# Transit Priority Area (TPA) Multifamily Parking Update



# Project Goals and Recommendations Goals:

- Increase Housing Affordability
- Implement Climate Action Plan and City of Villages Strategy
- Reduce Auto Trips and Traffic Congestion

#### **Recommendations:**

- Market-Based Parking within TPAs
- Unbundle Cost of Parking from Cost of Housing
- Implement Transportation Amenities

### Did You Know...

#### **Parking is not Free**

- One parking spot can cost between \$35,000, and upward of \$90,000 for an underground space
- McKinsey & Company 2016 Tool Kit to Close California's Housing Gap highlights the effectiveness of Regulatory Reform on Housing Affordability

#### **Looking Forward, not Backward**

- Rideshare and Micromobility (scooters, bikes, NEV) has completely changed how we get around
- New mobility technologies will likely disrupt trends, and result in a decrease in car ownership

### Project Process

Peer City Evaluation and Benchmarking

Identify Key
Transportation Factors

Point System Development and Testing

Develop Policy and Draft Code

Stakeholder Outreach and Public Hearings

## Peer City Selection Methodology

- Identified 30 largest cities in the US based on Population
- Limit to cities west of the Mississippi River
- Lower average vehicle per household rate than San Diego
- Cities with veh/household rate consistent or trending down
- Include cities with multifamily parking reduction policies



