliefs. The diversity of religious beliefs in our country is one of its greatest strengths. We all believe strongly in our right to religious freedom. There is room in our communities for all faiths to have space to worship.

I urge you to support this project.

Thank you.

D. René Robinette 10543 Sunset Ridge Dr. San Diego, CA 92131

Sept. 17 2023 Mildred Valdez 6691 Jackson Dr. San Diego, CA 92119

City of San Diego Planning Commission 1222 First Ave., MS 501 San Diego, CA 92101

Subject: Support for All Peoples Church: Light Project - Sept. 28 agendig

Dear Members of the San Diego Planning Commission, I live in the San Carlos heighborhood and amin support of building the new facility for All Reople's Church, The Light Project. We have been a part of this church as a family since 2015 and know it is not a mega church! As a military spouse I find great need and value for my children and family to have the support & resources available that APC provides. The light Project has been carefully & prayerfully designed to minimize visual impacts on adjacent neighbors. This is a land use matter and not one of forcing beliefs on others Having and embracing diversity of religious beliefs is a gift for our community. There is room for all faiths to worship in San Diego and specifically this areq. Thank you! Respectfullyn M SV al Mildred S. Valdez

Support For All Peoples Church The Light Preject 9/18/23 - September 28th, 2023 agendie Dear San Diego Planning Commission, I want to share my support of the light Project, + felly believe that All People's church will be a huge support + benefit to the Del Cerro community. They dedicate thousands of hours to help or assist people of all packgrounds with Food drives, crisis counseling, teen programs, help for the displaced, hurting + needy individuals + 50 much more. I believe the land use will bring great reward if The Light Project is allowed to build. The plans are well designed + traffic will not be impeded. I urge you to support this project + benefit Del Cerro by allowing this to be built. Our business is close to this area t will be benifilled by this church, Susan Edwards 619-894-2031 РО Вох 502726 San Diego, CA 92150