## Office of the City Auditor City of San Diego

Audit Committee Meeting
December 7<sup>th</sup>, 2009
Item # 4

# Performance Audit of the City's Treasurer's Delinquent Accounts Program - Development Services Department Deposit Accounts



- The audit of the City Treasurer's Delinquent Accounts Program is included in the Fiscal Year 2009 City Auditor Work Plan
- During this review, we found significant weaknesses in the City's billing and Development Services Department's (DSD's) collection practices, which required immediate reporting.
- This audit was not a performance audit of DSD's Deposit Account project management model. We did not evaluate whether or not their model is the most efficient and effective model to use.

## The main objectives of the Delinquent Account Program audit are to determine if:

- Opportunities exist to improve the collection of past due amounts owed to the City; and
- Delinquent accounts are properly recorded in the City's Comprehensive Annual Financial Report.

This first of two reports covers issues related to DSD's billing and collection of fees.

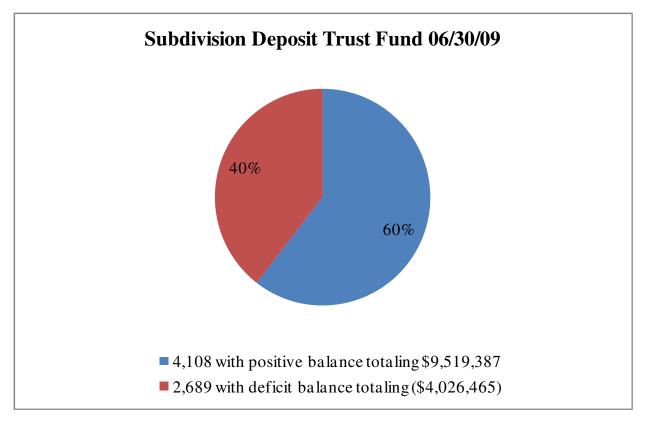
- The City Treasurer's Office manages the Delinquent Accounts Program, which receives past due account referrals from many City departments for collection efforts.
- DSD provides review, permit, inspection, and code enforcement services for building and development projects throughout the City of San Diego.
- Most DSD fees are flat fees; however, for more complex projects the applicant is required to make a deposit.
- The deposit amount depends on the size and type of project and is determined by a fee/deposit schedule.

- Deposit Account projects are tracked individually within the Subdivision Trust Fund.
- An applicant's initial deposit is drawn down, primarily by City staff labor charges.
- Subsequent deposits are required to maintain a minimum positive balance sufficient to cover estimated review costs based on the type of project.
- If subsequent deposits are not made into the Deposit Accounts, these accounts will go into deficit.

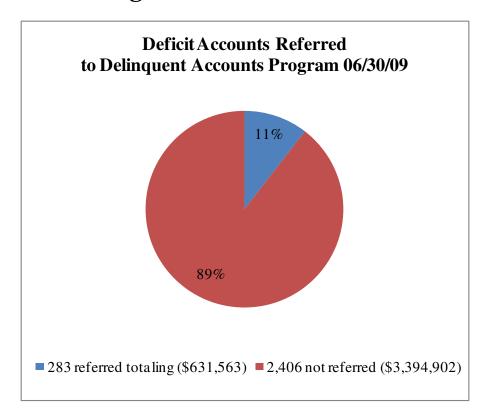
#### Based on our audit we found:

- DSD relies on an inefficient and ineffective billing and collection process for Deposit Accounts resulting in more than \$3 million of unpaid fees.
- DSD has not referred most of these past due accounts to the Treasurer's Delinquent Accounts Program for collection in a timely manner.

• As of June 30, 2009, 40% (about 2,700) of the Deposit Accounts had a deficit balance totaling over \$4 million.

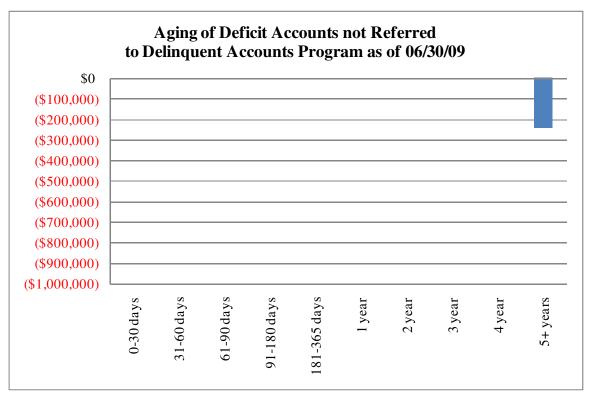


Of those projects in deficit, DSD has referred 11% to the Treasurer's Delinquent Accounts Program.



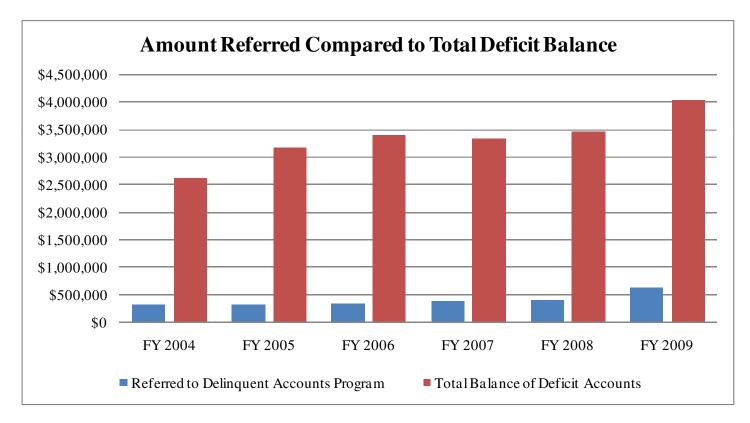
Source: Comptroller Reports

Some deficit accounts not referred to the Delinquent Accounts Program were only between 30 to 60 days past due, but \$3.1 million were over 60 days old.



Source: Comptroller Reports

Between FY 2004 and 2009, total deficit accounts averaged \$3.5 million and increased from \$2.6 million in FY 2004 to \$4.4 million in FY 2008.



Source: Comptroller Reports

#### **Factors that Contributed to the Deficit Account Problem**

- Applicants with existing deficit accounts are allowed to take out additional permits.
- A decentralized manual billing and collection process.
  - Individual Development Project Managers are responsible for pursuing payment on their deficit accounts.
  - Following up on deficit accounts is a time consuming process.
  - DSD's Project Tracking System (PTS) does not interface with the City's accounting system and PTS invoices do not create accounts receivables in the City's accounting system.
  - City employees are allowed to continue charging staff time to projects with deficits.
  - Accurate Deposit Account balances are cumbersome to obtain.

• We made a total of 14 recommendations to address the issue of deficit deposit accounts. City Management agreed with all 14 recommendations.

• All audit reports and our contact information are available through the City Auditor's web site at:

http://www.sandiego.gov/auditor

• Q & A