### Planning Department

# Peer Cities vs San Diego

City Population Size         1.4 million         724,745         647,805         1.6 Million           Metro Population Size         3.25 million         3.7 million         2.4 million         4.7 million           Square Mileage         325.19         83         133.3         515.7           Median Household Income         \$68,117         \$74,458         \$58,423         \$49,328           Number of Fortune 500 Companies         2         7         2         7         2           Vehicle Ownership Rate (2016)         1.77         1.37         1.48         1.65           Percent of HH w/o a vehicle (2016)         6.3%         17.1%         13.7%           Public Transit average weekday ridership (metro area)         269,400         536,700         301,000           Image: Companies of the propulation (Metro)         0.08         0.15         0.13         0.05           Bus         Yes         No         No         On         On         On         On         On         No         No	Metric	San Diego	Seattle	Portland	Phoenix
Square Mileage         325.19         83         133.3         515.7           Median Household Income         \$68,117         \$74,458         \$58,423         \$49,328           Number of Fortune 500 Companies         2         7         2         7         2         7         2         7         1.48         1.65         1.65         1.71%         13.7%         1.48         1.65         1.65         17.1%         13.7%         1.37% <th>City Population Size</th> <th>1.4 million</th> <th>724,745</th> <th>647,805</th> <th>1.6 Million</th>	City Population Size	1.4 million	724,745	647,805	1.6 Million
Median Household Income   S68,117   \$74,458   \$58,423   \$49,328   \$17   \$1.37   \$1.48   \$1.65   \$1.77   \$1.37   \$1.48   \$1.65   \$1.77   \$1.37   \$1.48   \$1.65   \$1.77   \$1.37   \$1.48   \$1.65   \$1.77   \$1.37   \$1.48   \$1.65   \$1.77   \$1.37   \$1.48   \$1.65   \$1.77   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.37   \$1.48   \$1.65   \$1.79   \$1.7	Metro Population Size	3.25 million	3.7 million	2.4 million	4.7 million
Number of Fortune 500 Companies   2   7   2   7   1.37   1.48   1.65	Square Mileage	325.19	83	133.3	515.7
Vehicle Ownership Rate (2016)         1.77         1.37         1.48         1.65           Percent of HH w/o a vehicle (2016)         6.3%         17.1%         13.7%         4.0%           Public Transit average weekday ridership (metro area)         269,400         536,700         301,000         223,900           Transit Ridership by Population (Metro)         0.08         0.15         0.13         0.05           Bus         Yes         Yes         Yes         Yes           Light Rail         Yes         Yes         Yes         Yes           Streetcar         No         Yes         Yes         No           Other Public Transit         No         Monorail, Ferry         Aerial Tram         No           Car Share         1         3         5         2           Bike Share         Yes         Yes         Yes         Yes           MFH Parking Reductions in "TPAs"         TBD         2004         2002, 2013*         In TOD: -25% w/in 1,325 ft; -10%           MFH parking requirements in TPA         N/A         No requirements         Intil 31 units         In TOD: -25% w/in 1,325 ft; -10%	Median Household Income	\$68,117	\$74,458	\$58,423	\$49,328
Percent of HH w/o a vehicle (2016) Public Transit average weekday ridership (metro area)  Transit Ridership by Population (Metro)  Bus Yes Yes Yes Yes Yes Yes Yes Yes Yes Streetcar No Other Public Transit No Car Share Bike Share MFH Parking Reductions in "TPAs"  MFH parking requirements in TPA  No Reductions in TPA  No Requirements Reductions in TPA  No Requirements Requirements Reductions in TPA  No Requirements Require	Number of Fortune 500 Companies	2	7	2	7
Public Transit average weekday ridership (metro area)269,400536,700301,000Transit Ridership by Population (Metro)0.080.150.13BusYesYesYesLight RailYesYesYesStreetcarNoYesYesNoOther Public TransitNoMonorail, FerryAerial TramNoCar Share1352Bike ShareYesYesYesYesMFH Parking Reductions in "TPAs"TBDYesYesYesYear ImplementedTBD20042002, 2013*In TOD: -25% w/inMFH parking requirements in TPAN/ANo requirementsIn TOD: -25% w/inMFH parking requirements in TPAN/ANo requirementsIn TOD: -25% w/in	Vehicle Ownership Rate (2016)	1.77	1.37	1.48	1.65
(metro area)         269,400         536,700         301,000         223,900           Transit Ridership by Population (Metro)         0.08         0.15         0.13         0.05           Bus         Yes         Yes         Yes         Yes           Light Rail         Yes         Yes         Yes           Streetcar         No         Yes         Yes         No           Other Public Transit         No         Monorail, Ferry         Aerial Tram         No         No           Car Share         1         3         5         2         Yes           Bike Share         Yes         Yes         Yes         Yes         Yes           MFH Parking Reductions in "TPAs"         TBD         Yes         Yes         Yes         Yes           Year Implemented         TBD         2004         2002, 2013*         2003, 2015         In TOD: -25% w/in           MFH parking requirements in TPA         N/A         No requirements         No requirements         1,325 ft; -10%	Percent of HH w/o a vehicle (2016)	6.3%	17.1%	13.7%	4.0%
Transit Ridership by Population (Metro)  Bus Yes Yes Yes Yes Yes Yes Yes Yes Yes Ye		269,400	536,700	301,000	223,900
Light RailYesYesYesYesStreetcarNoYesYesNoOther Public TransitNoMonorail, FerryAerial TramNoCar Share1352Bike ShareYesYesYesYesMFH Parking Reductions in "TPAs"TBDYesYesYesYear ImplementedTBD20042002, 2013*2003, 2015MFH parking requirements in TPAN/ANo requirementsNo requirements1,325 ft; -10%	•	0.08	0.15	0.13	0.05
StreetcarNoYesYesNoOther Public TransitNoMonorail, FerryAerial TramNoCar Share1352Bike ShareYesYesYesYesMFH Parking Reductions in "TPAs"TBDYesYesYesYear ImplementedTBD20042002, 2013*2003, 2015MFH parking requirements in TPAN/ANo requirements until 31 units	Bus	Yes	Yes	Yes	Yes
Other Public TransitNoMonorail, FerryAerial TramNoCar Share1352Bike ShareYesYesYesYesMFH Parking Reductions in "TPAs"TBDYesYesYesYear ImplementedTBD20042002, 2013*2003, 2015MFH parking requirements in TPAN/ANo requirements until 31 unitsIn TOD: -25% w/in 1,325 ft; -10%	Light Rail	Yes	Yes	Yes	Yes
Car Share1352Bike ShareYesYesYesYesMFH Parking Reductions in "TPAs"TBDYesYesYesYear ImplementedTBD20042002, 2013*2003, 2015MFH parking requirements in TPAN/ANo requirementsNo requirementsIn TOD: -25% w/inMFH parking requirements in TPAN/ANo requirementsNo requirements1,325 ft; -10%	Streetcar	No	Yes	Yes	No
Bike ShareYesYesYesYesMFH Parking Reductions in "TPAs"TBDYesYesYesYear ImplementedTBD20042002, 2013*2003, 2015MFH parking requirements in TPAN/ANo requirements until 31 unitsIn TOD: -25% w/in 1,325 ft; -10%	Other Public Transit	No	Monorail, Ferry	Aerial Tram	No
MFH Parking Reductions in "TPAs"TBDYesYesYesYear ImplementedTBD20042002, 2013*2003, 2015MFH parking requirements in TPAN/ANo requirements until 31 unitsIn TOD: -25% w/in 1,325 ft; -10%	Car Share	1	3	5	2
Year Implemented         TBD         2004         2002, 2013*         2003, 2015           MFH parking requirements in TPA         N/A         No requirements until 31 units         In TOD: -25% w/in 1,325 ft; -10%	Bike Share	Yes	Yes	Yes	Yes
MFH parking requirements in TPA  N/A  No requirements  Until 31 units  In TOD: -25% w/in 1,325 ft; -10%	MFH Parking Reductions in "TPAs"	TBD	Yes	Yes	Yes
MFH parking requirements in TPA  N/A  No requirements  No requirements  until 31 units  1,325 ft; -10%	Year Implemented	TBD	2004	2002, 2013*	2003, 2015
	MFH parking requirements in TPA	N/A	No requirements	·	

### Seattle Multi-Family Residential Parking Policy

#### **Expanded Reduced Parking through Policy:**

- 1980 Zero Parking Minimums for Non-Residential Uses in Downtown
  - Maximum Limit of 1 space per 1,000 sq ft for Non-Residential
- 2004 Revised Zero Parking Minimums
  - Limit to Urban Centers and Light Rail Stations
- 2010 Expanded Zero Parking Minimums to Urban Villages
  - 50% reduction for areas outside of urban villages
- 2018 Reaffirmed the Parking Minimums
  - Zero Parking Minimums within Urban Villages
  - Required Unbundled Parking
  - 50% Reduction in Parking Minimums outside of Urban Villages in Frequent Transit Service Areas

### Portland Multi-family Residential Parking Policy

#### Refinement as a Result of Project Implementation:

- 2003 Within 500' of Frequent Transit Exempt of Parking Regulations
- 2012 Projects Approved with Zero Parking
  - Planning Department Tasked with Review of Parking Regulations
- 2012 Planning Department Analyzed Data
  - Reviewed Data for Building Permits
  - Evaluated Cost of Providing Onsite Parking
  - Determined the Cost Affect to the Affordability of Units.
- 2013 Revised Code to Reflect Analysis and Policy Input
  - No Parking Requirements for Residential Development with 30 Units or Less
  - Required Parking Ratios for Residential at/above 31 Units; Lowest Ratio is .20 Parking per Unit

### Statistically Significant Variables

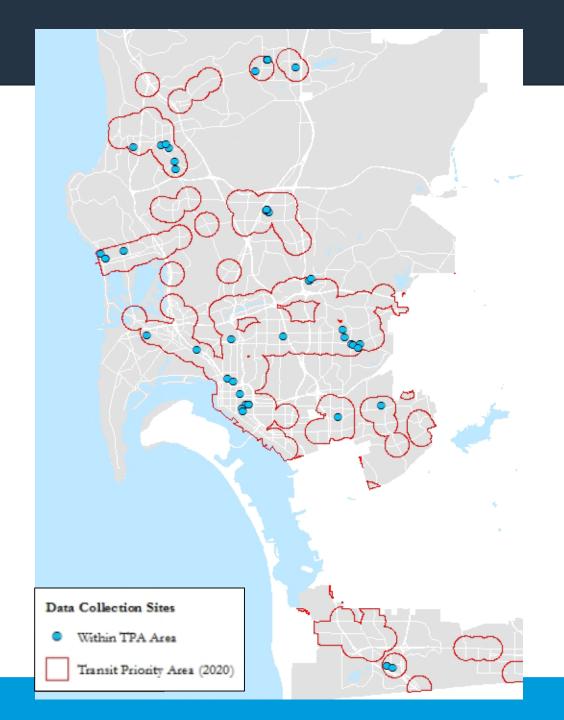
- 1. Percentage of Households that are Families (%FH)
- 2. Jobs within Mile (JM)
- 3. Jobs Reachable within 30 Minute Transit Trip (JTT)
- 4. Median Household Income (MHI)



#### Planning Department

# Testing

- 41 Multifamily sites within TPAs
  - 6 sites in downtown
  - Selected based on model
  - Selected through out the city



### Findings from Testing (Outside of Downtown)

- 35 sample sites were compared to the actual parking demand observed at the site.
- 89% of the sample sites had lower demand than the tested ratio
- Sites with higher demand than tested ratios, excess demand averaged only 10%

#### **CONCLUSION:**

Testing indicated ratios could be lowered further

### Findings from Testing (Downtown)

- 6 sample sites were compared to the actual parking demand observed at the site.
- 100% of the sample sites had lower parking demand than 1 space per unit
- Higher parking occupancy was observed off street during the weekday than weekend.

#### **CONCLUSION:**

### Testing indicated a support for maximums

## Parking Trends in Recent Housing Legislation

Bill Number	Brief Explanation
SB 35	<ul> <li>Waives all minimum parking requirements if criteria met such as affordable and 1/2 mile of "public transit"</li> <li>For San Diego, requires 50% of units below 80% AMI</li> </ul>
AB 2372 (CASA)	<ul> <li>Cities that opt-in cannot impose parking requirements in excess of 0.1 ratio for affordable, 0.5 ratio for market rate</li> <li>Development must be within 1/2 mile of a major transit stop and include 20% affordable</li> </ul>
AB 2162	<ul> <li>No parking minimums if development is one-half mile from a "public transit stop"</li> <li>Applies to low and very low-income housing (permanent supportive)</li> </ul>



# Example Project



# Example Project





- 127 Total Units
- 278 Total Parking Spaces (Subterranean)

- Testing Survey:
  - Weekday and Weekend PM Survey
  - 172 Parking Spaces Utilized
  - 106 spaces Unutilized



### Proposed Recommendations

- Citywide to Allow for Zero Parking Minimums within TPAs (Outside Downtown)
  - Inclusion of Transportation Amenities
  - Where Parking is Provided, Unbundled Parking is Required
- Downtown to Allow for Zero Parking Minimum
  - Maximum Parking Cannot Exceed Current Parking Ratios
  - Where Parking is Provided, Unbundled Parking is Required
- Affordable Housing Regulations (within TPAs) to Match Citywide Zero
  - Transportation Amenities and Unbundled <u>are not required</u>

Unbundle parking: parking space is separated from rent/price of unit)



# **Transportation Amenities**

Points	Bedroom Ratio	Jobs Within a Mile	Environment Priority Index	Transit Commute Score
0	3+	≤4,500	≤10	_
1	3-2.5	>4,500	10.1-25	≤25,000
2	2.49-2.0	_	25.1-40	>25,000
3	1.99-1.75	-	40.1-55	_
4	1.74-1.5	_	>55	<del>-</del>
5	≤1.49	_	_	_

<sup>\*</sup>Not required for Affordable Housing Projects



# Transportation Amenities Sample Project Score

Points	Bedroom Ratio	Jobs Within a Mile	Environment Priority Index	Transit Commute Score	
0					
1					
2	2 Points	+ 1 Point	+ 2 Points	+ 2 Points	= Score of 7
3	21011103		T 2 FOIIICS	1 21011113	- Score or 7
4					
5					



# Transportation Amenities Score

Transportation Amenity Score (Section 142.0528(c)(1))	Transportation Amenity Measures Requirements
1-3	6 points
4 -7	4 points
8-9	2 points
10+	0 points



### Planning Department

### **Example Transportation Amenities**

Transportation Amenity	Points
Transit Infrastructure Improvements	5
Transit Subsidies	3
Transit and Rideshare Information	1
Bicycle Fleet	1
Micro Mobility Fleet	2
On-site Bicycle Repair Station	2
Car Share	3
Guaranteed Ride Home	2
Subsidies for Rides with Transportation Network Companies (TNC)	2
Child Transportation Storage	1
Delivery Support	1
On-site Childcare	5
Healthy Food Retail	5
Micro Mobility *10%	3
Micro Mobility *25%	5
Outdoor Fitness Circuit	2
Private Outdoor Fitness Circuit	1
On-site Passenger Loading Area	2
Co-working Space	2

Community benefit



### Proposed Recommendations

- Citywide to Allow for Zero Parking Minimums within TPAs (Outside Downtown)
  - Inclusion of Transportation Amenities
  - Where Parking is Provided, Unbundled Parking is Required
- Downtown to Allow for Zero Parking Minimum
  - Maximum Parking Cannot Exceed Current Parking Ratios
  - Where Parking is Provided, Unbundled Parking is Required
- Affordable Housing Regulations (within TPAs) to Match Citywide Zero
  - Transportation Amenities and Unbundled <u>are not required</u>

Unbundle parking: parking space is separated from rent/price of unit)

### Schedule

<ul> <li>CMT TPA Parking Ad-hoc subcommittee</li> </ul>	Dec 19, 2018	9-11am
---	--------------	--------

- Code Monitoring Team Jan 9, 2019 10-11:30am
- Technical Advisory Committee (TAC) Jan 9, 2019 Noon-2pm
- Community Planners Committee (CPC) Jan 22, 2019 7-9pm
- Planning Commission
   Jan 31, 2019
   9am
- Council Committee *Tentative* Feb 6, 2019 TBD
- City Council *Tentative* Feb 25, 2019 TBD